

Declassified E.O. 12356 Section 3.3/NND No. 785017

ACC

10000/109/629

Declassified E.O. 12356 Section 3.3/NND No. 785017

10000/109/629

ELECTIONS, VENEZIA GIULIA  
JUNE 1945 - OCT. 1946

7.

C.S.O. Ex Com.

Please see folio 6 for info. *See brief 11/17/77*

10

C.S.O. H.S. 19/8

Ref folio 8. please see folio 9. *Auth.*  
C.A. Sec have a copy but could be in file

info. only. *Auth 19/8*

Ex Comm.

12.

Please see folio 11 for info. Action being

taken by C.A. Sec. *Auth 24/8*  
*See by EC in*  
*CAS file 1/17/77*

0009



Declassified E.O. 12356 Section 3.3/NND No. 785017

2809

N.

EX-COMM

2173

15

ALLIED FORCE HEADQUARTERS  
G-5 Section  
APO 512

OCT 7 1946

G-5: 923.22

3 October 1946

SUBJECT: Elections in Venezia Giulia

TO : SCAO Venezia Giulia

N.R.

Reference your letter above subject file 13C/AMG/72/2/86,  
dated 25 September 1946.

It is agreed that the preparatory lists referred to may be  
of value in connection with the re-adjustment of territorial juris-  
diction which is contemplated. You are authorized to continue the  
work of compiling the preparatory lists, provided no extra personnel  
is required exclusively for that purpose.

BY COMMAND OF LIEUTENANT GENERAL MORGAN:

ALH

A. L. HAMBLIN  
Colonel, G.S.C.  
Assistant Chief of Staff, G-5

Copy to: ALOOM

(Capt. S)

6668

1.A. 710746

Declassified E.O. 12356 Section 3.3/NND No. 785017

*Executive Commissioner* <sup>2809</sup> COPY 14

ALLIED FORCE HEADQUARTERS  
G-5 SECTION  
APO 512

SEP 30 1946

G-5 : 923.22

18 September 1946

SUBJECT : Election in Venezia Giulia

TO : AMG 15 Corps.

Reference this HQ Signal FX-70558 of 16 August '46.

1. Both British and American governments concur and do not desire a promulgation of the General Order relating to the preparation of electoral lists.
2. It is noted from the minutes of the SCAO meeting on 3 September that Major Bayliss reported that preparation of the electoral lists was (with one exception) continuing satisfactorily. Will you please clarify what work it is that is proceeding as it is not understood here how electoral lists can be compiled without promulgation of the order determining the qualification for inclusion in the register and making the provision of information compulsory.

BY COMMAND OF LIEUTENANT GENERAL MORGAN:

A. L. HAMBLEY  
Colonel, G.S.C.  
Assistant Chief of Staff, G-5.

Copy to : ALOOM

*C.S.O.  
Ex-Commissioner  
Copy has already been at  
copy is sent for your file  
Information  
copy  
20/9*

6007

P.A. 35/9/46  
E.S. 4.

2809

13

HQ ALOOM

2911308 AUGUST

AFHQ for G-5

13 CORPS

4781

SECRET

SECRET

11

YOUR FOX XRAY SEVEN ZERO NINE ONE ONE OF TWO THREE AUGUST REFERS  
PARA ONE PD MY OWN VIEWS ARE THAT COMPILATION OF ROLLS BOTH EXPEDIENT AND  
PRACTICAL IF IT IS APPRECIATED THAT THE COMPLETION OF THE WORK WILL TAKE AT  
LEAST SIX MONTHS PD AS COMPILATION WILL BE CARRIED OUT BY ABLE MIKE GEORGE  
CONSIDER THAT AN UNFORTUNATE IMPRESSION WOULD BE CREATED IF GENERAL ORDER  
APPLIED ONLY TO PROPOSED FREE TERRITORY PD THEREFORE RECOMMEND THAT ORDER  
SHOULD COVER THE WHOLE OF ZONE HYHON ABLE HYHON INCLUDING POLA PD  
PARA TWO PD AS POLITICAL ADVISERS ARE GOVERNED BY THE INSTRUCTIONS OF THEIR  
RESPECTIVE GOVERNMENT THEIR VIEWS ARE NOT HEREIN EXPRESSED

Internal Distribution

Chief Commissioner  
Executive Commissioner.

US Embassy  
UK Embassy

6006

IMMEDIATE

EXECUTIVE COMMISSIONER for C.A. SECTION

343

W. S. G. H. A.  
Brigadier.  
Executive Commissioner.

*[Handwritten signature]*  
(C.A. H)

P.A. 29/8  
*[Handwritten initials]*



Declassified E.O. 12356 Section 3.3/NND No. 785017

2809 *ab*

AUG 21 *11*

Cipher

FX 70911

H/5962

231823

AUG 240900

IMMEDIATE

AFHQ SIGNED SACRED PHOEG  
MAIN 13 CORPS ALCON ROME

SECRET

SECRET

REFERENCE OUR FX 70558. UK DELEGATION PARIS REQUEST THIS HQ VIEW ON DESIRABILITY OF PUBLISHING THE GENERAL ORDER FOR THE PREPARATION OF THE ELECTORAL ROLLS VENEZIA GIULIA AND PROCEEDING AT ONCE WITH THEIR PREPARATION TO AVOID DELAY IN HOLDING ELECTIONS AFTER GOVERNMENT OF TRIESTE CONSTITUTED.

PUBLICATION OF THE ORDER TO BE ACCOMPANIED BY STATEMENT FROM THIS HQ THAT IT IS NOT INTENDED TO HOLD LOCAL ELECTIONS WHILE FUTURE OF TERRITORY UNDER DISCUSSION BUT THAT THE ELECTORAL ROLLS ARE BEING PREPARED SO THAT THEY MAY BE READY FOR USE BY THE FUTURE GOVERNMENT OF TRIESTE, WHATEVER FORM THAT GOVERNMENT MAY TAKE.

PLEASE EXPRESS YOUR VIEWS ON BOTH EXPEDIENCY AND PRACTICABILITY OF PROPOSALS AND WHETHER PREPARATION SHOULD BE UNDERTAKEN IN WHOLE OF ZONE A, OR IN PROPOSED INTERNATIONAL ZONE ONLY.

AC DIST

ACTION: C A S 2

INFO: CHIEF COMMR

EX COMMR

FILE

SKELETON

CIPHER TELEGRAM

This message will not be distributed outside British or U.S. Government Departments or Headquarters, nor be transmitted even in Cipher without being properly marked. Messages marked C.I.P. must not be passed on.

21 AUG 1946  
C.I.C.

*See 17-12 9 13*

SECRET

*(Capt L)*

*Page 26/8*

Declassified E.O. 12356 Section 3.3/NND No. 785017

2809  
FX 70558  
AUG 161058B

9  
H/5719

AUG 170900B

ROUTINE

AFHQ SIGNED SACHED CITE PHOEG  
ANG 13 CORPS

INFO: ALCOM RO ME, MAIN 13 CORPS

AUG 18 1946

SECRET

<sup>6</sup>  
SECRET

Ref Alcom cable 4172 dated 15 July 46 not to 13 Corps.

1. The promulgation of the General Order relating to the preparation of electoral lists will remain in suspense until the view of both governments have been received when further instruction will be issued.
2. In the meantime the practical work of compiling preparatory lists should not be interrupted.

AC DIST

Action: C.A. Section

Info: Chief Commissioner

File Comm.

Skeleton

See M-10  
F. 11

E.C.

SECRET

17 AUG 1946

6064



(CAPT K)

Seen by  
H. 19/8.

1  
107-14



1 6 9 2  
Declassified E.O. 12356 Section 3.3/NND No. 785017

28097  
HQ ALCOM

18 1000 JULY 1946

AFHQ FOR G-5

4217

JUL 18 1946

SECRET

CONTINUING MY FOUR ONE SEVEN TWO OF ONE FIVE JULY PD  
AS YOU KNOW I HAVE CONSISTENTLY RECOMMENDED SINCE SEPTEMBER ONE NINE  
FOUR FIVE THAT THE COMPILATION OF THESE LISTS WHICH WILL TAKE SOME SIX  
MONTHS SHOULD BE INITIATED PD AFTER CONSULTATION WITH MY POLITICAL  
ADVISERS I STILL RECOMMEND THAT THE GENERAL ORDER SHOULD BE ISSUED AND  
THAT THE WORK CMA WHICH IS PART OF THE ADMINISTRATIVE DUTIES OF EVEN  
A TEMPORARY MILITARY GOVERNMENT CMA SHOULD PROCEED

DISTRIBUTION: Chief Commissioner ✓  
Exec. Commissioner ✓  
Polad (A)  
Polad (B)

ROUTINE

Ex.Com for CA Section.

343

M. S. LUSH  
(Sgd) M.S. LUSH, BRIGADIER,  
EXECUTIVE COMMISSIONER

6063

PA. 19/7/46  
R. 2

HS. 19/7.  
(CAPT K)

*Microtype continuing  
2809 A 6.*

RE ALLIED COMMISSION

AFHQ G5 AND VENEZIA GIULIA

4172

15 July 1946

SECRET

JUL 16 1946

PARA ONE PD SUBJECT IS PREPARATION OF ELECTORAL LISTS

VENEZIA GIULIA PD

PARA TWO PD TO AFHQ PD IN VIEW OF DELEGATES PARIS CONFERENCE  
FOREIGN MINISTERS CMA INSTRUCTIONS REQUESTED WHETHER PREPARATION  
ELECTORAL LISTS IN VENEZIA GIULIA SHOULD PROCEED PD

PAREN TO FOR ACTION AFHQ G5 AND VENEZIA GIULIA FROM CAIR  
OIR AFHQ PAREN

PARA THREE PD TO AND VENEZIA GIULIA PD PROCEED AFHQ INSTRUCTIONS  
REQUESTED ABOVE THIS HQ ADVISES SUSPENSION FORMULATION GENERAL  
ORDER ELECTORAL LISTS PD

ROUTINE

Local Government S/C.

495

LOCAL GOVERNMENT S/C.

Copies to : CC  
EC  
Polad A  
Polad B

*See M-7.*

*See 7-8*

*(CAPT K)*

*Collection  
2809 A 6*



HEADQUARTERS ALLIED COMMISSION  
APO 794  
LOCAL GOVERNMENT SUB-COMMISSION

AG/45/19/LG

SUBJECT: VENEZIA GIULIA - Preparation of Electoral Lists -  
Memorandum on present Situation and Policy.

TO : CA Section.

11 July 1946  
JUL 13 1946

Policy.

1. Policy is laid down in AFHQ letter G-31000.1-1 dated 28 September 1945, (folio 16) which approves this HQ letter AG/45/19/LG dated 19 September 1945, (folio 14/A; copies of both were sent to SCAO. The policy so defined is:
  - a. No actual elections would be held in Venezia Giulia at the present moment, i.e. autumn of 1945;
  - b. In any event no elections can be held until the electoral lists have been prepared;
  - c. The electoral lists should be prepared as soon as possible;
  - d. The preparation of the electoral lists should be based as closely as possible on the Italian system.

Present Situation.

2. A General Order has been prepared by AMG laying down the procedure for preparing the electoral lists. This Order is based upon the Italian Decrees and Circulars in the matter. At the end of May the Order had been approved by AMG Legal Department. It then remains to be translated into Italian and Slovene. After this it will be signed and published.

New factors.

3. The decisions of the Paris Council of Foreign Ministers are so far known only from the press. For the purpose of this Memorandum they are assumed to be:
  - a. Venezia Giulia will be assigned to Jugoslavia, except the portion mentioned in the next sub-paragraph;
  - b. A part of Venezia Giulia equivalent to the Trieste and Gorizia Areas will be internationalized. The present Pola Area is included in the assignment to Jugoslavia.
  - c. The Constitution of the International Territory will be drafted by a special Commission of the "Big Four" - settled by the Peace Conference and approved by UN Security Council;
  - d. The basic principles of the Constitution will be:
    - i) the Governor to be appointed by the Security Council, after consulting Italy and Jugoslavia;
    - ii) the laws of the Territory to be based on democratic principles, including universal suffrage.

Am AMG  
indicate  
new situation  
in 4-5-46  
which should  
reflect will be  
drafted under  
present AG/45/19/LG

2009 Executive Group



- 110) 14/4/47 copies of both were sent to EAO. The policy so defined is:
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  - The Constitution of the International Territory will be drafted by a special Commission of the "Big Four" - settled by the Peace Conference and approved by UN Security Council;
  - The basic principles of the Constitution will be:
    - the Governor to be appointed by the Security Council, after consulting Italy and Jugoslavia;
    - the laws of the Territory to be based on democratic principles, including universal suffrage;
    - the rights of the citizens and the fundamental freedoms to be protected.

- The Peace Conference has been summoned for 29 July. It is doubtful if any appreciable practical steps towards the actual compilation of the electoral lists will have been taken by the time the Constitution of the International Territory comes into force.

#### Points for consideration.

- The new factors summarized above raise the following considerations:
  - the principal reason for modelling the Venezia Giulia Electoral Lists procedure upon the Italian system is that Zone A is juridically part of Italy. The decision to internationalize the major portion of Zone A abolishes this reason. There will be no more reason to base the procedure

Am AMG  
evidence  
new Venetian  
in 4-5-47  
which should  
not be with  
compiled under  
present list  
110

(PART 1)

seen by B.C. 13

16/7/46  
PP

-2-

- on the Italian precedents than on the Yugoslav ones.
- The use of Italian precedents may raise strong objections from certain states, e.g. Jugoslavia, concerned in the government of the internationalized territory.
- In any event the AEG General Order will immediately cease to apply to Pola which goes to Jugoslavia.
- We have no idea what will happen to AEG General Orders when the international status of the territory takes effect. It may be decided that they shall all cease to have validity.
- The General Order may also cease to apply in other parts of Zone A as we do not know how far the boundaries of the internationalized territory will coincide with those of the Trieste and Gorizia Areas of Zone A.
- The Order disavowing the preparation of electoral lists necessarily envisages the holding of elections at some time or other and the terms of the Order must necessarily govern to some extent the nature of such elections, e.g. the limits of the suffrage have to be defined in order to prepare the lists and thus the right to vote at any election has to be fixed. Assuming that the General Order will continue valid under the international regime, it may be charged against the Allies that they have prejudicially attempted to fix the limits of the suffrage beforehand.

6. A further point must be made which is not related to the decisions of the "Big Four" but to the time factor. Apart from the general principle that the Allied should encourage democratic institutions, one of the reasons for urging the speedy compilation of the electoral lists in Venezia-Giulia was the possibility of Jugoslavia holding elections in Zone B. This point was taken quite early - see para 3 of signal of 27 June 1945 at folio 1. In other words, the initiation of the electoral lists was looked upon as a stroke of political importance.

7. At the date of signal, however, it was considered in this 9/8 that AEG General Order could be prepared and put into operation much quicker than has proved to be the case. In the meantime, it is understood that the Yugoslavs have held elections of a sort in Zone B several months ago although there is no certain information on this point.

8. From this point of view, therefore, we have been outstripped by the march of events and "missed the bus".

G. C. R. WILLIAMS  
Major  
Local Government Sub Commission

CGR/ an

Copies to : Pola A  
Pola B  
VP CAS  
EC



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fringe beforehand.

6. A further point must be made which is not related to the decisions of the "Big Four" but to the time factor. Apart from the general principle that the Allied should encourage democratic institutions, one of the reasons for urging the speedy compilation of the electoral lists in Venezia-Giulia was the possibility of Jugoslavia holding elections in June 3. This point was taken quite early - see para 5 of signal of 27 June 1945 at folio 4. In other words, the initiation of the electoral lists was looked upon as a stroke of political importance.

7. At the date of signal, however, it was considered in this S/C that the General Order could be prepared and put into operation much quicker than has proved to be the case. In the meantime, it is understood that the Jugoslavs have held elections of a sort in June 3 several months ago although there is no certain information on this point.

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CCB/ an

Copies to : Pola A  
Pola B  
VP CAS  
MC  
CC  
Vient

O.G.R. WILLIAMS  
Major  
Local Government Sub Commission

000



2807

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ALLIED FORCE HEADQUARTERS  
G-5 Section  
APO 512

G-5: 000.1-1

28 September 1945.

SUBJECT: Elections in Venezia Giulia.

TO : Headquarters, Allied Commission, APO 394

1. Reference your AC/45/19/LEG of 19 September 45.
2. Your views on the preparation of electoral lists for that part of Venezia Giulia administered by AMG are fully agreed. It is confirmed that there is no objection to obtaining the advice of Italian expert officials on technical questions of law and drafting.

/s/ for

A. L. HAMBLIN  
Brigadier General, GSC  
Assistant Chief of Staff, G-5

Copy to: AMG, Venezia Giulia  
British Resident Minister  
U.S. Political Adviser

6659

le 7-6

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HEADQUARTERS ALLIED COMMISSION  
APO 394  
CIVIL AFFAIRS SECTION

AC/45/19/LG

Tel: 478190  
19 September 1945.

SUBJECT: Preparative of electoral lists in Venezia Giulia.

TO : APCQ (C-5)

1. Reference is made to your letter dated 11 August (subject - Elections in Venezia Giulia) and to AMG XIII Corps signal 8/237 of 15 August to you, copy to this HQ. Your letters of 23 August to this HQ and 6 September to HQ XIII Corps are also relevant.
2. This HQ accepts the view of AMG XIII Corps that it is not expedient to allow local elections in Venezia Giulia at this stage. It will be appreciated, however, that it would in any event be impossible to hold such elections until registers of voters or electoral lists have been prepared.
3. The British and United States Governments have stated through their Rome Embassies that they are in favour of the preparation of electoral lists at this stage.
4. For your information, electoral lists have been prepared or are in course of preparation in the remainder of Italy. In Central and Southern Italy the preparation was commenced in February 1945: in the five Northern Regions of Emilia, Liguria, Lombardia, Piemonte and Venezia the preparation of the lists was commenced by direction of the OCAO on 15 July. The franchise is defined and the procedure for preparing the lists laid down in a number of Decrees of the Italian Government, commencing with D.L. 28 September 1944 No. 247. These Decrees have been implemented in the Regions above-mentioned by AMG Order.
5. It is considered that the procedure to be adopted for Venezia-Giulia should follow as closely as possible that adopted for the remainder of Italy. As however the Italian Government Decrees mentioned in para 4 cannot be implemented in Venezia Giulia, the procedure must be defined in an AMG General Order.
6. A number of technical difficulties in the preparation of this order will arise, but these are all believed to be surmountable. It is essential, however, that there should be consultation with the appropriate officials of the Italian Government on the matter. It is not proposed to consult or even discuss with the Italian Government the policy involved or decisions taken, but merely to have the advice of Italian expert officials on technical questions of law and drafting. Have you any comments?

FOR THE CHIEF COMMISSIONER:

Copies to: SCAO Venezia Giulia  
Chief Commissioner  
Exco. Commissioner  
Polad (A)  
Polad (B)

/s/ M. CARR  
Brigadier  
VP CA Section

6058

See 7-6



2809

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COPY

COPY

FMHQ REPEATED AME EIGHTARMY AND AME THIRTEEN CORPS FOR INFO

681

27th June, 1945

PRIORITY

SECRET PD

SUBJECT IS VENEZIA GIULIA PD

PARA ONE PD INSTRUCTIONS ARE REQUESTED ON POLICY WITH REGARD TO ABLE NATIONAL ELECTIONS BAKER LOCAL ELECTIONS ON COMMUNAL LEVEL CHARLIE LOCAL ELECTIONS ON PROVINCIAL LEVEL PD

PAREN TO FMHQ REPEATED ALG EIGHTARMY AND ALG THIRTEEN CORPS FOR INFO FROM HQ ALCOM CITE ASSOC PAREN

PARA TWO PD ABLE NATIONAL ELECTIONS PD NEW ITALIAN GOVERNMENT INTEND TO SUMMON CONSTITUENT ASSEMBLY AS SOON AS POSSIBLE PD ASSEMBLY MAY DETERMINE INSTITUTIONAL QUESTION AND MAY ALSO DETERMINE NEW ITALIAN CONSTITUTION IN GENERAL PD INQUIRY BY ITALIAN GOVERNMENT MAY BE EXPECTED IN NEAR FUTURE AS TO WHETHER PARTS OF VENEZIA GIULIA UNDER AME WILL PARTICIPATE PD REFUSAL WOULD DENY TO INHABITANTS ANY SAY IN FUTURE CONSTITUTION OF THE STATE PD BRACKET ONE FROM WHICH THEY HAVE NOT YET BEEN FORMALLY DETACHED BY ANNEXATION AND BRACKET TWO BRACKET TO WHOSE JURISDICTION THEY MAY ULTIMATELY RETURN PD

PARA THREE PD BAKER LOCAL ELECTIONS IN COMMUNES PD IF YUGOSLAV GOVERNMENT SETS UP ELECTED LOCAL AUTHORITIES IN THE AREA IT ADMINISTERS CMA DENIAL BY ALLIES OF THE LOCAL GOVERNMENT SUB COMMISSION

478190

NICHOLAS PIOMBINO  
CWO USA  
Asst. Adjutant

6037



11701