

Declassified E.O. 12356 Section 3.3/NND No. 785015

ACC

10000/100/333

11318

Declassified E.O. 12356 Section 3.3/NND No. 785015

10000/100/333

ARMISTICE CONTROL, GENERAL POLICY &
ORGANIZATION
JUNE - NOV. 1943

11312

Declassified E.O. 12356 Section 3.3/NND No. 785015

THIS FILE WILL NOT BE ISSUED
TO ANYONE EXCEPT THE FOLLOWING:

G-2's - CHIEF CLERKS

WITHOUT PERMISSION OF C.O.F.S. OR G-2's.

Declassified E.O. 12356 Section 3.3/NND No. 785015

x
TO BE KEPT UNDER LOCK & KEY

Acc
~~1016~~

7

4 Leg ✓ *spdm*
 'Fog' ✓ *off*

E & F ✓ *off*

AS ✓ *off*

Comms ✓ *off*

G-1 ✓ *off*

G-4 ✓ *off*

G-2 ✓ *off*

APG(P) ✓ *off*

To see 19 A & 21 A. Please initial & pass quickly. Last witness to return to JACS. One or two points in 21 A are contradictory & require discussion with MGS, but it is believed that para. 7 is the form & operative para.

ABHathorne
 Col

(3 Oct 63)

8

Col. Kirkwood

Please see 28A, 30A, 31A. I have asked MGS for further copies of 31A. I suggest a

62-
ANG(P) RSK-4043

To see 19A & 21A. Please initial & pass quickly. Last signature to return to JACS. One point in 21A are contradictory & require discussion with MGS, but it is believed & hoped that para. 7 is the form & operative para.

AG Hathorne
Col

(3 Oct 63)

8

Col. Kirkwood

Please see 28A, 30A, 31A. I have asked MGS for further copies of 31A. I suggest a Conference to make known its provisions to Regency & Rear-Admirals. (See also 32 & 33A).

AG Hathorne
Col

8 Nov 63

Col. Rathbone 8 Nov 63

It is appreciated if you will arrange for the conference to be held at 11:00 AM 9 Nov in your office. RSK Col

2:4

AS: Your minute 3. Nothing is required for the moment. All I want you to do is to see that MGs don't forget their direction or lead promised in ~~the~~ the last line of para. 4 of 20A. No need to ask me for the file - call for it when you wish. You doubtless intended your draft to be by teletype, as it is drafted in telegraphic language? It was put up as a letter.

AppRathbun
Col.

26 Sept 43

③

Requies

Put back to me Oct. 1. Please
R. A. H. in H. 64.

1 Oct 43

Feb. 26.

6

G-1
G-2
G-4
1000000

26 Feb 43

As Rathbone Col.

Requiem

Put back to me Oct. 1. Please
Re. H. H. H. H. H. H. H.

11/20

Feb. 26.

61

6007
10/10/10

45

Oct. 10, 1915.

Comments

AS. ~~xxx~~

18 AL 19A.

~~AME(P)~~ To see

Leg.

五

P.D. bo.

like crickets.

Wm. A. Thompson
Colonel.

76d-43

Waltham
Cal.

2

AS. I am afraid my error you
have not seen this file before.
To see! Ref. para. 4 of 20 A.
Keep MOS up to the mark about
this directive.

25.9.43

3

Waltham
Colon.

ALL. Left bench. I have not changed further in
view of 7m 21st - of instruments in 20A.
② If, however, matters do not move, I ask Mr. O'Leary
to file again.
20 Feb.
W.A.P./W.A.P. Lt. Col.
ds.

TO: Adm. H.Q. (British)
FROM: JCS. HQ 2675 Regt. (U.S.).
SUBJECT: ORGANIZATION - MILITARY GOVT. & ALLIED COMMISSION
REFERENCE: AC/1016
DATE: 7 November 1943.

Herewith 6 copies (3 each) of AFHQ Adm. Memorandum No. 59 dated 18 Oct. 43., for distribution as required.

WHR
~~Colonel~~
R. G. KIRKWOOD
Joint Chiefs of Staff,
Holding & Planning Center.

/Jo

33A
28A
2488

321

TO: Adm. HQ. (British), HQ 2675 Regt. (U.S.)
FROM: JCS.
SUBJECT: Establishment of Allied Control Commission.
—REFERENCE: AS/1016
DATE: 7 November 1943

307

Herewith 6 copies (3 each) of AFHQ Adm. Memo. No. 74 dated 2 Nov. 43.
for distribution as required.

W.A.
~~Original~~
Colonel,
R.G. HIRSHOOD
Joint Chiefs of Staff,
Holding & Planning Center.

Copies to Rear Links Sub-Commissions together with copies of the AFHQ Memo.
as follows:-

- (1) Finance, Foreign Trade, Industry & Commerce, one to share.
 - (2) Public Works & Utilities, Fuel, Agriculture, Labour, one to share
 - (3) Interior, Legal, one to share
 - (4) Public Safety, Property Control, Public Health, one to share
 - (5) Information, Telecommunications, one to share.
- 2187

U.S. SECRET ~~EQUALS~~ BRITISH MOST SECRET 31A

AC/1016/0 JACS
ALLIED FORCE HEADQUARTERS

JCH/CF/eag *W. H. H.*

Military Government Section

4 November 1943.

MGS-332-12

SUBJECT: Directive to Acting Deputy President, Armistice Control Commission.

TO : See distribution below.

1. Transmitted herewith copy of General Instructions to Major General Kenyon A. Joyce, Acting Deputy President, Armistice Control Commission, dated 1 November, 1943, with Annexes A, C, D and E. Annex B was limited to the original directive.

2. Also inclosed is a copy of AFHQ Administrative Memo No. 74, dated 2 November 1943.

3. Please acknowledge receipt on form below.

J. C. Holmes
J. C. HOLMES
Brigadier General, G.S.C.
Chief, Military Government Section

SGS
CAO
DTC
G-1 (A)
G-1 (B)
G-2
G-3
G-4
JACS
CCAO HQ AMG
CCAO 15 Army Group
The Resident American Minister
The Resident British Minister
Allied Regional Commissioner, Sardinia
JAG
Claims and Hirings (B)
Civ Aff. Br. MTF
Chief, Civil Affairs Division, Washington, D. C. (3)
Director of Civil Affairs, Whitehall, S.W.1. (3)
FWS
PRO
CG - 15 Army Group
CG - 5 Army
CG - 8 Army

=====

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ALLIED FORCE HEADQUARTERS
APO 512

1 November 1943

MCS 322-12

SUBJECT: General Instructions.

TO : Major General Kenyon A. Joyce.

1. You are appointed Acting Deputy President of the Allied Control Commission for Italy. You will be responsible to the Allied Commander in Chief, who is ex-officio President of the Commission. All communications between the Allied Control Commission and the Governments of the United Nations will be transmitted through Allied Force Headquarters.

2. The Italian Government has become bound by the conditions of an Armistice (Annex A) and of a supplementary instrument of Surrender (Annex B). The former has been made public. The terms of the latter will for the present not be disclosed to the world, and you will accordingly withhold them from all persons except those representatives of the United Nations or of the Italian Government whom it may be necessary concern officially. The armistice (the "short terms") deals chiefly with military measures. In Article 10 however it is stipulated generally that

"The Commander in Chief of the Allied Forces reserves to himself the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war, and the Italian Government binds itself to take such administrative or other action as the Commander in Chief may require"

The Instrument of Surrender (the "long terms") deals with conditions of a political, economic and financial nature as well. The United Nations are in a position, if they enforce the full measure of the rights for which they have stipulated, completely to control Italian administration and economy.

3. The Italian Government has now declared war upon Germany. Accordingly it has been accorded a qualified acceptance as a co-belligerent.

"The relationship of co-belligerency between"

2. The Italian Government has become bound by the conditions of an Armistice (Annex A) and of a supplementary instrument of Surrender (Annex B). The former has been made public. The terms of the latter will for the present not be disclosed to the world, and you will accordingly withhold them from all persons except those representatives of the United Nations or of the Italian Government whom it may be necessary concern officially. The armistice (the "short terms") deals chiefly with military measures. In Article 10 however it is stipulated generally that

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3. The Italian Government has now declared war upon Germany. Accordingly it has been accorded a qualified acceptance as a co-belligerent.

"The relationship of co-belligerency between the Government of Italy and the United Nations' Governments cannot of itself affect the terms of the Instrument of Surrender recently signed, which retain their full force and can only be adjusted by agreement between the Allied Governments in the light of the assistance which the Italian Government may be able to afford to the United Nations cause." (Tripartite Statement of 13 October 1943.)

The United Nations desire to convert Italy into an effective instrument against Germany. They look to the Italian Government to produce tangible results. By rallying the entire people, armed forces and civilians alike, to a vigorous resistance to the Germans, the Government may hasten the redemption of Italy and prove its value to the United Nations. Concessions must wait upon performance. The Italian Government has been advised that the conditions of the Armistice and of the Instrument of Surrender may be modified from time to time

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U.S. SECRET EQUALS BRITISH SECRET

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if military necessity or the cooperation of the Italian Government makes such a concession desirable. The terms of the Instrument of Surrender have in some respects been superseded or rendered obsolescent by the course of events; some of the clauses have already been executed. The Instrument, however, represents the requirements with which the Italian Government can be expected to comply so far as it may be in position to do so, subject to such modifications and adjustments as may be authorized by the British and American Governments.

4. The status of co-belligerency does not mean that Italy is henceforth to be reckoned as one of the United Nations or is to be admitted by the British and American Governments to their counsels as an ally. It means that the Italian Government will be fighting the same enemy, and that the United Nations support it for that immediate and limited purpose only. The relationship is not in any way to prejudice the untrammelled right of the people of Italy at the proper time to decide on a form of Government of their own choosing.

5. The Allied Control Commission is being established to give instructions and guidance to the Italian Government on military, political, economic and administration matters and to enforce and execute the surrender. See Administrative Memorandum No. 74 dated 2 November 1943.

6. The structure of the Allied Control Commission will be as follows. It will be divided into four Sections: Military, Political, Economic and Administrative, and Communications. Each Section will be in charge of a vice president, and will comprise, as shown below, a number of Subcommissions, each charged with a particular matter:

I. Military Section - Vice President

Subcommissions:

- Naval Forces
- Land Forces
- Air Forces
- Prisoners of War
- War Material Factories
- Material Disposal

II. Political Section - Vice President

Subcommissions:

- Foreign and Internal Political Affairs
- Foreign Internees and Displaced Persons
- Information, Press and Censorship

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- Land Forces
- Air Forces
- Prisoners of War
- War Material Factories
- Material Disposal

II. Political Section - Vice President

Subcommissions:

- Foreign and Internal Political Affairs
- Foreign Internees and Displaced Persons
- Information, Press and Censorship

III. Economic and Administrative Section - Vice President

1. Economic Subsection - Director

Subcommissions:

- Finance
- Foreign Trade
- Industry and Commerce
- Public Works and Utilities
- Fuel
- Food
- Agriculture, Forests and Fisheries
- Labor

2. Administrative Division - Director

Subcommissions:

- Interior (including rationing)
- Legal

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Public Safety
Education, Fine Arts and Archives
Public Health
Property Control

IV. Communications - Vice President

Subcommissions:
Shipping
Internal and Civil Air Transportation
Posts and Telecommunications

7. The personnel for the Economic and Administrative Section and in the main that for Communications will be drawn from a group of specially qualified officers who have been sent to this theatre for duties involving civil affairs. Many of these have been engaged in the Allied Military Government of Occupied Territory. When the time comes, therefore, for the Commission to take control, the former will give place to the latter without serious disruption of organization or violent displacement of personnel. Similarly qualified officers may at the outset be assigned to the Political Section, though it is contemplated that civilian personnel will be introduced as soon as practicable.

8. Upon the granting of the Italian armistice the Allied Commander in Chief appointed a military mission to the Italian Government. That mission, under Lieutenant General F. N. Mason Mac Farlane and, in his absence, in charge of Brigadier General Maxwell D. Taylor, has been operating at the temporary seat of the Italian Government, at Brindisi. The scope of the mission corresponds to portions of the duties which are assigned to the Military and Political Sections of the Commission, and to that extent the activities which it has been carrying on will serve as preliminary to the functions which those Sections will now assume. When the Allied Control Commission has been organized and comes into contact with the Italian Government the mission will be terminated.

9. Preparations for the Allied Control Commission have now been carried to an advanced stage. Most of the personnel destined for the Economic and Administrative and the Communications Section have arrived in this theatre, and a provisional organization has been functioning for some time. Inclosed (Annex C) will be found draft directives for a number of the Subcommissions and other offices of the Commission, which have been submitted to the Military Government Section, AFHQ, for consideration in the preparation of the final directives.

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10. The present situation as to establishing the Military Section of the Commission is as follows:

a. A statement has already been prepared concerning the general functions of the Section and a tentative organization has been proposed, upon which your comments are invited.

b. Vice Admiral A. J. Power is at present handling matters pertaining to the Italian Fleet and Merchant Marine. He is assisted by Captain Orr-Ewing and approximately six other officers, all of whom are stationed at Taranto. Brigadier General Maxwell D. Taylor has been handling matters pertaining to ground forces, assisted by Squadron Leader E. H. Johnston and Captain J. Rendall. Air Commodore C. B. Dacre

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has recently arrived at Brindisi to take charge of matters relating to the Air Forces.

c. You should utilize the officers assigned to the military mission to initiate the tentative organization of the Military Section, utilizing those officers in appropriate positions pending the organization of a more permanent establishment. Your additional personnel requirements to implement the Military Section and the dates and places where you wish them to report should be communicated to AFHQ promptly.

11. It is contemplated that an Advisory Council will be created, whose membership will be composed of representatives of those of the United Nations whose interests are involved in the operations of the Allied Control Commission. You will receive further instructions on the organization and functions of the Advisory Council.

12. Measures are now being taken to bring the Allied Control Commission into operation at the seat of the Italian Government, and to develop the Italian Government to the point where territory at present under Allied Military Government may be placed under its administration. This will involve the following steps:

a. A small party, composed of officers from certain of the Subcommissions, has been dispatched to Brindisi. This group joining with the members of the military mission will be organized into the advance command post of the Allied Control Commission. Through these representatives the Commission will establish contact with the Italian Government and begin the preliminary examination of immediately pressing questions. One task will be to commence planning for the transfer of territory to Italian administration, which will, however, be subject to the guidance and supervision of the Allied Control Commission.

b. You will operate as shown in the "Draft Outline for Setting Up the Allied Commission" dated 21 October 1943 (Annex D hereto). Headquarters Allied Military Government at Palermo, now under command of this Headquarters, will be transferred to your command. When you are prepared to have HQ AMG brought under command you will notify this Headquarters.

c. The Italian Government will continue broadening its political composition and strengthening its administration structure.

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c. The Italian Government will continue broadening its political composition and strengthening its administration structure.

d. When it is determined that the Italian governmental system is in condition, politically and administratively, to be entrusted with the responsibility, the transfer of areas will be undertaken, on order from AFHQ. When you consider that the time has arrived for such transfer, in part or in whole, you will advise this Headquarters.

13. Four provinces adjacent to Brindisi have already been removed from the Allied Military Government of Region 2 and restored to Italian administration. You will take immediate steps to see that this arrangement operates in a manner satisfactory to the Allied Forces.

14. The situation in Sardinia differs from that of an area under Allied Military Government. It is being administered by a high commissioner appointed by the Badoglio Government, subject to the control of a Regional Allied Commissioner from AFHQ. See Annex E, Instructions on Allied Control over

Sardinia. This mission has been confided to Brigadier P. K. Boulnois, who has established headquarters at Sassari. The Allied interest in Sardinia is chiefly the efficient utilization of the coal mines, and other than that to see that it is governed in a way acceptable to the United Nations. When you are ready to have the control of Sardinia transferred to the Allied Control Commission, you will notify AFHQ to that effect. The Regional Allied Commissioner will be placed under your command by orders from this Headquarters.

15. The relations established between the Allied Military Government and the Psychological Warfare Branch will, in general, be perpetuated when the Allied Control Commission succeeds to the former. These relations are summarized as follows:

- (a) PWB is recognized by the Allied Control Commission as the agency to conduct all forms of propaganda.
- (b) PWB retains control of its personnel and equipment in territories under ACC jurisdiction.
- (c) PWB will appoint a representative to the ACC Planning staff.
- (d) PWB propaganda initiated in and directed to the territories under ACC jurisdiction will be under the general direction and at the service of ACC. It is understood that propaganda asked for by ACC should not conflict with the joint central directives which PWB receives from London and Washington as modified and approved by AFHQ.
- (e) In the event of a conflict between ACC and PWB which cannot be settled on the spot, the problem is to be referred to AFHQ for decision.

16. Certain consideration should be observed in order that no precedent may be created prejudicial to the United Nations or the Allied Control Commission. Long-range commitments should be avoided except on instructions from the Allied Commander in Chief. You are acting through and upon the Italian Government, and are not yourself assuming the government of the liberated territory. Allied officers should not allow themselves to be drawn into any discussions as to whether the Italian Government is legally competent to do what is required of it. It is a domestic question, in which in general we are

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17. The operations of the Allied Nations throughout Italian territory must be free from any restraint, regulation, taxation, public charge or other impediment. No Italian Court shall be allowed, without the consent of the Allied Commander in Chief, to exercise jurisdiction over any member of the Allied Forces or person accompanying such forces, or over any official of one of the Allied Nations. If complaint is made to you of the conduct of any member of the Allied Forces you

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should call upon the complainant to substantiate the charge with a statement of particulars, in order that any disciplinary action found necessary may be taken.

18. The members of the Commission, whether acting officially or otherwise, should maintain a correct attitude toward members of Italian Government, neither autocratic on the one hand nor familiar on the other. They should bear in mind that the provisional arrangements between the Allied Governments and that of Marshal Badoglio are dictated by war needs and are not to stand in the way of the Italian people, after the elimination of Fascism and the eviction of the German Forces, having a government of their free democratic choice. In the meantime it is important that there be built up an anti-Fascist Government on the broadest base possible. It is desirable that all healthy elements which can deliver some good be rallied to the common effort. The success of the plan to entrust the Italian authorities with the administration of Italian territory under supervision of the Allied Commission is dependent upon the development of an Italian Government on whose intentions and ability the Allied Governments can rely.

For the Commander in Chief:

S/

W. B. Smith

W. B. SMITH
Major General
Chief of Staff

ANNEXES:

- Justice
- B - Instrument of Surrender (to General Joyce only)
- C - Draft Directives
- D - Draft Outline Plan of 21 October 1943
- E - Instructions on Allied Control over Sardinia

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ARMISTICE

The following conditions of an Armistice have been presented by

General Dwight D. Eisenhower, Commander in Chief of the
Allied Forces,

acting by authority of the Governments of the United States and Great
Britain and in the interest of all of the United Nations,
and have been accepted by

duly authorized to that effect by the Italian Government:

1. Immediate cessation of all hostile activity by the Italian armed forces.
2. Italy will use its best endeavors to deny, to the Germans, facilities that might be used against the United Nations.
3. All prisoners or internees of the United Nations to be immediately turned over to the Allied Commander in Chief, and none of those may now or at any time be evacuated to Germany.
4. Immediate transfer of the Italian Fleet and Italian aircraft to such points as may be designated by the Allied Commander in Chief, with details of disarmament to be prescribed by him.
5. Italian merchant shipping may be requisitioned by the Allied Commander in Chief to meet the needs of his military-naval program.
6. Immediate surrender of Corsica and of all Italian territory, both islands and mainland, to the Allies, for such use as operational bases and other purposes as the Allies may see fit.
7. Immediate guarantee of the free use by the Allies of all airfields and naval ports in Italian territory, regardless of the rate of evacuation of the Italian territory by the German forces. These ports and fields to be protected by Italian armed forces until this function is taken over by the Allies.
8. Immediate withdrawal to Italy of Italian armed forces from all participation in the current war from whatever areas in which they may be now engaged.
9. Guarantee by the Italian Government that if necessary it will employ all its available armed forces to insure prompt and exact compliance

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8. Immediate withdrawal to Italy of Italian armed forces from all participation in the current war from whatever areas in which they may be now engaged.
9. Guarantee by the Italian Government that if necessary it will employ all its available armed forces to insure prompt and exact compliance with all the provisions of this armistice.
10. The Commander in Chief of the Allied Forces reserves to himself the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war, and the Italian Government binds itself to take such administrative or other action as the Commander in Chief may require, and in particular the Commander in Chief will establish Allied Military Government over such parts of Italian territory as he may deem necessary in the military interests of the Allied Nations.
11. The Commander in Chief of the Allied Forces will have a full right to impose measures of disarmament, demobilization, and demilitarization.

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12. Other conditions of a political, economic and financial nature with which Italy will be bound to comply will be transmitted at a later date.

13. The conditions of the present Armistice will not be made public without prior approval of the Allied Commander in Chief.

The present instrument shall be confirmed by the Italian Government. It will enter into force hours after the instrument of confirmation has been received at Allied Force Headquarters.

This Armistice will continue until the coming into force of a treaty of peace. It may be denounced by the Allies with immediate effect if the Italian Government does not fulfil its obligations.

Signed at (place) on the day of
at (hour) .

(Signatures)

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PROVISIONAL DIRECTIVE COVERING THE FUNCTIONS OF INTERNEES AND DISPLACED PERSONS SUB-COMMISSION

MISSION

1. To see that persons not being American or British Empire nationals who are interned or have been displaced are adequately cared for and to dispose of them in accordance with the instructions of AFHQ.

MAJOR FUNCTIONS

2. The subcommission performs the following staff functions:-

- a. Obtains as complete information as possible regarding internees and displaced persons in Italy, enemy or enemy occupied territories and forwards it to the Political Vice President for submission to the Allied Intelligence Staff at AFHQ when necessary.
- b. Arranges with the appropriate authorities for the provision of accommodation, food, clothing, welfare and health services for such persons.
- c. Arranges with the appropriate authorities for the provision of as much employment for such persons as is possible subject to instructions of AFHQ.
- d. Assists accredited representatives of foreign governments in respect of their nationals, subject to the instructions of AFHQ.
- e. Arranges for any movements of internees and displaced persons as may be ordered or become necessary, subject to the policy of AFHQ.
- f. Forwards to the Political Vice President for transmission to the Secretary Joint Intelligence Committee (Algiers) any intelligence likely to assist the United Nations War effort.

3. The subcommission directly performs the following functions:

- a. Supervises the work of the Italian government and of approved agencies dealing with foreign internees and displaced persons. These agencies include the American and British Red Cross.
- b. Assists the Prisoner of War organization in respect of Displaced Persons subsequently found to be Prisoners of War, particularly with any necessary technical instructions and information.

4. OTHER ACTION REQUIRED The subcommission should bear in mind the importance of security. For this purpose a small staff will be provided for intelligence duties including interrogation and use will be made of the assistance of accredited officers provided by the United Nations' governments of which the internees are nationals. It will be best if full investigation into the credentials of personnel are obtained while they are in internment camps. Personnel should not be released prematurely.

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- b. Arranges with the appropriate authorities for the provision of accommodation, food, clothing, welfare and health services for such persons.
- c. Arranges with the appropriate authorities for the provision of as much employment for such persons as is possible subject to instructions of AFHQ.
- d. Assists accredited representatives of foreign governments in respect of their nationals, subject to the instructions of AFHQ.
- e. Arranges for any movements of internees and displaced persons as may be ordered or become necessary, subject to the policy of AFHQ.
- f. Forwards to the Political Vice President for transmission to the Secretary Joint Intelligence Committee (Algiers) any intelligence likely to assist the United Nations War effort.

3. The subcommission directly performs the following functions:

- a. Supervises the work of the Italian government and of approved agencies dealing with foreign internees and displaced persons. These agencies include the American and British Red Cross.
- b. Assists the Prisoner of War organization in respect of Displaced Persons subsequently found to be Prisoners of War, particularly with any necessary technical instructions and information.

4. OTHER ACTION REQUIRED The subcommission should bear in mind the importance of security. For this purpose a small staff will be provided for intelligence duties including interrogation and use will be made of the assistance of accredited officers provided by the United Nations' governments of which the internees are nationals. It will be best if full investigation into the credentials of personnel are obtained while they are in internment camps. Personnel should not be released prematurely.

5. Foreign internees and displaced persons should be classified early to indicate nationality and

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Whether a.	Political prisoners
or b.	Prisoners of War
or c.	Deserters from enemy army
or d.	other categories
and their e.	Political outlook

Information regarding the number of categories a, b or c should be forwarded urgently through the Allied Intelligence Staff to AFHQ for onward transmission to Combined Chiefs of Staff.

6. any reliable information concerning the negligence or maladministration on the part of Italian authorities or individuals concerned with the supervision, direction or management of internment camps, causing hardship and suffering to the internees should be collected and sent to AFHQ for onward transmission.

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App. FLO to P.D. No. 12
Dated 22 October 1947

FUNCTIONS OF FINANCE SUB-COMMISSION

1. Mission

To initiate and develop, together with the Italian Ministries of Finance and Foreign Exchange, the Bank of Italy, the Social Insurance Institutions and other Italian governmental and semi-governmental institutions dealing with problems of Italian State and local finance in all its aspects, policies, plans and procedures for the restoration and maintenance, as far as practicable, of ordered financial and economic conditions; for stabilizing the Italian currency and price level, and for providing necessary financial services for the Allied Forces, and the Allied Commission and Allied Military Government, all in the interests of the Allied Military effort and the establishment and support of Italian political, economic, social and financial structure freed of Fascism.

2. Major Functions.

(a) The Finance Sub-Commission performs the following staff functions:-

(i) Examines, initiates and develops in appropriate cases, with other Sub-Commissions of the Allied Commission, existing and new policies, plans and procedures relating to:-

(aa) Italian Banks, Post Office Financial Services, Social Insurance Institutions, Stock Exchanges, private Insurance Institutions, and other governmental and private financial institutions.

(bb) The collection of taxes, imposts and revenues due to the State, Provinces and Communes, including Customs and Excise charges and revenues from monopolies.

(cc) The payment of debts and obligations of the State, Provinces and Communes, and the incurring of appropriate governmental expenditures for salaries of public officials, for the running of the railways, post, telegraph and telephone, for relief, rehabilitation, and for necessary subsidies to maintain the flow of goods to the domestic market at reasonable prices.

(dd) The public debt, budget, currency and general fiscal position and the price level and inflationary situation in Italy.

(ee) Foreign assets of Italy and its nationals; the control of any such assets; and the control of any foreign exchange trans-

2. Major Functions.

(a) The Finance Sub-Commission performs the following staff functions:-

(i) Examines, initiates and develops in appropriate cases, with other Sub-Commissions of the Allied Commission, existing and new policies, plans and procedures relating to:-

(aa) Italian Banks, Post Office Financial Services, Social Insurance Institutions, Stock Exchanges, private Insurance Institutions, and other governmental and private financial institutions.

(bb) The collection of taxes, imposts and revenues due to the State, Provinces and Communes, including Customs and Excise charges and revenues from monopolies.

(cc) The payment of debts and obligations of the State, Provinces and Communes, and the incurring of appropriate governmental expenditures for salaries of public officials, for the running of the railways, post, telegraph and telephone, for relief, rehabilitation, and for necessary subsidies to maintain the flow of goods to the domestic market at reasonable prices.

(dd) The public debt, budget, currency and general fiscal position and the price level and inflationary situation in Italy.

(ee) Foreign assets of Italy and its nationals; the control of any such assets; and the control of any foreign exchange transactions and all arrangements affecting international financial exchange such as clearing agreements.

(ff) International financial and related transactions, particularly those which may be of direct or indirect benefit to the enemy.

(gg) The control, blocking and confiscation or other disposition of funds and property belonging to Fascist institutions and persons, to enemy Government institutions or persons, or belonging to other persons or institutions whose activities are deemed to be inimical to the Allied Military effort.

(hh) The provision of lire funds to the Allied Armies and to the Allied Commission to pay for goods and services acquired in Italy.

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(ii) The withdrawal from circulation through the Italian authorities of yellow seal currency, E.M.A. notes, British and American coinage, and Allied Military lire and their delivery to the Allied authorities.

(jj) The transfer of the assets and liabilities of MIRA to the Italian Government or to any Agency designated by such Government.

(kk) Reviews the progress and the effects of existing and new policies, plans, and procedures examined, initiated and developed in accordance with the above and makes recommendations to the Commission with respect thereto.

(ll) The Finance Sub-Commission is the element of the Allied Commission responsible for dealing with financial problems that may arise in connection with the activities of any other sub-commission and will, in such matters, be consulted by and give directions to the other sub-commissions. Maintains accounts of receipts and expenditures of the Allied Commission and of the lire funds received from Italian authorities for the Allied Military Forces, or for other purposes. The Finance Sub-Commission also provides accountants and other personnel to conduct financial and industrial examinations when required by the Finance Sub-Commission.

(iii) Obtains financial and economic intelligence as to persons, and public and private institutions and bodies and as to general financial and economic conditions as will facilitate the discharge of the above described mission.

(iv) Makes recommendations to the Commission in respect of the foregoing.

(b) The Finance Sub-Commission directly performs the following operative functions:

(i) Supervises the execution by the Italian Government of instructions issued by the Commission.

(ii) Acts as conduit through which will pass the lire funds needed by the Allied Commission, and by the Allied armies for their expenditures in Italy.

(iii) Receives from the Italian authorities yellow seal currency, E.M.A. notes, British and American coinage, and Allied Military lire which are withdrawn from circulation in Italy.

(ii) The Finance Sub-Commission is the element of the Allied Commission responsible for dealing with financial problems that may arise in connection with the activities of any other sub-commission and will, in such matters, be consulted by and give directions to the other sub-commissions. Maintains accounts of receipts and expenditures of the Allied Commission and of the lire funds received from Italian authorities for the Allied Military Forces, or for other purposes. The Finance Sub-Commission also provides accountants and other personnel to conduct financial and industrial examinations when required by the Finance Sub-Commission.

(iii) Obtains financial and economic intelligence as to persons, and public and private institutions and bodies and as to general financial and economic conditions as will facilitate the discharge of the above described mission.

(iv) Makes recommendations to the Commission in respect of the foregoing.

(b) The Finance Sub-Commission directly performs the following operating functions:

(i) Supervises the execution by the Italian Government of instructions issued by the Commission.

(ii) Acts as conduit through which will pass the lire funds needed by the Allied Commission, and by the Allied armies for their expenditures in Italy.

(iii) Receives from the Italian authorities yellow seal currency, BMA notes, British and American coinage, and Allied Military lire which are withdrawn from circulation in Italy.

(iv) Takes steps by the exercise of more direct control, to carry out the policies, plans or procedures desired by the Finance Sub-Commission in the event that the Italian authorities fail to carry out any of such policies, plans or procedures.

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APP. F11 to P.D. No. 12
dated 22 Oct. 1943.

FUNCTIONS OF FOREIGN TRADE SUB-COMMISSION

1. Mission

To initiate and develop, together with the Industrial Planning Staff and Sub-Commissions concerned, policies and procedures relating to imports into and exports from Italy of industrial and agricultural commodities in the interests of the Allied Military effort, and of the restoration of economic order in Italy.

2. Major Functions

The Foreign Trade Sub-Commission performs the following staff functions:

- (a) In conjunction with the Industrial Planning Staff formulates and establishes policies, plans and procedures concerning imports into and exports from Italy so as to ensure that proper orders are placed and other measures taken to facilitate the flow of such imports and exports.
 - (b) Considers what measures ought to be taken with respect to Italian trade agreements and other arrangements, measures and action entered into or taken by Italy which affect the problem of Italy's foreign trade.
 - (c) Reviews progress of imports and exports for the purpose of planning the flow of imports and exports.
 - (d) Makes recommendations to the Commission with respect to the foregoing.
 - (e) Collects and collates information regarding the foreign trade of Italy and enemy or enemy-occupied countries.
3. The Foreign Trade Sub-Commission directly performs the following operating functions:
- (a) Supervises the execution by the Italian Government of instructions issued by the Commission.
 - (b) Supervises negotiations of Italian Government with purchasers and sellers of Italian imports and exports, and with Italian, British, American and other governmental agencies involved in or concerned with Italian imports and exports.
 - (c) Subject to needs of Allied Forces, co-ordinates and negotiates with

- (a) In conjunction with the Industrial Planning Staff formulates and establishes policies, plans and procedures concerning imports into and exports from Italy so as to ensure that proper orders are placed and other measures taken to facilitate the flow of such imports and exports.
 - (b) Considers what measures ought to be taken with respect to Italian trade agreements and other arrangements, measures and action entered into or taken by Italy which affect the problem of Italy's foreign trade.
 - (c) Reviews progress of imports and exports for the purpose of planning the flow of imports and exports.
 - (d) Makes recommendations to the Commission with respect to the foregoing.
 - (e) Collects and collates information regarding the foreign trade of Italy and enemy or enemy-occupied countries.
3. The Foreign Trade Sub-commission directly performs the following operating functions:
- (a) Supervises the execution by the Italian Government of instructions issued by the Commission.
 - (b) Supervises negotiations of Italian Government with purchasers and sellers of Italian imports and exports, and with Italian, British, American and other governmental agencies involved in or concerned with Italian imports and exports.
 - (c) Subject to needs of Allied Forces, co-ordinates and negotiates with, shipping and transport facilities in Italy and abroad, respecting the carriage of Italian imports and exports. *2479*

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Revised App. Fl2 to P.D. No. 12
dated 22 Oct. 1943

FUNCTIONS OF INDUSTRY AND COMMERCE SUB-COMMISSION

1. Mission

To initiate policies and make plans for the development of Italian industry and commerce subject to the requirements of the Allied Forces. The prime object will be to harness the Italian potential to the Allied War Effort.

2. Major Functions

The Industry and Commerce Sub-Commission performs the following Staff Functions:

- (a) In conjunction with the Industrial Planning Staff, formulates and adopts policies, plans and procedures concerning Italian Industry and Commerce.
- (b) Makes research and prepares statistics so as to estimate the capacity of Italian industry and also, as may be possible, of German and Japanese controlled industries.
- (c) Co-ordinates with the Military Section on questions of production for Allied war effort, and maintains close touch with the war material factories subcommission.
- (d) Co-ordinates with Labour Sub-Commission on employment matters, with special attention to employment of demobilized men and returning evacuees.
- (e) Formulates plans, policies and procedures for the importation of food in Italy to supplement local production.
- (f) Is responsible for estimates, procurement and processing of food requirements. In conjunction with the Sub-Commission of Agriculture formulates plans, policies and procedures in respect of the supply and processing of food produced in, and imported into Italy, and to this end co-operates with the Sub-commissions of Interior, Shipping, Foreign Trade and Transportation and with other sub-commissions as necessary.

- (g) Makes recommendations to the Commission and appropriate sub-commissions on matters affecting supplies of all commodities including raw materials, fuels, motive power

concerning Italian industry and commerce.

- (b) Makes research and prepares statistics so as to estimate the capacity of Italian industry and also, as may be possible, of German and Japanese controlled industries.
- (c) Co-ordinates with the Military Section on questions of production for Allied war effort, and maintains close touch with the war material factories subcommission.
- (d) Co-ordinates with Labour Sub-Commission on employment matters, with special attention to employment of demobilized men and returning evacuees.
- (e) Formulates plans, policies and procedures for the importation of food in Italy to supplement local production.
- (f) Is responsible for estimates, procurement and processing of food requirements. In conjunction with the Sub-Commission of Agriculture formulates plans, policies and procedures in respect of the supply and processing of food produced in, and imported into Italy, and to this end co-operates with the Sub-commissions of Interior, Shipping, Foreign Trade and Transportation and with other sub-commissions as necessary.
- (g) Makes recommendations to the Commission and appropriate sub-commissions on matters affecting supplies of all commodities including raw materials, fuels, motive power, finished goods and semi-manufactured articles and all priorities appertaining thereto. Is responsible for procurement of saw mill machinery and equipment, having been furnished with information as to availability by Agriculture Sub-Commission.
- (h) Obtains information and reports from A.M.G. 15 Army Group as to regions under their control, from regional and central officers of Regions under the Commission's control and from all other available sources, and considers what planning can be done in the light of that information and makes recommendations accordingly.
- (i) Assists Sub-commission for Interior in matters of rationing.

3. The Industry and Commerce Sub-Commission directly performs the following operating functions:

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- (a) Supervises the execution by the Italian Government of instructions issued by the Commission.
- (b) Obtains and supplies specialists on particular industrial and commercial problems where necessary.

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App. F13 to P.D. No. 12
Dated 22 October 1943

FUNCTIONS OF

PUBLIC WORKS & UTILITIES SUB-COMMISSION

1. MISSION.

- (a) To collect, analyse, and collate information through Italian channels, on actual conditions of public works & utilities; supplementing this by actual inspections, visits, or local conferences to the extent necessary.
- (b) Ascertainment of War damage in its relation to the proper functioning of public works, public utilities, engineering services generally, and essential industries.
- (c) Through Italian agency to arrange for re-habilitation, reconstruction, or repair, in order of approved priorities; and with particular reference to the needs of the Allied Forces.

2. MAJOR FUNCTIONS

The Public Works and Utilities Sub-Commission performs the following Staff Functions:-

- (a) In conjunction with the Industrial Planning Staff, formulates policies and plans for the supply of structural materials, and for their allocation, according to priorities and minimum requirements.
- (b) Ensures that repairs of War Damage will generally be on a minimum or "first aid" scale, in nature sufficient only to enable the works, industry, or installation to carry on. (Repair or repairs or complete reconstruction will usually be a matter for post-war consideration).
- (c) In this connection strict control will normally be possible over the Italian authorities, and executive agencies, by the allocations of materials; or, by imposing definite labour or financial restrictions.
- (d) Establishes liaison with other Sub-Commissions concerned.
- (e) Makes recommendations to the Commission with respect to the foregoing.

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services generally, and essential industries.

- (c) Through Italian agency to arrange for rehabilitation, reconstruction, or repair, in order of approved priorities; and with particular reference to the needs of the Allied Forces.

2. MAJOR FUNCTIONS

The Public Works and Utilities Sub-Commission performs the following Staff Functions:-

- (a) In conjunction with the Industrial Planning Staff, formulates policies and plans for the supply of structural materials, and for their allocation, according to priorities and minimum requirements.
- (b) Ensures that repairs of War Damage will generally be on a minimum or "first aid" scale, in nature sufficient only to enable the works, industry, or installation to carry on. (Permanent repairs or complete reconstruction will usually be a matter for post-war consideration).
- (c) In this connection strict control will normally be possible over the Italian authorities, and executive agencies, by the allocations of materials; or, by imposing definite labour or financial restrictions.
- (d) Establishes liaison with other Sub-Commissions concerned.
- (e) Makes recommendations to the Commission with respect to the foregoing.

3. The P.W. & U. Sub-Commission presently performs the following Operational Functions:-

- (a) Supervises the execution of work.
- (b) Issues technical Directives (to the extent approved by the Commission) to Italian executive agencies, or matters noted above.
- (c) Carries out inspections of sites, schemes proposed, & works in hand.
- (d) Examines and Reports on plans, estimates, calculations, and engineering facts or data put forward by the Italian authorities with a view to advising agreement, modification, or rejection by the Commission.
- (e) Suggests suitable alternatives, from time to time, and initiates plans and designs (in outline only) to the Italian authorities.

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APP. F14 to P.D. No. 12
dated 22 Oct. 1943.

FUNCTIONS OF FUEL SUB-COMMISSION

1. Mission

In conjunction with the Industrial Planning Staff and other Subcommissions concerned, to initiate policies and make plans for production, procurement, transportation and distribution, in order of determined priorities, of fuel of all kinds for industrial, utility, commercial and domestic needs, after requirements of Allied Forces are met.

2. Major functions

The Fuel Sub-Commission performs the following staff functions:

(a) In conjunction with the Industrial Planning Staff, formulates policies, plans and procedures for the production, procurement, transportation, distribution and allocation of fuel of all kinds for industrial, utility, commercial and domestic use and for establishment of priorities, all after requirements of Allied Forces are met.

(b) Collaborates with other sub-commissions with respect to features pertaining to their respective fields.

(c) Makes investigations and reports and prepares statistics concerning the fuel situation in Italy and enemy or enemy occupied countries from time to time as deemed necessary.

(d) Makes investigation of amount of fuel of different types to be imported to supplement local supplies for other than Allied Forces uses.

(e) Makes recommendations to the Commission with respect to the foregoing.

(f) Assists Subcommission for Interior in matters of domestic rationing.

3. The Fuel Sub-Commission directly performs the following operating functions:

(a) Supervises the execution by the Italian Government of instructions issued by the Commission.

(b) Where necessary takes appropriate steps for furtherance of the execution of its mission.

- (a) In conjunction with the Industrial Planning Staff, formulates policies, plans and procedures for the production, procurement, transportation, distribution and allocation of fuel of all kinds for industrial, utility, commercial and domestic use and for establishment of priorities, all after requirements of Allied Forces are met.
- (b) Collaborates with other sub-commissions with respect to features ²¹⁷⁰ pertaining to their respective fields.
- (c) Makes investigations and reports and prepares statistics concerning the fuel situation in Italy and enemy or enemy occupied countries from time to time as deemed necessary.
- (d) Makes investigation of amount of fuel of different types to be imported to supplement local supplies for other than Allied Forces uses.
- (e) Makes recommendations to the Commission with respect to the foregoing.
- (f) Assists Subcommission for Interior in matters of domestic rationing.
3. The Fuel Sub-Commission directly performs the following operating functions:
- (a) Supervises the execution by the Italian Government of instructions issued by the Commission.
- (b) Where necessary takes affirmative steps in furtherance of the execution of its mission.

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APP. F15 to P.D. No 12
dated 22 Oct 1943.

FUNCTIONS OF
AGRICULTURE, FORESTRY AND FISHERIES SUB-COMMISSION

1. Mission

In conjunction with the Industrial Planning Staff and other Subcommittees concerned, to initiate and develop such agricultural, forestry and fishing undertakings as are essential to secure maximum production in conformity with Allied Military and Italian Civilian needs.

2. Major functions

The Agriculture, Forestry and Fisheries Sub-Commission performs the following Staff functions:

- (a) In conjunction with the Industrial Planning Staff, formulates and establishes National and Regional policies, plans and procedures concerning the production and gathering of agricultural crops, timber and fish.
- (b) Makes studies of the activities of the Italian Ministry of Agriculture and of other Italian Government and Quasi Governmental agencies concerned with the production of agricultural, forestry and fishery crops and with the manufacture and distribution of production input requirements.
- (c) Establishes and maintains liaison and close working relations with the appropriate sections and sub-commissions of the Commission concerned with agriculture, forestry and fisheries.
- (d) Obtains and maintains a current inventory of agricultural, forestry and fishery production results, production input, requirements and other pertinent information needed to establish annual National and Regional production goals and to prepare policies, plans and procedures for obtaining maximum production to meet Military and Civilian needs and to obtain exportable surpluses of desired speciality crops. Collects and collates information about not only Italy but also enemy and enemy-occupied territories.
- (e) Establishes agriculture, forest and fish production goals by Regions and Provinces or other areas in conjunction with sub-commissions concerned with distribution and rationing and with Allied Naval and Military authorities.

following Staff functions:

- (a) In conjunction with the Industrial Planning Staff, formulates and establishes National and Regional policies, plans and procedures concerning the production and gathering of agricultural crops, timber and fish.
 - (b) Makes studies of the activities of the Italian Ministry of Agriculture and of other Italian Government and Quasi Governmental agencies concerned with the production of agricultural, forestry and fishery crops and with the manufacture and distribution of production input requirements. 2473
 - (c) Establishes and maintains liaison and close working relations with the appropriate sections and sub-commissions of the Commission concerned with agriculture, forestry and fisheries.
 - (d) Obtains and maintains a current inventory of agricultural, forestry and fishery production results, production input, requirements and other pertinent information needed to establish Annual National and Regional production goals and to prepare policies, plans and procedures for obtaining maximum production to meet Military and Civilian needs and to obtain exportable surpluses of desired speciality crops. Collects and collates information about not only Italy but also enemy and enemy-occupied territories.
 - (e) Establishes agriculture, forest and fish production goals by Regions and Provinces or other areas in conjunction with sub-commissions concerned with distribution and rationing and with Allied Naval and Military authorities.
 - (f) Arranges with the Shipping Subcommittee for plans, commensurate with safety requirements, for the release of seized and requisitioned fishing craft in Italian waters to facilitate maximum exploitation of fish resources for local consumption.
 - (g) In conjunction with Foreign Trade, Interior and Public Health commissions determines amount of necessary imports from Allied Nations of agricultural, forestry and fishing supplies and the distribution of same in Italy.
 - (h) Makes recommendations to the Commission with respect to the foregoing.
3. The Agriculture, Forestry and Fishing Sub-Commission directly performs the following operating functions:
- (a) Supervises the execution by the Italian Government of instructions issued by the Commission.

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- (b) Obtains from abroad through the Foreign Trade Subcommittee to the extent approved and possible, farming implements, seeds, fertilizer and live stock required to implement its mission, and supervises distribution thereof.

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dated 22 October 1943.

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FUNCTIONS OF LABOUR SUB-COMMISSION

1. Mission

In conjunction with the Industrial Planning Staff and other Sub-Commissions concerned, to supervise the policy, organization and administration of all Labour activities, and to exercise the necessary controls essential to the needs of the Allied war effort.

2. Major functions:

- (a) To determine policies concerning basic labour laws and regulations governing wages, hours and working conditions; restrictions on the employment of women & adolescents; and provisions for industrial safety.
- (b) To supervise industrial relations and determine the policy and procedures to be followed in the formation of free associations of employers and employees, and for arbitration between them.
- (c) To supervise manpower policy and controls in the recruitment, registration, placement and movement of all labour, and to supervise all activities of employment exchanges.
- (d) In cooperation with the Sections and Directorates concerned, to determine priorities in the demand for labour.
- (e) In cooperation with the Sections and Directorates concerned and with Italian authorities, to plan for the absorption of demobilized soldiers, prisoners of war, and other displaced workers.
- (f) To supervise labour inspection and the enforcement of labour standards, safety, and working conditions.
- (g) To participate, with other Sub-Commissions concerned, in the control and operation of any social security measures relating to unemployment, underemployment and industrial training.
- (h) To supervise the collection and distribution of labour intelligence and information.
- (i) To supervise, coordinate and assist the Regions and Regional Labour Officers in carrying out the labour mission of the Allied Commission.

safety.

- (b) To supervise industrial relations and determine the policy and procedures to be followed in the formation of free associations of employers and employees, and for arbitration between them.
- (c) To supervise manpower policy and controls in the recruitment, registration, placement and movement of all labour, and to supervise all activities of employment exchanges. 277
- (d) In cooperation with the Sections and Directorates concerned, to determine priorities in the demand for labour.
- (e) In cooperation with the Sections and Directorates concerned and with Italian authorities, to plan for the absorption of demobilized soldiers, prisoners of war, and other displaced workers.
- (f) To supervise labour inspection and the enforcement of labour standards, safety, and working conditions.
- (g) To participate, with other Sub-Commissions concerned, in the control and operation of any social security measures relating to unemployment, unemployment and industrial training.
- (h) To supervise the collection and distribution of labour intelligence and information.
- (i) To supervise, coordinate and assist the Regions and Regional Labour Officers in carrying out the labour mission of the Allied Commission.

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App. F25 to P.D. No.12
dated 22 Oct. 43

FUNCTIONS OF TELECOMMUNICATIONS & POSTS SUB-COMMISSION

1. Mission.

To assist the Italian Ministry of Communications to re-establish internal and international telegraph, telephone and radio communication services, except those directly under the control of the Italian Military Authorities (Army, Navy and Airforce).

To assist in re-establishing and maintaining broadcasting services as regards technical construction and maintenance only.

To assist in restoring and maintaining internal and international postal services and (in conjunction with the Finance Sub-Com) their auxiliary financial services. (Savings, social insurance, etc.)

To supervise the operation of all the above services so as to ensure efficient working and adequate upkeep of equipment with necessary priority for Allied Military Forces.

2. Major Functions.

(a) The Telecommunications and Posts Sub-Commission will perform the following staff functions:-

- (i) Advise the Armistice Control Commission on all Telecommunication and Postal matters.
- (ii) Initiate policies, plans and procedures.
- (iii) Co-operate with other Sub-Commission as necessary, particularly sub-commissions on Finance, Interior, Information, Industry and Commerce, Labour, Public Safety and Transportation.
- (iv) Make recommendations to the Commission in respect of the foregoing.

(b) The Telecommunications and Posts Sub-Commission directly performs the following operating functions:-

- (i) Supervises the execution by the Italian Government of all instructions issued by the Armistice Control

To assist in restoring and maintaining internal and international postal services and (in conjunction with the Finance Sub-Com) their auxiliary financial services. (Savings, social insurance, etc.)

To supervise the operation of all the above services so as to ensure efficient working and adequate upkeep of equipment with necessary priority for Allied Military Forces.

2. Major Functions.

(a) The Telecommunications and Posts Sub-Commission will perform the following staff functions:-

- (i) Advise the Armistice Control Commission on all Telecommunication and Postal matters.
- (ii) Initiate policies, plans and procedures.
- (iii) Co-operate with other Sub-Commission as necessary, particularly sub-commissions on Finance, Interior, Information, Industry and Commerce, Labour, Public Safety and Transportation.
- (iv) Make recommendations to the Commission in respect of the foregoing.

(b) The Telecommunications and Posts Sub-Commission directly performs the following operating functions:-

- (i) Supervises the execution by the Italian Government of all instructions issued by the Armistice Control Commission.
- (ii) Generally supervise telecommunications and postal working to give maximum efficiency.
- (iii) Ensures that all services are restored and extended as required, and that adequate stores and equipment are available.

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App. F21 to R.D. No. 12
dated 22 Oct. 43

FUNCTIONS OF
PROPERTY CONTROL SUB-COMMISSION.

1. Mission.

To initiate and develop policies and procedures for the acquisition, control, management, safekeeping, disposition, etc., of United Nations property, enemy property and any property illegally requested by the Fascist Government, and to establish and maintain records and accounts of same.

2. Major Functions.

(a) The Property Control Sub-Commission performs the following Staff functions:

- (i) Initiates policies and procedures with respect to classes of property to be taken under its control directly or indirectly.
- (ii) Initiates, establishes, and maintains policies, procedures, and systems for recording the acquisition, management, control, disposition, etc., of properties taken into its custody.
- (iii) Keeps such records of fine arts as may be supplied by the Education & Fine Arts sub-commission.
- (iv) Makes recommendations to the Commission with respect to the foregoing.

(b) The Property Control Sub-Commission directly performs the following operating functions:

(i) Subject to the directions of the Commission, takes custody of or gives directions as to the custody of:

(aa) All property in Italian territory belonging to any state against which any of the United Nations is at war and not already in custody of some branch of the Armed Forces. (This class of property includes corporations, companies, associations or institutions in which any such state has any substantial interest or over which it exercises substantial control).

(bb) Private property in Italian territory belonging to nationals of states, other than Italy, at war with

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- (i) Initiates policies and procedures with respect to classes of property to be taken under its control directly or indirectly.
- (ii) Initiates, establishes, and maintains policies, procedures, and systems for recording the acquisition, management, control, disposition, etc. of properties taken into its custody.
- (iii) Keeps such records of fine arts as may be supplied by the Education & Fine Arts sub-commission.
- (iv) Makes recommendations to the Commission with respect to the foregoing.
- (b) The Property Control Sub-Commission directly performs the following operating functions:
 - (1) Subject to the directions of the Commission, takes custody of or gives directions as to the custody of:
 - (aa) All property in Italian territory belonging to any state against which any of the United Nations is at war and not already in custody of some branch of the Armed Forces. (This class of property includes corporations, companies, associations or institutions in which any such state has any substantial interest or over which it exercises substantial control).
 - (bb) Private property in Italian territory belonging to nationals of states, other than Italy, at war with any of the United Nations.
 - (cc) Property in Italian territory belonging to any of the United Nations, or nationals thereof, including that which has been sequestered by the Italian Government.
 - (dd) Property supplied or made available to the United Nations by the Italian Government.
 - (ee) Property formerly belonging to Fascist organizations, and such property as has been illegally sequestered by the Fascist Government.
 - (ff) Any property the control of which is, in the opinion of the Armistice Control Commission, or its authorized representatives, essential to the needs of the Allied forces or the Armistice Control Commission.
 - (g) Supervises the execution by the Italian Government of instructions issued by the Commission.

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App. FIB to P.D. No. 12
dated 22 Oct. 1943.

FUNCTIONS OF

PUBLIC HEALTH AND WELFARE SUB-COMMISSION

1. Mission

To initiate and develop together with other Armistice Control Sub-Commissions, as indicated, administrative and technical plans for the supervision of public health, medical care, hospital, welfare and related services.

2. Major functions

(a) The Public Health Sub-Commission performs the following staff functions:

(1) Interprets regulations pertaining to health restriction, medical care and welfare services and considers changes therein.

(11) Makes study of mortality, morbidity, welfare and other records and statistics for the purpose of expediting functions of the Division of P.H. and Welfare.

(111) Is responsible for all welfare organization and in close cooperation with Sub-Commission of Interior and other Sub-Commissions prepares regulations and legislation, where necessary affecting public health and welfare services for civilian and other groups.

(111) Establishes administrative policies and procedures within the Public Health Sub-Commission for expediting the above functions.

(V) Considers effect of demobilization and return of evacuees.

(VI) Makes recommendations to the Commission with respect to the foregoing.

(b) The Public Health Sub-Commission directly performs the following operating functions:

(1) Through its Public Health Department supervises acute communicable disease and general sanitation problems, such as typhoid, malaria, venereal disease, typhus and water sanitation, sewage disposal etc.

2. Major functions

(a) The Public Health Sub-Commission performs the following staff functions:

- (i) Interprets regulations pertaining to health restriction, medical care and welfare services and considers changes therein.
- (ii) Makes study of mortality, morbidity, welfare and other records and statistics for the purpose of expediting functions of the Division of P.H. and Welfare.
- (iii) Is responsible for all welfare organization and in close co-operation with Sub-Commission of Interior and other Sub-Commissions prepares regulations and legislation, where necessary affecting public health and welfare services for civilian and other groups.
- (iv) Establishes administrative policies and procedures within the Public Health Sub-Commission for expediting the above functions.
- (v) Considers effect of demobilization and return of evacuees.
- (vi) Makes recommendations to the Commission with respect to the foregoing.

(b) The Public Health Sub-Commission directly performs the following operating functions:

- (i) Through its Public Health Department supervises acute communicable disease and general sanitation problems, such as typhoid, malaria, venereal disease, typhus and water sanitation, sewage disposal etc.
- (ii) Through its Dept. of Medical Care supervises medical diagnostic and treatment services. Also serves as consultant to other sub-commissions and related services.
- (iii) Through its Department of Institutions supervises the services of general, tuberculosis, mental, contagious disease and other hospitals. Also upon request serves as consultant to Sub-Commissions in charge of penal and correctional institutions.
- (iv) Through its Department of Welfare supervises programs involving public and private welfare agencies and the additional problems presented by the war destitute.
- (v) Supervises the execution by the Italian Government of instructions issued by the Commission.

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App. F22 to P.D. No. 12
dated 22 Oct. 1943.

Declassified E.O. 12356 Section 3.3/NND No. 785015

FUNCTIONS OF EDUCATION AND FINE ARTS SUB-COMMISSION

1. Mission

(a) Education

To further the establishment of an educational system free from Fascist or other undesirable influence.

(b) Fine Arts

To undertake protection, restoration and recovery of works of art archives, and historic and cultural monuments.

2. Major functions

(a) The Education and Fine Arts Sub-Commission performs the following staff functions:

(i) Education. Makes a survey of the educational system with a view to formulating a policy for the elimination of Fascists and other undesirable influences from educational media, for the suppression of Fascist and other undesirable organizations connected with education and for the "screening" of personnel engaged in education.

(ii) Formulates policy for the opening or closing of educational institutions, and the rehabilitation of damaged educational plants. 2470

(iii) Fine Arts Inspects, investigates and reports on the condition of historic records, historic monuments and other works of art, particularly in localities in which there has been combat or bombing, and formulates policy for their preservation return.

(iv) Makes investigations and prepares inventories with respect to various kinds of fine arts removed by the the Germans or by the Italians for safekeeping and formulates policy to be adopted for the recovery thereof in the future. Inventories to be handed to and kept by Property Control.

(v) Makes investigations and reports with respect to "black market" in works of art and historic records and advises on preventive measures.

(vi) Advises on orders to be issued to troops for preservation and

(a) The Education and Fine Arts Sub-Commission performs the following staff functions:

- (i) Education. Makes a survey of the educational system with a view to formulating a policy for the elimination of Fascists and other undesirable influences from educational media, for the suppression of Fascist and other undesirable organizations connected with education and for the "screening" of personnel engaged in education.
- (ii) Formulates policy for the opening or closing of educational institutions, and the rehabilitation of damaged educational plants. 2479
- (iii) Fine Arts Inspects, investigates and reports on the condition of historic records, historic monuments and other works of art, particularly in localities in which there has been combat or bombing, and formulates policy for their preservation return.
- (iv) Makes investigations and prepares inventories with respect to various kinds of fine arts removed by the Germans or by the Italians for safekeeping and formulates policy to be adopted for the recovery thereof in the future. Inventories to be handed to and kept by Property Control.
- (v) Makes investigations and reports with respect to "black market" in works of art and historic records and advises on preventive measures.
- (vi) Advises on orders to be issued to troops for preservation and safeguarding of antiquities, buildings and works of art and for the disposition of damaged monuments.
- (vii) Compiles the information necessary to the eventual establishment of claims with regard to works of art and monuments.
- (viii) Advises on or arranges for any new or additional housing required for storage of works of art or archives and arranges for this.
- (ix) Advises on the planning of public works and other projects involving the arts of design.
- (x) Collaborates with sections and sub-commissions with respect to matters coming under their respective jurisdictions.
- (xi) Makes recommendations to the Commission with respect to the foregoing.

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- (b) The Education and Fine Arts Sub-Commission directly performs the following operating functions:
- (i) Supervises the execution by the Italian Government of instructions given by the Commission.
 - (ii) Gives active aid to the Italian Government when necessary with respect to education, creative and antiquarian arts and archives.
 - (iii) Makes such independent inspections in the field as are deemed necessary.

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APP. F20 to F.D. No. 12
dated 22 Oct. 1943.

FUNCTIONS OF PUBLIC SAFETY SUB-COMMISSION

(a) Mission

To supervise the various National Ministries and Departments responsible for the administration of all branches of Public Safety and to ensure that all such services continue to function to the maximum interests of the Allied forces, the maintenance of public law and order and civilian morale and the enforcement of all Proclamations, Regulations and orders that may be issued.

(b) Major functions

(1) The Public Safety Sub-Commission performs the following Staff functions:

- (a) Advises the commission on all technical and specialist matters pertaining to this sub-commission.
- (b) Formulates policies and plans for the administration of all matters within the scope of Public Safety and makes and keeps all necessary statistical records.
- (c) Establishes close liaison with the military intelligence services and with the Provost branch.
- (d) Establishes close liaison with other sub-commissions such as Labour, Transportation, Interior, Finance, Public Works and Utilities, Legal, Public Health, Communications, and the Political Section on Security Matters.
- (e) Makes recommendations to the Commission with respect to the foregoing.

(2) The Public Safety Sub-Commission performs directly the following operating functions:

- (a) Supervises and directs
 - (1) Police: the operation of the uniform branches of the existing national police forces.
 - (2) Special Police: such of the branches of the Special Security Police as may be retained, the disestablishment of O.V.R.A. and such of the Fascist Militia organizations as may be ordered.
 - (3) Fire and CD: the organization, maintenance, recruitment and training of personnel and allotment of equipment as may be necessary.
 - (4) Prisons: proper standards of maintenance and administration of prisons and prison services.
 - (5) Registration and Licensing: the administration of the existing forms of licensing and registration, supervising them where necessary, having regard to emergency necessities of armistice control and the issue of licenses and regula-

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- (a) Advises the commission on all technical and specialist matters pertaining to this sub-commission.
 - (b) Formulates policies and plans for the administration of all matters within the scope of Public Safety and makes and keeps all necessary statistical records.
 - (c) Establishes close liaison with the military intelligence services and with the Provost branch.
 - (d) Establishes close liaison with other sub-commissions such as Labour, Transportation, Interior, Finance, Public Works and Utilities, Legal, Public Health, Communications, and the Political Section on Security Matters.
 - (e) Makes recommendations to the Commission with respect to the foregoing.
- (2) The Public Safety Sub-Commission performs directly the following operating functions:
 - (a) Supervises and directs
 - (1) Police: the operation of the uniform branches of the existing national police forces.
 - (2) Special Police: such of the branches of the Special Security Police as may be retained, the disestablishment of O.V.R.A. and such of the Fascist Militia organizations as may be ordered.
 - (3) Fire and CD: the organization, maintenance, recruitment and training of personnel and allotment of equipment as may be necessary.
 - (4) Prisons: proper standards of maintenance and administration of prisons and prison services.
 - (5) Registration and Licensing: the administration of the existing forms of licensing and registration, amending them where necessary, having regard to emergency necessities of Armistice control and the policy and issuance of all forms of licenses and regulations.
 - (b) Supervises the execution by the Italian Government of instructions issued by the Commission.

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App. F19 to F.D. No. 12
Dated 22 Oct 1943 .

FUNCTIONS OF LEGAL SUB-COMMISSION

1. Mission.

To advise on questions of law, recommend repeal of statutes, decrees, etc. of the Italian Govt., supervise Italian Court system, and supervise any Allied Military Courts coming under the jurisdiction of the Commission, and otherwise aid the commission in all legal and judicial matters.

2. Major Functions.

The Legal Sub-Commission performs the following staff functions:

- (a) Advises the Commission and its various sections and sub-commissions on questions of law presented to it for opinion and otherwise assisting in legal matters, particularly regarding communications to the Italian Government.
- (b) Makes a full and complete study of Italian Codes, criminal and civil, codes of procedure, laws, decrees, regulation, etc, and recommends to the Commission the repeal by the Italian Government of those, not already repealed, which are deemed obnoxious under the terms of the Armistice agreement.
- (c) Makes a study of the entire Italian judicial organization and its personnel and recommends to the commission necessary changes in organization and personnel.
- (d) Makes recommendations to the Commission in respect of the foregoing.

3. Operating Functions.

The legal Sub-Commission directly performs the following operating functions:

- (a) Through supervision and direction sees that the orders of the Commission to the Italian Government with respect to repeal of statutes, decrees and regulations are fully and promptly carried out.
- (b) Supervises the operation of the Italian judicial system to the end that all directed changes in organization and personnel are carried out fully and promptly and that

- (a) Advises the Commission and its various sections and sub-commissions on questions of law presented to it for opinion and otherwise assisting in legal matters, particularly regarding communications to the Italian Government.
- (b) Makes a full and complete study of Italian Codes, criminal and civil, codes of procedure, laws, decrees, regulation, etc, and recommends to the Commission the repeal by the Italian Government of those, not already repealed, which are deemed obnoxious under the terms of the Armistice agreement.
- (c) Makes a study of the entire Italian judicial organization and its personnel and recommends to the commission necessary changes in organization and personnel.
- (d) Makes recommendations to the Commission in respect of the foregoing.

3. Operating Functions.

The legal Sub-Commission directly performs the following operating functions:

- (a) Through supervision and direction sees that the orders of the Commission to the Italian Government with respect to repeal of statutes, decrees and regulations are fully and promptly carried out.
- (b) Supervises the operation of the Italian judicial system to the end that all directed changes in organization and personnel are carried out fully and promptly and that the courts function speedily and efficiently.
- (c) Gives directions to, and supervision of the functioning of the Allied Military Courts, if any, which come within the jurisdiction of the Commission.

4. Relationship with other Sub-Commission.

- (a) Its duties will be to advise the various sub-commissions on legal problems that arise and assist in drafting any documents of a legal nature, and otherwise assist in legal matters
- (b) As regards intelligence, the Legal Sub-Commission will maintain close touch with the Foreign and Internal affairs Sub-Commission particularly regarding political views of Italian Legal officials.

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App. F17 to P.D. No. 12
dated 22 Oct. 1943.

FUNCTIONS OF INTERIOR SUB-COMMISSION

1. Mission

In conjunction with other Sub-commissions concerned, the re-creation of an efficient administration of the country's internal affairs as now carried out by the Ministry of the Interior (in collaboration with other Ministries), with due regard to the influence of the abolition of the Fascist System and the implications of the surrender of the Italian armed forces.

2. Major functions

(a) The Interior sub-commission performs the following staff functions:

(i) Reviews all appointments made to and the conditions of service of the Civil Administrative Staffs, Central and Provincial, in collaboration with all other Ministries.

(ii) Determines whether the control of all services which function under the ministry is adequate and in accordance with the terms of the Armistice. These services may include:

(aa) Aliens in conjunction with the Subcommission for Inter-nees and Displaced persons.

(bb) Children - prevention of cruelty.

- juvenile crime and punishment.

- control of child labour.

(cc) Animals - licensing, import and quarantine.

(dd) Land Registration.

(ee) Town Planning; including schemes for rehabilitation of damaged areas.

(ff) Lighting Regulations.

(gg) Poisons & Drugs - patent medicines, etc.

(hh) Religion.

(ii) Places of amusement - Entertainment.

(jj) Summer-time - Public Holidays.

(kk) Explosives for Industrial purposes - sale and storage.

(ll) Public Baths.

(mm) Public Markets.

(iii) In conjunction with Finance Sub-Commission formulates policies and plans for the finance of local government bodies, Provincial and Communal.

(iv) Makes a full and complete study of the organization and functions of the Ministry for the rehabilitation of co-

- (i) Reviews all appointments made to and the conditions of service of the Civil Administrative Staffs, Central and Provincial in collaboration with all other Ministries.
- (ii) Determines whether the control of all services which function under the ministry is adequate and in accordance with the terms of the Armistice. These services may include:
- (aa) Aliens in conjunction with the Subcommission for Inter-nees and Displaced persons.
 - (bb) Children - prevention of cruelty.
 - juvenile crime and punishment.
 - control of child labour.
 - (cc) Animals - licensing, import and quarantine.
 - (dd) Land Registration.
 - (ee) Town Planning; including schemes for rehabilitation of damaged areas.
 - (ff) Lighting Regulations.
 - (fg) Poisons & Drugs - patent medicines, etc.
 - (hh) Religion.
 - (ii) Places of amusement - Entertainment.
 - (jj) Summer-time - Public Holidays.
 - (kk) Explosives for Industrial purposes - sale and storage.
 - (ll) Public Baths.
 - (mm) Public Markets.
- (iii) In conjunction with Finance Sub-Commission formulates policies and plans for the finance of local government bodies, Provincial and Communal.
- (iv) Makes a full and complete study of the organization and functions of the Ministry for the rehabilitation of government machinery and for the better carrying out of the Armistice Terms.
- (v) Formulates plans, policies and procedures for the distribution, marketing, transportation and warehousing of food and to this end co-operates with other sub-commissions and Industrial Planning Staff.
- (vi) Formulates plans, policies and procedures for price control and rationing of items and amounts of food and any other commodities required.
- (vii) Maintains continuous studies of the cost of living, index and its relation to purchasing power.

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(viii) Keeps current records of the status of supply and distribution and their relation to consumption requirements.

(ix) Makes recommendations to the Commission in respect of the foregoing.

(b) The Interior Sub-Commission directly performs the following operating functions:

(i) Supervises the execution by the Italian Government of the instructions issued by the Commission.

(ii) In conjunction with Public Health Sub-Commission ensures an efficient state of public sanitation.

(iii) In conjunction with Public Safety Sub-Commission ensures an efficient (1) Police Organization (ii) A.R.P., Fire Prevention and Fire Fighting organization.

(iv) In conjunction with Public Works and Utilities Sub-Commission takes appropriate steps for the reconstruction of bombed areas.

(v) Ensures the proper distribution and rationing of food-stuffs, and rationing of other commodities as found necessary.

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App. 55 to P.D. No. 12
dated 22 Oct. 1943.

ALLIED COMMISSION

INDUSTRIAL PLANNING

1. Functions of Industrial Planning Staff

The objectives towards which the Allied Commission is to work are given in the directive No. 2466. In considering how these objectives are to be attained, the following factors have to be borne in mind:

- (a) Economy in man power, particularly United Nations' manpower.
- (b) Economy in shipping and imports.
- (c) Italy will remain an active theatre of operations for some time.
- (d) It will be a long time before material and shipping can be made available to restore Italian utilities, communications and industry, beyond the restoration required for immediate allied military operations.
- (e) The slower the restoration of at least minimum standards of employment and living, the more chance there will be of civil disturbances and other embarrassments to the war effort of the United Nations.

2. It follows that there must be long term planning to ensure economy of effort, in attaining objectives ultimately desired; and for the early furtherance of the United Nations' war against Germany and Japan.

3. The Industrial Planning Staff will carry out the necessary planning on broad lines covering the whole of economic, industrial and commercial activities. Specifically it will:

- (a) rely on subcommissions for carrying out detailed planning in their own spheres subject to the general policy formulated by the Industrial Planning Staff.
- (b) deal with problems which subcommissions submit for help and with which they cannot deal themselves.
- (c) coordinate the planning work of subcommissions in so far as it affects subjects with which the industrial planning staff is concerned, particularly when more than one section is interested.
- (d) obtaining information on which to work, whether from the Allied Intelligence Staff or from subcommissions.
- (e) do the planning for projects which concern more than one section.
- (f) compile phased schedules of requirements from overseas.

5. The Industrial Planning Staff will consist of a chief and a number of regularly assigned planning staff officers. Under instructions of the Chief of Staff, it may obtain additional planners from subcommissions or decentralise

- (d) it will be a long time before material and shipping can be restored to Italian utilities, communications and industry, beyond the restoration required for immediate allied military operations.
 - (e) The slower the restoration of at least minimum standards of employment and living, the more chance there will be of civil disturbances and other embarrassments to the war effort of the United Nations.
2. It follows that there must be long term planning to ensure economy of effort, in attaining objectives ultimately desired; and for the early furtherance of the United Nations' war against Germany and Japan.
 3. The Industrial Planning Staff will carry out the necessary planning on broad lines covering the whole of economic, industrial and commercial activities. Specifically it will:
 - (a) rely on subcommittees for carrying out detailed planning in their own spheres subject to the general policy formulated by the Industrial Planning Staff.
 - (b) deal with problems which subcommittees submit for help and with which they cannot deal themselves.
 - (c) coordinate the planning work of subcommittees in so far as it affects subjects with which the industrial planning staff is concerned, particularly when more than one section is interested.
 - (d) obtaining information on which to work, whether from the Allied Intelligence Staff or from subcommittees.
 - (e) do the planning for projects which concern more than one section.
 - (f) compile phased schedules of requirements from overseas.
 5. The Industrial Planning Staff will consist of a chief and a number of regularly assigned planning staff officers. Under instructions of the Chief of Staff, it may obtain additional planners from subcommittees or decentralise certain work to subcommittees concerned.
 6. The Industrial Planning Staff reports through the Chief of Staff to the Deputy President, who will arrange, as may be required,
 - (a) to approve, revise or reject reports made.
 - (b) to forward reports to AFHQ for submission to the combined Chiefs of Staff.
 7. Responsibilities of Subcommittees

Subcommittees will:

 - (a) carry out work for the Industrial Planning Staff, in accordance with the Chief of Staff's orders.
 - (b) keep the Industrial Planning Staff informed of progress in their own spheres, and of any problems of such nature as to require the assistance of the Industrial Planning Staff.

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App. B4 to P.D. No. 12
Dated 22 Oct. 1943.

ALLIED COMMISSION

Functions of Headquarters Section

1. Whereas the other Sections of the Allied Commission are responsible for the operations of the commission, the Headquarters Section is responsible for all administration of the personnel of the whole commission including personnel of Regions under its control.
2. Its main tasks will be personnel records, postings (assignments), casualties (reports of changes), etc., i.e. G-1 matters; and provision of equipment ^{2,000} vehicles, accommodation, office requirements, also arrangements for movements of personnel, equipment and property of the commission, i.e. G-4 matters.
3. All executive action in these matters will be taken by the Headquarters Section and NOT by other sections or the Secretariat.
3. Neither G-1 nor G-4 are responsible for any personnel or supply questions regarding Italian people, as these matters are dealt with by other sections of the Allied Commission.
4. The Headquarters section will also have some G-2 and G-3 duties.
 - (a) Its G-2 duties are confined to Security. The senior G-2 officer will be ex-officio Principal Security Officer for the whole Allied Commission. He will be the Security member on the Allied Intelligence Committee. He will be responsible to the Chief of Staff, through the Chief of the Headquarters Section, for coordination of security measures to be adopted in the operations, offices and work of the whole Commission. *He will take instructions from and advise IWC as regards censorship.*
 - (b) G-3 will be responsible for arranging guards, provision of maps and such matters affecting the internal working of the whole Commission. G-3 will not be responsible for any external operations of the commission, as these are matters which are dealt with by the other sections of the Commission.
5. As the efficiency of the working of the commission will largely depend on the proper administration of its personnel, the Headquarters Section will keep in close touch with the other sections of the Commission and with the Regional or Provincial Groups of the Commission. The Headquarters section will always

2. Its main tasks will be personal records, postings (assignments), casualties (reports of changes), etc., i.e. G-1 matters; and provision of equipment (vehicles, accommodation, office requirements, also arrangements for movements of personnel, equipment and property of the commission, i.e. G-4 matters).

All executive action in these matters will be taken by the Headquarters Section and NOT by other sections or the Secretariat.

3. Neither G-1 nor G-4 are responsible for any personnel or supply questions regarding Italian people, as these matters are dealt with by other sections of the Allied Commission.

4. The Headquarters section will also have some G-2 and G-3 duties.

(a) Its G-2 duties are confined to Security. The senior G-2 officer will be ex officio Principal Security Officer for the whole Allied Commission. He will be the Security member on the Allied Intelligence Committee. He will be responsible to the Chief of Staff, through the Chief of the Headquarters Section, for coordination of security measures to be adopted in the operations offices and work of the whole Commission. *He will take instructions from and advise INTC as regards censorship.*

(b) G-3 will be responsible for arranging guards, provision of maps and such matters affecting the internal working of the whole Commission. G-3 will not be responsible for any external operations of the commission, as these are matters which are dealt with by the other sections of the Commission.

5. As the efficiency of the working of the commission will largely depend on the proper administration of its personnel, the Headquarters Section will keep in close touch with the other sections of the Commission and with the Regional or Provincial groups of the Commission. The Headquarters section will always consult the other Sections etc. concerned before posting or moving personnel, supplying equipment, etc.

6. British and American Staff Officers will be appointed to the Headquarters Section to deal with British and American aspects, respectively, of particular functions.

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Revised App. B 3 to P.D. No. 12
Dated 22 October 1943

DUTIES OF THE SECRETARIAT OF THE ALLIED COMMISSION

and the office

1. The Secretariat is the receiving office of record and distribution for all communications, official documents, or other written instruments which are addressed to the Allied Commission, concern the Commission as a whole, or affect more than one Section of the Commission. It will be the dispatching office for all correspondence emanating from the A.C.

2. The Secretariat shall consist of:

- a. An executive in charge.
- b. A deputy executive.
- c. A Sub-Division for office duties.
- d. A Sub-Division for secretarial duties.
- e. A Library of reference material.
- f. An Archives section.
- g. A Stationery & office-supplies section.

3. The office will as sub-division will be responsible for receiving, recording, routing and filing of all papers referred to in para one; for recording and dispatching all correspondence originating in or emanating from the A.C. addressed to outside formations or Civil bodies.

4. Registers of correspondence and execute records to show the exact location of or persons responsible for all papers and material in the Secretariat will be maintained.

5. The American (Goway Isidore) system of filing will be used throughout commission. Lists of number subjects with allotted numbers will be circulated from time to time, as required.

6. To obtain files and papers of reference from the Secretariat, other than those normally circulated or routed, requests will be made to the appropriate sub-division, and a receipt given. This receipt will be used as a location record until the papers are returned.

7. The secretariat is responsible for ensuring that copies of documents or other papers are sent to or received by all likely to be concerned.

8. The mail address of the HQs Allied Commission is:

For American: APO No. _____ Care Postmaster

For British:

(To be furnished when known)

All mail received or sent by the HQs of the Commission or its personnel will pass through the message center of the office-duty sub-division.

- e. A Library of reference material.
- f. An Archives section
- g. A Stationary & office-supplies section

3. The office-clerks sub-division will be responsible for receiving recording, routing and filing of all papers referred to in para one; for recording and dispatching all correspondence originating in or emanating from the A.C. addressed to outside formations or Civil bodies.

4. Registers of correspondence and adequate records to show the exact location of or persons responsible for all papers and material in the Secretariat will be maintained. reference

5. The American (Dawey decimal) system of filing will be used throughout commission. Lists of master subjects with allotted numbers will be circulated from time to time, as required.

6. To obtain file and papers of reference from the Secretariat, other than those normally circulated or routed, requests will be made to the appropriate sub-division, and a receipt given. This receipt will be used as a location record until the papers are returned.

7. The secretariat is responsible for ensuring that copies of documents or other papers are sent to or noted by all likely to be concerned.

8. The mail address of the HQs Allied Commission is:

For American: APO No. _____ Care Postmaster

For British.

(To be furnished when known)

All mail received or sent by the HQs of the Commission or its personnel will pass through the message center of the office-clerks sub-division of the secretariat.

9. The secretariat will complete daily a collection (or collections) of copies of all important outgoing letters and memoranda which will be circulated on a selective routing list for information. This will enable all so concerned to keep themselves up to date in matters of general and particular interest.

10. Papers prepared within sections, for the signature of the Deputy President or Chief of Staff of the Commission will pass thru the Secretariat to be put in final form; to obtain the signature; and for recording and filing.

11. The Secretaries of the various separate Committees and Staffs are the permanent administrative officers of those agencies. They will keep the minutes of meetings or other records of the agency, prepare the reports or other outgoing communications, notify members of meetings, secure the meeting place, provide the stationary or other property and supplies required.

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necessary papers or documents for the action of, or to be referred to by, the Committee or staff. They will also secure the signatures required on documents.

12. The Secretariat will obtain stationary and office supplies from supply agencies and distribute them to all elements of the Allied Commission requiring them. Requisition for such supplies needed by the elements will be submitted under arrangements to be notified by the secretariat.

13. The Secretariat will maintain an Information sub-section which will collect and collate all local and general information relevant and pertinent to the affairs of the Commission and to whom all inquiries in the first instance will be addressed. This sub-section will receive all callers and direct them to the appropriate quarter (after reference to officer in charge office duties if necessary).

14. WAR DIARY. The Secretariat will be responsible for the compilation of the Allied Commission War Diary under instructions to be issued in conjunction with G-1 and G-2 branches.

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App. 31 to P.D. 12
dated 22 Oct. 1943

Declassified E.O. 12356 Section 3.3/NND No. 785015

ALLIED COMMISSION

COORDINATION OF TELECOMMUNICATIONS

1. The following telecommunications operating agencies are controlled or supervised by the Allied Commission:

- (a) Any signals allotted specifically to the Allied Commission.
- (b) Italian Naval Forces.
- (c) Italian Land Forces.
- (d) Italian air forces.
- (e) Italian civil telecommunications, including railway signals and merchant shipping.
- (f) Italian broadcasting stations.

2. The following sections and subcommittees of the Allied Commission are concerned with the above:

Military Section.

Naval Forces subcommittee.
Land Forces subcommittee.
Air Forces subcommittee.

Communications Section.

Shipping subcommittee.
Internal transportation subcommittee.
Telecommunications subcommittee.

3. There will also be factories and stocks of material suitable for the supply of telecommunications equipment, whether for United Nations' use or local use. The processes of planning factory output of signals equipment organization and supervision of factories and allocation of stocks are matters for the Industrial Planning Staff and Subcommittees concerned. But they will need certain technical signals guidance.

4. The coordination of all these telecommunications aspects of the work of the Allied Commission will be the responsibility of the Allied Telecommunications Committee, of which the Chief of Staff of the Allied Commission will normally be Chairman.

5. The permanent members of the Committee will include Signals representatives of all the Subcommittees mentioned in para. 2, if necessary both American

- 246
- (e) Italian civil telecommunications, including railway signals and merchant shipping.
 - (f) Italian broadcasting stations.

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Military Section.

- Naval Forces subcommittee.
- Land Forces subcommittee.
- Air Forces subcommittee.

Communications Section.

- Shipping subcommittee.
- Internal transportation subcommittee.
- Telecommunications subcommittee.

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4. The coordination of all these telecommunications aspects of the work of the Allied Commission will be the responsibility of the Allied Telecommunications Committee, of which the Chief of Staff of the Allied Commission will normally be Chairman.

5. The permanent members of the Committee will include Signals representatives of all the Subcommittees mentioned in para. 2, if necessary both American and British, a Radio Broadcasting Engineer from the Telecommunications Subcommittee and a staff officer each from H.Q.s. Military and Communications sections.

Additional members will be invited as required and will normally include representatives of the Subcommittees for war material factories, war material disposal, industry and commerce, public works and utilities and H.Q. economic and administrative section.

6. The Allied Telecommunications Committee will maintain close touch with the chief signal officers of all services of the Allied Forces operating in the Italian area and with the Combined Signals Board, North Africa, from which they will receive technical instructions.

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App. B2 to P.D. No. 12
dated 22 Oct. 1943.

ORGANIZATION OF INTELLIGENCE WORK IN
THE ALLIED COMMISSION

1. General

Accurate and timely information is required for two main purposes:

- (a) to provide a sound basis for plans and operations of the Commission.
- (b) to provide the United Nations with intelligence about Germany, Japan and enemy occupied territories which will assist the United Nations' war effort. It should be possible to obtain much information of the enemy outside this theatre of operations, which will nevertheless be of great value to our forces in other theatres, e.g. as regards selection of bombing objectives.

2. It must be remembered that this occupation and supervision of an enemy ~~country~~ provides a unique opportunity for gaining intelligence about our enemies' full and early advantages must be taken of this.

3. Whereas normally military intelligence has to be obtained from observation of an enemy, in the case of the allied commission intelligence is gained from direct sources, i.e. from the ordinary work of subcommissions and from a co-belligerent and possibly co-operative nation. Thus information will be largely collected and collated in the normal course of work without necessitating setting up separate intelligence staffs. Information about enemy and enemy occupied territories will however demand special attention, as its value will not be immediately apparent in the work of assisting and supervising the Italian Government.

4. It follows that it will normally be unnecessary to allocate special intelligence officers in subcommissions.

5. Duties of Allied Intelligence Committee.

This committee will be responsible for:

- (a) collation of information received from subcommissions.
- (b) provision of collated information to sections, subcommissions staffs and committees of the allied commission as required.
- (c) providing intelligence for AFHQ with particular reference to intelligence about enemy and enemy occupied territories, including those outside this theatre of operations.
- (d) liaison with the Joint Army Navy Intelligence Collecting Agency.

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- (c) providing intelligence for AFHQ with particular reference to intelligence about enemy and enemy occupied territories, including those outside this theatre of operations.
- (d) liaison with the Joint Army Navy Intelligence Collecting Agency.
- (e) ensuring that the necessary records and statistics are maintained.
- (f) receiving and dealing with questions asked by AFHQ or the JICA.

6. The Allied Intelligence Committee will be composed of the Chief Intelligence Officers of Sections and the Principal Security Officer, presided over by the Chief of Staff or one of his staff officers, and will have a secretary and assistants. Additional members may be added as required for special purposes.

7. Duties of Intelligence Staffs of Sections.

The intelligence staff of a section will:

- (a) collate information collected by the subcommissions of that section.
- (b) provide collated information for the Allied Intelligence committee.
- (c) deal with questions asked by the Allied Intelligence Committee.
- (d) frame questionnaires for the subcommissions of that section.

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- 2 -

(e) ensure that the necessary records and statistics are maintained in accordance with the instructions of the Allied Intelligence Committee.

8. The chief intelligence officer of each section will be ex officio a member of the Allied Intelligence Committee.

9. Liaison with combined chiefs of staff.

It will be the duty of JAICA to forward intelligence from the Allied Commission to the CCOS.

10. Security.

A small security staff will work in the Headquarters Section, and be responsible for issuing the necessary security orders for the Allied Commission and for general supervision of security.

11. The Principal Security Officer will maintain close touch with the security organization at AFHQ, and will be an ex officio member of the Allied Intelligence Committee.

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APPENDIX F

21 October 1943

DRAFT OUTLINE PLAN FOR SETTING UP ALLIED COMMISSION, WHILE MAINTAINING
AN ADEQUATE ORGANISATION FOR MILITARY GOVERNMENT IN THE FIELD.

1. The objective in view is to provide for the eventual establishment, at Rome, of the Allied Commission which is to instruct and guide the Italian Government. Before the Allied Governments will be prepared to transfer to Italian administration the territory they now control under Allied Military Government, the Badoglio Government must put itself into a different position from that in which it now finds itself. Accordingly there will necessarily be some delay before the system of control through the Allied Commission can be brought into being. In the meantime it is desirable that steps be taken to prepare the Commission, as to organisation and personnel, for the most effective entry upon its eventual duties.

2. By agreement of Comd 15 Army Group, it is intended by 24 October to split the present AIG H.Q. into:-

A.M.G. 15 Army Group - responsible to Comd 15 Army Group for Military Government in combat zone. Under Command ~~3d A.M.G.~~
15 Army Group will be established two mobile
AIG HQS to move with 5th and 8th Armies respectively.

H.Q. AIG. (Merged
with A.C.)

- responsible to AFHQ for Military Government in
rear of combat zone.

Transfers of territory from AIG 15 Army Group to H.Q. AIG will be ordered by A.F.H.Q. in agreement with 15 Army Group. It will obviously be an advantage if the boundary between AIG 15 Army Group and HQ AIG coincide with that between 15 Army Group and L. of C. Districts.

3. There is an urgent need for establishing an organisation to deal with internees and displaced persons, for whom no special provision is made in AIG.

4. The following measures will therefore be adopted to meet the above conditions:

(a) The Allied Commission will be sent to Palermo and be merged with H.Q. AIG.

(b) A detachment of the Allied Commission consisting of an HQ of the Subcommission for Internees and Displaced Persons with Red Cross

brought into being. In the meantime it is desirable that steps be taken to prepare the Commission, as to organization and personnel, for the most effective entry upon its eventual duties.

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A.M.G. 15 Army Group - responsible to Comd 15 Army Group for Military Government in combat zone. Under Command ~~of~~ A.M.G. 15 Army Group will be established two mobile AIG HQS to move with 5th and 8th Armies respectively.

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4. The following measures will therefore be adopted to meet the above conditions:

- (a) The Allied Commission will be sent to Palermo and be merged with H.Q. AIG.
- (b) A detachment of the Allied Commission consisting of an HQ of the Subcommission for Internees and Displaced Persons with Red Cross personnel under Command with a number of camp detachments has been attached to AIG and comes under orders of H.Q. AIG.
- (c) HQ. AIG., will forthwith take the necessary steps to reorganize its structure incorporating Allied Commission under (a) above to correspond as nearly as possible with the set up of the Allied Commission. It will be some time before the Military Section, the Subcommission for Foreign and Internal Affairs and the higher organization can be formed. But the structure of the Economic and Administrative and Communications Sections will be adopted early, under the technical guidance of the Chiefs of Subcommissions.
- (d) A Forward Command Post selected from the Allied Commission will be sent to merge with General Mason MacFarlane's Mission where

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APPENDIX F (Cont'd)

they will be in a position to deal with the Badoglio Government.

(e) Each Subcommittee of Allied Commission will leave a rear link at Tizi Ouzou.

(f) At the proper time HQ AMG will move from Palermo to Rome; the personnel therefore with Forward Command Post will go to that city when the Badoglio Government transfers itself there.

5. Thus when the time arrives for HQ AMG to be abolished and for the Allied Commission to assume control, the step can be accomplished easily without any violent change of organization or disruption of personnel. (It is to be kept in view, however, that there will be some change in structure and in assignment of personnel at that time.)

6. Steps are being taken to get authority for the necessary TOs/NEs of AMG 15 Army Group and the two AMG HQs with 5th and 8th Army Group and HQ AMG.

7. Deputy President will submit to AFHQ for approval a list of principal appointments to subcommittees in accordance with a schedule to be forwarded by AFHQ. All other appointments to subcommittees will be made by the Deputy President. In all cases the Deputy President will consult chiefs of subcommittees concerned. Changes in assignment may be made at any time to conform to alterations in structure, to meet shifts in the work to be done, to recognize ability and accomplishment, and in general to promote the efficiency of the organization.

8. The Allied Commission will be activated forthwith and the necessary staff memorandum will be issued by the Adjutant General.

9. The channel of communication from Allied Commission will be direct to AFHQ.

10. Executive and administrative orders implementing the above will be issued in due course.

Note: Personnel and administrative matters will be the subject of a separate directive.

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ALLIED FORCE HEADQUARTERS

APC 512

28 September 1943

SUBJECT: Instructions on Allied Control over Sardinia

TO : Regional Allied Commissioner (Sardinia)

A. Appointment

1. You have been appointed Regional Allied Commissioner for Sardinia and placed in charge of Allied control over that portion of Italian territory. You will have under your command a formation of personnel suitable to the purposes immediately in view. At the appropriate time you will proceed to Sardinia and place yourself in contact with the high commissioner appointed by the Badoglio Government to conduct the administration of the island.

B. Situation

2. On September 3, 1943, an armistice was granted to the Italian Government. A copy of the instrument (the "short terms") is attached (Annex A). Your attention is particularly directed to Article 10, whereby it is stipulated that

"The Commander in Chief of the Allied Forces reserves to himself the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war, and the Italian Government binds itself to take such administrative or other action as the Commander in Chief may require"

It is further provided in Article 12 that

"Other conditions of a political, economic and financial nature with which Italy will be bound to comply will be transmitted at a later date."

The American and British Governments have agreed upon an Instrument of Surrender (the "long terms") which, it is expected, will shortly be transmitted to the Italian Government, but is not yet known to them. A copy is communicated to you, in secrecy, for your information and guidance. It is expected that even after the Instrument has been transmitted to the Italian Government it will not be published to the world.

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3. It has been decided that in consideration of the Italian Government now undertaking to follow a policy satisfactory to the Allied Nations -- and in particular declaring war upon Germany and widening its membership to include representatives of liberal democratic elements in the Italian nation -- the Allied Governments will accord it the status of a co-belligerent. This does not mean that Italy is henceforth to be reckoned as one of the United Nations or is to be admitted by the British and American Governments to their counsels as an ally. It means that the Italian Government will be fighting the same enemy, and that the Allied Nations support it for that immediate and limited purpose. It must prove itself by its works: if it renders effective aid in driving the German forces out of Italy and administers its affairs in such a way as to win the confidence of the two Governments, it is fair to suppose that they will make their control lighter than would otherwise be the case.

4. An Allied Commission will shortly be created, under the presidency of the Allied Commander in Chief, to establish itself near the Italian Government and instruct and guide it. This Headquarters is not prepared

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at this time to inform you just what the organization of that Commission will be, or what specific measures of control it will be instructed to adopt. At an appropriate time after the Allied Commission has established its relations with the Italian Government, it is expected that Sicily, Calabria, Lucania and Apulia will be transferred from Allied Military Government, thenceforth to be administered, together with Sardinia, by the Italian Government under the control of the Allied Commission.

C. Mission

5. At the outset your control over Sardinia will be of a provisional character, pending the coming into operation of the Allied Commission. On the one hand you will not be conducting an Allied Military Government such as has been set up in Sicily, and on the other hand you will not be a mere military mission to offer to the Sardinian authorities suggestions and advice which they will be free to disregard. You will be the agent of the Allied Commander in Chief, who has "the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war". Subject to directions which from time to time you will receive from Allied Force Headquarters, you will speak as his representative

to the representative in Sardinia of the Italian Government, which is bound "to take such administrative or other action as the Commander in Chief may require". Accordingly you will instruct and guide the Italian authorities in Sardinia as may seem proper for the attainment of the purposes of the Allied Governments. You are not yourself to assume the government of Sardinia, but act upon and through the Italian administration there. You will not issue proclamations such as were posted in Sicily, nor countersign the decrees of the Italian authorities. It is their function to administer the territory, and yours to direct them as the interests of the Allied Nations may require. You will not allow yourself to be drawn into any discussion as to whether the Italian high commissioner or other authorities are legally competent to do what is required of them. That is an internal question. The Italian Government must do as it is instructed, and any refusal or deliberate failure will be promptly reported to this Headquarters, which will take such steps as seem appropriate.

6. You will dispose of the members of your formation as may be convenient for the performance of their duties, and will insist that they have complete liberty of movement and sojourn. The operations of the Allied Nations throughout Italian territory must be free from any restraint, regulation, taxation, public charge or other impediment. No Italian court shall be allowed, without the consent of the Allied Commander in Chief, to exercise jurisdiction over any member of the Allied Forces or person accompanying or serving with such forces, or over any official of one of the Allied Nations or any national thereof, or the property of such national. If complaint is made that a wrong has been committed by a member of the Allied Forces, you will call upon the complainant to substantiate the charge with a statement of particulars, in order that the case may be referred to the appropriate commander for

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7. In their relations with the authorities and inhabitants of Sardinia your officers will maintain a correct attitude, neither autocratic on the one hand nor familiar on the other. They will avoid any such association with local personages or groups as would be likely to compromise their independence or otherwise impair their usefulness to the Allied Nations. They will at all times, whether on duty or off, be the official representatives of two Governments which, though well disposed toward the Italian people, has still not made peace with their Government. The relations between the Allied Governments and that of Marshal Badoglio are on the basis that the Italian people will eventually, after the German forces have been expelled, be given an opportunity to

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choose their own Government. It is desired that the Italian authorities act upon liberal democratic principles in their administration: political parties not of a Fascist character will be allowed freely to function, though overt acts of public commotion will be suppressed. You will see to it that the high commissioner examines the situation in the local prisons, and take measures to release political prisoners and to bring others promptly to trial. You will require him to remove from office any official whose political conduct has been obnoxious to the United Nations. The repeal of Fascist legislation is not a matter for local action, but will be taken up with the Italian Government by the Allied Commission.

8. It is the primary objective of the Allied Nations to see that Italy makes the fullest possible contribution to the war effort, which involves the maximum utilization of Italian natural resources. In particular the operation of the Sardinian coal mines is a matter of great importance. You will encourage the substitution of liberal industrial relations for the Fascist labor system, but will insist that interruptions of production cannot be permitted in circumstances where the prosecution of the war would be seriously hindered.

9. You will keep Allied Force Headquarters informed of your activities, and will see that the fullest possible intelligence, military, political and economic, is collected and forwarded. It will be your duty to take such immediate steps as may be necessary for military reasons or to secure the enforcement of the conditions of the armistice; you will so far as possible avoid long-range commitments except on instructions from the Allied Commander in Chief. Your conduct of affairs should be such that when Sardinia is brought under the Allied Commission you will be able to carry on without any marked interruption of control.

2459

By Command of General EISENHOWER:

S/ J.F.M. Whiteley,
Major General,
Deputy Chief of Staff

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2450

By Command of General EISENHOWER:

S/ J.F.M. Whiteley,
Major General,
Deputy Chief of Staff

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ALLIED FORCE HEADQUARTERS
APO 512

2 November 1943

ADMINISTRATIVE MEMORANDUM)

NUMBER 74)

Establishment of Allied Control Commission for Italy	I
Functions	II
President of the Allied Control Commission	III
Organization of the Allied Control Commission	IV
Relation with Allied Military Government	V
Relation to Allied Force Headquarters	VI
Assignment of Acting Deputy President	VII

I - ESTABLISHMENT OF THE ALLIED CONTROL COMMISSION

Announcement is made of the establishment of the Allied Control Commission for Italy, effective 10 November 1943.

II - FUNCTIONS

The functions of the Allied Control Commission will be as follows:

1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled.

III - PRESIDENT OF THE ALLIED CONTROL COMMISSION

1. The Allied Commander-in-Chief will be ex officio President of the Allied Control Commission.
2. A senior officer will be appointed to serve as his Deputy on the Commission.

IV - ORGANIZATION OF THE ALLIED CONTROL COMMISSION

1. The Allied Control Commission will maintain a National Headquarters and will have such Regional, Provincial or other outlying offices as may be found convenient.
2. The allied Control Commission will be organized into Sections, each administered by a Vice President. A Section will comprise a number of related Sub-Commissions, each charged with a special function.

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W. R. Kinkwood received copy as requested

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AFHQ Adm. Memo No. 74 (cont'd.)

V - RELATIONS WITH ALLIED MILITARY GOVERNMENT

1. The relations between the Allied Control Commission and Allied Military Government operating in the field will be coordinated by this headquarters.

2. Whenever it is decided that an area under Allied Military Government shall thereafter be administered by the Italian Government subject to the directions of the Allied Control Commission, the latter will extend its activities to include that area.

3. The decision when an area is to be transferred from one government to another will rest with the Allied Commander-in-Chief.

4. Personnel both for the Allied Control Commission and for Allied Military Government will be provided and allocated by this headquarters.

VI - RELATION TO ALLIED FORCE HEADQUARTERS

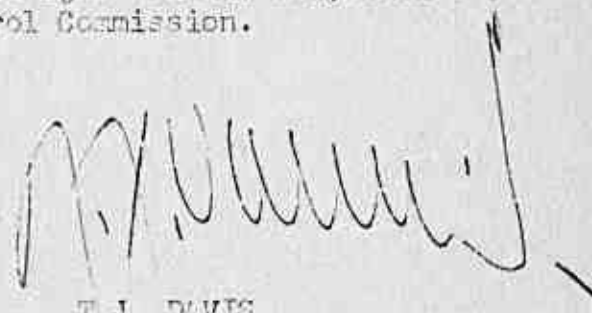
1. The Allied Control Commission will operate under Allied Force Headquarters.

2. All communications between the Allied Control Commission and the Governments of the United Nations will be transmitted through this headquarters.

VII - ASSIGNMENT OF ACTING DEPUTY PRESIDENT

Announcement is made of the assignment of Major General Kenyon A. Joyce as Acting Deputy President of the Allied Control Commission.

By command of General EISENHOWER:



T.J. DAVIS,
Brigadier General, United States Army,
Adjutant General.

DISTRIBUTION:
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AC/103/9

211

ALLIED FORCE HEADQUARTERS
Military Government Section

DSJ/DW/J1

MG5-321-1

25 October 1943

SUBJECT: Division of Allied Military Government

TO : AMG (P)
HQ., A.C. ✓

The attached copy of HQ AMG letter AMGOT/107/HQ of 21 October 1943 is forwarded for information, as showing the dissemination by HQ AMG of the original memorandum issued by this HQ.


D. S. JACKLING
Lt. Colonel

Incl. ✓
as above

2457

26/10/43/2424

248
MUSC/107/HQ

21 October 1942

SUBJECT: Division of Allied Military Government

TO : All S.C.A.O.s & Heads of Divisions

The following memorandum is issued for the information and guidance of all concerned:

I - DIVISION OF THE ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY INTO TWO ORGANIZATIONS.

Effective 24 October 1942, the Allied Military Government of Occupied Territory established by Administrative Memorandum No. 35, this headquarters, is divided into two organizations: Allied Military Government 15 Army Group, and Headquarters Allied Military Government. The former will administer Allied Military Government in territory in rear of combat zone of the 15 Army Group. The latter will operate in such other Italian territory as is placed under Allied Military Government. The transfer of territory from the one organization to the other will be by order of this headquarters.

II - MILITARY CONFERENCE.

General Sir Harold Alexander, as General Officer Commanding-in-Chief, 15 Army Group, will remain Military Governor of all Italian territory under Allied Military Government.

III - ASSIGNMENT OF CHIEF OF ALLIED MILITARY GOVERNMENT 15 ARMY GROUP AND CHIEF OF HEADQUARTERS ALLIED MILITARY GOVERNMENT.

Announcement is made of the assignment of Major General Lord Rennell as Head to be Chief of Allied Military Government, 15 Army Group, and of Brigadier General Frank J. McSherry to be Chief of Headquarters Allied Military Government.

By command of General WISCHNER:

/s/ T. J. Hays
T. J. HAYS

OFFICIALS:

Brigadier General, United States Army,
Adjutant General

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By command of General EISENHOWER:

OPTIONAL:

/s/ T. J. Davis
T. J. DAVIS
Brigadier General, United States Army,
Adjutant General

CHARLES H. SHOFFORD
Colonel, G. S. C.
Chief Staff Officer

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Reggio - 6
Siracusa - 10
Trapani - 6
Messina - 6
Pantelleria - 3
ASCOF Messina - 1
ASCOF 8th Army - 6
BCAO Region 2 - 6

BCAO Region 4 - 3
ASCOF 15 Army Group - 2
ASCOF 8th Army Region 3 - 10
File 256 2 107 - 2
Fleet - 1
M3, AFHQ - 12
Spares - 10
Division
Finance - 5
Public Safety - 4
Legal - 1
Public Health - 1
Public Information - 1

Controller of Property 2456
Gen. & Util. - 12456
Labor - 1
Economics - Supply - 1
Agriculture - 1
Education - 1
Monuments & Fine Arts - 1

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: Initials WJW
: 18 October 1943
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18 October 1943

284

Division of the ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY	
into Two Organizations	I
Military Governor	II
Assignment of Chiefs	III

I -- DIVISION OF THE ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY
INTO TWO ORGANIZATIONS.

Effective 24 October 1943, the Allied Military Government of Occupied Territory established by Administrative Memorandum No. 35, this headquarters, cs, is divided into two organizations: Allied Military Government 15 Army Group, and Headquarters Allied Military Government. The former will administer Allied Military Government in territory in rear of combat zones of the 15 Army Group. The latter will operate in such other Italian territory as is placed under Allied Military Government. The transfer of territory from the one organization to the other will be by order of this headquarters.

II -- MILITARY GOVERNOR.

General Sir Harold Alexander, as General Officer Commanding-in-Chief, 15 Army Group, will remain Military Governor of all Italian Territory under Allied Military Government.

III - ASSIGNMENT OF CHIEF OF ALLIED MILITARY GOVERNMENT 15 ARMY GROUP AND
OF CHIEF OF HEADQUARTERS ALLIED MILITARY GOVERNMENT.

Announcement is made of the assignment of Major General Lord Rennell of Redd to be Chief of Allied Military Government 15 Army Group, and of Brigadier General Frank J. McSherry to be Chief of Headquarters Allied Military Government.

By command of General EISENHOWER:

T. J. DAVIS,
Major General, United States Army,
Adjutant General.

DISTRIBUTION:
See reverse side.

23/0ct/2327

Adm. Memo No. 69 cont'd.

DISTRIBUTION:

- 10 - 15 Army Group
- 5 - Seventh Army
- 5 - Fifth Army
- 5 - Chief, Hq. Allied Mil. Govt.
- 5 - Chief, Allied Mil. Govt., 15 Army Group
- 1 - SOS NATOUSA (Thru: CG, NATOUSA)
- 1 - DTC, NATOUSA
- 1 - S/GS
- 2 - CAO
- 1 - G-1
- 2 - G-2
- 2 - G-3
- 2 - G-4
- 1 - Civil Affairs
- 5 - Mil. Govt. Sec.
- 1 - British Resident Minister
- 2 - AG Records

25A + 26A - Planning Directive 12
+ amendments.

See file 1014 Part II

aff
-/-
4 apr 44

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Copy:

20A

Certified that the necessary action has been taken
in connection with the above.

8 OCT 43

J. H. Hunt
Capt 5th Army D.G.
G2 AC.

The above certificate refers to a Security Instruction issued
by MGS-AFHQ 2 OCT 43 relating to a
Supplementary Instrument.

2440

SECRET.

TO: Sub-Commissions, A.C., as per Distribution below.

FROM: JACE.

SUBJECT: Sub-Division of Sub-Commissions.

REFERENCE: AC/1016.

DATE: 21 October 1943.

Ref. P.D. No. 3, para. 6 (c).

Please forward to MGS, AFHQ, with a copy to AC (Rear), as soon as possible after arrival at Palermo and after making such consultations as you desire, the following information:-

Proposed breakdown of your Sub-Commission showing title, rank, and nationality of positions.

Joint Assistant Chiefs of Staff.

Copy to: MGS, AFHQ, ref. AC
teletype of even ref. no and date.

DISTRIBUTION:-

Finance.
Foreign Trade.
Industry & Commerce.
Public Works & Utilities.
Fuel.
Agriculture, Forestry & Fisheries.
Labour.
Interior.
Legal.
Public Safety.
Property Control.
Public Health.
Education & Fine Arts.
Information.
Transportation.
Telecommunications.

2453

24A

TO: MGS, AFHQ ✓
FROM: JACS

AC/1016 21 Oct 1943 STOP YOUR MESSAGE 2 OF 21 OCT STOP JACS NOT RESPONSIBLE FOR REGIONS COPY OF YOUR MESSAGE HAS BEEN PASSED TO AMG(P) BUT BREAKDOWN IN THE CASE OF REGIONS REMAINS AS PER PAPERS 5 AND 7 STOP PLEASE SEE OUR APP A TO LETTER AC/1007/G-1 DATED 19 OCT WHICH GIVES RANKS AND NATIONALITIES OF OFFICERS OF SUB-COMMISSIONS AND CERTAIN BRANCHES STAFF AC STOP NOMINAL POLL OF OFFICER ASSIGNMENTS TO DATE FOR AC BEING SENT TOMORROW FIRST COURIER ADDRESSED BRIG GUETERBOCK IN ACCORDANCE WITH LATTERS REQUEST STOP IN VIEW OF EARLY MOVE OF AC LESS REAR PARTY IT WILL NOT BE POSSIBLE TO FORWARD POSITION BREAKDOWN AND RANK AND TITLES WITHIN SUB-COMMISSIONS BY 23 OCT NOR ARE SUB-COMMISSION READY TO DO THIS WITHOUT PRACTICAL EXPERIENCE. THEY ARE BEING INSTRUCTED TO FORWARD THIS INFORMATION SOONEST POSSIBLE AFTER ARRIVAL.

COPIES TO:-

AMG (P)	)	TOGETHER WITH COPY OF MGS
FILE AC/1007	)	TELETYPE TO WHICH THIS IS
FILE AC/1006/1/1	)	A REPLY
FILE AC/1016/4	)	

2452

RAA - the me
Colonel
1815 hrs

Declassified E.O. 12356 Section 3.3/NND No. 785015

MGS ALG V MGS TIL
21 OCTOBER 1943
MESSAGE NO 2

TO JACS

PLEASE SUBMIT BY 1700 HOURS 23 OCTOBER CHART IN ACCORDANCE WITH
T/O INDICATING ORGANIZATIONAL AND POSITION BREAKDOWN WITHIN AC
SUBCOMMISSION AND REGIONS, SHOWING RANK AND TITLES OF POSITIONS,
PRESENT ASSIGNMENTS OF OFFICERS BY NAME AND VACANT POSITIONS. THIS
IS NEEDED PLANNING FOR FUTURE REGIONS AND DETERMINATION OF MINIMUM
STRENGTH REQUIRED.

NO SIGNATURE

END KKKK
RECD 0940 KWLM

AC/1016
JACS 6-1
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MILITARY GOVERNMENT SECTION

SECRET

A.F.H.Q.

DRAFT OUTLINE PLAN FOR SETTING UP ALLIED COMMISSION, WHILE MAINTAINING AN ADEQUATE ORGANISATION FOR MILITARY GOVERNMENT IN THE FIELD.

1. The objective in view is to provide for the eventual establishment, at Rome, of the Allied Commission which is to instruct and guide the Italian Government. Before the Allied Governments will be prepared to transfer to Italian administration the territory they now control under Allied Military Government, the Badoglio Government must put itself into a very different position from that in which it now finds itself. Accordingly there will necessarily be some delay before the system of control through the Allied Commission can be brought into being. In the meantime it is desirable that steps be taken to prepare the Commission, as to organisation and personnel, for the most effective entry upon its eventual duties.

2. Subject to the agreement of Comd 15 Army Group, it is intended to split the present AMG H.Q. into:-

- A.M.G. 15 Army Group - responsible to Comd 15 Army Group for Military Government in combat zone. Under Command of A.M.G. 15 Army Group will be established two mobile AMG HQS to move with 5th and 8th Armies respectively.
- H.Q. AMG. - responsible to AFHQ for Military Government in rear of combat zone.

Transfers of territory from AMG 15 Army Group to H.Q. AMG will be ordered by A.F.H.Q. in accordance with recommendations of 15 Army Group. It will obviously be an advantage if the boundary between AMG 15 Army Group and HQ AMG coincide with that between 15 Army Group and L. of C. Districts.

3. There is an urgent need for establishing an organisation to deal with internees and displaced persons, for whom no special provision is made in A.M.G.

4. The following measures will therefore be adopted to meet the above conditions:

- (a) A detachment of the Allied Commission will be sent to Palermo and be attached to H.Q. AMG. This detachment will consist of selected representatives of all the subcommissions which fall under the Economic and Administrative and Communications Sections, including where possible the Chiefs of Subcommissions.
- (b) A detachment of the Allied Commission consisting of an Advanced HQ of the Subcommission for Internees and Displaced Persons with Red Cross personnel under Command with a number of camp detachments will be attached to AMG and come under orders of H.Q. AMG.

A.M.G. 15 Army Group - responsible to Comd 15 Army Group for Military Government in combat zone. Under Command of A.M.G. 15 Army Group will be established two mobile AMG HQS to move with 5th and 8th Armies respectively.

H.Q. AMG. - responsible to AFHQ for Military Government in rear of combat zone.

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(b) A detachment of the Allied Commission consisting of an Advanced HQ of the Subcommission for Internees and Displaced Persons with Red Cross personnel under Command with a number of camp detachments will be attached to AMG and come under orders of H.Q. AMG.

(c) HQ. AMG., will forthwith take the necessary steps to reorganize its structure incorporating Allied Commission detachment under (a) above to correspond as nearly as possible with the set up of the Allied Commission. It will be some time before the Military Section, the Subcommission for Foreign and Internal Affairs and the higher organization can be formed. But the structure of the Economic and Administrative and Communications Sections will be adopted early, under the technical guidance of the Chiefs of Subcommissions.

(d) A small group of advisors selected from the Allied Commission will be sent to join General Mason MacFarlane's Mission where they will be in a position to assist him and thus gain experience in dealing with the Badoglio Government.

(e) Headquarters and the balance of the Allied Commission will remain for the present at Tizi Ouzou and complete its organization. Each Subcommission will leave a rear link at Tizi Ouzou.

(f) At the proper time HQ. AMG will move from Palermo to Rome; the personnel theretofore with General MacFarlane's Mission will be transferred to the city when the Badoglio Government transfers itself there and the balance of HQ Allied Commission will be brought to Tizi Ouzou.

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Equally British. ~~SECRET~~ The time arrives for HQ AMG to be abolished and for the Allied Commission to assume control, the step can be accomplished easily without any violent change of organization or disruption of personnel.

6. Steps will be taken to get authority for the necessary TOs/VEs of AMG 15 Army Group and the two AMG Hqs with 5th and 8th Army Group and HQ AMG. Personnel of the Allied Commission whether they are in North Africa, Italy, Sicily or Sardinia will remain on the Allied Commission TO/VE of the HQ AMG, the strength of which will gradually diminish as the Allied Commission strength is brought up to its TO/VE.

7. HQ. Allied Commission at Tizi Ouzou will be responsible for the records, returns, etc., of all the Allied Commission personnel whether at Tizi Ouzou or on detachment. Detachment commanders will submit the necessary returns direct to HQ Allied Commission, while being operationally under command HQ AMG or General Mason MacFarlane as the case may be.

8. CCAO at Palermo will submit to AFHQ for approval a list of principal appointments to subcommissions in accordance with a schedule to be forwarded by AFHQ. All other appointments to subcommissions will be made by the CCAO. In all cases the CCAO will consult chief of subcommissions concerned.

9. At the appropriate time the Allied Commission will be activated and the necessary staff memorandum will be issued by the Adjutant General.

10. The channel of communication from Allied Commission will be direct to AFHQ.

11. In allocating personnel and equipment and in bidding for transportation the following priorities will be observed:

- (a) A sufficient staff must be kept at Tizi Ouzou to perform its duties there.
- (b) The balance of No. 4 Region is to be sent forward in two echelons. The leading echelon consists of 100 Officers, and the second echelon of 104 Officers, each echelon with its proportion of EM/ORS, vehicles etc.
- (c) HQ. Subcommission for Internees and Displaced Persons (plus Red Cross Personnel) less rear link, but with 8 camp detachments will be sent forward on a priority after the leading echelon of No. 4 Region.
- (d) Remainder of Advanced Party No. 6 Region.
- (e) Detachment Allied Commission for attachment to HQ. AMG. Approximately 50 Officers with minimum clerks. Some administrative staff may be required to enable HQ AMG to look after these additional personnel.
- (f) Advanced party No. 5 Region - 40 Officers with proportion of EM/ORS, vehicles, etc.
- (g) Additional camp detachments and personnel for Internees and Displaced Persons will be fed forward on demand from HQ. AMG.

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- (d) Remainder of Advanced Party No. 6 Region.
- (e) Detachment Allied Commission for attachment to HQ. MIG. Approximately 50 Officers with minimum clerks. Some administrative staff may be required to enable HQ MIG to look after these additional personnel.
- (f) Advanced party No. 5 Region - 40 Officers with proportion of EW/ORS, vehicles, etc.
- (g) Additional camp detachments and personnel for Internees and Displaced Persons will be fed forward on demand from HQ. MIG.

12. Executive orders implementing activations, moves, etc., will be issued in due course.

DISTRIBUTION:

HQ MIG
MIG 15 Army Group
J.A.C.S., Holding Centre
Lt. Gen. Mason MacFarlane
SGS
CAO.
DTC

G-1
G-2
G-3
G-4
Files
Spares

DAIRYMPLE, Lt. Colonel
Staff Officer Planning,
Military Govt. Section.

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8. Changes in assignment may be made at any time to conform to alterations in structure, to meet shifts in the work to be done, to recognize ability and accomplishment, and in general to promote the efficiency of the organization.

DRAFT approved in substance by Brig. General Holmes, but the form will be altered.

DIRECTIVE TO LT. GENERAL MASON MACFARLANE

RSB

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DRAFT COPY

INTRODUCTORY

30 September 1945.

1. The Italian Government, as represented by the King of Italy and Marshal Badoglio, have signed the terms of surrender supplementing the short form Armistice. This same Government has been accorded the status of a co-belligerent. It is the desire of the Allied Governments to obtain all possible assistance from the Italian Government, using every means at its disposal, to combat Axis Forces. The Allied Governments further intend to stamp out all traces of Fascism; and to support the Badoglio government. Eventually the Government is to be a democratic one freely chosen by the Italian people, but not Fascist.
2. The Sovereignty of the Italian Government will be established and maintained with Allied assistance in territories outside the combat zone. Initially this territory will be limited to Regions Nos 1, 2 and 5. Seaports, airfields, industrial establishments, communication routes and facilities required by our armed forces within the Italian Government territory will be exempted from Italian control without regard to the status of the adjacent cities or populated localities.

APPOINTMENT OF ALLIED COMMISSION

3. To furnish guidance and instructions to the Italian Government on military, political, economic and administrative matters as hereinafter directed, the Allied Governments are establishing an Allied Commission, to operate in the territory restored to the Italian Government. The President of the Allied Commission is the Allied C in C (General Eisenhower). Pending the appointment of a Deputy President in accordance with the orders of the governments of the United Nations, you are appointed Acting Deputy President of the Allied Commission.

GENERAL TASKS OF THE ALLIED COMMISSION

4. The primary task of the Allied Commission is to regulate and enforce the

- 2 -

Armistice and Instrument of Surrender under the orders and general direction of the Allied C in C (General Eisenhower). The extent to which the Armistice and Instrument of Surrender are to be enforced will be governed inter alia by the following considerations:

- (a) The existence of the status of co-belligerency assigned to the Italian Government and the effectiveness of their cooperation in accordance with this status.
 - (b) The practicability of carrying out the various clauses wither by the Italian Government or the United Nations.
5. The second task of the Allied Commission is to safeguard the United Nation's interests.

OBJECTIVES OF THE ALLIED COMMISSION

6. In carrying out its tasks the Allied Commission has three objectives, of which the first two are its immediate military and political objectives. The third objective is a matter of long term policy which must for the present remain subordinated to the first objective, but should be borne in mind from the beginning with a view to planning and preparing for its possible execution.
7. First Objective: To see that the fullest use of Italy is made as may be required in furtherance of the United Nations' war effort against Germany and Japan.

This involves,

- (a) getting what is required by the United Nations from Italy's natural resources, agricultural and industrial products.
- (b) ensuring an adequate standard of employment and living in Italy to avoid civil disturbances and other embarrassments to the United Nations.
- (c) helping Italian armed forces as co-belligerents as may be required by the Allied C in C.
- (d) supplying Italy with the minimum necessary material and equipment

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- 3 -

/to enable (a) (b) and (c) to be carried out.

(c) the collection and forwarding of the fullest possible intelligence-military, political and economic - concerning Italy, Germany and Japan.

8. Second Objective: To allow Italy opportunity and encouragement to develop politically free from the tyrannical domination of the fascist or any other party.

9. Third Objective: As a long term policy, to encourage Italy to rehabilitate herself as a nation in such a way as to become a useful entity in whatever political and economic form may be required by future world conditions, and to assist her in preparing for this process.

Apart from political developments already mentioned in the Second Objective, this involves:

(a) reconstruction of utilities, communications and industry at such a tempo and to such an extent as may be desirable and possible; and assistance to agriculture.

(b) possibly the eventual reduction of Italian Armed forces and armament industries when and to the extent desired.

LEGAL CONSIDERATIONS.

10. The Armistice and Instrument of Surrender provide the legal authority for the actions of the Allied Commission. There are, however, certain additional considerations which are not specifically mentioned in the above documents but which should nevertheless be observed:

(a) Wrongs by soldiers

(b) Complaints

Col. Fairman to draft.

(c) Extra territorial status of members of Commission.

(d) Industrial relationships

(e) No commitments to be undertaken without reference to United Nations

Governments through the Allied C in C, as regards provision of material and equipment for restoration of utilities, communications etc., beyond what is

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- 4 -

/required to further the United Nations' war effort.

COMPOSITION OF ALLIED COMMISSION

11. The Allied Commission will consist of a Headquarters located near to the National Government and certain Regional, Provincial or other outlying organizations. The set up of the Allied Commission should conform to the set up of the Italian governmental, administrative, industrial etc., organisations. In as much as the latter may themselves develop on new lines, a degree of flexibility will be maintained in the set up of the Allied Commission.

12. The Headquarters of the Allied Commission will be organized at first under a Deputy President with four sections, each headed by a Vice President. These Sections in turn will be composed of subcommissions as shown in Annex I.

13. The necessary staffs are included to deal with such matters as:-

(a) Control and administration of the whole commission.

(b) Coordination of the work of the commission with that of

AFHQ, Joint Army Navy Intelligence Collection Agency, Combined Signals Board, Intelligence News and Censorship, and the subordinate headquarters concerned.

(c) Industrial and economic planning.

14. To advise the Deputy President politically an Advisory Council may be established with permanent representatives of the U.S.A., U.K. and U.S.S.R. and with ad hoc representatives of the governments of the French, British Dominions, Jugoslavia and Greece.

15. Initially, a small Advanced Headquarters will be established, organized on a cadre basis (see Annex II) and capable of expanding as required to the full Headquarters.

16. The organization of outlying portions of the Allied Commission ³⁴⁴ will initially be based on Regions with representatives at Provincial etc., Headquarters as necessary. But this organization will be modified from time to time as may be

- 5 -

necessary.

17. Further instructions will be issued regarding the detailed organization, composition and functions of the various portions of the Allied Commission.

18. Personnel and equipment for the Allied Commission will be provided under orders of AFHQ. Subject to the total personnel authorized by AFHQ not being exceeded, the distribution of such personnel within the Allied Commission is left to the Deputy President, who will keep AFHQ informed.

PROCEDURE IN RELATION TO ALLIED MILITARY GOVERNMENT

19. A.M.G. operates under the direct orders of the commander or commanders in the field concerned, and will generally be confined to forward areas. When conditions permit of the transfer of any areas from A.M.G. to the Italian Government, the Allied Commission will extend its activities to include such areas. The decision as to when an area is so to be transferred will rest with the Allied C in C.

20. When any area is so transferred, the additional personnel required by the Allied Commission will be found from two sources:

(a) from the original AMG personnel in that area, a proportion of whom will be left behind to ensure continuity, the remainder being removed at the disposal of A.F.H.Q.

(b) by AFHQ feeding in additional personnel from the pool and other sources at its disposal.

21. The selection of personnel to be left behind by AMG will be made by A.F.H.Q., HQs. AMG and Allied Commission in consultation, cases of disagreement being decided by AFHQ. The Allied Commission will inform AFHQ of additional personnel required. Further instructions will be issued on this subject. 7

N.B. Paras 20 and 21 not yet decided.

22. Once an area has been transferred from AMG to the Italian Government (and Allied Commission), all responsibility of AMG for that area, including

- 6 -

Administration of Allied Commission personnel, ceases and will pass to the Allied Commission.

23. Close touch will be maintained by H.Q. Allied Commission with HQ. AMG in order to

(a) collect information about areas which the Italian Government (and Allied Commission) are likely to take over in the near or distant future and thus enable the Allied Commission to become familiar with their future problems.

(b) facilitate the process of transfer of areas in due course.

24. Should a case arise of an area distant from the normal forward AMG area having to be placed under Military Government for some reason after it had been under the Italian Government, a special AMG will be formed in that area. This special AMG will then assume all responsibilities for the military government of that area from the Allied Commission, and come under orders of a named military commander, but will continue to deal with the Allied Commission as regards administration of its personnel.

RELATIONSHIP BETWEEN ALLIED COMMISSION AND FORCES IN THE FIELD

25. The Military Section of the Allied Commission will be the channel of communication between AFHQ or the commanders of Allied Forces in the area, and the Italian Forces. In certain areas or cases, direct contact will be required between local allied commanders and local Italian commanders, as, for example, in ports or when Italian forces are placed operationally under an allied commander. In such cases the necessary liaison officers will be appointed with the Italian commanders concerned and will keep the Allied Commission informed of their work.

26. The Allied Commission will maintain close touch with the Allied forces in the field in all matters which are of interest to both. In this respect particular importance is attached to communications, including telecommunications.

CHAIN OF COMMAND

- 7 -

27. You are responsible to the Allied Commander in Chief (General Eisenhower) who is ex-officio President of the Allied Commission. You will receive your instructions from an report to the Commander in Chief, Allied Forces; and you will communicate to higher authorities only through him.
28. Correspondence regarding all matters of policy will be dealt with through the Military Government Section at AFHQ. In matters of technical detail, correspondence will be allowed direct between the Allied Commission and the branch or department of AFHQ concerned.
29. AFHQ is responsible for coordination between HQ. AMG and the Allied Commission. Therefore copies of all important correspondence between the Allied Commission and AMG will be sent to AFHQ.
30. Within AFHQ, the Military Government Section is responsible for the coordination of all matters relating to the Allied Commission.

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DIRECTIVE TO LT. GENERAL HAGON MAUPARLAN

ANNEX I.

(SET UP OF HEADQUARTERS ALLIED COMMISSION)

1. President (Allied C in C) acting through Deputy President.
2. The Deputy President's Staff will be organized to deal with two distinct functions
 - (a) control of allied commission's activities.
 - (b) administering personnel of the allied commission.
3. Under the Deputy President will be four sections as follows, each under a Vice President, who will each have a small staff for control and intelligence duties.

Section 1.	Military
Section 2.	Political
Section 3.	Administrative and Economic
Section 4.	Communications
4. Under the Military Vice President, there will be six subcommissions dealing with the following subjects
 - (a) Naval Forces
 - (b) Land Forces
 - (c) Air Forces
 - (d) Prisoners of War
 - (e) War Material Factories
 - (f) War Material Disposal
5. Under the Political Vice President, there will be two subcommissions dealing with the following subjects
 - (g) Foreign and Internal Affairs
 - (h) Foreign internees and displaced persons.
6. Under the Administrative and Economic Vice President there will be ~~two~~ ²⁴⁴² directors, viz.

- 2 -

Annex I.

Administrative Director

Economic Director.

7. Under the Administrative Director, there will be seven subcommissions, dealing with the following subjects:-

- (i) Interior Administration including rationing
- (j) Information, including liaison with F.W.B. and I.W.O.
- (k) Public Health
- (l) Legal
- (m) Public Safety
- (n) Property control
- (o) Education, Fine Arts and Archives

8. Under the Economic Director, there will be seven subcommissions, dealing with the following subjects:-

- (p) Finance
- (q) Foreign Trade
- (r) Industry and Commerce
- (s) Public works and utilities
- (t) Fuel
- (u) Agriculture, Forestry and fisheries
- (v) Labour

9. Under the Communications Vice President, there will be three subcommissions, dealing with the following subjects:-

- (v) Shipping and Shipbuilding
- (x) Internal Transport including railways and highway transport
- (y) Telecommunications, mails including liaison with I.W.O. as regards censorship.

10. Under the Chairmanship of the Deputy President will be the following committees etc., the members of which will mainly be representatives of the

- 3 -

Annex I.

sections or subcommittees concerned.

- (a) Allied Intelligence Committee
- (b) Allied Telecommunications Committee
- (c) Industrial Planning Staff.

11. There will be a Headquarters Commandant controlled by those branches of the Deputy President's Staff responsible for administering personnel of the allied commission.

12. Attached for the purpose of advising the Deputy President there may be an Advisory council. The permanent members will be representatives of the U.S.A., U.K. and U.S.S.R. Ad hoc representatives of the governments of the French, British Dominions, Jugoslavs and Greeks will take part when required.

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MEMORANDUM TO the Joint Chiefs of Staff (Brigadier Gueterbock and Colonel Kirkwood).

SUBJECT: Initial Instructions for Setting up Allied Commission.

1. The objective in view in issuing the following directive is to provide for the eventual establishment, at Rome, of the Allied Commission which is to instruct and guide the Italian Government. Before the Allied Governments will be prepared to transfer to Italian administration the territory they now occupy under Allied Military Government, the Badoglio Government must put itself into a very different position from that in which it now finds itself. Accordingly there will necessarily be some delay before the system of control through the Allied Commission can be brought into being. In the meantime it is desirable that steps be taken to prepare the Commission, as to organization and personnel, for the most effective entry upon its eventual duties.

2. The following measures have been adopted. 1st, selected personnel at Tizi Ouzou now assigned to the various sub-commissions will be ordered to AMG Headquarters at Palermo, to acquire actual experience in their respective fields. 2nd, a rear echelon of the Allied Commission personnel will remain for the present at Tizi Ouzou. 3rd, a small group of advisors will be sent to join General Mason MacFarlane's mission, where they will be in a position to assist him and thus to gain experience in dealing with the Badoglio Government. 4th, at the proper time the AMG Headquarters will move from Palermo to Rome; the personnel theretofore with General MacFarlane's

different position from that in which it now finds itself. Accordingly there will necessarily be some delay before the system of control through the Allied Commission can be brought into being. In the meantime it is desirable that steps be taken to prepare the Commission, as to organization and personnel, for the most effective entry upon its eventual duties.

2. The following measures have been adopted. 1st, selected personnel at Tizi Ouzou now assigned to the various sub-commissions will be ordered to AMG Headquarters at Palermo, to acquire actual experience in their respective fields. 2nd, a rear echelon ^{of} the Allied Commission personnel will remain for the present at Tizi Ouzou. 3rd, a small group of advisors will be sent to join General Mason MacFarlane's mission, where they will be in a position to assist him and thus to gain experience in dealing with the Badoglio Government. 4th, at the proper time the AMG Headquarters will move from Palermo to Rome; the personnel theretofore with General MacFarlane's mission will go to that city when the Badoglio Government transfers itself there; and the personnel in the rear echelon at Tizi Ouzou will be brought forward. When the time arrives for converting the Allied Military Government into the Allied Commission, that step can be accomplished easily and without any disruption of personnel.

3. From personnel now at Tizi Ouzou you will select representatives of the several sub-commissions which fall under the head of the Economic ^{and} Administrative and Communications Sections to be sent forward as soon as possible to Palermo. Where possible heads of

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sub-commissions

On arrival they will be assigned to their appropriate posts in the Allied Military Government, using the TO/WE (less rear echelon and personnel with General Mason MacFarlane) of the two Sections, Economics and Administration, and Communications. Arrangements will be made to maintain at Tizi Ouzou a rear echelon representing the Sections on Economics and Administration and Communications, and the sub-commissions embraced therein.

4. The Allied Military Government headquarters will forthwith take the necessary steps to reorganize its structure to correspond as nearly as possible with the economic and administrative and communication sections of the projected Allied Commission.

5. CCAO will submit to AFHQ for approval a list of principal appointments to sub-commissions in accordance with a schedule to be forwarded by AFHQ. All other appointments to sub-commissions will be made by the CCAO who will take into account the recommendations of the Chief of the sub-commission concerned.

6. Personnel to proceed to General Mac Farlane's mission will be designated and will thereupon be placed on three days notice.

7. The following priorities will be observed:

- (a) The transport of 100 officers for Region 4 with the necessary complement of AM/ORs and vehicles, is a higher priority than the movement of any Commission personnel.
- (b) A similar priority will apply for the allotment of

with take the necessary steps to reorganize its structure to correspond as nearly as possible with the economic and administrative and communication sections of the projected Allied Commission.

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6. Personnel to proceed to General Mac Farlane's mission will be designated and will thereupon be placed on three days notice.

7. The following priorities will be observed:

- (a) The transport of 100 officers for Region 4 with the necessary complement of LM/ORs and vehicles, is a higher priority than the movement of any Commission personnel.
- (b) A similar priority will apply for the allotment of officers, EL/OR and vehicles which may involve alterations to existing allocations.
- (c) Should it appear practicable for personnel to arrive directly in Lome from North Africa earlier than if they first go to Palermo, arrangements should be made for them to proceed directly to the mainland.

8. At the appropriate time the Allied Commission will be activated and the necessary staff memorandum will be issued by the Adjutant General.

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9. The channel of communication from the Allied Military Government to the Allied Commission will be through AFHQ.
10. Instructions heretofore issued regarding the movement of the Allied Commission advanced headquarters to Brindisi are revoked.

Dated 5 Oct. 43

Wm. C. Holmes
for the above

J. C. HOLMES
Brigadier General, G.S.C.
Chief, Military Government Section

2430

Declassified E.O. 12356 Section 3.3/NND No. 785015

2430

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17A

TO: MOS, AFHQ
FROM: Armistice Control Planning Staff
SUBJECT: Directive (Food)
REFERENCE: ACC/1018
DATE: 1 Oct. 1943

20A-12A

With reference your Message No. 9 of 21 Sep 1943, can you now please inform me as to the position of the directive being considered in regard to food?

R. B. Rathbone
for *Lh. 61*

Colonel,
R. B. RATHBONE
Colonel,
J. J. ALBRIGHT

FOR: Joint Assistant Chiefs of Staff
Armistice C.C.

RRE/jlo

2438

(16A)
This item, ^{16A}24A, and
also 24B* were
brought to this Hq. 28
Sept. 43 by Brigadier
Gueterbock and are
here filed ^{on} Col. Rathbone's
instructions.

B. M. Peebles s/sr
Asst. Chief Clerk, C.R.

29 Sept 43.

* now dropped
from my file.
2:30 B. M. Peebles
s/sr
7 Oct 43

16
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ALLIED FORCE HEADQUARTERS

Military Government Section

07/JM

27 September 1943

SUBJECT: Instructions on Allied Control over Sardinia

TO : Regional Control Commissioner (Sardinia)

A. Appointment

1. You have been appointed Regional Control Commissioner for Sardinia and placed in charge of Allied Control over that portion of Italian territory. You will have under your command a formation of personnel suitable to the purposes immediately in view. At the appropriate time you will proceed to Sardinia and place yourself in contact with the high commissioner appointed by the Badoglio Government to conduct the administration of the island.

B. Situation

2. On September 3, 1943, an armistice was granted to the Italian Government. A copy of the instrument (the "short term") is attached 2138 (Annex A). Your attention is particularly directed to article 10, whereby it is stipulated that

"The Commander in Chief of the Allied Forces reserves to himself the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war, and the

Italian Government binds itself to take such administrative

Sardinia and placed in charge of Allied Control over that portion of Italian territory. You will have under your command a formation of personnel suitable to the purposes immediately in view. At the appropriate time you will proceed to Sardinia and place yourself in contact with the high commissioner appointed by the Badoglio Government to conduct the administration of the island.

B. Situation

2. On September 3, 1943, an armistice was granted to the Italian Government. A copy of the instrument (the "short terms") is attached 243B (Annex A). Your attention is particularly directed to article 10, whereby it is stipulated that

"The Commander in Chief of the Allied Forces reserves to himself the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war, and the Italian Government binds itself to take such administrative or other action as the Commander in Chief may require, and in particular the Commander in Chief will establish Allied Military Government over such parts of Italian territory as he may deem necessary in the military interests of the Allied Nations."

- 1 -

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ACC 1016

It is further provided in Article 12 that

"Other conditions of a political, economic and financial nature with which Italy will be bound to comply will be transmitted at a later date."

The American and the British Governments have agreed upon an instrument of Surrender (the "long terms") which will shortly be transmitted to the Italian Government. A copy is attached (Annex B). These two instruments, together with the general principles of public law applicable to the situation, will provide the basis for your action in controlling the Italian administration of Sardinia.

3. It has been decided that if the Italian Government will now undertake to follow a policy satisfactory to the Allied Nations -- and in particular if it declares war upon Germany and widens its membership to include representatives of liberal democratic elements in the Italian nation -- the Allied Governments will accord it the status of a co-belligerent. This does not mean that Italy is henceforth to be reckoned as one of the United Nations or is to be admitted by the British and American Governments to their counsels as an ally. It means that ^{the Italian Government} Italy will be fighting the same enemy, and that the Allied Nations support it for that immediate and limited purpose. ²¹³⁵
~~The Italian Government~~ must prove itself by its works: if it renders effective aid in driving the German forces out of Italy and administers its affairs in such a way as to win the confidence of the two Governments, it is fair to suppose that they will make their ~~best~~ control lighter than would otherwise be the case.

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4. An Allied Commission -- whether known by that or by some different name -- will shortly be created, under the presidency of the Allied Commander in Chief, to establish itself near the Italian Government and instruct and guide it. This Headquarters is not prepared at this time to inform you just what the organization of that Commission will be, or what specific measures of control it will be instructed to adopt. At an appropriate time after the Allied Commission has established its relations

with the Italian Government, it is expected that Sicily, Calabria, Lucania and Apulia will be transferred from Allied Military Government, to be administered thenceforth by the Italian Government under the control of the Allied Commission. It is expected that Sardinia ^{is by} will be brought under the same system, as to which in due course you will be instructed.

2. Mission

5. At the outset your control over Sardinia will be of a provisional character, pending the coming into operation of the Allied Commission.

On the one hand you will not be conducting an Allied Military Government such as has been set up in Sicily, and on the other hand you will not be a mere military mission to offer to the Sardinian authorities suggestions and advice which they will be free to disregard. You will be the agent of the Allied Commander in Chief, who has the right to take any measure which in his opinion may be necessary for the protection of the interests of the Allied Forces for the prosecution of the war. Subject to directions which from time to time you will receive from Allied Force

Headquarters, you will speak as representative of the Commander in Chief to the representative in Sardinia of the Italian Government, which is bound "to take such administrative or other action as the Commander in Chief may require". Accordingly you will instruct and guide him as may seem proper for the attainment of the purposes of the Allied Governments.

You are not yourself to assume the government of Sardinia, but to act upon and through the Italian administration there. You will not issue

proclamations such as were posted in Sicily, nor countersign the decrees

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question. The Italian Government must do as it is instructed, and any refusal or deliberate failure will be promptly reported to this Headquarters, which will take such steps as seem appropriate.

6. You will dispose of the members of your formation as may be most convenient for the performance of their duties, and will insist that they have complete liberty of movement and sojourn. The operations of the Allied Nations throughout Italian territory must be free from any restraint, regulation, taxation, public charge or other impediment. No Italian court shall be allowed without the consent of the Allied Commander in Chief, to exercise jurisdiction over any member of the Allied Forces or person accompanying or serving with such forces, or over any official of one of the Allied Nations or any national thereof, or the property of such national. If complaint is made ^{that a} ~~that a~~ wrong ~~has~~ ^{has} been committed by a member of the Allied Forces, you will call upon the complainant to substantiate the charge with a statement of particulars, in order that the case may be referred to the appropriate commander for ~~immediate~~ ^{prompt} action. It is desirable that an inquiry be held or other record be made of any incident calculated to give rise to subsequent ^{claim or accusation} ~~taxation or claim~~. You are not authorized to settle any pecuniary claim against the Allied Nations or either of them growing out of the presence of Allied Forces in Italy.

7. In their relations with the authorities and inhabitants of (Sardinia) your officers will maintain a correct attitude, neither auto-

2433

Allied Nations throughout Italian territory must be free from any restraint, regulation, taxation, public charge or other impediment. No Italian court shall be allowed without the consent of the Allied Commander in Chief, to exercise jurisdiction over any member of the Allied Forces or person accompanying or serving with such forces, or over any official of one of the Allied Nations or any national thereof, or the property of such national. If complaint is made ^{that a} ~~any~~ wrong ^{has} ~~been~~ committed by a member of the Allied Forces, you will call upon the complainant to substantiate the charge with a statement of particulars, in order that the case may be referred to the appropriate commander for ~~substantiation~~ ^{substantiation} action. It is desirable that an inquiry be held or other record be made of any incident calculated to give rise to subsequent ^{claim or admission} ~~substantiation~~ or claim. You are not authorized to settle any pecuniary claim against the Allied Nations or either of them growing out of the presence of Allied Forces in Italy.

7. In their relations with the authorities and inhabitants of Sardinia your officers will maintain a correct attitude, neither autocratic on the one hand nor familiar on the other. They will avoid any such association with local personages or groups as would be likely to compromise their independence or otherwise impair their usefulness to the Allied Nations. They will at all times, whether on duty or off, be the official representatives of the Governments which, though well

disposed toward the Italian people, has still not made peace with their Government. The relations between the Allied Governments and that of Marshal Badoglio are on the basis that the Italian people will eventually, after the German forces have been expelled, be given an opportunity to choose their own Government. It is desired that the Italian authorities act upon liberal democratic principles in their administration: political parties not of a Fascist character will be allowed freely to function, though overt acts of violence will be suppressed. You will see to it that the high commissioner examines the situation in the local prisons, and takes measures to release political prisoners and to bring others promptly to trial. The repeal of Fascist legislation is not a matter for local action, but will be taken up with the Italian Government by the Allied Commission.

8. It is the primary objective of the Allied Nations to see that Italy makes the fullest possible contribution to the war effort, which involves the maximum utilization of Italian natural resources. In particular the operation of the Sardinian coal mines is a matter of great importance. You will encourage the substitution of liberal industrial relations for the Fascist labor system, but will insist that interruptions of production cannot be permitted in circumstances where the prosecution of the war would be seriously hindered.

9. You will keep Allied Force Headquarters informed of your activities. It will be your duty to take such immediate steps as may be necessary for military reasons or to secure the enforcement of the

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2432

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9. You will keep Allied Force Headquarters informed of your activities. It will be your duty to take such immediate steps as may be necessary for military reasons or to secure the enforcement of the conditions of the armistice; you will so far as possible avoid long-range commitments except on instructions from the Allied Commander in Chief. Your conduct of affairs should be such that when Sardinia is brought under the Allied Commission you will be able to carry on without any marked interruption of control.

Eg.

A

(Agreement requires that the fullest possible utilization of military, political and economic resources be conducted and forwarded to AFHQ)

MGS ALG V MGS TI
23 SEPTEMBER 1943
MESSAGE NO 1

TO : JACS
FROM : MGS

REFERENCE YOUR ACC/1016 OF 17 SEPTEMBER PAR 4

1. FOR PRESENT PURPOSES CONSIDER EDUCATION, INCLUDING FINE ARTS AND MONUMENTS, AS SUB*COMM*
SSION UNDER ADMINISTRATIVE.
2. EVENTUAL ARRANGEMENT MUST WAIT FINAL DIRECTION OF CCS, BUT MGS PREPARED TO RECOMMEND AS
ABOVE WHEN OCCASION OP:ORTUNE.
3. IT IS BELIEVED HERE THAT FINE ARTS AND MONUMENTS SHOULD BE ATTACHED TO EDUCATION.
4. ACCORDINGLY OTHER QUESTIONS IN PAR 4 (C) DO NOT ARISE FOR PRESENT.

LT. COL. FAIRMAN.

23 Sep 43
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ACC/1016
MGS

-2-

of information goes, it is one of the departments of government into which the political element of Russia has poured only to a small degree, and it is not a very common thing to see some technical qualifications.

No doubt it was part of the Soviet program to pay particular attention to the education of the people in order to emphasize the industrial character of Italy. Such remarks as I have heard indicate, however, that particular stress of their task to have been largely neglected by the Italian authorities. They were not so much concerned with that education as with their responsibility to maintain their own opinion.

It is our high privilege to be more sensitive, as we are certainly more responsible, to that opinion than were they.

W.V. Smith, Lt. Col.
Education and Fine Arts
Division.

TO MGS AFHQ

FROM PLANNING STAFF ARMISTICE C C

ACC/1016 22 SEP STOP REF YOUR MESSAGE NO 9 21 SEP
AND ITEM 4 AGENDA FOR PLANNING MEETING 8 STOP ONE STOP DEPLORE
DECISION TO PLACE MILITARY ADMIN STAFF IN SECTION 3 STOP
IS NOT SO SHOWN IN APP B.1 OF PLANNING DIRECTIVE 4 TO WHICH
YOU REFER BUT DIRECTLY UNDER ASS. CHIEFS OF STAFF IN ANY CASE
POINT CANNOT BE SAID TO BE FINALISED IN THIS APPENDIX AS IT GOES
NO HIGHER THAN ASST CHIEFS OF STAFF PROPER APPENDICES FOR
PURPOSE OF COMPARISON ALTERNATIVE SCHEMES ARE A AND B TO ACC/1016
OF 17 SEP STOP TWO STOP THERE WILL BE ADMIN DIFFICULTIES IF SOME
PERSONNEL IN SECTION 5 ARE MILITARY STOP THREE STOP YOUR
PARA 4 NOT CLEAR ARE YOU TAKING ANY ACTION STOP WE ARE TAKING
ACTION UNDER PLANNING DIRECTIVE 5 PARA (5) BUT WE HAVE NO FUEL
EXPERT STOP FOUR STOP YOUR PARA 2 STOP FINE ARTS AND
INFORMATION BESIDES EDUCATION WERE RAISED STOP POSITION IS
BECOMING INCREASINGLY DIFFICULT REGARDING ASSIGNING OFFICERS
ARRIVING WITH DISTINGUISHED INFORMATION PRESS PROPAGANDA ETC
QUALIFICATIONS WHOM WE DEFINITELY DO NOT WISH TO ASSIGN TO
ARMISTICE C.C IN VIEW OF DECISION [REDACTED] THAT ALL
SUCH MATTERS WILL BE HANDLED BY POLITICAL SECTION IT IS THEREFORE
TO PARA 4 C 11 AND 111 THAT REPLY IS PARTICULARLY AND MORE
URGENTLY ~~REQUIRED~~ AND YOU DO NOT DEAL WITH THIS.
REQUIRED

REF TO FILE 1016/2

R.B. RATHBONE
22 SEP 43.

2429

MGS AG V MGS TIZ
21 SEPTEMBER 1943
MESSAGE NO 9

TO : JACS
FROM : MGS

REF YOUR ACC/1016 OF 17 SEPT.

- 1745
21/9/43
474
- 475
2
12A
1. (A) DECISION ON RESPONSIBILITY FOR ASSIGNMENTS AND DISCIPLINE CONTEMPLATED LATER PART OF YOUR 3A WILL BE NOTIFIED SOONEST.
(B) YOUR PARA 3 (B) ALTERNATIVE SCHEME PLACING MILITARY ADMINISTRATIVE STAFF AT HQ OF NO 3 SECTION AS FINALISED IN APPENDIX "B" 1 OF PLANNING DIRECTIVE NO 4 IS APPROVE
(C) RELATIONSHIP BETWEEN HQ. ARMISTICE CC AND AFHQ IS NORMAL. RELATIONSHIP BETWEEN A FORMATION AND COMMAND.
 2. YOUR PARA 4 DECISION ON RESPONSIBILITY FOR EDUCATION WILL BE GIVEN SOONEST. IN ANY EVENT PERSONNEL SHOULD REMAIN MILITARY.
 3. YOUR PARA 5 (A) URGENT STEPS BEING TAKEN TO CLARIFY POSITION AFTER WHICH DECISION CAN BE GIVEN.
 4. YOUR PARA 6 MATERIAL PREPARED BY DALINGTON AND SMITH WILL BE STUDIED AND ADVICE TAKEN FROM FUEL EXPERT. FOOD WILL BE SUBJECT OF DIRECTIVE NOW BEING CONSIDERED.
 5. YOUR PARA 7 LIASONAT AFHQ LEVEL NOW ESTABLISHED BY APPOINTMENT OF STAFF OFFICERS FOR ARMISTICE C C AND AMG AT MGS. DECISION AS TO LIAISON AT LOWER LEVELS WILL BE NOTIFIED.

LT. COL. JACKLIGG

ACC/1016

474

MGS ALG V MGS TIZ
19 SEPTEMBER 1943
MESSAGE NO 2

105~
19/9/43

(428)

HGA qa

IGA
ILA

TO PLANNING STAFF ARMISTICE CC

SUBJECT APPENDIX AND MINUTES OF P H PLANNING COMMITTEE MEETING
REF ACC 1016 of 16 SEPT 43. YOUR THREE POINTS ARE AGREED. IT IS POINTED
OUT THAT APPENDIX C WAS MIMEOGRAPHED AND APPROVED AT TIZZI ON SEPT 10 IN THE FORM
IT WAS ISSUED WITH MINUTES.

LT COL DALRYMPLE

1016
2427

TO: MGS, AFHQ

FROM: Armistice C.C. Planning Staff.

SUBJECT: Armistice C.C. - Reorganisation.

REFERENCE: ACC/ 1016

DATE: 17 Sep 43.

Reference:- This Hq. teletype No. ACC/1016 dated 11 Sep 43.
Your teletype No. 10 dated 11 Sep 43 in reply thereto.
MGS draft Planning Directive dated 13 Sep 43.
This Hq. letter No. ACC/1018 dated 13 Sep 43.
Armistice C.C. Planning Directive No. 4 dated 18 Sep 43

1. General. We have had under consideration various points arising out of the proposed new Sections and sub-commissions. Throughout this paper it is assumed that at least Sections 2, 3 and 4 of the Commission will be located together, though not necessarily, of course in one building. (See para 3(c)(i))

2. Outline Organisation

(a) In the absence of more information about the organisation at the top, it is difficult to put forward firm recommendations, but our conception of what the outline organisation should be is given in App. A hereto. An alternative plan is given in App. B (See para 3(c) (i) below). It will be observed that one of the main features is the three separate channels of communication shown, viz:-

- (i) General Policy and Administration.
 - (ii) Technical and Departmental.
 - (iii) Internal Military Administration.
- (see (b) and (c) below.

(b) The distinction between (i) and (ii) is the well-known and reasonably clear-cut distinction between Staff and Service channels.

(c) (iii) is the channel for the administration, in its widest sense, of the Officers, E.M. and O.Rs who will form the personnel of Sections 2, 3 and 4 of the Armistice Commission - and of Regions under its control - i.e. the personnel authorized in Paper No. 7. Promotions, transfers, etc., of Officers will be made in this channel.

2423

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Your teletype No. 10 dated 11 Sep 43 in reply thereto.
MCS draft Planning Directive dated 13 Sep 43.
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- (ii) Technical and Departmental.
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(see (b) and (c) below.

(b) The distinction between (i) and (ii) is the well-known and reasonably clear-cut distinction between Staff and Service channels.

(c) (iii) is the channel for the administration, in its widest sense, of the Officers, E.M. and O.Rs who will form the personnel of Sections 2, 3 and 4 of the Armistice Commission - and of Regions under its control - i.e. the personnel authorized in Paper No. 7. Promotions, transfers, etc., of Officers will loom large in this sphere, and it is emphasised that the Military Administrative Staff will deal with the personnel of Regions under Armistice Control as well as with the personnel of Armistice C.C. itself.

3. Internal Military Administration.

(a) It is obvious from para. 2 above that the Military Administrative Staff should be outside the Sectional organisation, as shown in App. A. Heads of Branches should report direct to a military officer of high rank on the staff of the Hq of the Commission itself. There would, in fact, be need of two such officers, one British and one American. A possible alternative would be for the Deputy President to depute two such officers at the Hqs of Sections, but this is not considered a

ACC/1016

satisfactory solution. If only because certain questions affecting assignments and discipline, particularly in the case of senior officers, would have to be referred to the high military authorities, British and American, at the Hq of the Commission. This is a point - i.e. the final disposal of questions affecting officers (or to put it in a simpler way, the function of Command) is one on which very clear directions will be required. The relationship between Hq. Armistice C.C. and AFHQ appears to be involved.

(b) If the recommendation in (a) above cannot be approved, an alternative scheme whereby the Military Administrative Staff is placed at the Hq of No. 3 Section, is shown in App. B. This organisation is more cumbersome than the other, but we consider that it could be made to function.

(c) In both plans, Apps A and B - it will be noted that No. 1 (the Military) Section is shown as included in the network for the purposes of internal military administration only. This is recommended on the grounds of economy, simplicity, and clarity, but only subject to the following provisos:-

(i) It is assumed that the Military Section will be located in the same place as Sections 2, 3 and 4 (see para. 1 above).

(ii) The Military Administrative Staff cannot undertake any administration duties in connection with the Naval and Air Portions of the Military Section. If it is decided that the Military Section should be independent for internal administration purposes, the resultant position would be shown in the case of App. A by deleting the horizontal line X - Y immediately below "Political and Military Staff" and in the case of App. B by deleting the line marked with small circles leading from the Military Section.

4. Personnel of previous Information and Education Special Divisions.

(a) An early ruling is required as to the position of these Officers. It is understood (see para 2 (b) and footnote of your Directive referred to above) that Information and Fine Arts certainly, and Education probably, are to be the responsibility of the Political Section.

(b) In this connection it is strongly recommended that if Fine

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(b) In this connection it is strongly recommended that if Fine Arts and Monuments are to be transferred, so also should Education. Apart from the general principle that, under Armistice Control conditions, control of Education must necessarily be somewhat loose, and exercised chiefly with the Central Italian Government, serious, if minor, administrative difficulties and complications regarding personnel will otherwise ensue.

(c) The following points accordingly require clarification:-

- (i) Is it accepted that Education will be a Political responsibility.
- (ii) Will the number of officers authorized in Paper 7 for the Education and Information Divisions still

be available for Sections 2, 3 and 4, and for Regions under Armistice Control, for assignment to other sub-commissions or Regional Divisions, or will they be related from the overall total authorized?

(iii) Whatever be the ruling on (ii) above, what returns numbers and not individuals, must will be the position of Officers with special Education, Fine Arts, and Information qualifications, some of whom have already arrived and been posted to Armistice C.C. and Regions? Will those in Armistice C.C. be transferred to the Political Section, and if so, by what machinery? A list of such Officers, with their qualifications and present assignments is given in App. C hereto.

(iv) Presuming they are to be transferred, will they remain soldiers, or will they become civilians? It is represented that serious difficulties are likely to arise in the field of Internal Military Administration (see para 3 above) if they remain soldiers, while the rest of the personnel in the Political Section are civilian. Apart from such difficulties, the position would be anomalous in the extreme, and ^{indefensible} logically.

5. Shipping Sub-Commission of Section 4.

(a) Guidance is required as to the functions of this Sub-Commission. Opinions at this Hq vary. Some consider that it will be quite a small sub-commission with liaison duties only, whose main function will be to act as a link between the department of Mercantile Marine of the Italian Ministry of Communications and the shipping organisations of the United Nations.

(b) A perusal of the Armistice draft terms, however, would suggest that the listing, organisation, collection, allocation and disposal of Italian craft of all kinds (excluding warships) will be a very large and complex question, and if such are to be the responsibility of Armistice C.C. we are of opinion that a strong sub-commission will be required, composed of officers trained in shipping (as opposed to Transportation and Port) questions. It will have to work in close co-operation both with the Transportation Sub-Commission and the Naval Sub-Commission of the Military Section.

(c) If the conception in (b) above be correct, the officers should, in our opinion, be provided by the Ministry of War Transport and the U.S. War Shipping Administration. They should, however, hold military commissions, otherwise the same type of difficulty will arise

list of such Officers, with their qualifications and present assignments is given in App. C hereto.

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(c) If the conception in (b) above be correct, the officers should, in our opinion, be provided by the Ministry of War Transport and the U.S. War Shipping Administration. They should, however, hold military commissions, otherwise the same type of difficulty will arise as explained in para. 4(c) (iv) above.

(d) Whether or not the functions of the sub-commission will be as indicated, it is not considered that the required number of personnel can be found from the overall total in Paper No. 7, unless the number now allotted for Information and Education can be retained (see para 4 (c) (ii) above), and in the latter case personnel with suitable qualifications will not be forthcoming unless the necessary arrangements are made forthwith with London and Washington.

May the position please be clarified?

6.

Other Sub-Commissions.

Guidance is also required as to the ~~revision~~ of the ~~and~~ Distribution, Foreign Trade, Fuel, and (if retained in No. 3 Section) Education Sub-Commissions in that order of priority.

7.

Liaison between Armistice C.C. and Hq. A.M.G.

This is not dealt with in this paper as it is assumed that the necessity for the closest liaison is fully appreciated. Not only is there the question of Regions being successively removed from A.M.G. to Armistice C.C. control, but there will be many questions of common concern, for example, transportation, communications, and prisoners of war.

8.

Conclusion.

It is realised that in all probability the information asked for cannot be provided for some time. You will appreciate, however, that it is difficult to make progress in organization in its early stages. It is therefore requested that every effort be made to obtain it as quickly as possible. Even a tentative directive, or guidance on one or two of the points only, would be of value.

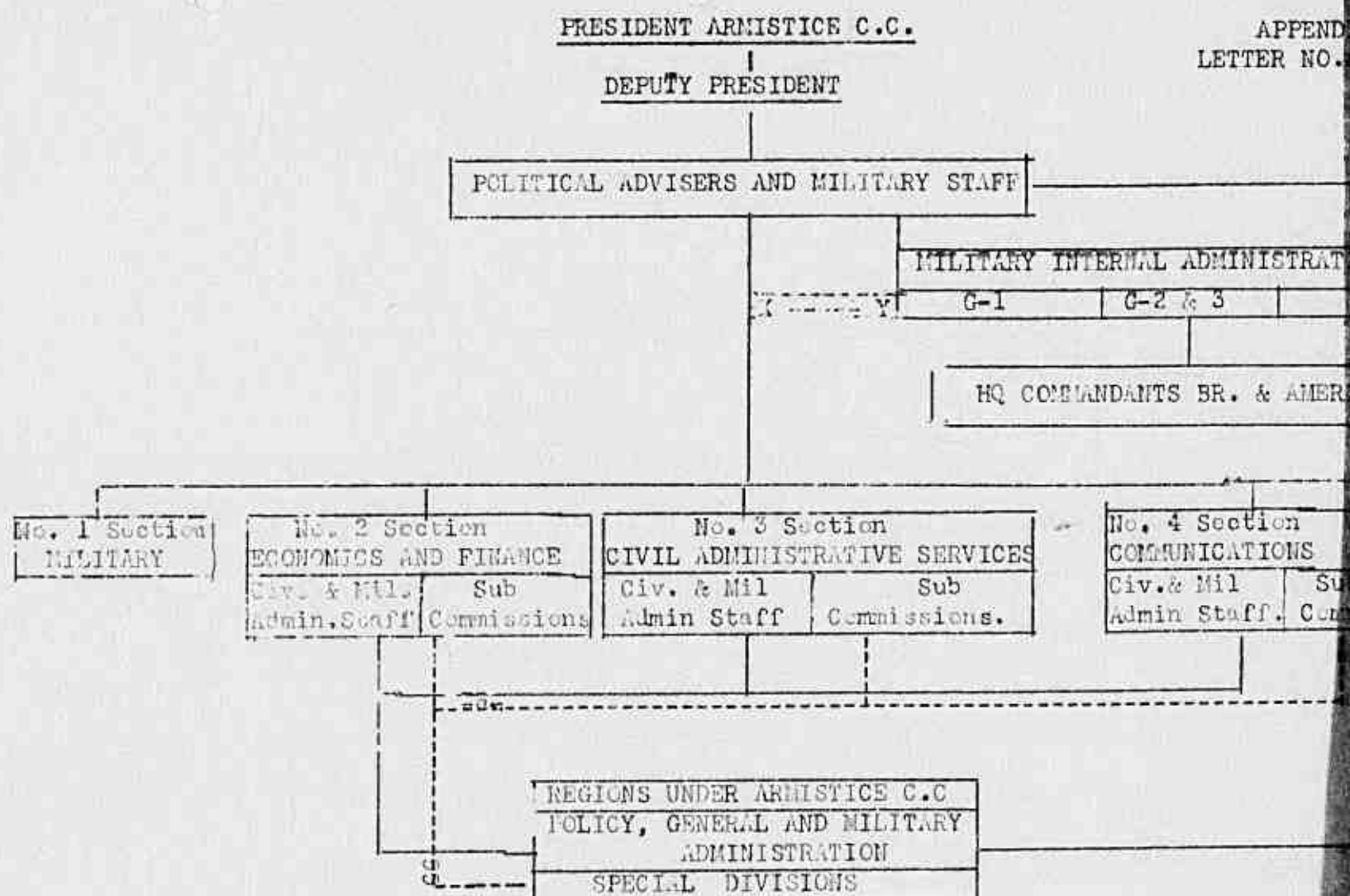
RBR/rey

Copies to:

C.S. (C)
C.S. (X)
C.S. (Y)
G-1
Inf.
Educ.
Transp.
File No. 1016/2
War Diary (2)

Off to a table
R.B. RATHBONE
Colonel.

Lieut. Colonel.
H. PARKIN.
Joint Assistant Chiefs of Staff,
Armistice C.C.



"Staff" Channels (Policy, General & Military Administration)

----- Technical and Departmental Channels.

X-----Y Line showing connecting channel from No. 1 Section to Military Adm. Staff (Not

PRESIDENT ARMISTICE C.C.

DEPUTY PRESIDENT

APPENDIX A TO PLANNING STAFF
LETTER NO.ACA/1016 DATED 17 SEP 43.

POLITICAL ADVISERS AND MILITARY STAFF

MILITARY INTERNAL ADMINISTRATIVE STAFF

G-1 G-2 & 3 G-4

HQ COMMANDANTS BR. & AMERICAN

Section
S AND FINANCE
ll. Sub
ff Commissions

No. 3 Section
CIVIL ADMINISTRATIVE SERVICES
Civ. & Mil Sub
Admin Staff Commissions.

No. 4 Section
COMMUNICATIONS
Civ. & Mil Sub
Admin Staff. Comm.

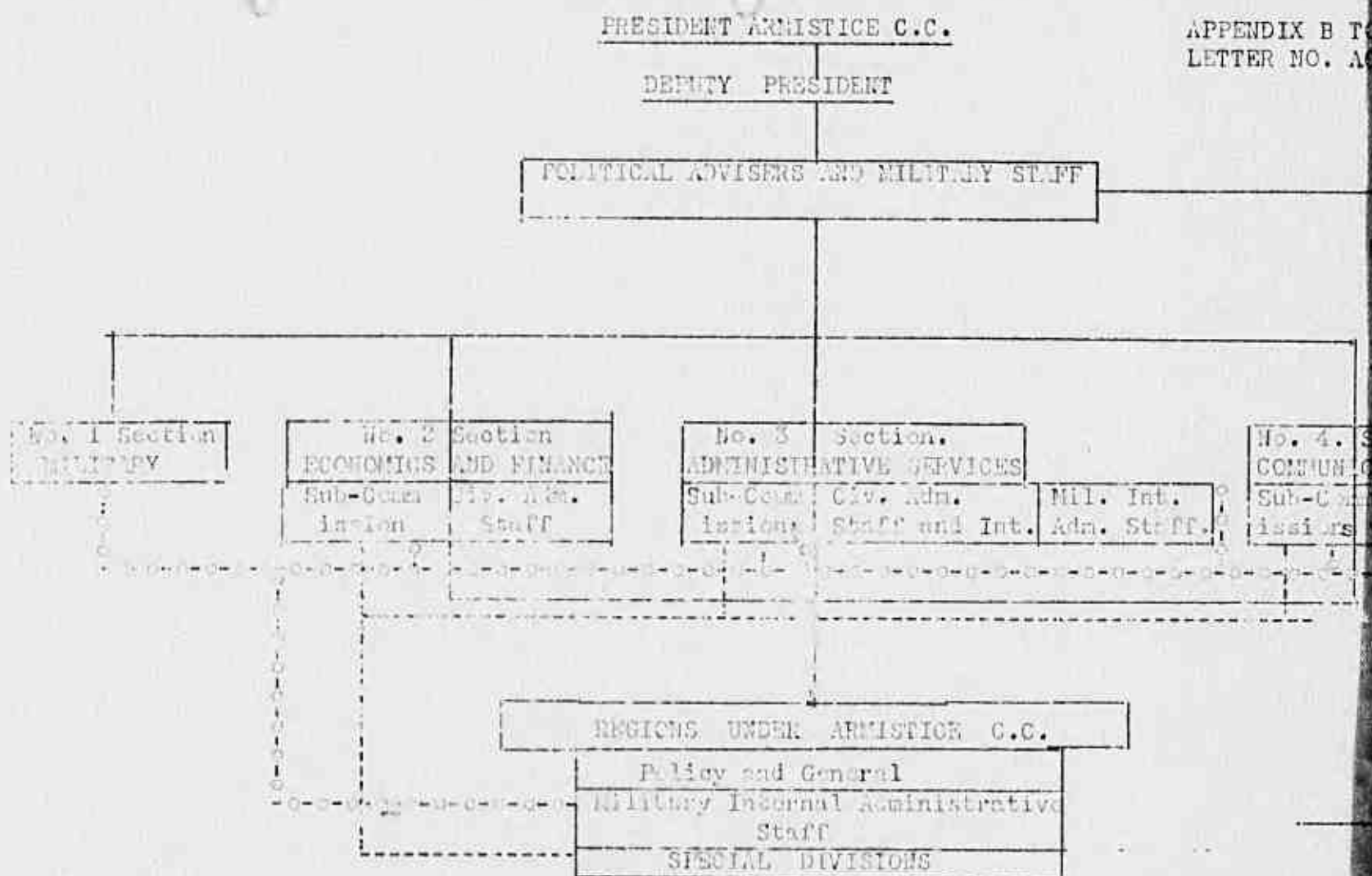
No. 5 Section
POLITICAL

REGIONS UNDER ARMISTICE C.C.
POLICY, GENERAL AND MILITARY
ADMINISTRATION
SPECIAL DIVISIONS

Channels (Policy, General & Military Administration)

1 and Departmental Channels.

connecting channel from No. 1 Section to Military Adm. Staff (Not applicable to Naval
and Air personnel of
No. 1 Section)



PRESIDENT ARMISTICE C.C.

DEPUTY PRESIDENT

APPENDIX B TO PLANNING STAFF
LETTER NO. ACC/1016 dated
17 Sep 48

POLITICAL ADVISERS AND MILITARY STAFF

No. 2 Section
FINANCE
Div. Adm.
Staff

No. 3 Section.
ADMINISTRATIVE SERVICES
Sub-Comm. Civ. Adm.
issions Staff and Int. Adm. Staff.

Nil. Int.
Adm. Staff.

No. 4. Section
COMMUNICATIONS
Sub-Comm. Civ. Adm.
issions Staff.

No. 5 Section
POLITICAL

REGIONS UNDER ARMISTICE C.C.

Policy and General
Military Internal Administrative
Staff
SPECIAL DIVISIONS

Staff Channels
(Policy & General)

Technical and
Departmental Chann.

Military Internal
Admin. Staff
Channels.

APPENDIX C TO PLANNING STAFF
LETTER NO. ACC/1016 dated
17 Sep 43.

LIST OF OFFICERS AT PRESENT ASSIGNED
TO THE INFORMATION AND EDUCATION
DEPARTMENTS.

Rank and Name.	Brit or American.	Assignment	Qualifications
Major Meservy	A	Inf. A.C.C.	Advertising and Propaganda.
Captain Scotten.	A	Inf. A.C.C.	Diplomatic, Consular and Intelligence.
Lt.Col. T.V. Smith.	A	Educ. A.C.C.	Educational.
2 Lt. H. Coker.	A	Educ. A.C.C.	Educational.
Major T. Sizer.	A	Fine Arts A.C.C.	Fine Arts and Monuments.
Major P. Reynolds.	B	"	"
Major E. De Wald.	A	Fine Arts Reg. 4.	"

TO: MGS AFHQ

FROM: PLANNING STAFF ARMISTICE C C

ACC/1016 - 16 SEP 43 STOP REF APPENDIX C TO MINUTES OF P.H PLANNING COMMITTEE MEETING 6 STOP THE FOLLOWING DIFFERENCES FROM DRAFT AGREED AT DISCUSSION WITH MGS ON SEP 10 ARE NOTED STOP (1) COLUMN C SECTION 2 (1) SHOULD READ FINANCE AND NOT FINANCE AND FOREIGN EXCHANGE STOP (2) COLUMN C SECTION 3 (1) SHOULD READ INTERIOR AND NOT INTERIOR ADMINISTRATION SO AS TO AVOID CONFUSION WITH THE TITLE OF SECTION VIZ ADMINISTRATIVE SERVICES STOP (3) COLUMN D THE ENTRY OPPOSITE COLUMN C 3 (iii) PUBLIC SAFETY SHOULD READ MINISTRY OF INTERIOR STOP MOST STRONGLY URGE THAT NAMES BE AS AGREED IN INTERESTS OF BREVITY AND CLARITY

2422

MSG ALV V MSG TIZ
11 SEPTEMBER 1943
MESSAGE NO 10.

TO : NO 7 PLANNING STAFF
SUB : RELY TO ACA/1016

YOUR NUMBER ONE. TOP ORGANIZATION IS STILL UNKNOWN. HQS SECTION
REQUIRES YOUR RECOMMENDATIONS NUMBER TWO AGREE NUMBER THREE NO FURTHER
STAFF THEN THAT ORDERED IN PAPER 5 IMMEDIATELY AVAILABLE. DEMANDS FOR
REQUIREMENTS IF ANY WILL ONLY BE MADE AFTER WE'RE SET UP AND DIRECTIVE
HAS BEEN RECEIVED FROM C C S NUMBER FOUR THERE APPEARS NO ~~XX~~ INSUPERABLE
OBJECTION TO THIS PROPOSED BUT IT WILL HAVE TO BE AGREED BY MILITARY
SECTION WHEN REPRESENTATED.

Lt. Col. Portman to Sec.

LT. COL. DALRYMPLE.

ACA/1016

1022

12/9/43

(315)

~~13A~~
8A

ABR 12⁹/₄₃

~~12A~~
1A

ACA/1016 SEPT 43. STOP AM PREPARING SCHEME FOR
ORGANIZATION NEW CONTROL COMMISSION BUT FIM REQUIRE
TO KNOW FOLLOWING STOP ONE STOP ALL POSSIBLE
INFORMATION ABOUT ORGANIZATION AND STAFF AT TOP INCLUDING
STAFF FOR H.Q. OF SECTIONS AS THIS AFFECTS ALL BELOW
STOP TWO STOP CONFIRM THAT OFFICERS AUTHORIZED IN
PAPER 7 AND EM/OR IN TH.B/ do OF 26 AUG ARE ONLY FOR THREE
NEW SECTIONS DISCUSSED YESTERDAY AND NOT FOR MILITARY
SECTION IN ADDITION STOP THREE STOP IT IS TO BE
NOTED THAT TOTAL NUMBER OF PROPOSED SUB COMMISSIONS IN THE
THREE SECTIONS IS EIGHTEEN AS COMPARED WITH THIRTEEN
DIVISIONS IN PAPER SEVEN INCLUDING ADM AND UTILITIES
FUEL POWER AND TRANSPORTATION BUT ASSUME NO ADDITIONAL STAFF
WILL BE PROVIDED CONFIRM STOP FOUR IT WOULD BE BETTER
IN MANY WAYS IF MILITARY ADM STAFF FOR INTERNAL ADM OF
PERSONNEL OF ACC AND REGIONS UNDER ACC WAS OUTSIDE THE
PROPOSED FOUR SECTIONS ALTOGETHER AND FUNCTIONED FOR MILITARY
PORTION OF MILITARY SECTION IN ADDITION TO OTHER THREE SECTIONS
STOP THIS WOULD MEAN THEIR INCLUSION IN APEX OF PYRAMID
REPORTING DIRECT TO DEPUTY PRESIDENT AND HIS STAFF PLEASE
SAY IF THIS IS FEASIBLE QUESTION OF ALLOTMENT OF CLERKS IS
INVOLVED.

12A
7A

4.
App. (D. 10) to
Meeting of
P.H. Planning
Comm.

This paper distributed to all
Principal Branches & Heads of Div. 12

COMPARISON OF A.C.A. PRESENT PLAN WITH
FORM SUGGESTED BY JOINT CHIEFS OF STAFF SHOWING ITALIAN GOVT

A	B	C
ACA Present Structure	Combined Chief of Staffs. Suggestions. (FAN 217)	Sub. Committee Suggestions
Finance Economic & Supply Economic and Supply Utilities Fuel & Power Utilities Fuel and Power Agriculture Labour Legal Public Safety Property Control	THREE SECTIONS I <u>Military</u> (i) Naval Forces (ii) Land Forces (iii) Air Forces (iv) Prisoners of War (v) War Material Factories (vi) Material Disposal II <u>Economic * Financial</u> (iii) Finance (iv) Foreign Trade (v) Industry and Commerce (vi) Public Works & Utilities (vii) Fuel (ix) Agriculture, Forest and Fisheries (x) Labour (i) Interior (ii) Justice, Law, Order, Police & Prison	II <u>Economic * Financial</u> (i) Finance & Foreign change control. (ii) Foreign Trade (iii) Industry and Commerce (iv) Public Works & Utilities (v) Fuel. (vi) Agriculture, Forest & Fisheries (vii) Labour Adm. Services III <u>Justice and Interior</u> (i) Interior Administration (ii) Legal (iii) Public Safety (iv) Property Control

*This paper distributed to all
Principal Branches & Heads of Divs 12 Sept 43*

*HA
GA*

COMPARISON OF A.C.A. PRESENT PLAN WITH
FORM SUGGESTED BY JOINT CHIEFS OF STAFF SHOWING ITALIAN GOVT. CO-RELATION.

B

C

D

Combined Chief of Staffs. Suggestions. (FAN 217)	Sub. Committee Suggestions.	Italian Govt. Co-relations
THREE SECTIONS		
I <u>Military</u>		
(i) Naval Forces		
(ii) Land Forces		
(iii) Air Forces		
(iv) Prisoners of War		
(v) War Material Factories		
(vi) Material Disposal		
II <u>Economic * Financial</u>	II <u>Economic * Financial</u>	
(iii) Finance	(i) Finance & Foreign Ex- change control.	Ministries of Finance and Foreign Exchange.
(iv) Foreign Trade	(ii) Foreign Trade	Ministries of Corporations, Foreign Exchange and Foreign Affairs
(v) Industry and Commerce	(iii) Industry and Commerce	Ministry of Corporations.
(vi) Public Works & Utilities	(iv) Public Works & Utilities	Ministry of Public Works
(vii) Fuel	(v) Fuel.	Ministry of Corporations
(ix) Agriculture, Forest and Fisheries	(vi) Agriculture, Forest and Fisheries	Ministry of Agriculture
(x) Labour	(vii) Labour	Ministry of Corporation
	<i>Adm. Services</i>	
(i) Interior	III <u>Justice and Interior</u>	
(ii) Justice, Law, Order, Police & Prison	(i) Interior Administration	Ministry of Interior
	(ii) Legal	Ministry of Justice
	(iii) Public Safety	Ministries of Justice & Interior
	(iv) Property Control	??

10 Sept 43

A ACA Present Structure	B Combined Chief of Staffs Suggestions. (FAN 217)	C Sub Committee Suggestions
Economics and Supply Public Health <i>Transportation</i>	(viii) Food (x) Public Health III <u>Political</u> IV Transportation or INFORMATION 217	(v) Food Distribution & rationing. (vi) Public Health (vii) Education & Fine Arts (viii) <i>Information</i> IV <u>Communications</u> (i) Shipping (ii) Transportation (iii) Telecommunications V <u>POLITICAL AND INFORMATION</u>

B	C	D
Combined Chief of Staffs Suggestions. (FAN 217)	Sub Committee Suggestions.	Italian Govt Co-relations
(viii) Food (x) Public Health	(v) Food Distribution and rationing. (vi) Public Health (vii) Education & Fine Arts (viii) <i>Information</i>	? Ministry of Interior ? Ministry of Agriculture Ministry of Interior (Director of Public Health Ministry of National Education
III <u>Political</u>	IV <u>Communications</u> (i) Shipping (ii) Transportation (iii) Telecommunications	Ministry of Communication
IV Transportation or INFORMATION	V <u>POLITICAL AND</u> INFORMATION	Ministry of Popular Culture

- NOTES
1. Considered essential that combined Chiefs of Staff Section II be split - as shown above II and III (column C).
 2. Considered that items now shown under Section IV (column C) be a separate section with as shown.
 3. Considered that Political and Information be put together in one section - see Section
 4. Considered that title of sub-commission (i) of Section II be extended to include Foreign ~~and~~ Control.
 5. Considered that Interior Administration (see Section III above) better term than "Inter
 6. Doubtful as to exact meaning of "Food" but on assumption it means distribution of food sub-commission required as above in Section III.
 7. Considered that Public Safety should be a separate sub-commission and that Legal be bet than Justice & Law.
 8. Considered that Education & Fine Arts should be sub-commission under Interior & Justice in above table - Section III (vii) (column C).

Declassified E.O. 12356 Section 3.3/NND No. 785015

that combined Chiefs of Staff Section II be split - as shown above in Section

now shown under Section IV (column C) be a separate section with sub-commissions

ical and Information be put together in one section - see Section V (column C) above.

of sub-commission (i) of Section II be extended to include Foreign Exchange

for Administration (see Section III above) better term than "Interior".

meaning of "Food" but on assumption it means distribution of food a separate
ed as above in Section III.

Safety should be a separate sub-commission and that Legal be better term

ion & Fine Arts should be sub-commission under Interior & Justice as shown
on III (vii) (column C).

2414

Declassified E.O. 12356 Section 3.3/NND No. 785015

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Another copy

in Acc 1017

MILITARY GOVERNMENT SCHOOL AND HOLDING CENTER
APO 51210 Sept 43 / 10A
5A

Subject: Composition of the Italian National Administration.

The National Administration is composed of fifteen Ministries. Their names, number of employees and annual budgets as of July 1, 1938, are the following:

<u>Ministry of</u>	<u>Employees</u>	<u>Budget in Lire</u>
Finances	53,778	575,131,000
Justice	21,633	288,230,000
Foreign Affairs	3,004	135,230,000
Italian Africa	79,895 (a)	748,582,000
National Education	147,303	1,518,360,000
Interior	28,877	355,110,000
Aeronautics	20,084	299,603,000
Public Works	8,767	113,845,000
Communications	2,379	31,586,000
War	127,026 (b)	1,330,494,000
Navy	42,072 (c)	451,387,000
Agriculture and Forests	6,385	69,762,000
Corporations	1,973	21,209,000
Popular Culture	354	5,694,000
Foreign Exchange	290	6,960,000
<u>Total</u>	<u>543,820</u>	<u>5,951,183,000</u>

THE PROVINCE

The province has two aspects, politically speaking. It is an organ of the National Administration and an autonomous entity governing the province and the communes of which the province is composed.

The head of the province is the Prefect (Prefetto). He depends directly on the Ministry of the Interior and is the highest authority of the state in the province. His general function is to integrate in conformity with governmental directions the activities of State and local government, except insofar as Justice, the Armed Forces or the railroads are concerned. He is empowered to exercise supervision over all the public services within his province, to give orders to the royal police (carabinieri reali) and to take emergency measures to ensure public safety. He has a Vice-Prefect to take his place in case of absence.

A Prefectorial Council serves as his advisory body. It is composed of the Prefect and two Councillors. Its advice may be rejected or is binding according to the nature of the matter under discussion. The Council also audits the accounts of province and communes.

The Provincial Administrative Commission (Giunta) is composed of the Prefect, the Chief Provincial Inspector, the two members of the Prefectorial Council, the Chief Accountant and four members of the Fascist Party nominated by the Secretary of the Fascist Party and appointed by the Minister of the Interior. The Fascist members are supposed to be technical experts. The Commission is essentially an organ of control. It reviews the decisions of the mayors (podestà) of the communes and of the President (Preside) of the province and is empowered to settle administrative differences.

Each province has its own inspection service which is in the hands of officials from the Ministry of the Interior but under the direct orders of the Prefect. Its task is to inspect the functioning of the provincial and communal administrations.

In contradistinction to the national functions of coordination and control performed by the Prefect, Prefectorial Council and Provincial Administrative Commission the purely local affairs of a province are administered by a President and a Rector (rettorato).

The President is appointed for four years by royal decree. He is assisted by a Vice President appointed in the same way. No salary is attached to either office but in exceptional circumstances the Minister of the Interior may order a salary to be paid from the provincial budget.

The President is the chief executive officer of purely provincial affairs. He convokes and presides over the Rectorate, executes its decisions and signs the contracts which it has voted, prepares the annual budget, appoints the local officials and supervises their activities.

The Rectorate is composed of the President and the Rectors. The latter are appointed by the Minister of the Interior for four years. The number of ordinary Rectors varies according to the population of the province: eight for 600,000 inhabitants or over, six for between 300,000 and 600,000, four for under 300,000. Two substitute Rectors are appointed in all provinces regardless of size to take the place of the ordinary Rectors in case of absence.

The property of the province is administered by the Rectorate. It draws up the provincial budget, contracts debts, stipulates contracts and fixes local taxes. Provincial public services are under its supervision and it frames provincial ordinances.

Apart from these organs of political administration, there are two bodies which supervise the health and economy of the province.

The Provincial Council of Sanitation is composed of the Prefect, who presides, the President of the Civil and Criminal Courts of the provincial capital, the provincial health officer, the provincial veterinary and the Federal Secretary of the Fascist Party. These men are members ex officio. In addition, the national administration appoints doctors and technicians of its own choosing.

The Council supervises matters of public health affecting the province as a whole. It proposes to the Prefect the sanitary measures and investigations which it considers necessary. It gives its opinion on existing regulations insofar as public health is concerned.

The Provincial Council of Corporative Economy represents the economic interest of the province and coordinates them in harmony with the interests of the nation. It is divided into a Presidential Committee and a General Council.

The Presidential Committee is composed of the Prefect, who presides, the Vice-Prefect, the Federal Secretary of the Fascist Party, the Presidents and Vice Presidents of the economic sections (see below), and representatives of the Provincial and Inter-provincial Unions of Employers and Employees.

The General Council is composed of the members of the Presidential Committee, ordinary members of the Sections and the following six officials ex officio: the corporative inspector, the agricultural inspector, the director of the agricultural

lecture service, the commander of the Forest Station, the chief civil engineer and the provincial veterinary.

The sections are divisions of the Provincial Council assigned to specific branches of economic activity. They are established by decree of the Minister of Corporations who also has the right to create special permanent committees attached to the Council.

Apart from its general function of coordinating the economic activities of the province, the Council cooperates with the Associations of Employers and Employees in perfecting production, promoting welfare and improving social conditions. When authorized by the Minister of Corporations it may found and conduct agencies or services in the interests of agriculture, industry or commerce. Furthermore, it exercises general supervision over all public institutions in the province which promote production, credit savings, social welfare and professional instruction. It supervises the provincial employment offices.

The executive bureau of the Provincial Council of Corporative Economy is the Provincial Office of Corporative Economy. This office is a branch of the Ministry of Corporations and is staffed partly by employees of this Ministry. Its national function is to collect economic information on the province for the Ministry, but it also serves as the executive bureau of the Provincial Council. Its expenses are paid by the Council from taxes and fees, defined by royal decree and collected from local sources.

The province has relatively few services which it is obliged to maintain by law. In the field of public health, it must maintain laboratories, prophylactic stations and dispensaries with suitable personnel. It is also obliged to maintain a provincial insane asylum, to take care of abandoned infants and to provide for the blind and deaf-mutes. In the field of public works, its chief responsibility is the provincial roads.

In addition to these provincial functions, it must share in the expenses of some of the services furnished by the State, especially in the fields of Public Health and Public Works, and provide buildings and maintenance thereof for State educational institutions and national charities. But the burden of local expenses is carried by the communes and in 1936 the communes spent six times as much money as the provinces throughout Italy.

SECRET

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SECRET

10 SEPT. 1943

NOTES ON MEETING HELD THIS MORNING.

ATTENDING WERE: COL. MAXWELL, COL. DALRYMPLE, COL. FAIRMAN, COL.
UPJOHN AND CAPT. STONE.

1. It was decided that proposed sections and sub commissions in FAM 217 should not be considered as finally binding and that meeting this afternoon should be free to make recommendations on the ground:

- a. That Para 2 d is obviously permissive of changes, and
- b. That the sub-sections are not clear entirely to agree with the Italian governmental set-up.
- c. On the ground that the economic and finance section appears unduly heavy.

2. Proposed CAO's comes under the Ministry of the Interior.

3. Proposed that Justice should include order if that is the practice in Italy. If order at present comes under the Ministry of Interior, question should be further debated. In any case CAPO's will form part of the same subsection as order.

4. Property control. If under Italian law a Ministry is already charged with custodial duties, same arrangement should continue. Otherwise we should form sub-division of Justice.

5. Non-military internees. It appears that these might be handled by sub-commission 4 of the military section with any liaison department required. In the event of the military section being unable to handle this subject an ad interim subsection should be formed in the sub-commission for the Ministry of the Interior and the Italian Ministry of the Interior would be required to do the housekeeping.

6. Proposed if a Transportation section is formed it would be preferable to call it a Communication section to be in line with Italian nomenclature. It could naturally be divided as in the case of the Ministry in question into 3 sub commissions--Transportation, Tele-communications and Shipping. After consultation with Mr. Campbell of MASBO it was agreed that supervision over Italian merchant shipping through the sub-commission of shipping mentioned above should reside in the Armistice Commission but that the commission would work in close cooperation with MASBO and the C in C Med.

7. It is recommended that the sub-commission on Justice be entitled Legal Sub-Commission and that it be initially divided into two sub-

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7. It is recommended that the sub-commission on Justice be entitled Legal Sub-Commission and that it be initially divided into two sub-sections, Chief Counsel to the Commission, and Justice.
8. Foreign Trade. Proposal accepted.
9. Industry and Commerce. Accepted.
10. Public Works and Utilities. Public works should be considered to include maintenance of roads and buildings. In addition this sub-commission would control:
 - a. All electrical power undertakings.
 - b. Gas undertakings
 - c. Water undertakings.
11. Fuel. Accepted, but will involve in any case modification of NAF 341.

SECRET

Equals British MOST SECRET

SECRET

Equals British MOST SECRET

SECRET

-2-

12. Food. There appears to be no Italian equivalent to the proposed Food sub-commission. Suggested that any eventual need for liaison with Civilian Agencies (food and relief) should be found by an additional and appropriate sub-commission. For the moment this does not seem necessary. In the meantime further investigation required into handling of food distribution and rationing in Italy.

13. Agriculture. Accepted.

14. Public Health. Does this come under Ministry of Interior?

15. Labor. Accepted.

BIGOT-~~SECRET~~ SECRET

34

AF HQ

Military Govt Section

7 Sept 1943.

SUBJECT: Armistice Control Commission (Adv. Ho.)

The following documents are enclosed:

(a) Copy of FAN 217 + Paraphrase NAF 340

(b) 2 copies of Draft 6 of the Proposed
Outline Plan for A.C.C. (Adv. Ho.)

3B
3C
See file
AC/1017

A. T. Maxwell

A. T. MAXWELL,
Colonel.
Deputy Chief.

2410

Lt. Colonel Parkman,
A.C.A. Region No. 7.

8 SEP 1945
SECRET **EQUALS BRITISH MOST**

AFHQ MESSAGE CENTER

INCOMING MESSAGE

MILITARY GOVERNMENT OF ALGERIA	
SECRET	
Brig. Gen. HOLMES.	
Colonel MAXWELL.	
Major JACKMAN.	

WAR
P222
Filed 062241Z

AFSC 128/07
071405B
hes

3B

URGENT

FROM: AGWAR FROM THE COMBINED CHIEFS OF STAFF

TO: EISENHOWER FREEDOM ALGIERS

REF NO THIS MSG: 7023, 6 September 1943

FAN 217.

PART 1. Your plan for Armistice Control contained in NAF 340 conforms generally to the requirements of the situation. The Control Commission should operate through its various agencies both in occupied and unoccupied territory.

The following outline of organization and functions of the Control Commission has been agreed to and is communicated for your guidance. Fuller directive will follow.

1. FUNCTIONS.

(A). To regulate and execute the instrument of surrender under the orders and general directions of the ALLIED Commander in Chief (General EISENHOWER).

PART 2.

2. ORGANIZATIONS

(A). The ALLIED Commander in Chief (General EISENHOWER) will be ex Officio President of the Commission and will receive his instructions from the US Government and HMG through the Combined Chiefs of Staff. A Senior Officer will be appointed who will serve as his Deputy on the Commission.

(B). The Commission will be divided into 4 sections each in charge of a Vice President. 3 Sections will be (1) Military, (2) Economic, and Financial, (3) Political. It has not yet been decided whether transportation or information should form the 4th separate section. Hope to let you have an early decision.

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(C). The Military Section will be divided into the following subcommissions (1) Naval Forces, (2) Land Forces, (3) Air Forces, (4) Prisoners of War, (5) War Material Factories, (6) Material Disposal.

(D). Amongst other subcommissions or subsections under the Vice President of the Economic and Financial Section will be the following:

1. Interior.
2. Justice (Law, order, police, prisons)
3. Finance
4. Foreign Trade
5. Industry and Commerce
6. Public Works and Utilities
7. Fuel
8. Food
9. Agriculture, Forrests *and* Fisheries
10. Public Health
11. Labor.

The above subdivisions are based on the groupings of the ITALIAN Administration.

(E). Where the functions of the Military and the Economic Section overlap, Liaison and, if necessary, exchange of personnel, will be arranged between the subcommissions concerned.

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INCOMING MESSAGE

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PART 3.

3. Personnel.

(A) Allocation of posts between the US and the UK.

(1) The President of the Commission will be the ALLIED Commander in Chief (General EISENHOWER).

(2) The Commission will be organized throughout on an AMBLO-AMERICAN basis according to the most convenient alternation of posts and preserving the ratio in numbers of 50/50 at any rate in the higher posts.

(3) The allocation of the posts of the 4 Vice Presidents will be a matter for discussion between HMG and the US Government.

(4) The Deputy Head of each Section and subcommission of the Control Commission will be a representative of the Government which does not provide the head of that section or subcommission.

(b) Status of personnel employed in the Economic and Political Sections. It is proposed that the personnel of the Military and Economic Sections should have military status except in special cases; that the Political Section should be on a civilian basis.

PART 4.

4. Division between the Control Commission and ALLIED Military Government.

It appears impracticable and unnecessary to lay down either a geographical or a functional line of demarcation between the Control Commission and AMG and the 2 organizations should be made to work as a single machine. It is therefore suggested that the personnel of the Civil Affairs Staff should be available equally to act as members of AMG or of the Control Commission.

5. Request you will communicate you views regarding the number of personnel who will be required to give effect to the above plan, specifying what numbers you already have available or over and above those requisitioned in your NAF 296 and NAF 341.

6. It is contemplated that provision will be made for representation of the interested UNITED NATIONS at the Headquarters of the Control Commission. Further instructions will be sent to you on this point.

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Page 4

FOOTNOTE: NAF 340 Ref No W-8720/8164 MC OUT 12141 30/8/43 Mil Gov Sec
NAF 296 Ref No W-5232/2312 MC OUT 7133 19 7/43 Mil Gov Sec
NAF 341 Ref No W8717/8140 MC OUT 12179 30/8/43 Mil Gov Sec

ACTION: MIL GOV SEC ✓

INFORMATION: SGS
CAO
MR MURPHY
MR MACILLAN
AG RECORDS
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PARAPHRASE

NAF 340.

30 Aug 43

BIGOT

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Part I. 1. Recent developments have indicated need for plans, since opening of operation HUSKY, for (A) Military Government and (B) Armistice control, to be available for use either concurrently or alternatively in accordance with tactical and political situation.

2. My NAF 295 gave outline plan for Military Government up to and including ROME in conformity with approved operational plans at that stage which did not take into account probability of an armistice.

3. Now the situation is different.

4. My staff is preparing to deal with an early armistice.

5. Having in mind the following factors, we have prepared this plan:

A. Probability that ITALY will remain an active Theater of Operations and that continued GERMAN opposition may be expected as we press forward;

B. Desirability of producing a situation wherein a national government responsive to ITALIAN public opinion would be in conspicuous exercise of its authority;

C. The necessity, however, to take whatever action might be needed to enforce the armistice and to maintain conditions and services essential to our military requirements;

D. The supply responsibilities inevitably incident to the occupation;

E. The limiting factor of personnel, since it appears that any armistice control authority must rely at least at the beginning chiefly on personnel requested in my NAF 296.

Part II.

6. I have given authority for planning to proceed on the following basis, in the absence of any special directive:

7. Outline plan. Post armistice situation would necessitate:

(A) An Allied Military Government organization to follow closely behind combat troops and organize and administer territory as captured.

(B) An Armistice Control Authority (ACA) answerable to Commander in Chief to supervise the administration by the ITALIAN Government of territory not subject to military government. This area would expand as Army advanced.

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PARAPHRASE (Cont)

BIGOT

8. Armistice Control Authority would have military, naval and air disarmament divisions to be staffed by service officers representing those forces in this Theater. Sections, corresponding generally to the ITALIAN Government departments, would also be included in it. These sections would supervise activities of the ITALIAN Government.

(A) To oversee the execution of the terms of the armistice.

(B) To make certain that the conduct of the ITALIAN Government conformed to the requirements of an Allied base of operations, particularly transportation and communications.

(C) To carry out any order the Allied Governments might give. The plan provides for a thinly-spread control over local administration in the field. Experience in SICILY shows that with FASCIST Party ousted public administration and economy are temporarily paralyzed: but situation on the mainland may not be the same. During first period when dislocations are to be expected, regional authorities with expert staffs would be established to apply control where necessary. When conditions come near normal they would be eliminated. Thereafter Armistice Control Authority would conform to ITALIAN Government system of direct control of provinces from centre of Government.

9. Staff for the divisions of the ACA, other than for disarmament, will be found largely from personnel originally requested for post-HUSKY Military Government, some of whom have arrived. Officers have been already charged with development of ACA plans and training in order that this Headquarters may be prepared promptly to take essential steps if an armistice should be made.

10. Detailed execution of the plan. In case of an armistice Allied Military Governments for regions 2 and 3 would be converted to Armistice Control as soon as possible and AMG would be organized as Central Office of Armistice Control Authority. Region teams would be prepared to act for Armistice Control Authority in territory as it was cleared and placed under ITALIAN administration, from Military Government personnel now available or requested.

11. Number of personnel needed for Armistice Control must depend upon conditions in ITALY and the effectiveness of ITALIAN administration. It is estimated however that number already requested for post-HUSKY will be enough.

12. It is requested at least 1 senior American and 1 Senior British official should be selected and sent to AFHQ without delay to assist in existing planning for ACA and who would, after, become senior executives in the ACA organizations.

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Declassified E.O. 12356 Section 3.3/NND No. 785015

Note: Message classified BIGOT by AFGQ MC.

ORIGINATOR: MGS

AUTHINTICATION: BRIG GEN J. C. HOLMES

INFORMATION: SGS

MR. MURPHY

MR. MACMILLAN

CAO

**

AG RECORDS

BIGOT

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(Equals British MOST SECRET)

NOTES ON THE DRAFTING OF INSTRUMENT OF
SURRENDER DATED 5 June 1943

Art. 9, 14, 15, 25, and 29 require consolidation to prevent overlapping and

redundancy.

Art. 10. Add after L.4 "thereto" before ; or with other countries by whatsoever means
or routes.

Art. 11 ~~xxxxx~~. It will also be necessary for the purpose of executing Art. 13

to demand lists of war factories with locations and particulars of production and
and capacity.

Art. 12. After L.2. war material add "or military installations or facilities" ²⁴¹

Art. 15. Omit last sentence. After L.3 recover delete and substitute from the
Italian Government the cost of supplies and transport thereof provided
by the United Nations for that purpose.

Art. 17. Line 3. After transmitter insert "or receiver."

Line 5. After press insert "cable."

Art. 19. In last sentence "without prejudice" and add "and in addition."

Art. 22(a). The United Nations will have the right in non occupied Italian

territory to open such administrative offices as may be required
for the executing this Instrument, and to provide by regulation or
otherwise suitable accommodation for members of the officials of the

United Nations. To establish set up or construct any new or

additional installations or facilities as they may require.

Art. 22 (b) Stet.

Art. 22 (c) Rider A. The Italian Government will comply with any

Art. 12. After L.2. war material add "or military installations or facilities" **2411**

Art. 15. Omit last sentence. After L.3 recover delete and substitute from the Italian Government the cost of supplies and transport thereof provided by the United Nations for that purpose.

Art. 17. Line 3. After transmitter insert "or receiver."

Line 5. After press insert " comma."

Art. 19. In last sentence "without prejudice" and add " and in addition."

Art. 22(a). The United Nations will have the right in non occupied Italian Territory to open such administrative offices as may be required for the executing this Instrument, and to provide by requisition or otherwise suitable accommodation for members of the officials of the United Nations. To establish set up or construct any new or additional installations or facilities as they may require.

Art. 22 (b) Stat.

Art. 22 (c) Rider A. The Italian Government will comply with any directives given by the United Nations for the operations of stations or installations or utilities/described in Art 12 and 13 and make available personnel and services for that purpose. In the event of a failure to comply with any directives so given or with any instructions given under 22(b) the United Nations may take over and operate the said stations, etc.

SUB + COMMITTEE, ACA

SUBJECT: Consideration of Draft "Instructions of Surrender" dated 5 June 1943

PRESENT:

Colonel Rathbone
Lt. Colonel Parkman
Captain Stone
Colonel Evans
Colonel Upjohn.

Arts 1 - 7. incl. would come within the exclusive powers of the Allied Naval, Military and Air Forces (hereinafter collectively referred to as the Military).

Art 8. The execution of this Art. is a matter for the Military. It is suggested that the handling of Italian civilian aircraft should also be a responsibility of the Military.

Art 9. It will be the responsibility of A.C.A. to check and verify identity of the craft mentioned from information received from the Italian Government and for this purpose the services of the Transport Division A.C.A. and C.A.Os will be utilized.

The Navy must be responsible for preventing craft from leaving the ports, A.C.A.

Art 10. The information to be made available will be supplied primarily to the Military but A.C.A. (Communications Division) will require and should be supplied direct by the Italian Supreme Command with all information which the Communications Division may require. Close liaison should be maintained between the Military and the A.C.A. for this purpose.

Art 11. This is initially a matter for the Military. At a later stage A.C.A. (Staff) may be interested to acquire the surplus.

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Art 11. This is initially a matter for the Military. At a later stage *in dealing with* A.C.A. (Staff) may be interested to acquire the surplus.

Art 12. A.C.A. Public Safety Division together with the Military will be responsible for the enforcement of the destruction or damage clause. A.C.A. Transportation, Communication utilities division will be responsible for the enforcement of the maintenance and repair clause.

Art. 13. A.C.A. (Public Safety and Transportation) and the Military will be responsible for enforcing prohibition. Military will decide, after receiving particulars of what production is required and will give directions. A.C.A. Production and Supply, and Transportation will be responsible for seeing that the Italian Government comply with directions given.

Art.14. Navy (assisted by M.W.T. and W.S.A.) will be primarily responsible for ~~managing~~ carrying out the Art. A.C.A. (Public Safety) will be responsible with Military for seeing that craft are available in good condition with crews.

A.C.A. Legal Division will be responsible for enforcement of prohibition of transfers and for exercising options etc.

Art.15. This will be the responsibility of A.C.A. Supply and Financial Divisions.

Art.16. This will be consolidated with Arts. 9, 14, 28, and 29.
(See attached notes)

Art.17. A.C.A. Communications in liaison with Military and A.C.A. Public Safety will control communications. I.N.C. (A.F.H.Q.) will control censorship.

Art.18. Purely declaratory. Not the responsibility of A.C.A.

Art. 19-21. Military Occupation. See A.M.G. Bible.

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(Excluded from automatic downgrading and declassification)

ANNEX I

COPY

2nd Revise

5th June 1943.

Draft Instrument of Surrender (for use in the event of Italy suing for the suspension of hostilities whilst the war with Germany continues).

(WHEREAS the Royal Italian Government and the Italian Supreme Command acknowledges that the Italian forces have been totally defeated and that Italy can no longer carry on the war against the United Nations and have accordingly requested a suspension of hostilities.)

AND WHEREAS the United Nations are willing to lay down the terms on which they are prepared to suspend hostilities against Italy provided that their military operations against Germany and her allies are not obstructed, and that Italy does not assist these Powers in anyway.

The following terms have been presented by
on behalf of the Supreme Command of the United Nations, duly authorised to that effect,

and have been accepted by
representing the Supreme Command of the Italian land, sea and air forces, and duly authorised to that effect by the Royal Italian Government:-

1. Italian participation in the war in all theatres will cease immediately. There shall be no opposition to landings or other operations of the sea, land, and air forces of the United Nations.
2. The Italian Supreme Command will give full information concerning the disposition and condition of all Italian land, sea and air forces, wherever they are situated, and of all such forces of Italy's allies as are situated in Italian or Italian-occupied territory.

3. Italian land, sea and air forces will proceed to and remain in their barracks, camps or ships, pending directions from the United Nations as to their future status and disposal. Exceptionally, such naval personnel shall proceed to shore establishment as the United Nations may direct.

4. Italian land, sea and air forces will, within the periods to be laid down by the United Nations, withdraw from all areas outside Italian territory notified to the Italian Government by the United Nations and proceed to areas to be specified by the United Nations. Such movements of Italian land, sea and air forces will be carried out in conditions to be laid down by the United Nations and in accordance with the orders to be issued by them. All Italian officials will similarly leave the areas notified except any who may be permitted to remain by the United Nations. Those permitted to remain will comply with the instructions of the United Nations.

5. no requisitioning, seizures or other coercive measures shall be effected by Italian land, sea and air forces or officials in regard to per-

their military operations against Germany and her allies are not obstructed, and that Italy does not assist these Powers in anyway.

The following terms have been presented by
on behalf of the Supreme Command of the United Nations, duly authorised to that effect,

and have been accepted by
representing the Supreme Command of the Italian land, sea and air forces, and duly authorised to that effect by the Royal Italian Government:-

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2. The Italian Supreme Command will give full information concerning the disposition and condition of all Italian land, sea and air forces, wherever they are situated, and of all such forces of Italy's allies as are situated in Italian or Italian-occupied territory.

3. Italian land, sea and air forces will proceed to and remain in their barracks, camps or ships, pending directions from the United Nations as to their future status and disposal. Exceptionally, such naval personnel shall proceed to shore establishment as the United Nations may direct.

4. Italian land, sea and air forces will, within the periods to be laid down by the United Nations, withdraw from all areas outside Italian territory notified to the Italian Government by the United Nations and proceed to areas to be specified by the United Nations. Such movements of Italian land, sea and air forces will be carried out in conditions to be laid down by the United Nations and in accordance with the orders to be issued by them. All Italian officials will similarly leave the areas notified except any who may be permitted to remain by the United Nations. Those permitted to remain will comply with the instructions of the United Nations.

5. No requisitioning, seizures or other coercive measures shall be effected by Italian land, sea and air forces or officials in regard to persons or property in the areas notified under Article 4.

6. The demobilisation of Italian land, sea and air forces in excess of such establishments as shall be notified will take place as prescribed by the United Nations.

7. Italian warships of all descriptions, auxiliaries and transports will be assembled as directed in ports to be specified by the United Nations.* Certain of them may be employed under the authority of the United Nations for making safe the waters round Italy and for conveying supplies etc., and for this purpose will retain such armament as the United Nations may direct: the remainder will be dealt with by the United Nations.

8. Italian aircraft of all kinds will not leave the ground or water, except as directed by the United Nations.

9. Without prejudice to the provisions of Articles 14, 16 and 24 below, all merchant ships fishing or other craft of whatever flag, all aircraft and inland transport or whatever nationality in Italian or Italian occupied territory or waters will, pending verification of their identity and status, be prevented from leaving.

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(Each Page to be Secured)

AC 11606

Added copy - 2 - (see AC 11606)
Region VII, Legal (see copy)

* Note. If at the date of the Armistice the whole of the Italian fleet has been assembled in Allied ports, this sentence would run:-- "Italian warships of all descriptions, auxiliaries, and transports will remain where they are at present assembled, subject to any instructions which may be issued by the United Nations."

10. The Italian Supreme Command will make available all information about naval, military and air devices, installations, and defences; about all communication systems established by Italy or her Allies on Italian territory or in the approaches thereto; about minefields or other obstacles to movement by land, sea or air and such other particulars as the United Nations may require in connection with the use of Italian bases, or with the operations, security, or welfare of the United Nations land, sea or air forces. Italian forces and equipment will be made available as required by the United Nations for the removal of the above-mentioned obstacles.

11. The Italian Government will furnish forthwith lists of quantities of all war material showing the location of the same. The war material will be placed in store under such control as the United Nations may direct. The ultimate disposal of war material will be prescribed by the United Nations.

12. There shall be no destruction of nor damage to nor except as authorised or directed by the United Nations any removal of war material, wireless radiolocation or meteorological stations, rail, road, port or other installations, or in general, public or private utilities or property of any kind, wherever situated; and the necessary maintenance and repair will be the responsibility of the Italian authorities.

13. The manufacture, production and construction of war material and the import, export and transit of such war material is prohibited, except as directed by the United Nations. The Italian Government will comply with any directions given by the United Nations for the manufacture, production or construction and the import, export or transit of such war material.

14. All Italian merchant shipping and fishing and other craft, wherever they may be, and any constructed or completed during the period of the present Instrument will be made available in good condition by the competent Italian authorities at such places and for such purposes and periods as the United Nations may prescribe. Transfer to enemy or neutral flags is prohibited. Crews shall remain on board, pending further instructions regarding their continued employment or disposal. Any existing options to repurchase or reacquire or to resume control of Italian or former Italian vessels sold or otherwise transferred or chartered during the war shall forthwith be exercised, and the above provisions shall apply to all such vessels and their crews.

15. The United Nations will endeavour to provide for the essential economic needs of the Italian people so far as circumstances permit; but they reserve the right to recover the cost of supplies and transport for the purpose from the Italian Government. It is to the interest of the Italian Government

11. The Italian Government will furnish forthwith lists of quantities of all war material showing the location of the same. The war material will be placed in store under such control as the United Nations may direct. The ultimate disposal of war material will be prescribed by the United Nations.

12. There shall be no destruction of nor damage to nor except as authorized or directed by the United Nations any removal of war material, wireless radiolocation or meteorological stations, rail, road, port or other installations, or in general, public or private utilities or property of any kind, wherever situated; and the necessary maintenance and repair will be the responsibility of the Italian authorities.

13. The manufacture, production and construction of war material and the import, export and transit of such war material is prohibited, except as directed by the United Nations. The Italian Government will comply with any directions given by the United Nations for the manufacture, production or construction and the import, export or transit of such war material.

14. All Italian merchant shipping and fishing and other craft, wherever they may be, and any constructed or completed during the period of the present Instrument will be made available in good condition by the competent Italian authorities at such places and for such purposes and periods as the United Nations may prescribe. Transfer to enemy or neutral flags is prohibited. Crews shall remain on board, pending further instructions regarding their continued employment or disposal. Any existing options to repurchase or reacquire or to resume control of Italian or former Italian vessels sold or otherwise transferred or chartered during the war shall forthwith be exercised, and the above provisions shall apply to all such vessels and their crews.

15. The United Nations will endeavour to provide for the essential economic needs of the Italian people so far as circumstances permit; but they reserve the right to recover the cost of supplies and transport for the purpose from the Italian Government. It is to the interest of the Italian Government and people to insure that Italian ships and equipment are made available in good and serviceable condition, together with their crews as required.

16. United Nations merchant ships, fishing, and other craft in Italian hands wherever they may be (including for this purpose those of any country which has broken off diplomatic relations with Italy), whether or not the title has been transferred as the result of prize court proceedings or otherwise, will be surrendered to the United Nations and will be assembled in ports to be specified by the United Nations for disposal as directed by them. The Italian Government will take all such steps as may be required to secure any necessary transfers of title. Any neutral merchant ships, fishing or other craft under Italian operation or control will be assembled in the same manner pending arrangements for their ultimate disposal. Any necessary repairs to any of the above mentioned vessels will be effected by the Italian Government, if required and at their expense.

17. No radio or telecommunication installations or other forms of intercommunication, ashore or afloat, under Italian control whether belonging to Italy

or any nation other than the United Nations will transmit until directions for the control of these installations have been prescribed by the United Nations. The United Nations will institute such censorship of press broadcasting and publications and supervision of intercommunication as may be necessary, or, at their discretion, may take over radio, cable and other communication stations.

18. The warships, auxiliaries, transports and merchant and other vessels and aircraft in the service of the United Nations will have the right freely to use territorial waters around and the air over Italian territory.

19. The United Nations will require to occupy certain parts of Italian territory. The territories or areas concerned will from time to time be notified by the United Nations, and all Italian land, sea and air forces will thereupon withdraw from such territories or areas in accordance with the instructions issued by the United Nations. The provisions of this Article are without prejudice to those of Article 4 above.

20. In the territories or areas referred to in Article 19 all naval military and air installations, power stations, all ports and harbours, all transport and all intercommunication installations, facilities and equipment and such other installations or facilities as may be required by the United Nations will be made available in good condition by the competent Italian authorities with the personnel required for working them. The Italian Government will also supply, free of cost, such other local resources or services as the United Nations may require.

21. Without prejudice to the provisions of the present instrument the United Nations will exercise all the rights of an occupying Power in the territories or areas referred to in Article 19. Personnel of the Italian administrative and public services will carry out their functions under the control of the United Nations Supreme Command, unless otherwise directed.

22. In addition to the rights in respect of occupied Italian territory prescribed by Articles 19-21,

(a) members of the land, sea or air forces and officials of the United Nations will have the right of passage in or over non-occupied Italian territory and will be afforded all the necessary facilities and assistance in performing their functions;

(b) the Italian authorities will make available in non-occupied Italian territory all transport facilities required by the United Nations, including free transit for their war material and supplies; and will comply with instructions issued by the United Nations regarding the use and control of airfields, ports, shipping, inland transport systems and vehicles, intercommunications systems, power-stations and public utility services, and connected repair and construction facilities.

23. The Italian Government and people will abstain from all action detrimental to the interests of the United Nations and will carry out promptly and efficiently all orders given by the United Nations.

24. The Italian Government will supply free of cost such Italian currency as the United Nations may require. The Italian Government will withdraw and redeem in Italian currency within such time-limits and on such terms as the United Nations may specify all holdings in Italian territory of currencies issued by the United Nations during military operations or occupation and will hand over the currencies so withdrawn free of cost to the United Nations. The Italian Government will take such measures as may be required by the United Nations for the control of banks and businesses in Italian territory, for the control of foreign exchange, and foreign commercial and financial transactions and for the regulation of trade and production, and will comply with any instructions issued by the United

nel required for working them. The Italian Government will also supply, free of cost, such other local resources or services as the United Nations may require.

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(b) the Italian authorities will make available in non-occupied Italian territory all transport facilities required by the United Nations, including free transit for their war material and supplies; and will comply with instructions issued by the United Nations regarding the use and control of airfields, ports, shipping, inland transport systems and vehicles, intercommunications systems, power-stations and public utility services, and connected repair and construction facilities.

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25. There shall be no financial, commercial or other intercourse with or dealings with or for the benefit of countries at war with any of the United Nations or territories occupied by such countries.

26. Relations with countries at war with any of the United Nations, or occupied by any such country, will be broken off. Italian diplomatic and consular officials accredited to or serving on missions with any such country will be recalled. Diplomatic and consular officials of such countries will be dealt with as the United Nations may prescribe.

27. Italian subjects will, pending further instructions, be prevented from leaving Italian territory except as authorized by the United Nations and will not in any event take service with any of the countries referred to in Article 26, nor will they proceed to any place for the purpose of undertaking work for any such country. Those at present so serving or working will be recalled as directed by the United Nations.

28. The military, naval and air personnel and material and the merchant shipping, fishing and other craft and the aircraft, vehicles and other transport

equipment of any country against which any of the United Nations is engaged in active hostilities, or which is occupied by any such country, remain liable to attack or seizure wherever found in or over Italian territory or waters.

29. (a) The warships, auxiliaries and transports of any such country or occupied country in Italian or Italian-occupied ports and waters and the aircraft vehicles and other transport equipment of such countries in or over Italian or Italian occupied territory will, pending further instructions, be reverted from leaving.

(b) The military, naval and air personnel and the civilian nationals of any such country or occupied country in Italian or Italian-occupied territory will be prevented from leaving and will be interned pending further instructions.

(c) All property in Italian territory belonging to any such country or occupied country or its nationals will be impounded and kept in custody pending further instructions.

(d) The Italian Government will comply with any instructions given by the United Nations concerning the internment, custody or subsequent disposal, utilization or employment of any of the above mentioned persons, vessels, aircraft, material or property.

20. (War Criminals)

31. All Fascist organizations, including all branches of the Fascist Militia (MVSN), the Secret Police (OVRA) and Fascist Youth Organizations will be disbanded in accordance with the directions of the United Nations, except any such organizations or parts thereof as may be specified by the United Nations.

32. All Italian laws involving discrimination on grounds of race, religion or political opinions will be rescinded, and persons detained on such grounds will, as directed by the United Nations, be released and relieved from all legal disabilities to which they have been subjected.

33. (a) Prisoners of war belonging to the forces of the United Nations and any nationals of the United Nations, including Abyssinian subjects, confined, interned, or otherwise under restraint in Italian or Italian-occupied territory will not be removed and will forthwith be handed over to representatives of the United Nations or otherwise dealt with as the United Nations may direct.

(b) Persons of whatever nationality including Albanians who have been placed under restriction, detention or sentence (including sentences in absentia) on account of their dealings or sympathies with the United Nations, will be released under the direction of the United Nations, and relieved from all legal disabilities to which they have been subjected.

(c) The Italian Government will take such steps as the United Nations may direct to safeguard the persons and property of foreign states and nationals.

34. The Italian Government will comply with such directions regarding restitution and reparation and payment of the costs of occupation during the period of the present Instrument, as the United Nations may prescribe.

35. The Italian Government will carry out during the period of the present Instrument, such measures of disarmament and demilitarisation as may be prescribed by the United Nations.

36. The Italian Government will supply all information and provide all documents required by the United Nations.

37. The Italian Government will pass and enforce such legislative and administrative measures as may be necessary for the execution of the present instrument. Italian military and civil authorities will comply with any instructions issued by the United Nations for the same purpose.

38. The term "the United Nations" in the present instrument includes the Control Commission referred to in Article 42 below, the Supreme Command of the United Nations, and any other authority which the United Nations may designate for the purpose.

39. Reference to Italian land, sea and air forces in the present Instrument shall be deemed to include Fascist Militia and all such other military or para-military units, formations or bodies as the United Nations may prescribe.

40. The term "war material" in the present Instrument denotes all material specified in such lists or definitions as may from time to time be issued by the Control

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40. The term "war material" in the present Instrument denotes all material specified in such lists or definitions as may from time to time be issued by the Control Commission referred to in Article 42 below.

41. The term "Italian territory" includes all Italian colonies and dependencies and shall, for the purpose of the present Instrument (but without prejudice to the question of sovereignty) be deemed to include Albania; provided however that, except in such cases and to such extent as the United Nations may direct, the provisions of the present Instrument shall not apply in or affect the administration of any Italian colony or dependency already occupied by the United Nations or the rights or powers therein possessed or exercised by them.

42. A Control Commission appointed by the United Nations will regulate and control the execution of the present Instrument. Any disagreement regarding the interpretation or execution of the present Instrument will be decided by the Control Commission, whose decision will be final.

43. The Italian Government will send a delegation to the headquarters of the Control Commission to represent Italian interests and to transmit the orders of the Commission to the competent Italian authorities.

44. The present Instrument shall be confirmed by the Royal Italian Government. It shall enter into force.....hours after the Instrument of confirmation has been received at....., and hostilities between the United Nations and Italy will cease in all theatres of war at that time. It will remain in operation until the coming into force of the Peace Treaty with Italy.

45. The present Instrument may be denounced by the United Nations with immediate effect if the Italian Government do not fulfill their obligations under the Instrument or, as an alternative, the United Nations may penalise contravention of it by measures appropriate to the circumstances, such as the extension of the areas of military occupation, or air or other punitive action.

Drawn up in English and Italian, the English text being authentic, and

signed on the.....at.....

(hour).....(time) at.....(place).

(Signatures)

2403

SUB & COMMITTEE, ACA

SUBJECT: Consideration of Draft "Instruction of Surrender" dated 5 June 1943

PRESENT:

Colonel Matibone
Lt. Colonel Park
Captain Stone
Colonel Evans
Colonel D. John.

1. Arts 1 - 7. incl. would come within the exclusive powers of the Allied

Naval, Military and Air Forces (hereinafter collectively referred to as the Military).

2. Art 8. The execution of this Art. is a matter for the Military. It

is suggested that this handling of Italian civilian aircraft should also be a responsibility of the Military.

3. Art 9. It will be the responsibility of A.C.A. to check and verify identity/status of the craft mentioned from information received from the Italian Government and for this purpose the services of the Transport Division A.C.A. and C.A.Os will be utilized.

The Navy must be responsible for preventing craft from leaving the ports.

Art 10. The information to be made available will be supplied primarily to the Military but A.C.A. (Communications Division) will require and should be supplied direct by the Italian Supreme Command with all information which the Communications Division may require. Close liaison should be maintained between the Military and the A.C.A. for this purpose.

Art 11. This is initially a matter for the Military. At a later stage A.C.A. (Staff) may be interested to acquire the surplus.

2C
(from file 26/10/43)
I discussed with
Supt. Mr. 2. B.
Fuller
B. H. Parker
3/5/44

2402

also be a responsibility of the Military.

3. Art 9. It will be the responsibility of A.C.A. to check and verify
and status
identity of the craft mentioned from information received from 2402
the Italian Government and for this purpose the services of
the Transport Division A.C.A. and C.A.Os will be utilized.
The Navy must be responsible for preventing craft from leaving
the ports.

Art 10. The information to be made available will be supplied primarily
to the Military but A.C.A. (Communications Division) will require
and should be supplied direct by the Italian Supreme Command
with all information which the Communications Division may require.
Close liaison should be maintained between the Military and the
A.C.A. for this purpose.

Art 11. This is initially a matter for the Military. At a later stage
A.C.A. (Staff) may be interested to acquire the surplus.

Art 12. A.C.A. Public Safety Division together with the Military will be
responsible for the enforcement of the destruction or damage
clause. A.C.A. Transportation, Communication utilities division
will be responsible for the enforcement of the maintenance and
repair clause.

Art.13. A.C.A. (Public Safety and Transportation) and the Military will
be responsible for enforcing prohibition. Military will decide
after receiving particulars of what production is required and will
give directions. A.C.A. Production and Supply, and Transportation
will be responsible for seeing that the Italian Government comply
with directions given.

Art. 14. Navy (assisted by M.N.T. and W.S.A.) will be primarily responsible for manning carrying out the Art. A.C.A. (Public Safety) will be responsible with Military for seeing that craft are available in good condition with crews.

A.C.A. Legal Division will be responsible for enforcement of prohibition of transfers and for exercising options etc.

Art. 15. This will be the responsibility of A.C.A. Supply and Financial Divisions.

Art. 16. This will be consolidated with Arts. 9, 14, 28, and 29.
(See attached notes)

Art. 17. A.C.A. Communications in liaison with Military and A.C.A. Public Safety will control communications. I.N.C. (A.V.H.Q.) will control censorship.

Art. 18. Purely declaratory. Not the responsibility of A.C.A.

Art. 19-21. Military Occupation. See A.M.S. Bible.

Art. 23 It is suggested that to implement this Art. effectively substantial further powers should be given to the United Nations in particular the power in NOW occupied territory to prescribe offences and to set up Military Courts (See Notes to Art. 45.). This would be the responsibility of A.C.A. Legal Division.

options etc.

Art. 15. This will be the responsibility of A.C.A. Supply and

Financial Divisions.

Art. 16. This will be consolidated with Arts. 9, 14, 20, and 29.

(See attached notes)

Art. 17. A.C.A. Communications in liaison with Military and A.C.A.

Public Safety will control communications. I.N.C. (A.P.H.Q.)
will control censorship.

Art. 18. Purely declaratory. Not the responsibility of A.C.A.

Art. 19-21. Military Occupation. See A.M.S. Bible.

Art. 22 It is suggested that to implement this Art. effectively
substantial further powers should be given to the United
Nations in particular the power in NON occupied territory
to prescribe offences and to set up Military Courts (See
Notes to Art. 45.). This would be the responsibility of

A.C.A. Legal Division.

2401

Art. 24 The responsibility for executing this Art. is plainly A.C.A.
Finance, but the intention of this article is obscure and
further directions are desired.

Art. 25 A.C.A. (Finance, Transportation and Communications) will
concert measures for enforcement jointly with Military.

Art. 26 A.C.A. Staff will be responsible for verifying issue of
letters of recall.

cont..... page 3.

Art. 27 A.C.A. Public Safety and Transportation in conjunction with Military will concert measures for enforcement.

Art. 28 Entirely Military.

Art. 29 (a) Execution is entirely military.

(b) A.C.A. Public Safety will ensure compliance jointly with Military.

(c) Responsibility of A.C.A. Controller of Property.

(d) See redraft of Art 45 and comments on Art 23.

Art. 31 Responsibility of A.C.A., Public Safety.

Art. 32 Responsibility of A.C.A., Public Safety, to take action on legal advice.

Art. 33 Substantial redrafting required.

(a) Will deal with legal detention (P.W.) and will be military responsibility.

(b) Legal detention of civilians. A.C.A. responsibility P.S. on advice of Legal.

(c) Illegal detention. A.C.A. as in (b) above.

(d) A.C.A. Controller of Property.

Art. 34 No immediate action required. Policy must be laid down.

Art. 35 Military responsibility.

Art. 43 Italian delegates must be acceptable to Control Commission.

(b)A.C.A. Public Safety will ensure compliance jointly with

Military.

(c) Responsibility of A.C.A. Controller of Property.

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Art. 35 Military responsibility.

Art. 43 Italian delegates must be acceptable to Control Commission.

2100

NOTES ON THE DRAFTING OF INSTRUMENTS OF
SURRENDER DATED 5 JUNE 1943

Declassified E.O. 12356 Section 3.3/NND No. 785015

Art. 45. Recommended that more detailed sanctions should be included and the following is suggested:

(a) For the purpose of securing the proper execution of the Instrument, the United Nations may prescribe that the failure on the part of any person or persons to observe or perform any of the provisions of this Instrument or to carry out any orders issued by the appropriate Italian Authority pursuant to the provisions hereof shall be an offence and they may further prescribe offences for better securing proper and orderly government of the country.

The United Nations may also prescribe penalties for the commission of such offences and arrange for the publication of such offences and penalties in such a manner as they see fit.

The United Nations may further set up Allied Courts, with such constitution and powers as may be prescribed by them for the trial of such offences.

(b) When the appropriate Italian Authority fails effectively to carry out an order of the Central Commission in relation to the control of any installation or undertaking, the United Nations may themselves take over and operate at the expense of the Italian Government such installation or undertaking.

Then follow as in existing draft.

