

Declassified E.O. 12356 Section 3.3/NND No. 785015

ACC

10000/100/945

38 p.

Declassified E.O. 12356 Section 3.3/NND No. 785015

10000/100/945

DIRECTIVES, FILE NO. 107
NOV. 1943 - JAN. 1944

38 pp.

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AFHQ MESSAGE CENTER

OUTGOING MESSAGE

CONFIDENTIAL 211



PRIORITY

TO FOR ACTION: FATIMA

INFORMATION: FILPOT FOR AMG AND PARGO FOR SPOFFORD

REF NO: 15890

SIGNED: EISENHOWER

CITE FEMCS

The recommendation contained your 1485 of 16 December
is approved.

ORIGINATOR: MGS

AUTH: T B JACKMAN, MAJOR

INFORMATION: SGS
MR MURPHY
MR MACMILLAN
CAO

MC OUT: 5404

18 Dec 43

1844A

Ref No: 15890

Jak/R

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CONFIDENTIAL

COPY No.

THE MAKING OF AN EXACT COPY OF THIS MESSAGE IS FORBIDDEN

5046

3

Handwritten: Action by 321-1
1-4-4-1

Declassified E.O. 12356 Section 3.3/NND No. 785015

MESSAGE IN

IMPORTANT

SIGS NO 5110

TO: FREEDOM REPT PILBOT FOR AMG AND PLAMCO FOR SPOFFORD

FROM: FATIMA SIGNED JOYCE

1485

16

IN AGREEMENT WITH PROPOSAL OF LASH WE RECOMMEND THAT INSTRUCTIONS BE ISSUED TO AMG REAR INCLUDING SICILY AND 15 ARMY GROUP AND SOG FOR ITALIAN GOVERNMENT THAT SUBJECT TO OPERATIONAL NECESSITIES IN FORWARD AREAS NO FUTURE LEGISLATION SHOULD BE ENACTED WITHOUT CONSULTATION BETWEEN THE THREE PARTIES CONCERNED WHICH AFFECT SALARIES AND CONDITIONS OF SERVICE OF CIVIL SERVANTS INCLUDING CARABINIERI: LABOUR RATES AND CONDITIONS, PRICE CONTROL OF BASIC COMMODITIES SUCH AS WHEAT, OLIVE OIL ETC AND ANY OTHER SUCH SUBJECTS WHICH AFFECT ITALIAN ECONOMY AS A WHOLE.

SMO DIST.

ACTION AND (COL SPOFFORD)
INFORMATION MGS. A. Q. G-4

SMO/TOR/170835/C

3845

U.S. RESTRICTED
(Equals BRITISH RESTRICTED)

ALLIED FORCE HEADQUARTERS
APO 512



8 January 1944

GENERAL ORDERS)

NUMBER 2)

	<u>Section</u>
Announcement of appointment of Deputy Commander-in-Chief, Allied Forces in the Mediterranean Theater	I
Announcement of appointment of Chief of Staff, Allied Forces in the Mediterranean Theater	II
Announcement of assignment of Adjutant General, Allied Forces in the Mediterranean Theater	III

I -- ANNOUNCEMENT OF APPOINTMENT OF DEPUTY COMMANDER-IN-CHIEF, ALLIED FORCES IN THE MEDITERRANEAN THEATER.

Announcement is made of the appointment of LT. GENERAL JACOB L. DEVERS, United States Army, Commanding General, North African Theater of Operations, United States Army, as Deputy Commander-in-Chief, Allied Forces in the Mediterranean Theater, effective at midday this date.

II -- ANNOUNCEMENT OF APPOINTMENT OF CHIEF OF STAFF, ALLIED FORCES IN THE MEDITERRANEAN THEATER.

Announcement is made of the appointment of LT. GENERAL J.A.H. GAMMELL, CB, DSO, MC, as Chief of Staff, Allied Forces in the Mediterranean Theater, effective at midday this date, vice MAJOR GENERAL W.B. SMITH, United States Army, relieved.

III -- ANNOUNCEMENT OF ASSIGNMENT OF ADJUTANT GENERAL, ALLIED FORCES IN THE MEDITERRANEAN THEATER.

Announcement is made of the assignment of COLONEL HAROLD V. ROBERTS, Adjutant General's Department, United States Army, as Adjutant General, Allied Forces in the Mediterranean Theater, effective at midday this date, vice BRIGADIER GENERAL THOMAS J. DAVIS, United States Army, relieved.

By command of General WILSON:

J.A.H. GAMMELL,
Lt. General,
Chief of Staff.

OFFICIAL:

H.V. ROBERTS,
Colonel, AGD,
Adjutant General.

DISTRIBUTION:
"C"

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(Equals BRITISH RESTRICTED)

Dist over 3644

2105

Declassified E.O. 12356 Section 3.3/NND No. 785015

Brig Huettenloeb
Col Spofford ✓
Asst Adm Sec
Com Dir
Adm Dir
Comm Sec
Col Clough
Reg I (2)
Reg II (2)
Files (5)

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FMH/fb

109
CORRECTED COPY
Destroy all others

HEADQUARTERS
NORTH AFRICAN THEATER OF OPERATIONS
UNITED STATES ARMY
LPO 534



GENERAL ORDERS)

NUMBER - 166)

Organization of the Northern Base Section I
Designation of Commanding Officer, Northern Base Section II

I -- ORGANIZATION OF THE NORTHERN BASE SECTION

Effective 1 January 1944, the Northern Base Section is organized and assigned to this headquarters.

II - DESIGNATION OF COMMANDING OFFICER, NORTHERN BASE SECTION

By direction of the President, Colonel JOHN F. RATAY, FA, 06567, is designated Commanding Officer, Northern Base Section.

By command of General EISENHOWER:

E. L. FORD,
Brigadier General, GSC,
Chief of Staff.

OFFICIAL:

H. V. Roberts
H. V. ROBERTS,
Colonel, AGC,
Adjutant General.

DISTRIBUTION:

"Y"

(List)
Hq of S (ast)
Ex Offs
Comm Hq
Comm Sec
A-2
Region I (2)
Region II (2)
Records (5)

*What are the boundaries
of this NBS?
Have asked Message Center
to trace from Mrs.*

CORRECTED COPY
Destroy all others

U. S. RESTRICTED Equals British RESTRICTED 643

U. S. SECRET
Allied Force Headquarters
Military Government Section

12 December, 1943

SUBJECT: Instructions

TO : Colonel Charles M. Spafford, C.S.C.,
Chief of Headquarters, A.M.G.

1. By Administrative Memorandum No. 83, as amended by Administrative Memorandum No. 88, this Headquarters, C.S.C., you have been assigned to be Deputy Chief Civil Affairs Officer of the Allied Military Government of Sicily and Adjacent Islands, in Pantelleria and Laeponusa and Linosa, and in all territory under Allied Military Government on the Italian Mainland south of the northern boundaries of the provinces of Salerno, Potenza, and Bari, and to be Chief of Headquarters Allied Military Government. In this connection your attention is drawn to Message 823 of 13 October 1943, from 15 Army Group to Allied Force Headquarters, repeated to Sears Palermo for AMGOT, and especially to point (F) to the effect that General Alexander's military governorship, so far as concerns areas not under the Allied Military Government 15 Army Group, is titular rather than operative, and that administrative responsibility of Headquarters Allied Military Government is directly to Allied Force Headquarters. That continues to be an accurate statement of the position. You will, however, not fail to keep the C.S.C. in C. 15 Army Group informed of all major developments in the area. See the second paragraph of Message 377 of 9 December 1943, from 15 Army Group to Allied Force Headquarters, repeated to Sears for Fargo, wherein the statement mentioned above is recognized as controlling.

2. As indicated in the third paragraph of Message 377 above, the Military Governor will execute a formal instrument stating that you have authority to exercise throughout your area all the powers of the Chief Civil Affairs Officer under the proclamations and orders of the Allied Military Governor. The Chief Civil Affairs Officer continues to function as Chief of the Allied Military Government 15 Army Group; his responsibility is confined to areas under that military government. Brigadier Lush is being assigned as Deputy Chief Civil Affairs Officer for the area under the 15 Army Group, and he too will be given a delegation of authority. It is to be noted, however, that your own position will be quite different from his; he will be subject to the direction of the CCAG and Chief of the AMG 15 Army Group, whereas the CCAG has no administrative responsibility towards you or over the area south of the Salerno, Potenza, Bari line.

U. S. SECRET
EQUALLY
SECRET

3642

- 2 -

3. Your attention is further drawn to the letter of this Headquarters on "Preparation for the Allied Control Commission," dated 6 November 1943. The substance of what was there laid down, with slight modification in the light of subsequent developments, may be summed up as follows for your information and guidance. Looking forward to the time when, as it is contemplated, the Allied Military Government will be terminated and its activities and personnel become merged into the Allied Control Commission, you will see that your headquarters is re-organized to conform as nearly as practicable to the corresponding portion of the structure of the Allied Control Commission. By maintaining liaison with General Joynt's headquarters and by taking account of any suggestions he may make, you will be able to administer your organization along lines consistent with his plans even before you are actually placed under his command. It is obvious that the Commission cannot come into fully effective operation at a single instant, and you will by pursuing the above course facilitate a smooth transition.

4. In the event that you should have a successor as Chief of Headquarters Allied Military Government, these instructions would be equally applicable to him.

J. C. HOLMES,
Brigadier General, C.B.C.,
Chief, Military Government Section.

Copies to: H.C., A.C.C.
H.C., 15 Army Group

U. S. SECRET
Equals British SECRET

3041

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
APO 512

2 January 1944.

MEMORANDUM: Distribution of Directive No. 2, Appendix "A".

1. The following distribution has been made of Directive No. 2 and Appendix "A". Additional copies will be distributed when received at this Headquarters:

Col SPOFFORD ✓	1
Brig GUTENBOCK	1
Executive Officers	1
G-1	1
G-4	1
HQ Commandant	2
Communication Section	4
Economic Director	8
Administrative Director	7

R. L. Shadwick
R. L. SHADWICK,
2nd Lt, Ord.,
Actg Asst Adj Gen.

Declassified E.O. 12356 Section 3.3/NND No. 785015

MSG NR 1278
MSG CEN NR
TO COL SEARS FOR FARGO

RECEIVED AT
ISLAND BASE SECTION

HEADQUARTERS

5-DEC 1943

4MG.

CLASSIFICATION "O"
TIME OF ORIGIN 041725
TIME OF RECEIPT 042003
TIME DECODED 042330

1380

Urgent

RECEIVED IN CODE

DOCUMENTS PAREN A RPT ABLE PAREN CMA PAREN B RPT BAKER PAREN
CMA PAREN C RPT CHARLIE PAREN FOR RESTORATION OF TERRITORY TO
ITALIAN GOVERNMENT NOT RPT NOT RECEIVED HERE YET (PD TO FREEDOM
MGS RPT MGS REPEATED SEARS FOR FARGO FROM FATIMA SIGNED JOYCE PD)
PLEASE FORWARD RPT FORWARD AS SOON AS POSSIBLE AS OTHERWISE MUCH
DELAY INEVITABLE

CONFIDENTIAL

RECEIVED IN CODE

Legal.

3639

FARGO - 966

P. a. Director
SEARS FOR FARGO - 966

1 December 1943

SECRET

PRIORITY

FREEDOM FOR MCS FOR HOLMES

MOSHERRY AVAILABLE FOR RELEASE DECEMBER SEVEN X PAREN FROM SEARS FOR FARGO
FOR JOYCE TO FREEDOM FOR MCS FOR HOLMES CITE FARGO NINE SIX SIX PAREN
~~CONVULS~~
~~CONVULS~~ WITH PROPOSED ISSUE OF ORDERS DECEMBER SEVEN FOR KENNELL AND
APPOINTMENT OF LUSH X I RECOMMEND SPOTFORD BE MADE CCAG REAR AIRCOT
ENCLOTHED WITH PROPER AUTHORITY ON RELIEF OF MOSHERRY X ASSUME MCS WILL
MAKE ARRANGEMENTS WITH GENERAL ALEXANDER FOR THE NECESSARY AUTHORITY X
THE COMPLETION OF PAPERS CMA TIME REQUIRED BY ITALIAN GOVERNMENT CMA
PRINTING AND DISTRIBUTION OF PROCLAMATIONS AND INSTRUCTIONS TO AMG PERSONNEL
WILL REQUIRE THREE WEEKS FROM TIME APPROVAL OF LOCATION OF ACC IS
RECEIVED ASSUMING PRIOR RECEIPT OF COMPLETELY APPROVED DOCUMENTS

21

*F.A.
directives*

HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394

29 November 1943

MEMORANDUM: Relation of the Allied Control Commission
to the Italian Government

TO : All Officers, Allied Control Commission

1. The attention of all officers is invited to the fact that the Allied Control Commission occupies a position in relation to the Italian Government which is quite different from that of Allied Military Government. The Commission advises and supervises; it does not govern. This fundamental difference must be thoroughly understood by all officers who will adjust accordingly their attitude toward Italian officials and agencies, allowing them to develop their functions freely without undue interference.

2. If basic differences arise between officers of this Commission and the corresponding members of the Italian Government, the matter at issue will be submitted to the Deputy President for adjustment with the Head of the Italian Government.

3. This document is a matter of continuing policy. Each Vice President will ensure that it is understood by all officers belonging to his section.

By command of Major General JOYCE:

OFFICIAL:

E. L. Clough
E. L. CLOUGH
Lt. Col., AGC
Actg Adjutant General

E. A. L. GUETERBOCK
Brigadier
Acting Chief of Staff

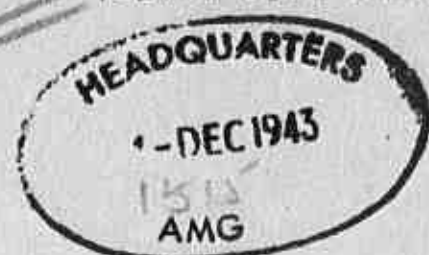
DISTRIBUTION:

"A"

(22)

3637

MSG NR 7274
MSG GEN NR
TO IBS - FARGO



CLASSIFICATION "P"
TIME OF ORIGIN 201615
TIME OF RECEIPT 301425
TIME DECODED 011345

1241

ISSUE MADE IN CONFORMITY WITH FOLLOWING PARAGRAPHS THIS MESSAGE

WILL BE FROM AMERICAN OR BRITISH SOURCES ACCORDING AS THE TROOPS
SUPPLIES ARE SERVING UNDER AMERICAN OR BRITISH COMMAND CLN SEPARATE
ISLAND CMA BASE SECTION CMA DISTRICT OR ARMY X PRIOR APPROVAL OF
ABLE FOX HOW QUEEN IS NECESSARY BEFORE ISSUE X COMMANDERS CONCERNED
IN FORWARDING REQUESTS FOR SUCH ISSUES WILL STATE QUANTITIES AND
KIND OF ITEMS DESIRED AND BASIS FOR ISSUE X ANSWERING YOUR NINE
NINE FOUR CITE SUGAR DOG TWO SEVEN SIX ZERO POLICY IN RESPECT OF
SUPPLY OF OPERATIONAL EQUIPMENT TO THE ITALIAN ARMY IS GIVEN HERE-
IN X PARA X TO EXTENT NECESSARY CERTAIN ITEMS OF CLOTHING CMA PETER
OBOE LOVE CMA FORAGE CMA RATIONS ET DETERA WILL BE FURNISHED AND
OF ITALIAN FORCES EMPLOYED UNDER ALLIES COMMAND X CLOTHING WILL
BE SALVAGE OR NON STANDARD AND OUTER CLOTHING WILL BE RESTRICTIVE-
LY MARKED IN SO FAR AS POSSIBLE X INFORMATION BABLE KAKIR SAR DEPOT
FOR FORCE GAR4ISON COMMANDERS SARDINIA COLONEL SIMMONS CARE GARRISON
COMMANFER SARDINIA EAST BASE SECT ATLAN BASE SECT MED BASE SECT
ALLIED CONTROL COMMISSION FIVE ARMY EIGHT ARMY PENIN BASE SECT
NUMBER ONE DIST NIMBER TWO DIST ISLAND BASE SECT FLAMBO FATIMA SOS
NATOUA FAIRFIELD FINBAT FANTO X FARGO ACTION ONE FIVE ARMY GROUP
SIGNED CINC CITE FHGOT RPT FHGOT X PARA OPERATIONAL TROOPS NOT TO
EXCEED ONE MOUNTAIN DIVISION PLUS ONE REGIMENT EQUIPPED WITH MOTOR
TRANSPORT WILL BE ORGANIZED AND EMPLOYED ONLY RPT ONLY IF THEY CMA
CAN BE MAINTAINED WITH ITALIAN TRANSPORT AMMUNITION AND ARMS X A
AMERICAN OR BRITISH EQUIPMENT IN ABOVE CATEGORIES WILL NOT RPT NOT

3636

SECRET

CLASSIFICATION _____
TIME OF ORIGIN _____
TIME OF RECEIPT _____
TIME DECODED _____

5635

Declassified E.O. 12356 Section 3.3/NND No. 785015

RECEIVED AT
ISLAND BASE SECTION

ORIGINAL COPY

MSG NR. 1116
MSG CEN NR
TO FARGO IBS



CLASSIFICATION PRIORITY
TIME OF ORIGIN 251153
TIME OF RECEIPT 251530
TIME DECODED 251645

1019

REFERENCE G RPT GEORGE DASH THREE LETTER OF THREE OCTOBER EMPLOYMENT OF ITALIAN FORCES AND SUBSEQUENT LIST OF ITALIAN FORMATIONS REQUESTED FOR ALLIED USES PD PAREN TO FREEDOM REPEAT FILPOT AND FARGO FROM FATIMA SIGNED JOYCE PAREN PD IT IS APPARENT THAT THE LIMITING FACTOR IN THE USE OF ITALIAN TROOPS WILL BE THE SHORTAGE OF EQUIPMENT PD IF THE ANNOUNCED POLICY OF EMPLOYMENT IS TO BE CARRIED OUT CMA ALL ITALIAN EQUIPMENT IN ALLIED HANDS SHOULD RPT SHOULD BE RESERVED FOR ITALIAN USES PD OUR COMMANDERS IN THE FIELD SHOULD BE DIRECTED TO PROTECT AND REPORT ITALIAN EQUIPMENT UNDER THEIR CONTROL PD ALSO I RECOMMEND THAT THE COMMISSION BE AUTHORIZED TO ISSUE PASSES TO ITALIAN OFFICERS TO CIRCULATE IN TERRITORY OUTSIDE THE ZONE OF THE FIFTH AND EIGHTH ARMIES FOR THE PURPOSE OF INVENTORYING ITALIAN MAGAZINES AND DEPOTS PD THE TERRITORY REFERRED TO COULD INCLUDE AREA OF FIFTEENTH ARMY GROUP SOUTH OF THE REAR BOUNDARY OF THE FIFTH AND EIGHTH ARMIES CMA AMG RPT AMG TERRITORY AND SARDINIA

SECRET

? Public safety for info.
no other action req.

RECEIVED IN CODE

3634

(PENDING DRAFT)

HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 512

PA *Discreet*

See pp 3 & 4.

24 November 1943

ADMINISTRATIVE ORDER)

NUMBER)

INSTRUCTIONS TO A.C.C. PERSONNEL

1. Effective on a date to be announced, probably in the near future, the Allied Military Government will turn over to the Italian Government certain portions of territory occupied by the Allied Forces. At that time Allied Military Government will cease and the Italian administration will assume full responsibility for civil government in such territory.

This will involve the withdrawal of Allied Military Government personnel from the territory or their employment under the Allied Control Commission. This memorandum is to outline certain general principles which will guide A.C.C. personnel in the territories administered by the Italian Government.

Present Status - Co-Belligerency

2. Effective September 3, 1943 the Italian Government concluded an Armistice with the Governments of the United States and Great Britain acting in the interests of the United Nations. On 1943 the Italian Government signed an instrument of surrender governing the relations between the United Nations and Italy, in which instrument there were both military and other provisions designed to protect the interests of the Allies and to promote the war effort, and calling for the appointment of a Control Commission to enforce and implement those provisions.

3. The effect of the fore-mentioned incidents is to give the Allies

3033

future, the Allied Military Government certain portions of territory occupied by the Allied Forces. At that time Allied Military Government will cease and the Italian administration will assume full responsibility for civil government in such territory.

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3. The effect of the fore-mentioned incidents is to give the Allies the opportunity through the Allied Control Commission of converting the economic resources of Italy into an effective instrument of war against Germany.

4. Following the declaration of war on Germany, Italy was accorded the status of co-belligerent.

5. According to the tripartite statement of 13 Oct. 1943 "The relationship of co-belligerency between the Government of Italy and the United Nations' Governments cannot of itself affect the terms (of the Instrument of Surrender) recently signed,

which retain their full force and can only be adjusted by agreement between the Allied Governments in the light of the assistance which the Italian Government may be able to afford to the United Nations' cause."

The situation of a co-belligerent does not mean that Italy is recognized as one of the United Nations or is admitted as an ally. It means that the Italian Government is fighting the same enemy and that the United Nations support it for that purpose.

General Functions Armistice Control Commission

6. The general functions of the Armistice Control Commission, as prescribed by the Combined Chiefs of Staff, are as follows:

- (a) To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
- (b) To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
- (c) To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations between the United Nations and the Italian Government are handled.

Organization of the Armistice Control Commission

7. The Allied Commander-in-Chief will be ex officio President of the Commission. The Deputy President is the active senior officer of the Commission. The Acting Deputy President is Major General Kenyon A. Joyce, U.S.A.

8. The Commission will be divided into four Sections: Military, Political, Economic and Administrative and Communications. Each Section will be in charge of a Vice President and comprise a number of Subcommissions, which are as follows:

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I. Military Section

Subcommissions:

Naval Forces
Land Forces
Air Forces
Prisoners of War
War Material Factories
Material Disposal

II. Political Section

Subcommissions:

Foreign and Internal Political Affairs
Foreign Internees and Displaced Persons
Information, Press and Censorship

III. Economic and Administrative Section

1. Economic Subsection

Subcommissions:

Finance
Foreign Trade
Fuel
Industry and Commerce
Public Works & Utilities
Agriculture, Forests and Fisheries
Labor

2. Administration Division

Interior
Legal
Public Safety
Monuments, Fine Arts and Archives
Public Health
Property Control
Education

IV. Communications

Subcommissions:

Shipping
Internal Transport
Telecommunications
Postal Services

9. Each Section or Subcommission will maintain a headquarters staff. Some will also have representatives in the field. For certain parts of the territory turned over there will probably be established a regional organization corresponding to such regional authority as may be set up by the Italian Government.

Functions and General Duties of A.C.C. Officers in the Field

10. The nature and extent of the duties of A.C.C. field officers

Industry and Commerce
Public Works & Utilities
Agriculture, Forests and Fisheries
Labor

2. Administration Division

Interior
Legal
Public Safety
Monuments, Fine Arts and Archives
Public Health
Property Control
Education

IV. Communications

Subcommissions:

Shipping
Internal Transport
Telecommunications
Postal Services

9. Each Section or Subcommission will maintain a headquarters staff. Some will also have representatives in the field. For certain parts of the territory turned over there will probably be established a regional organization corresponding to such regional authority as may be set up by the Italian Government.

Functions and General Duties of A.C.C. Officers in the Field

10. The nature and extent of the duties of A.C.C. field officers will depend on the Commission to which they are specifically assigned. *8032*

ever the following guides are applicable to all:

(a) The primary function of A.C.C. officers in the field will be *to suppress the Italian administration in the ways*
And to give assistance and guidance to the local Italian officials on matters
within their competency and to convey such instructions as may be appropriate under this and further directives of A.C.C.

(b) A.C.C. officers will also carefully observe the local operation of the Italian Government in their field in order to determine whether the terms of the surrender are being vigorously and effectively enforced. The

results of such observations will be the subject of periodic reports to higher headquarters.

(c) A.C.C. field personnel will have no power to command or direct Italian officials in connection with the performance of their duty. In this respect their partisan duties are to be sharply contrasted with those of officers of AMG. In administrative matters the function of A.C.C. officials is constantly to observe, assist and report to higher headquarters in order that representations may be made to the Italian Government at the appropriate level.

(d) Particularly during the transition stage and until the authority of the Italian Government is fully established and the administrative machine is functioning smoothly, the Italian officials will probably require the advice and assistance of A.C.C. officers. It is entirely proper in this way to support the authority of the Italian officials. Great care should be taken, however, not to interfere directly or give the appearance of interfering directly in the local administration.

(e) A.C.C. personnel must also take great care to avoid becoming involved in political disputes or conflicts. An early resumption of political activity and discussion is to be anticipated. A.C.C. officers will deal only with the officials selected by the Italian Government. The competency of these officials and the quality of their administration is not a responsibility of the field officers or of the Commission. However, when local officials behave in a manner likely to prejudice the position of the Allied Forces by violation of the terms of surrender or otherwise, A.C.C. personnel will promptly submit a report and recommendations to higher headquarters.

In order to harness the economic resources of Italy to the war effort, it will be necessary for the Italian Government rigidly to control

7
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In order to harness the economic resources of Italy to the war effort, it will be necessary for the Italian Government rigidly to control many private industries and the use of such private property. Whenever an authorized Italian official requests the assistance of A.C.C. field officers in order to render this control more effective, such requested assistance should be rendered. On occasions the authority of A.C.C. may be persuasive in securing the necessary cooperation of the Italian citizen or property owner.

11. The specific duties of A.C.C. field personnel of the various Subcommissions will be separately set forth in a memorandum supplemental to this general instruction. These specific instructions will be in accordance with the following:

*This is the
Army Staff
which is
the only
one which
is permitted
to be in
the Commission
and finally
of officials
but he is
responsible
for it
and he is
the one.*

(a) Generally there will be no A.C.C. field officers in the commands or in a position comparable to that of the C.A.O. or C.A.P.O. under AMG. General administration will therefore be subject to A.C.C. control at the provincial level. Such local inspection as may be required will be worked out from A.C.C. provincial HQ.

(b) In the transition stage and until the Italian administration is functioning satisfactorily A.C.C. personnel will, subject to subparagraph

(a) above, be disposed on a basis approaching that of AMG. An effort will be made to reduce numbers as quickly as conditions permit. Probable exceptions to the foregoing will exist in the case of personnel in (i) transportation and communication fields by reason of military requirements (ii) in the supply field, including fuel, because of the responsibility of the Allied Forces for assisting in provision of adequate civilian supplies and the necessity of coordinating the supply program with the military supply and shipping requirements.

(c) Close coordination will be necessary between A.C.C. and military tactical and administrative forces in the area. Certain committees have already been established (i.e. Local Resources Boards and Transportation Coordinating Committee). The scope of the activity of these committees and other inter-service agencies will be communicated to field personnel. It is essential that confusion be avoided and that the channels of communication with the Italian authorities remain as few and as simple as possible.

(d) Personnel engaged in the supply services of the Communications Section and the Industry and Commerce and Public Works and Utilities Subcommittees will also be required to maintain close liaison with the Commissions of the military section who are responsible for war material production and war material disposal. The competency of and lines of authority between these

to the foregoing will exist in the case of personnel in (i) transportation and communication fields by reason of military requirements (ii) in the supply field, including fuel, because of the responsibility of the Allied Forces for assisting in provision of adequate civilian supplies and the necessity of coordinating the supply program with the military supply and shipping requirements.

(c) Close coordination will be necessary between A.C.C. and military tactical and administrative forces in the area. Certain committees have already been established (i.e. Local Resources Boards and Transportation Coordinating Committee). The scope of the activity of these committees and other inter-service agencies will be communicated to field personnel. It is essential that confusion be avoided and that the channels of communication with the Italian authorities remain as few and as simple as possible.

(d) Personnel engaged in the supply services of the Communications Section and the Industry and Commerce and Public Works and Utilities Subcommissions will also be required to maintain close liaison with the Commissions of the military section who are responsible for war material production and war material disposal. The competency of and lines of authority between these Subcommissions within A.C.C. will be specified.

Regional Organization

12. It is anticipated that A.C.C. will in certain areas establish regional headquarters under a Regional Control Commissioner who will act as a counterpart to and work with the Italian Regional Commissioner who, it is understood, will be appointed to function until the national government is established at Rome or elsewhere and can effectively communicate with the provinces.

13. In areas where Allied Commissioners are appointed the following principles will apply:

(a) Personnel. The Regional Commissioners will command all personnel assigned to their respective regions. Together with the senior regional officer of the opposite nationality, they will have the power to discipline personnel under their command and will make recommendations for promotions and transfers to and from the Region.

In the case of most officers and some VM/ORs assigned to regions, the field of activity in which they are to be engaged will be specified. Any assignments of such specialist personnel must be observed except in cases of emergency and then only for the duration of the emergency.

(b). Communications. Orders to personnel in the Regions, including specialist personnel, will be issued only by the Regional Commissioner. Communications on technical matters must be sent from headquarters to the specialist personnel in the Regions through the Regional Commissioner.

Officers from A.C.C. HQ may and will make inspection trips within the Regions. On such occasions they will make their presence and the nature of their mission known to the Regional Commissioner, or where impracticable, to the nearest Provincial Commissioner. No orders or directives will be communicated by such officers to the specialists in the field; technical observations may, however, be so communicated either from personnel at headquarters to officers in the field or vice versa. If such are in written form, copies will be furnished to the Regional Commissioner.

(c) Procedure. For obvious reasons it will be desirable that procedure adopted by Regional Commissioners, particularly in dealing with the Italian administration, shall be uniform throughout Italian territory. In cases where uniform procedure has been or is hereafter prescribed by A.C.C. HQ, such procedure will be binding uniformly on the staffs in each Region.

14. Where Regions exist it will be necessary for A.C.C. Regional

(b). Communications. Orders to personnel in the Regions, including specialist personnel, will be issued only by the Regional Commissioner. Communications on technical matters must be sent from headquarters to the specialist personnel in the Regions through the Regional Commissioner.

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(c) Procedure. For obvious reasons it will be desirable that procedure adopted by Regional Commissioners, particularly in dealing with the Italian administration, shall be uniform throughout Italian territory. In cases where uniform procedure has been or is hereafter prescribed by A.C.C. HQ, such procedure will be binding uniformly on the staffs in each Region.

14. Where Regions exist it will be necessary for A.C.C. Regional Commissioners to keep in close touch with their counterparts under the Italian regional set up. Some control will be exercised under the Italian administration at this level, which control may vary in accordance with the needs of the different Subcommissions. In cases where no Regions have yet been established lesser control may be exercised over the Italian administration at the provincial level, but in general matters requiring the execution of any pressure on the Italian administration will be referred to headquarters in advance.

15. Details in regard to the division of functions between S.C.C. headquarters and any such Regional headquarters will be worked out and specified in further instructions, depending upon the exact powers and functions of the Italian regional administration.

Attitude toward Italian Officials.

16. The members of the Commission, whether acting officially or otherwise, should maintain a correct attitude toward members of Italian Government, neither autocratic on the one hand nor familiar on the other. They should bear in mind that the provisional arrangements between the Allied Governments and that of Marshal Badoglio are dictated by war needs and are not to stand in the way of the Italian people, after the elimination of Fascism and the eviction of the German Forces, having a government of their free democratic choice. In the meantime it is important that there be built up an anti-Fascist Government on the broadest base possible. It is, therefore, desirable that all healthy elements which can deliver some good be rallied to the common effort.

note by Archives

It is stated by staff who

knows the Commission and the members of

ment, neither autocratic on the one hand nor familiar on the other. They should bear in mind that the provisional arrangements between the Allied Governments and that of Marshal Badoglio are dictated by war needs and are not to stand in the way of the Italian people, after the elimination of Fascism and the eviction of the German Forces, having a government of their free democratic choice. In the meantime it is important that there be built up an anti-Fascist Government on the broadest base possible. It is, therefore, desirable that all healthy elements which can deliver some good be rallied to the common effort.

note by Archives

*It is stated by staff who
were at Palermo at the time 9639
this draft that, so far as they
can recall, it was never
actually published.*

TELEGRAM

Documents A, B, and C for handing over of territory to Italian Administration, with slight changes, have been approved by this Headquarters and summary is being sent to CCS asking approval of OAP proposed course of action. We are forwarding full sets of documents by Fast air

Timing of presentation of documents to Badoglio and subsequent transfer of territory to Italian Administration is dependent upon approval of CCS.

Since date is uncertain do not consider it advisable to hold McSherry awaiting actual handover. Or has reorganization progressed sufficiently to permit his departure?

If his presence is not necessary we would issue an order relieving him and appointing a CCAO for AMG Rear effective December 7. *OK*

Rennell would be relieved and Lush appointed CCAO, AMG Fifteen Army Group on same order and effective same time if agreeable to General Alexander

Delegation of authority to Lush and McSherry successor by General Alexander would be required.

If you are in agreement submit your recommendation as to who should be appointed CCAO, AMG Rear. *Spofford*

In anticipation of early approval of plans by CCS please submit revised estimate of earliest safe target date for handover considering (A) status of documents being prepared at Palermo for continuing in force certain AMG measures, (B) time required by Italian Government to act upon documents we submit, (C) printing and distribution of proclamations and publication of decrees, (D) issuance of necessary instructions to AMG personnel who will become control officers, (E) time required by Italian Government to prepare to assume administrative duties, and all other factors involved.

Not necessary to submit here documents referred to in (A) above, but we wish to know firm date when they will be completed. *upjohn* *Completed*

Publicity respecting transfer will be planned here. In meantime no public announcement on the subject should be made. This answers Badoglio's request in message 1164 for statement from Anglo American sources.

Printing of proclamations -

*A-B-C completed awaiting CC/S approval
Supplements to A completed.*

three weeks from time approval received of location of A.C.C. is required by me.

Printing Palermo -

1193

RECEIVED AT
ISLAND BASE SECTION

MSG NR 7442
MSG CEN NR
TO FARGO



CLASSIFICATION SECRET
TIME OF ORIGIN 202144
TIME OF RECEIPT 300940
TIME DECODED 300930

DOCUMENTS A RPT ABLE CMA B RPT BAKER AND C RPT CHARLIE FOR HANDING OVER
OF TERRITORY TO ITALIAN ADMINISTRATION CMA WITH SLIGHT CHANGES CMA HAVE
BEEN APPROVED BY THIS HEADQUARTERS AND SUMMARY IS BEING SENT TO CCS RPT
CCS ASKING APPROVAL OF OAP PROPOSED COURSE OF ACTION X PAREN TO FARGO
PERSONAL FOR MCSHERRY AND JOYCE REPEATED FATIMA REPEATED FILPOT FOR AMG
RPT AMG SIGNED EISENHOWER CITE FHMGS RPT FHMGS PAREN X WE ARE FORWARDING
FULL SETS OF DOCUMENTS BY FAST AIR X PARA X TIMING OF PRESENTATION OF
DOCUMENTS TO BADOGLIO AND SUBSEQUENT TRANSFER OF TERRITORY TO ITALIAN
ADMINISTRATION IS DEPENDENT UPON APPROVAL OF CCS RPT CCS X SINCE DATE IS
INCERTAIN DO NOT CONSIDER IT ADVISABLE TO HOLD MCSHERRY AWAITING ACTUAL
HANDOVER X OR HAS REORGANIZATION PROGRESSED SUFFICIENTLY TO PERMIT HIS
DEPARTURE X IF HIS PRESENCE IS NOT RPT NOE NECESSARY WE WOULD ISSUE AND
ORDER RELIENING HIM AND APPOINTING A CCAO RPT CCAO FOR AMG REAO EFFECTIVE
DECEMBER SEVENTH X REMELL WOULD BE BELIEVED AND LUSH APPOINTED CCAO AMG
FIFTEEN ARMY GROUP ON SAME ORDER AND EFFECTIVE SAME TIME IF AGREEABLE TO
GENERAL ALEXANDER X ELEGATION OF AUTHORITY TO LUSH AND MCSHERRY SUCCESSOR
BY GENERAL ALEXANDER WOULD BE REQUIRED X IF YOU ARE IN AGREEMENT SUBMIT
YOUR RECOMMENDATION AS TO WHO SHOULD BE APPOINTED CCAO AND RPT CCAO AMG
REAY X PAPAX IN ANTICIPATION OF EARLY APPROVAL OF PLANS BY CCS RPT CCS
PLEASE SUBMIT REVISED ESTIMATE OF EARLIEST SAFE TARGET DATE FOR HAND-
OVER CONSIDERING PAREN A RPT ABLE PAREN STATUS OF DOCUMENTS BEING PRE-
PARED AT PALERMO FOR CONTINUING IN FORCE CERTAIN AMG RPT AMG MEASURES
PAREN B RPT BAKER PAREN TIME REQUIRED BY ITALIAN GOVERNMENT TO 3628 UPON
DOCUMENTS WE SUBMIT PAREN C RPT CHARLIE PAREN PRINTING AND DISTRIBUTION

Declassified E.O. 12356 Section 3.3/NND No. 785115

RECEIVED AT
ISLAND BASE SECTION

MSG NR _____
MSG CEN 7412 _____
TO _____

SECRET

CLASSIFICATION _____
TIME OF ORIGIN _____
TIME OF RECEIPT _____
TIME DECODED _____

OF PROCLAMATIONS AND PUBLICATION OF DECREES PAREN D RPT DOG PAREN ISS-
UANCE OF NECESSARY INSTRUCTIONS TO A, G RPT AMG PERSONNEL WHO WILL BE COME
CONTROL OFFICERS PAREN E RPT EASY PAREN TIME REQUIRED BY ITALIAN GOVERN-
MENT TO PREPARE TO ASSUME ADMINISTRATIVE DUTIES CMA AND ALL OTHER FACTORS
INVOLVED X PARA X NOT RPT NOT NECESSARY TO SUBMIT HERE DOCUMENTS REFERRED
TO IN PAREN A RPT ABLE PAREN ABOVE CMA BUT WE WISH TO KNOW FIRM DATE
WHEN THEY WILL BE COMPLETED X PARA X PUBLICITY RESPECTING TRANSFER
WILL BE PLANNED BERE X IN MEANTIME NO RPT NO PUBLIC ANNOUNCEMENT ON THE
SUBJECT SHOULD BE MADE X THIS ANSWERS BADOGLIOS REQUEST IN MESSAGE ONE
ONE SIX FOUR FOR STATEMENT FROM ANGLO AMERICAN SOURCES

21

3627

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
APO 512

23 November 1943

MEMORANDUM

ARRANGEMENTS FOR TURN OVER OF REGIONS I & II
TO THE ITALIAN GOVERNMENT

1. It is agreed that the date for the turn over should be the earliest practicable.

2. It is agreed that for Region I a Regional Italian Commissioner will be required who should by the time of turn over have the nucleus of a cabinet or a working staff. These should include Supply, Finance, Communications, and Transportation. Col. Paletti now has regional officials as follows:

Regional Finance Officer
Regional Police Inspector
Regional Public Works Officer
Regional Postal and Telegraph Director
Regional Railroad Director
Regional Consulate
Regional Agriculture Inspector

These officials, if acceptable to the Badoglio Government, should form the greater part of the required Italian regional staff.

3. In order to inform the Badoglio Government of the existing set-up and to discuss the ways and means of turn over, Col. Paletti will go to Brindisi as soon as possible, reporting to General Joyce and attend the forthcoming conference. He will attempt to procure the appointment of a Regional Commissioner and if possible return with him.

4. General Dulles and Col. Chandler will go to Algiers November 23 to present the three basic turn over documents now in draft and approved by General Joyce and tentatively approved by General Alexander to the C-in-C. If approved by the C-in-C an advice will be cabled to the Combined Chiefs of Staff of the substance of these documents and the decision to effect the prompt turn over on these terms.

5. If these basic documents are acceptable to the C-in-C he will procure from General Alexander his final comments or approval. Arrangements for the presentation of these documents to the Badoglio Government will be made by the C-in-C.

6. In addition to the basic documents, decrees will be necessary continuing either permanently in some cases and temporarily in others certain of the existing provisions of proclamations and orders of the Allied Military Government. For example, the permanent reservation of the rights of the Controller of Property; temporarily to continue the price and wage levels and like matters. Col. Upjohn is preparing decrees, copies of which will be submitted to General Joyce, General Malone and Col. Rowe as soon as available for discussion and clearance.

7. The exact date of turn over depends on promptly accomplishing all of the foregoing steps. It is hoped that the turn over can be accomplished by December 6, 1943.

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
APO 512

November 22, 1943.

SUBJECT:

TO : Major General Joyce, Deputy President, A.J.C.

1. There will be certain things to be done before the Italian Government can take over Regions and A.C.C. and start to function in respect of those Regions. As I can see it the position is as follows:

2. The Italian Government will have to organize its machine. At present the government of Regions 1 and 2 is being directed by Regional C.A.C.s acting through S.O.A.O.s of provinces and subordinate C.A.C.s. This machinery will have to be changed to an Italian machine. The first point on which information is desired is whether the Italians wish any Regional organization to be set up. If they do, then AMG will have to set it up; otherwise there will be nothing in existence when the territory is handed over. On the provincial level there should be no difficulty as acting Prefects exist. But there are not in all cases Sindaci on the communal level.

3. It will be essential for the Italians to have an organized system of communications. We are examining this problem as regards Sicily, and Colonel Dunsmore, acting Chief of Communications at Hq AMG, has given Colonel Upjohn some notes for Captain Stone. I understand Captain Stone is looking into the problem of Region 2 communications.

4. The problem of what proclamations etc. the Italian Government must make on assumption of sovereign power has already been considered at Brindisi and by Colonel Upjohn.

5. Owing to the paucity of communications, it will be difficult to stage a sudden and complete break from AMG to AGO at all levels simultaneously, unless the operative date is fixed some time ahead. If there is only a short period of notice, it seems inevitable that the process of handing over must take time. At the level of the Italian Government, we should be able to make a clean break from AMG to AGO. But out in the country it will take days, possibly weeks, to complete the hand over. My personal estimate is that it will take three weeks at least for orders to filter down to the communal level. Therefore unless three weeks' notice is given, there can not be a clean break simultaneously at all levels.

6. Owing to numerous conferences and the pressure of work at these Headquarters governing 7000,000 hungry Italians, it has not been possible to complete our directives as soon as I had hoped. The directives required are:

Decla

- (a) those defining subcommission duties at HQ, A.C.C.
- (b) directives to Senior A.C.C. officers at Regions (shall we call them Allied Regional Commissioners) defining their duties and powers.
- (c) technical instructions to technical officers in the field at Regional Headquarters or below defining their duties.

I estimate it will take another three weeks to get these distributed, assuming that the drafts we compile are to your approval. If there is a lot of revision to be done, it will take longer. As you ordered, I shall arrange for heads of Subcommissions to take the drafts to you personally for your comments.

7. We realize that the Italian Government will have a lot of work to do to create a governmental hierarchy capable of functioning. We also realize that we may have to take a number of preparatory measures before the day of hand over. We should therefore be glad of any information you can give us regarding the measures which the Italian Government would like us to take.

Copies to: D/C/S (Op & Int)
Interior Sub-Commission
Legal Sub-Commission
Communications Section.

E. GUERRECK, Lt Colonel,
Acting Chief of Staff.

EXTRACT FROM REUTERS PRESS SUMMARY 22 NOV 1943

LONDON Foreign office news department states Harold Macmillan has been appointed British representative on advisory council for Italy with title of United Kingdom high commissioner. Macmillan will retain his post as British Resident Minister at Allied force headquarters. Members of Macmillans staff "Harold Caccia" has been appointed acting Vice President of the political section of the Control Commission for Italy.

Air commodore Viscount Stansgate has been appointed Vice President, economic and administrative section of Control Commission for Italy.

Allegory
Colonel A. TOWN,
Security Intelligence.

(17)

Declassified E.O. 12356 Section 3.3/NND No. 785015

201231A NR 3308

FROM: EISENHOWER

TO : FATIMA

SECRET PRIORITY

IBS 3899

201630A

HEADQUARTERS

21 NOV 1943

AMG.

In view of number 691 of 5 November from 15 Army Group to AFHQ copy to you, can you forecast when your recommendation in accordance with paragraph 12 D of your directive dated 1 November 1943 may be expected. Now that Italian Government has been reformed and protocol and verbal agreement have been agreed, there seems no reason for delay.

(TO FATIMA FROM JOYCE REPT FARGO AND FILED FOR ME SIGNED EISENHOWER
CITE FMGS)

DISTRIBUTION:

ACC

CO

SECRET

EXHIBIT

AND SECRET

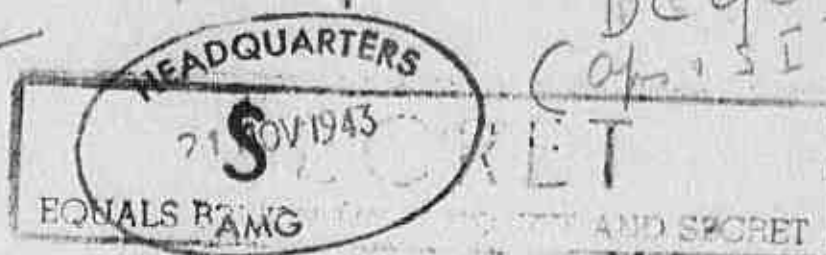
F.A. Directives

Confirmation

107105

843

*DCdS
(Apr 151)*



201231A RR 3309 SECRET PRIORITY
FROM: HISHHEMER
TO : FILPOT FOR AMO AND FATIMA HPTD FARGO

ISS-3909
210830A

Boundaries shown in your 691 of 15th November 1943 and FA 210 of 16th November 1943 (not repeated Fargo or Fatima) are provisionally agreed here.

Drafts of documents (A) (B) and (cont ?(C)) will be sent here earliest for approval.

Authority for hand over will be sent to you indicating date.

Before hand over Allied Control Commission will make it clear to the Italian Government that full facilities and use of all Ports will continue to be required by Allied Forces. That Italian Government requirements North of the Boundary including the City of Naples and all activities therein will only be permitted in accordance with 15th Army Group directives or subsequently AFHQ directives.

(TO FILPOT FOR AMO AND FATIMA HPTD FARGO SIGNED HISHHEMER CITE FARGO)

dist.

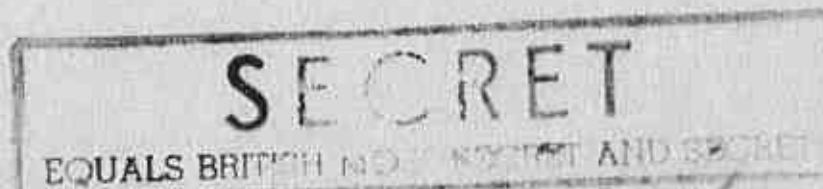
AGO (INFO)

GO

OPS & SXS

INTELL

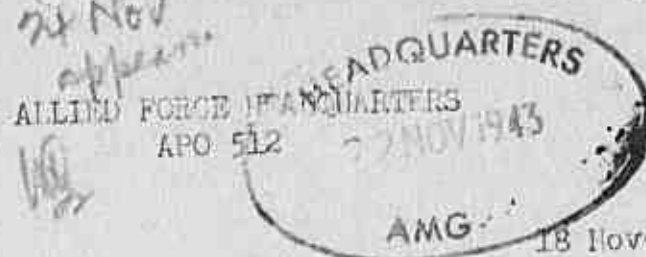
TRANS



6629

U.S. CONFIDENTIAL ⁸⁹⁰ EQUALS BRITISH CONFIDENTIAL

P.H.
2787
Check on actions on 24 Nov
if nothing appears
AG 371.2-20 GBI-AGM



DCS
(as 151)

SUBJECT: Vigilant Security.

TO : All Concerned.

1. The Commander-in-Chief notes with satisfaction that during the planning and early stages of an operation security is generally good, but regrets that in the later stages laxity in this respect increases. In particular, it is noted that military security in connection with troop movements is far from being as good as it should be especially in telephone and other conversations. All troop movements are secret regardless of the destination of the troops.

2. Passing into the later stages of an operation does not mean there should be any relaxation of security. Even greater vigilance is called for because of the natural tendency to "let up".

3. Officers and other ranks must therefore be constantly on the alert to prevent any carelessness or thoughtlessness in the observance of security measures. Security must become a habit of mind. All concerned must make it a point of mind, when planning or taking any action, that the security aspect is considered along with the other factors affecting that action.

4. Due to complexities of the system of classifying officers and agencies involved as to how much they should know about an operation such a system is not always practical. All Commanders and chiefs of sections are therefore enjoined to hold the number of personnel "in the know" to the absolute minimum.

By command of General EISENHOWER.

Copies: AGS
G-2
File

T. J. Davis
T. J. DAVIS
Brigadier General, USA
Adjutant General

DISTRIBUTION:
"C"

3619

U.S. CONFIDENTIAL EQUALS BRITISH CONFIDENTIAL

837

MESSAGE OUT

TO: FREEDOM

FROM: FILED FROM AMG

HEADQUARTERS

20 NOV 1943

Orig's No. FA 210

AMG

15 Nov

MOST SECRET (.) your 7069 of 5 nov (.) GOC in O 15 army group wishes
 amgot region three consisting of provinces CAMPANIA BENEVENTO AVELLINO
 but excluding rpt NOT including provinces SALERNO to remain directly
 under AMG 15 army group (.) these provinces are NOT rpt NOT to be
 handed over to italian government till further notice and equally NOT
 rpt NOT to be handed over to rear AMG (.) original line of northern
 boundary of No. 2 district (namely northern boundary of provinces of
 BARI POTENZA and SALERNO) is to remain northern boundary of rear AMG
 and italian territory ~~irrespective~~ irrespective of boundaries of fifth
 and eighth armies until further notice (.) consequently whenever hand
 over of territory to italians takes place NO rpt NO territory north
 of line stated will be handed over to them until further notice (.)
 TWO (.) when handover of AMG territory south of line takes place to
 italians under control of allied control commission it must be clearly
 understood that port facilities in SALERNO area as well as paramount
 interest of allied forces are recognised as they are in ports of APULIA (.)
 THREE (.) it must also be made clear that allied control commission
 personnel and italian government requirements north rpt north of line
 will only be permitted in accordance with HQ 15 army group directions (.)
 this includes NAPLES city and all activities therein (.)
 FOUR (.) in this connection see also my FA 197 of 15 nov (.) note that
 general ROBERTSON has now agreed (.) para two my FA 97 refers

107.11.14py

P. J. J.

boundary of No. 2 district (namely northern boundary of provinces of BARI POTENZA and SALERNO) is to remain northern boundary of rear AMG and Italian territory ~~consequently~~ irrespective of boundaries of fifth and eighth armies until further notice (.) consequently wherever hand over of territory to Italians takes place HQ rpt NO territory north of line stated will be handed over to them until further notice (.) TWO (.) when handover of AMG territory south of line takes place to Italians under control of allied control commission it must be clearly understood that port facilities in SALERNO area as well as paramount interest of allied forces are recognised as they are in ports of APULIA (.) THREE (.) it must also be made clear that allied control commission personnel and Italian government requirements north rpt north of line will only be permitted in accordance with HQ 15 army group directions (.) this includes NAPLES city and all activities therein (.) FOUR (.) in this connection see also my FA 197 of 15 nov (.) note that General ROBERTSON has now agreed (.) para two my FA 97 refers

This message is to be sent IN CIPHER

PRIORITY

TOO

THI

TOR

..... Major General

Copy to: A.C.O.
AMG Palermo
C.G.S.
General Robertson

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
APO 512

STAFF ORGANIZATION & CHANNELS OF COMMUNICATIONS
(PROVISIONAL)

1. The Deputy President, Vice-Presidents and Directors of the Allied Commission have each a staff. In the case of the Deputy President, his senior staff officer is known as the "Chief of Staff". In all other cases the senior staff officer is known as the "Executive officer".
2. The Chief of Staff is responsible to the Deputy President for the efficient working of the Allied Commission as a whole. The orders of the Deputy President are issued in his name by the Chief of Staff or by officers to whom he may delegate this authority.
3. The Chief of Staff is responsible in particular for the direction of the work of (a) the Secretary General through whom he controls the Public Relations Staff (b) the Assistant Chief of Staff (c) the Industrial Planning Staff and (d) any committees the chairmanship of which he may assume. He will be responsible for the appointment of Chairmen of all other committees.
4. Each Executive Officer is responsible for:
 - (a) the co-ordination of work within his Section and between his Section and other Sections so as to ensure that there are no gaps or overlaps and that work is carried out in accordance with superior authorities' orders.
 - (b) the initiation and, if applicable, conduct of conferences between Sections, Subcommittees etc. and the direction of the work of any Committees within the Section.
 - (c) seeing that the problems of Subcommittees are adequately studied.
 - (d) sifting and canalising all material proceeding from Subcommittees to higher authority.
 - (e) issuing orders, through the A.G. if necessary, in accordance with the wishes of the head of his Section and to further the work of the Commission.
 - (f) Co-ordinated advice to the head of his Section, regarding the functioning of the Section.
 - (g) the organization of intelligence work within his Section.
 - (h) the organization of his office and the transmission of correspondence therein.
 - (i) the allocation of duties to, and the supervision of the work of his staff and clerics, and ensuring that they keep themselves informed on subjects which affect them.

of (a) the Secretary General through whom he communicates with the Industrial Planning Staff and (d) the Assistant Chief of Staff (c) the Industrial Planning Staff and (d) the committees the chairmanship of which he may assume. He will be responsible for the appointment of Chairman of all other committees.

4. Each Executive Officer is responsible for:

- (a) the co-ordination of work within his Section and between his Section and other Sections so as to ensure that there are no gaps or overlaps and that work is carried out in accordance with superior authorities' orders.
 - (b) the initiation and, if applicable, conduct of conferences between Sections, Subcommittees etc. and the direction of the work of any Committees within the Section.
 - (c) seeing that the problems of Subcommittees are adequately studied.
 - (d) sifting and canalising all material proceeding from Subcommittees to higher authority.
 - (e) issuing orders, through the A.G. if necessary, in accordance with the wishes of the head of his Section and to further the work of the Commission.
 - (f) Co-ordinated advice to the head of his Section, regarding the functioning of the Section.
 - (g) the organization of intelligence work within his Section.
 - (h) the organization of his office and the transmission of correspondence therein.
 - (i) the allocation of duties to, and the supervision of the work of his staff and clerks, and ensuring that they keep themselves informed on subjects which affect them.
 - (j) recommendations to the head of his Section regarding the upgrading, downgrading or re-assignment etc. of his own staff or other office personnel, and the appropriate action in the case of corresponding matters regarding personnel of subordinate subcommittees.
5. In every case in Para. 4, "Section" includes "Directorate" (or Sub-Section).
6. It is the duty of other staff officers to assist their Executive Officer in the performance of his duties.

②

7. All matters of policy and, in addition, important questions affecting more than one Subcommittee will be dealt with through staff channels.
8. Chiefs of Subcommittees will, however, be responsible for discussing problems with other Subcommittees concerned and for drawing the attention of the Staff to questions of policy or to questions affecting other Subcommittees.
9. Correspondence between the Allied Commission or any portion of it and higher or parallel authority or the Italian Government will be dealt with through the Secretary-General, other than routine correspondence with A.F.H.Q. regarding internal administration of the Allied Commission. Such correspondence will be dealt with through the Adjutant General.
10. Correspondence between the HQ Allied Commission and its subordinate Regions will be dealt with through the A.G., unless it is a technical matter which concerns only one Section of the Commission.
11. Functional correspondence between one Section of the HQ Allied Commission and subordinate Regions will be dealt with through the staff of that section unless it is a purely technical matter concerning one Subcommittee only. In such a case, the Subcommittee will correspond direct, except in the case of Economic or Administrative Subcommittees which will correspond in all cases through the Staff of their Directorate.
12. In personal contacts, staff officers should in general deal with opposite numbers of their own rank. But an Executive Officer will always have right of access to his next superior Chief Staff Officer.
13. A chief of a Subcommittee will not deal with his Vice President or Director, or their deputies, on any matter of principle or policy without first informing the Executive Officer of the Vice-President or Director concerned.
14. These instructions will apply also to Headquarters, Allied Control Commission when it is officially set up.

By Command of Brigadier General McSHERRY:

[Signature] R

E. GUTHRIE
Brigadier
Acting Chief of Staff

Subject: Direction of Military Government 207

SECRET

PA *Directives*
Military Govt. Section,
Allied Force Headquarters.

H.Q., A.M.G.,
15 Army Group,
G. H. P.

AMG/17/27
12 Nov. 43.

Enclosed herewith is copy of memorandum AMG/17/27 dated 8 Nov. 43, submitted by Major-General The Lord Rennell, Chief Civil Affairs Officer, to the G.O.C.-in-C. It will be observed from this memorandum that the present constitutional position with regard to military government in Italy (including Sicily) is that the G.O.C.-in-C. is the Military Governor of the whole territory, that Major-General The Lord Rennell is the Chief Civil Affairs Officer of the whole territory, and that Brigadier-General Frank J. McSherry is the Deputy Chief Civil Affairs Officer of the whole territory.

2. Before submission the terms of the memorandum were agreed by Brigadier General McSherry and also by Colonel Upjohn and Lieut. Col. Rowe.

3. Resulting from the foregoing, the present practical situation appears to be that Major-General The Lord Rennell is Chief Civil Affairs Officer of the whole of occupied territory in Italy (including Sicily) and that he directly administers the forward areas; and that Brigadier General McSherry is Deputy Chief Civil Affairs Officer of the whole of the above territory and that he administers the rear areas in the absence of the Chief Civil Affairs Officer and in his capacity as Deputy Chief Civil Affairs Officer. Further, Brigadier General McSherry appears to be responsible for the administration of the rear areas to Major-General The Lord Rennell as Chief Civil Affairs Officer and through him to the G.O.C.-in-C. as Military Governor.

P. L.
R.J.P. THOMAS THOMAS, 5015
Colonel, for Major-General,
Chief Civil Affairs Officer.

HMER/JG.

Copy to: Major-General Joyce, Allied Control Commission.
Brigadier General F.J. McSherry, AMG HQ., PALERMO.
Lt. Col. Chanler, C.L.C., AMG HQ., PALERMO.
File 211.

SECRET

General Pol. - A.M.G.

H.Q., A.M.G.,
15 Army Group,
C.M.F.

ME/17/27
8th November 1943

General Officer Commanding in Chief,
15 Army Group.

I think it is proper for me to advise you on the position of the Allied Military Government in occupied territory in connection with certain proposals which have been made by A.F.H.Q. as the result of recent political developments.

Under A.F.H.Q. Order MSW/107/HQ of the 21st October the administration of the Allied Military Government of Occupied Territory was divided into two parts, a forward part to be known as AF 15 Army Group, administering territory within the areas of the Fifth and the Eighth Armies, and a rear part to be known as the Allied Military Government, administering the territory south of army areas, including Sicily. That order stated in paragraph 2 that "General Sir Harold Alexander, as General Officer Commanding in Chief, 15 Army Group, will remain Military Governor of all Italian territory under Allied Military Government." At the same time, Major General The Lord Kennell was notified to be "Chief of the Allied Military Government, 15 Army Group," and Brigadier General E. J. McSherry to be "Chief of Headquarters, AM" at Palermo.

Prior to this division, under an A.F.H.Q. order issued before Operation HUSKY, General Sir Harold Alexander had been designated as Military Governor of all Italian occupied territory. Major General The Lord Kennell had been designated as Chief Civil Affairs Officer, First of Sicily, and later extended to the mainland; and, as such, he was the Executive Authority of the Allied Military Government under the Military Governor, General Sir Harold Alexander. Brigadier General McSherry was designated as the Deputy Chief Civil Affairs Officer, and by virtue of this position he had power to act, as he has acted, in the place of the Chief Civil Affairs Officer.

In the course of the occupation of Sicily, General Sir Harold Alexander, in his capacity as Military Governor, delegated his powers substantially, with the exception of the power to confirm death sentences, to Major General The Lord Kennell in his capacity as Chief Civil Affairs Officer.

Up to the date when the Order mentioned in paragraph 2 came into force, the constitutional position was perfectly clear, but since that date complications arise by reason of the order appointing Brigadier General McSherry "Chief of Headquarters, AM" at Palermo, and by reason of a subsequent order (contained in Signal U 3303/168A of 24th October from FREEDOM to AM (Palermo) repeated 15 Army Group for AM) which stipulated that "Headquarters AM responsible to AM for military government in Italy (including Sicily) in areas south of northern boundary of provinces Salerno, Potenza, Bari." The difficulty is that the appointment of Brigadier General McSherry to the office of "Chief of Headquarters, AM" does not make him "Chief Civil Affairs Officer" and he can only acquire any part of General Sir Harold Alexander's powers by direct delegation from him.

Moreover, by Proclamation No. 4, Article IV, General Sir Harold Alexander as Military Governor announced his delegation of powers to "The Chief Civil Affairs

including Sicily. That order stated in paragraph 2 that "General Sir Harold Alexander, as General Officer Commanding in Chief, 15 Army Group, will remain Military Governor of all Italian territory under Allied Military Government." At the same time, Major General The Lord Rennell was notified to be "Chief of the Allied Military Government, 15 Army Group," and Brigadier General R. J. McSherry to be "Chief of Headquarters, AMG" at Palermo.

Prior to this division, under an A.F.H.Q. order issued before Operation HUSKY, General Sir Harold Alexander had been designated as Military Governor of all Italian occupied territory. Major General The Lord Rennell had been designated as Chief Civil Affairs Officer, Chief of Sicily, and later extended to the mainland; and, as such, he was the Executive Authority of the Allied Military Government under the Military Governor, General Sir Harold Alexander. Brigadier General McSherry was designated as the Deputy Chief Civil Affairs Officer, and by virtue of this position he had power to act, as he has acted, in the place of the Chief Civil Affairs Officer.

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Moreover, by Proclamation No. 4, Article IX, General Sir Harold Alexander as Military Governor announced his delegation of powers to "The Chief Civil Affairs Officer," and as "The Chief Civil Affairs Officer" is constantly referred to in Proclamations he holds a constitutional position.

When it was decided to divide the Allied Military Government of Southern Territory into the two parts referred to above in paragraph 2, the institution of an Allied Commission of Control was contemplated as likely to be set up in the near future. With the Armistice signed by the representatives of the Italian Government and the declaration of war by the King of Italy against Germany, the handing over occupied territories of Italy from Allied Military Government regime to the King of Italy was mooted and eventually agreed to in principle. The future government of such territories was nevertheless to be subject to supervision by the Allied Control Commission acting under the terms of the Armistice. In my view the handing over of the territories could only properly be effected by a Proclamation by the Military Governor announcing the termination of the Allied Military Government and a resumption of Sovereign powers by the King of Italy in another document; the two instruments to take effect concurrently.

It was decided to follow the policy mentioned, and at the end of October, a decision was reached by A.F.H.Q. to bring the Allied Commission of Control into

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existence and handed over, with effect from the 10th November, the rear areas in toto to the King of Italy.

At a date subsequent to this decision, it appeared that Marshal Badoglio had not found it possible to form a broad based Italian government, as the Italian government had undertaken to do. It appeared that the principal obstacle to the formation of such a government was the continued existence of the present King of Italy on the throne. Up to the time of writing no decision on the subject has been reached, but in view of the political difficulties encountered by Marshal Badoglio it was decided in the course of the first week in November that the territory administered by the Military Governor in the rear of the southern boundaries of the Fifth and Eighth Armies should not be handed over to the King of Italy, but that nevertheless the Allied Commission of Control should be brought into existence. A.P.H.Q. further decided that the Allied Commission of Control should be amalgamated with the personnel of the Allied Military Government of the rear areas, and that this fused body, under the direction of the Acting Deputy Chairman of the Allied Commission of Control, should assume the function of governing the rear areas of occupied territory.

With this decision, however, no concordant modifications were made or proposed on the functions of the Military Governor or of the Chief Civil Affairs Officer, 15 Army Group, or of the Chief of H.Q., A.M.G. at Palermo.

In order to carry on Allied Military Government, one of three courses is open; either the government of all occupied territory will continue to be carried on on behalf of the Military Governor, General Sir Harold Alexander, by his Chief Civil Affairs Officer, Major General The Lord Rennell and the Deputy Chief Civil Affairs Officer under existing powers, or another officer will have to be appointed by General Sir Harold Alexander to conduct the government which it is proposed to transfer to the jurisdiction of the Deputy Chairman of the Allied Commission of Control amalgamated with the Allied Military Government of the rear areas, namely, Major General K. Joyce. Or finally it will be necessary to appoint a new Military Governor for the rear areas, leaving General Sir Harold Alexander as Military Governor for the forward areas, C.C.A.O., A.M.G. 15 Army Group etc.

The last of these three courses, namely, the appointment of a new Military Governor, has been decided to be undesirable, as is implied in paragraph 2 of AFHQ Order of 21st October. The public effect of such a course after the declaration of war and on the eve of a transfer of territory back to the sovereignty of the Italian government would obviously be deplorable. It therefore presumably follows that paragraph 2 of AFHQ Order of the 21st October must stand. Consequently only one of the other two courses is open; namely, either the appointment of Major General K. Joyce to be Chief Civil Affairs Officer of the rear areas, or to continue the present position by which the present titular C.C.A.O. continues to administer those areas. If the first of these alternatives is adopted Major General K. Joyce will hold two distinct appointments, namely, that of Chief Civil Affairs Officer of the rear areas and that of Vice-President of the Armistice Control Commission. The difference between the two offices is that a Chief Civil Affairs Officer, as the Military Staff Officer of the Commander of Armies in the field, derives his powers from the latter, who exercises them by right of conquest, whereas the officials of the Armistice Commission, whether they be civilians or officers, derive their powers from agreement signed between Governments, namely, an Armistice agreement. If the second of the above alternatives is adopted, Major General K. Joyce will be responsible only for functions of Armistice Control and will be precluded from

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The position can therefore be met by leaving Major General K. Joyce to be Deputy Chairman of the Allied Commission of Control and to appoint him to be Chief Civil Affairs Officer for the rear areas and then empower the Military Governor to empower him to act as his delegate in that capacity.

So long as General Sir Harold Alexander remains Military Governor, whoever conducts the military government of any territory, whether forward or rear, can only do so as his delegate in his name and on his authority. The only condition upon which this can be altered is to appoint another Military Governor in the place of General Sir Harold Alexander.

To complete the picture, it may be appropriate to add that Brigadier General McSherry is under instruction to leave this theatre and to take up another appointment in another theatre of war. Prior to his departure a decision upon the titular executive in charge of the Military Government at rear areas must be taken.

FR/SCH

(y) KENNEL
Major General,
Chief Civil Affairs Officer

P. A. with DIRECTIVES.

107.115

241755A NR 4884 SECRET OPERATIONAL PRIORITY IBS 2371
FROM: EISENHOWER ES0800A
TO : CO IBS * AMGOT

A. AMGOT headquarters will forthwith divide into 2 commands in compliance with Allied Force Headquarters Administrative Memorandum #69 of October 18:

1. Two mobile AMGOT Headquarters to move with 5th Army and 8th Army will establish under command AMGOT 15th Army Group, for Military Government in areas north of provinces Salerno, Potenza, Bari.

2. In Italy (including Sicily) in areas south of the Northern Boundary of provinces Salerno-Potenza-Bari. Including Sicily, Headquarters AMGOT responsible to Allied Force Headquarters for Military Government.

B. All effective as from 0001A 24 October.

C. TO/WE for above as approved FENWELL, MCSHERRY will be formally submitted soonest with date 2 October.

(This paragraph of Msg #W 7308/1004 by crypto Pre-con from AMHQ to IBS, 15th Army Group, 5th Army, 8th Army, AGWAR, Troopers, Fatima, Flambo. To IBS for SEARS for AMGOT. Repeated 15th Army Group for AMGOT, 5th Army for AMGOT, 8th Army for AMGOT: Troopers, Fatima, AGWAR and Flambo. Cite FENWELL. Signed Eisenhower)

DIST:

CO

AMGOT ACTION

Copy - Information only
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