

Declassified E.O. 12356 Section 3.3/NND No.

785017

ACC

10000/109/522
(VOL. II)

Declassified E.O. 12356 Section 3.3/NND No.

785017

10000/109/522
(VOL. II)

UNRRA
NOV., DEC. 19

785017

Col.180Ref ~~180~~

I agree with para 3 of

suggest you ask ES to write to UNRA pointing out
the amendment necessary.

JL 10/12

Yes. - refer to p. 143 para 2

JL 12/12

Weyn Rivley

182Ref ~~180~~

Mean within

ES accordingly

JL 14/12

JL 14/12

Col.191

Can you let me know what has happened about 187.

You said you were dealing with this.

Spoke to who said Kenna are Hamblin's Auction
approach to W. East - was with CFA and will be
submitted Kenna's Corp. to Ce.

JL 17/12

JL 17/12

TO: C S O

194.

4512

Folios 192 - 193 have attached what is now the 3rd revision of draft
proposal of "UNRA Operations in Italy". Mr. Keeny still takes exception
to deletion of para 6 of previous draft.

191

Col. Can you let me know what has happened about 187.

You said you were dealing with this. 17/12
Spoke to who said there are handwriting analysis
approach to it. East - now with CFA and will be
submitted into' Corp. to Ce.

17/12

194.

TO: C S O

4512

Folios 192 - 193 have attached what is now the 3rd revision of draft proposal of "TERRA Operations in Italy". Mr. Keeney still takes exception to deletion of para 6 of previous draft (folio 172): to read folios 192-193. He suggests submitting this matter to AFHQ for resolution. His latest draft incorporates all revisions recommended by C.S. (folio 176) except deletion of para 6.

Major Doe reported for duty with Moon Sec 17/12/44.

16 Dec 44

Major

195

Exec. Section. (Attention Major Doe)

Ref 193 x 194 - with you please try and work out an agreement with UNRRA as soon as possible and submit to Corp. when ready for approval.

Cor.

18.12.44

COS

Please not folio #146 folio 29 Nov

148

D. COS Est. Sec.

149

P. 146. We discussed the appointment of

Major Doe: he should be brought in
in temp. attachment to ECU Sec. for the
duty - which may not be permanent. He
should be relieved in Ziguinchor Region

178 (44x1)

180-152.

41 (A)

De op S. Esi see instruction that
Coe Jordan (A) be assigned as Executive
Officer to Ziguinchor Region. On relief Major Doe
should report to you for instruction. See
folio 144 & 146.

Spencer

J. L. Towner
Leave

153.

8/12/44 4511

41 (A)

152.

Dep S. Es: See incline that
Cue Jordan (A) be assigned as Executive
Officer to Liguria Region. On relief May 1966
Shores report to you for instructions. See
folio 144-146.

Spec/let.

J. L. Jones
Leave

G-1 B

153.

8/1/44 4511

Orders being issued, this date.

R. T. Uhler

COS:

154.

Done. See minutes at 153.

Spec/let.
9 Dec.

Voluntary
FOR COLONEL G. S. C.
DEPUTY CHIEF OF STAFF
ESTABLISHMENT SECTION

C50: to see Folio 153 and 154. 157

9/12

9/12

785017

TO : Chief Commissioner.

R4 135

1. I had a long discussion with Mr. Keeny and the legal adviser to UNRRA this afternoon. I told them that on first sight it would appear premature for UNRRA to approach the Italian Government on the subject of even a provisional agreement until something more solid was in view in the way of supplies and transportation. For otherwise it appeared to me that they had nothing really to offer the Italian Government and they must remember that once they opened negotiations with the Italian Government it would be assumed by all Italy that UNRRA was operating and that supplies would flow immediately. A great deal of resentment would be felt against UNRRA if there was a long delay in the arrival of supplies.

2. Mr. Keeny said he fully realized the difficulties that faced them but he also appreciated that negotiations with the Italian Government would take at least a month and possibly more, and that until these negotiations were terminated they were not really in a position to go ahead 100% with their commitments at the producing end, i.e., in the United States. He was quite prepared to make it clear to the Italian Government that supplies would not be forthcoming until shipping was available, in fact had already done so, but he did plead most earnestly that we should assist them in opening negotiations with the Italian Government so that, at any rate, there would be no delay on this score.

3. Mr. Keeny impressed me with his common-sense approach to the question and I think that we should probably allow them to open negotiations provided we accompany them on the first visit and ensure that their nebulous position is made plain to the Italian Government.

23 Nov 1944

Chief of Staff

(137)

of course

Lus

25/11

MSL

Brasardier,
Chief of Staff.

(138)

4512

785017

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23 Nov 1944

Chief of Staff

(137)

I concur

LWS

11

Jcos Econ Sec

(138)

4510

I communicated C.C.'s decision to Mr. Keeny and told him that he would be well advised to await formation of Government before taking further action. They are anxious for Mr. Jackson to meet C.C. tomorrow (with me). Please ask Mr. Murphy to arrange.

178/27/1/44

(141)

OK 10/11/44

45 is submission for your info.

Sp. 11/29/44

MSZ

Brigadier,
Chief of Staff.



Ministero delle Corporazioni

IL SEGRETARIO GENERALE
DEL CONSIGLIO NAZIONALE
DELLE CORPORAZIONI

0

24/12

C.C.

This file can be put away.
Major Doe will want to borrow it
to make copies of folios he needs.

JCK

Up to Folio 193.

4803

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2208

(11)

193

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION
Italian Mission

16 December 1944

17 DEC 1944

Admiral Ellery W. Stone
Chief Commissioner
Allied Commission
Rome, Italy

Subject: UNRRA Operations in Italy
Ref: 2208/24/COS

Dear Admiral Stone:

Thank you for your memorandum of 8 December 1944, received yesterday, commenting on a draft of a proposed directive to be issued by SACMED on the above subject, which was submitted to the Allied Commission on 16 November.

I am in accord with all of the changes suggested in your memorandum except the recommendation that paragraph 5 of the 16 November draft be entirely deleted. It seems to us that provisions along the lines of that paragraph are essential. The general language of paragraph 5 would leave local military authorities without any indication of the specific nature of the assistance which they are authorized to give to UNRRA. Indeed, instead of deleting paragraph 5 of our draft, I should welcome suggestions as to how it might be expanded. We have attempted to include in it the more important types of assistance which we hope to receive from the military authorities, but there may well be additional forms of help which could be given.

I do not think that, as it appears in the 16 November draft, this paragraph commits the Allied Commission, or any other military authority, to the giving of assistance which could be considered unreasonable from the point of view of military requirements or other demands. Your attention is called to the fact, for example, that the provisions with regard to lending supplies to UNRRA (subparagraph (b)) are qualified by the phrase, "subject always to military operational requirements, and to the extent feasible in the light of other demands." The authorization to lend is made further dependent upon the conclusion by UNRRA of "appropriate arrange-

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1. Spence Copy

PA

2

Admiral Elihu W. Stone

16 December 1944

ments for replacement in kind." These three qualifications make it clear that no military authority would be required by the directive to lend any supplies which were essential to its operations.

If you still feel, however, that the deletion of paragraph 6 as proposed by us and the substitution of the language recommended in your memorandum is desirable, I should appreciate your transmitting a copy of this letter to AFHQ for resolution of the question. For this purpose, I am enclosing a copy of the letter and copies of the draft directive, reflecting all the changes recommended by your memorandum except that relating to paragraph 6. (In subparagraph (c) minor changes of wording have been made since the draft of 16 November.)

Since this matter has been pending for some time, the original draft having been submitted to the Commission on 6 November, and since the issuance of a directive is extremely desirable before UNRRA assumes administrative responsibility for the southern Italian refugee camps on 1 January 1945, I hope an early decision can be reached both at the Allied Commission and at AFHQ.

Sincerely yours,

S. M. Keeny
S. M. Keeny
Chief, Italian Mission

1 Spare Copy
2

Declassified E.O. 12356 Section 3.3/NND No. 785017

190

Tel: 289

Ref: 2208/ /003

15 December 1944.

SUBJECT: Letter from H.E. Ivanoe Bonomi.

TO : U.N.R.R.A.
(Attention: Mr. E.M. Kenny)

Attached letter dated 8 Dec 44 to H.E. Ivanoe Bonomi, and accompanying enclosures, are returned to you following on your discussion with Brig. Lush yesterday.

Chief Staff Officer,
To the Chief of Staff.

4503

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3 0
HEADQUARTERS ALLIED COMMISSION
APO 394
Transportation Sub-Commission

EF/aa

189

Ref : AC/23/45/Tn/S

9 December 1944

SUBJECT : Bidding Procedure for
Water Transportation

12 DEC 1944

TO : Chief of Staff

159A

Ref. your 2208/6/COS dated 6 Dec., subject bid
for U.N.R.R.A. Shipping.

FILE
5602/103

Attached is a copy of AC Shipping Memorandum No 2
which explains the exact procedure for making bids for
transportation by sea. It will be noted that U.N.R.R.A.
have received a copy of this instruction.

copy
15/12
P/A

Merritt H. Taylor

DIRECTOR

Enclosure : AC Shipping Memorandum No 2

Copy to : Economic Section

U.N.R.R.A.

Mr. Keeney

ACTION COPY ON FILE 2208/103
INFO COPY ON FILE 5602/103

4903

UNITED NATIONS RELIEF AND REHABILITATION
ADMINISTRATION

Italian Mission

Date: 8/12/44

To: Brig. Lush
From: ABHawes

When the letter to the
Prime Minister has been
cleared, will you please
call Mr. Sordani on 478021.
He will arrange to have it
picked up and sent over.

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION
Italian Mission

8 December 1944

Commodore Ellery W. Stone
Chief Commissioner
Allied Commission
Rome, Italy

Dear Commodore Stone:

On 21 November 1944 I sent you a letter to be transmitted to the Prime Minister, requesting commencement of discussions concerning a possible agreement between the United Nations Relief and Rehabilitation Administration and the Italian Government. On 27 November Brigadier Lush told me that you had no objection to proceeding with these negotiations. Since then we have been awaiting the formation of a new Government.

As a result of the report given me by Brigadier Lush and in the light of this morning's news that a new Cabinet has been formed, I am addressing to the Prime Minister a request for the commencement of discussions. I am enclosing a copy of my letter to him and copies of the documents which accompanied my request. These contain no substantial changes from the documents forwarded to you with my letter of 21 November. However, for your information, I list below all changes that have been made:

1. In the memorandum on "Proposed UNRRA Operations in Italy" a change has been made in Part 1, Section 6.
2. Draft OIA of the proposed agreement with Italy differs from Draft OI in Article VI, Paragraph (d)(ii) and Paragraph (e), and in the omission of the note previously appearing at the end of Article VI.
3. We have included copies of additional resolutions of the Council not included among the documents previously submitted.

As stated in my letter of 21 November, I should be happy

785017

Commodore Cery W. Stone

-2-

186
8 December 1944

if you could accompany us at the discussions with the Government, and I should welcome also the presence of Brigadier Upjohn, Mr. Antolini, and Colonel Grafftey-Smith.

Sincerely yours,

S. M. Keeny
S. M. Keeny
Chief, Italian Mission

Enclosures

4503

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Italian Mission

8 December 1944

His Excellency Ivanoe Bonomi
President of the Council of Ministers
Rome, Italy

Excellency:

As you undoubtedly know, the United Nations Relief and Rehabilitation Administration has sent to Italy a mission to carry out certain relief and rehabilitation programs which were recently authorized by the Council of the Administration.

I should like to discuss with you at your earliest convenience, preferably next week after Monday, the conditions under which these programs may be performed.

I am enclosing a copy of a proposed form of agreement between your Government and the Administration which has been authorized by the Administration as a basis of discussion. For your information, I am also enclosing copies of the original agreement establishing the United Nations Relief and Rehabilitation Administration, of certain relevant resolutions of the Council of the Administration, and of a memorandum outlining the proposed operations in Italy and explaining certain features of the proposed agreement.

The enclosed proposed form of agreement is, unavoidably, incomplete in one technical respect. Section 3(b) of Resolution 58 of the Council of the Administration refers to the Director General and an appropriate committee the question of Italy's ability to pay the cost incurred in foreign currency of supplies and services furnished by the Administration. The Director General is, at this moment, engaged in consulting with the committee, and it is expected that a decision of this question will be shortly forthcoming. As a result, it will, undoubtedly, be necessary to insert in Article VI of the proposed agreement appropriate additional provisions. In order to avoid further delay, however, I am proposing that our discussions commence now without waiting for this decision. My suggestion is that the discussions be conducted on the assumption, for the time being, that the decision will forego payment by Italy of the Administration's foreign currency costs, or at

His Excellency Ivanoe Bonomi - 2

8 December 1944

least that it will forego payment of such costs incurred during a stated period.

I hope that your Government will feel able to commence discussions on this basis.

With very cordial respects,

S. M. Keeny
Chief, Italian Mission

Enclosures

cc: Commodore Stone
Keeny (2)
Hawes
London - Adair
Washington
Gov. Cochran

ABHAWES/rw

785017

183

Ref: 451

11 December 1944.

Ref: 2208/163/COS

SUBJECT: UNRRA Supplies.

TO : Economic Section.

1. Reference your letter to Chief of Staff, reference 1.32/KS of 9 Dec 44, with its attached memo from Mr. Keeny of 29 Nov 44.

2. The Chief of Staff is in agreement with para 2 of basic reference and, in view of policies and agreements contained in para 2 of "Record of Meeting held with UNRRA representatives, Chief Commissioner and Chief of Staff, 28 Nov 44" ref 2208/146/COS of 30 Nov 44 copy attached, you are directed to prepare a reply to UNRRA accordingly.

143
for Doc informs us 26/12/44
that Cleveland does not feel
that Amendment is necessary
Incl: as above
∴ closed issue
28/12

jeff
P/A
Chief Staff Officer,
To the Chief of Staff.

4501

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HEADQUARTERS ALLIED COMMISSION
APO 394
ECONOMIC SECTION

179
HC:mew

DEC 10 1944

1.32/ES

9 December 1944

SUBJECT: UNRRA Supplies

TO : Chief of Staff ✓

178

1. Reference is made to the attached memorandum of 29 Nov 44 from Mr. S. M. Keeny, Chief of the UNRRA Italian Mission, to the Chief Commissioner, confirming the meeting held in the Chief Commissioner's office with Mr. Hugh Jackson.

2. Mr. Cleveland who was at the meeting tells me that paragraph 1 does not accurately reflect the agreement reached for the proposition that the Chief Commissioner put forward. It was his understanding that the Chief Commissioner proposed to lend UNRRA some supplies (2,000 tons were mentioned, but no specific amount was definitely agreed on) one month before the scheduled arrival of UNRRA supplies in Italy.

3. If this interpretation is right and Mr. Keeny's wrong, I would suggest that the reply to Mr. Keeny's memorandum make clear what our interpretation is.


R. G. ANTOLINI
Acting Deputy Chief of Staff
Economic Section

Attachment

Memo from Keeny, UNRRA, to Stone, 29 Nov 44.

See 183

4503

COPY

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Italian Mission

29 November 44

TO: Commodore E. W. Stone - Att: Brig. M. S. Lush

FROM: S. M. Keeny

SUBJECT: Supplies

This will confirm our conversation of yesterday.

I understand that AC will lend 2,000 tons of supplies to UNRRA in order to enable us to do the necessary preliminary experimentation. These supplies will be lent under the following conditions:

1. They will not be advanced until notice has been received of an allocation of shipping of supplies for UNRRA in Italy.
2. If notice is received before the supplies have been advanced that the allocation has been reduced, the amount will be reduced by the percentage of cut in allocation of shipping.
3. The supplies so advanced are to be repaid from the first UNRRA shipment.

The supplies requested are as follows:

Milk, dry skimmed	300 tons
Milk, evaporated	100 tons
Sugar	150 tons
Fats	150 tons
Flour	700 tons
Pulses	350 tons
Fish (or suitable protein substitute)	250 tons
	<u>2,000 tons</u>

I should like to express my appreciation of your statement to Mr. Jackson yesterday. I am asking him to support your position in every possible way with Governor Lehman.

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Pulses	350 tons
Fish (or suitable protein substitute)	250 tons
	<u>2,000 tons</u>

I should like to express my appreciation of your statement to Mr. Jackson yesterday. I am asking him to support your position in every possible way with Governor Lehman.

cc: Col. G. D. Murphy
Copy to Food S/C

4493

TO: C S O

To see p. 2 opposite. Do you wish me to get a direction from Transportation S/C in reply to para one.

5 Dec 44

my
Capt. Oden

Ref. 3

Yes please, send to UNRRA direct, copy to us for info.

6 Dec 44

done - an 125
with 4/12 my Lt Col Shipp

TO: C S O

Are you interested in UNRRA's difficulties in Greece etc? Pages 7 and 5 refer.

7 Dec 44

28
3/11
my
Capt Oden

TO: C S O

Suggested corrections to UNRRA's proposal begin at page 22. This is presented in response to request of the CC (Vol. I) flagged at "A". Our memo of inquiry is at "B".

Comments are flagged as follows:

Draft of letter to UNRRA	-	Flagged C
Displaced persons	-	" D
Legal Advisor	-	" E
Public Health	-	" F
UNRRA's original draft	-	" G

Approval for issue of letter to UNRRA p. 9 and flagged at C is requested.

7 Dec 44

my
Capt Oden

TO: C S O

Are you interested in UNRRA's difficulties in Greece etc. Pages 7 and 5 refer.

7 Dec 44

8/12
Capt Oden

23.

TO: C S O

Suggested corrections to UNRRA's proposal begin at page 22. This is presented in response to request of the CC (Vol. I) flagged at "A". Our memo of inquiry is at "B".

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Legal Advisor	-	" E
Public Health	-	" F
UNRRA's original draft	-	" G

Approval for issue of letter to UNRRA p. 9 and flagged at C is requested.

7 Dec 44

evl
Captain

4498

176

Ref. 2208/21, OOS

8 December 1944

SUBJECT: UNRRA Operations in Italy.

TO : Chief, Italian Mission, UNRRA.

1. The attached draft, submitted by you for a directive covering the operations of UNRRA in Italy, has been reviewed. It is considered satisfactory with respect to AO operations, subject to the following changes:

- a. Page 1, Paragraph 3: Change last sentence to read: "UNRRA is also authorized by its governing body to engage in certain epidemic-control work."
- b. Page 1, Paragraph 4, line 3: Delete words: "and subject to general policies laid down by the Allied Commission."
- c. Page 2, Paragraph 5, line 2: Change "possible" to "practicable".
- d. Pages 2 and 3, Paragraph 6: Delete entire paragraph as written. Substitute therefor a paragraph to read: "UNRRA will be permitted to bid for its requirements for rail, coast-wise and transoceanic transportation through normal channels used for military and other civilian supply movements."
- e. Page 4, Paragraph 7, subparagraph f, line 17: Delete the words, "or other". In line 18, subparagraph f), Paragraph 7, after the sentence ending, "U.S. facilities.", insert a sentence reading: "Other nationalities may use either facilities."

/s/ E. Mary W. Stone
EILENE W. STONE
Commodore, USNR
Chief Commissioner

2208

(175)

Tel: 271

HEADQUARTERS ALLIED COMMISSION
APO 394
ECONOMIC SECTION

GDM/hs

1.32/ES

2 Dec 44

7 DEC 1944

(12/13)

SUBJECT: UNRRA Operations in Italy.

TO : Chief of Staff.

1. UNRRA has requested AC to review the attached proposed draft on its operations in Italy. Subject to this review, UNRRA proposes to submit the draft to AFHQ for determinative action.

2. The several sections of AC have been afforded an opportunity to comment upon the draft and the consensus of thought is substantially as indicated below. The detailed comments submitted by the various sections and sub-commissions are attached hereto.

Page 1, Paragraph 3: Change last sentence to read: "UNRRA is also authorized by its governing body to engage in certain epidemic-control work." This change was agreed to verbally between Brigadier Parkinson and Mr. Hawes after the Brigadier's attached memo was written.

Page 1, Paragraph 4, Line 3: UNRRA is not to function under the control of AC and hence should not be subject to any policies laid down by the latter. This provision of the draft should be omitted.

Page 2, Paragraph 5, Line 2: The phrase, "every possible assistance", is deemed objectionable, such being extremely broad and indefinite. It is subject to interpretation that may be prejudicial to the limited facilities of AC. The objection would be overcome if the word "possible" were changed to "practicable".

Pages 2 and 3, Paragraph 6: The paragraph is deemed objectionable as it tends to lay down, too specifically, detailed responsibilities to which AC might be committed. 4:36

174

In view of the proposed amendment to Paragraph 5, which gives general coverage for all assistance that may be rendered to UNRRA, Paragraph 6, as written, should be deleted.

It is desirable, however, to have a provision which indicates the procedure whereby UNRRA will bid for its transportation requirements. Such a paragraph is indicated in the attached proposed letter to UNRRA.

Pages 3 and 4, Paragraph 7: It is deemed that this paragraph should be a matter for determination between AFHQ and UNRRA. Particularly, it should be understood that UNRRA will not look to AC for assistance with respect to messes, post exchanges and transportation.

In Line 17, Subparagraph f), of Paragraph 7, the words, "or other nationality", should be stricken out. A sentence should be inserted to read, "Other nationalities may use either facilities."

3. A proposed letter to UNRRA regarding the changes that should be made in the draft in question is attached hereto.

164


A. G. ANTOLINI
Acting Deputy Chief of Staff
Economic Section

7 Incl:

1. 1 copy Draft dtd 16 Nov 44
re Oper. of UNRRA in Italy
2. ltr 4/33.1CA dtd 19 Nov 44
Civil Affairs S/C
3. ltr AC/3160/PH dtd 21 Nov 44
Public Health S/C
4. ltr AC/4014/13/L dtd 21 Nov 44
Legal S/C
5. ltr DPR/10-12/ADM dtd 22 Nov 44
Displ. Per. & Rep. S/C
6. ltr 1.32/ES dtd 22 Nov 44 Econ. Sec.
7. draft proposed ltr to UNRRA

162/173

4495

CONFIDENTIAL

785017

Declassified E.O. 12356 Section 3.3/NND No.

1730

16 Nov. 1944

Draft 2

For Col. Murphy

TO:

FROM: Supreme Allied Commander, Mediterranean Theatre of

Operations

SUBJECT: Operations of United Nations Relief and Rehabilitation
Administration in Italy.

1. The United Nations Relief and Rehabilitation Administration was established by agreement of the 44 United Nations 9 November 1943, as an organization for the relief and rehabilitation of the victims of the war. It has been recently authorized to undertake programs in Italy of two general types:

- a. Programs for the benefit of Italy and
- b. Programs for the benefit of United Nations nationals and certain others in Italy.

2. As part of its programs for the benefit of Italy, UNRRA proposes to engage in supplementary feeding of children and expectant and nursing mothers, to give certain medical and sanitary assistance, and to assist Italian refugees.

3. As part of its other programs to be conducted in Italy, UNRRA proposes to take over, in the near future, responsibility for the operation of camps and hospitals in southern Italy, previously operated by the military authorities, in which care is being given to displaced United Nations nationals, particularly Yugoslavs and Greeks. As the necessity develops and with the concurrence of the military authorities, UNRRA may expand this program by acquiring additional facilities and by engaging in other forms of assistance for displaced persons of United Nations

1. The United Nations Relief and Rehabilitation Administration was established by agreement of the 44 United Nations 9 November 1943, as an organization for the relief and rehabilitation of the victims of the war. It has been recently authorized to undertake programs in Italy of two general types:

- a. Programs for the benefit of Italy and
- b. Programs for the benefit of United Nations nationals and certain others in Italy.

2. As part of its programs for the benefit of Italy, UNRRA proposes to engage in supplementary feeding of children and expectant and nursing mothers, to give certain medical and sanitary assistance, and to assist Italian refugees.

3. As part of its other programs to be conducted in Italy, UNRRA proposes to take over, in the near future, responsibility for the operation of camps and hospitals in southern Italy, previously operated by the military authorities, in which care is being given to displaced United Nations nationals, particularly Yugoslavs and Greeks. As the necessity develops and with the concurrence of the military authorities, UNRRA may expand this program by acquiring additional facilities and by engaging in other forms of assistance for displaced persons of United nationality and certain other displaced persons. UNRRA is also authorized by its governing body to engage in certain epidemic control work.

4. UNRRA will be acting in Italy subject to the extent that military necessities require) to the same degree of military control as any other civilian organization.

785017

-2-

~~United Nations~~ ¹⁷² ~~will be~~ ^{Administratively,} however, it is an independent organization with its own chain of command, and as an international body, it is, naturally, free to determine, within the above stated limits, its own objectives and methods of operation.

5. All military authorities in this theatre, including the Allied Commission, will give UNRRA every ~~possible~~ ^{Peacekeeping} assistance in the execution of its programs in Italy. The programs for displaced persons of United Nations nationality will relieve the military of an existing obligation. The other programs will supplement the efforts, already a military responsibility, to guard the Italian civilian population from hunger and disease. All of these programs are undertaken as a result of action initiated by the U.S. Government, supported by the British Government, and concurred in by all the

c. Page 2, Paragraph 5, line 2: Change "possible" to "practicable".

d. Pages 2 and 3, Paragraph 6: Delete entire paragraph as written. Substitute therefor a paragraph to read: "UNRRA will be permitted to bid for its requirements for rail, coastwise and transoceanic transportation through normal channels used for military and other civilian supply movements."

~~referred to) relieve the military authorities of responsibility for operations which would otherwise be a military necessity, the use of the requisitioning power to obtain the property necessary for such operations of UNRRA is warranted, and in each case if UNRRA is otherwise unable to obtain such property, the use of this power is directed.~~

b) ~~UNRRA will voluntarily establish its own supply lines.~~

tion of its progress in Italy. The programs for displaced persons of United Nations nationality will relieve the military of an existing obligation. The other programs will supplement the efforts, already a military responsibility, to guard the Italian civilian population from hunger and disease. All of these programs are undertaken as a result of action initiated by the U.S. Government, supported by the British Government, and concurred in by all the

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- d. Pages 2 and 3, Paragraph 6: Delete entire paragraph as written. Substitute therefor a paragraph to read: "UNRRA will be permitted to bid for its requirements for rail, coastwise and transoceanic transportation through normal channels used for military and other civilian supply movements."

~~referred to) relieve the military authorities of responsibility for operations which would otherwise be a military necessity, the use of the requisitioning power to obtain the property necessary for such operations of UNRRA is requested, and in such case if UNRRA is otherwise unable to obtain such property, the use of this power is directed.~~

- b) ~~UNRRA will eventually establish its own supply lines. But before they are established, and even after they are established, avoid unnecessary delays, loss and expense in hauling, UNRRA may request military or Allied Commission stores or medical or sanitary supplies or equipment from the Central Civilian Medical Depot. Subject always to military operational requirements, and to the extent U.N.R.R.A. will be permitted to bid for its requirements for rail, coastwise and transoceanic transportation through normal channels used for military and other civilian supply movements~~

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-3-

~~readable in the light of other grounds, UNRA will be permitted to draw such supplies or equipment upon existing transportation contracts for replacement in Italy.~~

c) ~~UNRA will also be permitted to bid for the equipment for rail and container shipping transportation through channels and be given similar consideration to that accorded to the comparable military and civilian supply movements.~~

~~In general, the same facilities to be accorded to the Allied Commission by other military authorities will be given by those to the UNRA representatives.~~

7. The following conditions will apply to UNRA personnel while serving in Italy in connection with these programs. For these purposes, the term "UNRA personnel" includes personnel of non-indigenous voluntary societies acting under the authority of UNRA in operations for which UNRA has direct responsibility. It does not include, however, Italian nationals.

a) UNRA personnel will be subject to military law as persons accompanying the Allied Armed Forces on active service; they will not be liable to summary punishment.

b) They will refrain from propaganda or political activities, and avoid any action which might bring discredit upon UNRA or the military authorities - including speculation, bartering, or profiteering.

c) They will be liable to removal from the theatre for misconduct or for other reasons, at the request of the military authorities.

d) They will be regarded as "persons following the Armed Forces in the field."

~~the Allied Commission by other military authorities will be given by them to the UNRRA organizations.~~

7. The following conditions will apply to UNRRA personnel while serving in Italy in connection with these programs. For these purposes, the term "UNRRA personnel" includes personnel of non-indigenous voluntary societies acting under the authority of UNRRA in operations for which UNRRA has direct responsibility. It does not include, however, Italian nationals.

a) UNRRA personnel will be subject to military law as persons accompanying the Allied Armed Forces on active service; they will not be liable to summary punishment.

b) They will refrain from propaganda or political activities, and avoid any action which might bring discredit upon UNRRA or the military authorities - including speculation, bartering, or profiteering.

c) They will be liable to removal from the theatre for misconduct or for other reasons, at the request of the military authorities.

d) They will be regarded as "persons following the Armed Forces in the field without directly belonging thereto", and will be consequently covered by Article 81 of the Prisoners of War Convention; as such, they will receive certificates under that article, stating that they have a right to be treated as prisoners of war if captured, and setting out the equivalent rank for purposes of status

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-4-

and pay, if captured.

e) UNRRA personnel, for whom the rank set forth pursuant subparagraph d) above is that of an officer, shall have the status of officers for other purposes, in order to enable them to perform their functions in connection with the military authorities. This status will carry with it the privilege of such facilities, where available, as are appropriate to officers of the Forces; e.g., first-class travel and officers' messes. All such facilities, however, are to be granted only upon the terms referred to in subparagraph f) below.

f) Subject to military operational requirements and to the extent available, the military authorities will provide UNRRA personnel with the following facilities, upon payment of appropriate charges therefor to the extent shown in and in accordance with the attached schedule: +

Use of Army postal service (subject to military censorship)

Accommodation (shelter)

Food

Transportation

Medical and dental treatment and hospitalization

Clothing

e. Page 4, Paragraph 7, subparagraph f), line 17: Delete the words, "or other nationality". In line 18, subparagraph f), Paragraph 7, after the sentence ending, "U.S. facilities," insert a sentence reading, "Other nationalities may use either facilities." ~~where these facilities are separately organized for~~

British and U.S. military personnel, and both are available, UNRRA personnel of British nationality will use British facilities and UNRRA personnel of U.S. ~~on other nationality~~ will ~~use other facilities~~ ^{will 4451} U.S. facilities. ~~Other nationalities may use either facilities.~~ Otherwise, such facilities shall be available

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Food

Transportation

Medical and dental treatment and hospitalization

Clothing

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British and U.S. military personnel, and both are available.

UNRRA personnel of British nationality will use British facilities and UNRRA personnel of U.S. ~~nationality~~ ^{will use} ~~other facilities~~ ^{U.S. facilities}. Otherwise, such facilities shall be available to UNRRA personnel of any nationality.

+ Schedule to be worked out with A.F.B.4.

extent

785017

COPY

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

Ref 4/33.1/CA

19 Nov 44

SUBJECT: UNRRA

TO : Econ Sec.
Displaced Persons S/C
Legal S/C
Public Health S/C

4493

- 1 I attach copies of letter to Civil Affairs Section from COS of 13 Nov 44, and draft of the proposed memorandum on the operations of UNRRA in Italy.
- 2 In accordance with para 2 of the letter from the COS, will you please let me have as soon as possible, any comments, suggestions or objections you may have on the draft.
- 3 I draw your attention to the following specific points:-
 - a) Para 3. Should it not be made clear that it is not practical to have dual responsibility for epidemic control. UNRRA will of course engage in control work in their own camps, and it may be desirable for Public Health Sub-Commission to be able to delegate to it other work in the field.
 - b) Para 5. The undertaking by the military authorities of "every possible assistance", seems wide and vague. I do not know what is contemplated.
 - c) i. Para 6. The opening words seem to me to be much too wide and hopelessly vague and to impose a wholly unknown obligation on the Military Authorities (including AC).
 - ii. Para 6 (a). Requisitioning does not directly affect AC as they only requisition through the usual requisitioning channels but this subpara burks the whole issue namely that after hostilities cease the military authorities power to requisition may be in serious doubt. UNRRA should be advised to raise this point with ACPH.
 - iii. Para 6 (b). The question of borrowing stores is a thorny one and unless UNRRA can undertake to

- 1 I attach copies of letter to Civil Affairs Section from COS of 13 Nov 44, and draft of the proposed memorandum on the operations of UNRRA in Italy.
- 2 In accordance with para 2 of the letter from the COS, will you please let me have as soon as possible, any comments, suggestions or objections you may have on the draft.
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 - ii. Para 6 (a). Requisitioning does not directly affect AC as they only requisition through the usual requisitioning channels but this subpara burkes the whole issue namely that after hostilities cease the military authorities power to requisition may be in serious doubt. UNRRA should be advised to raise this point with AFHQ.
 - iii. Para 6 (b). The question of borrowing stores is a thorny one and unless UNRRA can undertake to effect a replacement (say within one month of borrowing) I should have thought that the net effect of borrowing would be merely to deplete the AC stocks available for distribution through its own channels. However this is a matter for experts; Econ Sec and PH Sub-Comen to comment please.

785017

COPY

-2-

- iv. Para 6 (c). As to biasing for space I believe this has been the subject of much discussion. Even had to comment please.
- v. "In General" this seems very wide and vague. AC is a military body under AFHQ; UNHRA is not.
- d) Para 7. This is really a matter between UNHRA and AFHQ, and we are not directly concerned. However, the COS would like comments from both U.S. and British legal advisers. It seems to me to be doubtful whether a directive can alter the provisions of the British Army Act or the United States Articles of War, and the status of UNHRA personnel must depend entirely on the construction of those acts. In Sub-para (e) I do not know what is meant by "class travel in Italy!!". War is the reference to the right to use officer's Messes understood. Though no difficulty is likely to arise in AC Messes, it would not be fair to leave UNHRA with the impression that they have a right to invade any Mess. With regard to sub-para (f), most of the services required are provided by the military authorities, e.g. Army Postal Service, PX and MAAFI, and are no concern of this Commission. So far as transportation is concerned, I should think it should be made clear that no transportation is to be provided by this Commission.

- 4 You may have some other comments and suggestions, and I should be glad if you will let me have them as soon as possible.

/s/ R.R. Cripps
for G.R. UPJOHN Brig,
VP CA Section
SC98

Copy to COS (Your EE08/SL/COS of 13 Nov 44 refers.)

785017

HEADQUARTERS ALLIED COMMISSION
APO 394
PUBLIC HEALTH SUB-COMMISSION
TEL. 439081-500

A

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167

AG/3160/TH

21 November 1944

SUBJECT: - UMRRA.

TO : - CA Section, HQ, A.C.

Reference 4/33.1/CA dated 19 November 1944.

1. This Sub-Commission submits the following comment on the proposed draft on operations of UMRRA in Italy.

Para 3. Control of camps and hospitals taking care of displaced persons can, as far as Public Health Sub-Commission is concerned, be delegated to UMRRA. This is chiefly a matter between Displaced Persons and UMRRA. Over-all epidemic control is a question between the Italian Government and Public Health Sub-Commission and UMRRA should only participate in part on direct invitation.

Para 5. "All possible assistance" must not be interpreted as in any way prejudicial to the limited facilities at the disposal of A.C.

Para 6. The borrowing of medical supplies from A.C. by UMRRA is considered at best a vague undertaking. Medical supplies in Italy are now considered by the Finance Sub-Commission to be the property of the Italian Government. It is therefore recommended that any borrowing of medical supplies by UMRRA might better be done from the Italian Government. If UMRRA were to borrow "token" medical supplies direct from A.C., it is possible that such borrowing might be in the nature of a very sizeable proportion of a few items, which might be used in a limited area, for work with what might be termed a "selected group" rather than giving a wide and equitable distribution of existing supplies. The problem of repayment brings in a time element, which is in turn dependant upon availability of shipping space by boat, and is something over which Public Health Sub-Commission has no possible control. The Central Civilian Medical Depot, MTO, does not at the present time, have sufficient depot equipment to operate existing depots efficiently, and is currently trying to have a separate T/O & E officially established by AFHQ in order to insure adequate depot equipment and transport. It is recognized that AFHQ can order loan of depot equipment from CGAS to UMRRA. Since it would appear that UMRRA and Medical Supply Branch, Public Health Sub-Commission, will be operating in the same field, it would seem more logical to eliminate any possible duplication of effort which this directive indicates might occur. It would seem that a cooperative effort might be worked out such as is understood to be used in Greece and the Balkans.

4488

G. S. PARLSON, Brigadier,
Director, Public Health S/C.

1679

HEADQUARTERS ALLIED COMMISSION
APO 394
LEGAL SUB-COMMISSION

AC/4014/13/L.

/rlp.
21 Nov 44.

SUBJECT : UNRRA.

TO : CA Sec.

1. In reply to your 4/83.1/CA of 19 Nov 44, this sub-commission has considered the questions specifically asked in relation to para. 7 of the proposed UNRRA directive. We have also considered the directive generally from a legal point of view insofar as it appears to affect the interests of the Allied Commission and we have the following observations thereon.

2. With reference to para. 7 of the directive, it is agreed that the status of UNRRA personnel cannot be affected by a directive issued by AFHQ. On the other hand, under British Military Law, the functions of UNRRA appear to be such that ^{main personnel} ~~personnel~~ are correctly described as "individuals who follow the Armed Forces." In these circumstances, it would appear that under British law they are entitled to the benefit of the Geneva Prisoners of War Convention and are also subject to military law in accordance with the Army Act, Sections 175 (4), 176 (10), etc. From the British point of view, therefore, the statements contained in para. 7 (a) and (d) are correct.

The American position has been examined by Lt Col Grossman. Para. 7 (a) undertakes to exempt UNRRA personnel from summary punishment. Mr. Hawes has stated that the US War Department has specifically agreed to this phraseology. Lt Col Grossman's opinion is that, in the absence of such an agreement there appears to be no such exemption contained in the Articles of War.

Apart from this, the situation under American law is the same as under British law.

3. With reference to the remainder of the directive, we observe:

a. Para. 3. last sentence. If this authority is to be permitted it would appear necessary for strict limits to be devised and for the exact nature of the work to be specified.

b. Para. 5. It is agreed that the expression "every possible assistance" is much too wide and vague. If it is necessary to use any such vague expression, it is suggested that the word "cooperation" should

(12) 165

be substituted. It would be much better to define exactly the spheres in which assistance is to be given and to agree the precise nature of that assistance.

c. Para. 6. The objections raised in para. 5 apply with equal force to the first four lines of this paragraph.

d. Para. 6 (a). It is a matter of some doubt how far military authorities are empowered to requisition property for use by a non-military organization even if in certain respects that non-military organization comes within the definition of "individuals who follow the Armed Forces." In any event, this sub-commission has already explained to Mr. Hewes that it is unsatisfactory for UNRRA to have to rely upon requisitioning by the military authorities and has expressed the opinion that UNRRA should take the earliest opportunity of obtaining by agreement with the Italian Government the power to requisition on their own account.

e. Para. 6 (b). If the policy is approved of permitting UNRRA to borrow supplies from the sources mentioned, it would still seem necessary to make clear that "the arrangements for replacement in kind" must be such as to satisfy not only UNRRA but also the lender that they are in fact "appropriate."

f. Para. 6 (c). It is not clear what is intended by the expression "comparable military and civilian supply." This obviously will need considerable clarification.

g. Para. 7. First Class Travel. It is not thought that any real difficulty will be experienced by the lack of first class accommodation on railway trains.

Messes. If it is the intention that UNRRA should be admitted to AC officers' messes, it is suggested that the directive should state that UNRRA personnel are permitted to become permanent members of an AC mess situated in ~~an~~ ^{the} area ~~of~~ ^{at} their permanent station and that for all other purposes when travelling away from the area of their permanent station they shall have the facilities in the way of messes which are ordinarily afforded to travelling AC officers.

Transportation. It should be made clear that AC cannot provide transportation for UNRRA, but that UNRRA personnel have the right to travel on or use such AC transportation as is available without interfering with the requirements of the Allied Commission.

W. E. Behrens
W. E. BEHRENS,
Colonel,
Deputy Chief Legal Advisor.

4486

URGENT

ALLIED COMMISSION
CMF
Displaced Persons & Repatriation Sub-Commission

DPR/10-12/ADM

22nd November, 1944.

SUBJECT: U.N.R.R.A.

TO: C.A. Section, A.C.

1. Reference your letter 4/33.1/CA of 21st November 1944.
2. The following comments are made:-
 - (1) Para 6 (a). The question of UNRRA acquiring requisitioned property is one which should be decided by A.F.H.Q.

(11) Para 6 (g). Camp equipment to be taken over by UNRRA on signature. This Sub-Commission would need authority to draw from Army Sources for Camps set up in Northern Italy. Vehicles in the Accomodation Centres on the date of UNRRA assuming responsibility to be loaned to UNRRA without charge until replaced by UNRRA. UNRRA to maintain these vehicles, but to be given assistance by the Military Authorities as regards major repairs and spare parts until UNRRA can provide.

Owing to serious shortage of transport in A.C., vehicles required for maintenance and supply in excess of what is made available to UNRRA on the date on which they assume responsibility for the Accomodation Centres will necessarily have to be hired on a commercial basis with local contractors. The cost of such hire to be borne by UNRRA.

3. An early decision on the terms under which UNRRA will act is of importance to this Sub-Commission as this affects the take over of our Southern Camps.

For the Director.

C.F. Fothergill
C.F. FOTHERGILL,
Lieut. Colonel,
Deputy Director.

4485

Extra Copy ¹⁰ 162

Tel: P71

HEADQUARTERS ALLIED COMMISSION
APO 394
ECONOMIC SECTION

GEM/hs

1.32 /EE

22 Nov 44

MEMORANDUM for AVP/AC

SUBJECT: UNRRA Operations in Italy.

1. Reference attached UNRRA draft, Subject: "Operations of UNRRA in Italy". The following comments are submitted:

- a. Page 1, Paragraph 3 - Delete last sentence re "epidemic control".
- b. Page 1, Paragraph 4, line 3 - Delete words: "and subject to general policies laid down by the Allied Commission".
- c. Page 2, Paragraph 5, line 2 - Change "possible" to "practicable".
- d. Pages 2 and 3, Paragraph 6 - Delete entire paragraph as written. Substitute therefor a paragraph to read: "UNRRA will be permitted to bid for its requirements for rail, coastwise and transoceanic transportation through normal channels used for military and other civilian supply movements."
- e. Page 4, Paragraph 7, Subpara. f), line 17 - Delete the words "or other nationality".

Same Subparagraph - Delete last sentence which begins: "Otherwise, such facilities shall be available.....".

1 Incl:

1 copy UNRRA Draft 2 dtd 16 Nov 44.

G. D. MURPHEY
Col., Q.M.C.
Economic Section

4484

DRAFT

CDM/hs

9 Dec 44

SUBJECT: UNRRA Operations in Italy.

TO : Chief, Italian Mission, UNRRA.

1. The attached draft, submitted by you for a directive covering the operations of UNRRA in Italy, has been reviewed. It is considered satisfactory with respect to AC operations, subject to the following changes:

- a. Page 1, Paragraph 3: Change last sentence to read: "UNRRA is also authorized by its governing body to engage in certain epidemic-control work."
- b. Page 1, Paragraph 4, line 3: Delete words: "and subject to general policies laid down by the Allied Commission".
- c. Page 2, Paragraph 5, line 2: Change "possible" to "practicable".
- d. Pages 2 and 3, Paragraph 6: Delete entire paragraph as written. Substitute therefor a paragraph to read: "UNRRA will be permitted to bid for its requirements for rail, coast-wise and transoceanic transportation through normal channels used for military and other civilian supply movements."
- e. Page 4, Paragraph 7, subparagraph f), line 17: Delete the words, "or other ~~nationality~~". In line 18, subparagraph f), Paragraph 7, after the sentence ending, "U.S. facilities.", insert a sentence reading, "Other nationalities may use either facilities."

4483

ELLERY W. STONE
Commodore, USNR
Chief Commissioner

COPY MINUTE

6 Dec 44 Eoon Seo
for Col Murphey

Brig. Upjohn's minute at 1 has now been cleared with UNRRA and discussed at a meeting which has taken place since the minute was drawn. File and attachments are accordingly returned to you, together with envelope containing letter of 22 Nov proposed to be sent by Mr. Keany, UNRRA, to H.E. Ivanoe Bonomi.

Capt. G. L. ODEN
C.S.O.
Office, Chief of Staff

4482

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SECRETA 451
DEC 051830AC/2979
DEC 061200A
OF PRIORITY

FOR INFORMATION ONLY

FROM: 3 CORPS

To: ACTION FREEDOM. INFO ACC ROME

DEC 1944

SECRET.

Following telegram despatched by MONTGOMERY USHUA direct to ACC ROME. Begins.
 "Have examined Italian Sit with MORRAL found to be extremely grave. Majority have no boots no clothing or blankets and many ill. Med sups short. Italians THIKKALA worst impossible pass mov VOLOS owing bottleneck. 2000 Italians already there awaiting ship. Weather impeding tpt. Request that ROME ATHENS give highest priority this matter ships would be rushed VOLOS with clothing relief if possible as feel many will not rpt not survive winter. Will await sig ATHENS and will pursue matter on return there". Ends.

Above msg sent without authy of this or subordinate HQ and without knowledge of situation. All arrangements possible in circumstances have been made by this HQ evac approx. 8000 Italians from THESSALY and S MACEDONIA. 2000 due sail ex VOLOS in VILLE D'ORAN on 9th and 3000 on 14th balance as soon as can be collected hoped by end of month. Cannot evac inmt even if were available under present circumstances as rds not open. Pending evac to VOLOS are being feed locally under arrangements ALO. As found elsewhere quite useless send blankets clothing etc as removed at once by ELAS. Cannot spare considerable force Brit tps which would be necessary prev⁴ 81 interference. Med stores demanded by ALO were sent and received 3 weeks ago.

SECRET

INFO: ACTION: Land Forces 2
 INFO: Chief Commissioner
 C.O.S.
 C.A. Sec. Disper & Rept

HEADQUARTERS ALLIED COMMISSION
APO 394
Office of the Chief of Staff

Tel. 451

Ref. 2208/6/COS

6 December 1944

SUBJECT: Bid for UNRRA Shipping.

TO : Economic Section for
Transportation Sub Commission.

1. A memorandum from UNRRA addressed to the COS dated 4 Dec subject as above requests specific instructions as to filing bids for shipping through this HQ.

2. The following extract is referred to you for attention:

"With reference to my memorandum to you of 28 Nov 44 and to our subsequent conversation, I understand that all bids for shipping should be filed with AC even though AFHQ has already acted. I shall be grateful for specific instructions as to the drill in this matter."

3. Will you please reply direct and send a copy of your letter to the office of the COS.

198
JCR
Chief Staff Officer,
To the Chief of Staff.

BU
12 Dec

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2208
SECRETCCA/089
DEC 040930C/2865
DEC 051240
ROUTINE

FROM: MIDEAST FORCE 133

TO: ALLIED CONTROL COMMISSION ROME

5 DEC 1944
JEP
12/12

FOR INFORMATION ONLY

SECRET.

For ACC ROME. FOIL received from Force 133 Field Station XARDITSA 3 December
MONTGOMERY UNRRA to KENNEY of Allied Control Commission ROME for attention PIERCE. With
Major MORRALL have thoroughly examined Italian position. Stress strongly gravity of
general conditions. 100% NO (NO) boots 80% no clothing blankets 5% ill 50% recurrent
malaria. To relieve acute local sick crisis have lent UNRRA lorry. Medical supplies
shortage. TRIKALIA men conditions appalling. Mass movement voices impossible owing
bottleneck. 2000 Italians already there waiting ships. Ships should be rushed immediately
ROME or ATHENS with clothing and relief if possible. Weather making transport position
grave. Stress ROME and ATHENS must give matter immediate priority as feel many will not
survive winter. Will await signal at ATHENS and will press matter on return there

DIST

ACTION UNRRA (2)
INFO CHIEF COMMISSIONER
COS
C A SEC
LAND FORCES
DISPER & REP
FILE

**SECRET**

4473

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COPY

2208

CONFIDENTIAL

1584

ROUTY

TO FOR ACTION: AGWAR FOR CGS FOR CCAC, UNRRA FOR LEHMAN FOR DOMINIC
 INFORMATION: PEMBARK, CENTRAL DISTRICT UK BASE SECTION (LONDON) FOR
 BRITISH CHIEFS OF STAFF, HQ COMZONE MAIN ETOUSA, SHAEF
 FOR SHGE, TROOPERS

REF. NO: PX 53654

5 DEC 1944

SIGNED: WILSON

SITE: FHGEG

This is LAC 824.

UNRRA supplies for ITALY. Look at COMZONE NATOUSA signals addressed
 to PEMBARK reference number LX-51411 of 8 November and LX-52100 of 13
 November which request delivery of following UNRRA supplies to MITE in
 January. Tabulate in 2 columns-item, quantity:

(1)	(2)
Milk dry skimmed	600 DWLT
Milk evaporated	200 DWLT
Sugar	300 DWLT
Fats	300 DWLT
Flour	1600 DWLT
Pulses	700 DWLT
Cereal (wheat uncooked- Farina)	100 DWLT
Fish dry	500 DWLT
Truck 1 1/2 ton 4x4 cargo (boxed)	138 each
Truck 3/4 ton 4x4 weapons carrier (boxed)	25 each
Motorcycle SCDO (boxed)	25 each
Bicycles	100 each

Transport estimated at 700 DWT and is available UNITED STATES.

All items are advised by UNRRA as immediately available. Request
 you please effect necessary Liaison to ensure delivery these supplies
 in January.

Special UNRRA programme of supplementary relief is being inaugurated
 on a limited scale during November. Pending delivery of UNRRA sup-
 plies by direct shipment this programme will be dependent on loan
 from AC and military resources. Request please your cooperation to
 facilitate earliest shipment and provision of above additional tonnage.
 Particularly important is early arrival of transport. Subsequent
 monthly requirements in support of this UNRRA programme will be bid
 and called forward in accordance with S O P. Tentative estimates are:
 February 14000; March 23000; April 25000; May 18000; June 13000.

ORIGINATOR: G-5

AUTH: N P SEAGRAVE, Major

4478

INFORMATION: QM M&TN PSTO G-4 MHQ BALKAN MWT AG RECORDS

(COPIED FOR BRIG. LUSH AT HIS REQUEST)

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION
Italian Mission

4 December 1944

TO: Brig. F. S. Lush
FROM: S. M. Keeny
SUBJECT: Bid for UNRRA Shipping

5 DEC 1944

With reference to my memorandum to you of 28 November 1944 and to our subsequent conversation, I understand that all bids for shipping should be filed with AC even though AFHQ has already acted. I shall be grateful for specific instructions as to the drill in this matter.

I have checked with the Transportation Subcommittee on the items listed in my memorandum of 28 November to you, which were requested by AFHQ in their LAC 824. I am informed that, since this shipment is from outside the Theatre, no further action by UNRRA is necessary now.

A list of the items has been filed with the Transportation Subcommittee for their information.

cc: Transportation Subcommittee
Attn: Miss Fearnside

Col. G. D. Murphey

encl
5/12

see 6

COPY

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Italian Mission

28 Nov 44.

TO: Brig. M. S. Lush
FROM: S. M. Keeny
SUBJECT: Tentative Shipping Requirements.

In response to your inquiry of last evening as to tentative shipping requirements, UNRRA has asked for the following supplies to be delivered in January:

Milk dry skimmed	600	DWLT
Milk evaporated	200	"
Sugar	300	"
Fats	300	"
Flour	1600	"
Pulses	700	"
Cereal (wheat uncooked - Farina)	100	"
Fish dry	500	"
Truck 1½ ton 4x4 cargo (boxed)	138	each
Truck 3/4 ton 4x4 weapons carrier (boxed)	25	"
Motorcycle SCDO (boxed)	25	"
Bicycles	100	"

Tentative monthly requirements for the succeeding months follow :

February 14,000; March 23,000; April 25,000; May 18,000; June 13,000.

The preceding figures were based on the assumption that approximately 8,000 tons of supplies would be borrowed from stocks in Italy to make possible the beginning of UNRRA operations before February and that these loans would be repaid from the March and April shipments.

To the extent that operations are delayed at the beginning, the UNRRA program will call for increased shipping tonnage per month later if the need requires.

c.c. Col. G. D. Murphey

4478

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TRANSFERRING ALLIED COMMISSION
APO 394
Office of the Chief of Staff

~~#155~~
155

Tel. 454

Ref. Z208/156/AM

2 December 1944

SUBJECT: UNGA.

TO : Economic Section.

1. At the request of Col Murphy, your reference 1.32/43 of 28 Nov 44, "UNGA Operations in Italy" is returned herewith for amendment etc.
2. All attachments forwarded with the subject letter are also enclosed.

(Sd) E. O'Dell
Chief Staff Officer,
To the Chief of Staff.

Encl.

4475

OUTGOING MESSAGE

HEADQUARTERS ALLIED COMMISSION

151.

CALL	CKT NR.	PRECEDENCE
TRANSMISSION INSTRUCTIONS	FROM	DATE-TIME
TO	MSG INSTRUCTION	OR ET

Originator do not write above this line

TO AFHQ for G-5

REF No

7309

DATE

1 Dec

PRECEDENCE

PRIORITY

(See notes on reverse)

SECRET.

164 In your telegram of 17 November to ACHAR you stated that UNRRA was beginning a preliminary relief programme during November dependent on supplies from Allied Commission. As you will see from my telegram 6794 of 21 November I am unable to lend the several months stocks which such a programme would involve. I have urged UNRRA not to commence operations until they have assurance that their requisitions forwarded in telegram under reference by you will be met. Once this assurance is obtained I am prepared to advance their operations by loaning 2000 tons of mixed supplies one month before UNRRA supplies are due to arrive on distinct understanding that they will be repaid as soon as UNRRA supplies arrive and that the loan will be cut by the same percentage as any of the initial UNRRA shipments are cut subsequent to approval of requisitions. Mr. Jackson, Mr. Governor Cochran, and Mr. Keeny have agreed to this

Copy to: UNRRA
Econ Sec

any
1/12

4473

OFFICE OF ORIGIN: CHIEF OF STAFF
TEL. No. 243
ORIGINATOR'S SIGNATURE: Brigadier,
Chief of Staff.

Authenticated:

COPY

150

REF: 6794

AFHQ FOR GEORGE FIVE SECTION

ALCOM

SECRET

6794

PRIORITY

1300/21 Nov.

FOOD SUB-COMMISSION

SECRET PD

PARA ONE PD SUBJECT IS UNCLE NAN ROGER ROGER ABLE PD

PAHEN TO AFHQ FOR GEORGE FIVE SECTION FROM ALCOM FROM LEGG SIGNED STONE PAHEN

PARA TWO PD YOUR UNCLE ONE OF ONE THREE E NOVEMBER NOT AGREED PD REGRET NOW IN

VIEW OF DETERIORATING FOOD POSITION NO FOOD SUPPLIES CAN BE LOANED TO UNCLE

NAN ROGER ROGER ABLE

N. W. DRAGNEFF
MAJOR, AGD
ADJUTANT

4473

COPY

2208

~~CONFIDENTIAL~~

Tel: 546

LDD/es

146

27 November 1944

SUBJECT: Coordinating Officer - UNRRA

29 NOV Recd

TO : Chief of Staff. ✓

144

1. Reference is made to your 2208/COS
24 November 1944 above subject.

2. In line with our conversation this
morning in the Chief Commissioner's office, I
do not have anyone in mind for the job and
would prefer you to find some American officer
to fill the position.

Antolini
A. G. ANTOLINI
Acting Deputy Chief of Staff
Economic Section

See Minute 149

4472

785017

X Col. Swift.

SECRET

I showed to that
 it might be a copy
 of the letter to
 Mr. Keeny as
 per Embassy memo
 of 24 November 1944.

APO 394

Office of the Chief of Staff

Ref: 210/27/COS.

MINUTES OF CHIEF OF STAFF'S MEETING - 24 NOVEMBER

developed
 from the P.O.

1. Minutes of Last Meeting.

- (a) No. 13 - Devastated Areas. COS Sec reported that a meeting was held yesterday of the various Sub-Commissions of his Section and were bidders for clothing and a list of priorities on a percentage basis had been agreed to and would be forwarded to Eoon Sec. Agreed that a meeting should now be arranged with Land Forces Sub-Com and Eoon Sec in an endeavour to get them to give up some of their complete priority on clothing. Mr. Antolini agreed to a suggestion by Brig. Upjohn that Mr. Solomon should be appointed coordinating officer within the Eoon Sec for matters relating to devastated areas which concerned the Eoon Sec and that he should work in close touch with Colonel Craig.

2. Shipping Sub-Commission. COS said that he had been considering the possibility of the abolition or transfer to another authority of the Shipping Sub-Com. Pel Sec said that they found this Sub-Com useful and Mr. Antolini reported that an effective relationship had now been worked out with MEIBO which would probably increase the efficiency of the Sub-Com. Agreed that COS's tentative proposals to Eoon Sec should be dropped.

3. UNRRA. COS gave brief details of a meeting he had yesterday with Mr. Keeny and UNRRA's legal adviser. He said that UNRRA were anxious to start negotiations with the Italian Government. COS had at first advised against this in view of UNRRA's uncertain position regarding the arrival of supplies and transport. Mr. Keeny, however, had explained that these negotiations would take at least a month and UNRRA were not in a position to pay for the supplies in the US until the agreement had been signed by the Italian Govt. COS said that he therefore intended to recommend to the CC that negotiations be started with the Italian Govt., but that UNRRA's position should be explained to the Government and that no publicity whatsoever should be given to the talks. This was agreed by the meeting. It was also agreed that, provided the CC gave his approval, a letter should be sent to Mr. Keeny setting out the whole position from the supply point of view and the conditions on which UNRRA may start their negotiations with the Italian Govt.

785017

- Mr. Solomon should be appointed coordinating officer within the Ecom Sec for matters relating to devastated areas which concerned the Ecom Sec and that he should work in close touch with Colonel Craig.
2. Shipping Sub-Commission. COS said that he had been considering the possibility of the abolition or transfer to another authority of the Shipping Sub-Com. Pol Sec said that they found this Sub-Com useful and Mr. Antolini reported that an effective relationship had now been worked out with MEDCO which would probably increase the efficiency of the Sub-Com. Agreed that COS's tentative proposals to Ecom Sec should be dropped.
 3. UNRRA. COS gave brief details of a meeting he had yesterday with Mr. Keary and UNRRA's legal adviser. He said that UNRRA were anxious to start negotiations with the Italian Government. COS had at first advised against this in view of UNRRA's uncertain position regarding the arrival of supplies and transport. Mr. Keary, however, had explained that these negotiations would take at least a month and UNRRA were not in a position to pay for the supplies in the US until the agreement had been signed by the Italian Govt. COS said that he therefore intended to recommend to the CC that negotiations be started with the Italian Govt., but that UNRRA's position should be explained to the Government and that no publicity whatsoever should be given to the talks. This was agreed by the meeting. It was also agreed that, provided the CC gave his approval, a letter should be sent to Mr. Keary setting out the whole position from the supply point of view and the conditions on which UNRRA may start their negotiations with the Italian Govt.
 4. Labour Decree. DCOB CA Sec brought up the question of an Italian Government decree on labour problems. Labour Sub-Com had objections to this ~~464~~ conflict with General Order No. 28 and did not want the decree to be implemented in AMG territory. CA Sec and Ecom Sec agreed to arrange a meeting to discuss the matter today. COS stressed the desirability of following Italian Legislation in AMG territory whenever possible.
 5. Food for Hospitals. DCOB CA Sec said that he had received a letter from 8 Army complaining about the food for hospitals in forward areas. Meeting agreed that the matter should be re-opened. CA Sec to arrange for Brigadier Parkinson to discuss the matter with Food Sub-Com. Mr. Antolini, Ecom Sec, would instruct Food Sub-Com to treat as a special case.
 6. Disturbance at Regina Coeli Prison. DCOB CA Sec gave a brief outline of the present position at the prison and the measures being taken to relieve conditions. COS mentioned that he had seen two very recent warning reports from

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2. Shipping Sub-Commission. CCS said that he had been considering the possibility of the abolition or transfer to another authority of the Shipping Sub-Com. Pol Sec said that they found this Sub-Com useful and Mr. Antelini reported that an effective relationship had now been worked out with MARCO which would probably increase the efficiency of the Sub-Com. Agreed that CCS's tentative proposals to Eon Sec should be dropped.
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6. Disturbances at Regina Coeli Prison. DCS CA Sec gave a brief outline of the present position at the prison and the measures being taken to relieve conditions. CCS mentioned that he had seen two very recent warning reports from

785017

-2-

Colonel Pollock to the effect that further disturbances were likely to occur and asked whether they had been received by Public Safety Sub-Com and if so what action had been taken on them. C. Sec to investigate this point. C. Sec brought up the question as to what action should be taken if the Italian Government were to ask for our assistance in quelling such disturbances. The points at issue were whether we should intervene if asked to do so by the Italian Government and what should we do if we did intervene. C. Sec said he would circulate a brief minute on this subject to Heads of Sections, asking for their comments, and that the matter would be further discussed at the next meeting.

7. Theft of Cars. D. Sec Est Sec asked whether it would be possible for Italians accused of stealing requisitioned cars belonging to the Commission to be tried by AM Courts. Agreed that this would be in order.
8. Requisitioned Cars. D. Sec Est Sec produced a paper to the meeting setting out the policy which AFHQ wished to adopt in regard to requisitioned cars. The meeting agreed that the conditions laid down by AFHQ were not favourable to the Commission and said that we should get our own house in order so that we may present a good case to AFHQ. A meeting was arranged for this afternoon to discuss the allocation of individual vehicles and the formation of a Headquarters pool.
9. San Marino. D. Sec Zee Sec reported that it had now been settled in conjunction with Pol Sec and AM 8 Army that we should continue to sell food to SAN MARINO and that we should loan them captured or Italian vehicles against receipt.
10. Miscellaneous Foodstuffs. D. Sec Zee Sec reported that the general issue of miscellaneous foodstuffs would be discontinued in order to build up stockpiles for issue to the selected groups, except in Army areas.

GHS/JG.

Chief Staff Officer,
To the Chief of Staff.

DISTRIBUTION:

Chief of Staff	-	1
Pol Sec	-	2
C. Sec	-	2
Zee Sec	-	1
Est Sec	-	1

END

present a good case to ARHQ. A meeting was arranged for 10:00 AM to discuss the allocation of individual vehicles and the formation of a Headquarters pool.

- 9. San Marino. DCOB Eoen Sec reported that it had now been settled in conjunction with Pol Sec and ARHQ Army that we should continue to sell food to SAN MARINO and that we should loan them captured or Italian vehicles against receipt.
- 10. Miscellaneous Foodstuffs. DCOB Eoen Sec reported that the general issue of miscellaneous foodstuffs would be discontinued in order to build up stockpiles for issue to the selected groups, except in army areas.

Handwritten: 10/25/50 (10/25)

Chief Staff Officer,
To the Chief of Staff.

CWIS/JV.

DISTRIBUTION:		Chief of Staff		
		Pol Sec	-	1
		Ch. Sec	-	2
		Eoen Sec	-	2
		Est Sec	-	1
		PRO	-	2
		DOCLAC, JAI	-	1
		Lindson Div	-	2
		Comms Sub-Com	-	3
		WMD & IPW Sub-Com	-	1
		Phil	-	1
		Spere	-	2

~~CONFIDENTIAL~~

144

Ref: 2208/005.

24 November, 1944.

SUBJECT: Coordinating Officer - UNRRA.

TO : DCOB, Economic Section.

1. Both AFHQ (G-5) and UNRRA (Mr. Keeney) have approached me with regard to the coordinating officer at AG HQ to deal with UNRRA matters. I understand that Colonel Murphy has been summoned to the States and that a replacement will have to be found.

2. I should be glad to know whether you have anyone in mind for this important and probably temporarily full-time job or whether you would prefer me to find, say, a Provincial Commissioner of one of the Northern Regions to come and help.

M. S. LUSH

Brigadier,
Chief of Staff.

MSL/JG.

Copy to: DCOB CA Sec.

Sec 146

4473

785017

143

Ref: 7808/025

30 Nov 44
~~143~~

REPORT OF MEETING HELD WITH USMA REPRESENTATIVES,
CHIEF COMMISSIONER and CHIEF OF STAFF,
28 NOVEMBER 1944.

28/11

folio 142 if us

1. Chief Commissioner received Mr. Jackson, Governor Cochran and Mr. Keary this afternoon.

2. Mr. Jackson explained the position with regard to requests for shipping made by AFSC on behalf of USMA and asked whether the Allied Commission was prepared to provide a small amount of supplies on loan in order that USMA could make the gesture of entering into business. The Chief Commissioner advised the USMA representatives to take the strongest possible action at the highest levels in order to secure adequate shipping. He advised them that it was useless to count on mere requests made to CSC and that even when the requests had been granted and promises of shipping had been made, these promises in every case had to be broken and that they could have no assurance of implementation. He recommended that USMA should not attempt to conduct operations or make gestures of help until they were assured of adequate supplies and adequate transport. He urged that Governor Johnson should make the strongest representations in order that his program could be fulfilled.

3. The Allied Commission was unable, owing to the precarious state of food stocks, to provide supplies for USMA. Moreover, it had always been assumed that the USMA supplies would be supplementary to ordinary civilian supplies and not borrowed from them. He was, however, prepared to provide a measure of assistance in order to advance their operations. Once USMA had received notification that adequate supplies would arrive by a certain date, he was prepared to supply up to 3000 tons one month before that date on the distinct understanding that the supplies would be repaid immediately they became available to USMA and that if the USMA program was cut, the supplies on loan would be cut by the same percentage. He directed the Chief of Staff to draft a telegram in conjunction with Mr. Keary informing AFSC of this proposal.

EHL/JG.:

NSL
Brigadier,
Chief of Staff.

Copy to: Chief Commissioner.
DSCS, Loan Section.
VP., Political Section.
USMA.

4463

785017

HEADQUARTERS ALLIED COMMISSION

APO 394

Office of the Chief of Staff

Ref: 2203/146/003.

30 November 1944.

RECORD OF MEETING HELD WITH USRA REPRESENTATIVES,
CHIEF COMMISSIONER and CHIEF OF STAFF,
28 NOVEMBER 1944.

1. Chief Commissioner received Mr. Jackson, Governor Cochran and Mr. Keeny this afternoon.

2. Mr. Jackson explained the position with regard to requests for shipping made by AFM on behalf of USRA and asked whether the Allied Commission was prepared to provide a small amount of supplies on loan in order that USRA could make the gesture of entering into business. The Chief Commissioner advised the USRA representatives to take the strongest possible action at the highest levels in order to secure adequate shipping. He warned them that it was useless to count on more requests made to CCS and that even when the requests had been granted and promises of shipping had been made, these promises in many cases had to be broken and that they could have no assurance of implementation. ~~He was strongly adverse to USRA attempting to commence operations or make any gestures of help until they were assured of adequate supplies and adequate transport. Without these they had much better remain out of business.~~ He urged that Governor Lehman should make the strongest representations in order that his programme could be fulfilled.

3. The Allied Commission was unable, owing to the precarious state of food stocks, to provide supplies for USRA. Moreover, it had always been assumed that the USRA supplies would be supplementary to ordinary civilian supplies and not borrowed from them. He was, however, prepared to provide a measure of assistance in order to advance their operations. Once USRA had received notification that adequate supplies would arrive by a certain date, he was prepared to supply up to 2000 tons one month before that date on the distinct understanding that the supplies would be repaid immediately they became available to USRA and that if the USRA programme was out, the supplies on loan would be cut by the same percentage. He directed the Chief of Staff to draft a telegram in conjunction with Mr. Keeny informing AFM of this proposal.

MSL/JG.

He recommended that

USRA should be

DISTRIBUTION: Chief Commissioner
ECOS, Econ Sec
-USRA.

PDI Sec

J. H. Stearns
Brigadier,
Chief of Staff.
(Absent on Duty).

4468

CC 1035
30/11/44

143A

Copy of this
was
rewritten
by

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Italian Mission

29 November 1944

TO: Commodore E. W. Stone - Attention: Brig. M. S. Lush

FROM: *S. M. Keeny*
S. M. Keeny

SUBJECT: Supplies

This will confirm our conversation of yesterday.

I understand that AC will lend 2,000 tons of supplies to UNRRA in order to enable us to do the necessary preliminary experimentation. These supplies will be lent under the following conditions:

1. They will not be advanced until notice has been received of an allocation of shipping of supplies for UNRRA in Italy.
2. If notice is received before the supplies have been advanced that the allocation has been reduced, the amount advanced will be reduced by the percentage of cut in allocation of shipping.
3. The supplies so advanced are to be repaid from the first UNRRA shipment.

The supplies requested are as follows:

Milk, dry skimmed	300 tons
Milk, evaporated	100 tons
Sugar	150 tons
Fats	150 tons
Flour	700 tons
Pulses	350 tons
Fish (or suitable protein substitute)	250 tons
	<u>2,000 tons</u>

I should like to express my appreciation of your statement to Mr. Jackson yesterday. I am asking him to support your position in every possible way with Governor Lehman.

cc: Col. G. D. Murphy

4467

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION

Italian Mission

28 November 1944

TO: Brig. M. S. Lush

28 NOV Recd

FROM: *S. M. Keeny*
S. M. Keeny

SUBJECT: Tentative Shipping Requirements

In response to your inquiry of last evening as to tentative shipping requirements, UNRRA has asked for the following supplies to be delivered in January:

Milk dry skimmed	600 DWLT
Milk evaporated	200 DWLT
Sugar	300 DWLT
Fats	300 DWLT
Flour	1600 DWLT
Pulses	700 DWLT
Cereal (wheat uncooked - Farina)	100 DWLT
Fish dry	500 DWLT
Truck 1½ ton 4x4 cargo (boxed)	138 each
Truck 3/4 ton 4x4 weapons carrier (boxed)	25 each
Motorcycle SCDO (boxed)	25 each
Bicycles	100 each

Tentative monthly requirements for the succeeding months follows:

February 14,000; March 23,000; April 25,000; May 18,000; June 13,000.

The preceding figures were based on the assumption that approximately 8,000 tons of supplies would be borrowed from stocks in Italy to make possible the beginning of UNRRA operations before February and that these loans would be repaid from the March and April shipments.

To the extent that operations are delayed at the beginning, the UNRRA program will call for increased shipping tonnage per month later if the need requires.

cc: Col. G. D. Murphey

4463

HEADQUARTERS ALLIED COMMISSION
APO 394
ECONOMIC SECTION

140
RC:MEW

27 November 1944

28 NOV Recd

SUBJECT: UNRRA

TO : Chief of Staff

1. The following are the comments and recommendations of the Economic Section in respect to a proposed UNRRA agreement with the Italian Government.

2. We believe that to discuss this agreement with the Italian Government at this time would be premature for two reasons:

a. UNRRA is not yet in a position to state definitely that Italy will not have to repay UNRRA in foreign exchange for any supplies delivered to Italy by UNRRA. Until some assurance can be given on this point, any negotiations with the Italian Government will result in unnecessary delay and confusion.

b. UNRRA is not yet in a position to state what supplies may be available, or when they are likely to arrive. Until something more than just general assurances can be given on this point, it would be confusing and unfair to the Italian Government for UNRRA to attempt to set from them a number of very specific commitments as to Italian Government action (including the transfer of Italian Government lire to UNRRA) immediately.

3. For the reasons outlined in paragraph 2, we recommend that presentation of the draft agreement to the Italian Government be withheld until (a) the point about foreign exchange has been cleared by the UNRRA Committee in Washington that is supposed to clear it; and that (b) some reasonably firm estimate can be made by UNRRA of the month in which supplies will begin to arrive for the UNRRA program.

4. We see no reason, however, to delay any longer in introducing the Italian Mission to the appropriate people in the Government and beginning the necessary informal contacts between members of the UNRRA

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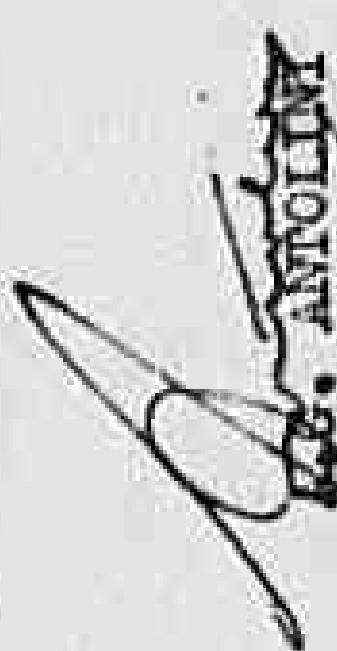
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b. UNRRA is not yet in a position to state what supplies may be available, or when they are likely to arrive. Until something more than just general assurances can be given on this point, it would be confusing and unfair to the Italian Government for UNRRA to attempt to get from them a number of very specific commitments as to Italian Government action (including the transfer of Italian Government lire to UNRRA) immediately.

3. For the reasons outlined in paragraph 2, we recommend that presentation of the draft agreement to the Italian Government be withheld until (a) the point about foreign exchange has been cleared by the UNRRA Committee in Washington that is supposed to clear it; and that (b) some reasonably firm estimate can be made by UNRRA of the month in which supplies will begin to arrive for the UNRRA program.

4. We see no reason, however, to delay any longer in introducing the Italian Mission to the appropriate people in the Government and beginning the necessary informal contacts between members of the UNRRA mission and members of the Ministries who will be concerned with its work. As soon as a new Government is constituted, therefore, we recommend that a meeting be held with the new Prime Minister and the appropriate members of the new cabinet.

4405


E. C. ANTOLINI
Acting Deputy Chief of Staff
Economic Section

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION
Italian Mission

24 November 1944

TO: Brig. Gen. M. S. Lush
FROM: *S. M. Keeny*
S. M. Keeny, Chief, Italian Mission
SUBJECT: Proposed UNRRA Agreement with the Italian Government

Thank you very much for the opportunity yesterday to discuss the proposed UNRRA agreement with the Government. The point you raised about the necessity of avoiding commitments ahead of shipping allocation is a good one, and the text of our memorandum intended to go with the agreement is being changed to omit reference to borrowed supplies and to make it clear that shipments may be even later than February in arriving.

The following points summarize our reasons for wishing to proceed with the discussion, beginning with a meeting next Tuesday, when Governor Lehman's Deputy, Mr. Jackson, will be in Rome:

1. There is no assurance that the agreement can be completed promptly. Even if the Italian Government acts promptly, any considerable modifications suggested by them will have to be cleared with UNRRA Headquarters in Washington and the final document must be ratified. If the beginning of negotiations is long delayed, we shall probably not be ready to start relief even when we do get the supplies.
2. Delay in negotiations would seriously handicap the preparations for the medical program, for which little transport is required.
3. Delay would hold up the preparatory work on the selection of children for feeding, which takes considerable time.
4. Procurement of items in short supply is made more difficult by lack of an agreement.
5. If negotiations prove difficult, UNRRA has lost a major bargaining point, if it has already committed itself by purchasing and shipping goods before it has an agreement.
6. According to the proposed agreement, all lire expenses for the program must be paid by the Italian Government. Until an agreement has been reached, it is impossible to put this principle into operation, so that all administrative expenses must come out of UNRRA dollar funds. The continued expenditures on this basis will be opposed by the UNRRA Headquarters.

cc: Col. Murphy

4461

UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION
Italian Mission

21 November 1944

Commodore E. W. Stone
Chief Commissioner
Allied Commissioner
Rome, Italy

Dear Commodore Stone:

I think that our discussions with the members of the staff of the Allied Commission and with representatives of AFHQ have now progressed to the point where we could profitably discuss with the Italian Government the conditions which should govern our proposed relief and rehabilitation operations in Italy.

I enclose for your transmittal a letter addressed to the Prime Minister requesting such discussions. I enclose also copies of our proposed agreement with the Italian Government and of a memorandum outlining our proposed operations in Italy, as well as copies of the agreement establishing the United Nations Relief and Rehabilitation Administration and certain relevant resolutions of the Council. This material should accompany my request to the Italian Government in order to enable them more easily to understand our proposals.

I should be happy if you could accompany us at the discussions with the Government. In our talks with Mr. Antolini, it was also suggested that Brigadier Upjohn, Mr. Antolini, and Colonel Grafftey-Smith might also participate, and I should welcome their presence.

Sincerely yours,

S.M. Keeny
S.M. Keeny
Chief, ITALIAN MISSION

Enclosures

4463

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UNITED NATIONS RELIEF AND REHABILITATION
ADMINISTRATION

Italian Mission

22 November 1944

His Excellency Ivanoe Bonomi
President of the Council of Ministers
Rome, Italy

Excellency:

As you undoubtedly know, the United Nations Relief and Rehabilitation Administration has sent to Italy a mission to carry out certain relief and rehabilitation programs which were recently authorized by the Council of the Administration.

I am anxious to discuss with representatives of your Government, at their earliest convenience, the conditions under which these programs may be performed. If I may do so, I should like to suggest an opening meeting on 28 November 1944, since Mr. Jackson, a Deputy Director General of the Administration, who is paying a brief visit to Italy, will be available on that date.

I am enclosing a copy of a proposed form of agreement between your Government and the Administration which has been authorized by the Administration as a basis of discussion. For your information, I am also enclosing copies of the original agreement establishing the United Nations Relief and Rehabilitation Administration, of certain relevant resolutions of the Council of the Administration, and of a memorandum outlining the proposed operations in Italy and explaining certain features of the proposed agreement.

In the proposed agreement, your attention is particularly called to the note following paragraph (g) of Article VI. I regret that the important question referred to there is still, as a technical matter, unresolved. However, as its resolution may take some weeks, I am proposing that discussions be commenced immediately to save time. I propose that these discussions be conducted on the assumption that before the agreement is concluded there will be a determination that Italy need not pay in foreign exchange the costs incurred by the Administration in foreign currency for supplies and services furnished in Italy, or at least a determination of this kind as to all costs incurred in a limited period.

I hope that your Government will feel able to commence discussions on this basis.

With very cordial respects,

S. M. Keeny
Chief, Italian Mission

Enclosures

4462

MEMORANDUM

By S. M. Keeny, Chief
UNRRA Italian Mission

21 November 1944

PROPOSED UNRRA OPERATIONS IN ITALY

I

Nature and Scope of Proposed Program

Resolution No.58 of the Council of the United Nations Relief and Rehabilitation Administration authorizes operations by the Administration in Italy along three lines: the provision of medical and sanitary aid and supplies; assistance in the care and return to their homes of displaced persons; and care of, and welfare services for, children and nursing and expectant mothers. Expenditures of foreign exchange for these purposes are limited by the Resolution to \$50,000,000. Resolution No.57 authorizes operations in Italy directed to the care and repatriation of return of displaced persons of United Nations nationality and of certain other displaced persons and also operations for the control of epidemics.

It is important to note that UNRRA operations are limited to the purposes stated in these Resolutions, that they are limited by the funds available as indicated, and that, since our aid must be largely in the form of supplies it will be almost entirely dependent upon the shipping situation.

4461

1. Assistance to Children and Mothers

The major part of the expenditures for this purpose

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(132)

will be for supplies to supplement the provision already being made for these classes of the population. Because of budget limitations this assistance will have to be confined to approximately 1,700,000 children and 300,000 mothers. This means that only one out of every five children of the ages included will receive assistance. The recipients will be those children who are suffering from the more serious cases of under-nourishment and malnutrition. The program will furnish each recipient, on the average, additional food up to the value of 750 calories daily. It is understood that such food will be in addition to the basic rations provided by other authorities.

Operations in this respect will be centered largely in the bigger cities. We are not planning that such supplies shall be furnished in the country or in the smaller communities, except in those which are not agriculturally self-supporting. So long as military operations in Italy continue, operation will, of course, be limited to those areas which may be regarded as in repose:

2. Medical and Sanitary Aid and Supplies

Under the heading of medical and sanitary aid and supplies, we propose to furnish a limited number of medical personnel to advise in the restoration of the Italian Public Health Services, and medical and sanitary supplies to supplement the present provision. The supplies to be furnished by the Administration will be largely of the types not now being imported and will include certain non-expendable equipment. Altogether, however, they will increase the present rate of importation

4463

-3-

131

not more than 50%.

3. Displaced persons of Italian nationality

The aid presently planned for Italian refugees is confined to the furnishing of imported supplies. The nature and scope of such assistance will be determined after further study and after consultation with the appropriate Italian Government authorities.

4. Displaced Persons of United Nations Nationality

At the request of the military, we are preparing to assume responsibility for certain camps and hospitals in southern Italy now caring for refugees of United Nations nationality. As necessity develops and with the concurrence of the military authorities, we may expand our program of assistance to such displaced persons and may include certain others. Other such facilities may be acquired. In general, however, we shall attempt to render aid by giving relief to individual families rather than by assembling persons in camps.

5. Epidemic Control

A program for epidemic control remains to be developed after consultation with the military authorities and the Italian Government. Our part in such a program, however, will probably be confined to the furnishing of expert advice and necessary imported supplies.

6. Commencement of Operations

It is estimated that funds available under Resolution No. 58 will provide approximately 15,000 tons of supplies monthly for one year. We are negotiating for shipping space for this amount. We understand, however,

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that the space will not be available before 1 February. Consequently our operations cannot begin to any appreciable extent before that date, although we have hopes of being able to operate on a small scale, with borrowed supplies, within the intervening months.

II

Administration

1. Responsibility of Government

Except with respect to the program for the care of displaced persons of United Nations nationality, we shall expect the Italian Government to assume the burden of primary responsibility for administration of these programs; our role will be primarily that of furnishing expert advice and necessary imported supplies. We shall, of course, wish to establish, by Agreement, the conditions governing the operations. For example, in accordance with the policies of the UNRRA Council, we shall wish to agree upon the agencies to be used in the distribution of supplies, the standards and methods to be applied in selecting the recipients of the supplies, and the terms on which they are to be furnished to the recipients.

2. Size of UNRRA Staff

In line with the principle of relying upon the Government to assume primary responsibility for administration, UNRRA plans to limit its staff in Italy to a relatively small number. Aside from personnel engaged in the program for the care of displaced persons of United Nations nationality, we plan to bring in not

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more than 7 persons. The number of persons to be employed by the Administration locally will be kept also to a minimum. At present, these will be largely clerical personnel and possibly personnel required to operate the limited amount of transportation equipment referred to below.

3. Responsibility for local Handling of Supplies

The Government will be expected to take delivery of supplies furnished by the Administration at the earliest possible point. It should arrange for the unloading, warehousing, and local transportation of such supplies. Recognizing the difficulty of obtaining local transportation, we are planning to bring in approximately 150 1 ton trucks, to be assigned as necessary to supplement local transport. Aside from this equipment, however, we shall have to rely upon the Italian Government or other local agencies to handle all supplies.

4. Dependence of Aid on Proper Organization

It must be emphasized that, because of the limitations of our budget and of available personnel, grant of aid authorized by Resolution No. 58 is conditional upon the ability of the Italian Government promptly and efficiently to organize the administrative machinery necessary to these operations.

III

Proposed Agreement with Italy

Accompanying this memorandum is a draft on a proposed Agreement with Italy. UNRRA is similarly negotiating agreements with all other countries to which it furnishes relief and rehabilitation supplies and services. To a large extent, this draft merely embodies, in somewhat more detail, the

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principles set forth in various resolutions of the Council.

Perhaps the most important of the provisions are contained in Article VI, referring to the provision of local currency for the operations of the Administration in Italy. This Article requires the Government to bear all Italian currency expenses of the programs authorized by Resolutions Nos. 57 and 58. In addition, it requires the Government to bear the Italian currency expenses of operations of the Administration in Italy for the benefit of other areas. This latter requirement, however, is in part subject to a limitation discussed below.

The obligation to bear the local currency expenses of the Administration is in line with Section 20 of Resolution No. 14 of the Council, reading as follows:

"The Council recommends that so far as possible all expenses of the Administration within a liberated area shall be borne by the Government of such area, and shall be paid in local currency made available by the Government of the area or derived from the proceeds of the sale of supplies."

The procedure contemplated by the Article envisages the establishment of a credit, in the name of the Administration, in an amount which is equivalent at the present rate of exchange to the cost incurred in foreign currency, by the Administration, for supplies and services furnished in Italy. The Government is asked, in effect, to match, by this credit, the foreign currency contribution of the Administration. The obligation to bear the local currency expenses of the programs authorized under Resolutions 57 and 58, however, is not limited to the amount of the credit. This is true also of the obligation to bear the local ex-

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expenses in connection with relief and rehabilitation of other areas, except to the extent that they are covered by paragraph (a)(ii). If, by any chance, these expenses should exceed the amount of the credit, the Government would still be obliged to bear them. The obligation to bear the local currency expenses of the Administration for the supplies and services referred to in paragraph (a)(ii) as available in Italy for the relief and rehabilitation of other areas is, however, limited in two ways. The obligation is operative only in conformity with plans made by mutual agreement between the Administration and the Government. Moreover, it is limited to that part of the credit which is not expended for the purposes of the Resolution 37 and Resolution 38 programs.

The establishment of the credit is not to be considered payment to the Administration for the supplies and services, since it is to be used chiefly for the payment of expenses for the benefit of Italy. As indicated above, they include the local expenses of the Administration in carrying on its Italian programs; and, after payment of expenses of the Administration in connection with other programs in Italy, the balance is to be available for the Italian Government's own expenses for its part of the proposed relief and rehabilitation programs. The assumption of other local expenses of the Administration, such as those for the assistance in Italy of displaced persons of United Nations nationality and for programs directed to other areas, is in line with the quoted resolutions and is expected of all countries receiving UNRRA's assistance.

The amount of the credit suggested for the purposes

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of discussion is 5 milliard lire. It is estimated that of such an amount not more than 25 percent would be needed for the local expenses of the Administration in connection with the programs under Resolution 58 and for all such local expenses in connection with the programs under Resolution 57 or for the benefit of other areas. The remaining 75 percent should be available for payment of the Government's expenses in its part of the programs.

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PROPOSED AGREEMENT WITH ITALY

Whereas, the United Nations and Associated Nations, have in the Agreement of November 9, 1943, signed at Washington, D.C., created the United Nations Relief and Rehabilitation Administration, (hereinafter referred to as the Administration); and

Whereas, by Resolution 58 of the Council of Administration, the scale and nature of its operations and the standard of its provision in Italy were approved and principles with regard to payment for such operations were adopted, and the Government of Italy (hereinafter referred to as the Government) has requested the Administration to furnish Italy with assistance in accordance with such Resolution; and

Whereas, by Resolution 57 of the Council, the Administration was authorized to carry out operations in Italy for the care and repatriation or return of displaced persons as contemplated by Resolution 10 and of certain other persons and for the control of epidemics for certain purposes, and principles with regard to payment for such operations were adopted, and the Government has indicated its willingness that the Administration undertake, within Italy, operations pursuant to such Resolution **4453** and

ministration, the scale and nature of its operations and the standard of its provision in Italy were approved and principles with regard to payment for such operations were adopted, and the Government of Italy (hereinafter referred to as the Government) has requested the Administration to furnish Italy with assistance in accordance with such Resolution; and

Whereas, by Resolution 57 of the Council, the Administration was authorized to carry out operations in Italy for the care and repatriation or return of displaced persons as contemplated by Resolution 10 and of certain other persons and for the control of epidemics for certain purposes, and principles with regard to payment for such operations were adopted, and the Government has indicated its willingness that the Administration undertake, within Italy, operations pursuant to such Resolution **453** and

Whereas, it is desired that the mutual responsibilities of the Administration and the Government with respect to relief and rehabilitation in Italy shall be definitely established, and that the details of the practical application of such responsibilities shall be arranged on the basis of mutual understanding;

The GOVERNMENT OF ITALY, represented by _____ and

THE UNITED NATIONS RELIEF AND REHABILITATION ADMINISTRATION, represented by _____
HAVE AGREED AS FOLLOWS:

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Article I.

Status of the Administration

The Government recognizes the establishment of the Administration by the Agreement of November 9, 1943 and the possession by the Administration of the status and powers conferred by that Agreement. It undertakes to take such steps including the promulgation of legislation, as may be necessary to confirm, for the territory of Italy, the possession of such status and powers by the Administration.

Article II

Relief and Rehabilitation Programs for Italy

(a) Subject to the relevant provisions of the Agreement and Resolutions of the Council, the Administration will conduct in Italy, in agreement and cooperation with the Government, relief and rehabilitation programs falling within the following categories:

(i) the provision of medical and sanitary aid and supplies;

(ii) assistance in the care and return to their homes of displaced persons;

(iii) care of, and welfare services for, children and nursing and expectant mothers.

(b) Such programs are to be supplementary to,

Article II

Relief and Rehabilitation Programs for Italy

(a) Subject to the relevant provisions of the Agreement and Resolutions of the Council, the Administration will conduct in Italy, in agreement and cooperation with the Government, relief and rehabilitation programs falling within the following categories:

(i) the provision of medical and sanitary aid and supplies;

(ii) assistance in the care and return to their homes of displaced persons;

(iii) care of, and welfare services for, children and nursing and expectant mothers.

(b) Such programs are to be supplementary to, and not in substitution for, relief and rehabilitation presently being carried on by the Government.

(c) As a part of such programs, the Administration will furnish supplies and services, subject, however, to the limitations imposed by military operations and necessities, by the Administration's resources, and by Resolution 53. Moreover, they will be furnished only to the extent that need therefor is established, that mutually satisfactory working arrangements between the Government and the Administration are concluded, and to the obligations of

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the Government under this Agreement are satisfactorily performed.

Article III

Administration of Services

The services furnished by the Administration pursuant to Article II above will be administered in accordance with plans agreed upon between the Administration and the Government and in conformity with the policies of the Council, particularly those embodied in Resolutions 2, 7 through 10 and 58. Whenever necessary the Government will take measures to insure that such policies are followed throughout the country.

Article IV

Transfer and Distribution of Supplies

(a) The Government will have the primary responsibility for the distribution within Italy of supplies furnished by the Administration pursuant to Article II above and will take appropriate measures to assure that distribution will be governed by the policies of the Council, particularly as embodied in Resolutions 2, 7 and 58. 4452

(b) The supplies furnished by the Administration pursuant to Article II above, which are destined for I-

tribution and the Government and in conformity with the policies of the Council, particularly those embodied in Resolutions 2, 7 through 10 and 58. Wherever necessary the Government will take measures to insure that such policies are followed throughout the country.

Article IV

Transfer and Distribution of Supplies

- (a) The Government will have the primary responsibility for the distribution within Italy of supplies furnished by the Administration pursuant to Article II above and will take appropriate measures to assure that distribution will be governed by the policies of the Council, particularly as embodied in Resolutions 2, 7 and 58. 4452
- (b) The supplies furnished by the Administration pursuant to Article II above, which are destined for Italy, will be consigned to the Administration mission in the country. The transfer of such supplies to the Government or its designee, against appropriate receipts, will be at such points as may be agreed upon from time to time by the Government and the Administration.
- (c) The distribution of such supplies within Italy shall be in accordance with plans which are agreed upon between the Administration and the Government and which cover, at least, the following subjects:
- (i) The agencies, organizations and channels of distribution for the supplies furnished by the Adminis-

tration.

(ii) The facilities and methods for handling, moving and storing such supplies.

(iii) The selection of the ultimate recipients of the supplies.

(iv) The terms on which the supplies are to be transferred to such recipients.

(d) The Government will afford representatives of the Administration full opportunity to observe and inspect the distribution within Italy of the above-mentioned supplies and to consult with the appropriate governmental authorities with respect to such distribution. The Government will accord such representatives reasonable access to warehouses, transport depots, distribution centers, and other places and to all materials, records, files, and books of account to the extent necessary to insure adequate information regarding the movement and distribution of the supplies.

(e) The Government will afford the Administration opportunity for, and will cooperate with the Administration in, making public information regarding deliveries and distribution of supplies furnished by the Administration, and will permit the use of special labels or other designations on supplies and equipment belonging to or furnished by the Administration.

inspect the distribution within Italy of the above-mentioned supplies and to consult with the appropriate governmental authorities with respect to such distribution. The Government will accord such representatives reasonable access to warehouses, transport depots, distribution centers, and other places and to all materials, records, files, and books of account to the extent necessary to insure adequate information regarding the movement and distribution of the supplies.

(a) The Government will afford the Administration opportunity for, and will cooperate with the Administration in, making public information regarding deliveries and distribution of supplies furnished by the Administration, and will permit the use of special labels or other designations on supplies and equipment belonging to or furnished by the Administration.

Article V

Programs in Connection with Certain Classes of Displaced Persons and for Epidemic Control

(a) The Government agrees that the Administration may undertake such operations in Italy as it deems necessary, pursuant to Resolution 57, for the care and repatriation or return of displaced persons as contemplated by Resolution 10, or of other persons who have been obliged to leave their

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country or place of origin or former residence or who have been deported therefrom, by action of the enemy, because of race, religion or activities in favor of the United Nations. The Administration shall have primary responsibility for the conduct of such operations. However, the Government will facilitate the operations of the Administration in this connection to the fullest extent possible, in particular by making available, where possible, the necessary hospital and other facilities.

(b) The Government agrees that the Administration may undertake such operations in Italy as it deems necessary, for the control of epidemics, pursuant to Resolution 57. The nature, scope and conditions of such operations shall be in accordance with plans agreed upon between the Administration and the Government. The Government agrees promptly to carry out those measures for the control of epidemics which are assigned to it in such agreed upon plans and to facilitate the operations of the Administration to the fullest extent possible in carrying out those measures which are assigned to the Administration in such plans.

Article VI

Financial Provisions

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(c) Subject to the provisions of paragraph (d)

possible, in particular by making available, where possible, the necessary hospital and other facilities.

(b) The Government agrees that the Administration may undertake such operations in Italy as it deems necessary, for the control of epidemics, pursuant to Resolution 57. The nature, scope and conditions of such operations shall be in accordance with plans agreed upon between the Administration and the Government. The Government agrees promptly to carry out those measures for the control of epidemics which are assigned to it in such agreed upon plans and to facilitate the operations of the Administration to the fullest extent possible in carrying out those measures which are assigned to the Administration in such plans.

Article VI

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Financial Provisions

(a) Subject to the provisions of paragraph (d) of this Article, the Government agrees to bear (1) all of the Italian currency expenses which are incurred within Italy in the execution of relief and rehabilitation programs undertaken pursuant to Article II through V of this Agreement (including such expenses incurred prior to the date of this Agreement in preparation for such programs) and (2) the Italian currency expenses incurred by the Administration within Italy in connection with relief and rehabilitation of other areas. Such expenses will include, but not be limited to, payments to personnel, and the costs of rent, storage, communication, transportation and public

services.

(b) The Government shall on or before _____, 1944, establish, in the name of the Administration, a credit in the amount of _____ lire, to be available for disbursement during the life of this Agreement in accordance with its terms.

(c) Upon request, the Government shall, from time to time, transfer to the account of the Administration such amounts, out of the credit so established as the Administration may deem necessary (1) for payment of the Italian currency expenses incurred by the Administration within Italy in the execution of the programs undertaken pursuant to Article II through V of this Agreement, (2) for payment of the Italian currency expenses, other than those provided for in paragraph (d) (ii) of this Article, incurred by the Administration within Italy in connection with relief and rehabilitation of other areas, and (3) for the maintenance of an adequate working balance for such purposes.

(d) In addition to the utilization of the Italian currency credit for the purposes set forth in paragraph (c) of this Article, the Administration may utilize, or release to the Government, such credit for other purposes in accordance with programs jointly formulated and agreed to by the Government and the Administration. Such purposes

to time, transfer to the account of the Administration such amounts out of the credit so established as the Administration may deem necessary (1) for payment of the Italian currency expenses incurred by the Administration within Italy in the execution of the programs undertaken pursuant to Article II through V of this Agreement, (2) for payment of the Italian currency expenses, other than those provided for in paragraph (d) (ii) of this Article, incurred by the Administration within Italy in connection with relief and rehabilitation of other areas, and (3) for the maintenance of an adequate working balance for such purposes.

(d) In addition to the utilization of the Italian currency credit for the purposes set forth in paragraph (e) of this Article, the Administration may utilize, or release to the Government, such credit for other purposes in accordance with programs jointly formulated and agreed to by the Government and the Administration. Such purposes shall include, but not be limited to, the following:

(i) Payment of the Government's expenses in the execution of relief and rehabilitation programs undertaken pursuant to Articles II through V of this Agreement.

(ii) Procurement of supplies and services available in Italy for relief and rehabilitation in other areas, insofar as such procurement is consistent with economic requirements of Italy.

(e) It will be the policy of the Government to seek to maintain the approximate value of the Administration's

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Italian currency holdings in terms of purchasing power within Italy. In case of any substantial change in the purchasing power of such Italian currency holdings, appropriate adjustments in the credit or account shall be made by mutual agreement between the Administration and the Government. The Government further undertakes not to diminish, by any fiscal or other operation, the amount of the unexpended portion of the credit or account of the Administration.

(f) The Administration shall have the right to use its Italian currency holdings free from restrictions on circulation in Italy and shall have the right to exchange freely such currency into any other type of local currency used in Italy.

[As required by Section 2 (b) of Resolution 57 and Section 2 (b) of Resolution 58, it is understood that the Director General of the Administration is presently consulting with the appropriate committee as to the ability of Italy to pay the foreign exchange expenses of the operations authorized under these resolutions. The result of the consultation will necessitate the insertion of appropriate additional financial provisions at this point in the Agreement.]

Article VII

Facilities, Privileges and Immunities

(a) The Government will take all practicable measures

on circulation in Italy and shall have the right to exchange freely such currency into any other type of local currency used in Italy.

[As required by Section 2 (b) of Resolution 57 and Section 2 (b) of Resolution 58, it is understood that the Director General of the Administration is presently consulting with the appropriate committee as to the ability of Italy to pay the foreign exchange expenses of the operations authorized under these resolutions. The result of the consultation will necessitate the insertion of appropriate additional financial provisions at this point in the Agreement.]

Article VII

Facilities, Privileges and Immunities

(a) The Government will take all practicable measures to facilitate the activities of the Administration, 4450 and to provide the Administration and its personnel with the facilities, privileges, immunities and exemptions recommended to member governments in the Resolutions of the Council contained in Annex I to this Agreement. As used in this Agreement, the term "Administration personnel" includes, in addition to employees of the Administration, employees of non-indigenous voluntary relief societies working under the authority of the Administration in operations

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for which the Administration has direct responsibility.

(b) Administration personnel who are nationals of Italy but who are not permanent residents of Italy and who have by naturalization or otherwise acquired another nationality shall be entitled to the same privileges and immunities under this Article and under Article IX as Administration personnel who are not nationals of Italy or permanent residents thereof.

(c) The Administration shall have the right, free from export controls or other restrictive measures, to transfer to other areas imported relief and rehabilitation supplies owned by the Administration and located in or in transit through Italy, but in case of such transfer appropriate adjustments shall be made in the currency credits and accounts referred to in Article VI.

(d) The Government will furnish or arrange to have furnished to the Administration services and facilities pursuant to arrangements made by mutual agreement between the Government and the Administration.

Article VIII

Furnishing of Local Property

At the request of the Administration, the Government will secure for the Administration, by requisitioning if necessary, any real or personal property located in Italy and necessary for the execution of relief and rehabilitation programs undertaken pursuant to Articles

transfer to other areas imported relief and rehabilitation supplies owned by the Administration and located in or in transit through Italy, but in case of such transfer appropriate adjustments shall be made in the currency credits and accounts referred to in Article VI.

(d) The Government will furnish or arrange to have furnished to the Administration services and facilities pursuant to arrangements made by mutual agreement between the Government and the Administration.

Article VIII

Furnishing of Local Property

At the request of the Administration, the Government will secure for the Administration, by requisitioning if necessary, any real or personal property located in Italy and necessary for the execution of relief and rehabilitation programs undertaken pursuant to Articles II through V of this Agreement. Such property shall be furnished to the Administration without charge on a lease or loan basis or, if the property is expendable, title to it shall be transferred to the Administration without charge. The Government shall defend and hold the Administration harmless against all claims asserted on account of the use or transfer of the property or its damage, deterioration, destruction, consumption or loss.

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The Administration will use reasonable efforts to protect, and to prevent damage or destruction to, or loss of, such of the property as is non expendable, but assumes no financial liability therefor. The Administration will return to the Government all such property (expendable or non-expendable) remaining on hand when no longer needed for its programs. The reasonable cost of performance of its obligations under this Article shall be credited to the Government against its obligation to bear the Administration's Italian currency expenses under Article V.

Article IX

Taxation

(a) The Administration, its assets, property, income and its operations and transactions of whatsoever nature shall be immune from all taxes, and duties of any kind imposed by the Government or any political subdivision thereof or by any other public authority in Italy, except that this provision shall not prevent the imposition of any non-discriminatory tax or duty which will be borne by any other entity or person purchasing, receiving, transferring, holding or owning any supplies or services furnished by the Administration. The Administration shall also be immune from liability for the collection or payment of any tax or duty of any kind imposed by the Government or any political subdivision thereof or by any other public authority.

Article IX

Taxation

(a) The Administration, its assets, property, income and its operations and transactions of whatsoever nature shall be immune from all taxes, and duties of any kind imposed by the Government or any political subdivision thereof or by any other public authority in Italy, except that this provision shall not prevent the imposition of any non-discriminatory tax or duty which will be borne by any other entity or person purchasing, receiving, transferring, holding or owning any supplies or services furnished by the Administration. The Administration shall also be immune from liability for the collection or payment of any tax or duty of any kind imposed by the Government or any political subdivision thereof or by any other public authority.

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(b) No tax or duty of any kind shall be levied by the Government or any political subdivision thereof or any other public authority on or in respect of salaries or remunerations for personal services paid by the Administration or by non-indigenous voluntary relief societies to its officers, employees or other Administration personnel (as defined in Article VII hereof) who are not nationals of Italy or permanent residents thereof.

(120) *[Handwritten signature]*
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indicated below, (1) to provide to all employees of the Administration hired in Italy the social security, health and work-men's compensation insurance coverage which by law is provided to the employees of an Italian private enterprise, and (2) to assume all liabilities for injuries to such employees of the Administration to which the Administration would be subject under Italian law if the Administration were an Italian private enterprise. The charges otherwise payable by the employees and the Administration for such coverage and the damages payable on account of such liabilities shall be credited to the Government against its obligation to bear the Administration's Italian currency expenses under Article VI. This provision shall not limit, however, the benefits payable by the Administration to such employees, for which the Government shall, pursuant to Article VI, make reimbursement.

(d) The Administration will assure the good conduct, integrity and moral character of its personnel, and it will discharge or recall any of its personnel who violate these standards.

Article XI
Reports and Records

(a) The Government will maintain adequate sta-

tistical and other records on personnel and mobilization 1048

charges otherwise payable by the employees and the Administration for such coverage and the damages payable on account of such liabilities shall be credited to the Government against its obligation to bear the Administration's Italian currency expenses under Article VI. This provision shall not limit, however, the benefits payable by the Administration to such employers, for which the Government shall, pursuant to Article VI, make reimbursement.

(d) The Administration will assure the good conduct, integrity and moral character of its personnel, and it will discharge or recall any of its personnel who violate these standards.

Article XI

Reports and Records

(a) The Government will maintain adequate statistical and other records on relief and rehabilitation operations and will consult with the Administration, at its request, with respect to the maintenance of such records.

(b) The Government will furnish the Administration with such reports, records and information as the Administration shall request pertaining to relief and rehabilitation or necessary to the discharge of the Administration's responsibilities.

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Article XIII

Compliance with the Agreement of November 9, 1943 and the Council Resolutions

The Government will comply with and carry out the principles of the Agreement of November 9, 1943, and the recommendations to member governments contained in the Resolutions of the Council.

Article XIII

Modification of Agreement and Supplementary Arrangements

(a) The Government and the Administration will give sympathetic consideration to any representations which either may make with regard to modifications of this Agreement. Any such modifications shall be by mutual consent.

(b) To the extent necessary or desirable, the parties hereto will enter into subsequent agreements and arrangements supplementing the provisions hereof.

Article XIV

Designation of Responsible Government Official

The Minister of _____ or his designee shall, on behalf of the Government, be responsible to the Administration for the performance of the Government's obligations under the Agreement.

Supplementary Agreements

- (a) The Government and the Administration will give sympathetic consideration to any representations which either may make with regard to modifications of this Agreement. Any such modifications shall be by mutual consent.
- (b) To the extent necessary or desirable, the parties hereto will enter into subsequent agreements and arrangements supplementing the provisions hereof.

Article XIV

Designation of Responsible Government Official

The Minister of _____ or his designee shall, on behalf of the Government, be responsible to the Administration for the performance of the Government's obligations under the Agreement.

Article XV

Period of Agreement

This Agreement shall take effect as from this day's date. It shall remain in force until the expiration of six months from the date upon which either of the parties hereto shall have given notice in writing of its intention to terminate it. Notwithstanding the expiration of this Agreement, Articles I and VI through XII of this Agreement shall remain

(b)(1) ~~SECRET~~

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in force for the purpose of an orderly liquidation until
such liquidation is completed.

Done in English in the City of Rome

day of _____, 1944.

Annex I

RESOLUTION No.3

A Resolution Relating to Assistance From Member Governments

RESOLVED

That the Council recommends that member governments take such steps as may be necessary and feasible to facilitate any operations of the Administration within areas under their control, assisting the Administration in obtaining such services, facilities, and personnel as may be required to carry on such operations, and arranging to the extent possible that the Administration's expenditures for services, facilities, supplies, equipment, and personnel be minimized so that its resources may be devoted directly to relief and rehabilitation.

RESOLUTION No.6

A Resolution Relating to Collaboration With Regard to Economic Measures

RESOLVED

That the Council recommends that member governments consult with the Director General with a view to avoiding, so far as possible, the subjection of the funds, supplies, equipment, and services of the Administration to economic measures which might diminish the effectiveness of such activities or impose financial burdens on the Administration.

RESOLUTION No. 32

A Resolution Relating to Facilities and Immunities for the Administration, Its Council and Committee Members and Its Staff

WHEREAS

The Council is desirous of insuring to the Administration and its agents the independence necessary for the efficient performance of the duties entrusted to them, and of avoiding the imposition of financial burdens upon the funds contributed by member governments to the Administration; it is therefore

RESOLVED

I. That the Council recommends:

1. That the member governments accord to the Administration the facilities, privileges, immunities, and exemptions which they accord to each other, including

- (a) Immunity from suit and legal process except with the consent of, or so far as is provided for in any contract entered into by or on behalf of, the Administration;
- (b) Inviolability of premises occupied by and of the Archives of the Administration;
- (c) Exemptions from taxation, including customs duties;
- (d) Exemptions from or facilities in respect of foreign exchange controls.

2. That member governments take any steps that they may consider necessary to enable the Administration to exercise within their jurisdiction the powers conferred on it by Article I, paragraph 1, of the Agreement.

3. That member governments accord to representatives of member governments on the Council and its committees and to the officials and employees of the Administration when engaged on the business of the Administration, the following privileges and immunities in their respective territories:

- (a) immunity from legal process of any kind in respect of acts performed by them in their official capacity and falling within their functions as such;
- (b) immunity from taxation on official salaries, allowances, or other emoluments payable to representatives, officials, or employees

1. That the member governments accord to representatives of member governments the facilities, privileges, immunities, and exemptions which they accord to each other, including

- (a) Immunity from suit and legal process except with the consent of, or so far as is provided for in any contract entered into by or on behalf of, the Administration;
- (b) Inviolability of premises occupied by and of the Archives of the Administration;
- (c) Exemptions from taxation, including customs duties;
- (d) Exemptions from or facilities in respect of foreign exchange controls.

2. That member governments take any steps that they may consider necessary to enable the Administration to exercise within their jurisdiction the powers conferred on it by Article I, paragraph 1, of the Agreement.

3. That member governments accord to representatives of member governments on the Council and its committees and to the officials and employees of the Administration when engaged on the business of the Administration, the following privileges and immunities in their respective territories:

- (a) immunity from legal process of any kind in respect of acts performed by them in their official capacity and falling within their functions as such;
- (b) immunity from taxation on official salaries, allowances, or other emoluments as representatives, officials, or employees of the Administration;
- (c) the same immunities from immigration restrictions, alien registration and military service obligations and the same facilities as regards exchange restrictions as are accorded to representatives, officials, and employees of similar rank of other member governments;
- (d) any further privileges and immunities that the Director General may request as necessary to safeguard representatives, officials, or employees in the territories of any member government where they are engaged and particularly those engaged in field operations in the areas in which the Administration may be undertaking relief and rehabilitation.

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(Resolution No.32 - cont'd)

Provided that each member government shall determine to what extent the above recommendations shall apply to its own nationals, and to non-nationals, in permanent residence in its territories.

4. That the member governments make any necessary arrangements with the Director General for the application of the foregoing recommendations.

II. That the Council requests the Director General

1. To initiate immediate negotiations with member governments to bring such arrangements into operation as rapidly as possible.

2. Wherever appropriate, to approach non-member governments with a view to their granting such of the above-mentioned facilities, privileges, immunities, and exemptions as may be desirable to facilitate the work of the Administration.

RESOLUTION No.33

A Resolution Relating to Immunities and Priorities for Transit
Goods

RESOLVED

That the Council recommends that each member government expedite to the extent possible supplies and equipment of the Administration in transit, and that it exempt such supplies and equipment of the Administration from adverse legal action or seizure.

RESOLUTION No. 34

A Resolution Relative to Official Correspondence of the Administration

WHEREAS

The Council recognizes the need for expedition, economy, and secrecy in the transmission of the official correspondence of the Administration; it is therefore

RESOLVED

I. That the Council recommends:

1. That the member governments accord to the official correspondence of the Administration

(a) the same treatment as is accorded by them to the official correspondence of other member governments including:

- (i) Priorities for telephone and telegraph communications, whether cable or radio, and for mail transmitted by pouch or by courier.
- (ii) Government rebates for official telegrams.
- (iii) Diplomatic status for couriers and pouches of the Administration.
- (iv) Under appropriate safeguards, exemption from censorship of the official correspondence of the Administration.
- (v) Appropriate arrangements for the use of codes and of cable addresses for the telegraphic correspondence of the Administration.

(b) Appropriate postal facilities, including such franking privileges or arrangements for the use of specially printed or overprinted stamps as may be possible.

2. That the member governments make any necessary arrangements with the Director General for the application of the foregoing recommendations.

II. That the Council requests the Director General:

1. To initiate immediate negotiations with member governments to bring such arrangements into operation as rapidly as possible.

2. Wherever appropriate, to approach non-member governments ~~4442~~ a view to their creating such of the above-mentioned facilities, privileges, immunities, and exemptions as may be desirable to facilitate the work of the Administration.

RESOLUTION No.35

A Resolution Relating to Communications with Neutral Governments

RESOLVED

That the Council recommends that member governments extend to the Director General technical facilities for communicating with governments neutral in the present conflict.

RESOLUTION No. 36

A Resolution Relating to Travel Facilities for the Staff of the Administration

WHEREAS

The Council has in mind the importance of securing the expeditious and unhindered travel of officials and employees of the Administration necessary to permit the prompt fulfillment by the Administration of the urgent tasks entrusted to it; it is therefore

RESOLVED

I. That the Council recommends:

1. That the Director General issue to officials and employees of the Administration for use when traveling on official business a document identifying the official or employee and requesting in the name of the Administration that all appropriate facilities be granted to the bearer.
2. That all member governments give full recognition to such documents and instruct their diplomatic, consular, customs, and immigration services and any other services which may be concerned to recognize such documents as entitling the bearer to all appropriate facilities.
3. That in respect to passports and visas the member governments accord to the officials and employees of the Administration the same treatment as is accorded to the officials and employees of comparable rank of their own or other governments.
4. That all member governments take the necessary steps to grant all appropriate and possible priorities for the travel of the officials of the Administration on official business and government rebates for such travel.
5. That the member governments make any necessary arrangements with the Director General for the application of the foregoing recommendations.

II. That the Council requests the Director General:

1. To initiate immediate negotiations with member governments to bring such arrangements into operation as rapidly as possible.
2. Wherever appropriate, to approach non-member governments with a view to their granting such of the above-mentioned facilities, privileges, immunities, and exemptions as may be desired to facilitate the work of the Administration.

AGREEMENT FOR UNITED NATIONS
RELIEF AND REHABILITATION ADMINISTRATION

The Governments or Authorities whose duly authorized representatives have subscribed hereto,

Being United Nations or being associated with the United Nations in this war,

Being determined that immediately upon the liberation of any area by the armed forces of the United Nations or as a consequence of retreat of the enemy the population thereof shall receive aid and relief from their sufferings, food, clothing and shelter, aid in the prevention of pestilence and in the recovery of the health of the people, and that preparation and arrangements shall be made for the return of prisoners and exiles to their homes and for assistance in the resumption or urgently needed agricultural and industrial production and the restoration of essential services,

Have agreed as follows:-

ARTICLE I

There is hereby established the United Nations Relief and Rehabilitation Administration.

1. The Administration shall have power to acquire, hold and convey property, to enter into contracts and undertake obligations, to designate or create agencies and to review the activities of agencies so created, to manage undertakings and in general to perform any legal act appropriate to its objects and purposes.

2. Subject to the provisions of Article VII, the purposes and functions of the Administration shall be as follows:-

(a) To plan, coordinate, administer or arrange for the administration of measures for the relief of victims of war in any area under the control of any of the United Nations through the provision of food, fuel, clothing, shelter and other basic necessities, medical and other essential services; and to facilitate in such areas, so far as necessary to the adequate provision of relief, the production and transportation of

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(a) To plan, coordinate, administer or arrange for the administration of measures for the relief of victims of war in any area under the control of any of the United Nations through the provision of food, fuel, clothing, shelter and other necessities, medical and other essential services; and to facilitate in such areas, so far as necessary to the adequate provision of relief, the production and transportation of these articles and the furnishing of these services. The form of the activities of the Administration within a territory of a member government wherein that government exercises administrative authority and the responsibility to be assumed by the member government for carrying out measures planned by the Administration therein shall be determined after consultation with and with the consent of the member government.

(b) To formulate and recommend measures for individual or joint action by any or all of the member governments for the coordination of purchasing, the use of ships and other procurement activities in the period following the cessation of hostilities, with a view to interrupting the plans and activities of the Administration with the total movement of supplies, and for the purpose of achieving an equitable distribution of available supplies. The Administration may administer such coordination measures as may be authorized by the member governments concerned.

- 2 -

(c) To study, formulate, and recommend for individual or joint action by any or all of the member governments measures with respect to such related matters, arising out of its experience in planning and performing the work of relief and rehabilitation, as may be proposed by any of the member governments. Such proposals shall be studied and recommendations formulated if the proposals are supported by a vote of the Council, and the recommendations shall be referred to any or all the member governments for individual or joint action if approved by unanimous vote of the Central Committee and by vote of the Council.

ARTICLE II

Membership

The members of the United Nations Relief and Rehabilitation Administration shall be the governments or authorities signatory hereto and such other governments or authorities as may upon application for membership be admitted thereto by action of the Council. The Council may, if it desires, authorize the Central Committee to accept new members between sessions of the Council.

Wherever the term "member government" is used in this Agreement it shall be construed to mean a member of the Administration whether a government or an authority.

ARTICLE III

The Council

1. Each member government shall name one representative, and such alternates as may be necessary, upon the Council of the United Nations Relief and Rehabilitation Administration, which shall be the policy-making body of the Administration. The Council shall, for each of its sessions, select one of its members to preside at the session. The Council shall determine its own rules of procedure. Unless otherwise provided by the Agreement or by action of the Council, the Council shall vote by simple majority.

2. The Council shall be convened in regular session not less than twice a year by the Central Committee. It may be convened in special session whenever the Central Committee shall deem necessary, and shall be convened within thirty days after request

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2. The Council shall be convened in regular session not less than twice a year by the Central Committee. It may be convened in special session whenever the Central Committee shall deem necessary, and shall be convened within thirty days after request therefor by one-third of the members of the Council.

3. The Central Committee of the Council shall consist of the representatives of China, the Union of Soviet Socialist Republics, the United Kingdom, and the United States of America, with the Director General presiding, without vote. Between sessions of the Council it shall when necessary make policy decisions of an emergency nature. All such decisions shall be recorded in the minutes of the Central Committee which shall be communicated promptly to each member government. Such decisions shall be open to reconsideration by the Council at any regular session or at any special session called in accordance with Article III, paragraph 2. The Central Committee shall invite the participation of the representative of any member government at those of its meetings at which action of special interest to such government is discussed. It shall invite the participation of the representative serving as

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Chairman of the Committee on Supplies of the Council at those of its meetings at which policies affecting the provision of supplies are discussed.

4. The Committee on Supplies of the Council shall consist of the members of the Council, or their alternates, representing those member governments likely to be principal suppliers of materials for relief and rehabilitation. The members shall be appointed by the Council, and the Council may authorize the Central Committee to make emergency appointments between sessions of the Council, such appointments to continue until the next session of the Council. The Committee on Supplies shall consider, formulate and recommend to the Council and the Central Committee policies designed to assure the provision of required supplies. The Central Committee shall from time to time meet with the Committee on Supplies to review policy matters affecting supplies.

5. The Committee of the Council for Europe shall consist of all the members of the Council, or their alternates, representing member governments of territories within the European area and such other members of the Council representing other governments directly concerned with the problems of relief and rehabilitation in the European area as shall be appointed by the Council; the Council may authorize the Central Committee to make these appointments in case of emergency between sessions of the Council, such appointments to continue until the next session of the Council. The Committee of the Council for the Far East shall consist of all the members of the Council, or their alternates, representing member governments of territories within the Far Eastern area and such other members of the Council representing other governments directly concerned with the problem of relief and rehabilitation in the Far Eastern area as shall be appointed by the Council; the Council may authorize the Central Committee to make these appointments in cases of emergency between sessions of the Council, such appointments to continue until the next session of the Council. The regional committees shall normally meet within their respective areas. They shall consider and recommend to the Council and the Central Committee policies with respect to relief and rehabilitation within their respective areas. The Committee of the Council for Europe shall replace the Inter-Allied Committee on European post-war relief established in London on September 24, 1941 and the records of the latter shall be made available to the

all the members of the Council, or their alternates, representing member governments of territories within the European area and such other members of the Council representing other governments directly concerned with the problems of relief and rehabilitation in the European area as shall be appointed by the Council; the Council may authorize the Central Committee to make these appointments in case of emergency between sessions of the Council, such appointments to continue until the next session of the Council. The Committee of the Council for the Far East shall consist of all the members of the Council, or their alternates, representing member governments of territories within the Far Eastern area and such other members of the Council representing other governments directly concerned with the problem of relief and rehabilitation in the Far Eastern area as shall be appointed by the Council; the Council may authorize the Central Committee to make these appointments in case of emergency between sessions of the Council, such appointments to continue until the next session of the Council. The regional committees shall normally meet within their respective areas. They shall consider and recommend to the Council and the Central Committee policies with respect to relief and rehabilitation within their respective areas. The Committee of the Council for Europe shall replace the Inter-Allied Committee on European post-war relief established in London on September 24, 1941 and the records of the latter shall be made available to the Committee for Europe.

6. The Council shall establish such other standing regional committees as it shall consider desirable, the functions of such committees and the method of appointing their members being identical to that provided in Article III, paragraph 5 with respect to the Committees of the Council for Europe and for the Far East. The Council shall also establish such other standing committees as it considers desirable to advise it, and, in intervals between sessions of the Council, to advise the Central Committee. For such standing technical committees as may be established, in respect of particular problems such as nutrition, health, agriculture, transport, repatriation, and finance, the members may be members of the Council or alternates nominated by them because of special competence in their respective fields of work. The members shall be appointed by the Council, and the Council may authorize the Central Committee to make emergency appointments between sessions of the Council, such appointments to continue

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until the next session of the Council. Should a regional committee so desire, subcommittees of the standing technical committees shall be established by the technical committees in consultation with the regional committees to advise the regional committees.

7. The travel and other expenses of members of the Council and of members of its committees shall be borne by the governments which they represent.

8. All reports and recommendations of committees of the Council shall be transmitted to the Director General for distribution to the Council and the Central Committee by the secretariat of the Council established under the provisions of Article IV, paragraph 4.

ARTICLE IV

The Director General

1. The executive authority of the United Nations Relief and Rehabilitation Administration shall be in the Director General, who shall be appointed by the Council on the nomination by unanimous vote of the Central Committee. The Director General may be removed by the Council on recommendation by unanimous vote of the Central Committee.

2. The Director General shall have full power and authority for carrying out relief operations contemplated by Article I, paragraph 2(a), within the limits of available resources and the broad policies determined by the Council or its Central Committee. Immediately upon taking office he shall in conjunction with the military and other appropriate authorities of the United Nations prepare plans for the emergency relief of the civilian population in any area occupied by the armed forces of any of the United Nations, arrange for the procurement and assembly of the necessary supplies and create or select the emergency organization required for this purpose. In arranging for the procurement, transportation and distribution of supplies and services, he and his representatives shall consult and collaborate with the appropriate authorities of the United Nations and shall, wherever practicable, use the facilities made available by such authorities.

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3. The Director General shall also be responsible for the organization and direction of the functions contemplated by Article I, paragraphs 2(b) and 2(c).
4. The Director General shall appoint such Deputy Directors General, officers, expert personnel, and staff at his headquarters and elsewhere, including field missions, as he shall find necessary, and he may delegate to them such of his powers as he may deem appropriate. The Director General, or upon his authorization the Deputy Directors General, shall supply such secretariat and other staff and facilities as shall be required by the Council and its committees, including the regional committees and subcommittees. /.

Such Deputy Directors General as shall be assigned **special** functions within a region shall attend meetings of the regional standing committee whenever possible and shall keep it advised on the progress of the relief and rehabilitation program within the region.

5. The Director General shall make periodic reports to the Central Committee and to the Council covering the progress of the Administration's activities. The reports shall be made public except for such portions as the Central Committee may consider it necessary, in the interest of the United Nations, to keep confidential; if a report affects the interests of a member government in such a way as to render it questionable whether it should be published, such government shall have an opportunity of expressing its views on the question of publication. The Director General shall also arrange to have prepared periodic reports covering the activities of the Administration within each region and he shall transmit such reports with his comments thereon to the Council, the Central Committee and the respective regional committees.

ARTICLE V

Supplies and Resources

1. In so far as its appropriate constitutional bodies shall authorize, each member government will contribute to the support of the Administration in order to accomplish the purposes of Article I, paragraph 2(a). The amount and character of the contributions of each member government under this provision will be determined from time to time by its appropriate constitutional bodies. All such contributions received by the Administration shall be accounted for.

2. The supplies and resources made available by the member governments shall be kept in review in relation to prospective requirements by the Director General, who shall initiate action with the member governments with a view to assuring such additional supplies and resources as may be required.

3. All purchases by any of the member governments, to be made outside their own territories during the war for relief or rehabilitation purposes, shall be made only after consultation with the Director General, and shall, so far as practicable, be carried out through the appropriate United Nations agency.

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ARTICLE VI

Administrative Expenses

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The Director General shall submit to the Council an annual budget; and from time to time such supplementary budgets as may be required, covering the necessary administrative expenses of the Administration. Upon approval of a budget by the Council the total amount approved shall be allocated to the member governments in proportions to be determined by the Council. Each member government undertakes, subject to the requirements of its constitutional procedure, to contribute to the Administration promptly its share of the administrative expenses so determined.

ARTICLE VII

Notwithstanding any other provision herein contained, while

hostilities or other military necessities exist in any area, the Administration and its Director General shall not undertake activities therein without the consent of the military command of that area, and unless subject to such control as the command may find necessary. The determination that such hostilities or military necessities exist in any area shall be made by its military commander.

ARTICLE VIII

Amendment

The provisions of this Agreement may be amended as follows:

- a. Amendments involving new obligations for member governments shall require the approval of the Council by a two-thirds vote and shall take effect for each member government on acceptance by it;
- b. Amendments involving modification of Article III or Article IV shall take effect on adoption by the Council by a two-thirds vote, including the votes of all the members of the Central Committee;
- c. Other amendments shall take effect on adoption by the Council by a two-thirds vote.

ARTICLE IX

Entry into Force

This Agreement shall enter into force with respect to each signatory on the date when the Agreement is signed by that signatory, unless otherwise specified by such signatory.

ARTICLE X

Withdrawal

Any member government may give notice of withdrawal from the Administration at any time after the expiration of six months from the entry into force of the Agreement for that government. Such notice shall take effect twelve months after the date of its communication to the Director General subject to the member government having met by that time all financial, supply or other material obligations accepted or undertaken by it.

IN WITNESS WHEREOF, this Agreement is signed by the follow-

b. Amendments involving modification of Article III or Article IV shall take effect on adoption by the Council by a two-thirds vote, including the votes of all the members of the Central Committee;

c. Other amendments shall take effect on adoption by the Council by a two-thirds vote.

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IN WITNESS WHEREOF, this Agreement is signed by the following representatives, duly authorized for that purpose by their respective Governments or Authorities.

DONE in Washington this ninth day of November, one thousand nine hundred forty-three, in the English language, the original to be deposited in the archives of the Department of State of the United States of America, and certified copies thereof to be furnished by the Government of the United States of America to each of the Governments and Authorities on whose behalf this Agreement is signed.

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RESOLUTIONS OF POLICY OF THE FIRST SESSION OF THE COUNCIL

GENERAL POLICIES

Resolution No. 1

A Resolution Relating to the Scope of the Activities of the Administration

RESOLVED

That the following shall be the broad policies of the Administration with respect to the scope of its activities:-

I. AREAS IN WHICH THE ADMINISTRATION WILL OPERATE

The exact geographical areas in which the Administration will operate and the kind of operations it will undertake in each case must be determined by the Director General (in the light of policies laid down from time to time by the Council) only after consultation with, and with the consent of, the Government or authority (military or civil) which exercises administrative authority in the area. The Administration's activities in seeking to achieve the objectives referred to in the Preamble of the Agreement setting it up will be governed as follows:-

1. In the case of a liberated area in which a Government or recognized national authority does not yet exercise administrative authority, the Administration will operate from such a time and for such purposes as may be agreed upon between the military command and the Administration, and subject to such control as the military command may find necessary. The Administration shall, so far as circumstances permit, seek the advice of the Government or recognized national authority concerned.
2. In the case of a liberated area in which a Government or recognized national authority exercises administrative authority, the Administration will operate only after consultation with, and with the consent of, the Government or recognized national authority concerned regarding the form of activities to be undertaken by the Administration within the whole or part of such area.
3. If it appears necessary for the Administration to operate in

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2. In the case of a liberated area in which a government or recognized national authority exercises administrative authority, the Administration will operate only after consultation with, and with the consent of, the government or recognized national authority concerned regarding the form of activities to be undertaken by the Administration within the whole or part of such area.

3. If it appears necessary for the Administration to operate in an enemy or ex-enemy area in carrying out the purposes of the Agreement, it will do so only from such a time and for such purposes as may be agreed upon between the military command, the established control authority or duly recognized administration of the area on the one hand and the Administration on the other, and subject to such control as the military command or the established control authority may find necessary; provided that the Council approve the scale and nature of the operations it is proposed to undertake and the standard of provision, and that all expenses connected with such possible operations in an enemy or ex-enemy area should be carried by the enemy or ex-enemy country concerned. The Director General will consult with the military command or established control authorities having control of enemy or ex-enemy areas with a view to securing information as to any surpluses of supplies from time to time available in such enemy or ex-enemy areas from which relief and rehabilitation might be effected. /.

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2. In the case of a liberated area in which a Government or recognized national authority exercises administrative authority, the Administration will operate only after consultation with, and with the consent of, the Government or recognized national authority concerned regarding the form of activities to be undertaken by the Administration within the whole or part of such area.
3. If it appears necessary for the Administration to operate in an enemy or ex-enemy area in carrying out the purposes of the Agreement, it will do so only from such a time on for such purposes as may be agreed upon between the military command, the established control authority or duly recognized administration of the area on the one hand and the Administration on the other, and subject to such control as the military command or the established control authority may find necessary; provided that the Council approve the scale and nature of the operations it is proposed to undertake and the standard of provision, and that all expenses connected with such possible operations in an enemy or ex-enemy area should be carried by the enemy or ex-enemy country concerned. The Director General will consult with the military command or established control authorities having control of enemy or ex-enemy areas with a view to securing information as to any surpluses of supplies from time to time available in such enemy or ex-enemy areas from which relief and rehabilitation impart ./.
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(Resolution No. 1 - cont'd)

requirements of liberated areas might be met.

Nothing in the above should be taken as preventing the Administration from carrying on activities in other areas in order to perform the tasks laid upon it in the Agreement, provided that the Government or authority (military or civil) exercising administrative authority in the area concerned agrees.

II. THE RANGE OF SERVICES WHICH THE ADMINISTRATION WILL PROVIDE

The supplies and services of which the Administration will seek to insure the provision fall under four heads:

1. Relief Supplies: essential consumer goods to meet immediate needs, such as food, fuel, clothing, shelter, medical supplies.
2. Relief Services: such as health and welfare; assistance in caring for, and maintaining records of, persons found in any areas under the control of any of the United Nations who by reason of war have been displaced from their homes and, in agreement with the appropriate governments, military authorities or other agencies, in securing their repatriation or return; and such technical services as may be necessary for these purposes.
3. Rehabilitation supplies and services: materials (such as seeds, fertilizers, raw materials, fishing equipment, machinery and spare parts) needed to enable a recipient country to produce and transport relief supplies for its own and other liberated areas, and such technical services as may be necessary for these purposes.
4. Rehabilitation of public utilities and services: so far as they can be repaired or restored to meet immediate needs: such as light, water, sanitation, power, transport, temporary storage, communications, and assistance in procuring material equipment for the rehabilitation of educational institutions.

III. RELATION OF THE ADMINISTRATION WITH EXISTING INTERGOVERNMENTAL AUTHORITIES AND AGENCIES ESTABLISHED TO DEAL WITH SUPPLIES, SHIPPING, AND RELATED QUESTIONS

1. The activities of the Administration in bringing assistance to the victims of war will be so conducted that they do not impair the

2. Relief Services: such as health and welfare; assistance in obtaining for, and maintaining records of, persons found in any areas under the control of any of the United Nations who by reason of war have been displaced from their homes and, in agreement with the appropriate governments, military authorities or other agencies, in securing their repatriation or return; and such technical services as may be necessary for these purposes.

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III. RELATION OF THE ADMINISTRATION WITH EXISTING INTERGOVERNMENTAL AUTHORITIES AND AGENCIES ESTABLISHED TO DEAL WITH SUPPLIES, SHIPPING, AND RELATED QUESTIONS

1. The activities of the Administration in bringing assistance to the victims of war will be so conducted that they do not impede the effective prosecution of the war. The prosecution of the war demands that scarce supplies and shipping tonnage shall be carefully controlled and allocated in order to assure not only that the supplies and shipping requirements of the armed forces are fully met, but also that a fair distribution of supplies is made between the civil population of the various areas having the regard to their actual or potential contribution to the war effort. It will therefore be essential, both for the conduct of the war and in order to promote a fair distribution of supplies between the inhabitants of areas with which the Administration is concerned and those of other areas, that demands upon supplies and shipping presented by the Administration should be coordinated with other demands through the use of the existing intergovernmental agencies concerned with the allocation of supplies and shipping.

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(Resolution No. 1 - cont'd)

2. It will be an essential part of the functions of the Administration to secure a fair distribution of goods which are in short supply and of shipping services to and among the various areas liberated or to be liberated. For this purpose the Administration must have full knowledge of all the relief and rehabilitation import requirements of such areas, whatever arrangements may be contemplated for procurement or finance. Therefore, member governments shall keep the Administration fully informed of their requirements and programs of intergovernmental purchases. The Director General may present to the intergovernmental allocating agencies such recommendations or objections as he may deem necessary to obtain a fair distribution to and among both liberated and to be liberated areas. The Director General will present before the intergovernmental allocating agencies the overall requirements for relief and rehabilitation of all areas liberated and to be liberated in order to permit a global consideration of these needs with all other needs. He may also present the particular requirements of any country for which the assistance of the Administration has been requested. It is anticipated that the Director General and, where necessary, the Chairman of the Committee on Supplies, will be fully consulted by the intergovernmental allocating agencies when any matter touching the interests of the Administration is under discussion.

3. In order that the supplies allocated by the appropriate intergovernmental agency against requirements presented and supported by the Administration may be procured expeditiously and without duplication of effort, the Director General, after consultation, where necessary, with the appropriate intergovernmental agency, will make use wherever possible of the established national agencies concerned with the procurement, handling, storage, and transport of supplies. The member governments to which such national agencies are responsible shall agree on their part to put the services of such agencies at the disposal of the Administration. Such additional responsibilities shall form part of those already undertaken in prosecuting the war effort of the United Nations.

IV. RELATIONSHIP OF THE ADMINISTRATION WITH THE MILITARY COMMAND

1. Before an area is liberated, the Administration will, when requested by the military authorities,

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liberated and to be liberated in order to permit a closer consideration of these needs with all other needs. He may also present the particular requirements of any country for which the assistance of the Administration has been requested. It is anticipated that the Director General and, where necessary, the Chairman of the Committee on Supplies, will be fully consulted by the intergovernmental education agencies when any matter touching the interests of the Administration is under discussion.

3. In order that the supplies allocated by the appropriate intergovernmental agency against requirements presented and supported by the Administration may be procured expeditiously and without duplication of effort, the Director General, after consultation, where necessary, with the appropriate intergovernmental agency, will make use wherever possible of the established national agencies concerned with the procurement, handling, storage, and transport of supplies. The parties concerned to which such national agencies are responsible will agree on their part to put the services of such agencies at the disposal of the Administration. Such additional responsibilities would form part of those already undertaken in prosecuting the war effort of the United Nations.

IV. RELATIONSHIP OF THE ADMINISTRATION WITH THE MILITARY COMMAND

1. Before an area is liberated, the Administration will, when requested by the military authorities,

(a) consult with them in the planning of supplies for the relief and rehabilitation of the area during the period of military control;

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(b) arrange for the advance procurement of such supplies as may be agreed on to supplement supplies to be provided by the military authorities.

2. During the period when a liberated area is under military control, the Administration, so far as the Director General deems practicable, will, when requested by the military authorities,

(a) arrange for the procurement of supplies to supplement supplies being provided by the military authorities;

(b) furnish expert personnel and services, and advise on the conservation and utilization for relief purposes of stocks and productive resources;

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- 4 -

(Resolution No. 1 - cont'd)

- (c) assist in the carrying out of policies with regard to the repatriation or return of displaced persons as formulated in paragraph II, 2, above;
- (d) undertake other relief and rehabilitation activities;
- (e) assume responsibility in whole or in part for such activities.

In undertaking any of these functions the Administration shall, so far as circumstances permit, seek the advice of the Government or recognized national authority concerned.

3. It is recommended to the member governments that the administration be kept informed so far as is practicable of the operations of the civil affairs branches of the military command and control authorities, in order that the Director General may make the necessary preparations for the provision of staff and facilities so that a smooth transition from the period of military control may be insured and the flow of supplies maintained.

4. It is recommended to member governments that the transition in each area from military to civilian relief and rehabilitation operations be consummated at the earliest date that the military conditions permit.

RESOLUTION No.2

A Resolution Relating to Non-discrimination

RESOLVED

1. That, in any area where relief and rehabilitation operations are being conducted through the employment, in whole or in part, of the Administration's resources, relief and rehabilitation in all its aspects shall be distributed or dispensed fairly on the basis of the relative needs of the population in the area, and without discrimination because of race, creed, or political belief.

2. That, in determining the relative needs of the population, there may be taken into account the diverse needs caused by discriminatory treatment by the enemy during its occupation of the area

RELIEF AND REHABILITATION POLICIES

RESOLUTION No. 7

A Resolution Relating to Relief Distribution Policies

RESOLVED

That the Council approves the following statement as a guide to activities with respect to relief and rehabilitation distribution:

1. That at no time shall relief and rehabilitation supplies be used as a political weapon, and no discrimination shall be made in the distribution of relief supplies because of race, creed, or political belief.
2. That in general the responsibility for the distribution, within an area, of relief and rehabilitation supplies should be borne by the government or recognized national authority which exercises administrative authority in the area.
3. That distribution should be so conducted that all classes of the population, irrespective of their purchasing power, shall receive their equitable shares of essential commodities. When supplies are sold to consumers, prices should be set at such levels as to facilitate the flow of supplies into the proper hands, and to avoid maladjustments in the price structure of the areas.
4. That distribution of relief and rehabilitation supplies should take place under effective rationing and price controls. The suppression of black markets should not be left to general pronouncements and decrees, but should be the subject of active measures of enforcement applied vigorously and unrelentingly.
5. That the government or recognized national authority which exercises administrative authority in the area should take appropriate measures to insure that so far as the distribution within a liberated territory of relief and rehabilitation goods is done through private trade, the remuneration earned by private traders for their services is no more than is fair and reasonable.
6. That use should be made to the maximum practicable extent of normal agencies of distribution (governmental, commercial, cooperative), to the particular ends of combating inflation and restoring normal economic activity. This principle

3. That distribution should be so conducted that all classes of the population, irrespective of their purchasing power, shall receive their equitable shares of essential commodities. When supplies are sold to consumers, prices should be set at such levels as to facilitate the flow of supplies into the proper hands, and to avoid maladjustments in the price structure of the areas.

4. That distribution of relief and rehabilitation supplies should take place under effective rationing and price controls. The suppression of black markets should not be left to general pronouncements and decrees, but should be the subject of active measures of enforcement applied vigorously and unremittently.

5. That the Government or recognized national authority which exercises administrative authority in the area should take appropriate measures to insure that so far as the distribution within a liberated territory of relief and rehabilitation goods is done through private trade, the remuneration earned by private traders for their services is no more than is fair and reasonable.

6. That use should be made to the maximum practicable extent of normal agencies of distribution (Governmental, commercial, cooperative), to the particular ends of combating inflation and restoring normal economic activity. This principle, however, cannot be pursued at the expense of measures found necessary under emergency conditions to insure an adequate control of the distribution of supplies and their direction to the appropriate consumers.

7. That if the Administration is called on by the military authority to furnish distribution services through its own organization and personnel in a liberated territory in which a Government or recognized national authority does not yet exercise administrative authority, the Administration should, subject to the general provisions governing the relation of the Administration to the military authority and the Government or recognized national authority concerned, make the fullest possible use of local authorities and of local organizations.

8. That the Administration be prepared to render direct assistance distribution whenever, because of unusual circumstances, the Government or recognized national authority concerned requests such aid within its territory. Wherever as a consequence of such request, the Administration is directly concerned with internal distribution,

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(Resolution No.7 - cont'd)

it should follow, in cooperation with the national or local authorities, the same general principles as those recommended above.

9. That the Director General should be kept fully informed concerning the distribution of relief and rehabilitation supplies within any recipient areas, and under all circumstances there should be the fullest working cooperation between the governments or recognized national authorities concerned and the Administration for this purpose.

RESOLUTION No. 14

A Resolution Relating to a Financial Plan for the Administration

RESOLVED

That the following Financial Plan for the Administration be adopted:-

Administrative Budget and Program of OperationsSection 1. Program of Operations

~~The Director General shall~~ prepare as soon as possible, and submit to the next session of the Council, a program of operations covering proposed activities of the Administration in connection with relief and rehabilitation including the care and transportation of displaced persons. This program may cover the entire period of completed operations of the Administration, or any part thereof. The operating program shall serve as a guide to the activities of the Director General, but, except as provided in Article IV, paragraph 2 of the Agreement, shall not limit his action when the situation requires other action. From time to time, the Director General shall submit to the Council revisions of, or supplements to the operating program which experience may show to be desirable.

Section 2. Annual Administrative Budget

~~The Director General shall~~ prepare annually a budget covering the estimated administrative expense of the Administration for a calendar year. The budget shall be accompanied by an explanation and justification of the amount required. The proposed budget shall be submitted to the Council in accordance with the regulations of the Council with respect to administrative expenditures and receipts.

Section 3. Supplementary Administrative Budgets

~~The Director General may submit~~ supplementary budgets to the Council covering the necessary administrative expenses not provided for in the annual budget.

ContributionsSection 4. General Contributions

~~As to the amount and character of the contribution of each member government, to be determined by its constitutional bodies as provided for in Article V of the Agreement, the Council recommends that each member government whose home territory has not been oc-~~

graph 2 of the Agreement. From time to time, the Director General shall submit to the Council revisions of, or supplements to the operating program which experience may show to be desirable.

Section 2. Annual Administrative Budget
The Director General shall prepare annually a budget covering the estimated administrative expense of the Administration for a calendar year. The budget shall be accompanied by an explanation and justification of the amount required. The proposed budget shall be submitted to the Council in accordance with the regulations of the Council with respect to administrative expenditures and receipts.

Section 3. Supplementary Administrative Budgets
The Director General may submit supplementary budgets to the Council covering the necessary administrative expenses not provided for in the annual budget.

Contributions

Section 4. General Contributions
As to the amount and character of the contribution of each member government, to be determined by its constitutional bodies as provided for in Article V of the Agreement, the Council recognizes that each member government whose home territory has not been occupied by the enemy shall make a contribution for participation in the work of the Administration, approximately equivalent to one per cent of the national income of the country for the year ending June 30, 1943 as determined by the member government.

The Council recognizes that there are cases in which the recommendation above may conflict with particular demands arising from the continuance of the war or may be excessively burdensome because of peculiar situations, and therefore recognizes that the amount and character of the contribution recommended is subject to such conditions.

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(Resolution No. 14 - cont'd)

Section 5. Character of Contribution

Subject to the provisions of Article V, paragraph 1, of the Agreement the Council recommends that as much as possible, but not less than 10 percent, of the amount contributed by each member government as recommended in section 4 hereof, shall be in such form of currency as can be expended in areas outside of the contributing country; and that the balance thereof shall be in the form of a credit in local currency which shall be available for the purchase of the contributing country's supplies and services.

Section 6. Contributions Toward Administrative Expenses

A member government may treat its share of the administrative expenses, as determined by the Council under Article VI of the Agreement, as included in its contribution made under sections 4 and 5 hereof.

Section 7. Contributions by Other Member Governments

The Council recommends that member governments other than a member government referred to in section 4 hereof, which are able to contribute to the work of the Administration for relief and rehabilitation outside its own territory (in addition to its annual contribution for allocated administrative expenses), should do so.

Section 8. Additional Contributions by Member Governments

The Council recommends that member governments desiring to make contributions in addition to those recommended in section 4 hereof should do so.

Section 9. Contributions by Non-member Governments and Non-governmental sources

The Council expects that contributions will be received to the work of the Administration from non-member governments or non-governmental sources. Such contributions may be accepted in accordance with rules and regulations established by the Director General in conformity with general policies of the Administration.

Section 10. Action on Contributions

The Council recommends that each member government take at the earliest possible time such constitutional budgetary, administrative, or legislative steps as may be necessary to make its contribution available when needed for the purposes of the Administration.

Section 11. Direct Contributions to Liberated Areas.

The Council recommends that member governments giving to or re-

member government referred to in section 4 hereof, which are solely to contribute to the work of the Administration for relief and rehabilitation outside its own territory (in addition to its annual contribution for allocated administrative expenses), should do so.

Section 8. Additional Contributions by Member Governments

The Council recommends that member governments desiring to make contributions in addition to those recommended in section 4 hereof should do so.

Section 9. Contributions by Non-member Governments and Non-Governmental sources

The Council expects that contributions will be received to the work of the Administration from non-member governments or non-governmental sources. Such contributions may be accepted in accordance with rules and regulations established by the Director General in conformity with general policies of the Administration.

Section 10. Action on Contributions

The Council recommends that each member government take at the earliest possible time such constitutional, budgetary, administrative, or legislative steps as may be necessary to make its contribution available when needed for the purposes of the Administration.

Section 11. Direct Contributions to Liberated Areas.

The Council recommends that member governments giving to or receiving from foreign sources, direct contributions or other direct aid in the nature of relief and rehabilitation in addition to contributions to or from the Administration, shall do so only after prior notification and consultation with the Director General.

Section 12. Immediate Administrative Expenses

In order to meet immediate administrative expenses, the Director General may ask such of the member governments as may be in a position to do so to make immediate advance payments in the amounts necessary, with appropriate credit toward the general amounts recommended in sections 4 and 5 hereof.

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(Resolution No. 14 - cont'd)

Expenditures: Administrative and OperationalSection 13. Rate of Contributions

~~The Council recommends that~~, so far as is consistent with efficient operation, contributions of all member governments for the work of the Administration shall be called upon at an approximately equal rate.

Section 14. Administrative Expenses

~~The Director General may incur~~ obligations and make expenditures for administrative purposes from the general resources of the Administration, in accordance with approved administrative budgets.

Section 15. Use of Currency

~~The Director General may use so much of the foreign exchange available to the Administration as he may deem necessary for defraying administrative and operational expenses which cannot be met from local currency credits.~~ Such expenditures may be made in any country, whether or not the government thereof is a member government. The consent of a member government must be secured for the use of any of its local currency to finance expenditures in any other country.

DistributionSection 16. Governments in a Position to Pay With Suitable Means of Foreign Exchange

It shall be the policy of the Administration not to deplete its available resources for the relief and rehabilitation of any area whose government is in a position to pay with suitable means of foreign exchange.

Section 17. Determination of Whether a Government Is in a Position to Pay With Suitable Means of Foreign Exchange

When a member government considers that it is not in a position to pay as in the foregoing section, the Director General, in consultation with the member government involved and on the advice of the appropriate committee or subcommittee of the Council, shall determine whether the government or country is not in a position to pay for relief and rehabilitation supplies and services. In case of disagreement, either the member government or the Director General may refer the matter to the Council.

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available to the Administration as he may deem necessary for the payment of the administrative and operational expenses which cannot be met from local currency credits. Such expenditures may be made in any country, whether or not the government thereof is a member government. The consent of a member government must be secured for the use of any of its local currency to finance expenditures in any other country.

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When a member government considers that it is not in a position to pay as in the foregoing section, the Director General, in consultation with the member government involved and on the advice of the appropriate committee or subcommittee of the Council, shall determine whether the government or country is not in a position to pay for relief and rehabilitation supplies and services. In case of disagreement, either the member government or the Director General shall refer the matter to the Council.

In making the determination the applicant's foreign exchange assets and its sources of foreign exchange shall be taken into account. Although payment for relief and rehabilitation supplies and services shall be considered to have a strong claim on the foreign exchange assets of the applicant country, due consideration shall be given also to its need of foreign exchange for other purposes.

The Director General, from time to time, shall review such determination in the light of changing circumstances.

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(Resolution No. 14 - cont'd)

Section 18. Policy on Relief Debt Burdens

It shall be the policy of the Administration that an applicant government shall not be required to assume the burden of an enduring foreign exchange debt for the procurement of relief and rehabilitation supplies and services.

Section 19. Supplies and Services for Which Member Governments are Not in a Position to Pay With Suitable Means of Foreign Exchange

The Council recommends that governments not in a position to pay in suitable means of foreign exchange for necessary relief and rehabilitation supplies or services make available to the Administration in whole or in part the local currency proceeds from the sale of supplies furnished by the Administration. It shall be the policy of the Administration to use any such local currency for relief and rehabilitation work, including the care and movement of displaced persons, and for such other purposes as may be agreed upon with the government. Programs for the utilization of such local currency shall be formulated by the Director General on the member government involved.

Section 20. Expenses Met With Local Currency

The Council recommends that so far as possible all expenses of the Administration within a liberated area shall be borne by the government of such area, and shall be paid in local currency made available by the government of the area or derived from the proceeds of the sale of supplies.

Section 21. Distribution of Gold or Convertible Currency, Barillian Under no circumstances shall any distribution of gold or convertible currency resources be made by the Administration to any member or non-member government except for purchases of essential supplies and services.Custody and Management of FundsSection 22. Form of Assets

All funds and currency credits of the Administration shall be retained, so far as advisable, in the form in which they are received until needed.

policy of the Administration to use any such funds for relief and rehabilitation work, including the care and movement of displaced persons, and for such other purposes as may be agreed upon with the Government. Provisions for the utilization of such local currency shall be formulated by the Director General and the member Government involved.

Section 20. Expenses Not With Local Currency

~~The Council recommends that so far as possible all expenses of the Administration within a liberated area shall be borne by the Government of such area, and shall be paid in local currency made available by the Government of the area or derived from the proceeds of the sale of supplies.~~

Section 21. Distribution of Gold or Convertible Currency Forbidden

~~Under no circumstances shall any distribution of gold or convertible currency resources be made by the Administration to any member or non-member Government except for purchases of essential supplies and services.~~

Custody and Management of Funds

Section 22. Form of Assets

~~All funds and currency credits of the Administration shall be retained, so far as advisable, in the form in which they are received until needed.~~

Section 23. Fiscal Agents

~~The Director General shall in consultation with the appropriate member Government, select such fiscal agents for the Administration as he may require.~~

Section 24. Accounting

~~The Director General shall prescribe a procedure to secure careful accounting for all funds and other property of the Administration and shall require all officials, employees, and agents of the Administration to comply with such procedure.~~

Section 25. Audit.

~~All financial transactions of the Administration shall be audited annually by an auditor selected by the Council upon the recommendation of the appropriate committee of the Council.~~

RESOLUTION No. 16

A Resolution Relating to Taxation of Relief and Rehabilitation Supplies

RESOLVED

1. That the Council recommends that all member governments make appropriate measures according to their constitutional procedures to insure that relief and rehabilitation supplies and services furnished by the Administration are not subjected to taxation in a manner which reduces the resources of the Administration.
2. That so far as may be required for the attainment of the above purpose, the Council recommends to all member governments that, 'inter alia',
 - (a) export taxes or supplies to be furnished by the Administration to a member government for relief and rehabilitation be waived, or other equivalent action taken; and such supplies be exempted from any new or additional export taxes. The Council recognizes that such action on existing export taxes may be equivalent to a part of a member government's general contribution under Section 4 of the Financial Plan, but urges that such contribution be made under Section 5 of the said Plan;
 - (b) appropriate action be taken where the necessary arrangements do not already exist to provide that supplies of the Administration in transit through a member government's country are not subjected to any burden of taxation;
 - (c) relief and rehabilitation supplies furnished by the Administration be not subjected in liberated areas to the burden of any form of taxation, in a manner which reduces the resources of the Administration.
3. That the appropriate Committee of the Council concern itself with the relationship of customs duties and other taxes in liberated areas to relief and rehabilitation work, and that a study of the problem and the preparation of recommendations be undertaken for the future guidance of the Council with regard to relief and rehabilitation work.

RESOLUTION No.23

A Resolution Relating to the Appointment of a Subcommittee of
the Committee on Supplies

RESOLVED

That the Council approve the appointment by the Chairman of the Committee on Supplies, after consultation with the Chairman of the Committee on Financial Control, of a subcommittee of not more than five members, of whom a majority would be drawn from the Committee on Supplies with the other member or members drawn from the Committee on Financial Control, and that this subcommittee be considered the appropriate subcommittee to advise the Director General relative to determining whether a government is in a position to pay, as provided in Section 17 of the Financial Plan.

RESOLUTION No. 57

A Resolution Relating to Operations in Enemy and Ex-Enemy
Areas with Respect to Displaced Persons & Epidemic Control

WHEREAS

In the course of the activities of the Administration in collaboration with the military authorities and the governments concerned with respect to the care and repatriation or return of the classes of displaced persons referred to in Resolution 10 found in enemy or ex-enemy areas, and in controlling epidemics, it will be necessary that the Administration have latitude in its authority to provide the assistance which may be required of it and to enable to take measures for the care or repatriation of such persons without delay; it is therefore

RESOLVED

1. That, notwithstanding the provisions of Resolution 1, Part I, the Administration shall be authorized without the necessity of obtaining prior approval by the Council to carry out operations in enemy or ex-enemy areas for the care and repatriation or return of displaced persons as contemplated by Resolution 10, in agreement with the Government of the country of which they are nationals, or other persons who have been obliged to leave their country or place of origin or former residence or who have been deported therefrom, by action of the enemy, because of race, religion or activities in favor of the United Nations, or for the control of epidemics for the purpose of preventing the spread of such epidemics to United Nations areas or to displaced persons of United Nations nationality found in the particular enemy or ex-enemy area. In carrying out the purposes of this Resolution the Administration will do so only from such a time and for such purposes as may be agreed upon between the military command, the established control authority or duly recognized administration of the area on the one hand and the Administration on the other, and subject to such control as the military command or the established control authority may

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1. That, notwithstanding the provisions of Resolution 1, Part I, the Administration shall be authorized without the necessity of obtaining prior approval by the Council to carry out operations in enemy or ex-enemy areas for the care and repatriation or return of displaced persons as contemplated by Resolution 10, in agreement with the Government of the country of which they are nationals, or other persons who have been obliged to leave their country or place of origin or former residence or who have been deported therefrom, by action of the enemy, because of race, religion or activities in favor of the United Nations, or for the control of epidemics for the purpose of preventing the spread of such epidemics to United Nations areas or to displaced persons of United Nations nationality found in the particular enemy or ex-enemy area. In carrying out the purposes of this resolution the Administration will do so only from such a time and for such purposes as may be agreed upon between the military command, the established control authority or duly recognized administration of the area on the one hand and the Administration on the other, and subject to such control as the military command or the established control authority may find necessary.

2. That with regard to payment for such operations the Administration shall

- (a) make arrangements with the military command or the appropriate authority for the provision of local currency in the manner contemplated in Sections 19 and 20 of Resolution 14;

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(Resolution No. 58 - cont'd)

2. All operations of the Administration in Italy shall be agreed upon between the military command or the appropriate authority in Italy on the one hand and the Administration on the other, and such operations shall be subject to such control as the military command or the appropriate authority may find necessary.
3. With regard to payment for such operations the Administration shall
 - (a) make arrangements with the military command or the appropriate authority for the provision of local currency in the manner contemplated in Sections 19 and 20 of Resolution 14;
 - (b) be authorized to charge against its general resources such expenses as cannot be met in Italian currency and fall to be met in foreign exchange, provided that the Director General consult from time to time with a committee established under Resolution 23 as to the financial commitments incurred by the Administration in carrying out the operations set out in paragraph 1 hereof and as to the ability of Italy to pay.
4. The total net expenditure in foreign exchange which, under paragraph 3(b) above, the Administration is authorized to charge against its general resources in respect of operations additional to those authorized under Resolution No. 57 shall not exceed the equivalent of \$50 million without further specific authorization from the Council.
5. The Council recommends that, to the extent consistent with military considerations, the Director General shall be kept informed of all relief and rehabilitation requirements for Italy for the purposes set forth in Resolution 17.
6. The operations in Italy shall not constitute a precedent for operations in other enemy or ex-enemy territory.

provided that the Director General consult from time to time with a committee established under Resolution 23 as to the financial commitments incurred by the Administration in carrying out the operations set out in paragraph 1 hereof and as to the ability of Italy to pay.

4. The total net expenditure in foreign exchange which, under paragraph 3(b) above, the Administration is authorized to charge against its general resources in respect of operations additional to those authorized under Resolution No. 57 shall not exceed the equivalent of \$50 million without further specific authorization from the Council.
5. The Council recommends that, to the extent consistent with military considerations, the Director General shall be kept informed of all relief and rehabilitation requirements for Italy for the purposes set forth in Resolution 17.
6. The operations in Italy shall not constitute a precedent for operations in other enemy or ex-enemy territory.

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