Declassified E.O. 12356 Section 3.3/NND No. 785015

ACC

10000/100/604

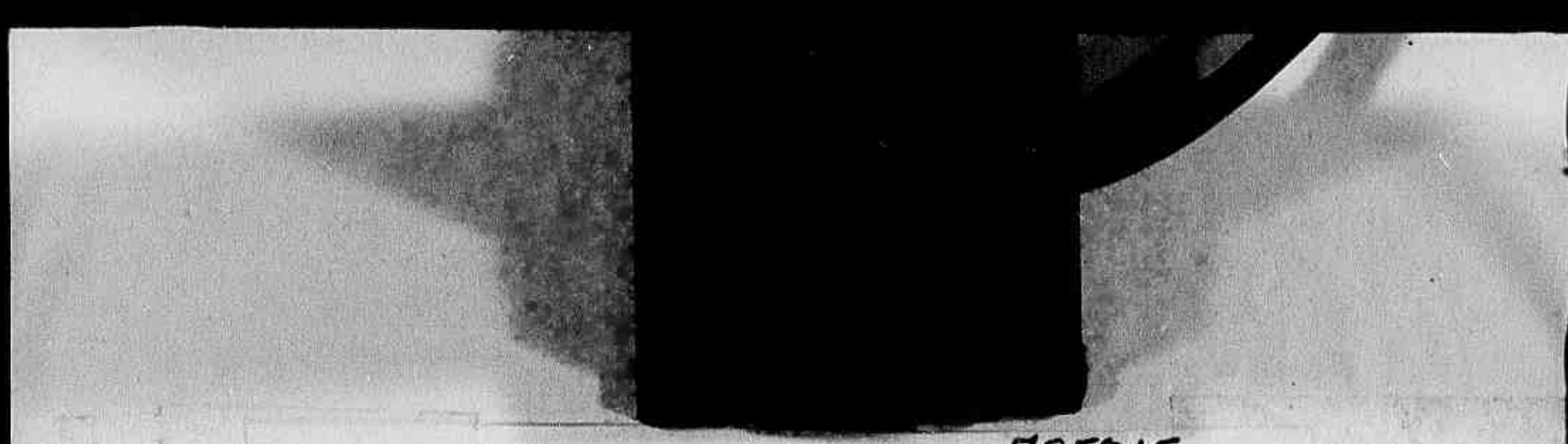
147 pp.

Declassified E.O. 12356 Section 3.3/NND No. 785015

100/604

AMGOT, POLICY
APR. – JULY 1943

147 pp.



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FILMED AS FOUND
IN COLLECTION

Declassified E.O. 12356 Section 3.3/NND No. 785015

17

HEADQUARTERS A.C. & P.S. 8 SEP 1943 51/HQ Elm.

MOST SECRET CIPHER AMGOT FOL.10 01902
6 SEP 43.

FROM : AFHQ SIGNED EISENHOWER TOO.22118/6
TO : 15TH ARMY GROUP FOR AMG THI.NIL.
ORIG NO : 1361 CITE FWIGS TOR.12403/7

SINCE REQUEST HAS BEEN MADE TO THE COMBINED CHIEFS OF STAFF FOR POLICY DIRECTIVE WITH REGARD TO YUGOSLAV INTERNEES IN ENEMY COUNTRIES WITH PARTICULAR REFERENCE TO ITALY. THE FOLLOWING IS A PARAPHASE OF FAN 210 OF FOUR SEPTEMBER WHICH GIVES ANSWERS RECEIVED.

ONE.
RELEASED PRISONERS OF WAR MAY BE USED AS REPLACEMENTS OR REINFORCEMENTS FOR EXISTING UNITS OPERATING WITH ALLIED FORCES.

TWO.
THE COMBINED CHIEFS ARE NOW CONSIDERING THE EXTENT TO WHICH IT WILL BE POSSIBLE ULTIMATELY TO EQUIP ALLIES, FRIENDLY NEUTRAL AND LIBERATED FORCES.

THREE.
THE THEATRE COMMANDER IS TO CONTINUE TO BE DIRECTLY RESPONSIBLE FOR EMERGENCY RELIEF OF CIVILIAN INTERNEES RELEASED IN OCCUPIED COUNTRIES UNTIL THE GOVERNMENT CONCERNED CAN ASSUME RESPONSIBILITIES.

FOUR.
KEY MEN AMONG THESE LIBERATED WHO ARE SPECIALLY ASKED FOR BY THE GOVERNMENT-IN-EXILE CONCERNED ARE TO BE SENT TO THE DESTINATION DESIRED.

FIVE.
IT IS TO BE PERMITTED ONLY WITH THE CONCURRENCE OF THE CONCERNED GOVERNMENT.

SIX.
THE CASES OF DR ANGJELINOVIC AND NACOT ARE ACCORDINGLY NOW BEING TAKEN US WITH THE YUGOSLAV DELEGATE HERE FOR HIS DESIRES TO BE INDICATED YOU WILL BE INFORMED.

AMGOT 3 ACTION SMC.13438/7.
T.T.14003/7.SSG.

INSERT:- A GENERAL RULE THAT MOVEMENT OUTSIDE THIS THEATRE IS TO BE

ACTION

Declassified E.O. 12356 Section 3.3/NND No. 785015

62

MOST SECRET
****

CIPHER MESSAGE

HEADQUARTERS
IN Date 22 Jul 43
7950
FORCE 141

FDLIO NO.15383
21 JULY 43.

FROM: THE COMBINED CHIEFS OF STAFF
TO: FOR EISENHOWER FREEDOM ALGIERS
ORIG NO; FAN 168

TOO; 0301B/20
THI; **********
TOR; 0041/21

THIS IS A BOOK MEG FOR EISENHOWER FREEDOM ALGIERS, FAN ONE SIX EIGHT, FROM THE COMBINED CHIEFS OF STAFF.

IT IS DESIRED THAT ALL CONCERNED BE CAUTIONED TO AVOID THE USE OF THE WORD AMGOT TO THE VERY MINIMUM. IT SHOULD NOT APPEAR IN PUBLICITY RELEASES AT ALL. WHEREVER POSSIBLE FULL TITLE SHOULD BE USED OR SOME OTHER ABBREVIATION SUCH AS A.M.G. THIS COMMUNICATION SHOULD NOT BE INTERPRETED TO ALTERNATE PROVISIONS OF FAN ONE TWO NINE DATED TWENTY SIXTH MAY, FAN ONE THREE TWO DATED SECOND JUNE, AND NAF ONE THREE ZERO DATED FIRST JUNE CURRENT

1630

37|7901 42|7901 44|7901

SMC DISTRIBUTION:
****
MA TO G.O.C IN C 2 ACTION
C.G.S. 1
MAJ GEN. LORD RENNELL 1

SMC.C40CB/21
T.T.07206/21 JFJ

To SLEE.
LT Col Parlby-Mills
Capt Rowe

Declassified E.O. 12356 Section 3.3/NND No. 785015

61

Subject:- Operation Instruction No. 9 - AMGOT Plan.

141F/7950/1/CA

To:- H.Q. 1/1 Force. 12th July 1943.

1629

1. Reference paragraphs 10, 15(f) and 44 of above plan, it is desired to amend the title of Property Custodian to Controller of Property having regard to the implications of trusteeship and liability contained in the present title.

2. May approval please be given.

AMGOT Rear. AFHQ. Field. 14/7

for Colonel, Chief Staff Officer.

Copy to:- Brigadier General Holmes, AFHQ.

BIGOT MOST SECRET

AMGOT/6

SUBJECT: Administrative Policy - HORRIFIED

Col. A.T.Maxwell,
Military Government Section,
A.F.H.Q.

I think we seem likely to be headed for a considerable amount of trouble in the application of the administrative policy in HORRIFIED of which I think Holmes and you should perhaps be warned.

You will remember that in General Administrative Instruction No. 1 the general attitude of Civil Affairs officers towards the local population was laid down. Para 3 lays down certain general maxims of conduct and starts with the sentence "You will be guided in your attitude towards the local population by the memory of years of war in which the Italians fought against your people and your Allies". As a result of representations made to me by Spofford that the general sense of G.A.I. No. 1 was not wholely consistent with the C.C.S. directive, notably para 4, I agreed to an amending G.A.I. saying that G.A.I. No. 1, para 3, was to be read in conjunction with the directive.

I discussed this matter with Col. Heskell of the Civil Affairs Division in Washington who took the line that the first sentence of para 3 of G.A.I. No. 1 might indeed be held to be at variance with the C.C.S. directive that the administration was to be benevolent inasmuch as the sentence in question might be interpreted as vindictive. I did not as a matter of fact agree and I explained to him, as I have to others, that my experience is not of having to restrain the troops, at any rate British troops, from being vindictive and brutal, but rather of trying to prevent immediate fraternisation and treatment of the local population as domestic pets. Furthermore, I held, and hold, that an invitation to the troops to be benevolent would encourage them in these habits.

You will be aware that in course of instruction at Chrea, a number of officers took the view that among other things the cessation of payment of interest etc., on local government obligations would involve great hardship to the local population and was inconsistent with a benevolent administration. This argument was of course easy to counter inasmuch as the directive from the C.C.S. at Section 2, para 17, specifically forbids the paying of principal and interest on national government obligations. This is an example of the pre-disposition towards benevolence which in my view unless kept in check will go too far.

So far for this end of the tale. I now turn to other

Declassified E.O. 12356 Section 3.3/NND No. 785015

ion No. 1 the general attitude of Civil Affairs officers towards the local population was laid down. Para 3 lays down certain general maxims of conduct and starts with the sentence "You will be guided in your attitude towards the local population by the memory of years of war in which the Italians fought against your people and your Allies". As a result of representations made to me by Spofford that the general sense of G.A.I. No. 1 was not wholely consistent with the C.C.S. directive, notably para 4, I agreed to an amending G.A.I. saying that G.A.I. No. 1, para 3, was to be read in conjunction with the directive.

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So far for this end of the tale. I now turn to other and opposite difficulties. You will recall that "Do's and Don'ts" were sent out, with the approval of the D.C-in-C, for circulation to troops by Task Force Commanders. I learned today that "Do's and Don'ts" is not being circulated in that form to troops in 12th Army, since the G.O.C. considers that certain of the opening paras in "Do's and Don'ts" are at variance with his talks to his troops which are considerably more severe in tone than the first six paras of "Do's and Don'ts". In other words the G.O.C. 12th Army has taken the line that a proper fighting spirit in his troops must be created and maintained, and that any suggestion of benevolence is militarily undesirable. I personally am entirely in agreement with this view and my opinion is based on some two years experience.

1630

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Declassified E.O. 12356 Section 3.3/NND No. 785015

I only refer to these matters to warn you of the different points of view which are now held. It is not always appreciated in London and Washington that it is difficult to create a fighting spirit among the troops in the general atmosphere of benevolence.

AMGOT
141 Force
B.N.A.F.
3 Jul 43
R/ET

Major General
C.C.A.O.
AMGOT

1627

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

C.C.A.O.
AMGOT, Force 141.

HEADQUARTERS
Date 4 July '43.
No. 7950.
FORCE 141

MOST SECRET

CA/Y/15

29 Jun 43

60
7950.

General Administrative Instruction No.10

Your MOST SECRET letter 141F/7988/CA dated 24 Jun 1943, together with four copies of C.C.S. Directive to the C-in-C, and 25 copies of General Administrative Instruction No.10 in separate addressed envelopes.

23 copies have been forwarded to Lt-Col. Thurburn at FINANCE for distribution to C.A. personnel there at such times as he may consider appropriate.

ah

Lt-Col.,
AMGOT 30 Corps.

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET.

CA/Y/19

59

Subject:- Instructions to CAOs

29 Jun 43

HEADCLARKS
Date 7 July 43.
No. 7950
FORCE 141

Lt-Col. J. Farley Smith,
AMGOT Rear HQ,
AF HQ, B.N.A.F.

Receipt is acknowledged of your Most Secret letter 141F/7853/CA dated 37 Jun 43, together with the documents referred to therein. — ALREADY ACK - 7853/267

The appropriate number of these documents have been forwarded today to Lt-Col. Thurburn at FINANCE for distribution in accordance with C.C.A.O. instructions contained in Memorandum No. 141F/7983/CA of 24 Jun 43 of which a copy, together with a copy of the C.C.S. Directive have also been sent to him.

SY

Lt-Col.,
AMGOT 30 Corps.

30 Corps,
Rear HQ.

N/A

To SKZ 9/7/43
Lt Col Farley

1625

EQUALS BRITISH MOST SECRET

SECRET

BIGOT

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ OUTGOING MESSAGE

3 July 43
7950

858

RUSH RUSH PRIORITY

TO: AGWAR USFOR NO: W 3987
6832

SIGNED: EISENHOWER

We believe that at the appropriate time it will be useful to make public the contents of the general political, Financial and Economic Directive for HUSKY. (TO AGWAR FOR COMBINED CHIEFS OF STAFF AND TO USFOR FOR BRITISH CHIEFS OF STAFF)

Request approval.

ORIGINATOR: MIL GOV SEC AUTHENTICATION: A.T. MAXELL, COL.

INFORMATION: MIS
MED
CAO
MAC
NAVY
G-3
**
AG RECORDS

1621

TO SLT
JCCHQ 2 pms
C SO

AMHOT
2-1

HQ-OUT-642 2 July 43 1850B No. W 3987 ywm
6832

BIGOT

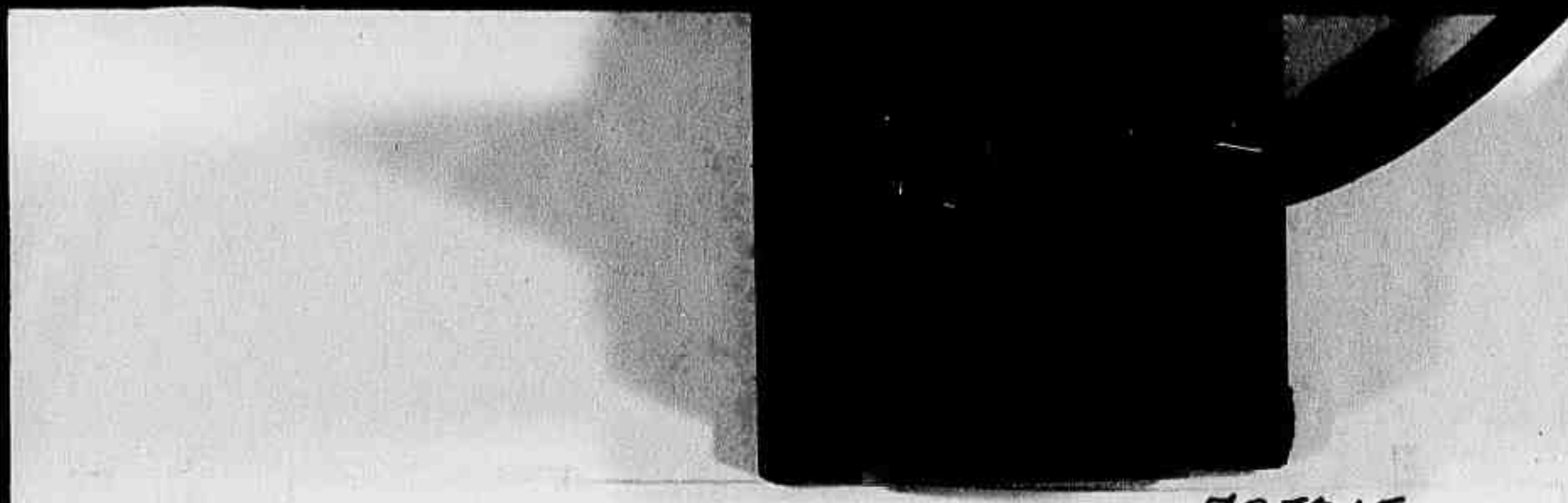
EQUALS BRITISH MOST SECRET

SECRET

COPY No. 1

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

WPO 16-43237-1



Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET

14.1F/7986/CA

57

(1) S.C.A.O., 12 Army — left by car for Cairo 1400 hrs 25 Jun
(2) S.C.A.O., 343 Force — handed to Col Palmer 29 Jun
(3) Lt.Col. Yeo, 30 Corps — left by Col Sprague early 28 Jun
(4) Lt.Col. Gerry, 12 Army Main H.Q.
(5) Lt.Col. Wellesley Rees — left by Col Sprague early 28 Jun.

COPY

(1) - 4 (2) - 15 (3) - 15 — All have sent on 2nd edition by Col Yeo
(4) - 6 (5) - 4 copies of General Administrative Instruction No. 10 are enclosed for distribution to your C.A. personnel at such time as you consider appropriate.

This instruction is based on the C.C.S. directive to the C-in-C, which also covers financial and economic subjects not dealt with in the G.A.I., since these points are largely of concern to special divisions and to the higher directions of financial policy, etc.

(1) - 4 (2) - 7 (3) - 4
(4) - NIL (5) - 1 copies of this directive are also enclosed for your personal information and for communication only to such higher formation commanders as the Commanding General of the Task Force etc., to which you are attached may direct. This directive is most secret and will in no circumstances be communicated to persons not concerned with the contents, or to the press without specific sanction of C.C.A.O.

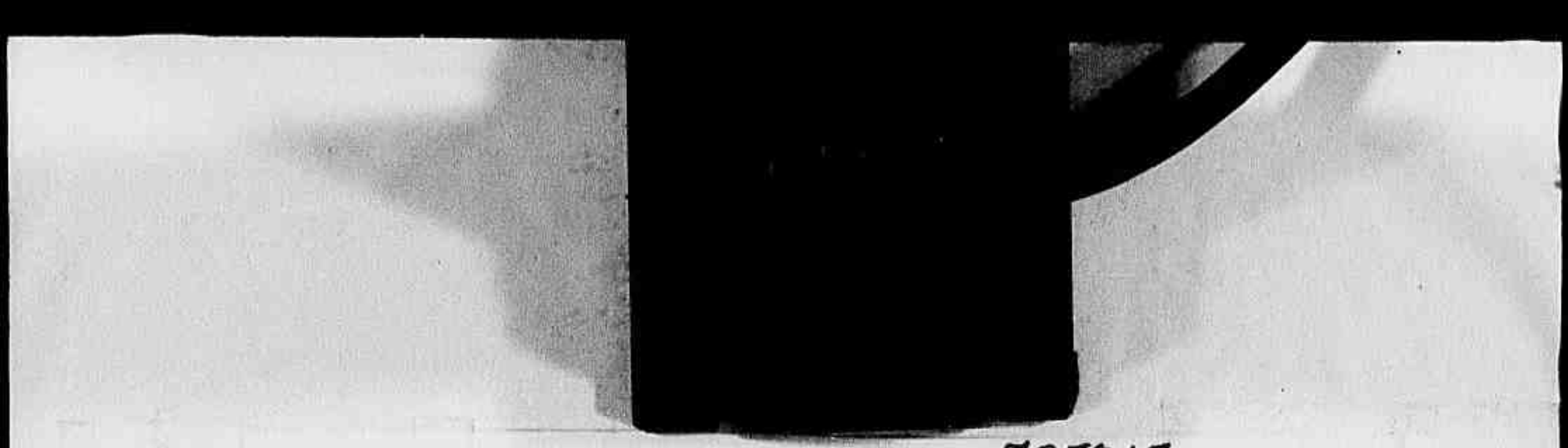
C.A.Os etc., will of course be warned that all C.A.I. are secret and confidential documents which are not for publication. They are to be held personally responsible for their security.

1623

P/A 30/6

HQ AMGOT
24 June 1943
R/ET

Major General,
C.C.A.O.,
AMGOT



Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET

U4IF/7988/CA

57

(1) S.C.A.O., 12 Army — light buff air for Cairo 1400 hrs 25 Jun
(2) S.C.A.O., 343 Force — [illegible]
(3) Lt.Col. Yeo, 30 Corps — light buff Col Staffords early 28 Jun
(4) ~~Lt.Col. Gerry, 12 Army Main H.Q.~~
(5) ~~Lt.Col. Whitelaw, Force —~~ light buff Col Staffords early 28 Jun.

Copy

(1) - 4 (2) - 15 (3) - 15
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C.A.Os etc., will of course be warned that all C.A.Is are secret and confidential documents which are not for publication. They are to be held personally responsible for their security.

P/A 30/6

HQ AMGOT
24 June 1943
R/ET

Major General,
C.C.A.O.,
AMGOT

COPY

EQUALS BRITISH MOST SECRET
SECRET

BIGOT

A F H Q
INCOMING MESSAGE

56

URGENT BIGOT HUSKY

FROM: AGWAR FROM THE COMBINED CHIEFS OF STAFF

TO: EISENHOWER FORTUNE ALGIERS

NO: FORTUNE 397, June 26, 1943

27 Jun 43
7950

FAN 143

The Combined Chiefs of Staff have approved the following additions which complete the Directive sent to you in FAN 131 dated May 31 and FAN 135 dated June 10, 1943. The additional paragraphs follow:

1622

"Paragraph 2. The Military Administration of HORNFIFED shall contain NO political agencies or political representatives of either government".

"Paragraph 5. The replacement of any prefects and mayors of important communities who may be removed will rest with the Military Commander. He will decide whether the functioning of the Military Government is better served by the appointment of Officers of the Occupation Forces or by the use of the services of ITALIAN officials. NO actual appointment of ITALIANS to important posts, as distinct from their temporary use, will be made until it has been approved by the 2 governments through the Combined Chiefs of Staff.

"It shall be made clear to any ITALIANS who may eventually be appointed to important posts and to all other governmental officials and employees that their continued employment is solely on the basis of satisfactory cooperation, performance and behavior."

NOTE: HAS BEEN RELAYED TO FORTUNE.

FAN 131 MC IN 313 1/6/43 Col. Holmes
FAN 135 MC IN 4347 11/6/43 Col. Holmes

ACTION: COL HOLMES

INFO: SGS
G-3
ANGOT PEAR
AG RECORDS

To See:
Lt Col FARLEY SMITH

Note

Above named are addressees (copies received

Declassified E.O. 12356 Section 3.3/NND No. 785015

which complete the Directive sent to you in FAN 131 dated May 31 and FAN 135 dated June 10, 1943. The additional paragraphs follow: 1622

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"Paragraph 5. The replacement of any prefects and mayors of important communities who may be removed will rest with the Military Commander. He will decide whether the functioning of the Military Government is better served by the appointment of Officers of the Occupation Forces or by the use of the services of ITALIAN officials. NO actual appointment of ITALIANS to important posts, as distinct from their temporary use, will be made until it has been approved by the 2 governments through the Combined Chiefs of Staff.

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FAN 131 MC IN 313 1/6/43 Col. Holmes
FAN 135 MC IN 4347 11/6/43 Col. Holmes

ACTION: COL HOLMES

INFO: SGS
G-3
ANGOT REAR
AG RECORDS

To See:
Lt Col FARLEY SMITH FB

Note Above turned into an addendum (copies numbered 1-27) and issued with the Directive. Unissued copies + distribution list in C.S.O. safe — see also 57

MC IN 11243 26 June 43 0.013 Ref No. FORTUNE 397 1p

FB

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SECRET

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ

OUTGOING MESSAGE

7973 F-J 55

BIGOT

HEADQUARTERS
Date 21 June 43
N 7973
FORCE 141

1621

BIGOT MESSAGE

PRIORITY

TO: AGWAR FOR MARSHALL REF NO: W 3441

SIGNED: EISENHOWER,

SECRET BIGOT HUSKY

NO TRACE

Paragraph 5 of Directive contained in FAN 131 of May 31st urgently needed in order that appropriate instructions may be sent Civil Affairs Officers who have already joined assault elements.

ORIGINATOR: MIL GOVT SEC AUTHENTICATION: COLONEL J. C. HOLMES

INFORMATION: SGS
DTC
G-3
~~AMGOT REAR~~ 5
NAVY
MAC
CAO
AG RECORDS

TO SEC
LT COL FARLEY SMITH (71)
P.A.O. C/S
2 4/6

MC-OUT-7362 25 JUNE 43 0957B REF NO: W-3441 jdp

BIGOT
AMGOT

EQUALS BRITISH MOST SECRET

SECRET

COPY No. 2 + 8

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

SECRET
Equals British MOST SECRET

Supplement to Administrative Memo No 35 1 May 43

54

COPY NO 30

SECRET
(Equals British MOST SECRET)

SECRET
Auth: CinC, AF
Initials TJD
10 June 1943

ALLIED FORCE HEADQUARTERS
APO 512

HEADQUARTERS
Date 18 MAY 43
7950
FORCE 141

10 June 1943

AMGOT-HUSKY

1620

ADMINISTRATIVE MEMORANDUM)
NUMBER 42)

ASSIGNMENT OF DEPUTY CHIEF OF AMGOT

1. Announcement is made of the assignment of Brigadier General FRANK J. McSHERRY to be Deputy Chief Civil Affairs Officer of HORRIFIED and Deputy Chief of AMGOT. This assignment is to be effective as of 2 June 1943.

2. This memorandum is supplemental to Administrative Memorandum Number 35, this headquarters, 1 May 1943.

By command of General EISENHOWER:

W. B. SMITH
Major General, GSC, Chief of Staff

OFFICIAL:

/s/ T. J. Davis

T. J. DAVIS,
Brigadier General, AGD,
Adjutant General

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27 - G-4
28 - Records
29-30 - Liaison Section

TO SEE NOT Gen Ltr Rec'd
LT COL FARLEY SMITH

P.A.

-196

SECRET
Equals British MOST SECRET

SECRET. MOST SECRET.

53

Minutes of Conference held on 13 June 43.

PRESENT.

Brigadier General McSherry	-	D.C.O.S.A.O.
Colonel Clayne	-	D.P.M.
Colonel Bullen	-	Q.M.G.
Lt. Col. Maxwell	-	P.A.O.
Lt. Col. Griffiths Smith	-	C.F.S.
Lt. Col. Chandler	-	C.L.O.
Lt. Col. Poletti	-	S.C.A.O. (Med)
Major Howell	-	Director of Instruction
Major Nolan	-	A.D.S. & T.
Major Croft	-	D.C.S.O.
Major Farley Smith	-	Secretary

1619

52 1. Lieut. Col. Maxwell explained that the object of the Conference was to decide on the documents and office equipment required by Civil Affairs Officers and to detail responsibility for production. A memorandum 14:F/7950/G1 of 12 June/, prepared by the P.A.O., was used as a basis for discussion (Copy attached) and this is referred to throughout the minutes.

2. Decided that the letter "S.C.A.O.s" throughout the memorandum referred to Col. Poletti and Gp Capt. Benson.

3. Directives for C.C.A.O.s.

The responsibility of the P.A.O.s.

4. Intelligence.

Copies of ISIB, maps of the territory, copies of the Basic Handbook on Italy, extracts from C.S.S. Manual and files containing any other available intelligence on the territory not contained in the above to be produced by C.M.O. with the assistance of Major Howell in the case of the C.M.S. Manual.

5. Proclamations and Draft Rules of Military Courts.

To be provided by G.1.O.

6. Security Passes Nos. 1 and 2.

To be provided by C.P.O.

7. Copies of AFHQ Files less Appendix D

200 copies (100 for each of 3AG and 12 Army) to be provided by G.C.O.

Declassified E.O. 12356 Section 3.3/NND No. 785015

Major Howell	-	Director of Instruction
Major Nolan	-	A.D.S. & R.
Major Croft	-	D.C.S.O.
Major Harley Smith	-	Secretary

52

1. Lieut. Col. Howell explained that the object of the Conference was to decide on the documents and office equipment required by Civil Affairs Officers and to detail responsibility for production. A memorandum 1413/7950/CA of 12 June/, prepared by the P.A.O., was used as a basis for discussion (Copy attached) and this is referred to throughout the minutes.

2. Decided that the letter "C.C.A.O.s" throughout the memorandum referred to Col. Pulestri and Gp Capt. Bunsen.

3. Directives for C.C.A.O.s.

The responsibility of the P.A.O.s.

4. Intelligence.

Copies of ISIB, maps of the territory, copies of the Basic Handbook on Italy, extracts from C.S.S. Manual and files containing any other available intelligence on the territory not contained in the above to be produced by C.S.O. with the assistance of Major Howell in the case of the C.S.S. Manual.

5. Proclamations and Draft Rules of Military Courts.

To be provided by C.L.O.

6. Security Passes Nos. 1 and 2.

To be provided by C.F.O.

7. Copies of AFHQ Film Issue Appendix D

200 copies (100 for each of 5th and 15 Army) to be provided by C.S.O.

8. All documents referred to in paras 3- 7 above to be ready by 1200 hrs on Saturday 19 June (C.S.O. to arrange for distribution)

9. C.S.O. to arrange with C.C.A.O.s for allocation and delivery of stationery, flags and office equipment.

10. As there is confusion over the responsibility of Civil Affairs Officers the C.C.A.O. is to issue a directive on the subject.

11. General Instructions for C.C.A.O.

Copies of the instructions already sent to one unit to be provided by C.S.O. for issue to all Civil Affairs Officers. Wording to be agreed with C.C.A.O.s.

Declassified E.O. 12356 Section 3.3/NND No. 785015

11.(contd) Special Instructions from Branches for C.A.O.s.

That instructions from each Branch be prepared for all Civil Affairs Officers. These will be passed by P.A.O.s before being mimeographed under arrangements made by G.S.O.

All these instructions to be ready for distribution by 1200 hrs on Saturday 19 June.

1618

12. Instructions for Specialists.

Para 3 of Memorandum was agreed to on the understanding that copies of these instructions would be supplied to G.C.A.O.s and be distributed through them.

13. Orders to Sub Task Forces and Combat Units.

Para 4 of memorandum was agreed to. The G.S.O. to be responsible for informing G.C.A.O.s of the correct addresses of ANCOT Hqrs.

14. Administrative Matters.

The last para of memorandum was agreed to with the addition of the words "amongst others" after the word "subjects" in the third line.

P. Berry Smith
Major.
Secretary

ANCOT.
1st Force
In the Field
13 June 43.

DISTRIBUTION : C.C.A.O.
D.D.C.A.O.
P.A.S. (2)
G.S.O.
HEADS OF ALL DIVISIONS (6)
SECRETARY
WAR DIARY (2)

SPARES (2)

Declassified E.O. 12356 Section 3.3/NND No. 785015

52

BIGOT

MOST SECRET
AMF/7950/CA
12 June 1943

CPS/1ME

MEMORANDUM FROM P.A.Os OF SCHEDULE FOR DETAILED INSTRUCTIONS

1617

Officers who have gone forward to Task Forces have received general instructions at the School. They are not, however, in possession of information as to the objectives of the Forces to which they will be attached or the stationery which they will take, nor have they been given any written instructions as to their duties and responsibilities.

They have been shown a copy of the AMGOT plan (abridged) but have not taken copies with them.

The following program for their instruction and for subsequent instruction of officers following in later waves is accordingly suggested.

Instructions for S.C.A.Os.

The S.C.A.Os, American and British, with both Task Forces should be supplied with the following:

(a) A directive of the C.C.A.O. amplifying the political directives of the C.C.S. as well as the economic and financial guides. This directive will be for the guidance of S.C.A.Os in advising and further instructing officers under their supervision.

(b) At least two copies of ISIS.

(c) An appropriate number of copies (25 - 40) of regional maps of the territory unless it is established that maps can be drawn at Task Force H.Q.

(d) A sufficient number of printed proclamations 1 and 2 for the immediate purposes of Task Forces.

(e) Mimeographed copies of proclamations other than 1 and 2 for instructional use. Also draft rules of military courts in tentative if not final form.

(f) Supply of security passes.

(g) A complete file of all intelligence on the territory which has been assembled at this H.Q. to date and is not included in ISIS.

(h) 5 copies each of Basic Handbook on Italy.

(i) 50 copies each of mimeographed plan for use of C.A.Os and

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instructions as to their duties and responsibilities.

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(f) Supply of security passes.

(g) A complete file of all intelligence on the territory which has been assembled at this H.Q. to date and is not included in ISIS.

(h) 5 copies each of Basic Handbook on Italy.

(i) 50 copies each of mimeographed plan for use of C.A.Os and tactical commanders in the discretion of the S.C.A.Os.

In addition to the foregoing, the S.C.A.O. should be furnished with the kits, including stationery, flags, and other paraphenalia, which are to be sent forward with the C.A.Os.

The S.C.A.Os will be responsible for distributing the foregoing material to C.A.Os and for giving them instruction on matters not covered by written instructions referred to below. In particular, the S.C.A.O. will be responsible for distributing at the latest practicable date detailed geographical information drawn from ISIS or other sources, so that the C.A.O. will be equipped with all data in possession of AMGOT on the particular area to which they are assigned. This may involve reproduction of certain of this material at AMGOT H.Q. before S.C.A.Os leave for Task Force H.Qs.

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2. Instructions for C.A.Os.

Written instructions for C.A.Os will be prepared at AMGOT H.Q. 1616 covering the following:

(a) General duties on entering a town.

(b) Specific matters relating to special functions (e.g. Public Health, Civilian Supply) for which they will be responsible in localities in which there is no representative of a special division.

Copies of these instructions will be distributed to C.A.Os through the S.C.A.Os.

3. Instructions for Specialists.

Special Divisions at AMGOT H.Q. will prepare detailed instructions for members of their staff with the Task Forces. These will cover action which is to be taken in the early phases. The specialist officers attached to the Task Forces will be responsible for amplifying the written instructions to C.A.Os and for instructing C.A.Os on their special subjects before they take off.

4. Orders to Sub Task Forces and Combat Units.

The instructions referred to are administrative instructions only and are not orders to C.A.Os and other AMGOT personnel. All are subject to orders and directives issued by tactical commanders. There should be no inconsistency, however, since such orders and directives must be within the framework of the AMGOT plan.

These instructions should be communicated to the C.O. or Chief of Staff of each of the Task Forces or Sub Task Forces by the senior AMGOT officer, so that the C.O. may be fully advised of the administrative instructions which are communicated to AMGOT personnel by this H.Q.

In the discretion of Task Force and Sub Task Force commanders, and if required or permitted by the AMGOT plan, orders to the C.Os of lower units may be communicated on matters affecting Civil Affairs, e.g. preservation of archives and records, guarding of important places, etc. The S.C.A.O. or senior member with each Task Force or Sub Task Force, should discuss these matters with their appropriate officers.

Communication with AMGOT H.Q.

Until the end of the mounting period, AMGOT H.Q. will keep in

Declassified E.O. 12356 Section 3.3/NND No. 785015

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Communication with AMGOT H.Q.

Until the end of the mounting period, AMGOT H.Q. will keep in close touch with AMGOT officers assigned to Task Forces. Instructions and information will be communicated as frequently as possible. When the assault period commences, communications will be difficult if not impossible for a period. The following principles will therefore govern communication between the field and AMGOT H.Q. until H.Q. is established on the island.

(a) Communication will be through the S.C.A.O. who will have available for high priority messages the channels of communication of the Task Forces.

(b) Since communications by AMGOT will be accorded a low priority, no effort will be made to communicate with H.Q. except in the case of emergency matters such as the following:

(i) Casualties to AMGOT personnel.

(ii) Imperative requests for personnel.

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1615

(c) In order to facilitate communication the code address of AMGOT Rear H.Q. which will be established at or near Force 141 H.Q. will be fixed and communicated to S.C.A.Os prior to the end of the mounting period. S.C.A.Os should make arrangements for full and frequent communication to C.A.Os with Sub Task Forces during the mounting period so that as little delay as possible will be involved in forwarding communications, instructions, papers, etc.

Administrative Matters.

The S.C.A.O. will have the responsibility for working out with Task Force and Sub Task Forces and communicating to personnel, administrative details or information on the following subjects:

(a) Calling forward additional personnel.

(b) Replacement of casualties.

(c) Drawing rations and messing.

(d) Drawing personal equipment, ammunition, etc.

(e) Loading of motor transport and drawing of motor fuel.

His instructions from AMGOT should indicate these responsibilities.

DISTRIBUTION:

D.C.C.A.O.
Heads of Divisions
Lt. Col. Poletti
Lt. Col. Gerry
Major Rowell
Capt. Pirie
C.S.O.

Declassified E.O. 12356 Section 3.3/NND No. 785015

URGENT

141F/7950/CA
12 June 1943

SUBJECT: Conference

To: Heads of all Divisions

1. It is proposed to hold a conference in the C.C.A.O's Mess at 1200 hrs, Sunday, 13 June, to discuss the scope, form and method of preparation of instructions to S.C.A.Os etc. It is requested that divisional representatives attend with their proposals.

2. It seems likely that a date earlier than that mentioned at the first Executive Council for the final issuance of instructions will now be called for.

3. The attendance of the following officers is also requested:

Lt.Col. Poletti
Lt.Col. Gerry
Major Rowell
Captain Pirie.

4. The C.S.O's department to provide Secretary.

A.T.MAXWELL,
Lt.Col.,
Principal Administrative Officers
AMGOT

C.M.SPOFFORD,
Lt.Col., G.S.C.,
AMGOT
141 Force
Field

Copy to: D.C.C.A.O.
Lt.Col. Poletti
Lt.Col. Gerry
Major Rowell
Captain Pirie
C.S.O.

Declassified E.O. 12356 Section 3.3/NND No. 785015

AMGOT

AMGOT SECRET

14.F/7930/CA

50

12 June 1943

SUBJECT: Directive from Combined Chiefs of Staff

To: D.C.C.A.O.
C.I.O.
C.F.O.
D.P.H.

The following additions to the Directive from Combined Chiefs of Staff have been received:

Paragraph 6A which is additional to the paragraph 6 previously forwarded.

"6A. The first objective must be to get and keep a local government working smoothly so as to relieve the Commander in Chief of all trouble and anxiety as regards civil population. The following may serve as guidance:

A distinction should be drawn between (A) such organisations as do NOT exist for the benefit and security of the people, e.g. the Party organisation itself and all purely Fascist accretions which have been grafted onto the local government system, and (B) those organisations which are of direct benefit to the people and whose removal would adversely affect the efficiency of the administration. The former should be suppressed, while there is a prima facie case for maintaining the latter."

Paragraph 12, one of the originally omitted paragraphs.

"12. Consistent with military necessity, the position of the Church and of all religious institutions shall be respected and all efforts to preserve the local archives, historical and classical monuments and art."

A.T. MAXWELL,
Lt.Col.,
P.A.O.

P/P 12/6

AMGOT
14.1 Force
Field

1613

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT HUSKY

MOST SECRET

141F/7950/CA

9 June 1943

48.

Memorandum to: C.S.O.

Subject: AMGOT Plan Appendix 'D' - List of Towns in HORNIFIED

1. The following additions should be made to Appendix 'D'.

Province	Town	Population	C.A.Os	C.A.P.Os
Caltanissetta	Niscemi	20,000	1	1
	Total		7	6
Catania	Adrano)	25,000		
	Biancavilla)	16,000	1	2
	Total		16	20
	Grand Total		100	124

2. Will you please arrange for Captain Davis and Lt. Krupa to incorporate additional C.A.Os and C.A.P.Os in the T/O W.E. as follows:

	C.A.Os	C.A.P.Os
American	1	2
British	1	1

3. The alterations referred to in paragraph one should be issued by Force 141 as an official amendment to Operation Instruction No. 9 issued 1 June. It is not necessary to issue this amendment separately but it should be reserved until other amendments have to be issued as well.

40 regs

A.T.MAXWELL
Lt.Colonel
Principal Administrative Officers
AMGOT

C.M.SPOFFORD
Lt. Col.

AMGOT
141 Force
In the Field

Copies to: Captain Davis (ON 7851)
Lt. Krupa (ON 7848)

C.S.O.
To See .....
1612

Declassified E.O. 12356 Section 3.3/NND No. 785015

Copy Recd.
Echo. Circular ltr N.O/50
Should not be allowed list
but be Pilotted by Capt Barsa
should be left by para 1 ltr D/O

Instructions given. See 7853 Vol 2
D.o Lilley 14 June.
Dpt Line

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44

BIGOT - HUSKY

MOST SECRET

14AF/7950/CA

9 June 1943

Memorandum to: Col. Holmes, Liaison Section, A.F.H.Q.

1. At a recent discussion between yourself, Col. Spofford and Col. Maxwell the question of the interpretation of paragraph 11 of the Directive from the Combined Chiefs of Staff contained in Fortune 303 was considered.

2. It is understood that you were considering a signal to the C.C.S. indicating that the Commander-in-Chief contemplated an interpretation of the paragraph of "the powers of the Crown" in the sense of the "Soveriegnty of the Fascist Government."

3. We should be glad to be informed where the matter now stands.

A. T. MAXWELL
Lt. Colonel
Principal Administrative Officer
AMGOT

HQ AMGOT
14A Force
In the Field
ATM:rl

1610

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET
141F/7950/CA
6 June 1943

45

MEMORANDUM: To Hq. Force 141 G(OPS)

With reference to plan for AMGOT dated 1 June, may two copies of all future amendments be forwarded to the Directorate of Civil Affairs, War Office, and two copies to the Directorate of Civil Affairs, Washington.

R. J. P. THORNE THORNE,
Lt. Colonel,
Chief Staff Officer

H.Q. Force 141
Field
AMGOT

P/A 6/6 1600

File

AMGOT - HEADQUARTERS 7950 46

Rules for the preparation of letters etc. for signature and the handling of correspondence at AMGOT headquarters

1. All documents coming in or going out of AMGOT Headquarters will pass through the secretariat which will ensure that the document is in proper form and bears its proper file number, date, etc.

2. All official letters whether from the secretariat or from the Special Division branches will be prepared for signature by or on the behalf of the C.C.A.O. except those letters referred to in para 4 below. All important letters notably those dealing with

Policy or changes of policy
Most secret subjects
Personal matters affecting officers

or those addressed to

Superior authorities
Third parties
Other commands

will be signed by the C.C.A.O. or D.C.C.A.O. or by the C.S.O. for them.

3. Other documents dealing with divisional administrative matters not concerned with policy but any with the application of an agreed policy will be signed by the head of the division concerned or his deputy but for and on behalf of the C.C.A.O. Such letters from divisions will normally be confined to addresses in military branches or sections of the armies

e.g. Public Health to Military Medical Services
Civilian Supply to Q or G-4 on Movement Control, etc.

4. Heads of divisions will sign in their own names (i.e. not for and on behalf of C.C.A.O.) any documents addressed to officers of their own services within the territory or to other branches of AMGOT

e.g. Commissioner of Public Safety or Superintendent of Police to C.A.P.O. at LADBROKE.
Director of Public Health to Sanitary Officer at MUSTIAN.

All such letters will be passed through the C.S.O. in order that he may be familiar with the contents. Heads of divisions at Headquarters will not write to C.A.O.s or officers of other divisions in the provinces. Any communications which heads of divisions wish to make to C.A.O.s in the provinces will be made by the C.S.O. on behalf of the C.C.A.O. The officers of the special divisions in the provinces bear the same relation to the senior C.A.O. of their provinces or regions as do the heads of divisions at HQ to [illegible] reports of all specialist officers in the provinces

Declassified E.O. 12356 Section 3.3/NND No. 785015

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Policy or changes of policy
Most secret subjects
Personal matters affecting officers

or those addressed to

Superior authorities
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e.g. Commissioner of Public Safety or Superintendent of Police to C.A.P.O. at LADEROUE.
Director of Public Health to Sanitary Officer at FUSTIAN.

All such letters will be passed through the C.S.O. in order that he may be familiar with the contents. Heads of divisions at Headquarters will not write to C.A.O.s or officers of other divisions in the provinces. Any communications which heads of divisions wish to make to C.A.O.s in the provinces will be made by the C.S.O. on behalf of the C.C.A.O. The officers of the special divisions in the provinces bear the same relation to the senior C.A.O. of their provinces or regions as do the heads of divisions at HQ to the C.C.A.O. Accordingly reports of all specialist officers in the provinces on their own subjects will pass through the senior C.A.O. of the province or district before being sent to HQ so that he may be familiar with the contents and may make any comments.

5. Classification. Officers who originate communications will be responsible for proper classification. The classifications which will be used are as follows:

American Secret = British Most Secret
American Confidential = British Secret

6. In addition officers will be responsible for Bigot - Husky classification where applicable.

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File on Plan Ang. 4

BIGOT.

1950

44

MOST SECRET

HQ FORCE 141

23 April 43

1608

Preliminary note on Social Security Services and Welfare.

1. Under the present regime, a number of social insurance and provident funds are in existence covering workmen's disability unemployment, death, sickness, etc. These institutions also deal with families, children, etc. Some of these institutions and organisations pre-date the present Fascist regime but were extended and adapted by the regime. The titles of the organisations nearly all include the word "Fascist". They fall under the supervision of Fascist party machine, but are not in themselves politically undesirable or harmful, indeed, a number of these institutions are quite enlightened and useful.

The funds of these institutions are derived from contributions from workmen, employers and the State. The amount paid in goes in paying for hospital treatment, etc.

These institutions must be continued and the compulsory aspect of the contribution by employees or employers alike must also be maintained. The funds are certainly not liable to confiscation without creating grave injustice.

Instructions to Civil Affairs Officers will, therefore, include instructions to maintain these institutions in existence and Allied military services employing labour will be required to contribute those amounts which employers normally have to contribute. This will have to be explained to military services, but it will be sufficient to do so after occupation.

Action now required is to draft an instructions to Civil Affairs Officers.

2. Children, maternity and similar Services.

A number of these services are the direct outcome of the Fascist regime, including convalescent homes, seaside-holiday camps, etc. Admission to the institutions and organisations dealing with children is normally restricted to the Youth Movement of the Fascist Party, but since membership of these Youth Movement institutions is to all intents and purposes compulsory (except for foreigners and Jews) the institutions, in fact cover all Italian youth. It is desirable that these institutions should be maintained in existence, but severed from the control of the party machine.

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The territorial organisation covering such institutions usually include committees of local residents, administrative officials and above all Fascist officials. It will be the policy of the military government to maintain local committees, after eliminating the Fascist members and add to the committees, either or both, additional local residents and civil administration officers.

In the first phase many of these institutions will probably be required for military occupation, but when vacant they will be supervised by civil administration officers on the above lines. Funds for their maintainence should as a matter of principle be drawn from the local administration and included in the local administration budget, for subsequent inclusion in the area budget.

.....para 2.....

Declassified E.O. 12356 Section 3.3/NND No. 785015

No action required at this stage, except a general direction to Civil Affairs Officers in their instructions.

3. Insurance.

A large part of the insurance business in Italy is conducted for and on account of the State, this is especially the case where life insurance is concerned. Life policies should be maintained in existence, but premiums and other contributions will be subject to the moriatorium provisions. The control of insurance generally, and of life insurance in particular, will be the responsibility of a controller of insurance, acting under the Chief Finance Officer of the civil administration. ~~It may be possible to combine functions of controller of banks and controller of insurance. This will depend upon the personnel available.~~

Foreign insurance policies will be subject to exchange restrictions, ~~enforced~~ covered by the financial proclamations. The responsibility for dealing with the remittance of funds and correspondence relating to foreign insurance policies will be that of the Chief Finance Officer.

4. Famine Relief.

Famine relief in any part of the civil population will be dealt with by ~~the Civil Affairs administration~~, a forecast of plans is not yet possible. The general principle would be that famine relief would not be issued gratuitously. It will probably ~~eventually~~ be necessary to administer famine relief through local administration under supervision and in connection with ration cards and the ration offices. If the population is too indigent to be able to pay the cost of famine relief, it should nevertheless be debited to the local administration and provided for in the area budget, either as a standing vote or as a suplementary appropriation.

5. General Public Health Measures.

General public health measures, such as vaccination, innoculation, etc., will be dealth with by the Civil Affairs Director of ~~medical services~~ and provision for the necessary stores and equipment will be made by him.

6. "Dopo Lovoro", Fascist Regime.

The Fascist Regime has set up throughout the country an organisation which is collectively known as the "Dopo Lovoro". This organisation covers recreational and sports facilities for groups of workmen and employees, the activities of the organization range over such diverse hobbies as bee-keeping and stamp collecting, to football and hiking. The organisation as a whole is undoubtedly beneficial, but ~~potentially tied up with the party machine and policy, as to be~~

Declassified E.O. 12356 Section 3.3/NND No. 785015

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No action required at present, except to incorporate this policy in draft instructions to Civil Affairs Officers.

THE LORD RENNELL OF RODD,
Major General.

HQ FORCE 141
23 April 1943

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT.

MOST SECRET

HQ FORCE 141

23 April 43

43

1605

Miscellaneous
Notes on ~~Military~~ Services.

1 Banks

2. Control of Banks.

Financial Policy

(1) The procedure to be observed in dealing with Banks will be laid down in detail in instructions issued by the Chief Finance Officer for Civil Affairs to the Controller of Banks. A note on Banks will have to be included in the general instructions to all Civil Affairs Officers and to the Task Force Commanders for issue to formation Commanders, who should re-issue to subordinate Commanders down to a low level. The reason is that a town may be occupied in the first instance by troops under the command of a quite subordinate Officer, who will be responsible for taking action in respect of banks.

Financial Policy

(2) Banks will be closed on occupation and will in no circumstances be re-opened for public business without an order from the Chief Finance Officer. On occupying any center containing a bank, the officer commanding the troops must post a guard on bank premises, instructing the bank officials that the bank is closed until further notice, and that they are to hand over to him the keys of the vaults, fromwhich nothing is to be removed without the permission of a Civil Affairs Officer.

(3) In the normal course of events, no permission will be given to removing anything from a vault so long as the bank is closed to public business. Before anything is removed ownership must be established. In addition to removing the keys of the vaults, the officer posting the guard should, if possible, take steps to seal the vault doors, since bank officials will normally try to retain duplicate sets of keys, or deny possession of any keys.

(4) When the local Civil Affairs Officer considers it practicable, a portion of the most suitable bank premises may be set aside for the accommodation of the local army pay office, which will probably also require vault accommodation. This will have to be arranged by the local Civil Affairs Officer with the local bank officials, regarding the suitability of the vault and the removal of the contents to make room for the pay office, cash and records, so as to enable the personnel of the pay office to have access to a vault, into which no bank official, even when the bank is opened, will have access unaccompanied.

(5) Guards posted on banks must remain posted until with-drawn by higher authority, who must satisfy himself that there is no danger of looting or the unauthorized removal of valuables by bank officials.

(6) Banks will normally be re-opened if local cash

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Civil Affairs to the Controller of Banks. A note on Banks will have to be included in the general instructions to all Civil Affairs Officers and to the Task Force Commanders for issue to formation Commanders, who should re-issue to subordinate Commanders down to a low level. The reason is that a town may be occupied in the first instance by troops under the command of a quite subordinate Officer, who will be responsible for taking action in respect of banks.

( ) Banks will be closed on occupation and will in no circumstances be re-opened for public business without an order from the Chief Finance Officer. On occupying any center containing a bank, the officer commanding the troops must post a guard on bank premises, instructing the bank officials that the bank is closed until further notice, and that they are to hand over to him the keys of the vaults, fromwhich nothing is to be removed without the permission of a Civil Affairs Officer.

( ) In the normal course of events, no permission will be given to removing anything from a vault so long as the bank is closed to public business. Before anything is removed ownership must be established. In addition to removing the keys of the vaults, the officer posting the guard should, if possible, take steps to seal the vault doors, since bank officials will normally try to retain duplicate sets of keys, or deny possession of any keys.

( ) When the local Civil Affairs Officer considers it practicable, a portion of the most suitable bank premises may be set aside for the accommodation of the local army pay office, which will probably also require vault accommodation. This will have to be arranged by the local Civil Affairs Officer with the local bank officials, regarding the suitability of the vault and the removal of the contents to make room for the pay office, cash and records, so as to enable the personnel of the pay office to have access to a vault, into which no bank official, even when the bank is opened, will have access unaccompanied.

( ) Guards posted on banks must remain posted until with-drawn by higher authority, who must satisfy himself that there is no danger of looting or the unauthorized removal of valuables by bank officials.

( ) Banks will normally be re-opened if local cash resources are sufficient to warrant this and may then be opened for restricted general public business and the public may be required to restrict drawings, according to cash availabilities. Bank maturities during the period of which banks are closed are covered by moratorium provisions in proclamations.

Action required at this stage:

(i) To draft instruction for issue by Task Force Commanders to officers.

(ii) To draft instructions to Civil Affairs officers.

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2. ~~Antiquities~~ Monuments and Fine Arts.

( ) Italian legislation provides for a prohibition on the export of fine arts, without submission of the object exported to the appropriate department for assessment and payment of export duties; and permission is only granted, subject to the object not being of national importance. Under international law, laws of the country occupied, unless repugnant to humanity or civilization, remain in force, therefore, the existing regulation regarding the exporting of works of art will remain in force. It is, however, suggested that the ~~high military authority~~ will wish to make a general prohibition on the works of art being exported, at any rate for sometime pending the re-establishment of the appropriate machinery and to prevent the illicit smuggling of works of art by troops out of the country.

( ) ~~Civil Affairs Officer at H.Q. of the military government will be deputed to~~ deal with works of art and antiquities, including their preservation and maintenance.

( ) Application for the export of works of art, ~~in due course~~ will be addressed to ~~the H.Q. military government by Allied nationals.~~

( ) Certain monuments and antiquities should be placed out of bounds to troops, except when visiting in parties. In the first stage certain monuments should be placed out of bounds altogether. Museums will, at the outset of occupation, be closed and only re-opened under the authoritative of the Senior Civil Affairs Officer of the province.

Action required:

(i) To draft a general order regarding works of art and antiquities by G.O.C. 141 Force, for re-issue to Task Force Commanders.

3. Scientific Institutions.

Scientific Institutions will be dealt with at ~~the H.Q. of the military government~~, as any other administrative matter ~~which~~ falls outside the domain of a special province.

An order to troops regarding scientific institutions will probably be required, but need not be prepared before occupation. Generally speaking scientific institutions will continue to function, notably the volcanic observatories, the supervision of which should be undertaken by the Air Force, since they include in their work under meteorological research.

~~No action required at present.~~

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An order to troops regarding scientific institutions will probably be required, but need not be prepared before occupation. Generally speaking scientific institutions will continue to function, notably the volcanic observatories, the supervision of which should be undertaken by the Air Force, since they include in their work under meteorological research.

No action required at present.

4. Schools.

Schools will be closed on occupation and will not be re-opened without permission of the H.Q. of the military government. In point of fact, a large number of schools will almost certainly be required for military and will not be available for teaching. In any event, schools will not be re-opened until it has been found practical to lay down a policy in regard to local education, which will fall within the province of a Director of Education at the H.Q. of the military government.

A revision of school books, curriculum and teaching will be necessary before the recommencement of education is permitted. This will take some weeks. There is no objection to provision, and

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preliminary permission being given for Church schools to be re- opened provided that the education therein conducted is conducted by teachers under the control of the Church authorities and not under the control of the party machine. Permission to re-open such schools will be considered to be exceptional permission and not of general application.

University teaching will cease from occupation until further notice. Scientific research carried on at a University will be permitted to continue, if its purpose can be shown to be of value to science or to the occupying troops.

No action required at present, other than a summary of the above in the general instructions to Civil Affairs Officers.

5. Police, Fire Service, Defense Services.

~~The police organization will be the object~~ of a separate note. Fire services will in Civil Affairs be dealt with by the police division. The local fire service organization will be maintained in existence supplementing and working in conjunction with military fire precaution services. The Civil Affairs police officers will be responsible for liaison with military services. Local personnel in uniform engaged on fire services will not be interned. The personnel will be provided with Civil Affairs passes (in so far as the personnel is not individually undesirable) to enable them to carry on with their duties. If this personnel is in uniform the Civil Affairs passes will be counter-signed by the Provost Marshall organization.

Civil Defense Services will be maintained so far as possible in existence, especially in connection with local medical organization, first aid posts, etc. Local personnel engaged in these services will be provided with Civil Affairs passes as above (circulation of Doctor and motor vehicles is dealt with below under "Hospitals").

Responsibility for the local civil defense organization will be with the Senior Civil Affairs Officer and his Civil Affairs police officers in each province. It will be the duties of the local civilian affairs officer to maintain liaison with military authorities on the subject of civil air defense.

Action required: To draft necessary instruction for incorporation in Civil Affairs general instructions and to prepare a note for unit Commanders to issue to the military branches concerned. This policy to be approved by General Staff Force 141 before the instructions are drafted.

6. Hospitals, etc.

In the first phase all hospitals, convalescent homes, asylums, etc. will be dealt with by the military medical service, which will be responsible for the allocation of accommodation between Civil and military patients. A director of medical services at H.Q. military government will maintain touch with the military medical service and represent the needs of

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6. Hospitals, etc.

In the first phase all hospitals, convalescent homes, asylums, etc. will be dealt with by the military medical service, which will be responsible for the allocation of accommodation between Civil and military patients. A director of medical services at M.G. military government will maintain touch with the military medical service and represent the needs of the civilian population, but the authority of the director of military medical services in this phase will be final. All local medical personnel, most of which will be found to be in uniform, or furnished with official brassards, and therefore ranking as protected personnel under international conventions, will come under the authority of the director of military medical services and his delegates who will decide the allocation of such protected personnel between civil and military requirements.

The local direction of civil medical services will fall under the Civil Affairs director of medical services. Actually employed personnel (Doctors, surgeons, nurses and orderlies) will come under the direct control

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of the director of military medical services and will be controlled directly by the local machinery. Pub. Hea'th

Civilian practitioners, not in uniform, or equipped with an official brassard will be dealt with by the Civil Affairs Director of ~~medical service~~, who will make recommendation concerning the issue of passes and the supply of petrol, etc. for such practitioners. The provision of petrol, etc. for uniformed personnel falling under the catagory of military protected personnel will draw petrol, etc. for their requirements under the authority of a Director of ~~military medical services~~. Pub. Health.

It will be for the director medical military services to transfer to the civil director medical services control of such hospitals, convalescent homes, maternity homes, lunatic asylums, etc. as are not required in whole or in part for military use. If an institution is required in part for military and in part for civilian use, authority over that institution will rest in the director of military medical services.

Pub. Health

The provision of drugs, dressings, etc. for all hospitals will come under the control of military medical services who will be wholly responsible even if a part of the institution is used for civilian patients. Supply of drugs and dressings for institutions not required for military personnel in whole or in part will be the responsibility of the ~~Civil Affairs~~ Director of ~~medical service~~ and will be included in the demand for civilian medical stores, as well as the stocking of pharmacies, dispenseries, etc. for the civilian population.

In a second phase after operations have ceased, the transfer of hospitals not required for the hospitalization of military patients will be effected, subject to the retention of certain institutions for future operations.

All ~~[illegible]~~ stores of medical material, either military of civilian will be in the first instance under the control of the director of military medical services who alone will be in a position to provide the necessary personnel to allocate stores, supervise the distribution and protect them from pilfering or looting. In the first phase civilian military stores will be turned over to the ~~Civil Affairs~~ Director of medical services. Pub. Health.

Action required: to consider this policy with D.M.S. 141 Force and to draft the necessary instructions for the military medical service organizations and C.A.O.

7. Rationing.

The existing system of food, clothing, etc. rationing will be maintained and existing ration cards will be continued. The supervision of the local rationing system for the civilian population will be the responsiblity of the civilian supply division of ~~the military government~~. The head of the division in conjunction with the ~~Civil Affairs~~ Director of ~~H.S.~~ will be responsible for reviewing the scale of rations in the light of availabilities. A.A.G.T.

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If a rationing period, provided on existing cards is coming to an end before the rationing system as a whole can be reconsidered, the existing system and cards will be continued and further cards will be printed in the same form.

Applications for the transfer of personnel from one scale of rationing to another (e.g. to transfer dock labour from the class of light worker to the class of heavy worker) will be made to the existing rationing organization by ~~the~~ the military authority employing the labour.

In the event of the military authorities employing labour, issuing rations to the labour, it will be the responsibility of the

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military authorities to advise the Civil Affairs Administrative Officer and to endorse the ration cards of the labour, showing employ, so as to ensure that rations are not drawn from two sources. This endorsement can be effected by the stamping of the ration card at the time of the issue of rations. The Security Organization of the forces will be responsible for advising the local ration office through the Civil Affairs Officer of the names and identity of the labour employed if and when rationed.

The supply of the retailers with food imported by the occupying authorities as well as of goods imported for sale will be the responsibility of the Civil Supply Division in conjunction with whatever local economic board is set up. The machinery for the distribution of such imported material can only be worked out when a decision has been reached regarding the economic control of the territory occupied at a lower level, since it depends to a large extent upon how far such organizations as U.S.C.C. and U.K.C.C. function in the territory. The general policy, however, should be to use local wholesalers and to reserve the existing machinery for the distribution by the importing organization and retailers.

~~Famine relief and emergency relief is not dealt with in these notes.~~

Goods imported for distribution through retailers will, of course, be paid for by the retailers and only in exceptional cases will free distribution of food be made and then only in the event of famine, epidemics, etc.

Action required: To draft instructions in conjunction with A.D.P.L. on the British side and the appropriate branch on the American side.

THE LORD RENNELL OF RODD,
Major General.

HQ FORCE 141
23 April 1943.

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MOST SECRET

AMGOT

25 May 194

1950

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Please

MEMORANDUM TO: Lt. Col. Spofford and Lt. Col. Maxwell

SUBJECT: Extracts from CCAO's memoranda,, dated 23 April 1943.

The following points, majority of which are included already in the 76 plan, have been cut out for inclusion in the instructions to be given to CAO's:

1. Banks. To be closed and not reopened until CFO gives permission; guards to be posted; keys handed over.

2. Fine Arts. Export illegal; prohibition necessary to prevent smuggling; certain area to be placed out of bounds to Troops.

3. Scientific Institutions. Dealt with by HQ AMGOT; particularly note volcanic obervatories which should be supervised by RAF.

4. Schools. Closed and not reopened without CCAO's permission; education policy to be worked out first; church schools will reopen first.

5. Fire Services. To carry on; firemen in uniform will not be interned but will be issued with AMGOT passes. If in uniform, pass will be countersigned by Provost Marshal.

6. Civil Defense. Workers to be issued with passes.

7. Medical. All hospitals initially under DUMS; ditto all personnel and stores; DUMS will allocate between civil and military.

8. Rationing. Existing system to be maintained; supervision of rationing system to come under Civilian Supply; only in case of famine or epidemic will free food be issued, normally distribution will be by sale through existing wholesale and retail organizations.

9. Social Insurance. To be maintained on the present compulsory basis; Allied Military Services acting as employers will contribute as if they were civilian employers.

10. Children's and Maternity Services. Will be continued but divorced from Fascist Party machine.

11. Famine Relief. Will be paid for by population; if population cannot pay charge, will be debited to local administration.

12. Public Health. Generally the vaccination and innoculation dealt with by Civil Affairs who will provide necessary stores.

13. "Dopo Lavoro" This is so inextricably tied up with Fascist

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6. Civil Defense. Workers to be issued with passes.

7. Medical. All hospitals initially under DMS; ditto all personnel and stores; DMS will allocate between civil and military.

8. Rationing. Existing system to be maintained; supervision of rationing system to come under Civilian Supply; in case of famine or epidemic will free food be issued; normally distribution will be by sale through existing wholesale and retail organizations.

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12. Public Health. Generally the vaccination and innoculation dealt with by Civil Affairs who will provide necessary stores.

13. "Dopo Lavoro" This is so inextricably tied up with Fascist Party organizations that its activities must be suspended even if they appear at first to be benefical.

P.F. BENTON-JONES,
Captain, R.A.,
AMGOT

HQ Force 141
Field

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42A

PART 11.

Note:- Part 11 will contain brief notes for Civil Affairs Officers drafted for the benefit of Junior Officers, therefore, containing only broad directions and guidance. The notes should cover the following subjects and any additional which may be considered necessary here; since some of the notes are connected with the subject matter of special divisions, care must be taken to see that they are consistent with the directions issued to specialist Officers. 1600

1. Banks.

To be closed, guarded and not re-opened.

2. Taxation.

The existing form of taxation will be continued and taxes will be collected, but there is bound to be ~~made~~ before the system can be restored. Subject instructions which may be given later on, arrears of taxes due will be collected.

3. Monopolies.

The system of salt and industrial monopolies will remain in existence. They are an integral part of the fiscal system of the country.

4. Road Communications.

The road administration will be placed at the disposal of the engineer units staff, Civil Affairs Officers to assist by re-establishing road gangs for repairs, etc.

5. Railroad administration.

Railroad administration will be placed at the disposal of engineer units and will not concern Civil Affairs Officers until the second phase of the administration.

6. Public Utilities.

Public Utilities ~~if not~~ taken over by engineer units will be a responsibility of Civil Affairs Officers.

7. Telephone, and telegraph, and posts.

All telephone, telegraph and posts will be taken over by signal units and will not be the concern of the Civil Affairs administration. Describe arrangement with Chief Signal Officers.

8. Civil personnel services.

Civil personnel services will be suspended until

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8. ~~Civil personnel~~ Postal services.

~~Civil personnel~~ Postal services will be suspended until further notice, directions to be issued regarding censorship, and resumption of ~~personnel~~ postal services will be issued in due course. A

9. Medical Services. (in Hospitals)

Described briefly, arrangements made with D.M.S. B

10. Education.

All schools will be closed until further notice, they will not be reopened until arrangements have been made regarding curriculum and teachers. Applications to re-open Church schools and private schools A

Police.
Fire Service.
Prisons.

.....para 10.....

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to be forwarded through Civil Affairs channels to higher authority, before permission is granted.

11. Churches and Church Premises.

Churches and church premises are to remain open and used for the purposes intended, with freedom of access for the population to Churches. Reports on behaviour of Church personnel to be forwarded through Civil Affairs channels to higher authority, before action is taken.

12. Ancient Monuments.

Ancient monuments are to be protected and if necessary placed out of bounds at the local discretion of Civil Affairs Officers.

13. Markets and Shops.

Markets and shops to be re-opened within shortest time possible, subject, of course, to curfew restrictions, Civil Affairs Officers to exercise discretion about granting passes to bring in produce, even during curfew hours with consent of local unit Commanders.

14. Rationing.

The existing system to be continued in force and this to be impressed on local administration and people. Scales of rationing not to be altered, without direction.

15. Famine Relief.

Famine relief will form the subject of special directions, the general policy being that no food will be distributed free.

16. Labour.

Civil Affairs Officers to assist local units to obtain labour, using local administration whenever possible. Civil Affairs Officers to report at the earliest possible moment to their superiors, local scales of wages by categories.

17. Requisitioning and local purchases.

Requisitioning and local purchases summarized very briefly. Arrangements made with local Services.

18. Billetting.

Summarized very briefly. Arrangements made with local Services.

19. Provision of Funds.

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Requisitioning and local purchases summarized very briefly. Arrangements made with local Services.

18. Billetting.

Summarized very briefly. Arrangements made with local Services.

19. Provision of Funds.

(See accounting instructions). Funds will be provided administration Officers by their superior personnel, if out of touch, they may draw from local paymaster and cashier. No public funds to be used for advance pay or allowance to Officers Services. No checks to be cashed by Civil Affairs Officers.

20. Enemy Property.

Civil Affairs Officers will, in the absence of a representative of custodian branch, take over, secure and account for enemy property of all sorts. (See below regarding booty).

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21. Booty. A.

Definition and disposal of.

22. Police. 15A.

Police summary of duties of Civil Affairs police and policy regarding local police.

23. Records. 11 A. A2

Preservation of all records including Fascist and police records. These to be taken into custody to prevent destruction.

24. Agriculture. C

Agriculture to be continued.

25. Local Industries. C

Local industries to be restored and continued, steps to be taken to prevent industrial units removing essential parts from industrial plants for their own use.

26. Censorship, Press and Films. Inclusti One. D

Censorship, press and films; describe arrangements with inC.

27. Reports. D

Instructions for rendering periodical Civil Affairs sectional reports. Summary of activities of Civil Affairs Officers political reports on local public opinion and feeling.

? Pro forma.

28 Security Police C. — B.

2~~9 Prisons (Pris)~~ } A2

30 Prisons & Civilian B.

31. Censors.

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BIGOT MOST SECRET

PART III.

426

Duties of Civil Affairs Officers on taking over Districts, and other urban centers.

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1. Limited numbers of Civil Affairs Officers have been allocated to each assault force and are for this purpose attached to the assault Commander of each assault.

Civil Affairs Officers will not go ashore in the first assault stage, but will subject to the discretion of the assault Commander go ashore as soon as a sufficiently substantial area has been occupied to warrant their presence ashore. As soon as they go ashore, which should as far as possible be in parties or not less than two, they are to ascertain the whereabouts of combat units and make arrangements for their own transport to the places where they consider (within their own discretion) that their presence may be needed. They will take ashore with them a supply of the proclamations with which they have been furnished.

As soon as an urban center has been occupied, a copy of proclamations number one and number two, followed by such other proclamations as may be provided, will be posted up in a public place (e.g. townhall, market, public square, etc.). Proclamations will not be posted up on Churches. Several copies of each proclamation will be posted in the larger centers, where people are likely to congregate and able to read them. The posting of proclamations should follow contact with the local civic or administrative authority, who should be brought along with the Civil Affairs Officer for the first posting of proclamations.

The posting of proclamations in other parts of such centers may be undertaken by the local authorities, if considered reliable or by any other personnel detailed for the purpose.

2. On making contact with the Administrative or Civic authorities, Civil Affairs Officers will instruct them to remain at their posts and to continue doing their work. Civil Affairs Offices will be opened in suitable premises which for choice should be in the local Fascist headquarters (Casa del Fascio). If not suitable, Civil Affairs Officers will install themselves in the local town hall or administrative office. In any event they will take offices in a prominent and suitable building and evict any occupants for the purpose, but care will be taken not to remove, destroy or damage any archives or residence.

3. Local Fascist and police records are to be seized and secured. Combat units are to be warned of the necessity of securing records of all sorts and preventing their destruction.

4. Having set up the offices and displayed a notice to that [illegible] authorities in the area will be notified

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3. Local Fascist and police records are to be seized and secured. Combat units are to be warned of the necessity of securing records of all sorts and preventing their destruction.

4. Having set up the offices and displayed a notice to that affect, all the military and civil authorities in the area will be notified of the location.

5. If time permits before entering any substantially inhabited center, arrangements should be made by Civil Affairs Officers, with the combat units engaged to deal with the following matters:-

1. To close and mount a guard on all Bank premises, (See instructions in Part II, regarding Banks).

2. To guard power stations and public utilities.

3. To prevent the access of troops to Church premises (e.g. Convents, etc) or monuments which

.....para 5 (3)

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Declassified E.O. 12356 Section 3.3/NND No. 785015

3 May

40

Plan Stab-Baun appears that no amendments to that of amendments to plan the order. ~~It is~~ Any amendments should go ~~not~~ through G(Ops) as Plan has now been issued as operational order.

for liason section
W. L. Graham
Capt. C.H.C.

Operations
Please see
To SEE C in C's Sec'ts 3/5

HEADQUARTERS
Date 3 June 43.
No. 7950
FORCE 141

Declassified E.O. 12356 Section 3.3/NND No. 785015

39

HEADQUARTERS
DATE: 1 MAY 1945
IN 7950
F 141

Copy handed to D.C.A.O.

MOST SECRET.

NO.30 JCS 1703.
JOINT MAT 43.

FROM :ADMIRAL KING.
TO :GENERAL TO ETSENHOWER FOR INFORMATION.
ORIG.NO:299. CCS 680.

TOO WHL.
WHL RD.
TOP WHL.

STATUS DIRECTIVE/GOVERNMENT U.S. AND BRITISH REPRESENTATIVES HAVE AGREED TO SECTION 2, MONETARY AND FISCAL, ORDERS AND ANNEXES I RECEIVED ATTACHED. FINAL DRAFT SUBSTANTIALLY SAME AS DRAFT U WITH EXCEPTION UNDER MILITARY BRANCH A. AGENCY WHEN RULE OF EXPEDIENCY AS AGENT SUBSTITUTED FOR "FAILED MILITARY DUTY" SECTION I PARTS 1. CHANGES ALSO AGREED WITH MINOR MODIFICATIONS OF DRAFT U RECEIVED PARAGRAPHS 2, 5 AND 12 AND PARAGRAPH 4 APPENDIX B MARKET STEEL UNDER DISCUSSION. U.S. AND BRITISH REVISED COPIES HAVE RESULTED. FINAL CHANGES OF DIRECTIVE TO CONFORM CHIEFS OF STAFF NOTE REQUIRED THAT THESE CHANGES BE AGREED AND TRANSMITTED TO YOU. NO DEADLINE DATES HAVE YET BEEN DISCUSSED. THIS MATTER UNDER DISCUSSION FOR HIGHER LEVELS.

AFHQ DISTRIBUTION.
ACTION: CMC HOLMES.
INFO : SHC GS (TWO HDS)
DTO AG
C&O USN
G-3 AIR HEADQRS.

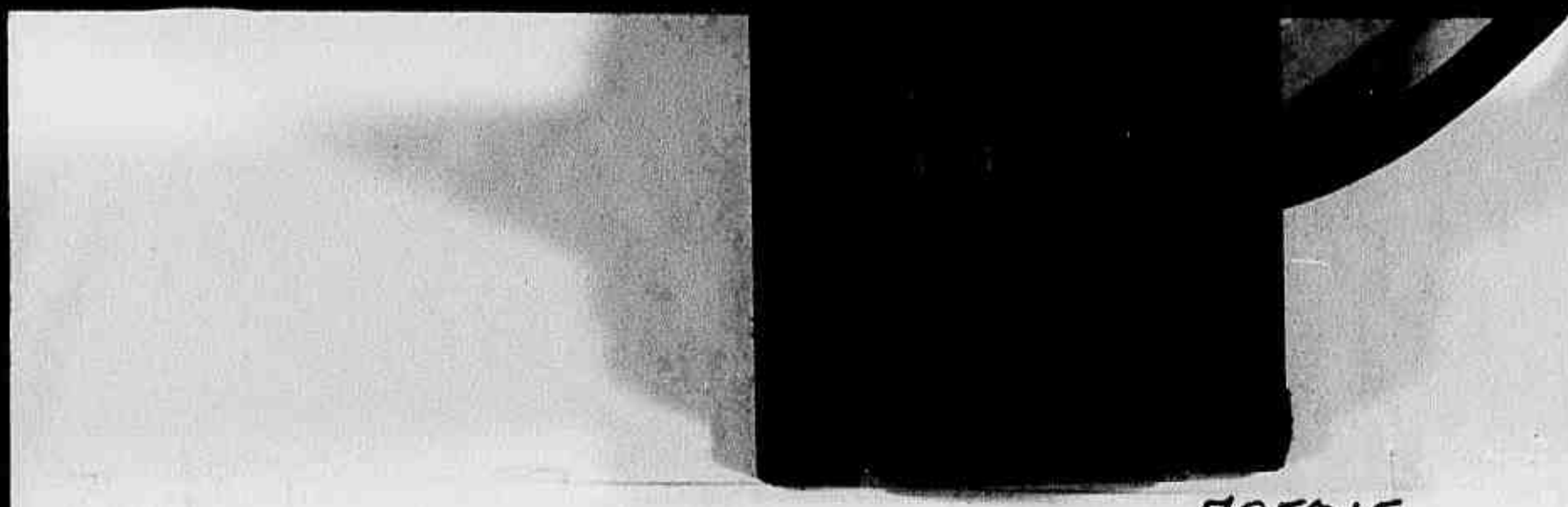
OUT DISTRIBUTION.
DEVERS AFHQ ACTION.
FS TO [illegible] 1
WAR ROOM 1

SEC. 00030/31.
T.S. 10202/31. CMB.

ACTION

1595

Finance



Declassified E.O. 12356 Section 3.3/NND No. 785015

38

BIGOT

MOST SECRET

141F/7950/CA

30 May 1943

Subject: Plan for Military Government of HORRIFIED

Memorandum To: Major Steele Baume, G(Ops), Force 141

I suggest that in distributing the copies for examination you make one available to General Huebner as soon as possible. I think he is not familiar with the earlier drafts and because of certain questions that may possibly arise at Force 343 I think that it is important that he be familiar with the document.

C. M. SPOFFORD
Lt. Col., G.S.C.
Acting D.C. AMGOT

HQ AMGOT
In the Field
CMS:rl

P.A. 30/5

159

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET
29 May 1943

34

MEMORANDUM TO: Captain Graham

1. You will proceed to Force 141 with AMGOT final plan on 30 May 1943 and hand to Major Steele Baume a complete plan in stencilled form including index less all appendices marked F.

2. G (Ops) will immediately arrange for the printing of copies of the plan in accordance with Annex A attached. 21A

3. Under Order 35 it is necessary for AFHQ to approve the plan before Force 141 issues it. Colonel Holmes, Liaison Section, AFHQ, telephone Freedom 126, has already studied the previous draft unofficially. It should therefore be possible to obtain the earliest approval of the Commander-in-Chief to the issue of the plan. While this matter is primarily one for G (Ops) you should place yourself at Major Baume's disposal to take down a copy urgently to Colonel Holmes with any comments Force 141 may wish to make.

4. Force 141 will thereupon issue the plan with an operational instruction attached in the following form:

"The attached plan for the Allied Military Government of Occupied Territory, AMGOT in HORRIFIED, is forwarded. The necessary ~~arrangements~~ instructions required by the plan will be included in the Task Force orders."

A. T. MAXWELL,
Lt. Colonel,
Principal Administrative Officer,
AMGOT.

Force 141
Field

1593

Declassified E.O. 12356 Section 3.3/NND No. 785015

URGENT

Cfz 10.6.8.0.1 36A

BIGOT

MOST SECRET

141F/7985/GA

25 May 1943

7950

Subject: Preparation of Final AMGOT Plan

To: G (Ops.) 141 Force

1. Since our discussions yesterday with Major Steele-Baume, Lt. Col. C. M. Spofford and Lt. Col. A. T. Maxwell, we have received some indication as to the contents of the directive to be received from the C.C.S. We are, therefore, reviewing the text of the draft plan of 23 May in the light of this information.

2. As soon as the plan is in final form, it will again be submitted for official consideration by 141 Force. In the mean time, we should be glad if you would take no further action in the matter.

A. T. MAXWELL
Lt. Colonel
AMGOT

Seen by Capt Pawley-Jones

HQ AMGOT
BLN.A.F.

1592



Declassified E.O. 12356 Section 3.3/NND No. 785015

35A

BIGOT.

SUBJECT:- Plan.

MOST SECRET.

25 May 43.

141F/7985/CA.

C.G.S.
HQ 141 Force.

1. Attached is the plan for the Allied Military Government of the Occupied Territory (AMGOT) of Horrified. D/C in C. may care to glance at it. I don't suggest he should read it all. The index will provide a guide to the contents.

2. This draft is subject to modifications which may be received from the two governments through Combined Chiefs of Staff.

3. Please return this copy in due course.

Major General,
C.C.A.O.
A M G O T.

HQ. 141 Force,
B.N.A.F.

LR/ST.

To Shea.
JMC: 25/5

1591

Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT

MOST SECRET

141F/7950/CA

23 May 43

35B

SUBJECT: AMGOT Plan - Draft 23 May 43

To: Major Steele-Baume,
G (Ops), 141 Force

Attached is copy No. 1 of the above which Col. Spofford and myself look forward to discussing with you at 1500 hrs tomorrow at H.Q. 141 Force.

There are one or two minor corrections to be made, and as I told you Lord Rennell has not yet had an opportunity to confirm the text. We should like to obtain tomorrow the approval of G(Ops) subject to Lord Rennell's comments so that the final draft can be made in the next few days and forwarded to Task Forces.

Please ack on attached receipt form.

A.T.MAXWELL,
Lt.Col.,
AMGOT

H.Q.141 Force
B.N.A.F.

1500

EQUALS BRITISH MOST SECRET

SECRET

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ

OUTGOING MESSAGE

HEADQUARTERS
Date 19 MAY 43.
No. 7950
FORCE 141

BIGOT

TO: AGWAR (MARSHALL) • NO W 134

SIGNED: EISENHOWER

BIGOT HUSKY

Agree with your suggestion that this matter be discussed with General SMITH. (CITE FELIA) (Reference your FORTUNE 193). This delay will not interfere with planning.

ORIGINATOR: COL HOLMES AUTHENTICATION: COL J.C.HOLMES

INFORMATION: S/GS
D/TC
CAO
CinC Med
AO CinC Med
G-3 Plans
USN
Force 141
AG Records

Major Farley Smith,

This telegram was left behind.
It refers I think to the 'General Scheme' and has never been filed.
MC-IN-406 9 MAY 43 1217A et
2. The file is in the possession of Col: Maxwell 1589.
Lloyd-Carr 14.5.43

EQUALS BRITISH MOST SECRET
SECRET
COPY No.
THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

EQUALS BRITISH MOST SECRET

SECRET

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ

BIGOT

OUTGOING MESSAGE

HEADQUARTERS
Date 19 MAY 43
N 4950
FORCE 141

TO: ACWAR NO W 822

PRIORITY

BIGOT HUSKY

I do not believe there is any substantial difference in the views as to matter referred paragraph 2 your FORTUNE 217. (FOR MARSHALL CITE CIVIL AFFAIRS FROM EISENHOWER CITE AMGOT). According to directions contained your FORTUNE 101, I included following paragraph in my order creating AMGOT:

"During the assault and initial phases of any operation in which AMGOT is concerned, AMGOT Personnel assigned to task forces will operate as staff officers of their commanders. Tactical commanders shall have final responsibility and authority; provided however, that an administrative line of communication directly from the Chief Civil Affairs Officer to local Military Administrators may be established and authority delegated to such administrators at the discretion of the GOC, Force 141."

Agree entirely that final responsibility and authority over civilian population is inherent in the tactical command. However following factors must be borne in mind:

1. The organization for military administration of the territory is one that will remain after the capture of the island and the task force organization has changed to that of a garrison. This phase will continue the peace treaty or recognition of some ITALIAN GOVERNMENT.

2. No central authority now exists in the territory, the provincial governments being separately responsible to the National Capital. Uniformity and efficiency require that there be a central authority for Military Government.

3. As the existing administrative framework will not be replaced the machinery for military government should be built on present administrative divisions and following provincial or territorial lines. This may or may not correspond to the disposition of the tactical commands

MC-OUT-2790 18 MAY 43 1829A NO W 822 et

EQUALS BRITISH MOST SECRET

SECRET

BIGOT

COPY No.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

in the area. Districts in the interior where no troops will be stationed will have to be administered.

4. The foregoing reasons, even in the 1st phase, there should be an administrative line of communication on subjects with which the local commander would not wish to be distracted from the military governor or his deputy to the local lmilitary administrator, as proposed in your FORTUNE 101. In the later phase good administration and economy of effort and personnel may make it desirable to centralize lines of authority in a similar manner under the military governor. The question has no immediate application, but if and when it does arise I wish to be free to consider it in the light of conditions then existing. Any decision then made would, of course, have due regard to the accepted principle of final responsibility of the tactical commander.

ORIGINATOR: LIAISON SEC AUTHENTICATION: COL DAN GILMER,GSC

INFORMATION: S/GS
D/TC
CAO
CinC Med
MAC
USN
G-3 (Plans)
~~Force 141~~
CinC Log
AG Records

MC-OUT-2790 18 MAY 43 1829A NO W 822 et

File 32A

Memorandum of Conference Force 343:

1. On Thursday, 6 May 1943, staff meeting, Force 343, was held to review the tentative plan for AMGOT. Those present included the following:

Col. Gay
Col. Jones, J.A.G.
Col. Koch, G-2
Col. Slocum, Asst. G-2
Major Jackson, Asst. G-4
Col. Muller, G-4
Col. , Signals
Major , Provost Marshall

HEADQUARTERS
DATE: 15 MAY 1943
N°: 1950
FORCE 141

2. A plan was generally outlined following which a discussion on a few specific points took place. The following suggestions were made:

(a) AMGOT to furnish in the early stages technical personnel to consider rehabilitation of essential industries, estimated economic requirements, etc.

(b) That in addition to the proclamations calling for declaration of food and other essential supplies, the various arms and services post guards on any known stocks to prevent dissapation.

(c) That Engineers supply chemicals and like items by adding to the stores to be declared.

3. The following morning conference was held with the Provost Marshall, Major , on police matters. Relations of civil police and M.P.s was discussed and the general proposals in the plan agreed to.

4. Further meeting was held with representatives of G-4, Engineers, and Quartermaster on requisitioning procedure. The following matters were discussed:

(a) Rents and requisitioning. Major Jackson outlined a plan of centralized payment of claims arising from procurement and billeting and which is to be submitted through Col. Jones to this Headquarters.

1587

(b) Town Major. Brief discussion of the relation between Town Major and [illegible] in which the view was expressed that the Town Major must be a

Declassified E.O. 12356 Section 3.3/NND No. 785015

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(a) Rents and requisitioning. Major Jackson outlined a plan of centralized payment of claims arising from procurement and billeting and which is to be submitted through Col. Jones to this Headquarters.

1587

(b) Town Major. Brief discussion of the relation between Town Major and C. A.O.s took place in which the view was expressed that the Town Major must be a representative of the tactical force. This was left open for further discussion.

(c) Labor. It was unanimously agreed that labor should be procured in the first instance through general invitation and not through labor organizations. Imported barter goods were thought to be impracticable, but the increase in the rationing scale was suggested either through the existing rationing system or by direct delivery to laborers. A system of centralized labor pools was under consideration at 343. It was unanimously agreed that wages would have to be paid as labor was performed. As to wage rates, Major Jackson favored existing scales plus a percentage adjusted for currency changes. Basic rates would be fixed by major

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Declassified E.O. 12356 Section 3.3/NND No. 785015

classes of labor at an early date, an effort being made to keep the classification simple.

S/S.

Sean

JMc: 17/5/43.

8/5/43

BIGOT

MOST SECRET.

141F/7887/CA.

The following is an attempt to appreciate in advance the situation in HORRIFIED, from the standpoint of AMGOT, during the initial period of the operation.

This period is taken as being from the assault landings on beaches between LICATA and Catania, till the reaching of a line drawn between these two towns.

GENERAL.

1. HORRIFIED has for several years been considered by the Italian Government as a most vulnerable point; large scale manoeuvres to test the defences were held in peacetime, and practically continuous preparations against invasion have been made since.

2. The total civil population may therefore have declined considerably by migration to the mainland.

3. Coastal areas to a considerable depth will probably have been wholly or partially evacuated by the military authorities, and large numbers of people, obeying Mussolini's orders, may have gone into the country or made preparation to do so.

4. Civil government will have been subordinated to a considerable extent to military command.

5. Preparations may have been made for the removal of important officials to the mainland in the event of the capture of the island, only subordinate officials being left (as in TRIPOLITANIA).

6. Some provision may well have been made against the contingency of eventual occupation by the Allies, by the appointment of a skeleton administration, which will have been ordered to remain behind, (as in Madagascar and Tripolitania).

CHARACTERISTICS OF AREA TO BE OCCUPIED IN FIRST PHASE OF OPERATIONS.

GEOGRAPHICAL.

The area has a maximum breadth (line LICATATA - CATANIA) of 70 miles, and a maximum depth (RAMACCA - CAPE PASSERO) of55 miles. The larger towns are linked by(a) Railway and road running along the coast from LICATA to CATANIA (Maximum distance 150 miles) (b) Road and rail running from SIRACUSA to CALTAGIRONE (Maximum distance 60 miles) (c) Subsidary road and rail communications.

POPULATION.

Province	Population

Declassified E.O. 12356 Section 3.3/NND No. 785015

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CHARACTERISTICS OF AREA TO BE OCCUPIED IN FIRST PHASE OF OPERATIONS.

GEOGRAPHICAL.

The area has a maximum breadth (line LICATATA - CATANIA) of 70 miles, and a maximum depth (RAGUSA - CAPE PASSERO) of55 miles. The larger towns are linked by(a) Railway and road running along the coast from LICATA to CATANIA (Maximum distance 150 miles) (b) Road and rail running from SIRACUSA to CALTAGIRONE (Maximum distance 60 miles) (c) Subsidary road and rail communications.

POPULATION.

Province	Population
CATANIA (incl CATANIA pop. 241,452)	701,445
SIRACUSA	276,452
CALTANISSETTA	250,258
RAGUSA	217,088
ENNA	213,185
	1,658,426

With the exception of CATANIA, all the above provinces are low in order of population, being sixth, seventh, eighth, and ninth respectively out of a total of nine provinces. Even CATANIA province, which is second in order of population, the above five provinces have only 1,658,426 inhabitants out of a total of 3,929,444 for the nine provinces of the island.

Moreover/.....

Declassified E.O. 12356 Section 3.3/NND No. 785015

Moreover, three of the above five provinces are on the coast, and will probably have been evacuated by the military authorities to some extent.

2. The larger part of the area under consideration will be relatively close to the actual zone of operations, and will therefore come under aerial bombardment and gunfire from the outset. It is, therefore, likely that there will be an exodus of population into the country districts and also into the interior of the island.

The larger towns are therefore likely to be almost deserted on occupation, and to remain semi-deserted until the final phase of the operation is well on the way to completion.

AMGOT REQUIREMENTS IN INITIAL PHASE.

1. It follows from the above considerations that the personnel, **required in the initial phase, to administer the area will be smaller than** might at first sight seem necessary, owing to smallness of the population and the short distances involved. Transport requirementsare for the same reason likely to be low.

2. It is fortunate ~~from the AMGOT point of view~~ that at the outset of operations, when it will be difficult to land any but combatant personnel, that AMGOT requirements will probably be small, compared with those eventually to be envisaged.

3. These advantages will, however, in all probability only be temporary, and as occupation of the island progresses AMGOT problems are likely to become increasingly great, in particular as regards refugees and supply. In later stages of the operation, however, there should be no difficulty in providing adequate personnel to deal with these contingencies.

A W Ormaes
Captain, R.M.
A M G O T.

HQ 141 Force,
P.N.A.F.
10 May 43.

Declassified E.O. 12356 Section 3.3/NND No. 785015

Declassified E.O. 12356 Section 3.3/NND No. 785015

To: AMGOT,
HQ 141 Force.

R E C E I P T.

BIGOT

RECEIVED Copy No. 8 of "Plan for Military Government of NORTHFIELD.

Signature J. A. Holcomb
Col. GSC 1585

DATE 5/9/43



Declassified E.O. 12356 Section 3.3/NND No. 785015

(31A)

SUBJECT: Plan for Military Government of HORRIFIED

BIGOT

MOST SECRET

141F/7830/CA

8 May 43

Col. J.C.Holmes,
Liaison Section,
A.F.H.Q.

Herewith copy No. 8 of "Plan for Military Government of HORRIFIED", for your information

Please acknowledge receipt on the attached form.

C.M.SPOFFORD,
Lt.Col. G.S.C.,
AMGOT

H.Q. 141 Force
FIELD

To: AMGOT,
HQ 141 Force.

RECEIPT.

BIGOT

RECEIVED Copy No. 8 of "Plan for Military Government of HORRIFIED.

Signature _____

DATE 1585

PA
8/5/43

AMGOT

MOST SECRET

1A1F/7969/CA

8 May 43

SUBJECT: Visit to Force 343 6/7 May
by Lt.Col. C.M.Spofford and
Lt.Col. A.T.Maxwell.

D.C.G.S.

Object of Visit

A. It was desired to make contact with the Staff of Force 343, to discuss the operation, to take up with the Chief of Staff the question of liaison, and generally to review planning requirements of the Force.

Meeting with Col. Gay, Chief of Staff

B. At this meeting, Col. Jones, Judge Advocate General, Force 343, was also present.

(i) Col. Gay said that he had discussed the matter of liaison with General Patton whose view were that for the immediate future this would be carried on by the visits to Force 141 as necessary by Col. Jones. Col. Jones should obtain a junior officer to assist him if required.

(ii) On the question of permanent staff arrangements, Col. Gay expressed the view that the Staff Officer who during the initial or tactical period would deal with AMGOT matters might well be an officer of the Staff itself. After the tactical period, the officer would act as liaison between the tactical forces and AMGOT. Col. Gay contemplated that the centralisation of authority in respect of military government matters might occur at an earlier date than contemplated in the plan. The advantage of an officer already acquainted with the personnel and procedure of the Staff was discussed. The representatives of AMGOT undertook to raise this suggestion on their return.

(iii) A discussion then took place on the role of AMGOT personnel in the assault phases and the times at which they should be landed. Col. Gay agreed with the view that these should be well forward in order to be at the disposal of combat units as soon as practicable, in the case of the civil police as early as D + 1.

(iv) Col. Gay referred to the Senior Officer of AMGOT who in the initial stages would be with General Patton's H.Q. Col. Spofford said he hoped soon to put forward one or more names for the position.

C. AMGOT representatives also had the advantage of technical discussions with the various branches of Staff of Force 343 on planning progress and requirements. These discussions related to the following subjects:-

Declassified E.O. 12356 Section 3.3/NND No. 785015

liaison, and generally to review planning requirements of the [illegible]

Meeting with Col. Gay, Chief of Staff

B. At this meeting, Col. Jones, Judge Advocate General, Force 343, was also present.

(i) Col. Gay said that he had discussed the matter of liaison with General Patton whose view were that for the immediate future this would be carried on by the visits to Force 141 as necessary by Col. Jones. Col. Jones should obtain a junior officer to assist him if required.

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(iv) Col. Gay referred to the Senior Officer of AMGOT who in the initial stages would be with General Patton's H.Q. Col. Spofford said he hoped soon to put forward one or more names for the position.

C. AMGOT representatives also had the advantage of technical discussions with the various branches of Staff of Force 343 on planning progress and requirements. These discussions related to the following subjects:-

(i) Supply
(ii) Security and Intelligence
(iii) Requisitioning, purchase and claims
(iv) Reopening of essential industrial plants
(v) Medical plan
(vi) Signal communications
(vii) Policy and handling of civilian labour

1584

G.S.O.I See 18A

8/5

C.M.SPOFFORD,
Lt.Col. G.S.C.,
AMGOT

H.Q. 141 Force
FIELD.

Declassified E.O. 12356 Section 3.3/NND No. 785015

EQUALS BRITISH MOST SECRET

SECRET

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ

OUTGOING MESSAGE

PRIORITY

HEADQUARTERS
DATE 9 MAY 43
N°: 7881
FORCE 141

TO: AGWAR(FOR MARSHALL) NO: W 73

SIGNED: EISENHOWER

BIGOT HUSKY

Copy Attached. GA

Suggestion your FORTUNE 101 concurred in (CITE FHLIA) We assume however that words " at any time " do not exclude the possibility of centralization of authority for military administration at some future time. We have in mind that when operations have ceased and the territory is on a Garrison Basis the General Officer Commanding Force 141, as Military Governor, with the approval of the Commander In Chief, should be free to establish lines of authority running directly to him and to his CCAO to whom he might delegate certain of his function.

ORIGINATOR: LIAISON SECTION AUTHENTICATION: COL J.C.HOLMES

INFORMATION: S/GS
DTC
Force 141
G-3 (Plans)
CinC Med
AO, CinC, Med
CAO
USN
AG Records

MC-OUT-202 8 MAY 43 1042A

g.s.o.i! See 22A and pass to P.

EQUALS BRITISH MOST SECRET

SECRET COPY No.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

EQUALS BRITISH MOST SECRET

SECRET

WAR DEPARTMENT
CLASSIFIED MESSAGE CENTER

AFHQ

OUTGOING MESSAGE

~~2~~ 29A

PRIORITY

HEADQUARTERS
DATE : 9 MAY 1943
N°: 1801
FORCE 141

TO: AGWAR(FOR MARSHALL) NO: W 73

SIGNED: EISENHOWER

BIGOT HUSKY

Suggestion your FORTUNE 101 concurred in (CITE FILIA) We assume however that words " at any time " do not exclude the possibility of centralization of authority for military administration at some future time. We have in mind that when operations have ceased and the territory is on a Garrison Basis the General Officer Commanding Force 141, as Military Governor, with the approval of the Commander In Chief, should be free to establish lines of authority running directly to him and to his CCAO to whom he might delegate certain of his function.

ORIGINATOR: LIAISON SECTION AUTHENTICATION: COL J.C.HOLMES

INFORMATION: S/GS
DFC
Force 141
G-3 (Plans)
CinC Med
AO, CinC, Med
CAO
USN
AG Records

1582

MC-OUT-202 8 MAY 43 1042A et

EQUALS BRITISH MOST SECRET

SECRET COPY No.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

Declassified E.O. 12356 Section 3.3/NND No. 785015

28A

BIGOT.

MOST SECRET.

SUBJECT:- Security of occupying forces and their lines of communication.

141/7030/CA.

6 May 43.

A.C. of S., G-2.
A.F.H.Q.

26A

The point raised in your G-389.504/7 of 5 May 1943 is appreciated. The objective referred to is for AMGOT to create as soon as possible state of civilian security that will assist in ensuring the security of the occupying forces and their lines of communication.

R.J.P. THORNE THORNE, Lt. Col.

Lt. Col.
G.S.O.I.
for Major General,
A.M.G.O.T.

HQ 141 Force,
Field.

RJP/ST.

PA 7/5
JHM

1581



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BEST COPY POSSIBLE

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of the military government, as well as participation by personnel on as broad an equal basis as is possible.

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Objectives.

(2) The objectives of the military government of Germany will be:

(a) To insure the security of the occupying forces and their lines of communication, and to facilitate their operations.

(b) To provide for the immediate and urgent civil requirements of the civil population as soon as hostilities cease, pending the establishment of a German civil administration, and to lay the foundations for the subsequent reconstruction of German life and institutions on democratic principles.

(c) To relieve the German people of the necessity of providing for civil affairs activities.

(d) To assist in making available to the occupying forces the economic resources of the occupied territory.

(e) Through effective government control of the territory and application of the policies toward the civil population laid down by the Commander-in-Chief, to promote political and military objectives of the Allied Powers in connection with future operations.

Basis of Plan.

(3) The system of military government established by both Great Britain and the United States are the same, being based on the rules annexed to the Hague Convention of 1907 and usages and customs of international law recognized by both governments.

(4) The basic directives as to military government on which this plan is based are:

U. S. Manual of Military Government (Field Manual 27-5)
British Manual of Military Law, Section 3, Chapter
Powers of Military Government of Occupied Area Territory
(Parts I and II)

B - ORGANIZATION.

Military Government.

(5) The Commander-in-Chief, Allied Forces, has designated the General Officer Commanding Force 163 as Military Government (G.O.C.) of SARDINIA, including the adjacent islands.

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(6) The M.G. will conduct the military government of the territory through the administration to be known as Allied Military Government of Occupied Territory (AMGOT).

Military Administration.

(7) The C.-in-C. has created AMGOT as the organisation of the Allied Forces charged with the military government of OCCUPIED. A copy of the order creating AMGOT is annexed as Appendix A.

C.C.A.O. and Deputy.

(8) There will be a Chief Civil Affairs Officer (C.C.A.O.) who will be adviser to the M.G. on questions relating to military government. He will be Chief of AMGOT and as such will be responsible to the M.G. for the military administration of the occupied territory.

(9) There will be a Deputy Chief Civil Affairs Officer (D.C.C.A.O.) who will be Deputy Chief of AMGOT.

HQ Staff.

(10) In addition to the C.C.A.O. and D.C.C.A.O., the HQ staff will consist of an Administrative Officer and the Chiefs of the Special Divisions, viz:

Legal - Chief Legal Officer
Financial - Chief Financial Officer (C.A.)
Civilian Supply - Director of Civilian Supply & Rationing
Public Health - Director of Public Health
Enemy Property - Custodian of Enemy Property
Public Safety - Commissioner of Civil Police

There will be an Administrative staff to consist of the following administrative officers:

Three Administrative Officers
Three Assistant Administrative Officers
Supply Officer, under whom -
Quartermaster
HQ Commandant
Transport Officer

An organization chart of the HQ Staff is attached as Appendix B.

Advisors.

(11) There will be an Educational Adviser to the C.C.A.O. who will examine books, teachers, and teaching methods of schools and make recommendations as to necessary changes. The Educational Adviser will have a small staff.

(12) There will be two Advisors on Fine Arts and Monuments who will advise the C.C. A.O. on any measures which may be necessary to preserve

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military administration of the occupied territory.

(9) There will be a Deputy Chief Civil Affairs Officer (D.C.C.A.O.) who will be Deputy Chief of AMGOT.

HQ Staff.

(10) In addition to the C.C.A.O. and D.C.C.A.O., the HQ staff will consist of an Executive Officer and the Chiefs of the Special Divisions, viz:

Legal - Chief Legal Officer
Financial - Chief Financial Officer (C.A.)
Civilian Supply - Director of Civilian Supply & Resources
Public Health - Director of Public Health
Enemy Property - Custodian of Enemy Property
Public Safety - Commissioner of Civil Police

There will be an administrative staff to consist of the following administrative officers:

Three Administrative Officers
Three Assistant Administrative Officers
Supply Officers, under them -
Quartermaster
HQ Commandant
Transport Officer

An organization chart of the HQ Staff is attached as Appendix B.

Advisors.

(11) There will be an Educational Adviser to the C.C.A.O. who will examine texts, readers, and teaching methods of schools and make recommendations as to necessary changes. The Educational Adviser will have a small staff.

(12) There will be two Advisers on Fine Arts and Monuments who will advise the C.C. A.O. on any measures which may be necessary to preserve historical monuments and on matters relating to fine arts.

(13) The C.C.A.O. may appoint other experts to act as advisers to him or to the heads of the Special Divisions as required.

AMGOT - Special Divisions.

(14) There will initially be six Special Divisions of AMGOT, the general functions of which will be: (a) to advise the C.C.A.O. on questions in their special fields; (b) to provide advice and assistance to local C.A.C.s as directed by the C.C.A.O.; and (c) so far as they are called upon to do so by the C.C.A.O., to execute the functions pertaining to their subjects at HQ and in the provinces.

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(15) The particular functions of the Special Divisions will be:

(a) Legal Division. This division shall be responsible for the organization and meeting of military courts, the supervision of civil courts, the licensing of attorneys, preparation of proclamations, ordinances and orders, legal advice to the S.C.A.O. and his staff, and in general shall be responsible for legal matters affecting AMGOT. The division will not deal with the legal aspect of the discipline of military personnel.

There will be a Chief Legal Officer who shall be Chief of the Legal Division. Staff subdivisions will be established as follows under the following officers:

Chief Judicial Officer - military courts and prosecutors, civil courts and attorneys.

Chief Counsel - advisory

A chart showing organization of the Legal Division is attached as Appendix C-1.

(b) Financial Division. This division shall be responsible for accounting and auditing of all receipts and expenditures of AMGOT, supervising the receipts and expenditures of private and municipal governments administered by AMGOT and of governmental subdivisions and companies operated by or under the supervision of AMGOT; also for supervising the collection of taxes and customs, the control of banks and financial institutions, and all currency, currency reserves and supply, exchange, bank control, and other financial and economic matters.

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There will be a Chief Financial Officer (C.F.O.) who shall be chief of the Financial Division. He will be assisted by the Deputy C.F.O. (C.F.O.) and an advisor on Currency and Exchange. Staff subdivisions will be established under the following officers:

Chief Accountant - accounting and auditing.
Chief Revenue Officer - taxes and receipts.
Commissioner of Customs and Excise - customs and excise and state monopolies.
Controller of Financial Institutions - examination and control of banks, insurance systems.
Economic Intelligence Officer - economic intelligence from records taken into custody.

A chart of the Financial Division showing organization is attached as Appendix C-2.

(c) Civilian Supply. This division shall be responsible for [illegible] civilian needs and arranging for supply

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Chief Counsel - advisory

A chart showing organization of the Legal Division is attached as Appendix C-1.

(b) Financial Division. This division shall be responsible for accounting and auditing of all receipts and expenditures of AMGOT, supervising the receipts and expenditures of public and quasi-public governments administered by AMGOT and of government municipalities and companies operated by or under the supervision of AMGOT; also for supervising the collection of taxes and customs, the control of banks and financial institutions, and all currency, currency reserves and supply, exchange, trade control, and other financial and economic matters.

There will be a Chief Financial Officer (C.F.O.) who shall be chief of the Financial Division. He will be assisted by the Deputy C.F.O. (D.C.F.O.) and an advisor on Currency and Exchange. Staff subdivisions will be established under the following officers:

Chief Accountant - accounting and auditing.
Chief Revenue Officer - taxes and receipts.
Commissioner of Customs and Excise - customs and excise and state monopolies.
Controller of Financial Institutions - examination and control of banks, insurance systems.
Economic Intelligence Officer - economic intelligence from records taken into custody.

A chart of the Financial Division showing organization is attached as Appendix C-2.

(c) Civilian Supply. This division shall be responsible for estimating essential civilian needs and arranging for supply therefor; supervising the rationing system of the territory, for arranging transport of essential civilian supplies, and for the survey, development and control of resources of the territory for both military and civilian needs; also for supervising existing labor organizations and matters having to do with civilian labor relations and supply.

There will be a Director of Civilian Supply and Resources who shall be chief of the Civilian Supply Division. Staff subdivisions will be established under the following officers:

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for the care of civilian hospitals and for public health and sanitation matters, venereal control, and for the coordination of welfare and relief agencies and such allied relief agencies as may be represented in the territory.

There will be a Director of Public Health who shall be chief of the Public Health Division. He will be assisted by an assistant on public health. Staff subdivisions will be established under the following officers:

Superintendent of Hospitals - hospitals, sanitation, venereal control.
Superintendent of Sanitation - sanitation and camps.
Superintendent of Welfare - destitute relief agencies.

A chart showing organization of the Public Health Division is attached as Appendix C-2.

(e) Public Safety Division. This division shall be responsible for all civil police matters, including the organization and reorganization of the existing civil police forces, the operation of prisons, and the registration and control of civilian motor vehicles. It shall also be responsible for civilian fire protection and for the organization of civil defense.

There will be a Commissioner of Civil Police who shall be chief of the Public Safety Division. He will be assisted by a Deputy Commissioner of Civil Police and an adviser on Civil Defense. Staff subdivisions will be established under the following officers:

Superintendent of Prisons - prisons and detention institutions.
Superintendent of Traffic and Licensing - registration and circulation of civilian vehicles.
Superintendent of Special Police - military, port and marine.
Superintendent of Fire Department and Civil Defense - fire and civil defense agencies.

A chart showing organization of the Public Safety Division is attached as Appendix C-3.

(f) Enemy Property Division. This division shall be responsible for the custody of property of the enemy government not in custody of some other branch of the Allied Powers and of abandoned property or property belonging to absentee owners.

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There will be a Custodian of Enemy Property who shall be entitled the Enemy Property Division.

A chart showing organization of the Enemy Property Division is attached as Appendix C-6.

AMGOT - C.A.O.s.

(16) Civil Affairs officers (C.A.O.s) will be the normal military administrators of the occupied territory. Therefore will normally be stationed one or more C.A.O.s in each city or town in the territory over to a population level of 12,000 to 15,000, and possibly in smaller centers where special conditions exist, such as the presence of combat troops or the existence of a port or airport in the vicinity. Exception will be made in the case of contiguous towns which will be supervised by a single C.A.O. A scheme of proposed distribution of C.A.C.s and C.A.P.O.s is attached as Appendix D.

(17) The C.A.O.s in the field will be organized on a provincial basis under a Senior Civil Affairs officer (S.C.A.O.) in each province. After the occupation has progressed, it may be feasible to combine several of the smaller provinces into one province. Also, it may be convenient to disregard provincial lines of administration in certain cases. The S.C.A.O. in charge of a province will be the channel of communication between the Allied Military Government and the provinces.

(18) The principals of the C.A.O.s will be:

(a) to undertake to maintain the municipal administration and essential local services, utilizing existing personnel wherever possible;

(b) to maintain the proclamations of the Army and the orders of the Commander and also the civil affairs ordinances (G.A.O.s); to enforce military law;

(c) to issue local regulations to insure cooperation and security;

(d) to [illegible] with conflict with military operations, [illegible] with the area in which they are employed and to [illegible] information as to local conditions and developments, political and economic, which may affect the operations of their units or the security of the forces under the command of the Supreme Commander, and to [illegible] reports thereon;

(e) to supervise local military courts;

(f) to act as the responsible officer of the Army to whom [illegible] with the area in which they are employed and to [illegible] information as to local conditions and developments, political and economic, which may affect the operations of their units or the security of the forces under the command of the Supreme Commander, and to [illegible] reports thereon;

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with the exception of Special Divisions assigned to the provinces under arrangements worked out by the A.C.A.O. for the province. For example, legal officers will establish circuits for Allied Military Courts and Control officers will spend as much time as is necessary in each town to inspect audit books and records.

AMGOT - Police Organization.

(21) At least for the initial period, it is planned that the civil police will be organized on the basis of the Carabinieri, augmented by such other police organizations as may be considered reliable. These police organizations will be supervised by Civil Affairs Police Officers (C.A.P.O.s).

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(24) In each duty or area where a C.A.O. is stationed there will be one or more Civil Affairs Police Officers (C.A.P.O.s). It will be the function of the C.A.P.O.s:

(a) [illegible]

(b) [illegible]

(c) [illegible]

(d) [illegible]

(25) The training organization of the Detachment will be arranged so as nearly as possible

(26) The organization of the officers serving with AMGOT, with abbreviations and their corresponding ranks, will be as follows:

SCAO	- [illegible] - Lt. Col.
C.A.O.	- [illegible] - Major
A.C.A.O.	- [illegible] - Lt. Col.
S.P.O.(A.)	- [illegible] - Lt. Col.
F.O.(A.)	- [illegible] - Lt. Col.
I.O.	- [illegible] - Major
C.A.P.O.	- [illegible] - Major

C. OPERATIONS - [illegible]

Initial Phase

(27) During the assault AMGOT personnel will necessarily be distributed on a tactical rather than a territorial basis. The objective will be to provide [illegible] Forces HQ and the commanding officers of Forces 143 and 545 as well as the commanding officers of assault forces, with Civil Affairs Officers, and to assign to each assault force C.A.O.s whose ultimate stations will be included in the [illegible] of that force.

(28) [illegible] conditions under which the assaults will be carried out, AMGOT personnel with the assault forces will be kept to a minimum. Those C.A.O.s who are attached to the HQ of formation or unit commanders will, at the discretion of the commanders, be [illegible] as soon as possible after the assault has [illegible] by containing [illegible] centers. These C.A.O.s will [illegible] with the local administrative authorities and relations with such authorities [illegible] to be conducted, as far as is practicable, through the [illegible] and [illegible] commanders. A certain [illegible] tested detachment of AMGOT personnel to assault forces as [illegible] in para. 26.

(23) The existing [illegible] organization [illegible]
to be as nearly as possible

(24) The organizations of the officers serving with [illegible] with abbreviations and their corresponding ranks, will be as follows:

CO	- [illegible] Col. or Lt. Col.
CAO	- [illegible] Maj. (in exceptional cases Lt. Col.)
ACAO	- [illegible] Capt. or Maj.
SEC(CA)	- [illegible] (Civil Affairs) - Lt. Col.
PO(CA)	- [illegible] (Civil Affairs)
TO	- [illegible]
DACO	- [illegible]

C. ORGANIZATION - [illegible]

Initial Phase

(25) During the assault [illegible] personnel will necessarily be distributed on a [illegible] rather than a territorial basis. The objective will be to provide C.A.C.s, Force HQ, and [illegible] officers of Forces 545 and 545 as well as the [illegible] officers of assault Forces, with Civil Affairs Officers, and to assign to each assault force C.A.O.s whose ultimate positions will be [illegible] in the [illegible] of that force.

(26) Prior to [illegible] which the assaults will be carried out, Civil personnel with the assault forces will be kept to a minimum. Those C.A.C.s who are [illegible] to the [illegible] of formation by unit commanders will, at the discretion of [illegible] be sent ashore as soon as possible after the assault has [illegible] by [illegible] containing [illegible] and [illegible] C.A.C.s will [illegible] with the local [illegible] as circumstances may permit. [illegible] with such [illegible] through the [illegible] by [illegible] and [illegible] posted [illegible] of Civil personnel to assault Forces [illegible]

(27) The [illegible] with the assault forces will, as soon as possible, form the provincial [illegible] in the area which [illegible] occupy. Accordingly, the problem accompanying certain of the assault forces will include senior personnel to [illegible] of the large centers which are the objectives of [illegible]

(28) Following [illegible] the task forces organization, there will [illegible] ally be two [illegible] civil affairs HQ organizations, one of which will be with each task force, and [illegible] which will remain with Force [illegible] as soon as [illegible] by the task forces has been effected, the two regional HQ's will merge. When the whole of the territory, or a substantial part of it, has been occupied there will be a single [illegible] HQ for the whole territory.

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and civil affairs [illegible]
G-5-A-O.
G.C. A.O.

A. MILITARY LAW - PROCLAMATIONS AND ORDERS.

Proclamations.

(32) For the purpose of this plan, military law is taken to mean the law established by the occupying forces governing civilians in the occupied territory. It does not refer to the British and American law governing members of their armed forces.

(33) Military law in the occupied territory will be established by proclamation of the C.C. These will be signed by the C.C. prior to the assault and will become effective in each part of the territory as soon as assault has been completed in a public place or published in any official gazette which has been established in a public place or published in any official gazette therein. G.A.O. will be responsible for posting the proclamations.

(34) The initial proclamations will be the following:

No. 1 - Announcing the fact of occupation and calling upon the inhabitants to preserve order and to comply with military law and regulations (Tentative draft attached as Appendix F-1.).

No. 2 - Establishing war offenses (Tentative draft attached as Appendix F-2).

No. 3 - Establishing Allied Military Courts (Tentative draft attached as Appendix F-3).

No. 4 - Providing for currency and fixing rates of exchange (Tentative draft attached as Appendix F-4).

No. 5 - Establishing moratorium with respect to certain debts and claims (Tentative draft attached as Appendix F-5).

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No. 6 - Annulling certain laws, including those involving racial discrimination (Tentative draft attached as Appendix F-8).

No. 7 - Providing for Custodian of Enemy Property (Tentative draft attached as Appendix F-7).

No. 8 - Delegating power to G.C.A.C.O. to regulate specified matters (Tentative draft attached as Appendix F-9).

(4a) Difficulties encountered by the delegation of authority to the G.C.A.C.O. or of which are of a special civil or importance will be covered by further proclamations of the G.C.

General Orders.

(5) Under Proclamation No. 8 the G.C.A.C.O. will be vested with power to regulate specified matters. Regulations by the G.C.A.C.O. will be by General Order, effective throughout the entire occupied territory, but may be put into effect in certain localities by notice or order of the local G.C.A.C.O. For example, the general order calling for declaration of food stuffs will provide that in any locality the order will become effective only if and when the local G.C.A.C.O. determines it to be applicable to the particular territory. During the period provided in paragraph 4b action by the local G.C.A.C.O. in any such case will be subject to the directions of the responsible formation or unit commander.

(6) Among the rules represent general orders which may be issued by the G.C.A.C.O. are the following:

(a) Travel.

Registration on Exchange Transactions
Registration of Transactions by Certain Persons
(at the freezing order)
Restriction on Withdrawal of Funds

(b) Public and Security.

Surrender of Arms, Ammunition and Explosives
Prohibition of Photography and Declaration of
Photographic Equipment
Circulation of Personnel and Vehicles
Meetings and Assemblies
Display of Flag, National Anthems, etc.
Prohibited Areas
Sale of Intoxicating Liquors

(c) Supply and Transport.

Establishment of Prices on Certain Commodities
Declaration of Food Stuffs and Commodities
Declaration of Funds
Registration of Printing Machinery and Paper Stocks

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[illegible] into effect in certain localities by notice or order of the local Area. For example, the general order calling for declaration of food stocks will provide that in any locality the order will become effective only if and when the local G.A.O. determines to make it applicable to his particular territory. During the period specified in paragraph 3b ordered by the local G.A.O. in any case no [illegible] will be subject to the provisions of the corresponding function or unit concerned.

(3) Using the nine important general orders which may be issued by the U.S.G.A.O. are the following:

(a) Mandatory.

Registration of Technical Personnel
Restriction on Transactions by Certain Persons
(as has freezing order)
Restriction on Withdrawal of Funds

(b) Public and Security.

Surrender of Arms, Ammunition and Explosives
Prohibition of Photography and Declaration of Photographic Equipment
Circulation of Personnel and Vehicles
Meetings and Assemblies
Display of Flag, National Anthem, etc.
Prohibited Areas
Sale of Intoxicating Liquors

(c) Supply and Transport.

Establishment of Prices on Certain Commodities
Declaration of Food Stuffs and Commodities
Declaration of Fuels
Declaration of Printing Machinery and Paper Stocks
Surrender of Motor Vehicles
Regulation Rents and Leases

(d) Censorship.

Regulation of Newspapers and Printed Matter
Regulation Motion Pictures and other Entertainment

(e) Health.

Sanitation Measures

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(f) Education and Fine Arts.

Regulation as to Schools
Protection of Monuments and Fine Arts

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E. MILITARY COURTS.

Constitution of Courts.

(39) Civilians charged with offenses against military law will be brought before Allied Military Courts. These will be General Military Courts, to consist of not less than three Judicial Officers; Superior Military Courts, to consist of at least one Judicial Officer; and Inferior Military Courts, to consist of an officer of the Allied Forces who need not be a Judicial Officer.

(40) General Military Courts will try serious offenses including all cases involving the death penalty. Superior Military Courts will try less serious offenses. Inferior Military Courts will try violations of orders and minor offenses.

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Procedure.

(41) Proceedings of Allied Military Courts will be public except when the court orders otherwise and will be translated into Italian where the defendant is not able to understand English. The defendant will be entitled to a copy of the charges against him and to the services of counsel, to call witnesses in his behalf and to testify in his behalf, unless ill and to be assisted by an Interpreter.

(42) Every conviction will take the right of appeal to the C.C.A.C. in all cases. All death sentences will be confirmed by the C.C.A.C.

F. [illegible]

(43) The [illegible] of both of the governments [illegible] territory [illegible] military law in the territory as occupying belligerents, [illegible] and criminal, law will be [illegible] accordingly, [illegible] which are inconsistent with Allied policy, [illegible] for example, [illegible] political matters or involving [illegible] crimes.

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(j) General Military Courts will try serious offences including all cases involving the death penalty. Superior Military Courts will try less serious offences. Inferior Military Courts will try violations of orders and minor offences.

Procedure

(k) Proceedings of Allied Military Courts will be public except when the court orders otherwise and will be translated into Italian where the defendant is not able to understand English. The defendant will be entitled to a copy of the charges against him and to the services of counsel, to call witnesses in his behalf, and to testify in his behalf, but he will not be required to do so.

(l) Persons convicted will have the right of appeal to the C.M.C.A. An appeal to the latter will be executed without and will be heard by the M.G.

E. ITALIAN LAW - (CONTINUED IN FORCE).

(m) The operation of both of the governments de-occupied territory legislation remains in the territory as now existing but in the event of any military necessity or national policy requiring modification, accordingly, such laws will be void and ordained, but will be maintained in force, excepting provisions which are inconsistent with Allied military government, including provisions which are inconsistent with Allied military, or which relate to political matters or involve any right of discrimination.

(n) Persons charged with offences against the occupying forces or persons, such offences not punishable under Italian law, will be tried by Military Courts with the power to punish.

(o) The right of recognition by U.S.A. or local military or any court authority.

The right in part to revise any sentence or verdict given by any Italian court.

(q) The right of reference to the Italian Supreme Court of Cassation by all defendants upon petition by any party.

(r) The confirmation of death sentences and the prerogative of mercy being vested in the M.G.

(46) Italian criminal courts will be reopened before civil courts and lower courts will be reopened before higher courts.

C. ITALIAN ADMINISTRATION.

(47) Subject to such directions as may be received from the two governments the general instructions to be issued to tactical and unit commanders and the C.A.C.C attached to them for the initial phase will be to order all Italian administrative officials in the districts and centers, as they are occupied, to carry on their duties under the direction of the Civil Affairs Officers for the districts. In the event any Italian official or employee refuses to carry on, he is to be removed and the next senior official is to take his place.

(48) Any officials who purport to carry on and pursue hostile or obstructive is to be arrested as a civilian prisoner of war. These civilians are to be held in special camps or buildings and segregated from military prisoners of war. They should be removed from CORSICA to North Africa as soon as possible and interrogated by the appropriate organization with a view to extracting information. These civilians will not be evacuated from North Africa to U.S.A. or U.K. without the approval of AMGOT.

(49) In addition to the officials who may be imprisoned by reason of improper behavior, certain specified persons and categories of persons will be detained temporarily or held as civilian prisoners of war, whatever their behaviour. Among these, and the importance of the local Fascist party organizations (Fasci and Fascelli) if any remain in the localities occupied, any known G.W.Nazi personnel, and other spying or leading Fascists. The Italian administrative machine will then be progressively cleaned, and reorganization of the Fascist party machine in the provincial and local administrative councils and committees will be brought to an end as soon.

AMGOT Offices

(50) The C.A.C.C in urban centers should as a general rule install themselves in the local Fascist offices - (Case del Fascio) - unless military reasons require these buildings to be used for military purposes. The local administrative buildings should continue to be used for the purposes intended by the Italian administration, subject to AMGOT personnel being put in whenever appropriate and desirable.

H. CIVILIAN SERVICES NOT INITIALLY SUPERVISED BY AMGOT.

(51) So long as active operations continue in the territory, the following services, which are of particular tactical importance to units, will be staffed or supervised by combat or service personnel and not by AMGOT.

Electric and Gas.

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(49) ... [illegible] ... civilians who ... to ... as a civilian prisoner of war. These civilians are to be held in special camps or buildings and segregated from military prisoners of war. They should be removed from [illegible] to North Africa as soon as possible and interrogated by the appropriate organization with a view to extracting information. These civilians will not be evacuated from North Africa to U.K. or U.S. without the approval of AMGOT.

(50) In addition to the officials who may be imprisoned by reason of [illegible], certain specified persons and categories of persons will be detained temporarily or made a civilian prisoner of war, whatever their behaviour. [illegible] and the dissolution of the local Fascist party organization (Segretari Federali) if any remain in the localities occupied, any known G.H.Q. personnel, and other acting or leading Fascists. The Italian administrative machine will have to be progressively checked, but representatives of the Fascist party machine in the communal and local administrative councils and committees will be brought to an end at once.

AMGOT Offices.

(51) The C.M.G.'s in urban centers should as a general rule install themselves in the local Fascist offices - (Case del Fascio) - unless military reasons require these buildings to be used for military purposes, the local administrative buildings should continue to be used for the purposes intended by the Italian administration, subject to AMGOT personnel being put in whenever appropriate and desirable.

H. CIVILIAN SERVICES NOT INITIALLY SUPERVISED BY AMGOT.

(52) So long as active operations continue in the vicinity, the following services, which are of particular tactical importance to units, will be staffed or supervised by combat or service personnel and not by AMGOT.

Electric and Gas.

(52) Phase utilities will be operated by or under the supervision of R.E. or Engineers. Fuel supplies estimated to be adequate for the operation of electric utilities for essential military needs have been requisitioned by Engineers. Engineering supplies deemed essential for emergency re-establishment of utilities for military requirements have also been included in Engineer requirements. No attempt is being made now to provide for repair or replacement of utility installations not essential for military requirements. Supplies for such purposes will be requisitioned on the basis of actual survey.

Water Supply.

(53) Water installations will be operated by or under the supervision of R.E. or Engineers. In the event of demolition or damage to reservoirs, aqueducts or permanent facilities, excess capacity of water purifying and pumping equipment of the Engineers will be available for civilian supply.

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Railways.

(54) Railways will be operated or maintained by or under the supervision of Transportation or Engineers. At a later stage when required AMGOT will furnish a Transportation Officer who will contact the local railway administration. His function will be primarily to insure that essential civil traffic continues consistent with military requirements and to advise on what classes of civil traffic should be carried.

Telephone, Telegraph, Cables and Radio.

(55) These facilities will be operated by R Signals or the Signal Corps. At least so long as operations continue, no telephone, telegraph, or radio communication by private individuals will be permitted. Officials of the civil administration and civilians on essential businesses (banks, transport, supply, etc) will be given communication facilities on request of AMGOT if circumstances permit. Local telephone exchanges may be reopened under supervision of R Signals or the Signal Corps as soon as operations permit and supervisory personnel are available.

1575

Docks.

(56) Docks and dock installations will be operated by Transport or the Engineers in conjunction with the Navy.

Roads and Bridges.

(57) Repair and maintenance will be under the supervision of the R.E. or Engineers.

(58) After termination of active operations in the area, provision will be made for assignment to AMGOT of personnel to supervise or staff the above services and personnel of the engineering, signal, transport services will be withdrawn as AMGOT supervisory staff become available.

I. HANDLING OF OTHER CIVILIAN SERVICES.

(59) The following outlines the manner in which specific civilian services are to be handled as soon as operations permit. It will be the objective to put these arrangements into effect during or as soon after the assault period as is practicable and if possible in certain sections of the country before the initial assault is launched. In centers where no regular holder of any of the posts mentioned is stationed, the local C.O. will have the responsibility for the supervision of the services, at least until contact with the proper Special Division can be established.

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local telephone exchanges may be reopened under supervision of R Signals or the Signal Corps as soon as operations permit and supervisory personnel are available.

1575

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Roads and Bridges.

(57) Repair and maintenance will be under the supervision of the R.E. or Engineers.

(58) After termination of active operations in the area, provision will be made for assignment to AMGOT of personnel to supervise or staff the above services and personnel of the engineering, signal, transport services will be withdrawn as AMGOT supervisory staff become available.

I. HANDING OVER OTHER CIVILIAN SERVICES.

(59) The following outlines the manner in which specific civilian services are to be handled as soon as operations permit. It will be the objective to put these arrangements into effect during or as soon after the assault phase as is practicable and if possible in certain sections of the territory before the assault upon the mainland. In centers where no representative of any of the Special Divisions is stationed, the Local G.A.O. will have the responsibility for the supervision of the services, at least until contact with the proper Special Division can be established.

Police.

(60) Civil police forces are to be reorganized and supervised by the police staff of the Public Safety Division and the C.A.P.C.O. as set forth in paragraph 21. Traffic control in centers where military centers exist is to be under M.P.s. Road control, except in military centers, and registration of all civilian vehicles is to be under Traffic and Licensing Bureau of the Public Safety Division (AMGOT).

Fire Services and Civil Defense.

(61) Existing fire fighting departments and organizations will be supervised by the Public Safety Division (AMGOT). Civil air raid protection and civil defense is to be under the supervision of the Public Safety Division (AMGOT) and the Civil Defense Division.

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Prisons.

(62) Prisons are to be supervised by the Director of Prisons of the Public Safety Division (AMGOT). There will be submitted to the Legal Division lists of prisoners together with descriptions of the offenses for which they were convicted for review and possible release of political prisoners.

(63) Medical Services.

(a) Hospitals. Initially, all hospitals in the area will be at the disposal of the Deputy Director of Medical Services (D.D.M.S.), 11th Force, who will allocate available accommodation between military and civil requirements. Force Medical Services are unlikely to require or take over convalescent homes, maternity homes and lunatic asylums, which will therefore be supervised by Director of Public Health (AMGOT). AMGOT will also be responsible for controlling hospitals, no part of which is required for military personnel.

(b) Local Medical Personnel. All local medical personnel falling within the category of protected personnel under international conventions will be dealt with by the D.D.M.S., 11th Force. This officer will provide such personnel as he requires with passcards under necessary security control. Personnel not required will be demobilised. The Director of Public Health (AMGOT) will be responsible for issue of passes, petrol, etc., to all medical and nursing personnel not under the supervision of D.D.M.S.

(c) Provision of Medical Supplies. AMGOT will be responsible for estimating and seeing to provision of medical stores for the civilian population of NORTHWEST. Until otherwise determined, the basis of provision of stores will be Army Units, Priority "A" augmented by Mideast scale of anti-malarial and anti-typhus supplies as established in London with, it is believed, American concurrence. AMGOT will arrange for the issue of these stores through local public health centers, hospitals or drug stores, or by direct issue in accordance with conditions prevailing. Drugs which are to be resold to the public will be charged for.

The Director of Public Health (AMGOT) will be responsible for public hygiene of the whole territory with the exception of military establishments and protected areas, for which Force D.D.M.S. will be responsible. All medical stores will initially be handled by D.D.M.S. Even when the Director of Public

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and lunatic asylums, which will therefore be supervised by Director of Public Health (AMGOT). AMGOT will also be responsible for controlling hospitals, no part of which is required for military personnel.

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The Director of Public Health (AMGOT) will be responsible for public hygiene of the whole territory with the exception of military establishments and protected areas, for which Force D.D.M.S. will be responsible. All medical stores will initially be handled by D.D.M.S. Even when the Director of Public Health will draw for his requirements as stores are available.

Postal Services.

(64) Postal services will be discontinued on the occupation. As soon as circumstances permit it will be resumed within the territory but limited initially to postcards in order to facilitate censorship. After the final evacuation of the territory, normal external mail services may be restored under the control of the Financial Division (AMGOT). It is intended to use the existing stamp issue suitably overprinted with AMGOT. Stocks of overprinted stamps will be prepared on the basis that the postal rates to be introduced will vary from those existing before occupation in accordance with the rate of exchange which is fixed. Receipt stamps and duty stamps will also be overprinted, but the overprint may be effected locally at a later stage.

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Education.

(65) In the early stages of occupation all schools will be closed. It will be the policy of AMGOT to reopen schools under the advice of the Educational Advisor as soon as the necessary steps have been taken to eliminate objectionable subjects from the syllabus and to reorganise the roster of school teachers after the removal of undesirables. Enemy Schools may be permitted to reopen at an earlier stage but all applications will first be forwarded to AMGOT HQ for approval.

Universities will not reopen without the approval of the C.C.S.C. Scientific research (carried on at a University or other institution) may, however, be continued upon granting by the Educational Adviser of a certificate that the work is of advantage to science or is likely to be of value to the Allied War Effort.

Rationing.

(66) The existing system of food and clothing rationing will be maintained and existing ration cards will be exchanged under the system of the Civilian Supply Division (AMGOT). Transfer of personnel from one point of rationing to another will be made under the direction of the Civilian Supply Division upon request by the military authority where involved.

Price Control.

(67) Measures to control and prevent profiteering, hoarding and black marketing will be introduced by proclamation. The Local Civil Affairs Officer will be informed of any such breach of control together with a schedule of particulars of profits or loss.

Agriculture.

(68) Measures to control and organise the agricultural production will be introduced by proclamation. The Local Civil Affairs Officer will be informed of any such breach of control together with a schedule of particulars of profits or loss.

Fisheries.

(69) Measures to control and organise the fishing industry will be introduced by proclamation.

J. Public Utilities and Communications.

Inland Water Transport.

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In general the policy will be to restrict circulation after certain hours, except for special personnel such as medical and civil defense. Within each district certain areas may also be restricted or prohibited. Circulation between towns and centers will be prohibited except with permission of the C.A.P.O.

(71) For the foregoing purposes the following passes will be required:

(a)	For Medical, Civil Defense	Special AMGOT passes bearing number of Italian Identity Card
(b)	For approved civilians making occasional journeys	Italian Identity Cards with attachment where necessary stamped for journey
(c)	General Security Passes	Issued by Security Police to Security Personnel
(d)	Special Security Passes	Issued by Security Police for restricted areas

Rents, Requisitioning and Claims.

(72) The coordination of procedure in respect of rents, requisitioning and claims is being studied. It is hoped that a plan may be worked out which will satisfy both British and American legal requirements and practice so that uniformity in treatment of these problems will be attained throughout the area.

Press, Propaganda and Censorship.

(73) Press, propaganda and censorship functions will be performed by PWB (Information and Censorship). Liaison as to press and propaganda, liaison and coordination will be maintained by means of permanent liaison officers and weekly or periodic meetings between AMGOT and PWB staff officers.

(74) Censorship will be staffed by PWB personnel. Mail communication within the territory will be permitted as soon as practicable after operations permit. Postcard communication only will be permitted initially. Letter communication will be established later when circumstances permit.

K. FINANCIAL AND COMMERCIAL INSTRUCTIONS.

State Owned Businesses.

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(c) General Security Passes — Issued by [illegible] to Security Personnel

(d) Special Security Passes — Issued by Security Police for restricted areas

Rents, Requisitioning and Claims.

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E. FINANCIAL AND COMMERCIAL INSTITUTIONS.

State Owned Businesses.

(75) State owned businesses or monopolies and business enterprises of which the State has full or substantial control will be operated by or under the supervision of the G.L.P.

Banks.

(76) Banks and financial institutions will be closed in the first instance, the main reason therefor being to safeguard them and to insure that in so far as is possible funds are not transferred after the occupation. Proper safeguards will be taken to insure that bank notes and securities are left untouched. Since the long [illegible] closed the greater disruption will result in finance, trade and industry, steps should be taken to reopen the banks as soon as possible. The manner in which this will be accomplished will be the subject of agreed directives by the two governments.

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Insurance.

(77) All insurance companies and insurance systems will be under the control of the Financial Division (AMGOT). On the one hand, life insurance is largely a state or party undertaking, while on the other hand, from the individual point of view, it is a question of private contract. On balance, it is considered desirable to continue payments on life insurance. The same is probably the case with unemployment and other social insurances. The latter, however, will be the subject of a survey.

Private Businesses.

(78) Private businesses and industries furnishing war material useful to the military (e.g. cement and asphalt plants) will be operated for the benefit of the military and under the supervision of the O.M.P.G. Private businesses in which no such interest exists will be permitted to operate subject to applicable military regulations, e.g. opening and closing hours, price fixing, etc.

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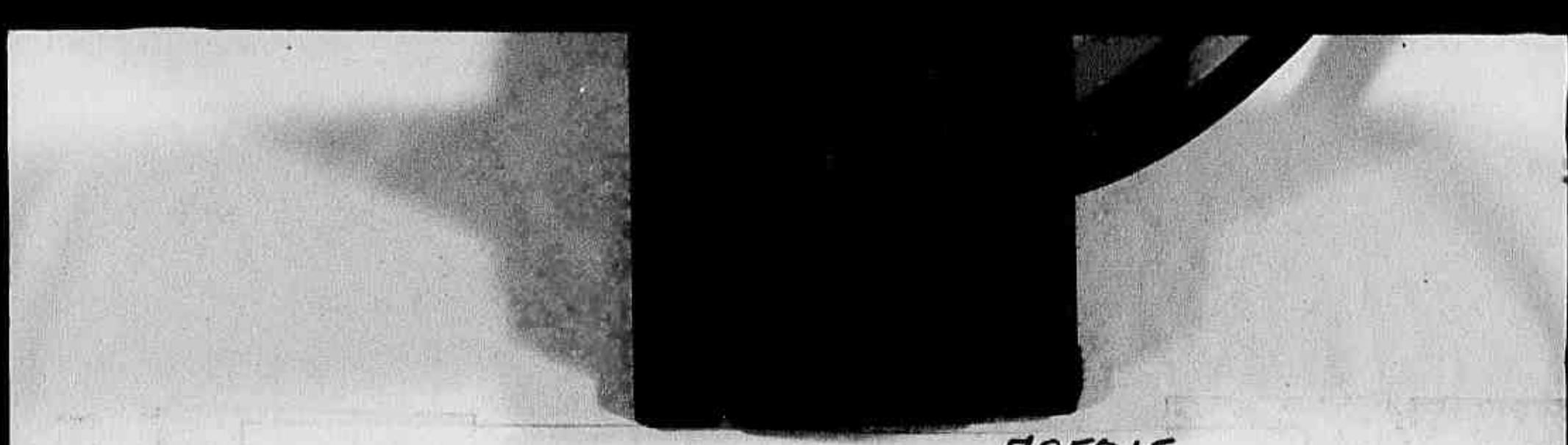
(79) The above plan is tentative only and will be revised as economic plans develop and as detailed planning for military government proceeds.

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Note: The above plan is tentative only and will be modified as economical plans develop and as detailed planning for military government proceeds.

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Admin Memo #35
1 May/43

III-47

(in AMGOT Plan, Proc & Instrs Sept/43 - (not classified) also in Ent 1b to Spotlight rpt)

no need to duplicate P. 20 here.

Cite to AMGOT Plan RG 132, 419.5 CAD

~~SECRET~~
SECRET
(Equals British Most Secret)

1 May 1943

ADMINISTRATIVE MEMORANDUM)
NUMBER 35)

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Allied Military Government of Occupied Territory (AMGOT),
Establishment of. I
AMGOT, Functions and Objectives II
Military Governor. III
AMGOT, Organization. IV
Relation of AMGOT Personnel to Commanders Combat Units or Formations V
AMGOT, Plan of Operations. VI
Chief of AMGOT and Deputy Chief, Assignment of VII

I — ESTABLISHMENT OF ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

Announcement is made of the establishment of an organization for Allied Military Government of Occupied Territory (AMGOT). Functions of AMGOT are placed under the direct supervision of the Commanding General, Force 141572

II — FUNCTIONS AND OBJECTIVES

The purpose of AMGOT will be to administer the Allied Military Government of HOSTILIFIED under the Military Governor of the territory in accordance with the rules and usages of international law.

The objectives of AMGOT will be:

a. To insure the security of the occupying forces and their lines of communication; and to facilitate this operation.

b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

c. To relieve combat troops of the necessity of providing for civil administration.

d. To assist in making available to the occupying forces the economic resources of the occupied territory.

e. through efficient government of the territory and the application of the policies toward the civil population laid down by the Commander-in-Chief, to promote political and military objectives of the Allied Forces in connection with future operations.

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Chief of AMGOT and Deputy Chief, Assignment of VII

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b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

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d. To assist in making available to the occupying forces the economic resources of the occupied territory.

e. through efficient government of the territory and the application of the policies toward the civil population laid down by the Commander-in-Chief, to promote political and military objectives of the Allied Forces in connection with future operations.

III — MILITARY GOVERNOR

General Sir Harold Alexander, as Commanding General, Force 141, is hereby designated Military Governor of HORRIFIED. He will be responsible to the Commander-in-Chief for the conduct of the military government of the territory which will be administered through AMGOT.

IV — AMGOT ORGANIZATION

a. Chief Civil Affairs Officer and Deputy Chief Civil Affairs Officer. Chief Civil Affairs Officer will advise the Military Governor on questions relating to the military government of HORRIFIED. He will be Chief of AMGOT, and as such will be responsible to the Military Governor for the military administration of the territory.

There will be a Deputy Chief Civil Affairs Officer (D.C.C.A.O.) who will be Deputy Chief of AMGOT.

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b. Special Divisions. There will be initially six special divisions as follows:

Legal Division
Financial Division
Civil Supply Division
Public Health Division
Public Safety Division
Civil Property Division

The general functions of these divisions will be to give advice to the Chief Civil Affairs Officer on questions in their respective fields; to furnish special personnel; to provide advice and assistance to local civil authorities as directed by the Chief Civil Affairs Officer; and, as may be directed or called for to do so by the Chief Civil Affairs Officer, to execute the functions pertaining to their subjects. The particular functions of the special divisions and the organization of each will be as provided by the military government plan hereinafter referred to.

c. Advisers. Advisers on special subjects will be employed as required by the Civil Affairs Officer.

d. Civil Affairs Officers. The local military administration of the territory will be conducted through Civil Affairs Officers who will be stationed in important cities and towns in the area. The general functions of the Civil Affairs Officers will be to conduct the provincial and municipal administration and provincial local services, utilizing existing personnel wherever possible; to publish proclamations and ordinances, and in conjunction with Civil Police Officers to enforce proclamations, orders, etc., of military authority and to ensure that civil laws are respected; to issue local regulations to ensure security and local order; to organize and hold military courts; to coordinate with combat units in requisitioning, procurement, and billeting in the local area; and to assist local unit commanders in any other matters involving the civil population.

For purposes of administration, there may be created regions and provinces, the boundaries of which shall be according to the existing territorial subdivisions or otherwise, as may be determined.

e. Civil Police. All civil police functions in the territory shall be exercised by the Civil Police Officers (C.P.O.s) who will be stationed in important cities and towns in the territory. The general functions of the C.P.O.s will be to take over and supervise the administration and control of the existing police forces; to set up patrols for security in conjunction with combat units where necessary; to coordinate with military intelligence and military police officers; and to assist the Civil Affairs Officers in enforcing military law locally.

V - RELIEF OF ACMIL PERSONNEL TO CINCAFPAC, OTHER UNITS OF COMMAND.

During the assault and initial phases of any operations in which AMGOT is concerned, AMGOT personnel assigned to Task Forces will operate as staff

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required by the military commander.

c. Civil Affairs (Military). The local military administration of the territory will be supervised through Civil Affairs officers who will be stationed in important cities and towns in the area [illegible]. The general function of the Civil Affairs Officers will be to [illegible] provincial and municipal administration and essential local services, utilizing existing personnel wherever possible; to assist in the [illegible] and ordinances, and in conjunction with civil police officers to enforce proclamations, orders, etc., of military authority and to ensure that civil laws are suspended; to issue local regulations to ensure security and local order; to organize and hold military courts; to coordinate with combat units in requisitioning, procurement, and billeting in the local area; and to assist local unit commanders in any other matters affecting the civil population.

For purposes of administration, there may be created regions and provinces, the boundaries of which shall be according to the existing territorial subdivisions or otherwise, as may be determined.

d. Civil Police. All civil police functions in the territory shall be supervised by the Civil Police Officers (C.P.Os) who will be stationed in important cities and towns in the territory. The general functions of the C.P.Os will be to take over and supervise the administration and control of the existing police forces; to set up patrols for security in conjunction with combat units; to coordinate with military intelligence and military police officers; and to assist the Civil Affairs officers in enforcing military law locally.

V - RELATIONSHIP AMGOT PERSONNEL TO COMBAT UNITS OF OPERATIONS.

During the assault and initial phases of any operations in which AMGOT is concerned, AMGOT personnel assigned to Task Forces will operate on Staff officers of their commanders. Tactical commanders shall have final responsibility and authority; provided however, that an administrative line of communication directly from the Chief Civil Affairs Officer to local military administrators may be established and authority delegated to such administrators at the discretion of the G.O.C., Force 141.

VI - PLANS OF OPERATIONS

Subject to the provisions of this Memorandum, the organization of AMGOT and its method of operation shall be as determined by the Military Governor who shall cause to be prepared an operational plan for submission to the Commander-in-Chief for approval.

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VII — ASSIGNMENT OF CHIEF AND DEPUTY CHIEF OF ALGOT

Announcement is made of the assignment of Major General Lord Rennell to be Chief Civil Affairs Officer of HORRIFIED and Chief of ALGOT; and Lt. Colonel Charles M. Spofford to be Acting Deputy Chief Civil Affairs Officer of HORRIFIED and Acting Deputy Chief of ALGOT.

By command of General EISENHOWER:

T. J. DAVIS,
Brigadier General, A.G.D.,
Adjutant General

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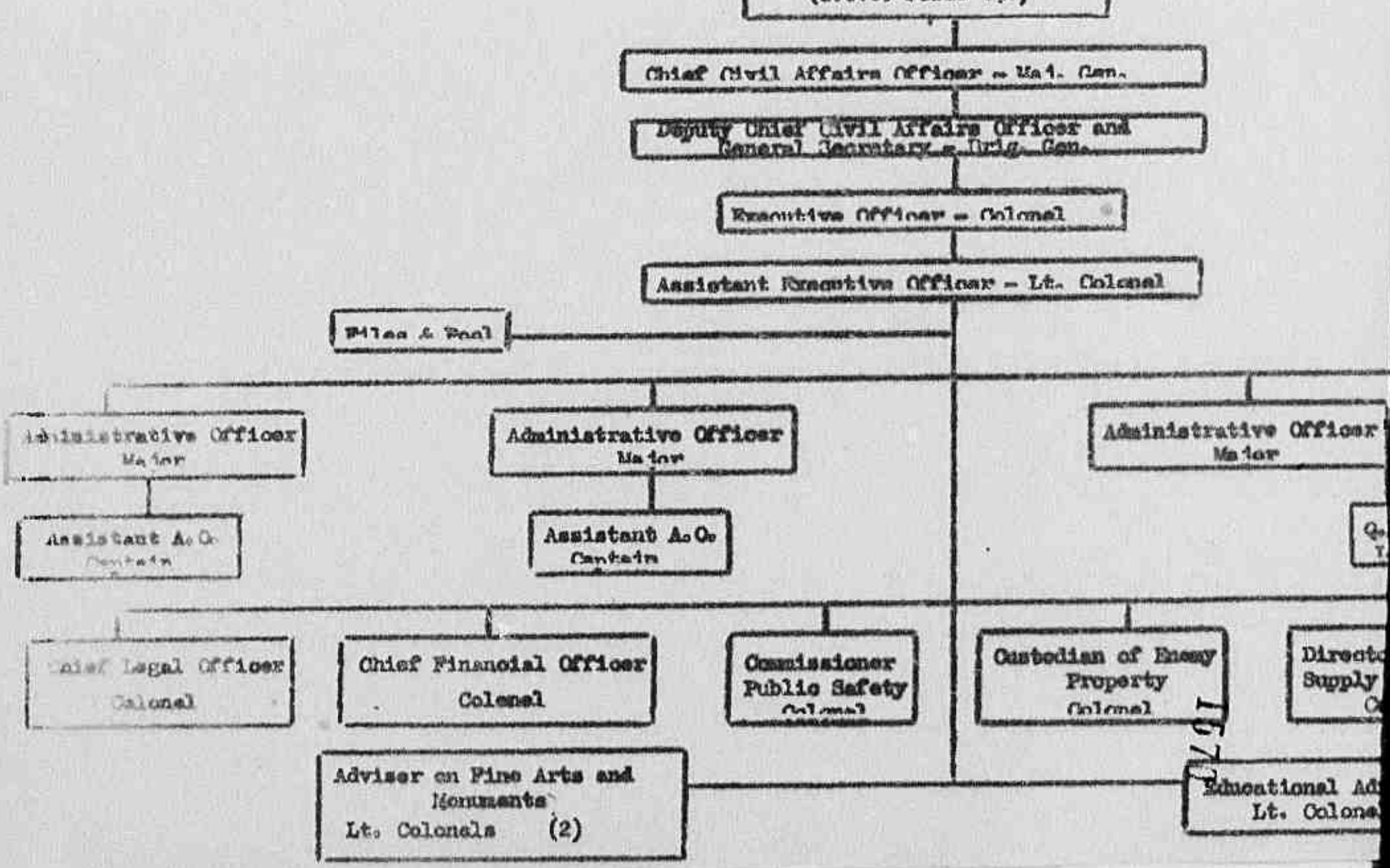
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APPENDIX B

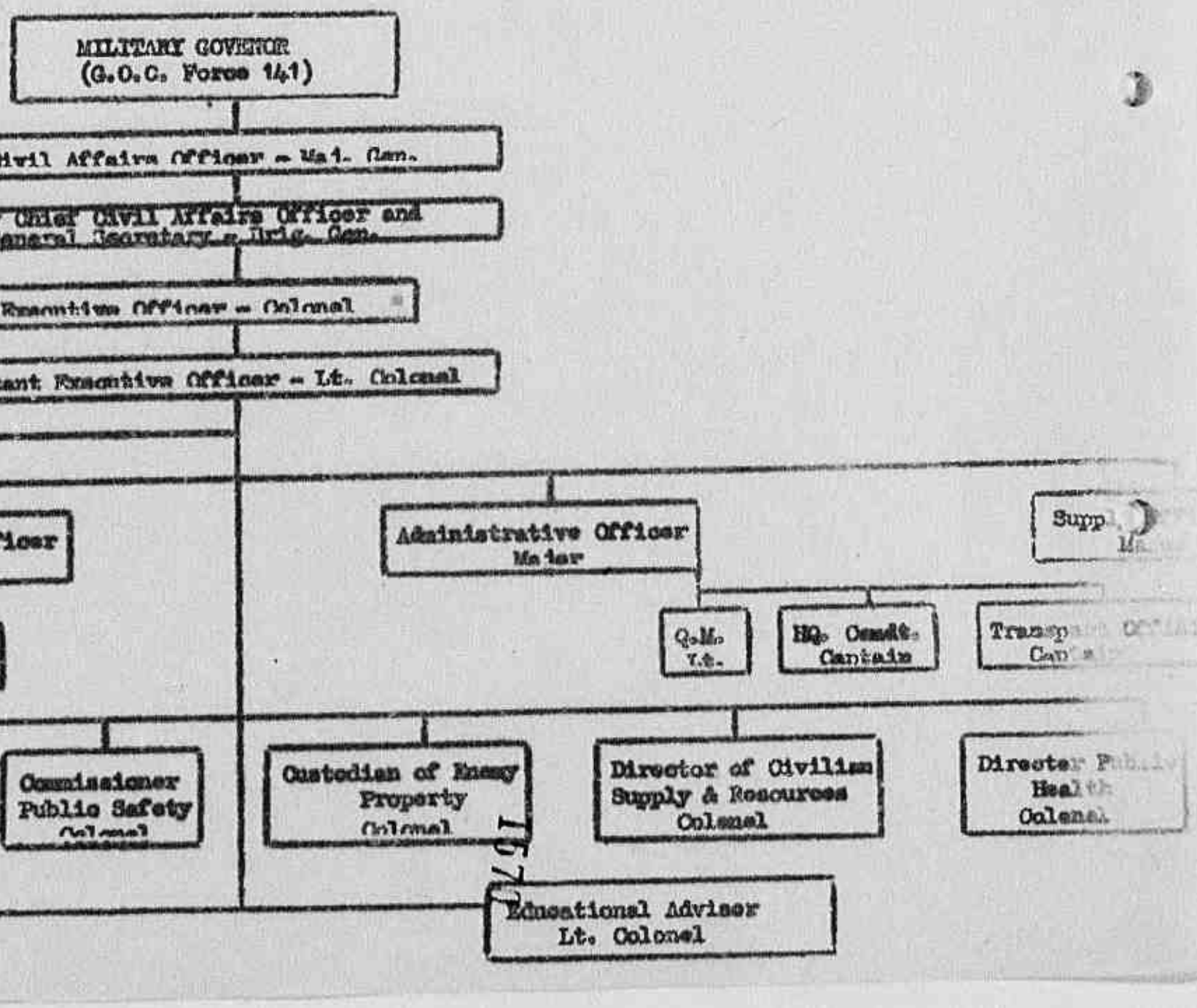
ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT) - (A) STAFF



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APPENDIX B

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT) - (A) STAFF

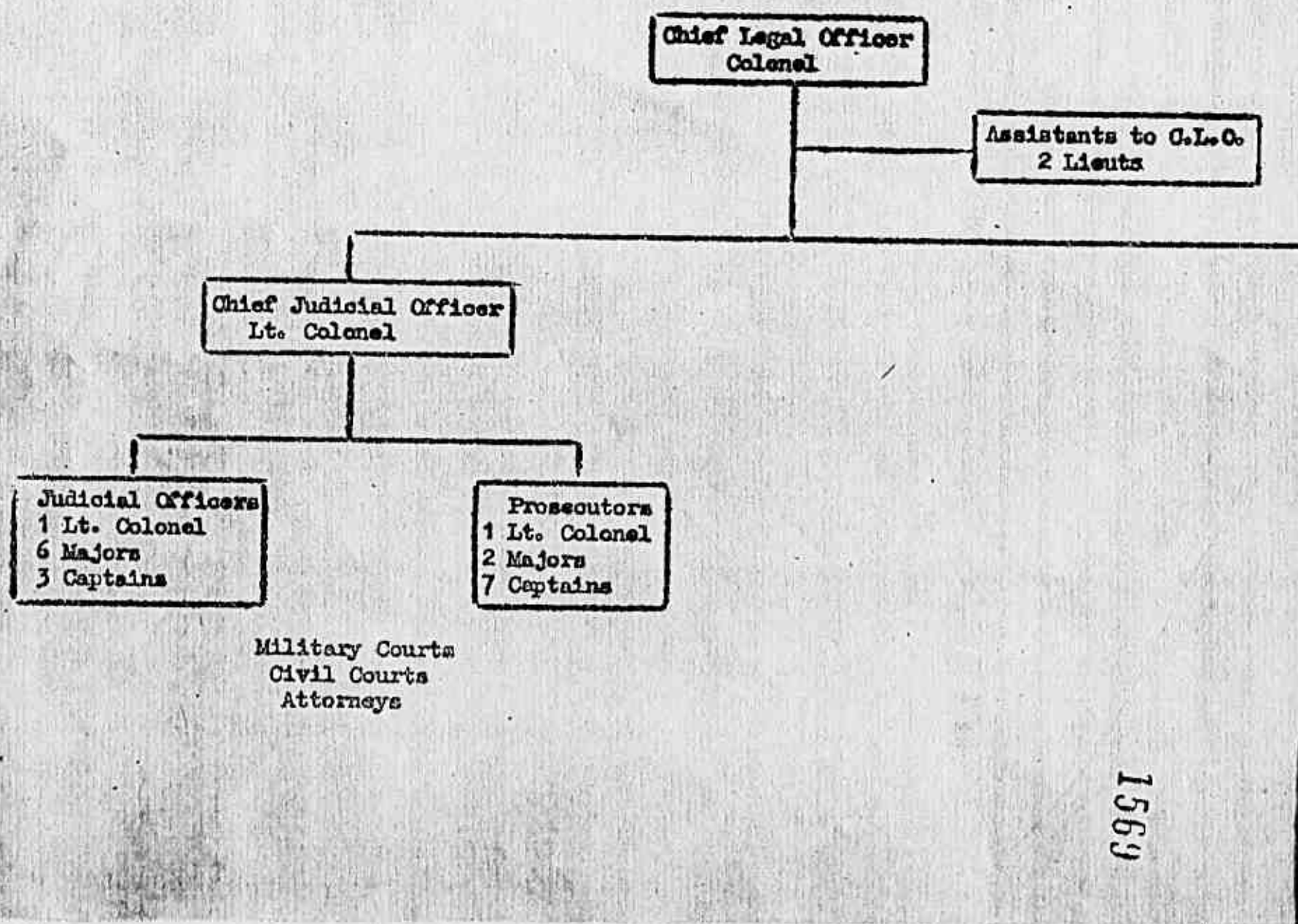


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APPENDIX C-1

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

LEGAL DIVISION



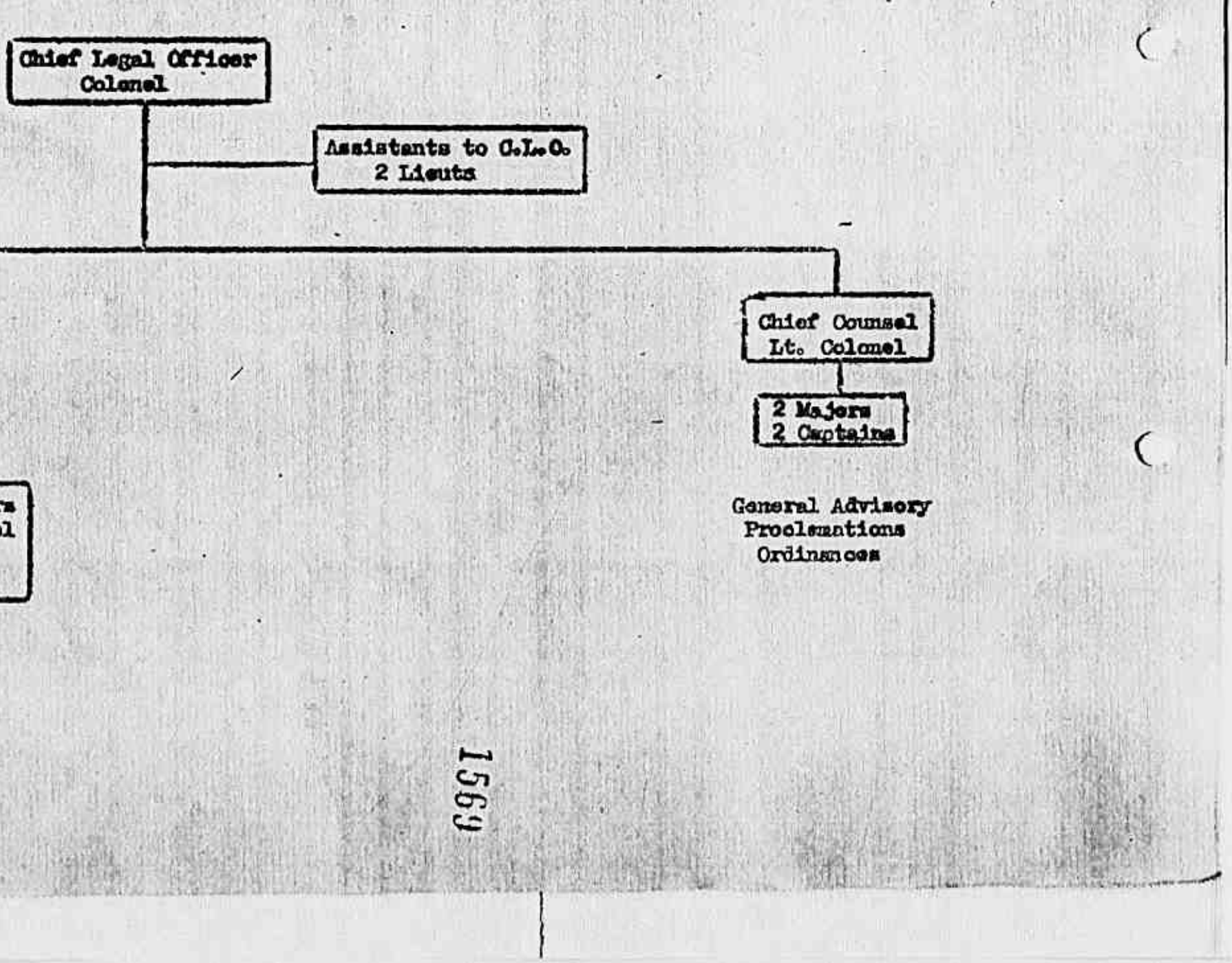
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APPENDIX C-1

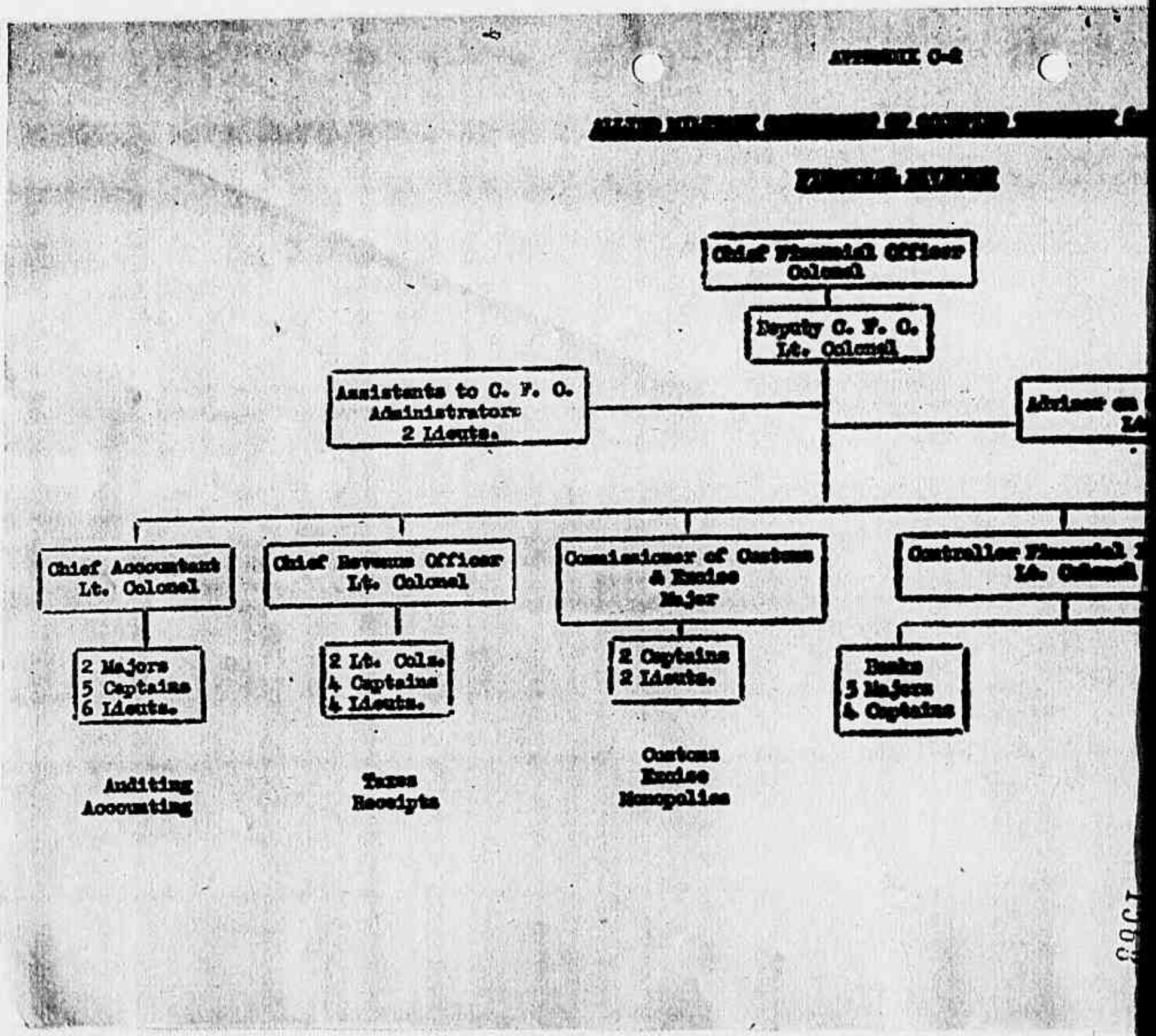
ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

LEGAL DIVISION



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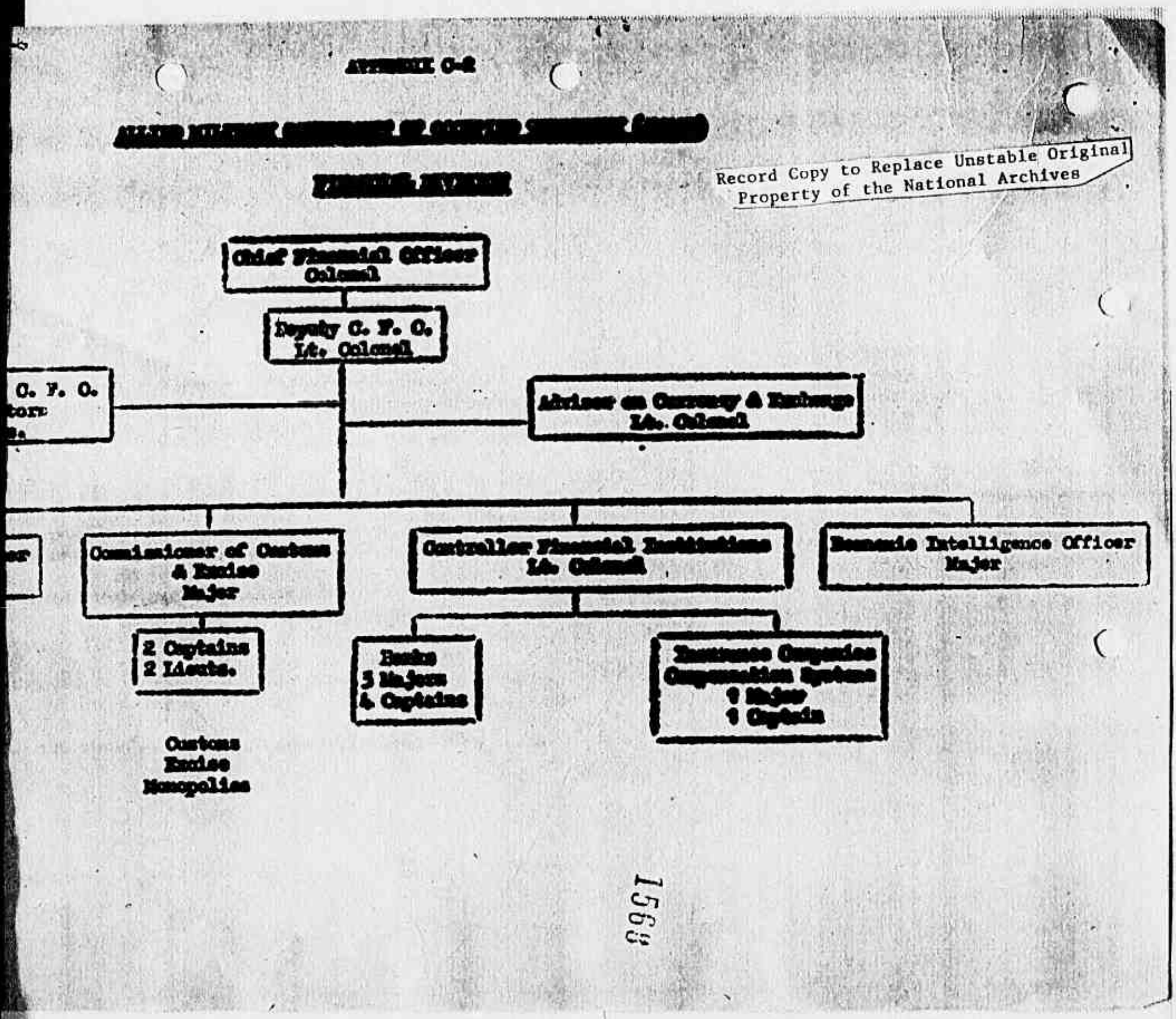
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APPENDIX C-2

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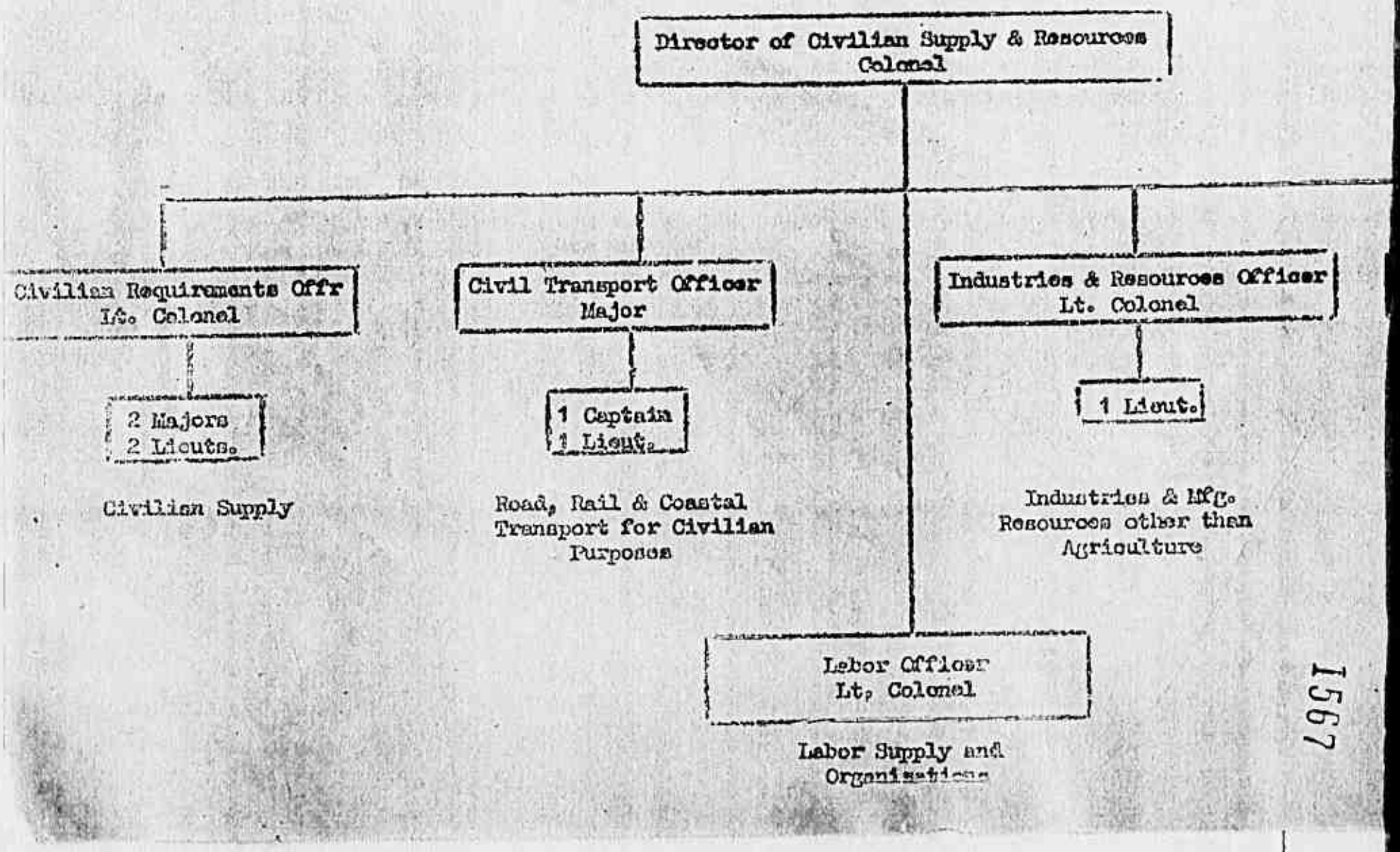


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APPENDIX C - 3

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

Civil Supply Division



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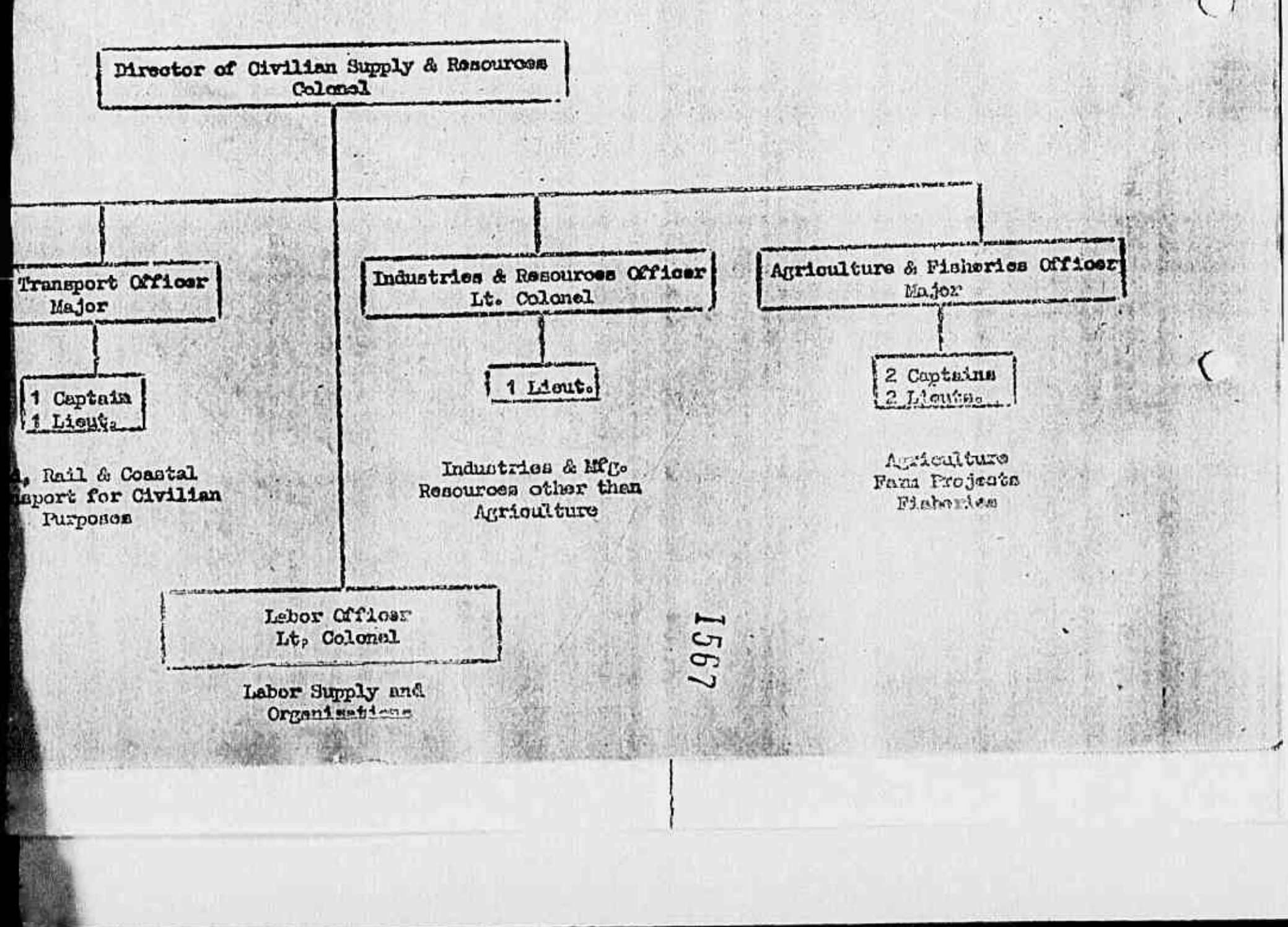
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APPENDIX C - 3

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

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Civil Supply Division



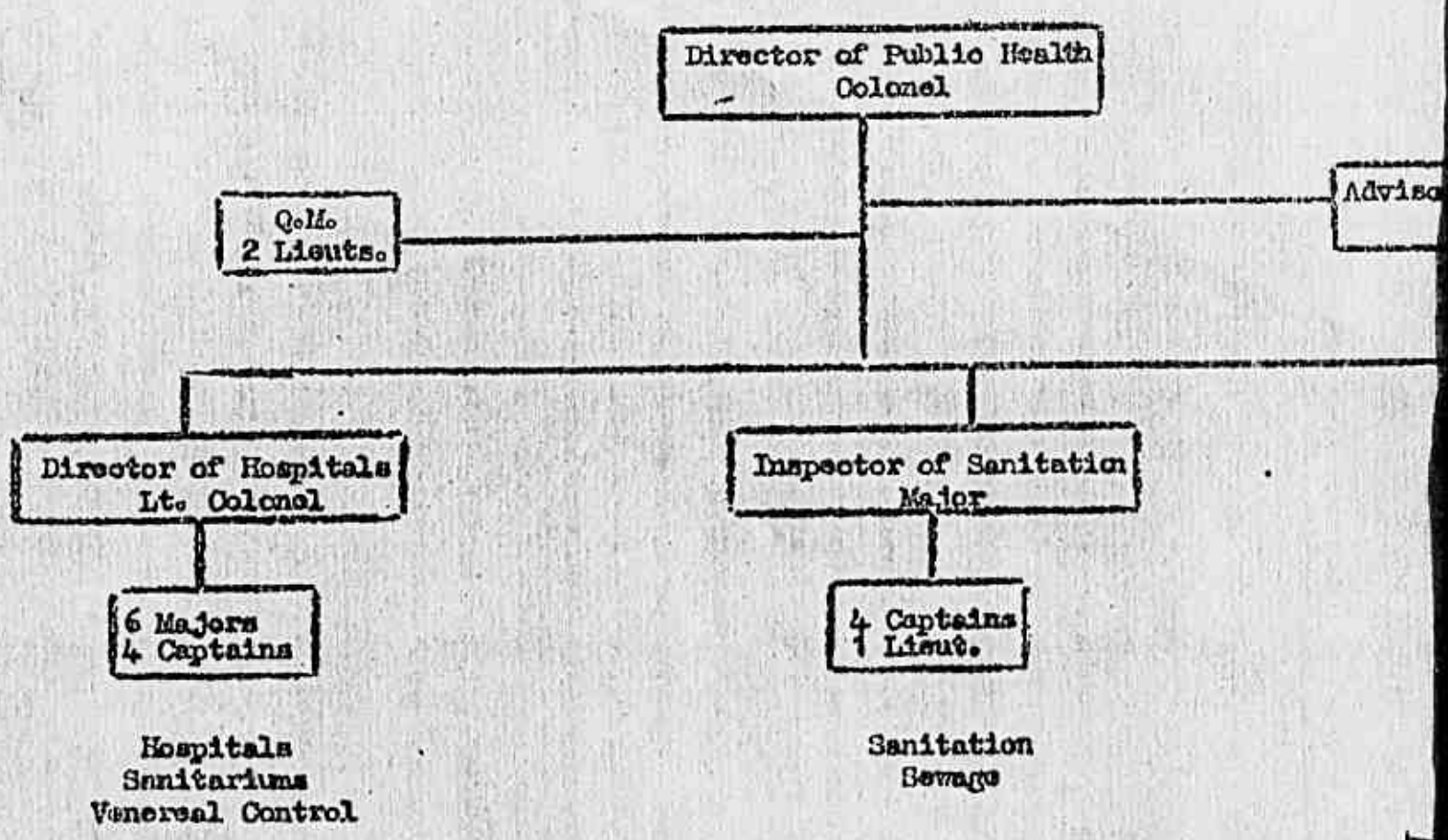
1567

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APPENDIX C - 4

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (A

PUBLIC HEALTH DIVISION



1586

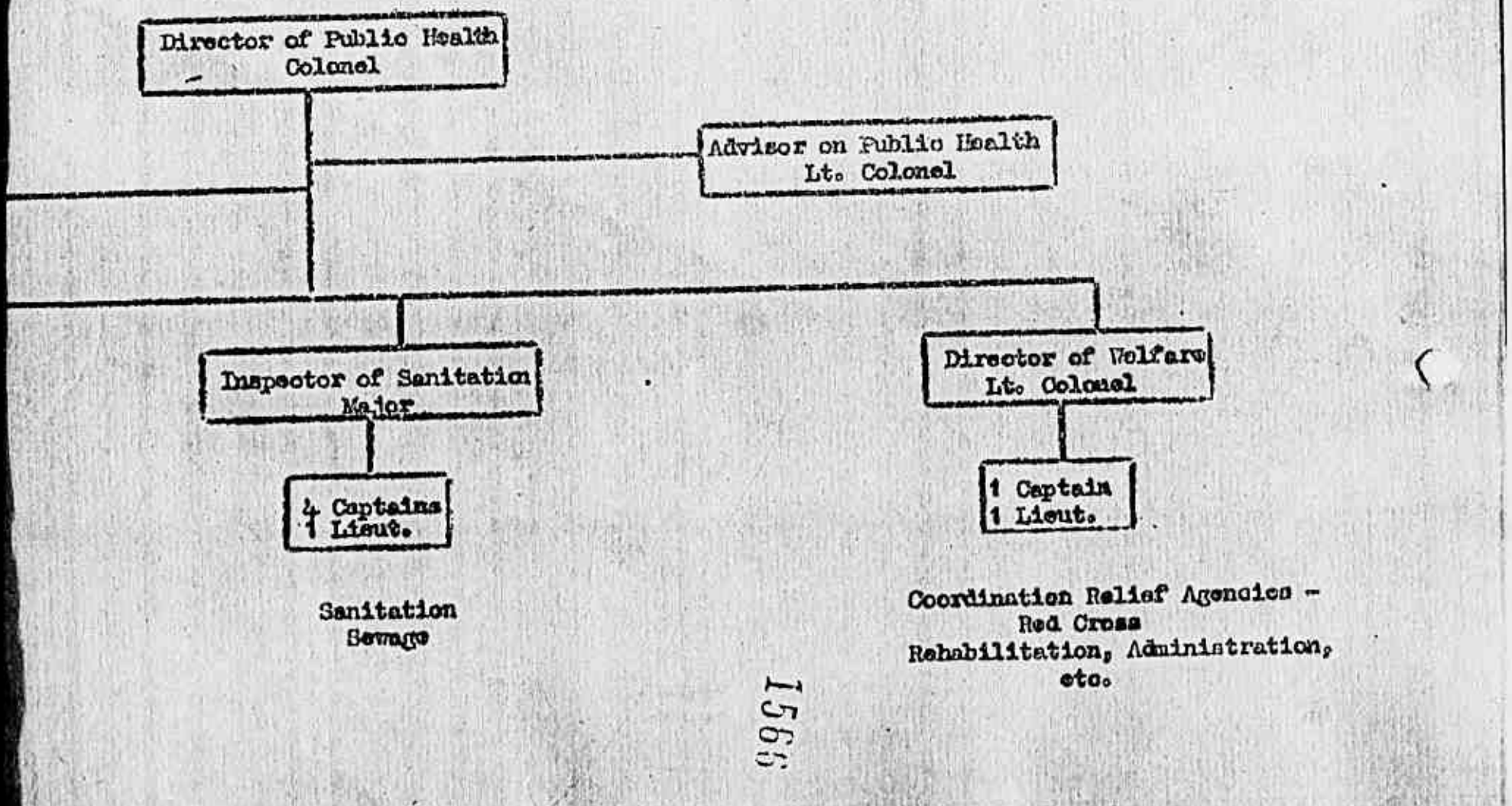
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APPENDIX C - 4

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

PUBLIC HEALTH DIVISION



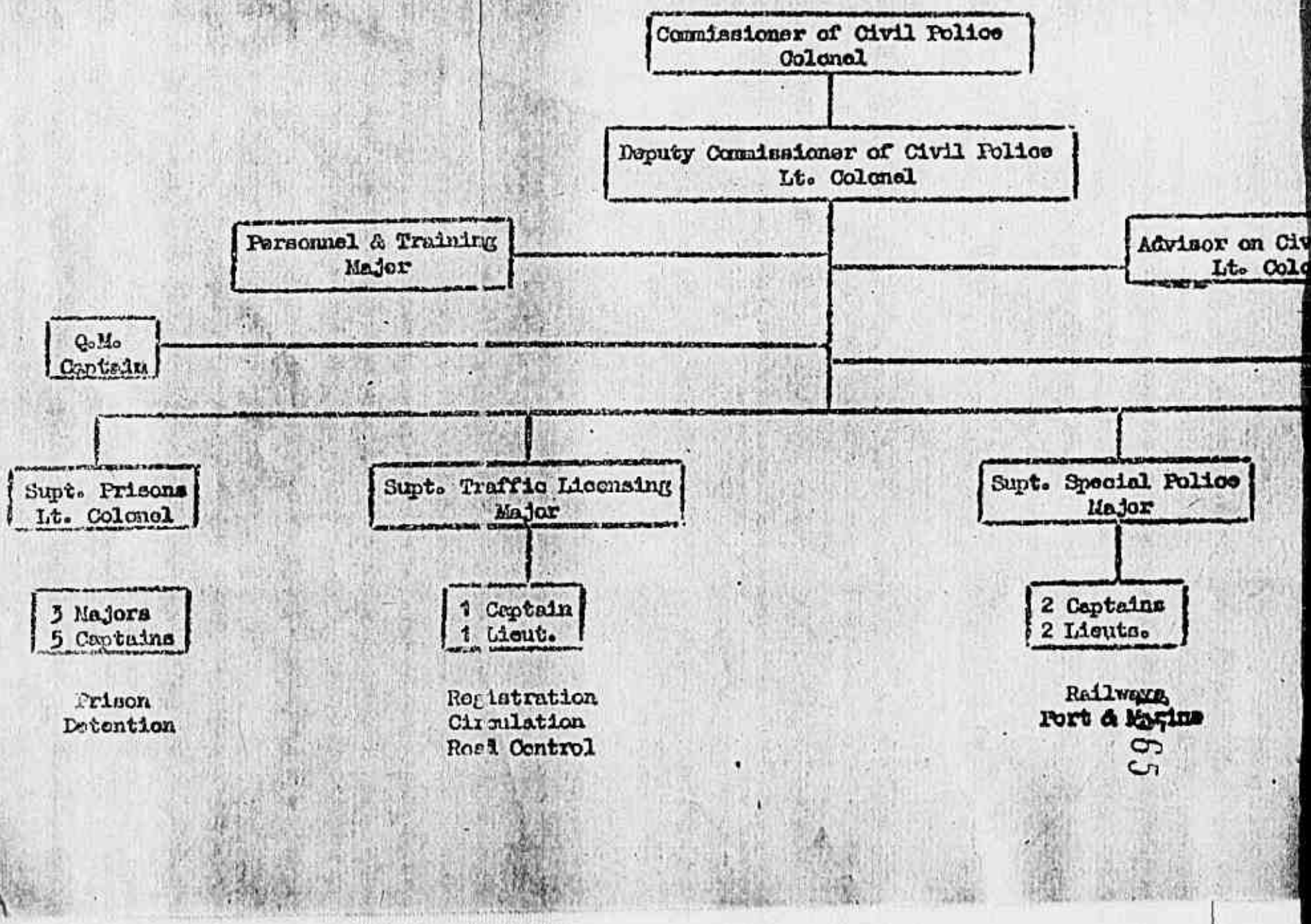
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APPENDIX C - 5

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

PUBLIC SAFETY DIVISION



65

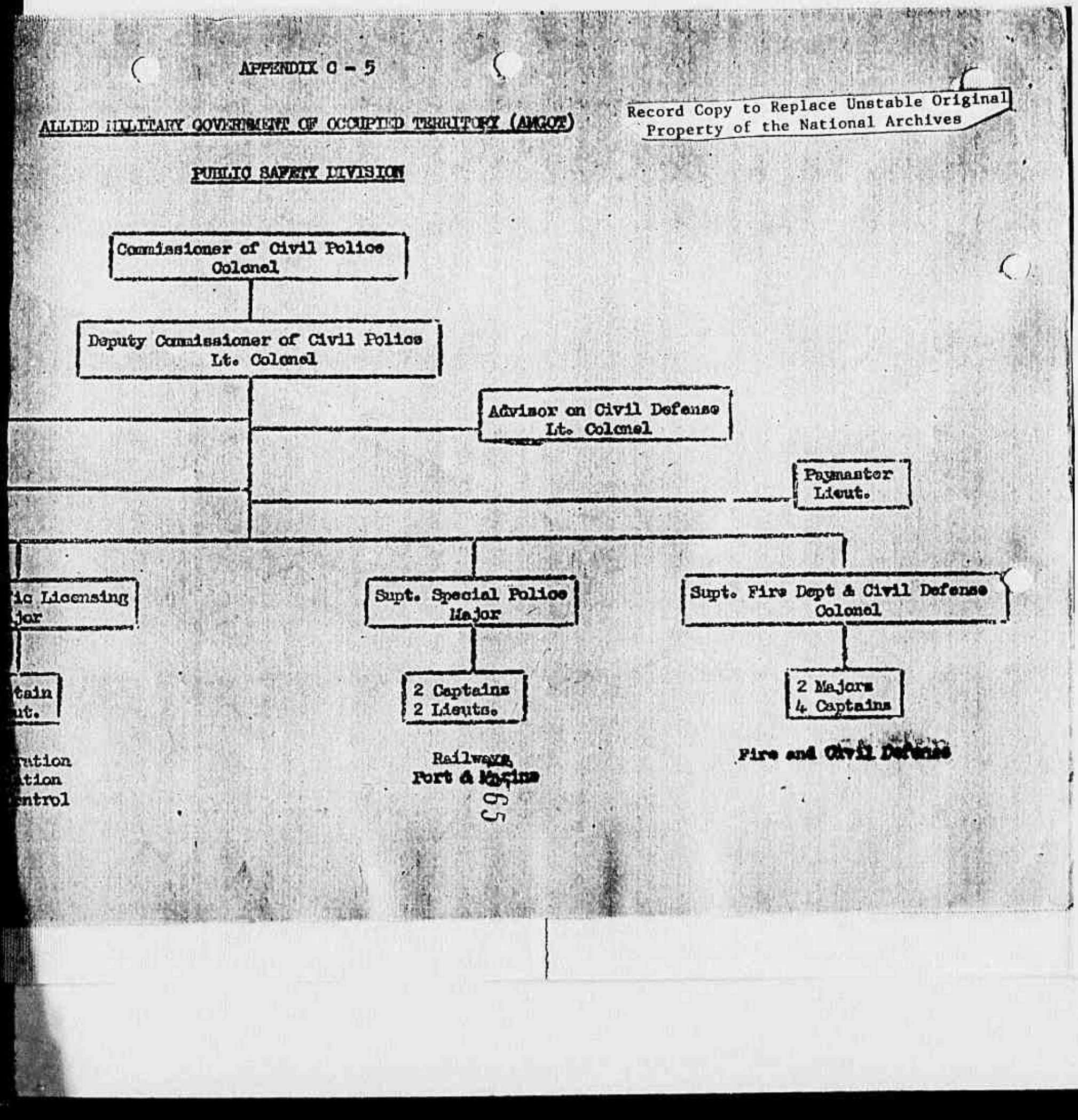
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APPENDIX C - 5

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

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PUBLIC SAFETY DIVISION



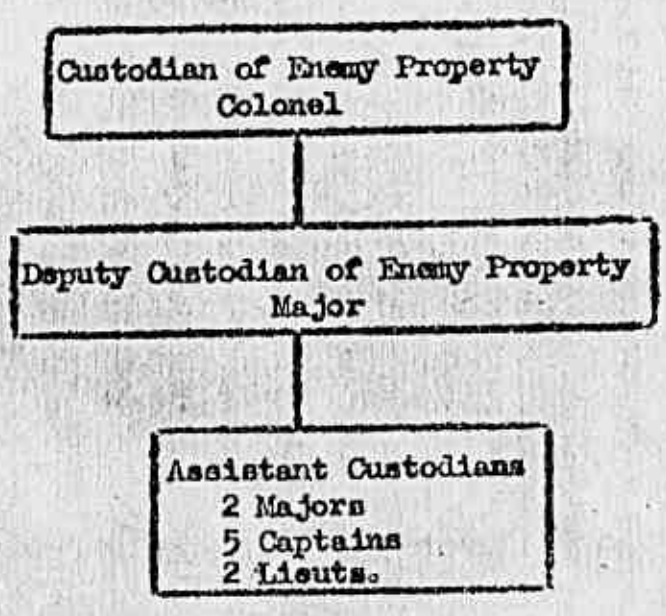
Declassified E.O. 12356 Section 3.3/NND No. 785015

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Property of the National Archives

APPENDIX C - 6

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

ENEMY PROPERTY DIVISION

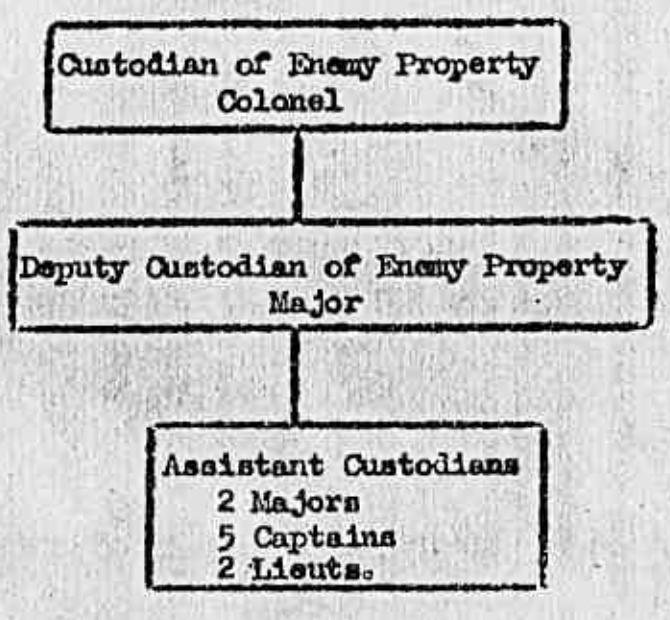


Declassified E.O. 12356 Section 3.3/NND No. 785015

APPENDIX C - 6

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

ENEMY PROPERTY DIVISION



Declassified E.O. 12356 Section 3.3/NND No. 785015

SECRET

4. Schedule of Equipment and Vehicles to accompany detachment

Equipment	Qty	Remarks
1. HQ	4	4
3 C.A.O.		
1 A.C.A.O.		
C.E.O.		
Clerks		
2 Drivers 1/c		
1 Driver M/C		
2. MSA	4	4
3 S.C.A.O.		
1 A.C.A.O.		
C.E.Os		
Clerks		
Drivers		
3. FSU	4	4
3 S.C.A.O.		
1 A.C.A.O.		
C.E.Os		
Clerks		
Drivers		
3 S.C. (C.A.)		
4. EMC	7	4
2 C.A.Os		
2 C.A.C.Os		
C.E.Os		
Clerks		
Drivers		
4. MSC	7 S.C.A.C.A.	6
1 C.A.O.		
1 C.A.C.A. (C.A.)		
2 C.E.Os		
2 C.A.C.Os		
2 C.P.Os		
2 A.C.		
4 Clerks		
4 Orderly		
3 Drivers		
	23	26

5. Schedule of Instruments and Vehicles to accompany detachment

(Less any items already accounted for in Schedule 4)

Instruments	Qty	Remarks
1 S.C.A.C. (very senior)	1	7 Staff Cars 3 W/Os 2 Lorries
1 S.C.A.C.	1	
2 C.A.C.	2	
1 A.C.A.C.	1	
2 C.A.Os (C.A.) (1 Admin)	2	
2 A.C.A.Os (Supply)	2	

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	2 Clerks 2 Drivers				
3. HQC.	2 C.A.Os 1 A.C.A.O. 3 C.P.Os 2 Clerks 2 Drivers 1 F.O. (C.A.)	7	4	2 Jeeps	
4. HQC.	2 S.C.A.O. 1 C.A.O. 1 F.O. (C.A.) 2 A.C.A.Os 2 C.P.Os 1 L.O. 4 Clerks 1 Orderly 3 Drivers	8	8	3 Jeeps	
		23	20		

5. Schedule of Personnel and Vehicles to accompany F.O. Force 343
(less any outcolmants which may be allocated to Corps H.Q's)

Officers	O.Rs	Transport
1 S.C.A.O. (very senior) 1 S.C.A.O. 2 C.A.Os. 4 A.C.A.Os. 2 F.O. (C.A.) (1 Fwding) 2 A.C.A.Os. (Supply) 1 L.O. 10 C.P.O. 8 Clerks 10 Drivers		7 Staff Cars 3 M/Cs 2 trucks
23	18	

NOTE: Personnel in 5 includes Senior Regional Civil Affairs Officer who it is suggested should accompany Commander Force 343 as Civil Affairs Adviser together with 1 officer and an orderly.

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C. Main body of Civil Affairs personnel ultimately to be allocated to Territory of Force 343 (G.L.C. Unit)

This body will be retained principally in North Africa for shipment as required.

Personnel	Officers	137
	O/Rs	322
Transport	Staff Cars and/or Jeeps	48
	Heavy trucks	8
	Light trucks	4
	M/Cs	7

1203

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APPENDIX B - 2

FORCE 545

1. Schedule of Personnel and Vehicles to accompany Assault Forces.

		Officers	O.R's	Transport
1. HQ	1 C.A.O. 2 A.C.A.Os 2 C.P.Os 2 Clerks 1 Driver	5	5	1 Jeep
2. CRU	1 C.A.O. 1 A.C.A.O. 1 C.P.O. 1 Driver	3	1	1 Jeep
3. HQR	1 C.A.O. 1 A.C.A.O. 1 C.P.O. 1 Clerk 1 Driver	3	2	1 Jeep
4. ACID I	1 S.C.A.O. 1 C.A.O. 3 A.C.A.Os 1 P.O. (C.A.) (Booking) 1 D.O. 4 Clerks 2 Drivers L/C 1 Driver M/C 5 C.P.Os	10	7	2 Jeeps 1 M/C
5. ACID II	1 S.C.A.O. 1 C.A.O. 2 A.C.A.Os 3 C.P.Os 1 P.O. (C.A.) 3 Clerks 2 Drivers L/C 1 Driver M/C	8	6	2 Jeeps 1 M/C
		29	29	

1562

2. Schedule of Personnel and Vehicles to accompany U.S. Force V-5.
(Less any detachments which may be allocated to Corps R. (Ops)

	Officers	O.R's	Transport
1. S.C.A.O.			7 Shelf Cars 1 M/C

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	1 Driver			
3. BASE	1 C.A.O. 1 A.C.A.O. 1 C.P.O. 1 Clerk 1 Driver	5	2	1 Jeep
4. ADMIN I	1 S.C.A.O. 1 C.A.O. 3 A.C.A.Os 1 P.O. (C.A.) (Banking) 1 L.O. 4 Clerks 2 Drivers L/C 1 Driver M/C 3 C.P.Os	10	7	2 Jeeps 1 M/C
5. ADMIN II	1 S.C.A.O. 1 C.A.O. 2 A.C.A.Os 3 C.P.Os 1 P.O. (C.A.) 3 Clerks 2 Drivers L/C 1 Driver M/C	8	6	2 Jeeps 1 M/C
		29	20	

B. Schedule of Personnel and Vehicles to accompany H.Q. Force "B"
(Less any detachments which may be allocated to Corps H.Q's)

Officers	O.Rs	Transport
1 S.C.A.O. 2 C.A.Os 3 A.C.A.Os 1 S.P.O. 1 P.O. (C.A.) 2 C.A.Os or A.C.A.Os (for Trade & Supply) 8 C.P.Os 8 Clerks 10 Drivers		7 Staff Cars 3 M/C 2 Light trucks
18	18	

1562

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APPENDIX 2 - 1

SECRET SUSKY
MOST SECRET

-2-

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY

(AMGOT)

PROCLAMATION

No. 1

To the people of and such other parts of HOSTILAND as are now or may hereafter be occupied by the Allied Forces of Great Britain and the United States:

WHEREAS in prosecuting their war against the Axis powers, it has become necessary for the armed forces of Great Britain and the United States under my command to occupy the island of HOSTILAND and adjacent islands, and

WHEREAS it is the policy of the Allied Forces not to make war upon the civilian inhabitants of the occupied territory but on the contrary to protect them in the peaceful exercise of their legitimate pursuits in so far as the exigencies of war and their own behaviour will permit, and

WHEREAS, in order to preserve law and order and provide for the safety and welfare of yourselves and of my troops, it is necessary to establish military government in the occupied territory

1561

Now, therefore, I, Harold R. L. G. Alexander, Earl, K.C. [illegible], Commanding General of the Allied Forces in Sicily and Military Governor of the occupied territory, by virtue of the authority vested in me by General Dwight D. Eisenhower, Commander-in-Chief of the Allied Forces, proclaim as follows:

I

All published ties which have hitherto bound you to the government of the King of Italy, and all obligations to that government, are suspended during the period of occupation.

II

All powers and responsibilities of government in the occupied territory and over the inhabitants are vested exclusively in me as Commanding General and Military Governor, and I hereby establish the Allied Military Government of Occupied Territory to exercise these powers under my direction.

III

All persons in the occupied territory must obey promptly all orders given by me or under my authority and must refrain from all acts hostile to the troops under my command or helpful to our enemies, from all acts of violence, and from all acts calculated to disturb public order in any way.

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1561

Declassified E.O. 12356 Section 3.3/NND No. 785015

Whereas it is the policy of the Allied Forces not to make war upon the civilian inhabitants of the occupied territory but on the contrary to protect them in the peaceful exercise of their legitimate pursuits in so far as the exigencies of war and their own behaviour will permit, and

Whereas, in order to preserve law and order and provide for the safety and welfare of yourselves and of my troops, it is necessary to establish military government in the occupied territory.

I, therefore, I, Harold R. L. G. Alexander, Earl, K.C.B., C.S.I., D.S.O., M.C., Commanding General of the Allied Forces in OCCUPIED the Military Governor of the occupied territory, by virtue of the authority vested in me by General Dwight D. Eisenhower, Commander-in-Chief of the Allied Forces, proclaim as follows:

I

All political ties which have hitherto bound you to the government of the King of Italy, and all obligations to that government, are suspended during the period of occupation.

II

All powers and responsibilities of government in the occupied territory and over its inhabitants are vested exclusively in me as Commanding General and Military Governor, and I hereby establish the Allied Military Government of Occupied Territory to exercise those powers under my direction.

III

All persons in the occupied territory must obey promptly all orders given by me or under my authority and must refrain from all acts hostile to the troops under my command or helpful to our enemies, from all acts of violence, and from all acts calculated to disturb public order in any way. Those of you who do so may go about your legitimate pursuits as usual and without fear. Those of you who fail to do so may be punished by death or imprisonment.

IV

Your existing personal and property rights will be fully respected and your existing laws will remain in force and effect except in so far as it may be necessary for me to change or supersede them, by proclamation or order issued by me or under my direction in the discharge of my duties as Commanding General of the Allied Forces and Military Governor.

V

All lawfully established administrative and judicial officials of the provinces and communes and all other government and municipal functionaries and employees, and all officers and employees of state, municipal or other public services, are required to continue in the performance of their duties subject to my direction or the direction of such of my officers of the Allied Forces as may be deputed for that purpose.

VI

Further proclamations and orders issued by me or under my authority from time to time will specify what is further required of you and what you are forbidden to do, and will be displayed in court houses, police stations, or other public places.

VII

This proclamation and all other proclamations and orders to be issued will become effective in each part of the territory now or hereafter occupied by my troops as soon as each has been displayed in a public place or published in any official gazette therein.

Dated _____ 1943

H. R. L. G. Alexander
General
General Officer Commanding Allied Forces in _____
and Military Governor

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This proclamation and all other proclamations and orders to be issued will become effective in each part of the territory now or hereafter occupied by my troops as soon as each has been displayed in a public place or published in any official gazette therein.

1821

Dated _____ 1945

H. R. L. G. Alexander
General
General Officer Commanding Allied Forces in _____
and Military Governor

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SECRET

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BIGOT 26A

ALLIED FORCE HEADQUARTERS
Office of Assistant Chief of Staff, G-2.

B-389.504/7.

5 May 43.

HEADQUARTERS
DATE : 6 MAY 1943
N° : 7830
FORCE 141

SUBJECT: Security of occupying forces and their lines of communication.

TO : Chief Civil Affairs Officer,
Force 141.

4A

In Administrative Memorandum No. 35 of 1 May 43 para 2 a it is noticed that AMGOT is credited with the objective of "insuring the security of the occupying forces and their lines of communication". There is no desire to query this provided it is clearly understood that the responsibility for insuring the security of the occupying forces and their lines of communication rests with the G-2 Section of the Staffs of formations.

1560

see 7A

K. W. D. STRONG,
Brigadier, G.S.,
A. C. of S., G-2.

G.S.O.I.

See 8A with reference to 4A para 2 A and pass to P.

J.H.Lloyd. Carson. Lt. 6/5

P.

SECRET

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1830

Declassified E.O. 12356 Section 3.3/NND No. 785015

SECRET (Equals British MOST SECRET) (25A)

BIGOT

AFHQ
INCOMING MESSAGE
CLASS: SECRET
PREC : PRIORITY

REF NO: FORTUNE 177

HEADQUARTERS
5 MAY 1943
7830
141

BIGOT HUSKY
FROM: AGWAR (MARSHALL)
TO : EISENHOWER (Cite FHLIA and your 8992)
DATE: MAY 050231Z

State Treasury and War Departments have approved draft proposed directive covering political, financial, economic matters . British have cabled text to LONDON.

Copy Military Government plan as modified SET (?) was also given British 2 weeks ago.

British advise no reply received from LONDON regarding either plan or directive until this morning when British views on financial section directive received. We are strongly urging British obtain their governments views at earliest possible date. We and British Army Staff here appreciate urgency.

NO: 8992 WAS ORIG BY: LIA SEC

J.S.O.I. See 7A above and 1559

ACTION: 2 Lia Sec

INFO : 5 Force 141
1 Sec G/S
1 G-3
2 DTC
1 CinC Med
1 MAC
1 USN
1 CAO
1 AG Records
1 AG Cables

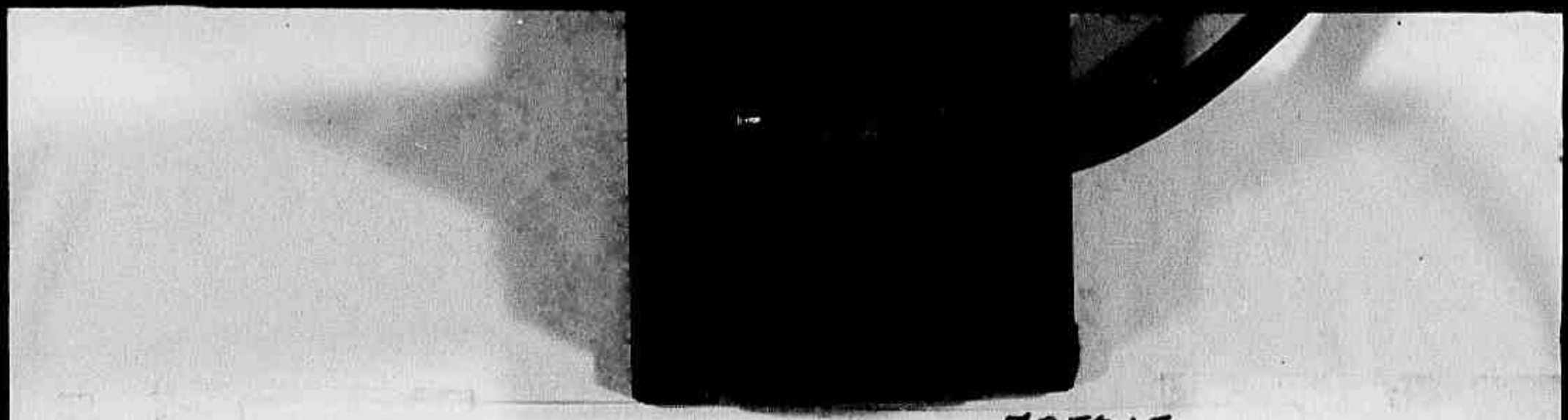
See my minute at 23A

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Allright Carne. 5/5.

LCS/et P.A. 6/5 Hte:

MAY 051102A FORTUNE 177



Declassified E.O. 12356 Section 3.3/NND No. 785015

24A

SECRET

A F H Q
INCOMING MESSAGE

Equals British MOST SECRET

CLASS: MOST SECRET REF NO: 76314 MO 11
PREC: IMPORTANT

BIGOT

BIGOT HUSKY
FROM: TROOPERS
TO: FREEDOM
FOR WHITELY PASS TO FORTUNE
DATE: MAY 042235B

Nomenclature - "Civil Affairs Officers" (CAO) and consequential nomenclature have been agreed for all territories and with WASHINGTON and can not now be altered.

ACTION: 3 Sec GS

INFO: 5 Force 141
1 AG Records
1 AG Cables

HFK/Jc G.S.O.I. See 24-A

HEADQUARTERS
DATE: 5 MAY
N°: 7950
FORCE 141

SECRET
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RECD: MAY 050032A

76314 MO 11

Declassified E.O. 12356 Section 3.3/NND No. 785015

O

O/C A action (23?)
G(P) M.F.

A F.H.Q.
OUTGOING MESSAGE

SECRET
(Equals British MOST SECRET)

CLASS: SECRET
PREC: PRIORITY

REF NO: 8992

BIGOT HUSKY
TO: AGWAR
FOR: MARSHALL
SIGNED: EISENHOWER CITE: FHLIA

BIGOT

No further word has been received in regard to agreement with British Government concerning the Military Government of Operation HUSKY since your FORTUNE 101 of April 14 in which it was stated that a reply was being made by the State Department to the proposal left by Mister Eden. An order has been issued creating AMGOT in order that planning may proceed. However, lack of a final agreement between the two governments impedes this work and an early agreement is urgently desirable. The overall directive covering political financial and economic matters is also needed at the earliest possible date. Major General Lord Rennell is now is London and it is hoped that steps may be taken to obtain the concurrence of the British Government to the plan as agreed on by United States authorities.

ORIGINATED BY : LIAISON SECTION AUTHENTICATION: COL. J.C. HOLMES

INFO: 1 G-3
5 Force 141
1 Sec GS
2 DTC
1 Liaison Section
1 AG Records
1 AG Cables
1 C in C Med
1 MAC
1 CAO

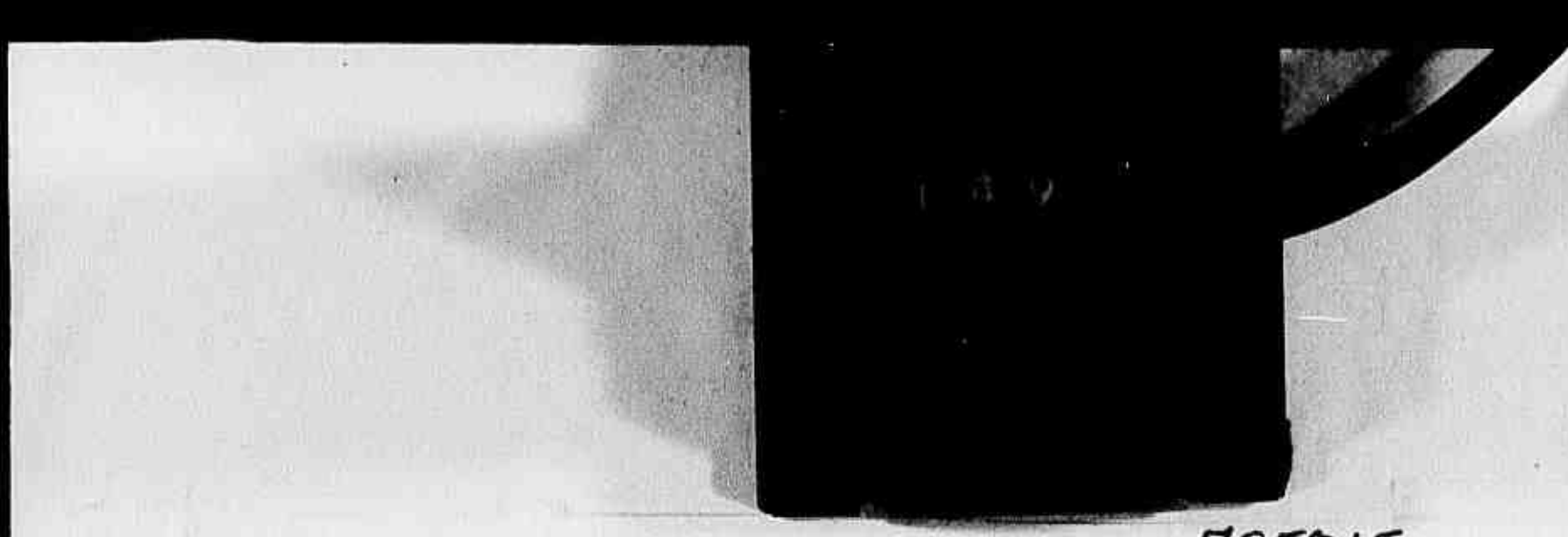
HEADQ... ...RS
DATE : 4 MAY 1943
N: 7039
FORCE 141

HFK/jc

FILED: MAY 3, 1943

8992 155741

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BIGOT-HUSKY

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141F/7830/CA

2 May 43

SUBJECT: Establishment of AMGOT

DISTRIBUTION within HQ 141 Force of Administrative Memorandum Number 35:

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1558

Lt. Col.
G.S.O.1.
AMGOT.

HQ 141 Force.

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Hist: 2/5.

PA. 3/5

Deputated

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5497

COPY NO. 3

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SECRET
(Equals British Most Secret)

ALLIED FORCE HEADQUARTERS
APO 512

HEADQUARTERS
DATE: 2 MAY 1943
No: 7830.
FORCE 141

ADMINISTRATIVE MEMORANDUM)
:
NUMBER 35)

SECRET
Auth: C in C AF
Initials
1 May 1943

1 May 1943

C A action

Allied Military Government of Occupied Territory (AMGOT),
Establishment of I
AMGOT, Functions and Objectives of II
Military Governor III
AMGOT, Organization IV
Relation of AMGOT Personnel to Commanders Combat Units or Formations 1655
AMGOT, Plan of Operations VI
Chief of AMGOT and Deputy Chief, Assignment of VII

I -- ESTABLISHMENT OF ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY(AMGOT)

Announcement is made of the establishment of an organization for Allied Military Government of Occupied Territory (AMGOT). Functions of AMGOT are placed under the direct supervision of the Commanding General, Force 141.

II -- FUNCTIONS AND OBJECTIVES

The purpose of AMGOT will be to administer the Allied Military Government of HORRIFIED under the Military Governor of the territory in accordance with the rules and usages of international law.

The objectives of AMGOT will be:

a. To insure the security of the occupying forces and their lines of communication; and to facilitate this operation.

b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

c. To relieve combat troops of the necessity of providing for civil administration.

d. To assist in making available to the occupying forces the economic resources of the occupied territory:

e. through efficient government of the territory and the application of the policies toward the civil population laid down by the Commander-in-Chief, to promote political and military objectives of the Allied Forces in connection with future operations.

B-238

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III -- MILITARY GOVERNOR

General Sir Harold Alexander, as Commanding General, Force 141, is hereby designated Military Governor of HORRIFIED. He will be responsible to the Commander-in-Chief for the conduct of the military government of the territory which will be administered through AMGOT.

IV -- AMGOT ORGANIZATION

a. Chief Civil Affairs Officer and Deputy Chief Civil Affairs Officer. Chief Civil Affairs Officer will advise the Military Governor on questions relating to the military government of HORRIFIED. He will be Chief of AMGOT, and as such will be responsible to the Military Governor for the military administration of the territory.

There will be a Deputy Chief Civil Affairs Officer (D.C.C.A.O.) who will be Deputy Chief of AMGOT.

b. Special Divisions. There will be initially six special divisions as follows:

Legal Division
Financial Division
Civilian Supply Division
Public Health Division
Public Safety Division
Enemy Property Division

The general functions of these divisions will be to give advice to the Chief Civil Affairs Officer on questions in their respective fields; to furnish special personnel for the existing administrative organizations in the territory; to provide advisers and assistants to local Civil Affairs Officers as directed by the Chief Civil Affairs Officer; and, as far as they are called on to do so by the Chief Civil Affairs Officer, to execute the functions pertaining to their subjects. The particular functions of the special divisions and the organization thereof will be as determined by the Military Governor and included in the detailed operational plan hereinafter referred to.

c. Advisers. Advisers on special subjects will be appointed as required by the Military Governor.

d. Civil Affairs Officers. The local military administration of the territory will be conducted through Civil Affairs Officers who will be stationed in important cities and towns in the territory. The general functions of the Civil Affairs Officers will be: to continue in operation provincial and municipal administration and essential local services, utilizing existing personnel wherever possible; to publish proclamations and ordinances, and in conjunction with Civil Police Officers to enforce proclamations, orders, etc., of military authority and to ensure that civil laws are respected; to issue local regulations to ensure security and local

order; to organize and hold military courts; to coordinate with combat units in requisitioning, procurement, and billeting in the local area; and to assist local unit commanders in any other matters involving the civil population.

For purposes of administration, there may be created regions and provinces, the boundaries of which shall be according to the existing territorial subdivisions or otherwise, as may be determined.

e. Civil Police. All civil police functions in the territory shall be exercised by the Civil Police Officers (C.P.O.s) who will be stationed in important cities and towns in the territory. The general functions of the C.P.O.s will be: to take over and supervise the administration and control of the existing police forces; to set up patrols for security, in conjunction with combat units where necessary; to coordinate with military, intelligence and military police officers; and to assist the Civil Affairs Officers in enforcing military law locally.

V -- RELATION OF AMGOT PERSONNEL TO COMMANDERS COMBAT UNITS OR FORMATIONS.

During the assault and initial phases of any operations in which AMGOT is concerned, AMGOT personnel assigned to Task Forces will operate as staff officers of their commanders. Tactical commanders shall have final responsibility and authority; provided however, that an administrative line of communication directly from the Chief Civil Affairs Officer to local military administrators may be established and authority delegated to such administrators at the discretion of the G.O.C., Force 141.

VI -- PLAN OF OPERATIONS

Subject to the provisions of this Memorandum, the organization of AMGOT and its method of operation shall be as determined by the Military Governor who shall cause to be prepared an operational plan for submission to the Commander-in-Chief for approval.

VII --ASSIGNMENT OF CHIEF AND DEPUTY CHIEF OF AMGOT.

Announcement is made of the assignment of Major General Lord Rennell to be Chief Civil Affairs Officer of HORRIFIED and Chief of AMGOT; and Lt.Colonel Charles M. Spofford to be Acting Deputy Chief Civil Affairs Officer of HORRIFIED and Acting Deputy Chief of AMGOT.

By command of General EISENHOWER:

T. J. DAVIS,
Brigadier General, A.G.D.,
Adjutant General

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ALLIED FORCE HEADQUARTERS
APO 512

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Auth: C in C AF
Initials
1 May 1943

COPY NO. 5

1 May 1943

ADMINISTRATIVE MEMORANDUM)
:
NUMBER 35)

Allied Military Government of Occupied Territory (AMGOT),
Establishment of I
AMGOT, Functions and Objectives of II
Military Governor III
AMGOT, Organization IV
Relation of AMGOT Personnel to Commanders Combat Units or Formations V
AMGOT, Plan of Operations VI
Chief of AMGOT and Deputy Chief, Assignment of VII

1553

I -- ESTABLISHMENT OF ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY (AMGOT)

Announcement is made of the establishment of an organization for Allied Military Government of Occupied Territory (AMGOT). Functions of AMGOT are placed under the direct supervision of the Commanding General, Force 141.

II -- FUNCTIONS AND OBJECTIVES

The purpose of AMGOT will be to administer the Allied Military Government of HORRIFIED under the Military Governor of the territory in accordance with the rules and usages of international law.

The objectives of AMGOT will be:

a. To insure the security of the occupying forces and their lines of communication; and to facilitate this operation.

b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

c. To relieve combat troops of the necessity of providing for civil administration.

d. To assist in making available to the occupying forces the economic resources of the occupied territory:

e. through efficient government of the territory and the application of the policies toward the civil population laid down by the Commander-in-Chief, to promote political and military objectives of the Allied Forces in connection with future operations.

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SECRET
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B.238

III -- MILITARY GOVERNOR

General Sir Harold Alexander, as Commanding General, Force 141, is hereby designated Military Governor of HORRIFIED. He will be responsible to the Commander-in-Chief for the conduct of the military government of the territory which will be administered through AMGOT.

IV -- AMGOT ORGANIZATION

a. Chief Civil Affairs Officer and Deputy Chief Civil Affairs Officer. Chief Civil Affairs Officer will advise the Military Governor on questions relating to the military government of HORRIFIED. He will be Chief of AMGOT, and as such will be responsible to the Military Governor for the military administration of the territory.

There will be a Deputy Chief Civil Affairs Officer (D.C.C.A.O.) who will be Deputy Chief of AMGOT.

b. Special Divisions. There will be initially six special divisions as follows:

Legal Division
Financial Division
Civilian Supply Division
Public Health Division
Public Safety Division
Enemy Property Division

The general functions of these divisions will be to give advice to the Chief Civil Affairs Officer on questions in their respective fields; to furnish special personnel for the existing administrative organizations in the territory; to provide advisers and assistants to local Civil Affairs Officers as directed by the Chief Civil Affairs Officer; and, as far as they are called on to do so by the Chief Civil Affairs Officer, to execute the functions pertaining to their subjects. The particular functions of the special divisions and the organization thereof will be as determined by the Military Governor and included in the detailed operational plan hereinafter referred to.

c. Advisers. Advisers on special subjects will be appointed as required by the Military Governor.

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order; to organize and hold military courts; to coordinate with combat units in requisitioning, procurement, and billeting in the local area; and to assist local unit commanders in any other matters involving the civil population.

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V -- RELATION OF AMGOT PERSONNEL TO COMMANDERS COMBAT UNITS OR FORMATIONS 1552

During the assault and initial phases of any operations in which AMGOT is concerned, AMGOT personnel assigned to Task Forces will operate as staff officers of their commanders. Tactical commanders shall have final responsibility and authority; provided however, that an administrative line of communication directly from the Chief Civil Affairs Officer to local military administrators may be established and authority delegated to such administrators at the discretion of the G.O.C., Force 141.

VI -- PLAN OF OPERATIONS

Subject to the provisions of this Memorandum, the organization of AMGOT and its method of operation shall be as determined by the Military Governor who shall cause to be prepared an operational plan for submission to the Commander-in-Chief for approval.

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By command of General EISENHOWER:

T. J. DAVIS,
Brigadier General, A.G.D.,
Adjutant General

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APO 512

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1 May 1943

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COPY NO. 11

1 May 1943

ADMINISTRATIVE MEMORANDUM)
:
NUMBER 35)

7638

Allied Military Government of Occupied Territory (AMGOT),
Establishment of I
AMGOT, Functions and Objectives of II
Military Governor III
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Chief of AMGOT and Deputy Chief, Assignment of VII

1551

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By command of General EISENHOWER:

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ALLIED FORCE HEADQUARTERS
APO 512

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1 May 1943

(21A)

COPY NO. 12

1 May 1943

ADMINISTRATIVE MEMORANDUM)
:
NUMBER 35)

Allied Military Government of Occupied Territory (AMGOT),
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B-238

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By command of General EISENHOWER:

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Brigadier General, A.G.D.,
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ALLIED FORCE HEADQUARTERS

APO 512

GENERAL ORDER)
:
NUMBER)

Allied Military Government of Occupied Territory (AMGOT),
Establishment of I
AMGOT, Functions and Objectives of. II
Military Governor III
AMGOT, Organization IV
Relation of AMGOT Personnel to Commanders Combat Units or Formations. . V
AMGOT, Plan of Operations VI
Chief of AMGOT and Deputy Chief, Assignment of. VII

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Declassified E.O. 12356 Section 3.3/NND No. 785015

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Declassified E.O. 12356 Section 3.3/NND No. 785015

IV AMGOT ORGANIZATION

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Public Safety Division
Enemy Property Division

1548

The general functions of these divisions will be to give advice to the C.C.A.O. on questions in their respective fields; to furnish special personnel for the existing administrative organizations in the territory; to provide advisers and assistants to local Civil Affairs Officers as directed by the C.C.A.O.; and, as far as they are called on to do so by the C.C.A.O., to execute the functions pertaining to their subjects. The particular functions of the special divisions and the organization thereof will be as determined by the M.G. and included in the detailed operational plan hereinafter referred to.

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Declassified E.O. 12356 Section 3.3/NND No. 785015

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1546

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Declassified E.O. 12356 Section 3.3/NND No. 785015

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By command of General EISENHOWER:

1545

Distribution:

Declassified E.O. 12356 Section 3.3/NND No. 785015

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SECRET - BIGOT - HUSKY

ALLIED FORCE HEADQUARTERS

27 April 1943.

MEMORANDUM FOR: General Officer Commanding, Force 141.

SUBJECT : Military Government of HORRIFIED.

1. There is transmitted herewith a memorandum dated April 22nd submitted by Major General Lord Rennell.

2. The proposals contained in this memorandum are approved as a general guide for planning purposes. They will, of course, be subject to change to conform to the general policy directive covering political, financial and economic matters which will be agreed to by the two governments and transmitted to the Commander-in-Chief by the Combined Chiefs of Staff.

3. Add to the last sentence of paragraph 9 "and will be approved by the Commander-in-Chief".

4. The provisions of paragraph 23 are being specifically considered by the two governments and their decision in this connection must be awaited.

5. An order creating Allied Military Government of Occupied Territory (AMGOT) for HORRIFIED is being issued.

6. The T.O./W.E. transmitted with the memorandum addressed to the Chief of Staff (141F/7801/CA) dated April 25, 1943 is approved.

W. B. SMITH
Major General, U. S. Army
Chief of Staff

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ALLIED FORCE HEADQUARTERS

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Declassified E.O. 12356 Section 3.3/NND No. 785015

BIGOT - HUSKY

18A

MOST SECRET.

141F/7801/CA.

25 April 43.

Chief of Staff.

- - - - - - - -

With reference to our conference this morning, I enclose copy of Draft Order and Schedule bringing AMGOT into existence. I shall be glad if this Order can be signed at the earliest possible date, since the British War Establishment will be considered on Tuesday and the American T/O at an early date. I am sending a copy of this Draft Order and Schedule as arranged to Colonel Julius Holmes, Liaison Section, A.F.H.Q., and to Major General J. Whiteley, who was present at the conference.

LORD RENNELL of RODD,
Major General,
Civil Affairs,
141 Force.

PA

1543

B I G O T.

MOST SECRET

HQ FORCE 141

23 April 43

Miscellaneous

Notes on Military Services.

1. Control of Banks.

The procedure to be observed in dealing with Banks will be laid down in detail in instructions issued by the Chief Finance Officer for Civil Affairs to the Controller of Banks. A note on Banks will have to be included in the general instructions to all Civil Affairs Officers and to the Task Force Commanders for issue to formation Commanders, who should re-issue to subordinate Commanders down to a low level. The reason is that a town may be occupied in the first instance by troops under the command of a quite subordinate Officer, who will be responsible for taking action in respect of banks.

Banks will be closed on occupation and will in no circumstances be re-opened for public business without an order from the Chief Finance Officer. On occupying any center containing a bank, the officer commanding the troops must post a guard on bank premises, instructing the bank officials that the bank is closed until further notice, and that they are to hand over to him the keys of the vaults, fromwhich nothing is to be removed without the permission of a Civil Affairs Officer.

In the normal course of events, no permission will be given to removing anything from a vault so long as the bank is closed to public business. Before anything is removed ownership must be established. In addition to removing the keys of the vaults, the officer posting the guard should, if possible, take steps to seal the vault doors, since bank officials will normally try to retain duplicate sets of keys, or deny possession of any keys.

When the local Civil Affairs Officer considers it practicable, a portion of the most suitable bank premises may be set aside for the accommodation of the local army pay office, which will probably also require vault accommodation. This will have to be arranged by the local Civil Affairs Officer with the local bank officials, regarding the suitability of the vault and the removal of the contents to make room for the pay office, cash and records, so as to enable the personnel of the pay office to have access to a vault, into which no bank official, even when the bank is opened, will have access unaccompanied.

Guards posted on banks must remain posted until with-drawn by higher authority, who must satisfy himself that there is no danger of looting or the unauthorized removal of valuables by bank officials.

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Officer for Civil Affairs to the Controller of Banks. A note on Banks will have to be included in the general instructions to all Civil Affairs Officers and to the Task Force Commanders for issue to formation Commanders, who should re-issue to subordinate Commanders down to a low level. The reason is that a town may be occupied in the first instance by troops under the command of a quite subordinate Officer, who will be responsible for taking action in respect of banks.

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Guards posted on banks must remain posted until with-drawn by higher authority, who must satisfy himself that there is no danger of looting or the unauthorized removal of valuables by bank officials.

Banks will normally be re-opened if local cash resources are sufficient to warrant this and may then be opened for restricted, general public business and the public may be required to restrict drawings, according to cash availabilities. Bank maturities during the period of which banks are closed are covered by moriatorium provision in proclamations.

Action required at this stage:

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(i) To draft instruction for issue by Task Force Commanders to officers.

(ii) To draft instructions to Civil Affairs officers.

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2. Antiquities and Fine Arts.

Italian legislation provides for a prohibition on the export of fine arts, without submission of the object exported to the appropriate department for assessment and payment of export duties; permission is only granted, subject to the object not being of national importance. Under international law, laws of the country occupied, unless repugnant to humanity or civilization, remain in force, therefore, the existing regulation regarding the exporting of works of art will remain in force. It is, however, suggested that the high military authority will wish to make a general prohibition of the works of art being exported, at any rate for sometime pending the re-establishment of the appropriate machinery and to prevent the illicit smuggling of works of art by troops out of the country.

Civil Affairs Officer at H.Q. of the military government will be deputed to deal with works of art and antiquities, including their preservation and maintenance.

Application for the export of works of art in due course will be addressed to the H.Q. military government by Allied nationals.

Certain monuments and antiquities should be placed out of bounds to troops, except when visiting in parties. In the first stage certain monuments should be placed out of bounds altogether. Museums will, at the outset of occupation, be closed and only re-opened under the authoritative of the Senior Civil Affairs Officer of the province.

Action required:

(i) To draft a general order regarding works of art and antiquities by G.O.C. 141 Force, for re-issue to Task Force Commanders.

3. Scientific Institutions.

Scientific Institutions will be dealt with at the H.Q. of the military government, as any other administrative matter, it falls outside the domain of a special province.

An order to troops regarding scientific institutions will probably be required, but need not be prepared before occupation. Generally speaking scientific institutions will continue to function, notably the volcanic observatories, the supervision of which should be undertaken by the Air Force, since they include in their work under meteorological research.

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Application for the export of works of art in due course will be addressed to the H.Q. military government by Allied nationals.

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Action required:

(i) To draft a general order regarding works of art and antiquities by G.O.C. 1&1 Force, for re-issue to Task Force Commanders.

3. Scientific Institutions.

Scientific Institutions will be dealt with at the H.Q. of the military government, as any other administrative matter, it falls outside the domain of a special province.

An order to troops regarding scientific institutions will probably be required, but need not be prepared before occupation. Generally speaking scientific institutions will continue to function, notably the volcanic observatories, the supervision of which should be undertaken by the Air Force, since they include in their work under meteorological research.

No action required at present.

4. Schools.

Schools will be closed on occupation and will not be re-opened without permission of the H.Q. of the military government. In point of fact, a large number of schools will almost certainly be required for military and will not be available for teaching. In any event, schools will not be re-opened until it has been found practical to lay down a policy in regard to local education, which will fall within the province of a Director of Education at the H.Q. of the military government.

A revision of school books, curriculum and teaching will be necessary before the recommencement of education is permitted. This will take some weeks. There is no objection to provision and

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preliminary permission being given for Church schools to be re-opened provided that the education therein conducted is conducted by teachers under the control of the Church authorities and not under the control of the party machine. Permission to re-open such schools will be considered to be exceptional permission and not of general application.

University teaching will cease from occupation until further notice. Scientific research carried on at a University will be permitted to continue, if its purpose can be shown to be of value to science or to the occupying troops.

No action required at present, other than a summary of the above in the general instructions to Civil Affairs Officer.

5. Police, Fire Service, Defense Services.

The policy organisation will become the object of a separate note. Fire services will in the Civil Affairs be dealt with by the police division. The local fire service organisation will be maintained in existence supplementing and working in conjunction with military fire precaution services. The Civil Affairs police officers will be workable for liaison with the military service. Local personnel in uniform engaged on fire services will not be interned. The personnel will be provided with service passes in so far as the personnel is not individually undesirable to enable them to carry on with their duties. If this personnel is not cooperative, the Civil Affairs passes will be counter-signed by the Provost Marshall organization.

Defense Service will be maintained so far as possible in existence, especially in connection with local medical organization, first aid posts, etc. Local personnel engaged in these services will be provided with Civil Affairs passes as above (circulation of Doctor and motor vehicles is dealt with below under "Hospitals").

Responsibility for the local civil defense organization will be with the C.M.G. and his Civil Affairs police officers. It will be the duties of the local civilian affairs officer to maintain liaison with military authorities on the subject of civil air defense.

Action required: To draft necessary instruction for incorporation in civil affairs general instructions and to prepare a note for unit Commanders to issue to the military branches concerned. This policy to be approved by General Staff Force 141 before the instructions are drafted.

6. Hospitals,etc.

See 141F/796i/eft

In the first phase all hospitals, convalescent homes, asylums, etc. will be dealt with by military medical service, who will be fully responsible for the allocation of accommodation of Civil and military patients. A director of medical services at M.G. military government will

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Responsibility for the local civil defense organisation will be with the C.A.O. and his Civil Affairs police officers. It will be the duties of the local civilian affairs officer to maintain liaison with military authorities on the subject of civil air defense.

Action required: To draft necessary instruction for incorporation in civil affairs general instructions and to prepare a note for Unit Commanders to issue to the military branches concerned. This policy to be approved by General Staff Force 141 before the instructions are drafted.

6. Hospitals,etc.

In the first phase all hospitals,convalescent homes, asylums,etc. will be dealt with by military medical service, who will be fully responsible for the allocation of accommodation of Civil and military patients. A director of medical services at H.Q. military government will maintain touch with the military medical service and represent the needs of the civilian population, but the authority of the director of medical service in this phase will be final. All local medical personnel, most of which will be found to be in uniform and therefore ranking as protected personnel under international conventions, or furnished with official brassards, will come under the authority of the director of medical service and his delegates who will decide ~~what~~ the allocation of such protected personnel betwsen civil and military requirements.

The local direction of civil medical services will fall under the Civil Affairs director of medical services; actually employed personnel (Doctors, surgeons, nurses and orderlies) will come under the direct control

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of the director of medical service and will not be controlled directly by the local machinery.

Civilian practitioners, not in uniform, or equipped with an official brassard will be dealt with by the Civil Affairs director of medical service, who will make recommendation concerning the issue of passes and the supply of petrol, etc. for such practitioners. The provision of petrol, etc. for uniformed personnel falling under the catagory of military protected personnel will draw petrol, etc. for their requirements under the authority of a director of military medical service.

It will be for the director medical military service to transfer to the civil director medical services control of such hospitals, convalescent homes, maternity homes, lunatic asylums, etc. as are not required in whole or in part for military use. If an institution is required in part for military and in part for civilian use, authority over that institution will rest in the director of military medical service.

The provision of drugs, dressings, etc. for all hospitals will come under the control of military medical service, who will be wholly responsible even if a part of the institution is used for civilian patients. Supply of drugs and dressings for institutions not required for military personnel in whole or in part will be the responsibility of the Civil Affairs director of medical service and will be included in the demand for civilian medical stores, as well as the stocking of pharmacies, dispenseries, etc. for the civilian population.

In a second phase after operations have ceased, the transfer of hospitals not required for the hospitalization of military patients will be effected, subject to the retention of certain institutions for future operations.

All ~~commercial~~ stores of medical material, either military of civilian will be in the first instance under the control of the director of military medical service, who alone will be in a position to provide the necessary personnel to allocate stores, supervise the distribution and protect them from pilfering or looting. After the first phase civilian ~~military~~ medical stores will be turned over to the Civil Affairs director of medical services.

Action required: to consider this policy with D.M.S. IAI Force and to draft the necessary instructions for the military medical service organizations and C.A.O.

7. Rationing.

The existing system of food, clothing, etc. rationing will be maintained and existing ration cards will be continued. The supervision of the local rationing system for the civilian population will be the responsiblity of the civilian supply division of the military government. The head of the division in conjunction with the Civil Affairs director of M.S. will be responsible for reviewing the scale of rations in the light of availabilities.

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In a second phase after operations have ceased, the transfer of hospitals not required for the hospitalization of military patients will be effected, subject to the retention of certain institutions for future operations.

All ~~concrete~~ stores of medical material, either military of civilian will be in the first instance under the control of the director of military medical service, who alone will be in a position to provide the necessary personnel to allocate stores, supervise the distribution and protect them from pilfering or looting. After the first phase civilian ~~military~~ medical stores will be turned over to the Civil Affairs director of medical services.

Action required: to consider this policy with D.M.S. 141 Force and to draft the necessary instructions for the military medical service organizations and C.A.O.

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7. Rationing.

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If a rationing period, provided on existing cards is coming to an end before the rationing system, as a whole can be reconsidered, the existing system and cards will be continued and further cards will be printed in the same form.

Applications for the transfer of personnel from one scale of rationing to another (e.g. to transfer dock labour from the class of light worker to the class of heavy worker) will be made by the existing rationing organization at the request of the military authority employing the labour.

In the event of the military authorities employing labour, issuing rations to the labour, it will be the responsibility of the

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.....para 7.....

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military authorities to advise the Civil Affairs Administrative Office and to endorse the ration cards of the labour, showing employ, so as to ensure that rations are not drawn from two sources. This endorsement can be effected by the stamping of the ration card at the time of the issue of rations. The security organization of forces will be responsible for advising the local ration office through the Civil Affairs Officer of the names and items of the labour employed if and when rationed.

The supply of the retailers with food imported by the occupying authorities as well as of goods imported for sale will be the responsibility of the Civil Supply Division in conjunction with whatever local economic board is set up. The machinery for the distribution of such imported material can only be worked out when a decision has been reached regarding the economic control of the territory occupied at a higher level, since it depends to a large extent upon how far such organizations as U.S.C.C. and U.K.C.C. function in the territory. The general policy, however, should be to use local wholesalers and to reserve the existing machinery for the distribution by the importing organization and retailers.

Famine relief and emergency relief is not dealt with in these notes.

Goods imported for distribution through retailers will, of course, be paid for by the retailers and only in essential cases will free distribution of food be made and then only in the event of famine, epidemics, etc.

Action required: To draft instructions in conjunction with A.D.F.L. on the British side and the appropriate branch on the American side.

THE LORD RENNELL OF RODD,
Major General.

HQ FORCE 141
23 April 1943.

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THE LORD RENNELL OF RODD,
Major General.

HQ FORCE 141
23 April 1943.

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BIGOT - HUSKY

MOST SECRET

17B

DRAFT ORDER

A.F.H.Q.

1. An organisation for the administration of the occupied territory of "HORRIFIED" will be established forthwith. This administration will be known as the "Allied Military Government of the Occupied Territory of "HORRIFIED" (abbreviated to AMGOT "HORRIFIED").

2. The purpose of this organisation will be to provide a government of the territory occupied under the authority of the Commanding General of 141 Force, who will be the Military Governor of the territory. The Commanding General of 141 Force will have as his chief executive officer for the purpose of administering the Military Government a Chief Civil Affairs Officer (C.C.A.O.), who will have a deputy known as the Deputy Civil Affairs Officer (D.C.C.A.O.).

3. The C.C.A.O. will have a headquarters staff and special divisions dealing with such technical matters as law and justice, finance, police, civilian supply, public health, enemy property, etc., and for any other such special subject as may hereafter be thought fit. The C.C.A.O. will also set up and organise for the purpose of governing the territory such provincial administrations as may be necessary.

4. The personnel required to administer the Military Government will be known generally as Civil Affairs personnel and will depend from the Chief Civil Affairs Officer, who will act under the authority of the Commanding General of 141 Force. This personnel will consist of American and British military officers and other ranks.

5. The provisional estimate of personnel and vehicles required for the purpose of setting up the Military Government is shown in the attached Schedule. The necessary T.O./E.R. will be brought into existence.

6. The general policy which will be pursued by the Military Government will form the subject of directives which will from time to time be issued by me. The application of this policy will form the subject of directives issued by the Commanding General, 141 Force, to the C.C.A.O., who will be responsible to the Commanding General 141 Force for their execution.

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6. The general policy which will be pursued by the Military Government will form the subject of directives which will from time to time be issued by me. The application of this policy will form the subject of directives issued by the Commanding General, 141 Force, to the C.C.A.O., who will be responsible to the Commanding General 141 Force for their execution.

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S100B

BIGOT.

Noted By:
C in C
C/S
DC/S
SC

MOST SECRET.
HQ. FORCE 141
22 Apr 43.

16A

SUBJECT:- Plan for Civil Administration of HORRIFIED.

Memorandum by Major General Lord Rennell.

civil affairs

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1. This memorandum is to be read in conjunction with Civil Affairs planning progress report No.1 attached.

2. From the progress report it will be apparent that until the plan prepared by Lt.Col.Spofford on which the draft order to form AMGOT was based and sent forward by 141 Force Headquarters to A.F.H.Q. for promulgation by C. in C., or another plan is approved, no material advance can be made, though some work has been made and is continuing on the routine or mechanical side.

3. I understand that approval of the AMGOT plan awaits approval by the Combined Chiefs of Staff, though Washington has given approval for its own account (Fortune Tel.101 refers).

4. The only solid premise on which I can, therefore, work at the moment is that the Military Governor of HORRIFIED is to be General Sir H.Alexander as G.O.C. 141 Force and that he will have a Senior British Chief Civil Affairs officer as his executive for the administration of that Military Government.

5. I, therefore, propose to go ahead, subject to Chief of Staff's approval on the premise, and that I, as the Senior Allied Officer in charge of planning (or another in my place) will also be General Alexander's C.C.A.C. I must, therefore, make a plan which I consider I can administer when the time comes. This involves certain political assumptions, some of which I have already raised with A.F.H.Q.

6. I will now outline the political assumptions I make and the line I propose to follow. I will then deal with the administrative consequences.

7. The Military Government of HORRIFIED will be conducted, under General Alexander by American and British Officers, as a centralised Administration as soon as military operations permit of such centralisation.

8. In the first phase, and so long as Military operations are in progress, the Civil Affairs Officers attached to the Assault formations and the two Task Force Commanders will be directly under the control of the formation Commanders. The Headquarters of the Civil Administration will be inoperative, except for the issue of general directions and as a channel of communication with A.F.H.Q. on such important matters as cannot be settled by G.O.C. 141 Force.

9. When the Military situation permits, the Civil Affairs Officers

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based and sent forward by 141 Force Headquarters to A.F.H.Q. for promulgation by C. in C., or another plan is approved, no material advance can be made, though some work has been made and is continuing on the routine or mechanical side.

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6. I will now outline the political assumptions I make and the line I propose to follow. I will then deal with the administrative consequences.

7. The Military Government of HORRIFIED will be conducted, under General Alexander by American and British Officers, as a centralised Administration as soon as military operations permit of such centralisation.

8. In the first phase, and so long as Military operations are in progress, the Civil Affairs Officers attached to the Assault formations and the two Task Force Commanders will be directly under the control of the formation Commanders. The Headquarters of the Civil Administration will be inoperative, except for the issue of general directions and as a channel of communication with A.F.H.Q. on such important matters as cannot be settled by G.O.C. 141 Force.

9. When the Military situation permits, the Civil Affairs Officers in the occupied provinces will come under the orders of the C.C.A.C. This point of time will be determined by G.O.C. 141 Force.

10. The general directions to be issued to Senior Combat formation officers and the Civil Affairs Officers attached to them, for the initial phase, will be to order all Italian administrative officials in the occupied district and centers to carry on their duties under the direction of the Civil Affairs Officers allocated for the districts. In the event of any Italian Official or employee refusing to carry on, he is to be interned. In the event of an official having absented himself, the next senior official is to take his place and carry on. Any official who purports to carry on and proves obstructive, hostile or in any way unsatisfactory is to be interned.

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These civil internees are to be interned in special camps or buildings and segregated from military prisoners of war. They should be removed from HORRIFIED to N. Africa as soon as possible and interrogated by the appropriate organisation with a view to extracting information of a nature which will be specified in due course. These civil internees should not be evacuated from N. Africa to U.S.A. or U.K. for sometime; they are apt to repent and may prove useful at a later date in HORRIFIED or elsewhere.

11. In addition to the officials who may be interned according to their behaviour, certain specified persons and categories of persons are to be removed and are also to be interned, at any rate temporarily, whatever their apparent behaviour. Among these, are the secretaries ofthe local fascist party organisation (the Segretari Federali) if any remain in the localities occupied, any known OVRA personnel,etc.etc.

12. The Civil Affairs Officers in urban centers should as a general rule instal themselves in the local Fascist Offices (Case del Fascio) unless military reasons require these buildings to be used for military offices. The local administrative buildings should not be occupied by military formations and should continue to be used by the Italian administrative machine for the purposes intended, subject to Allied Civil Administrative personnel being put in whenever appropriate and desirable. Civil Administrative Officers will be told that the Italian Civil Service machine of government is to be kept running under their close control and supervision, but not by the substitution of Allied personnel for Italian officials which would, in my view, risk a breakdown ~~and-pass~~ with which we shall have insufficient staff to deal.

13. The Italian Administrative machine will be progressively cleaned up; but the representation of the Fascist party machine in the provincial, etc., administrative councils, committees,etc. will be brought to an end at once.

14. Thus the maintenance of the Italian Civil Service machine will depend on the behaviour of the officials, and will proceed as far down the scale as is necessary to remove undesirable or obstructive persons. Officials who remain in office will continue to receive their pay and allowances: Those who are removed will not.

15. The same general line will be followed in the Italian judicial organisation. That is to say, when the military and political situation permits, Italian courts will be reopened under Italian magistrates and judges subject to:

(i) The right of attendance of a Civil Administrator or Civil Affairs Legal Officer at any court session.

(ii) The right of revision of any sentence or verdict given by any Italian Court.

(iii) The right of recourse to the C.C.C. 141 Force by

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unless military reasons require these buildings to be used for military offices. The local administrative buildings should not be occupied by military formations and should continue to be used by the Italian administrative machine for the purposes intended, subject to Allied Civil Administrative personnel being put in whenever appropriate and desirable. Civil Administrative Officers will be told that the Italian Civil Service machine of government is to be kept running under their close control and supervision, but not by the substitution of Allied personnel for Italian officials which would, in my view, risk a breakdown [redacted] with which we shall have insufficient staff to deal.

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(i) The right of attendance of a Civil Administrator or Civil Affairs Legal Officer at any court session.

(ii) The right of revision of any sentence or verdict given by any Italian Court.

(iii) The right of recourse to the G.C.C. 141 Force by petition by any party.

(iv) The conformation of death sentences and the prerogative of mercy being vested in G.C.C. 141 Force, subject to any delegation he choses to make.

16. The Italian penal and Civil codes will be administered subject to the suspension of any provisions for racial discrimination and offences against the Italian State and Fascist doctrine (the socalled treason clauses). The abrogation of such laws will be dealt with later.

17. Side by side with the Italian Courts there will be Allied Military Courts to deal with offences under military proclamations. The Military Government will have the right to transfer any case from an Italian Court to a Military Court.

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....para 18.....

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18. Certain organisms controlled by the party, as opposed to the administrative machine, covering social welfare, insurance, children and maternal welfare, etc. will be permitted to remain in existence, subject to Allied control and to their being open to all persons irrespective of creed, race or politics. But administrative control of such organisations by the party machine will be severed and transferred either to the Civil Administrative officers directly, or placed under Italian Civil Service departmental control, as appropriate.

19. The policy to be adopted towards the democratisation of Italian administrative institutions and the emancipation of Italians from Fascism will form part of later directions when the Military Government has settled down.

20. The Italian police force presents a very difficult problem, which cannot be settled until occupation takes place. We shall try to keep some form of Italian police machine going and an adequate number of officers has been provided to this end in the AMGOT scheme. But it may be necessary to reorganise the whole police system and start ab initio with Italian police rank and file under direct command of Allied non-commissioned and warrant officers. This would require a great deal of personnel and in the early stages at least, I feel that an attempt must be made to use the Italian police cadres, and clean them up as quickly as possible.

21. I do not propose to deal with currency and exchange matters here; but the form of financial administration is fundamental to the administrative set up. I propose to maintain in existence the Italian tax-collecting, fiscal and pay organisations with such checks and audits as are practicable. There will then be created an Italian local administration budget out of which local officials' salaries, maintenance, and normal (recurrent) works will be undertaken. This budget will be in deficit and the deficit will be met by grants in aid appropriated to each branch of the Italian administration, under the control of the Chief Finance Officer for Civil Affairs of the Military Government, whose approval, in detail, of the Italian budget will be required. The grants in aid will be paid out by the Central Treasury of the Military Government and the deficit will in due course be covered by the Allied Governments in whatever proportions they may decide, which is not material to local administration.

22. There will be a separate Military Government Budget which will cover:

(a) The cost of Allied Civil Affairs personnel and disbursement for their maintenance,

(b) Grants in aid to the Italian budget, and

(c) Local disbursements by Civil Affairs personnel, under the central control of the Chief Finance Officer for Civil Affairs.

[illegible] the Civil Affairs headquarters with each

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(b) Grants in aid to the Italian budget, and

(c) Local disbursements by Civil Affairs personnel, under the central control of the Chief Finance Officer for Civil Affairs.

23. In the initial stages, the Civil Affairs headquarters with each Task Force will finance the Civil Administration of their respective regions and draw the funds for the purpose from the Task Force pay officers. When centralised control has been instituted all funds needed by the Civil Affairs Officers will be provided from the central treasury of the Military Government and brought to account in the Military Government budget. The only secure course will be for the central treasury to draw funds from either the American or the British Army paymaster, but not from both. Since, as I am advised, Civil Administration expenditures in Europe at any rate for some time may be considered a reverse lease and lend service, the funds should be drawn from the British paymaster and made available to Civil Affairs Officers, whether they are American or British.

24. The administrative set up based on these proposals which have political implications will follow very closely the proposals made in

.....para24.....

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Lt. Col. Spofford's plan and incorporated in the proposed order bringing AMGOT into existence. Indeed I propose to follow that plan as closely as possible and I have already expressed my agreement with it. There will, however, be certain modifications necessary in the planning and administrative phases. One of the major changes named, the abolition of two regional administrative divisions after the Task Forces have joined, has already been approved by Washington and will find no opposition in London.

25. I do not, however, want to be tied to the precise administrative machinery set out in the tables to the plan. I do not agree with one or two of these and I have no doubt that others will have to be modified in the course of experience. The central government, for instance, will consist of a secretariat in the charge of the Chief Secretary to the Administration who can also with advantage be the American Deputy to the Chief Civil Affairs Officer. The secretariat will deal with all central office correspondence whether from the provinces or the special divisions, such as finance, law, etc. The heads of the special divisions will have direct access to the C.C.A.O. though their correspondence will pass to him through the Chief Secretary.

26. The personnel establishment proposed in the plan is as good a preliminary guide as any and I propose to follow it, but I do not want to be tied to appointing an American or a British Officer to every post as shown in the plan. I am in full agreement that the proportions of American and British personnel should be approximately equal, but when the appointment of the most suitable candidate involves a departure from the plan, I propose not to consider myself tied by the tables. It may in practice turn out that there will be a preponderance of British or of American personnel, either in a province or in a special division. In the latter I expect this to be the case, and not only in the Police division where American Italian speaking personnel is available and British is not.

27. Departmental discipline of personnel will be in the hands of the head of the division irrespective of nationality, military discipline, e.g. courts-martial on officers of the Administration, will follow the prescribed lines, the Senior American and the Senior British Officers in the Administration respectively being considered for this purpose the commanding officer concerned.

28. The administrative offices of the Military Government will, within the discretion of G.O.C. 141 Force regarding the display of flags generally, fly both the American and the British flags side by side. The display of Italian flags will be solely within the discretion of the G.O.C. 141 Force. The government of the country will be conducted by Civil Affairs Officers in English; proclamations will be issued in English with an Italian translation but with the English text alone being authoritative.

29. I trust the C. in C. will see fit to approve this general programme in principle. If this is done and the AMGOT order is approved I can make progress irrespective of any subsequent modifying directions which the Combined Chiefs of Staff may send, provided that these do not fundamentally change the general structure of the administration or the premises on which this programme is based.

30. I, therefore, request the C. in C.:

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30. I, therefore, request the C. in C.:

(a) To give his approval to the lines set cut above on which I propose to go ahead.

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and (b) To make an order bringing AMGOT into existence on the lines of the draft order, with the rider that:

(i) The W.E./T.O. annexed to the order is to be taken as a working basis so far as numbers are concerned subject to modification hereafter of ranks and nationalities as requisite.

and

.....para 30.....

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(ii) The Administrative set up proposed is to be taken as a general guide and not as a rigid frame.

Rennell.

THE LORD RENNELL OF RODD,
Major General.

H.Q. Force 141.
22 Apr 43.

Copy No1.

Declassified E.O. 12356 Section 3.3/NND No. 785015

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(15A)
BIGOT

SECRET.

141 Fac Hqr.
22nd April 1943.

My dear General.

I enclose a note on policy in the Administration of HORRIFIED for submission, if thought fit, for the decision of the Com C.

The note is to be read in connection with a progress report which is attached thereto.

I feel that the time has come for this next step to be taken, since on it depends the development of my (or someone else's) plans.

Yours sincerely

Tedder

Maj-Gen.

P.S. General Saunders has seen it and considers that General Alexander would wish it to go forward.

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19 April, 1943

Memorandum for Major General Lord Rennell:

1. I have read your memorandum on Type of Government in HORRIFIED. It should serve to clarify the issue as you point out.

2. There are several points which are ~~not~~ clear to me:

(a) I do not see why the factors of budget, financial control, etc., necessarily are dependent on the adoption of one system or the other. Books could be kept separately for the military component of the government in any event, and on our side will probably have to be.

(b) While the personnel requirements for direct rule will be ~~would~~ greater, I don't see that there ~~should~~ be any very great difference, barring a sit-down strike or seriously obstructive attitude contemplated in your paragraph 5 (v).

3. ~~Since~~ The question is one for high level decision and may take some time for discussion here and in Washington and London. Meanwhile, I do not see that it affects most of the paper work that has to be done.

C. M. SPOFFORD
LT. COLONEL, G.S.C.

1529

Lt. Col. Spafford.

13A

Policy

Your minute of 19/4:- 9A

1. Ref. Financial organisation:-
under direct rule the Royst finance officer become personally accountable for all receipts and disbursements. Under indirect rule the local treasuries and paying in/post offices remain personally responsible. Books will be separate anyway, but the budget and accounting procedure would be quite different.

2- Ref. personnel required:- There appear the 64,000 employés in public administration in Horisfied at present. 380 Allied personnel including police cannot provide enough staff to command - but only to guide.

3. There will be a fundamental difference in instruction, as I see it between commanding and directing - indeed the difference between staff officers and a regimental officer's duties - allowing for

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become personally accountable for all receipts and disbursements. Under indirect rule the local treasuries and paying imperial officers remain personally responsible. Books will be separate anyway, but the budget and accounting procedure would be quite different.

2- Ref. personnel required :— There appear to be 64,000 employés in public administration in Somaliland at present. 380 Allied personnel including police would provide enough staff to command — but only to guide.

3. There will be a fundamental difference in jurisdiction, as I see it between commanding and directing — indeed the difference between staff officers and a regimental officer's duties — according to the system adopted..

18/4/43. . P.

1529

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General Policy File 7950. (12A)

BIGOT. MOST SECRET

MEMORANDUM: By, Major General Lord Rennell.

SUBJECT: Type of Government of Horrified.

1. There appears to be some confusion of thought in such directives as have been received and in documents prepared in Washington on the form which the Military Government of Horrified is to take.

2. There are broadly speaking two ways in which the Government can be conducted, which will be familiar to British Administrative personnel as "direct" and "indirect rule". The broad distinctions between the two systems for our purposes in Horrified, is whether the Allied personnel in the Civil Administration is wholly executive, or undertakes the role of controlling and directing the local administrative machine.

3. This is perhaps best exemplified by taking the case of a provincial administration, which comes to a head in the person of a Prefect; and let us suppose that the Prefect is well disposed and wholly cooperative. For the "direct rule" system, the Prefect will be replaced by an Allied Administrator, who for clarity I propose to call the Provincial Commissioner. In this system the Provincial Commissioner will, himself, issue orders in his own name to the sections and branches of the provincial administration, and will replace local personnel in the appointments of heads of branches and divisions, leaving ~~any~~ only very subordinate local personnel to conduct non-confidential clerical work, bookkeeping, etc. In this system, the P.C. is in effective executive control, with his Allied Subordinates, of the whole machine. He gives orders to the local subordinate personnel himself and through his own Officers.

4. Under the system of "indirect rule", the local provincial administration continue as nearly intact as possible, and when a vacancy such as that of a Prefect or head of a branch occurs because the incumbent is unsatisfactory, or ~~inability~~ unwilling to continue in office, and has to be removed, his place is filled not by an Allied Civil Affairs Officer, but by another local Civil Servant. In this system, the Senior Allied Provincial Administrator, whomin this case I shall call the Provincial Administrator sits, not in the chair of the Prefect, but in a chair at his side and tells him what the Military Government wants done. The Prefect then issues his own orders, to his own subordinates, in his own name, at the direction of the Provincial Administrators. Allied personnel lower down the scale sit in with and supervise the functioning of branches and divisions to ensure that orders given by the Prefect at the instance of the Provincial Administrator are, in fact, properly carried out.

5. While there is a great deal to be said for and against

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Administrative personnel as "direct" and "indirect rule". The broad distinctions between the two systems for our purposes in Horrified, is whether the Allied personnel in the Civil Administration is wholly executive, or undertakes the role of controlling and directing the local administrative machine.

3. This is perhaps best exemplified by taking the case of a provincial administration, which comes to a head in the person of a Prefect; and let us suppose that the Prefect is well disposed and wholly cooperative. For the "direct rule" system, the Prefect will be replaced by an Allied Administrator, who for clarity I propose to call the Provincial Commissioner. In this system the Provincial Commissioner will, himself, issue orders in his own name to the sections and branches of the provincial administration, and will replace local personnel in the appointments of heads of branches and divisions, leaving only very subordinate local personnel to conduct non-confidential clerical work, bookkeeping, etc. In this system, the P.C. is in effective executive control, with his Allied Subordinates, of the whole machine. He gives orders to the local subordinate personnel himself and through his own Officers.

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5. While there is a great deal to be said for and against the indirect system, I am obliged to recommend the second system and not that of "direct rule". The principal reasons are given below:-

(i) The indirect system of rule economises in Allied Civil Affairs personnel. Fewer Officers are required to control, supervise and give directions, than are necessary for their actual execution.

(ii) Local subordinate personnel is more likely to obey the orders of their own superior personnel, than those of Allied Officers, who have been put into the shoes of their former superiors.

(iii) Fewer language difficulties will arise. In "direct rule" officers will either have to be pretty fluent

.....para 5.....

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in the local language, or the subordinate personnel will have to learn English.

(iv) There is an incentive to local personnel to remain at work and work loyally if they have a fair chance of being permitted to fill the vacancies of their superiors who have been removed for political reasons, or have withdrawn themselves in a refusal to co-operate, or have left the territory altogether. If these vacancies are filled by Allied personnel, there is less incentive for the subordinate personnel to carry on, or carry on zealously.

(v) There is probably less danger of a general strike or sit-down strike of local administrative personnel, if they feel that their own administrative machine is functioning and is responsible, under direction, of course, for the well being of their own general public.

(vi) Any administrative breakdowns will tend to be attributed by the general public, under the indirect system more immediately to their own Civil servants, than to the Allied Military Government.

(vii) The local administrative machine will be more readily educated and improved by being directed, than by being broken up before local substitute personnel can be collected in due course. I regard this process of education as particularly important and I am, by experience, acutely conscious of the difficulties of finding any reasonably good local civil service personnel to replace existing men, if wholesale dismissals or resignations take place under a direct rule system.

(viii) We do not wish to give the appearance of instituting a government which either looks like a colonial government, or gives the impression of being a prelude to annexation. We wish to build up local government on sane democratic lines, so that eventually the local population will administer its own affairs. We do not wish tocreate a void when the time comes for the Allies to leave the territory, such as would be created if we walked out from a system of direct rule.

6. A decision on the system is of immediate importance, since the two alternatives have a direct bearing on the mechanics of administration. I will only give one instance, in the financial field.

7. Under the direct system, all taxes collected would be paid in to the Allied Military Government Treasury and disbursements would be made in respect, for instance, of works, relief, and wages, by the Allied Military Government Treasury. In other words, local personnel would come on the Allied Military Government pay role inits entirety. The budget would then become a single territorial budget covering all local receipts and expenditures as well as those of the Allied Military Government for personnel

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personnel, if they feel that their own administrative machine is functioning and is responsible, under direction, of course, for the well being of their own general public.

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8. Under the indirect system, there would continue in existence, a local treasury and treasury system, into which revenues collected would be paid and from which disbursements would be made. The Allied Military Government would only be responsible, within the limit of what is decided, for any deficit in the local budget by way of grants in aid, appropriated to each department at the discretion of the Allied Administrators. I consider that this system would give more effective budgetary control, though perhaps less control of theft in tax collection, which however we would never have the personnel

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t[illegible] undertake ourselves. A, to my mind, sufficient safeguard in this respect, is provided in access of the local administrative personnel and population to the Allied Civil Affairs Staff to file complaints of speculation and dishonesty. The innate characteristics of the population will ensure that such complaints are filed, and probably to a degree which will constitute a major nuisance.

Military/ 9. There will then, under the indirect system, be two budgets, a local budget, and an Allied/Government budget. The latter would cover, in the main, expenditure on Civil Affairs personnel and maintenance, and grants in aid to cover the deficit in the local budget. This budget would clearly have no revenue except from Military Court fees and fines, and from the sale of relief goods and supplies for Civil use and consumption.

10. I think I have written enough to expose the alternatives on which a decision must now be given. The AMGOT plan provides adequate and perhaps ample controlling and supervising personnel, i.e. to conduct indirect rule. If the alternative of direct rule is decided, substantial increases, especially in lower grade personnel, will have to be provided to replace in large part the local civil service in all the provincial administrations and branches of public government.

11. I wish to make it clear that the adoption of "indirect rule" does not involve the maintenance of the party hierarchy or system. ~~But~~ It definitely does involve severing the links between the party machine and the administrative machine. This severance naturally cannot be carried out in a day, just as the weeding out of undesirable civil service personnel cannot be accomplished in a few days, without causing an administrative breakdown which would react unfavourably on the Allied War effort.

12. A ruling is required before any directives can be drafted for Civil Affairs personnel and the higher commanders regarding their attitude to local institutions.

8/4

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BIGOT MOST SECRET 11A

PART III.

Duties of Civil Affairs Officers on taking over Districts, and other urban centers.

1. Limited numbers of Civil Affairs Officers have been allocated to each assault force and are for this purpose attached to the assault Commander of each assault.

Civil Affairs Officers will not go ashore in the first assault stage, but will subject to the discretion of the assault Commander go ashore as soon as a sufficiently substantial area has been occupied to warrant their presence ashore. As soon as they go ashore, which should as far as possible be in parties or not less than two, they are to ascertain the whereabouts of combat units and make arrangements for their own transport to the places where they consider within their own discretion, that their presence may be needed. They will take ashore with them a supply of the proclamations with which they have been furnished.

As soon as an urban center has been occupied, a copy of proclamations number one and number two, followed by such other proclamations as may be provided, will be posted up in a public place (e.g. townhall, market, public square, etc.). Proclamations will not be posted up on Churches. Several copies of each proclamation will be posted in the larger centers, where people are likely to congregate and able to read them. The posting of proclamations should follow contact with the local civic or administrative authority, who should be brought along with the Civil Affairs Officer for the first posting of proclamations.

The posting of proclamations in other parts of such centers may be undertaken by the local authorities, if considered reliable or by any other personnel detailed for the purpose.

2. On making contact with the Administrative or Civic authorities, Civil Affairs Officers will instruct them to remain at their posts and to continue doing their work. Civil Affairs Offices will be opened in suitable premises which for choice should be in the local Fascist headquarters (Casa del Fascio). If not suitable, Civil Affairs Officers will install themselves in the local town hall or administrative office. In any event they will take offices in a prominent and suitable building and evict any occupants for the purpose, but care will be taken not to remove, destroy or damage any archives or residence. 152

3. Local Fascist and police records are to be seized and secured. Combat units are to be warned of the necessity of securing records of all sorts and preventing their destruction.

4. Having set up the offices and displayed a notice to that [illegible] civil authorities in the area will be notified

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3. Local Fascist and police records are to be seized and secured. Combat units are to be warned of the necessity of securing records of all sorts and preventing their destruction.

4. Having set up the offices and displayed a notice to that affect, all the military and civil authorities in the area will be notified of the location.

5. If time permits before entering any substantially inhabited center, arrangements should be made by Civil Affairs Officers, with the combat units engaged to deal with the following matters:-

1. To close and mount a guard on all Bank premises, (See instructions in Part II, regarding Banks).

2. To guard power stations and public utilities.

3. To prevent the access of troops to Church premises (e.g. Convents, etc. or monuments which

.....para 5 (3)

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are liable to be damaged, or warehouses containing valuable goods.

4. To arrange in co-operation with military security organisations for the arrest and internment of undesirables.

5. To discuss billetting with the local authorities, if available.

6. To discuss markets, provision of free food for troops and to ascertain the amount of local resources.

6. In the event of combat units by-passing, without entering large urban centers, Civil Affairs Officers will visit these, with escort if considered necessary and make the same arrangements as have been described above, with the local administrative and civic authorities.

7. In the case of Banks in centers which have been occupied by our troops, Civil Affairs Officers will, themselves, close banks and seal vaults, removing such keys as they can secure. They will do the same with police and other archives, unless it is practical to remove these in the event of there being no Civil Affairs personnel available to remain permanently in the center. However, in removing such archives, care must be taken not to damage or lose them. The sealing of banks, premises and archives should be resorted to in the presence of the local administrative officials. The act of sealing in the eyes of the local administration has considerable value. It will, of course, be explained to them that any unauthorized breaking of such seals will render the Senior Civil Affairs Officer official in the place liable to arrest and severe punishment.

8. It is, however, important for Civil Affairs Officers to remember that the available Civil Affairs personnel in the immediately post assault phase will be very limited and that they must preserve a sence of proportion about what is important. The most important thing is to assist the troops in their operations. It may, therefore, be less important to formally take over a center which has been by-passed than to go forward with the combat troops to help them in procuring food and maintaining order in their immediate rear. The rule of "first things first" must be remembered and "first thing" is to clear the enemy out of the territory. The "first thing" therefore is to help the combat units, even if this is at the expense of efficient or tidy administration.

1523

9. In the first stages, a clear distinction between the duty of Civil Affairs Officers on the administrative side of Civil Affairs, Police Officers, etc. will be difficult to draw. You will be so few that you must all know and do each others job and never, never say that it isn't you job to do something which a combat unit Commander has asked you to do.

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BIGOT MOST SECRET (110)

PART 11.

Note:- Part 11 will contain brief notes for Civil Affairs Officers drafted for the benefit of Junior Officers, therefore, containing only broad directions and guidance. The notes should cover the following subjects and any additional which may be considered necessary here; since some of the notes are connected with the subject matter of special divisions, care must be taken to see that they are consistent with the directions issued to specialist Officers.

1. Banks.

To be closed, guarded and not re-opened.

2. Taxation.

The existing form of taxation will be continued and taxes will be collected, but there is bound to be none before the system can be restored. Subject instructions which may be given later on, arrears of taxes due will be collected.

3. Monopolies.

The system of salt and industrial monopolies will remain in existence. They are an integral part of the fiscal system of the country.

4. Road Communications.

The road administration will be placed at the disposal of the engineer units staff, Civil Affairs Officers to assist by re-establishing road gangs for repairs, etc.

5. Railroad administration.

Railroad administration will be placed at the disposal of engineer units and will not concern Civil Affairs Officers until the second phase of the administration.

6. Public Utilities.

Public Utilities if not taken over by engineer units will be a responsibility of Civil Affairs Officers.

7. Telephone, and telegraph, and posts.

All telephone, telegraph and posts will be taken over by signal units and will not be the concern of the Civil Affairs administration. Describe arrangement with Chief Signal Officers.

8. Civil personnel services. 1522

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8. Civil personnel services. 1522

Civil personnel services will be suspended until further notice, directions to be issued regarding censorship, and resumption of personnel services will be issued in the course.

9. Medical Services.

Described briefly, arrangements made with D.M.S.

10. Education.

All schools will be closed until further notice, they will not be reopened until arrangements have been made regarding curriculum and teachers. Applications to re-open Church schools and private schools

.....para 10.....

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to be forwarded through Civil Affairs channels to higher authority, before permission is granted.

11. Churches and Church Premises.

Churches and church premises are to remain open and used for the purposes intended, with freedom of access for the population to Churches. Reports on behaviour of Church personnel to be forwarded through Civil Affairs channels to higher authority, before action is taken.

12. Ancient Monuments.

Ancient monuments are to be protected and if necessary placed out of bounds at the local discretion of Civil Affairs Officers.

13. Markets and Shops.

Markets and shops to be re-opened within shortest time possible, subject, of course, to curfew restrictions, Civil Affairs Officers to exercise discretion about granting passes to bring in produce, even during curfew hours with consent of local unit Commanders.

14. Rationing.

The existing system to be continued in force and this to be impressed on local administration and people. Scales of rationing not to be altered, without direction.

15. Famine Relief.

Famine relief will form the subject of special directions, the general policy being that no food will be distributed free.

16. Labour.

Civil Affairs Officers to assist local units to obtain labour, using local administration whenever possible. Civil Affairs Officers to report at the earliest possible moment to their superiors, local scales of wages by categories.

17. Requisitioning and local purchases.

Requisitioning and local purchases summarized very briefly. Arrangements made with local Services.

18. Billetting. 152

Summarized very briefly. Arrangements made with local Services.

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19. Provision of Funds.

(See accounting instructions). Funds will be provided administration Officers by their superior personnel, if out of touch, they may draw from local paymaster and cashier. No public funds to be used for advance pay or allowance to Officers Services. No checks to be cashed by Civil Affairs Officers.

20. Enemy Property.

Civil Affairs Officers will, in the absence of a representative of custodian branch, take over, secure and account for enemy property of all sorts. (See below regarding booty).

.....para 21....

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MOST SECRET

21. Booty.

Definition and disposal of.

22. Police.

Police summary of duties of Civil Affairs police and policy regarding local police.

23. Records.

Preservation of all records including Fascist and police records. These to be taken into custody to prevent destruction.

24. Agriculture.

Agriculture to be continued.

25. Local Industries.

Local industries to be restored and continued, steps to be taken to prevent industrial units removing essential parts from industrial plants for their own use.

26. Censorship, Press and Films.

Censorship, press and films; describe arrangements with ink.

27. Reports.

Instructions for rendering periodical Civil Affairs Sectional reports. Summary of activities of Civil Affairs Officers political reports on local public opinion and feeling.

1520

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see file 7801

10A

MOST SECRET

Extracts from Memorandum
of Brigadier Mockler-Ferryman
17 March 1943 on Subject of
Intelligence Lessons from
North Africa

File
CA-General polig.
7950

I

(2) On the question of security memorandum includes the following:

"It is considered that the value of subversive activities on our part in the theater of the projected operation should be carefully weighed against the very considerable security risk entailed in allowing individuals operating in the theater to be in possession of details of the projected operation. In operation TORCH the French Securite Militaire owing to our covert organizations' activities had more than a suspicion of our intentions. It was fortunate that this French service had at its head invididuals who were sufficiently Pro-Allied in sentiment to see that this vital information did not reach the enemy." (Paragraph 27 - c.)

II

D.C.G.S.

1519

For what my experience in Madagascar's work, I heartily endorse this caveat. As of one instance:-

We landed a S.O. party on D minus 2 at a certain point to scrag a bridge guard. They were local chaps. They were captured on landing. The enemy guessed that they were for and of course recognised them as locals. Happily they were not shot out of hand: but the result was

Declassified E.O. 12356 Section 3.3/NND No. 785015

"It is considered that the value of subversive activities on our part in the theater of the projected operation should be carefully weighed against the very considerable security risk entailed in allowing individuals operating in the theater to be in possession of details of the projected operation. In operation TORCH the French Securite Militaire owing to our covert organizations' activities had more than a suspicion of our intentions. It was fortunate that this French service had at its head invididuals who were sufficiently Pro-Allied in sentiment to see that this vital information did not reach the enemy." (Paragraph 27 - c.)

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14/4/43 Jennell Major.

Over

(Force 141 - Copied 13 April, 1943)

Declassified E.O. 12356 Section 3.3/NND No. 785015

Declassified E.O. 12356 Section 3.3/NND No. 785015

"Extract from H^q Force 141, Third outline maintenance Project"

Hq General Plan Dy

MOST SECRET

9A

68. RELATIONS WITH CIVIL AUTHORITIES.

An outline plan for the military government of the territory will be issued separately. The plan will provide for "Civil Affairs" personnel to conduct relations with the local civil authorities, and to maintain essential civil services. As long, however, as active operations continue, the Civil Affairs personnel in the zone concerned will not be responsible for the following services which, because of military requirements, will be staffed or supervised by personnel of the arm or service concerned.

Electric and gas utilities.
Water supply.
Railways.
Telephone, telegraph, cables and radios.
Docks.
Roads and Bridges.

Field
15 Apr 43

1518

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(8A

OUTGOING MESSAGE

ORIGINATED BY: G(SD) SECURITY CLASSIFICATION:

AUTHENTICATION: A. D. W. Bird, Lt. Col. SECRET

THIS SPACE FOR
SIGNAL USE ONLY

TO (ACTION ADDRESSES: MIDEAST
(INFORMATION ADDRESSES: FREEDOM

FROM: 141 FORCE

REF. NO: S.D. 42 DATE TIME: APR 150940A PRECEDENCE: IMPORTANT

YOUR GP / 34591 OF 13 APR X AGREED AS LONG AS DOES NOT AFFECT POLICY OR AGREED PRIORITIES

INTERNAL DISTRIBUTION BY G(SD):-

List "B"

1517 E

Declassified E.O. 12356 Section 3.3/NND No. 785015

SECURITY

Subject: Civil Affairs.

14IF/3073/A
14 April 43

1. Major General the Lord Rennell of Rodd, Civil Affairs Adviser, will give a lecture on Civil Affairs policy at 1800 hours on Thursday 15th April in the Lecture Room behind the Distribution Centre.

2. All available officers should attend.

for Brigadier
D.A. & Q.M.G.
S.A.O.

DISTRIBUTION:

List B plus Supervising Officer

SECRET

(Copies Paraphrase SECRET)

6A

A F H Q
INCOMING MESSAGE

FROM: AGWAR | DATE: APRIL 140250 | FORTUNE REF NO: 101

REC'D: 140512A | PREC: PRIORITY | CLASS: SECRET

EDITED LITERAL COPY

BIGOT

BIGOT

FROM: MARSHALL TO EISENHOWER FOR SMITH AND SPOFFORD
CITE: OPERATIONS DIVISION AND CIVIL AFFAIRS DIVISION

Matter referred to in our 80-6 April 10 now sted(?). President has approved plan as modified in our number 70-5 April 7, consequently our 80-6 can be disregarded . State Department proceeding to obtain agreement British Government on plan as modified paragraph the modifications referred to in your 30-290-3 April 11 are acceptable.

Eliminate the modification of paragraph 80-1 on page 14 of the plan given in our 70-5. The War Department suggests the following for application throughout the plan. "It should be clearly understood and set forth in the operational plan when it is completed that during the assault and initial phase of the operation, officers of the Military Government assigned to Task Forces or units will operate as Staff Officers of their commanders.

It should be also set forth that all times the tactical commanders have final responsibility and authority. The establishment of an administrative line of communication directly from the Deputy Military Governor to provincial or local administrators may be established and authority delegated to those subordinate administrators at the discretion of the General Officer Commanding Force 140-1."

Indicate your concurrence or comment.

Work is progressing on the preparation of a policy directive covering political, financial, economic questions and matters concerning treatment of officials and civil population.

Departing by first air transportation is Holmes.

#3293 Originated by Liaison

ACTION: 3 Civil Affairs

INFORMATION: 1 Sec G/S, 1 G-1, 3 G-3, 3 G-4, 2 C in C Med, 2 AC in C Med, 1 CO (Maint), 3 U.S. Navy, 1 DTC, 1 CG SOS NATOUSA, 5 Force 141, 1 AG Cables

SECRET

HFK/jc

APRIL 140250 TOI FORTUNE

1515

File

MOST SECRET

141T/7201/CA

11 Apr 45

15A

D.C.G.S. 141 Force

In the attached schedule is a preliminary set-up of administrative officers to accompany the various assault units. Apart from the officers and O.Rs., no space will be needed except for their personal baggage on usual scale, one box of stationery and a typewriter (if available) each, and a bundle of proclamations and leaflets.

You will observe that no transport is provided for the first echelon of administrative officers who will have to rely on locally requisitioned vehicles and on the military transportation which they can find accommodation belonging to the units to which they are attached. There is a very modest provision of transport for the East and West Administrative Headquarters. The rest of the Civil Administrative vehicles will have to follow with the second echelon of C.A. personnel, probably in the first maintenance convoys; the total number of vehicles involved will, as at present advised, amount to some 200 (150 Staff cars and jeeps, and 50 trucks).

I cannot at present estimate what quantity of Civil supply and medical stores will be needed, but these will in any event not be sent with the assault units.

The parties with the assault troops will be placed under the direct orders of the assault commanders to whom they are attached. The O i/c parties will have general instructions regarding their duties and fields when they have got ashore, but these instructions will contain direct orders that they will place themselves at the disposal of and be under the direct obligation to assist the assault commanders without reference to their own headquarter staff until a second stage. This second stage will be reached when the corps commanders concerned so direct direct the C.A. East and West Headquarters attached to them. These headquarters will be attached to the corps commanders as C.A. Branches, and will only come under C.A. Hqrs. for direction when C.O.C. 141 Force so directs.

Generally speaking the C.A. parties have been detailed so as to

(i) assist assault Commanders in the immediate area behind the assault beaches on civil matters such as labour, requisitioning, organisation of the local population and contact with local authorities.

(ii) to take over civil administration in the centres which are the immediate objectives of the assault forces, and

(iii) provide an immediate nucleus to take over administration of the urban areas to which the assault troops will direct their attention.

... to have just enough personnel to form

Declassified E.O. 12356 Section 3.3/NND No. 785015

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(ii) to take over civil administration in the centres which are the immediate objectives of the assault forces, and
(iii) provide an immediate nucleus to take over administration of the urban areas to which the assault troops will direct their attention.

Thus the AGID parties are to have just enough personnel to form a nucleus to deal with two substantial urban centres north of the assault area; while the BARK party is kept small since it is only likely to have to deal with the smaller centres north of that assault area.

It was found useful during the Madagascar operations for the CA personnel in each ship to lecture formation and unit commanders on the duties of C.A. and how they can assist combat unit commanders by releiving them of administrative work in drafting local orders, obtaining food, labour etc. The C.A. officers will be provided with a supply of leaflets to be distributed to officers at least down to Company (or equivalent) commanders, containing brief notes in the form of DOES and DONTS in theirbehaviour to the civil population, premises,

1514

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property etc. This system is essential if any policy which is adopted at a high level is to be carried into execution, since the policy is only visible to the local population in the behaviour of subordinate officers and their troops.

The C.A. officers with the assault units should not accompany the troops in the first wave, and orders to this effect will have to be given to restrain enthusiastic officers who want "to see a bit of the fun". But they should at any rate, in part, go ashore with the brigade (or equivalent) headquarters and not await the landing of the divisional headquarters. This is however only a general principle, the application of which will be entirely within the discretion of the commanders to whom the personnel is attached.

I propose to elaborate the foregoing in due course, but thought you might at this stage want to have a general outline for your consideration. I want at an early date to have an opportunity of explaining to 141 Planning staff the principles and objects of a civil administration organisation, since unfortunately no British Military textbooks make any allusion to them. It may be considered appropriate for me to deliver a lecture to such officers as you consider fit.

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(86)

TENTATIVE ALLOCATION OF FIRST LINE ADMINISTRATIVE PERSONNEL

	Code Name of Operation	Personnel	From
1.	ENSA	1 C.A.O. 1 A.C.A.O 2 C.P.O. 2 Clerks 2 Orderlies	N.A.
2.	FISH	1 S.C.A.O. 1 A.C.A.O. 2 C.P.O. 2 Clerks 2 Orderlies	N.A.
3.	HOOK) GROG)	1 S.C.A.O. 3 C.A.O.s 3 A.C.A.O.s 1 L.O. 2 F.O. (1 banking) 5 C.P.O.s 6 Clerks 6 Orderlies	N.A. & U.S.
4.	DIME	1 C.A.O. 2 A.C.A.O. 2 C.P.O.s 2 Clerks 1 Orderly	N.A.
5.	CENT	1 C.A.O. 1 A.C.A.O. 1 C.P.O.s 1 Clerk	M.E.
6.	BARK	1 C.A.O. 1 A.C.A.O. 1 C.P.O. 1 Clerk 1 Orderly	U.K.
7.	ACID - one) ACID - two)	2 S.C.A.O. 2 C.A.O. 5 A.C.A.O. 6 C.P.O.s 7 Clerks 6 Orderlies 2 F.O.s (1 banking) 1 L.O.	M.E. & U.K.

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2.	FISH	1 S.C.A.O. 1 A.C.A.O. 2 C.P.O. 2 Clerks 2 Orderlies	N.A.
3.	HOOK) GROG)	1 S.C.A.O. 3 C.A.O.s 3 A.C.A.O.s 1 L.O. 2 F.O. (1 banking) 5 C.P.O.s 6 Clerks 6 Orderlies	N.A. & U.S.
4.	DIKE	1 C.A.O. 2 A.C.A.O. 2 C.P.O.s 2 Clerks 1 Orderly	N.A.
5.	CENT	1 C.A.O. 1 A.C.A.O. 1 C.P.O.s 1 Clerk	M.E.
6.	BARK	1 C.A.O. 1 A.C.A.O. 1 C.P.O. 1 Clerk 1 Orderly	U.K.
7.	ACID - one) ACID - two)	2 S.C.A.O. 2 C.A.O. 5 A.C.A.O. 6 C.P.O.s 7 Clerks 6 Orderlies 2 F.O.s (1 banking) 1 L.O.	M.E. & U.K.

With groups as local headquarters:

With ACID Corps	1 S.C.A.O. (Regional Admin.) 2 C.A.O. 3 A.C.A.O. 1 S.F.O. 1 F.O. 2 C.A.O. or A.C.A.O.(for trade & supply) 8 C.P.O.s 8 Clerks 8 Orderlies 5 Cars	

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With DIME)
CENT) - - - No group headquarters. The administrative
BARK) staffs come under ACID group administrative headquarters.

With HOOK)
CROC) Corps - - Local Civil Affairs Headquarters consisting of an:
FISH)

1 S.C.A.O. (very senior)
1 S.C.A.O.
2 C.A.O.
4 A.C.A.O.
2 F.O. (1 banking)
2 A.C.A.O. (for trade)
1 L.O.
8 Clerks
8 Orderlies
5 Cars
10 C.P.O.s

With ENSA - - - No group headquarters; comes under above.

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1 L.O.
8 Clerks
8 Orderlies
5 Cars
10 C.P.O.s

With NMBA - - - No group headquarters; comes under above.

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1+51 Gen Pilcher File 1959 44A

MOST SECRET.

FOREIGN OFFICE, S.W. 1.

8th April, 1943.

My Dear Francis

It may be useful to you if I summarise the main points which emerged from our discussion on April 1st on the policy which ought to govern the planning of the civil administration of enemy territory in the case of HUSKY.

2. In the first place, it is well to remember that the occupation of Husky-land may not necessarily lead on to the immediate invasion of Italy. Its primary object is to reopen the Mediterranean and eliminate Italy from the war. One of the ways of eliminating Italy would be by so weakening and discrediting the Italian Government and the Fascist Party as to bring into existence a government - either military or non-political - with whom we should be able to negotiate an armistice. It is therefore essential that in Husky-land we should do nothing to encourage the idea that we would be ready to treat with the present Government or to acquiesce in the continuance of the present dictatorship by the Fascist Party. On the contrary, all our action and propaganda must be directed towards undermining the prestige and authority of the present Government and of the Party.

3. The ideal would, of course, be that we should get rid of the present office-holders in Husky-land and set up a complete new local administration definitely anti-fascist in character, while using the old framework and machinery of local government. But, as you point out, it would in practice be impossible to find the personnel available for such a complete change-over, and our first objective in civil affairs planning must be to get and to keep a local government working smoothly so as to relieve the Commander-in-Chief of all trouble and anxiety as regards the civil population.

4. ...

Major-General
Lord Rennell of Rodd.

1510 E

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4. Although this is the picture as we see it at present, we have received no general ruling so far to confirm it. The furthest we have got is a decision by the Defence Committee on March 2nd to accept, at least as a basis for planning, a formula proposed by General Marshall, while making it clear that it might be necessary to reconsider the policy nearer the time of the operation. The formula is as follows :-

> "A benevolent policy should be adopted towards the civilian population of the occupied territory in so far as is consistent with military objectives; remembering, however, that active or violent Fascist leaders or declared pro-German partisans should be arrested or removed from the area."

But you will, I am sure, do well to assume that however benevolent our policy towards the civilian population may be, we shall want to abolish all purely Fascist accretions which have been grafted on to the local government system, and that of course the Party organisation itself will have to be ruthlessly suppressed.

5. For this purpose it ought not to be difficult to make a distinction between such Fascist organisations as exist for the benefit and security of the Party and those organisations which are of direct benefit to the people, and the removal of which would reduce the efficiency of the administration and the well-being of the population.

6. Similarly, in dealing with individuals we shall have to distinguish between, on the one hand, convinced Party men and irreconcilables generally, and, on the other, officials who were Fascists because their livelihood depended on their being so. The former would, of course, have to go, but it is to be hoped that the latter could continue at their posts under proper supervision and control. You mentioned in particular the cases of judges, police and other executive officials. It will be particularly important in

these ...

Declassified E.O. 12356 Section 3.3/NND No. 785015

these cases to ensure that all dangerous and indeed doubtful elements are eliminated, and even so special measures will have to be taken to ensure that those who are retained in office are not in a position to exercise any political influence in favour of the Fascist Government, Party, or régime.

7. Another point - and one which we did not mention at our talk - is the question of propaganda. Your planning should certainly provide for a special service of propaganda for the express purpose of discrediting Fascism and encouraging the setting up in Italy of an anti-Fascist, or at any rate a "neutral" Government. Although the actual forms that this propaganda will take can only be decided when we are in occupation, plans should be made beforehand so as to ensure that all the technical machinery is available when needed.

8. A final point, which was not mentioned in our talk either, concerns the Catholic Church. Owing to the considerable influence of the Church on Italian life, it will be necessary to watch this question carefully, and in cases where it is clear that a given ecclesiastic or group of ecclesiastics is inimical to the Allied cause or influencing public opinion in a sense unfavourable to the Allied cause, it will no doubt be necessary to make changes. With this proviso, I should say that it would be in the interests of the military administration that the existing ecclesiastical appointments should be left undisturbed so far as possible. The official relations of His Majesty's Government with the Vatican are friendly, and we have on many occasions assured the Vatican that our policy is not in any sense anti-Catholic. It is therefore desirable that, in its dealings with the Church authorities in HUSKY, the military administration should avoid any action which might be interpreted as having been undertaken owing to anti-Catholic bias.

9. The above does not profess to be anything more than a series of signposts to give you a general idea of the direction to follow in the political field. How far you will be able to follow it in practice will depend, I suppose, partly on the instructions given to your United States colleague, partly on the requirements of the military planners as viewed from the operational and security angle, and lastly

Declassified E.O. 12356 Section 3.3/NND No. 785015

and above all on the policy ultimately agreed upon by the British and United States Governments in the light of future events and developments. For these reasons it is impossible for us to give you any cut-and-dried directive straight away, and in any case, as I explained to you in our talk, the first essential is that you should investigate the position in Algiers and report home on how the problem presents itself when viewed against the background of realities as seen on the spot.

Yours Sargent

(3A)

SECRET

SECURITY

BIGOT

The Department of State is in complete agreement with General Eisenhower's recommendation that with regard to Italy a firm policy be adopted for joint American-British responsibility and joint conduct of a military government. This policy should be applicable both to Sicily and, as the operations are extended, to other parts of Italy.

The following suggestions as to the political relationships are submitted for examination in connection with the detailed plan which it is understood General Eisenhower will prepare.

They do not take into account the actual military operations, and are based on the assumption that strong resistance will be encountered from the Italian as well as the German armed forces, at least in the initial stage. The suggestions for dealing with the local population are therefore designed as having reference to areas where military resistance has been largely overcome.

Section 1

THE ORGANIZATION

1. There should be a joint United States-British military administration under the orders of General Eisenhower as the United Nations Commander-in-Chief in the area involved. Since these operations will involve military occupation of enemy territory, in contrast to the operations in North Africa, and will be conducted under the unconditional surrender principle, the administration should be definitely military in character as a part of progressive military operations.

Upon the adoption of a definitive plan, there should be set up in Washington special services in the War and State Departments which should work closely together, exchanging reports and information for the specific purpose of formulating policy, subject to the approval of the President, with respect to political questions arising in the administration of the occupied territory. The British Government will doubtless desire to establish similar services in London.

2. The organization of a strictly military administration would naturally follow the lines which will be submitted by General Eisenhower. The following considerations would, however, be of some importance from the point of view of the relationship between the military and the civilian population.

(a) The administration should be so organized that in its relations with the local population the greatest emphasis possible is given to the American character of the undertaking. This is essential if full advantage is to be taken of certain valuable political and psychological factors w ich might prepare the way for substantial coop ration from the civilian population. There are, for [illegible] in Sicily and southern

Declassified E.O. 12356 Section 3.3/NND No. 785015

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Section 1

THE ORGANIZATION

1. There should be a joint United States-British military administration under the orders of General Eisenhower as the United Nations Commander-in-Chief in the area involved. Since these operations will involve military occupation of enemy territory, in contrast to the operations in North Africa, and will be conducted under the unconditional surrender principle, the administration should be definitely military in character as a part of progressive military operations.

Upon the adoption of a definitive plan, there should be set up in Washington special services in the War and State Departments which should work closely together, exchanging reports and information for the specific purpose of formulating policy, subject to the approval of the President, with respect to political questions arising in the administration of the occupied territory. The British Government will doubtless desire to establish similar services in London.

2. The organization of a strictly military administration would naturally follow the lines which will be submitted by General Eisenhower. The following considerations would, however, be of some importance from the point of view of the relationship between the military and the civilian population:

(a) The administration should be so organized that in its relations with the local population the greatest emphasis possible is given to the American character of the undertaking. This is essential if full advantage is to be taken of certain valuable political and psychological factors which might prepare the way for substantial cooperation from the civilian population. There are, for example: the strong pro-American feeling in Sicily and southern Italy; the surety as to American long-range sympathy because of the several million American citizens of Italian origin, and the close contact, in normal times, of these elements with their families in Italy; and America's historical detachment from questions involving the relations of European states with each other. The propaganda campaign of the Fascist regime against the United States has not been as bitter or as effective, nor has it left its mark on so many elements of the Italian population, as has the abusive campaign against England, which has continued almost without interruption since 1935.

(b) It is suggested therefore that the Commander-in-Chief should appoint on his staff an American army officer who, with two administrative assistants qualified by previous experience in the foreign relations field, one American and one British, will be responsible to him for administration of the occupied territory.

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Positions in this administration should be given to American and British officers duly qualified for handling the political and civilian problems involved. Such appointments should be made after consultation with the appropriate agencies of the American and British Governments. The functions of this administration will require detailed elaboration (financial and economic matters; press, radio, and cinema; public health and social welfare; local communications, civilian rights; etc., based on the policies set forth in this memorandum and as adjusted from time to time in consultation with Washington and London.

Any appointments of specially qualified persons from agencies other than the military establishments of the two Governments should become part of, and under the direct orders of, the military administration, and should not function as representatives of their respective agencies.

3. The administration should be benevolent with respect to the civilian population so far as consistent with strict military requirements. According to all reports the civilian population which the operating forces will encounter are tired of war, resentful of German overlordship, and demoralized by the Fascist regime, and should therefore be responsive to a just, efficient, and disinterested administration. It should be made clear to the local population that it is a military occupation, (1) to deliver them from the regime which led them into the war, and (2) to restore Italy as a free nation. The method of impressing on the population the benevolent character of this administration, while leaving no doubt as to its primary function as a part of the conduct of the war, is indicated in Section II.

4. On the basis of unconditional surrender, the entire Fascist Party leadership (the "hierarchy") from local Party secretaries to the top, should be removed from any post of Government authority.

5. The services of local technical and professional officials, although nominally Party members, may be retained, and the lower ranks of the existing political administration (executive, judicial, police, fiscal, public health, etc.) may be continued in the performance of their normal functions, responsible to the military administration, after the elimination of all the political agents of the Fascist Party.

In general, all prefects (Provincial governors), although they are primarily administrators, should nevertheless be removed, and military officers of the occupying forces put in their places. On the other hand, the municipal authorities (mayors and police chiefs, local magistrates, etc.) might well be permitted to carry on their functions provisionally.

It should be made clear to all local Italian officials that their continuance in their functions is on an individual basis, regardless of any affiliation with political groups, unions, corporations, etc.

6. Local political personalities or organized political groups, however, sound in sentiment, should not be considered in determining the policies of

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It should be made clear to all local Italian officials that their continuance in their functions is on an individual basis, regardless of any affiliation with political groups, unions, corporations, etc.

6. Local political personalities or organized political groups, however, sound in sentiment, should not be considered in determining the policies of the administration. Because of the divergent political attitudes of various sections of the country, it is essential to postpone any definite relations with any local political elements. It may be that it would become necessary to establish contact with such elements after a substantial part of the country, including the capital, for example, is under the control of the military administration.

Any plan to utilize local political groups, even at a later period, must take into account the confusion likely to result from their mutual jealousies and their maneuvers for advantageous position vis-a-vis the occupying authorities. Any anti-Fascist groups have been held underground for so many years that they are little known to the people, and their appeals and grandiose promises would only confuse the public mind. Moreover, groups of individuals establishing some reputation for themselves in some one locality, such as Sicily, may be most objectionable to the people of other regions of Italy.

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7. Italian political leaders in exile should have no part in the operations or administration.

Their long residence abroad, their lack of intimate contact with the people, their lack of first-hand knowledge of political and social trends in the minds of the people during the period of suppression, and the mistrust within the country which is generally felt toward those who, living abroad, have managed to escape the misfortunes of the war, largely invalidate their claim to act as trustees as spokesmen for the Italian nation.

8. In conducting the operations a definite policy should be adopted, not to make use of volunteer military units of Italians in exile, or separate units constituted from Italians naturalized as citizens of any of the United Nations. Italians now resident abroad would, upon their return to Italy as separate units of the occupying forces, be looked upon with suspicion (even as traitors) by the local population, who should undoubtedly be more amenable to discipline imposed by non-Italian units.

The formation of special Italo-American units, even within the American forces, is inadvisable for the same reasons. A certain number of officers and men for interpreter duty, etc., would of course be essential.

9. The prerogatives of the Crown should be considered as suspended. The moral power of the Crown among the Italian people and the army may require some special treatment of this question as the situation develops.

10. There should be due regard, within the requirements of military security, for the person of dignitaries and for the institutions of the Church. The special position of the Vatican will of course be respected.

Section II

RELATIONS WITH THE LOCAL POPULATION

1. The military administration should make clear to all elements of the local population that the operations will be carried out with the minimum of interference in the affairs of ordinary life consistent with the requirements of the military situation. The keynote for this should be sounded in a proclamation by the President. The maintenance of public health services, public utilities, etc., should receive particular attention.

2. It should be kept in mind that large units of the Italian army would be still under German control in military operations in other areas of Italy and elsewhere in Europe, and that large numbers of Italian workers are in German hands, outside of Italy. Fear of reprisal against these Italian hostages may act as a deterrent to cooperation by the local population with the authorities of occupation.

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3. Measures should promptly be undertaken to enable the country's own services of production and supply to assure as far as possible the provisioning of the local population. In order to build up the good will of the people, the [illegible] supplementation of the depleted

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3. Measures should promptly be undertaken to enable the country's own services of production and supply to assure as far as possible the provisioning of the local population. In order to build up the good will of the people, the landing forces must be prepared to furnish emergency supplementation of the depleted food, medical, and fuel supplies, through existing local channels. Food supplies (primarily white flour, vegetable oil, and milk) should be made available as necessary through the existing local distribution facilities under such rigid controls as would bring about stabilization of prices at reasonable levels. The use of the local distribution system, under strict military control in order to prevent "black market" manipulations, will maintain a measure of self-respect among a demoralized people better than would a program of general relief along charity lines. Moreover, such a system of distributing supplies by sale through existing commercial channels will oblige the Italians in their own self-interest to hasten the resumption of productive labor.

Direct relief should be given only in exceptional circumstances. Such charity relief as may be contemplated on a continuing basis should be limited to children, which will have a special appeal to Italians.

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4. It is assumed that the auxiliary services of the landing forces (press, posters, radio, cinemas, etc.), will have the necessary apparatus and personnel for immediate operation.

The general directive for this work, prepared with full consideration of all the political factors involved, should be in conformity with the definite policy agreed upon by the appropriate agencies of this Government and the corresponding British authorities.

5. It is suggested that the President may send a message to the Pope, the text of which could be made public, - this to be justified by the special position of the Vatican within Italian territory.

Section III

DISCUSSION WITH THE BRITISH GOVERNMENT

Assuming that the British Government agrees in principle to the joint undertaking, there remain several points on which it is essential that complete agreement be reached, in advance of the actual operations. It will be necessary of course to discuss with the British authorities all details of the political plans for this operation, but prior to such discussion there should be a basic agreement on the following principles:

1. The operation to have an American character, an American Commander-in-Chief, and an American military commander of the administration of the occupied territory;

2. The occupied areas to remain under firm but benevolent military control at least until the military situation and local conditions permit of a more advanced stage of administration.;

3. The non-inclusion of civilian officials, either American or British, in the military administration of the occupied areas during the invasion and early operations;

4. Agreement to the principle of excluding local political groups, [illegible] leaders, or such elements now in exile, from participating either in the operations or in the administration; 15505

5. Agreement to the principle of excluding special or separate military units of Italians in exile, or Italians naturalized in any of the United Nations, from participation in the undertaking;

6. Agreement concerning our joint intention to restore sovereignty to the Italian people;

7. Relief and rehabilitation to be organized on the principle of maximum utilization of local production, distribution, etc., with the participation of the appropriate local services.

8. Agreement on means of assuring that the essential unity of purposes [illegible] the two governments should be steadily reflected in

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8. Agreement on means of assuring that the essential unity of purposes and method agreed to between the two governments should be steadily reflected in the public presentation and interpretation by their respective government information agencies of events as they develop in Italy; and, with particular reference to the services of information or appeal directed to the Italian people, agreement on general directives prepared for the use of the respective agencies charged with this work.

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SECRET
Regrade British MOST SECRET

AFHQ
INCOMING MESSAGE

FROM: AGWAR DATE: MAR 261913Z REF NO: FORTUNE 37

RECD: MAR 262159Z PRECEDENCE: ROUTINE CLASS: SECRET

EDITED LITERAL COPY

BIGOT
For Eisenhower, Fortune, from Marshall

Forwarding by courier memorandum prepared by State Department and approved by President outlining views as to policy respecting Military Government and Political and Economic Affairs for HUSKY and possible later operations. Memorandum outlines organization of strictly military administration with emphasis on American character of undertaking and with certain policies toward local groups and institutions.

SECRET
Regrade British MOST SECRET

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1 G-1	2 C in C Med	2 USN	5 Force 141	
3 G-3	1 Air C in C Med	1 DTC NATOUSA	2 Liaison (ACTION)	

HFK/jto MAR 261913Z FORTUNE 37

SECRET

(EQUALS BRITISH MOST SECRET)

(1A)

OUTGOING MESSAGE
ALLIED FORCE HEADQUARTERS.

ORIGINATED BY: J.F.M. (toley/la

AUTHENTICATION: DAN GILMER
Colonel, A.S.C.

CLASSIFICATION:
SECRET + BIGOT

THIS SPACE FOR SIGNAL USE ONLY

TO (ACTION TROOPERS
(ADDRESSES
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(INFORMATION 18th ARMY GROUP
(ADDRESSES

FROM: FREEDOM

REF. NO: 1603 | DATE TIME 18 Feb | PRECEDENCE: PRIORITY

IT HAS NOT REPEAT NOT (REFERENCE) FIVE THREE THREE ONE TWO OF ONE SEVEN FEBRUARY TO GENERAL ALEXANDER YET BEEN DECIDED PAREN FOR TROOPERS REPEAT TO ONE EIGHT ARMY GROUP FOR ALEXANDER SIGNED CINC CITE FHSGS BIGOT UNPAREN WHETHER CHIEF CIVIL AFFAIRS OFFICER WILL BE UNCLE SUGAR OR BRITISH ED WHOLE MATTER IS UNDER CONSIDERATION HERE WAITING ADVICE FROM WASHINGTON AND LONDON

DISTRIBUTION

1 - Col. Gilmer
1 - HQ Force 141
1 - Col. Holmes

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BIGOT

MOST SECRET

D.1F/7988/CA

S.C.A.O., 12 Army
S.C.A.O., 343 Force
Lt.Col. Yeo, 30 Corps
Lt.Col. Gerry, 12 Army Main H.Q.

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copies of General Administrative Instruction No. 10 are enclosed for distribution to your C.A. personnel at such time as you consider appropriate.

This instruction is based on the C.C.S. directive to the C-in-C, which also covers financial and economic subjects not dealt with in the G.A.I., since these points are largely of concern to special divisions and to the higher directions of financial policy, etc.

copies of this directive are also enclosed for your personal information and for communication only to such higher formation commanders as the Commanding General of the Task Force etc., to which you are attached may direct. This directive is most secret and will in no circumstances be communicated to persons not concerned with the contents or to the press without specific sanction of C.C.A.O.

C.A.Os etc., will of course be warned that all G.A.Is are secret and confidential documents which are not for publication. They are to be held personally responsible for their security.

HQ AMGOT
24 June 1943
R/ET

Major General
C.C.A.O.,
AMGOT

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