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ALLIED FORCE HEADQUARTERS
Office of the Adjutant General
APO 512

30 July 1943

SUBJECT: Safeguarding Military Information.

TO : All Concerned.

The attached article, "Safeguarding Military Information," is reproduced from the April, 1943, issue of The Adjutant General's School Bulletin, for the information of all concerned.

By command of General EISENHOWER:

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Brigadier General, USA,
Adjutant General.

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Declassified E.O. 12356 Section 3.3/NND No. 785015 ALLIED FORCE HEADQUAFTERS APO 512 SAFEGUARDING MILITARY INFORMATION Eternal vigilance is the price of safety. Mowhere is this more true than in the safeguarding of military information. Too many of us regard this as something that is done only in the Hitchcock manner, but it is the responsibility of all military personnel, all civilian employees of the War Department, and the management and employees of all commercial firms engaged in work for the War Department. The responsibility for training in the safeguarding of military information rests with the commanding officer of each of the above, but it does not stop there. Even those who handle waste paper and the charmen have a not inconsiderable part. This article sets forth some of the procedures to be used in a headquarters. Not all of the procedures will be applicable to every office, but they may provide an outline from which a standard operating procedure may be planned. The question is considered here from the standpoint of the adjutant, as the responsible officer of the office of record, and will be divided into two parts: (1) Procedures for safeguarding military information contained in classified documents, including office procedures, transmission of documents, accounting, storage, and the like. (2) Safeguarding military information contained in the mind, which includes the Adjutant's part in educating the command. Nothing in this discussion must be interpreted as meaning to relieve the commanding officer of his responsibility. It is rather to suggest the actions of the adjutant, as the most trusted egent of the commanding officer. INCOMING DOCUMENTS In the matter of office routine, the first consideration will be incoming messages: S E C R E T - - Before opening, examine seels and wrappers for signs of tampering. If there is evidence of tampering, report the fact to the office of origin which will institute an investigation if deemed necessary. No one will open the inner cover marked "Secret" except the person to whom addressed, or a specifically designated agent of his. In either case, the enclosed receipt form will be dated, signed, and returned to the sender. If the subject matter has been in contact with the inner cover, this cover will be destroyed by burning. CONFIDENTLA L - - Confidential documents will be treated in the same manner as secret, except that slightly greater letitude may be ellowed in delegating authority to open the inner cover. in cases where a receipt card is not included, none need be returned. The option of including a receipt card rests with the sender. 9318

RESTRICTED - - Restricted documents may be handled by anyone delegated to handle ordinary mail. No receipt card is required.

REGISTERED - - These documents will be marked with a register number on the title page or the inside cover. The short title, the office of record to which returns will be made, and instructions covering the returns for accounting and ultimate disposal will also be shown. The data may be enclosed on a separate sheet if it is impracticable to put data on title page or inside front cover. Registered documents will be handled the same as secret documents, except that a record will be made of each transaction involving registered documents, and a complete inventory will be kept by custodians. Pars 28, 29, and 30 of AR 380-5 prescribe the precedure and forms used in transmitting and accounting for registered documents.

### OUTGOING DOCUMENTS.

Outgoing classified documents are those prepared for transmission outside of the headquarters. All classified documents will be marked as prescribed for that class by par 18, AR 380-5. Special care will be taken with registered documents to include the additional data required by par 25, AR 380-5. If a document is to be sent to semeone other than military or naval personnel, or civilian employees of these departments, it will also be marked or stamped as follows:

"This document contains information affecting the national defense of the United States within the meaning of the Espionage Act, 50 U.S.C., 31 and 32 as amended. Its transmission or the revelation of its contents in any manner to an unauthorized person is prohibited by law."

 $S \to C \times E \to -$  In addition to the above, secret documents will show the authority for the classification and the date affixed (see par 18 c, AR 380-5). This is usually shown as:

S E C R E T Auth: CG OOth Inf Div Dato: Initials:

Usually the Chief of Staff, the Chief of any of the General Staff Sections, The Adjutant General, or an Assistant Adjutant General is authorized to initial the classification (par 9 c, AR 380-5). Arrangements should be made for transmission by officer courier or by registered mail (for details soc par 19 a, AR 380-5). The subject matter will be inclosed in an inner and an outer cover. The matter in the document will be protected by a cover shoot, or by folding from direct contact with the inner cover. The inner cover will be scaled, addressed, and plainly marked "Scoret" in such manner that the "Secret" will be seen as soon as the outer cover is opened. The outer cover will be addressed in ordinary manner and will carry no markings that reveal that the contents are classified. A receipt form will be inclosed which will identify the sender, the receiver, and the date received. It is an aid to make the receipt form in triplicate and send original and duplicate with the document. The addressee accomplishes both and returns the original to the sender. The triplicate, which has been filed in the office of origin, is then destroyed and the returned original filed. This embles both the sender and receiver to have a complete record of the transaction at all times.

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These documents will be handled in the same manner as secret documents, except that the inner cover will contain a receipt form only when the sender doems it necessary. Confidential documents pertaining to military intelligence may be transmitted by ordinary mail when, in the opinion of the forwarding officer, no serious consequences would be entailed by their less.

RESTRICTED - - This matter may be transmitted by ordinary mail, express, or freight, to any point in the world, with certain restrictions as set forth in par 19 c, AR 380-5.

REGISTERED - - These documents will have been classified as socret, confidential, or restricted before they can be designated or registored. Thus their preparation and transmission will be the same as that for the corresponding classification, except that restricted documents, when registered, must be transmitted by registered mail. Registered documents will show, in addition to other markings, the register number, short title, office of record to which returns will be made, and instructions covering the returns for its accounting and ultimate disposal.

SECRET or CONFIDENTIAL Orders - - When such orders require travel, extract copies will be issued at the same time, classified "Rostricted." These extracts will contain only:

.. (1) Name of traveler.

(2) Station from which transferred.

(3) Date and mode of travel.

Port of embarkation.

Those restricted extracts will be furnished to unit personnel and other reporting sections and to the transportation officer. This method enables both of those sections to perform their duties without the risk involved in handling the actual secret or confidential documents. The transportation officer will be furnished two complete copies of the secret or confidential orders, however, for transmission to the Chief of Finance.

## INTEROFFICE TRANSMISSION OF DOCUMENTS.

In addition to incoming and outgoing documents the problem of interoffice transmission arises. At headquarters commanded by an authority qualified to make the secret classification, the commanding officer is charged with providing for the security of interoffice transmission of secret decuments. In many headquarters, only officers and warrant officers handle interoffice transmission of secret and registered documents. In others, selected non-commissioned officers are charged with the filing and handling of interoffice transmission under supervision of the Security Officer of the hoadquarters. Gonerally, registered, secret, and confidential documents should not be allowed to leave the office of record without the authority of the officer in charge or, in his absence, the specific order of the commanding general, the chief of staff, a chief of a general staff section, or the adjutant general. A report of any transmission should be made to the officer in charge immediately upon his return, so that he may be informed of the status of all documents at all times. In every case, a receipt should be taken for these documents, unless the recipient is the commanding general, or the chief of staff. If a document goes to either of these, a notation of should be made and placed in the file to insure the location and return. -3-

Confidential documents which are not registered or doemed of special confidential nature may be transmitted by trustworthy messengers without being inclosed in scaled envelopes. Pars 28, 29, and 30 of AR 380-5 prescribe the method of transmitting and accounting for registered documents, and prescribe the use of WD Forms 32, 33, and 34, for so doing. A less formal method may be used for taking receipts for secret and confidential documents not registered. Each headquarters, however, must have a definite and uniform plan in operation. One such plan is to have a journal of classified documents in each staff section. This journal would show:

(1) Date of receipt or transmittal of secret or confidential document.

(2) From whom received.

(3) To whom transmitted.

(4) Short title and/or file number of the decuments.

(5) Initials or signature of porson receiving the document.

This might be set up as follows:

Date

From

To Title and/or File Number

Signaturo

When a document is transmitted from one office in the headquarters to another, the journal of the first office is carried along and the signature of the receiver obtained. The journal is then returned to the first office where the entry constitutes a receipt for the document. Such a method preserves a continuing record of all transactions of any one office and of all transactions of a document. Under no circumstances will classified documents be put into "Out" baskets for ordinary intereffice transmission.

## STORAGE OF CLASSIFIED DOCUMENTS.

Special care should be exercised to see that officers changing station or leaving the Service return to the source from which received, or otherwise properly account for, all secret and confidential documents which have been issued to them. This is especially applicable to any officer who may be custodian of registered documents. His records must be in such condition that custodianship can be properly transferred on short notice.

When documents are not being used or transmitted, they must be stored so as to insure their security. Registered documents will be kept in the most secure space available, preferably the equivalent of a three-combination safe. If such is not available, then such documents will be kept under constant armed guard. In the field, a field lock safe is the equivalent of a three-combination safe (see WD Circular 372, 1942.)

The combinations or keys to such safes will be entrusted only to officers, warrant officers, and especially trusted enlisted men and civilian employees. The safes will habitually be kept locked whenever they are not under direct supervision of a person entrusted with the combination or keys. Secret and confidential documents which are not registered will be stored in the most secure files available, in a room that is kept locked when not in use. Restricted documents will be stored in such a manner as to insure reasonable safety.

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On the inside of each safe and file drawer used to store classified and registered documents should be placed the names, addresses, and telephone numbers of two persons who must be called if a safe is found open. A record should also be kept of the dates of changes of combinations. When someone who has had access to combinations is transferred from the command, the combination should be changed. In the field secret documents will not be taken forward of battalion command post and under no circumstances will they be taken into the front lines.

Every office would do well to have a security officer. This officer's dutios are to make an inspection each day, immediately before the close of business, to insure that all secret and confidential documents have been put away properly. This officer should also ascertain that all safes and files are locked as well as closed. It should be the policy that all classified documents are returned to the files of the office of record at the close of business, and not allowed to remain in the files of other sections overnight. Every person should inspect his own desk to see that nothing of a classified nature is left exposed. This should include drawers, under dosk blotters, calendar pads, and any notes made during the day. The security officer will supervise such inspections. Some offices require that the security officer daily certify that he has made these checks. Any material found improperly safeguarded during the security officer's inspection should be tagged with the owner's name and the location where found and placed in safekeoping. The following morning all such should be reported so that proper disciplinary action may be taken.

#### PREPARING CLASSIFIED DOCUMENTS.

The proper storage of documents loads directly to proper safeguarding of the instruments used in proparing classified material. Preliminary drafts, carbon paper, plates, stencils, stenographic notes, and work sheets containing secret or confidential matter will be destroyed by burning by the person responsible for them, as soon as they have served their purpose. If it is necessary to retain them, they will be given the same classification and stored in the same manner as the material produced from them. Speiled copies should not be overlooked but given the same treatment. No copies will be made of any registered documents except by authority of the office of origin.

In the accounting for classified and registered documents, a certain amount of correspondence will be necessary. Routine correspondence, receipts, or returns, and reports of possession, transfer, or destruction need not be classified themselves if reference therein to classified or registered documents is made by the file number or short title only, with no indication of the subject matter or classification. Any correspondence or paper which refers to a registered document by a title other than the short title must have the same classification as the registered document. Much that has been said proviously may be applied to methods of accounting for documents. The system of accounting for registered documents is prescribed in pars 28, 29, and 30 of AR 380-5.

### DESTRUCTION OF CLASSIFIED DOCUMENTS.

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The last item in a discussion of the safeguarding of documents is a discussion of their destruction after they have served their purpose. When a competent authority directs the destruction of secret or confidential documents, they will be burned by the custodian thereof in the presence of a dis-

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both the custodian and the disinterested officer, and the certificate sent to the authority ordering the destruction. In the case of registered documents, the process will be the same, but the certificate will be finally forwarded to the office of record indicated by the document. Restricted documents will be destroyed in any convenient way which will render them

A factor in safeguarding military information that is closely akin to documents is the use of the telephone by personnel charged with classified material. No matter how private the line, there is always the possibility of a third party listoning in on the conversation. This means that rules somewhat as follows should be enforced in the use of the telephone:

(1) Matters classified as secret will never be discussed over the telephone and, in most cases should not even be mentioned.

(2) Matters classified as confidential should be referred to only by file number and date of document, or in such manner as to guard the content.

Strict compliance with these rules will prevent leakage of important information from tapped telephone lines.

Our enemies are vitally interested in all the information they can obtain regarding our armed forces and in any information which may pertain, even indirectly, to the military. The average individual does not need to be warned against careless reference to the more obvious elements of military security, such as cryptographic devices and various code symbols. The very nature of these contrivances serves as a constant reminder to personnel to whom they are familiar that extreme caution must be observed in connection with any mention which might be made of them. Moreover, the average individual does not have dealings with such instruments, nor is he concorned with making press releases to the public.

The sort of information he does have, any part of which may be the missing pieco in the enemies' almost completed puzzle, are facts regarding the strength of his organization, its state of training, the number and kind of weapons with which it is equipped, training plans for the future, and other scemingly innocent and unimportant bits of knowledge. It must be remembered that any military fact, no matter how insignificant, which is not published in the newspapers or announced over the radio for information of the general public may be important information for the enemy.

Most of the factual matter mentioned above is contained in records in the headquarters, records which may be classified or unclassified. It is important that only authorized porsons have access to such records, and that those who do come in contact with them do not disseminate the information to unauthorized persons.

Records are not, however, the only source from which information in the headquarters may be obtained. Each officer and each enlisted man is in an unusual position in the headquarters. He may inadvertently see information not intended for his eyes, or he may overhear a conversation in the open or perhaps from behind closed doors not intended for his ears. It is a great temptation for such a man to attempt to elevate himself in the eyes of his friends by reneating this information, thereby showing that he is

"in the know." He may tell but one man, but one man is frequently one too many. He may obtain a piece of information the full significance of which he does not understand, but which would be of value to the enemy. He may hear a snatch of conversation which, out of context, may have a meaning other than that immediately obvious. All personnel in the headquarters must consider everything that goes on at headquarters, and everything scen or heard at headquarters, as classified information until it is made available to the whole command. The headquarters man must be tactful as well as honest, and have a keen appreciation of the implication of confidence and trust which his assignment to the headquarters organization implies.

The adjutant general or adjutant of a command is faced with the job of training porsons who work directly under his control, with particular emphasis on the prescribed methods of receiving, handling, and storage of classified documents. These efforts are aimed at the root of the problem, which is to prevent certain information from becoming general knowledge. The adjutant should also employ measures of a more general nature, designed for the instruction of all members in the command, regarding careless disclosure of information.

Instructions regarding routine procedures to be followed by office personnel who handle classified documents can be made relatively simple. The proper methods to be used are defined in AR 380-5, as amended, and a study of the appropriate paragraphs of this regulation will accomplish the desired end. If a clerk is handed a copy of AR 380-5 and told to familiarize himself with it, he is quite apt to lose interest immediately, since much of the text is concerned with matters regarding cryptographic devices, government contracts, air space reservations, and similar subjects with which the average office clerk will have little or no concern. A more effective study could be outlined, based on those particular paragraphs which will have a bearing on the work that the student will be required to perform. Suggested paragraphs of AR 380-5 for study by general office personnel are: pars 3-5, 11, 15, 18-30, 64, 65, and 68.

Another measure of security which the adjutant might well take involves a careful study of the character of any persons whom he intends to handle classified documents. Any such persons who are of the loquacious type or who are given to excessive drinking should obviously not be entrusted with the care and handling of classified material.

The story is told of how an American officer once innocently disclosed the position of his unit. The enemy had information that a particular air unit was stationed in England. They knew all the facts except where the unit was stationed. An Air Corps officer in a London barber shop made the innocent statement that he wished the flood season were over, since it presented problems to his organization. Enemy reconnaissance had revealed that only one section of the country was then being troubled with flood conditions. The agent, bringing this information into his incomplete picture, was able to arrive at definite conclusions.

Such points as this must be brought to the attention of all personnel in the command. Every available visual aid must be displayed through all the units so that the importance of silence on military matters is constantly impressed on the mind of every man. Every soldier must be told that he is responsible that he does not divulge any military information and, in addition he is responsible that ne soldier in whose company he travels dis-

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closes any military information. He must understand that talking means talking over the telephone as well as ordinary conversation, and that this kind of talking is particularly dangerous since it is impossible to tell who may be listening. He must be impressed with the fact that it is almost impossible to talk about military matters without unwittingly revealing something that may prove to be of value to the enemy. He must not talk about any subject connected with the Service.

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# CLASSIFIED DOC TENTS

	RESTRICTED	CONFIDENTIAL	SECRET
When so classified	When information contained is for official use only, or when disclosure should be limited for reasons of administrative privacy or denied the general public. (AR 380-5, par. 5, a)	When disclosures of information although not endangering national security, might be prejudical to interest or prestige of the U.S. governmental activity or an individual or be of advantage to a foreign nation. (AR 380-5, par. 4, a)	When disclosure of information features contained therein endanger national security serious injury to prestigation or governmental activould be of great advantations foreign nation. (AR 380-5,
Authority to so classify	(AR 380-5, par 5 c)		By or by authority of: Secretary of War. Under Secretary of War. Assistant Secretary of War. Chief of Staff. CG, Army Ground Forces. CG, Army Air Forces CG, Army Service Forces A C of S, WD General Staff Chiefs of Sup & Adm Servi General Officers CO Depot, Post, Camp, State Sep Comd. Comdt of general or spec school
			Chief of a military missi Military attache or milit observer (AR 380-5, par. 3 c)
Dissemin- ation.	To any person known to be in the service of the U.S. and to persons of undoubted loyalty and discretion who are cooperating in government work. Will not be communicated to public or press except by authorized rilitary pub. rela. agency (AP 380-5 Par 5, d)	who must be informed. Will not be discussed with or disclosed to unauthorized persons.	To be held to an absolute imum. Contents or whereal to be disclosed only to persons whose duties required by the such knowledge. Exclusive for official use of persons whom issued or divulged.  (AR 380-5, par. 3 d)

# CLASSIFIED DOC JETS

	CONVIDENTIAL	SECRET	REGISTERED ( )
ed d f r	When disclosures of information although not endangering national security, might be prejudical to interest or prestige of the U.S. governmental activity or an individual or be of advantage to a foreign nation. (AR 380-5, par. 4, a)	When disclosure of information or features contained therein might endanger national security, cause serious injury to prestige of nation or governmental activity or would be of great advantage to a foreign nation. (AR 380-5, Par 3,a)	Such documents, either Restricted, Confidential, or Secret, as are deemed necessary in interest of national defense. Only documents of exceptional importance (AR 380-5, par. 24).
	Any commissioned officer (AR 380-5, par. 4 c)	By or by authority of: Secretary of War. Under Secretary of War. Assistant Secretary of War. Chief of Staff. CG, Army Ground Forces. CG, Army Air Forces CG, Army Service Forces A C of S, WD General Staff Chiefs of Sup & Adm Services General Officers CO Depot, Post, Camp, Sta or Sep Comd. Comdt of general or spec serv school Chief of a military mission Military attache or military observer (AR 380-5, par. 3 c)	Officers authorized to originate and is- sue secret, confiden- tial and restricted documents. (AR.380-5, par 24)
s. s. ot- on sov- be or iz- agen	who must be informed. Will not be discussed with or disclosed to unauthorized persons.	To be held to an absolute min- imum. Contents or whereabouts to be disclosed only to those persons whose duties require such knowledge. Exclusively for official use of person to whom issued or divulged.  (AR 380-5, par. 3 d)	See Secret, Confi- dontial and Restri- cted. (See also Reproduction).

	RESTRICTED	CONFIDENTIAL	SECRET
Marking of books or pamphlets where pages are secure- ly and per- manently	Mark with classification on cover, title page and first page. (AR 380-5, par 18, a (1))	Mark with classification on cover, title page and first page. (AR 380-5, Par 18, a (1)).	Mark with classification title page and first parthority for the classificate affixed will also (AR 380-5, par. 18, a ( 18, c.)
fastened together			
Marking of documents not firmly or secure- ly fasten- ed togeth- er. *	Mark with classification at top & bottom of each page. Marking at top must not be hidden when papers clipped or stapled to- gether (AR 380-5, par. 18,a(2))	Mark with classification at top and bottom of each page. Marking at top must not be hidden when papers clipped or stapled together. (AR 380-5, par 18,a(2)).	Mark with classification & bottom of each page at top must not be hidded papers clipped or staple gether. (See also precessection.) (AR 380-5, page 1, (2).)
Transmis- sion & Interof- fice.	Either open or in scaled cover by authorized messenger with necessary security measures to provent falling into hands of unauthorized persons (AR 380-5, par 19.).	By authorized messenger, preferably officer-courier, in sealed wrapper, addressed to person authorized to receive document. (AR 380-5, par. 19.)(See also Receipts).	Same as Confidential

<sup>\*</sup> See also next succeeding sections.

	CONFIDENTIAL	SEC RET	REGISTERED	
on rst	Mark with classification on cover, title page and first page. (AR 380-5, Par 18, a (1)).	Mark with classification on cover, title page and first page. The authority for the classification and date affixed will also be shown.  (AR 380-5, par. 18, a (1) and 18, c.)	See Secret, Confidential & Restricted. Admarkings: Register No., short title, office of record to which returns will be made & instructions covering return, for its accounting and for ultimate disposal will appear on title page or inside front cover. If this is not practicable, above data will accompany document on separate sheet (AR 380-5, Par. 25, a).	
	Mark with classification at top and bottom of each page. Marking at top must not be hidden when papers clipped or stapled together. (AR 380-5, par 18,a(2)).	Mark with classification at top & bottom of each page. Marking at top must not be hidden when papers clipped or stapled to- gether. (See also preceding section.) (AR 380-5, par. 18 a, (2).)	Sec Secret, Confidential, and Restricted (See also preceding section.)	
	By authorized mossenger, preferably officer-courier, in scaled wrapper, addressed to person authorized to receive document. (AR 380-5, par. 19.)(See also Receipts).	Same as Confidential	By officer-courier in sealed wrapper. If custody remains with person sending document a temporary receipt will be inclosed for signature & ret by receiving officer. If cus. is to be trans to rec of W.D. Form #34 will be Incl. (See also Receipts (AR 380-5, par. 19)	

RESTRICTED CONFIDENTIAL SEC RET Transmission Within the United States and Transmitted in an inner and outer cover Transmitted in a - Between Lts possessions, by any auwith the typewritten matter protected with the typewri Posts, Camps, thorized messenger, or by from direct contact with the inner covfrom direct cont or Stations brdinary mail, express, or er. By authorized messenger, insured er. Within the freight, provided they are express, or registered mail to any point ions by an office carried on vessels or airin the U.S. and its possessions, procable, otherwise craft of U.S. registry, Alvided they are carried in ships of U.S. il. When an offic liod registry, or such vosregistry and do not pass thru a foreign vailable, may be sols or aircraft, although postal system. Documents pertaining to foreign countries not of U.S. or allied regmilitary intelligence may be transmittrotary lock pouch stry, which are centrolled ed by ordinary mail when in the opincourier nor diple and operated by the U.S. & ion of the forwarding officer no seriablo, documents do not pass through a forous consequences would be entailed by liable citizens bign postal system. Docutheir loss. When transported to and officers or officers monts are transmitted to from foreign countries, the means demental department from foreign countries scribed for transmission of Secret docsels of U.S. regi eithor in vossels or airuments to and from foreign countries lay will result, braft of U.S. registry, Alwill be used. May be transported by of ports of embai lied registry, or such vesaircraft or registered air mail when documents to the sels or aircraft, although such means of transmission is available Army transport f not of U.S. or allied rogand will expedite delivery. If a miliof the foregoing istry, which are controlltary aircraft carrying an officer-courtion are availabl ed and operated by the U.S. ier and pouch is forced down in enemy als of service of (AR 380-5, par. 19 c). territory, classified material will be officers of exem destroyed by burning. Similar action thorized to tran will be taken if forced down in neuistored mail in tral territory if capture and internprovided they do ment appears imminent. If the aircraft foreign postal s is forced down at sea, classified matdocuments are tr erial will be sunk by the most practicthe procedure do able method. (AR 380-5, pars. 19, b (1) mission of Confi and (3).) aircraft will be (AR 380-5, pars.

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COMFIDENTIAL SEC RET REGI STERED Transmitted in an inner and outer cover Transmitted in an inner and outer cover See Secret, with the typowritten matter protected with the typewritten matter protected Confidenfrom direct contact with the inner covfrom direct contact with the inner covtial & Reer. By authorized messenger, insured er. Within the U.S. and its possessstricted. express, or registered mail to any point ions by an officer-courier when practiin the U.S. and its possessions, procable, otherwise by U.S. registered mavided they are carried in ships of U.S. il. When an officer-courier is not aregistry and do not pass thru a foreign vailable, may be transported to & from postal system. Documents pertaining to foreign countries by State Department military intelligence may be transmittrotary lock pouch. If neither officered by ordinary mail when in the opincourier nor diplomatic pouch is availion of the forwarding officer no seriable, documents may be entrusted to reous consequences would be entailed by liable citizens of the U.S., such as their loss. When transported to and officers or officials of other governfrom foreign countries, the means demental departments or masters of vesscribed for transmission of Secret docsels of U.S. registry. If no undue douments to and from foreign countries lay will result, commanding officers will be used. May be transported by of ports of embarkation will entrust aircraft or registered air mail when documents to the C.O. of troops on an such means of transmission is available Army transport for delivery. If none and will expedite delivery. If a miliof the foregoing means of transportatary aircraft carrying an officer-courtion are available, commanding generior and pouch is forced down in enemy als of service commands and commanding territory, classified material will be officers of exempted stations are audestroyed by burning. Similar action thorized to transmit documents by regwill be taken if forced down in neuistered mail in a U.S. sea post office tral territory if capture and internprovided they do not pass through any ment appears imminent. If the aircraft foreign postal system. When secret is forced down at sea, classified matdocuments are transmitted by aircraft erial will be sunk by the most practicthe procedure described for the transablo method. (AR 380-5, pars. 19, b (1) mission of Confidential documents by and (3).) aircraft will be followed. (AR 380-5, pars. 19, a (2) & (5).)

	RESTRICTED	CONFIDENTIAL	SECRET
Receipts	No receipt required. (AR 380-5, par. 19, c)	Receipt required only in the discretion of the sender. If receipt is inclosed it will be signed by the receiver and returned to sender.  (AR 380-5, pars. 19, b (1) & (2).)	Receipt required. Receipt should be inclosed with document in the inner cover, signed by receiver & returned to sender.  (AR 380-5, par. 19, a (4), (b).)
Storago	Stored & handled in such manner as to insure a reasonable degree of security (AR 380-5, par 21, a (2).)	Stored in the most secure files available in a room that is kept locked when not in use.  (AR 380-5, par. 21 a (1).)	Same as storage of Con- fidential documents.
Repro- duction	If reproduced, repro- duction will have same classification & care as original (AR 380-5, par 12.)	Same as Rostricted	Same as Rostricted
Destruc- tion	Destroyed in any con- venient way which will render them useless (AR 380-5,par 23,b.)	DUTTIEN DV LIE GUSTOULEUM IN DIC DICT	Same as destruction of Confidential

CONFIDENTIAL	SEC RET	REGI STERED
Receipt required only in the discretion of the sender. If receipt is in closed it will be signed by the receiver and returned to sender.  (AR 380-5, pars. 19, b (1) & (2).)	Receipt required. Receipt should be inclosed with document in the inner cov- or, signed by receiver & returned to sender. (AR 380-5, par. 19, a (4), (b).)	W.D. Form No. 34 (Semiannua or Transfer Report of Registered Documents or Devices) will be used as receipt.  Made in triplicate disposed of as follows:  Original - to office of origin Duplicate - retained by transferring officer.  Triplicate - retained by receiving officer.  (AR 380-5, pars. 29, a,b; 30,c)
Stored in the most secure files available in a room that is kept locked when not in use.  (AR 380-5, par. 21 a (1).)	Same as storage of Con- fidential documents.	Stored in most secure space available, preferably the equivalent of a 3-combination safe (In the field a field lock safe will be considered the one quivalent of a 3-combination safe. W.D. Cir 372, 1942).  If such is not available, registered documents will be kept under constant a med guard. Safes will be kept locked and only officers and specially trusted enlisted men and civilians will have access to the combinations or keys (AR 380-5, par. 21, b).
Some as Restricted	Same as Restricted	Reproduction forbidden except by authority of the office of origin. (AR 380-5 Par 26, b).
The second section is a second	Same as destruction of Confidential	Same as Conf. The officer directing the Destr. will forward Cer. of the custodian and the wit. of. to the of of record. (AR 380-5, par. 23. a (1).)

Declassified E.O. 12356 Section 3.3/NND No. 785015 ALLIED FORCE HEADQUARTERS APO 512 AG 311,1-5 AGM&D 16 Nevember 1943 MEMORANDUM FOR: Major Doe, Allied Control Commission. Reference is made to FATIMA Cable 1199 and previous cables pretaining to personal mail. Unfortunately the abuse of ACS and ADIS for the use of personal mail and packages has reached the point where it is seriously interfering with the transmission of official mail. In fact it has reached the point where serious consideration has been given to requiring an officer to certify that the contents of dispatches by air are official and urgent. Furthermore, the initiation of an inspection service is being considered with a view of having packages and official envelopes opened and reports made of violations in order that corrective action may be taken where the contents show personal mail and personal packages. HENRY C. CHAPPELL Lt. Col., A G. D. Asst. Adj. General Copy to: Doe proportion with the sent of the sent o OIC ADLS AG Ex AG Postal 9312

U. S. Equals British	SECRET CONTROL CONSTRUCTION	INCOMENS.	/558
			12/15
			1199
	SECRET		151536A
	ROTINE		1519194
	FREEDOM		

Personal mail has been forwarded to A.P.O. 769 at Grottaglia Airfield.

That A.P.O. should be contacted. (GITE MAKEP MIGHED OF NATIONA TO FARING PHUMAD 931 AND 943. 14 November 1943. Mail will be forwarded by Col. Chappel pending arrival of t. Col. Frodgers.

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CONFIDENTIAL

ROUTINE Priority

FATIMA

PREEDOM for CHIEF POSTAL OFFICER

PENDING ARRIVAL LIBUTEMANT COLONEL PRODGERS CMA HEAD OF COMMISSION POSTAL SECTION

CMA IN ALGIERS CMA PLEASE CONTINUE TO HAVE MAIL FOR PERSONNEL HERE HANDLED AS AT

THRU COL CHAPPELL

PRESENT, PD TO FREEDOM FOR CHIEF SIGNAL OFFICER FROM FATIMA SIGNED JOYCE PD IT IS

NOT REPEAT NOT DESIRED TO USE ARMY POST OFFICE AT GROTTAGLIE PD THIS ANSWERS YOUR

NUMBER EIGHT NINE SIX ZERO DATED ONE ZERO MOVEMBER

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AUTHENTICATED:

2 - AG Files 1 - Diary Major, A.G.D. Secy of the Commission

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Declassified E.O. 12356 Section 3.3/NND No. 785015 D/deK/eg ALLIED FORCE HEAD UARTERS Military Government Section 17 November 1943. MCS 007.6 ILLICHANDUM TO: Major General Kenyon A. Joyce Forward Allied Control Commission, C. H. F. Reference your 956 dated 15 November 1943, we have received the following message from Deputy Chief Signal Officer: "This is a flagrant violation of instructions relative to classification of messages as to precedence. Under no possible stratch of the imagination can it be assumed that this particular subject had not been thought of previously, or could not have waited a day or two longer and therefore sent by ADLS. Request that this matter be presented through channels to the CG at FATIMA to insure the proper instructions are issued to his group to prevent the delay in the decoding of operational messages while such messages are being handled in the cipher room." Reference your 979 dated 16 November, we are unable to supply from here the publications mentioned. b. Allog CallDALRYMPLE
Lt. Colonel

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IN ORDER TO RELIEVE THE COMPLETE LACK OF WORLD NESS HERE I REQUEST THE DISPATCH DATLY BY AIR PAREN TO FREEDOM FROM FATTMA SIGNED JOYCE PAREN COURTER FROM ALGIERS OF THE FOLLOWING IN ADDITION TO THE STARS AND STRIPES CLN THE SIGNAL CORPS NEWS CMA THE ALGIERS DATLY NEWSPAPERS CMA CHECRGE DASH TWO SUMMARY

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AUTHENTICATED:

MAXWELL D. TAYLOR Brigadier General, U.S.A.

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PREEDOM

REPURENCE MY HINE FIVE SIX PARM TO FREEDOM FROM SATURA SIGNED FORCE PARMS PLEASE ADD COPIES OF NEW YORK AND LONDON TIMES CHA MESSWEEK AND TIME

CETAIR THERTHA

MAKEREL D. TAYLOR Brigadier Conerol, IMA

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PREEDOM FOR COLONIEL HARM CMA CHIEF POSTAL.

MEMORIANDE PROS COLONEL CHAPPELL DATED ONE SIX NOVEMBER PAREN TO FREEDOM FOR COLOREL HAM CHA CHIEF POSTAL OFFICER FROM FATING SIGNED JOYCE PAREN RECEIVED TODAY STATING THAT ASSES OF USING OUR COURTER POUCHES FOR PERSONAL MAIL HAG MADE NECESSARY THE CONSIDERATION OF INITIATING IN AN INSPECTION STRVIDE TO INSURE THAT COURTER POUCHES FOR PERSONAL MAIL FO IT IS DESIRED TO FOIRT OUT THAT THIS USE OF OUR COURTER POUCHES WAS NEVER CONSIDERED MORE THAN A STOP GAP MEASURE GAM AND THAT SEVERAL REQUESTS HAVE BEEN MADE FOR THE ESTABLISHMENT OF AN APD WITH THIS COMMISSION PD IT IS RECOGNIZED THAT THE ONLY PROPER WAY FOR PERSONAL MAIL TO BE HARDLED IS TERROUGH AN APO AND FOR THIS PERSON IT IS UNCONTLY REQUESTED THAT AN APO BE ESTABLISHED AT THIS COMMISSION WITHOUT FURTHER DELAY PD HOWERENCE IS MADE TO OUR CABLE NINE NINE THINK

AUTHENTICATED:

ROBERT C. DOE Major. GO Secretary of Commission

Roger B. Wally

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Declassified E.O. 12356 Section 3.3/NND No. 785015 U. S. SECRET 23 DEC 1943 EQUALS BRITISH MOST SECRET ALLIED FORCE HEADQUARTERS APO 512 ay Autho Initials 23 November 1943 AG 311.5-21 SIG-AGM SUBJECT: Violation of Cryptographic Security. TO : Acting Deputy President, Allied Control Commission, FATIMA. 1. FATIMA massage number 903, 12 November 1943, involved a serious violation of cryptographic security in that it contained an exact ouctation of a statement to be released to the press and to be given over the radio in Italian. It was enciphered in a SECRET cryptographic system which is used throughout the theater. The proposed release without paraphrasing is a direct violation of paragraph 35 g, AR 380-5. 2. Future statements of this nature that require classification prior to release to the public, if transmitted in cipher, must be paraphrased in accordance with paragraph 39, AR 380-5, prior to such release, or as an alternate, a paraphrased version of the text may be filed for transmission. It is recommended that such material be handled by Air Dispatch Letter Service (ADLS) whenever possible, thereby avoiding the necessity for such paraphrasing. 3. It is requested that the above be drawn to the attention of all concerned in order to prevent the recurrence of such a violation. By command of General EISENHOWER: T. J. DAVIS, Brigadier General, USA, Adjutant Ceneral. U. S. SECRET EQUALS BRITISH MOST SECRET

Declassified E.O. 12356 Section 3.3/NND No. 785015 BY FAST AIR ALLIED FORCE HEADQUARTERS Military Government Section

MGS-311.1

26 November 1943.

Unauthorized Use of MDIS, ADLS, and ACS Services. SUBJECT:

TO Hq. ACC, Brindisi Hq. AMG. CMF Hq. ACC, CMF

Mil. Govt. Center, Tizi Ouzou.

- 1. Attention is invited to Letter AG 311.1-5 AG-AGM, AFHQ dated 18 November 1943.
- 2. Official Mail is being received at this Section both in Large envelopes containing unregistered mail for onward transmission and mail which is received loosely for delivery to the US, UK, and within North Africa area.
- 3. MDIS, ADIS and ACS services will not accept such mail unless it is properly registered and signed by an officer. From date of issue of these instructions to date this section has had to re-address, reenvelope, register and have signed all such mail received from you which was intended for onward transmission.
- 4. It is therefore requested that instructions in above mentioned letter be complied with at your Hq.

For the Chief of Section:

T. B. JACKMAN Major.

Declassified E.O. 12356 Section 3.3/NND No. 785015 U.S. RESTRICTED (Equals BRITISH RESTRICTED) ALLIED FORCE HEADQUARTERS APO 512 AG 311.1-5 AG-AGM SUBJECT: Unauthorized Use of MDIS, ADLS and ACS Serv TO : All concerned. 1. Investigation indicates that it has become almost universal practice throughout this theater to dispatch via Motor Dispatch Letter Service, Air Dispatch Letter Service and Army Courier Service, often under official franking, communications and packages which are purely personal. Shoes, underwear and other personal items have been discovered where packages have broken open in transit. This practice has resulted in a considerable increase of MDIS, ADIS and ACS loads which are entirely unwarranted and unnecessary and have interfered with the proper transmission of official matter. 2. The MDLS, ADLS and ACS services are provided for transmitting official mail only, as outlined in letters this headquarters, file AG 311.1-5 ACM, dated 11 July 1943 and 1 November 1943, and Signal Instruction numbers 84 and 85, this headquarters, es. 3. Immediately upon receipt of this letter, Commanding Officers of units and formations stationed in this theater, British and W.S., will acquaint all concerned with the contents of this letter and issue explicit instructions that under no circumstances will other than official communications be transmitted by MDIS, ADIS, and ACS. 4. Effective immediately, all personnel on duty with MDIS, ADIS and ACS will be instructed to decline to accept any envelope or package unless it has on it the following statement: ESSENTIAL (WAR DEFARTMENT) (WAR OFFICE MAIL) and signed by an officer whose name, rank and unit will be clearly shown. 5. Officers in charge of MDLS, ADIS and ACS and officers of the Adjutant General's Department engaged in the handling or transmission of official documents are authorized to open packages or letters suspected to be of an unofficial nature, special care will be taken that no material bearing an indication that the material is operational is opened. Material found to have been mailed in violation of this directive will be held and a brief report made direct to this headquarters, attention of the Adjutant Coneral, showing: a. Description of the envelope or package. b. Flace from which dispatched. c. The name, rank and unit of officer who certified the article to be official. -1-9334 **《公司》并如"上"和"日"的**国际国际国际

U.S. R.T.S. R. R. D. S. P. D. C. P. R. D. (Equals RRIGHER)

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AG 311.1-5 AC-AGM, 18 Nov. 143 (contid.)

6. Both the British and U.S. Army Postal Services operate letter and parcel postal services which are available for the dispatch of personal letters and packages.

By command of General EISEMICWER:

T.J. DAVIS, S.C., Brigadier General, USA, Adjutant General.

DISTRIBUTION:

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U.S. RESTRICTED (Equals BRITISH RESTRICTED)

No. 785015 Declassified E.O. 12356 Section 3.3/NND ALLIED FORCE HEADQUARTERS TBJ/cags Military Government Section MGS-311.1 9th December, 1943 SUBJECT: Unauthorized Use of MDIS, ADIS, and ACS Services. : HQ. ACC, Brindisi TO HQ. AMG, CMF HQ. ACC, CMF Mil. Govt. Centre, Tizi Ouzou. 1. Attention is invited to letter AG 311.1-5 AG-AGM, AFHQ dated 18 November, 1943, and our letter of 26 November 1943 relative thereto. 2. Official Mail is still being received at this Section both in Large envelopes containing unregistered mail for onward transmission 311.4 - Comin & inch and mail which is received loosely for delivery to the US, UK, and within North Africa area. 3. MDLS, ADLS and ACS services will not accept such mail unless it is properly registered and signed by an officer. From date of issue of these instructions to date this section has had to re-address, re-envelope, register and have signed all such mail received from you which was intended for onward transmission. 4. It is therefore urgently requested that instructions in above-mentioned letter be complied with at your HQ. For the Chief of Section: Major. 9313

Declassified E.O. 12356 Section 3.3/NND No. 785015 O CONFIDENTIALO 28000 498 OFFICE OF THE CHIEF BASE CENSOR ELP/a Base Censorship Detachment No.3 APO 534, U. S. Army In reply refer to: 311.7 19 December 1943 Subject: Military Censorship. To : Commanding Officer Hg. Allied Control Commission APO 394, U. S. Army 1. The enclosed envelope, with original contents and appended note from 2nd Dase Post Office were received by this office this date. Contents have been withdrawn by this detachment. 2. The information contained in the letter originally forwarded by this office was of such a nature that it warranted classification and was consequently transmitted in accordance with AR 380-5. 3. Examination of enclosed envelope discloses the name of CNO E. J. Chiocca on the lower left hand corner with the legend "Naples" notated in two places. 4. Request an inquiry be initiated to determine the responsibility for the transmission of classified mail as evidenced in the instant case and that corrective action be taken.

ERNST L. PELCHEN, JR.
Major, Infantry

Major, Infantry Chief Base Censor

2 Incls:

Incl. 1 - Envelope

Incl. 2 - Note

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311.7 let Ind. RED/mms ERADQUARTERS ALLIED CONFROL COMMISSION, APO 394, 27 December 1943.

To: Office of the Chief Base Censor, Base Censorship Detachment No.3 APO 534, U.S. Army.

Subject matter has been brought to the attention of CWO E.J.Chiccea and corrective action has been taken to insure that no letters with Classification appearing on the outside envelope are despatched from this headquarters in the future.

For the Deputy President, Allied Control Commission:

ROBERT E. DOE Major, A.G.D. Secretary of the Commission

2 Incls-w/d

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Of -1-neified E.O. 12356 Section 3.3/NND No. 785015

30 DEC 1943

HEAD JUANTEES ALLIED CONTROL COMMISSION APO 394

AJU/age

In reply refer to:

30 December 1943

MEMBRANDING TO: AG MAD Section, Allied Force Headquarters, APO 512, U.S. Army.

1. Enclosed is receipt for documents alleged to be classified items only. In this connection, it is desired to bring to your attention that the following documents listed for receipt bore no evidence of security classification.

No. 8701 Letter reference MGS 311.1 signed Maj. T. B. Jackman, subj: Registration of Mail.

No. 9891 1 copy Union Jack, 3 copies Stars and Stripes, 1 copy Press Bulletin, Vol. 2, No. 18.

No. 10216 Gen. Routine Orders 668 to 684. Pamphlet entitled

No. 100858 Ltr ref MGS 00073-2 signed T. B. Jackman, Major, for Brig. Gen. Holmes, subj: Consorship of Civil Mail.

No. 11101 1 copy Union Jack, 2 unclass, ltrs for Capt. Stone.

No. 11061 MGS 000.73-2 signed Major T. B. Jackman for Brig. Gen. Holmes, also an unclassified envelope.

No. 10502 l copy Stars and Stripes, Press Bul. Vol. No. 19, env for Ind. & Com Sub-Com, env for Maj. Gen. Joyce.

2. The reason for the use of elaborate procedure relating to documents of this nature is not clear and it is suggested that documents be scrutinized more closely before dispatch with a view to eliminating unnecessary work.

3. The undermentioned classified packages were incorrectly sent to

No. 10501 Contents unknown, add'd Hq MG, APO 394.

No. 11082 Contents unknown, add'd AMG, Sieily Region His.

9299

4. Could arrangements be made to check addressed envelopes more closely before mail is dispatched?

For the Deputy President, Allied Control Commissions

ROBERT E. DUE Major, A.G.D. Secretary of Commission

1 Incl - Receipt.

Copy 570 sent to Ge Devomons. Security of Landlines in Recently Occupied Territories. TO : All Concerned. 1. Operations in recently occupied territories will be seriously hampered unless steps are taken to insure that landlines in such territories are made secure for the passing of U. S. CONFIDENTIAL equals British CON-FILENTIAL messages in the clear whenever the security of such lines is feasible. The necessity for encirhering all classified traffic except RESTRICTED would tend to overload available cipher personnel and equipment, in addition to introducing additional delay in the handling of all traffic, thereby decreasing the overall efficiency of all Allied Forces. 2. Landlines may be considered secure for the passing of U.S. CONFI-DENTIAL equals British CONFIDENTIAL traffic in the clear when the following conditions obtain on such lines. a. Terminal points are operated by Allied military personnel or by Allied civilian personnel who have been properly investigated and cleared as secure. b. Main frames, repeater stations and such other points subject to being readily tapped are kept under immediate supervision by Allied personnol to insure that unauthorized intercept apparatus is not attached to lines at those points and that taps are not made to permit unauthorized intercept at a distant point. In addition, checks will be made at frequent, irregular intervals to insure that such taps are not made. c. Landlines and cables will be inspected for unauthorized connections and will be patrolled and inspected at irregular intervals. d. Unattended repeater stations will be checked frequently and exemined for unauthorized connections. 3. The terms Allied military personnel and Allied personnel do not include Italian personnel. 4. The foregoing policy applies to Itely, Sicily, Sardinia, Cofrica, and to any other territories which may be occupied by Allied troops. By command of Ceneral HISENHOVER: gadler General, USA Adjutant General 9297 DISTRIBUTION: EQUALS BRITISH CONFIDENTIAL

mified F O. 12356 Section 3.3/NND No. 785015

AC 380.01-1 SIG-ACM

U.S. CONFIDE TIAL EQUALS BRITIOI CONFIDENTIAL

2 January 1944

ALLIED FORCE HEADQUARTERS APO 512

Ali- File.

785015 U.S. CONFIDE TIAL EQUA IN CONFIDENTIAL ALLIED FORCE HEADQUARTERS ACCIONALLY AP-261(570-571) APO 512 AC 380.01-1 SIG-ACM 2 January 1944 SUBJECT: Security of Landlines in Recently Occupied Territories. TO : All Concerned. 1. Operations in recently occupied territories will be seriously hampered unless steps are taken to insure that landlines in such territories are made secure for the passing of U. S. COMPIDENTIAL equals British CON-FIDENTIAL messages in the clear whenever the security of such lines is feasible. The necessity for enciphering all classified traffic except RESTRICTED would tend to overload available cipher personnel and equipment, in addition to introducing additional delay in the handling of all traffic, thereby decreasing the overall efficiency of all Allied Forces. 2. Landlines may be considered secure for the passing of U.S. CONFI-DENTIAL equals British CONFIDENTIAL traffic in the clear when the following conditions obtain on such lines. a. Torminal points are operated by Allied military personnel or by Allied civilian personnel who have been properly investigated and cleared as securo. b. Main frames, repeater stations and such other points subject to being readily tapped are kept under immediate supervision by Allied personnel to insure that unauthorized intercept apparatus is not attached to lines at these points and that taps are not made to permit unauthorized intercept at a distent point. In addition, checks will be made at frequent, irregular intervals to insure that such tags are not made. c. Landlines and cables will be inspected for unauthorized connections and will be putrolled and inspected at irregular intervals. d. Unattended repeater stations will be checked frequently and examined for unauthorized connections. 3. The terms Allied military personnel and Allied personnel do not include Italian personnel. 4. The foregoing policy applies to Italy, Sicily, Sardinia, Corsica, and to any other territories which may be occupied by Allied troops. By command of Ceneral EISENHOWER: U.S. CONFIDENTIAL EQUALS BRITISH CONFIDENTIAL

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AUTHERTTGATED:

MAXWELL D. TAYLOR Brigader General, UDA

DISTRIBUTION:

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1 - Diary

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1 - Maj Malweeney

S SECRET

Declassified E.O. 12356 Section 3.3/NND No. 785015 11 JAN 1944 AJO/mar lo January 1944 In Roply Hafer to : 311.13 SUBJECT : Security : C-in-C. Allied Force Headquarters TO Attention: Assistant chief of Staff, G-2. 1. Envelopes and packages are received almost daily at this office bearing the indorpment W. S. Secret equals British Most Secrets and indicating G-2, Allied Force Headquarters as the office of origin. The packages are addressed "allied Control Commission", and although it appears likely from the sender's address that the contents are meant for your G-2 Section here, there is nothing to indicate that fact. It is therefore necessary for every item received in this way to be opened to ascertain whether the contents are for 0-2. 2. Apart from saving annecessary work in this office, you will probably agree that the interests of security would be better served if packages carried particulars of the ultimate consigned so as to avoid their being opened in transit by persons not concerned with the contents. 3. Communications should be addressed Advanced G-2, AFR. c/o He Allied Control Commission, APO 394". For the Deputy president, Allied Control Commission: A. J. COLLINS captain, RE Anst Secy of Com oc Adv G-2 AFHQ 929