

Declassified E.O. 12356 Section 3.3/NND No. 785017

ACC

10000/109/809

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10000/109/809

SUPPLIES, AC TO UNRRA
DEC. 1945

62x (un).
250 Please see 1-4 for info.
PC for action
2/12/20
2/12/20

40069 4049
12
OUTGOING MESSAGE

HEADQUARTERS ALLIED COMMISSION

22 DEC. 1945

FROM : HQ ALLIED COMMISSION (FOREIGN TRADE) 3/C

DEC 28 1945

TO (FOR ACTION) : COMBAT FORCES HQB. COM. FOR CLAC

TO (INFORMATION) : H.Q. (LONDON) FOR G. H. H. SECRETARIAT
(PTD) FOR PHO

Ref. No. : 9588 Security Classification : UNCLASSIFIED

This is MCC 423.

Subject proposed UNRA Italian Supply Program 1946.

1. Allied Commission has completed preparation of a recommended plan for UNRA Italian supply Program for 1946.

2. This plan has been prepared in full collaboration with Italian Government which has now adopted the plan expressing its agreed views.

3. Italian Government has transmitted copies of its plan thus agreed to UNRA Italian Mission under cover of letter quoted below and to Allied Commission under cover of a second letter also quoted below.

4. Detailed breakdown of commodities giving weights and values is shown in accompanying tables. Breakdown by month of loading is also given in agreed Program but not included in this cable.

5. Loadings of following principal items are concentrated in first six months: wheat, sugar, fats and oils, cotton, wool, cellulose for rayon and paper, tanning extracts, rubber, carbon black, special cellulose for tire cords, lumber, refined steel, cast iron, copper wire bars, tin, ammonium nitrate.

6. Program in full, accompanied by introductory notes and justifications, follows by airmail.

7. Letter from Italian Government to UNRA Italian Mission, translated, reads as follows: "1. The Italian Government thanks the UNRA mission most sincerely for the spirit of understanding shown in its representation of the essential needs of the Italian people and asks the mission to convey to the quarters of UNRA its feelings of profound gratitude for the aid which the administration is about to give in 1946. 2. Thanks to this spirit of understanding the danger will be avoided of a interruption in the flow of supplies in the early months of 1946 and there will be, on the contrary, an assurance of that continuity which, by making it possible to end and to work, will be able to contribute to the inspiration of confidence in the future and guarantee social tranquillity. 3. The Italian Government sends herewith a program of distribution drawn up in agreement with the Economic Section of Allied Commission and would appreciate it if the supplies to Italy in 1946 could follow this plan. The program is not a promise of limitation of the economic

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2. This plan has been prepared in full collaboration with Italian Government which has now adopted the plan expressing its agreed views.
3. Italian Government has transmitted copies of the plan thus agreed to UNRRA Italian Mission under cover of letter quoted below and to Allied Commission under cover of a second letter also quoted below.
4. Detailed breakdown by commodities giving weights and value is shown in accompanying tables. Breakdown by month of loading is also given in agreed program but not included in this circle.
5. Loadings of following principal items are concentrated in first six months: wheat, sugar, rice and oils, cotton, wool, cellulose for rayon and paper, tanning extracts, rubber, carbon black, special cellulose for tire cords, lumber, semifinished steel, cast iron, copper wire bars, tin, ammonium nitrate.
6. Program in full, accompanied by introductory notes and justifications, follows by airgram.
7. Letter from Italian Government to UNRRA Italian Mission, translated, reads as follows: "1. The Italian Government thanks the UNRRA Mission most sincerely for the spirit of understanding shown in its appreciation of the essential needs of the Italian people and asks the mission to convey to the Headquarters of UNRRA its feelings of profound gratitude for the aid which the administration is about to give in 1946. 2. Thanks to this spirit of understanding the danger will be avoided in an interruption in the flow of supplies in the early months of 1946 and there will be, on the contrary, an assurance of that continuity, which, by making it possible to rest and to work, will be able to contribute to the inspiration of confidence in the future and guarantee social tranquillity. 3. The Italian Government submits herewith a program of Distribution drawn up in agreement with the Economic Section of Allied Commission and would appreciate it if the supplies to Italy in 1946 could follow this plan. 4. The present situation does not permit a precise indication of the economic development during the coming year, consequently, the distribution proposed in the program enclosed is firm for the first quarter only and should be consi-

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M. L. S.

(Advance copy to EC)

(H.M.S.)

-2- (cont'd)

dered as indicative for the later months. The Italian Government would like, if possible, a periodical revision of the program itself in accordance with the development of the country's economic activity, which will also depend on the conclusion of commercial agreements with other countries. 5. The program as drawn up recognizes that the activities of UNRRA in 1946 will not be limited to assistance simply in feeding the populace, but will be directed also to give an initial impetus to recovery in the various other branches of the country's economy. 6. This allocation by UNRRA represents for Italy an important contribution. However, the Italian Government once more feels its self duty bound to state that UNRRA's valuable aid will satisfy only the most elementary needs of Italian life and economy, whilst, to put the country on the road towards a higher standard of living and of economic efficiency, it is absolutely necessary to obtain credits to carry out the "General Plan" of supplies drawn up by the government and already sent to the Allied authorities.

8. Letter from Italian Government to Allied Commission, translated.
reads as follows: "1. the Italian renues its sincere thanks to the Allied Commission for the prompt steps it has taken to avoid an interruption in the early months of 1946 in the flow of materials essential to Italy, and present herewith a firm program ensuring the contribution which should be made by UNRRA in 1946 as part of the help which it wishes to give to Italy. 2. This Program reflects the suggestions made by Allied Commission with whom it has been agreed. 3. The UNRRA contribution represents valuable aid generously given to Italy by the United Nations. However, it can serve only to maintain the standard of life and the Italian economy at their present modest level, from the point of view of both feeding and of productive capacity. The Italian Government therefore counts in the future on the valuable support of the Allied Commission in obtaining the finance necessary to cover the difference between the total need, set out in the "General Plan" of the Italian Government and that part of the supplies which it is hoped will be undertaken by UNRRA. 4. Italy proposes to earn, as soon as possible, her place in the world economy and therefore intends to organize its foreign trade without delay, by means of procedures unencumbered by bureaucracy, which will permit the direct reestablishment of business relations. Manifestly this will be possible only when Italy has adequate foreign exchange at its disposal, but, so great is the need for imports such foreign funds can be obtained only through a maximum development of the export trade and the reclaiming of its former credit standing on foreign markets. 5. Italy cannot base its foreign trade solely on an agricultural economy; she must reactivate her industries which, for the most part undamaged by the war, possess modern and highly developed equipment, and specialized labor which has attained a high degree of technical skill. These and other factors will, beyond doubt, enable products to establish themselves on foreign markets. 6. The Italian Government, which has had so much proof of the spirit of understanding which animates the Allied Commission in its consideration of the problems of our country, trusts that such valuable collaboration will continue". 7. Tables referred to in para 4. are given below.

Precedence: PRIORITY

Office of Origin: ECONOMIC SECTION

Tel. No.: 461

Signature: (Lt. Col. F. W. Tobey)

Authenticated

G. J. LEONE

CWO US

Asst. Adjut.

of supplies drawn up by the government and already sent to the Allied authorities".

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DISTRIBUTION

ACTION DIRECTOR: Econ Sec 25
(OSG) (6)
(Supply Group (2))
(Program Branch (2))
(Acquisition Branch (3))

ADVANCE COPIES TO: Commerce SC (2)
Finance SC
Food & Agri SC (2)
Ind. Utilities SC (2)
Coal Div (1)
En SC (2)

INFO:

Chief Commissioner
Exec Comm (2)
CC Br. East
CA US Dist
WCA Room
MWH
N16

SUMMARY : COST OF TOTAL PROGRAM AND OF THE UNRRA PROGRAM

	<u>TOTAL</u>	<u>UNRRA</u>
Foodstuffs	293,610,000	204,177,000
Coal	70,000,000	36,750,000
Petroleum products	46,638,000	14,072,000
Fats and oils, incl. allied products	24,856,000	12,760,000
Textile raw materials	123,570,000	33,880,000
Hides and related products	28,300,000	13,700,000
Rubber and allied products	20,858,000	8,262,000
Raw materials for paper industry	4,375,000	1,312,500
Lumber	69,000,000	4,500,000
Materials for building industry	8,320,000	1,950,000
Steel, steel products and raw materials for steel industry	42,230,000	6,900,000
Non ferrous metals	29,480,000	4,320,000
Agricultural supplies	23,567,000	9,957,000
Chemical products	3,000,000	---
Miscellaneous industrial supplies	2,200,000	---
Medical and health supplies	10,000,000	10,000,000
Industrial and utilities equipment, parts	60,000,000	5,000,000
Total	\$ 861,604,000	367,550,500
Contingency	100,000,000	22,449,500
Freight	138,500,500	60,000,000
Grand Total	\$ 1,100,104,000	450,000,000

	(\$ 000's)		(000's)	
	TOTAL	UNRRA	TOTAL	UNRRA
FOODSTUFFS				
1) <u>Foodstuffs for direct consumption</u>	293,610	294,177		
	273,820	199,186		
Wheat	143,150	113,400	2,045	1,620
Dehydrated Soup	2,310	2,310	6	6
Sugar	18,670	10,036	152	82
Fats	24,000	16,000	96	66
Salted fish	10,500	7,040	43	32
Coffee	9,100	1,800	27	6
Milk, whole, powdered	2,520	2,520	3	3
Milk, skim, powdered	1,400	1,400	2	2
Milk, evaporated	6,630	6,630	26	26
Meat	26,000	12,000	52	24
Dried legumes (pulses)	15,540	10,500	111	75
Misc. foods and special contingency reserve	20,000	15,000		
2) <u>Foodstuffs for processing -</u>				
<u>Infants and convalescent foods.</u>	14,700	4,991	66.82	26.22
Barley	96	96	1.2	1.2
Sugar	94	94	.75	.75
Fats	35	35	.07	.07
<u>Meat processing</u>				
Frozen meat	7,000	2,330	14	4.66
Accessories (interiors)	500	170	2.8	
<u>Marzabadi</u>				427

Concentrated Soup	2,310	2,310	6	6
Sugar	18,670	10,006	152	82
Fats	24,000	16,000	96	66
Salted fish	10,500	7,040	48	32
Coffee	8,100	1,800	27	6
Milk, whole, powdered	2,520	2,520	3	3
Milk, skim, powdered	1,400	1,400	2	2
Milk, evaporated	6,630	6,630	26	26
Meat	26,000	12,000	52	24
Dried legumes (pulses)	15,540	10,500	111	75
Misc. foods and special contingency reserve	20,000	15,000		
1) <u>Foodstuffs for processing -</u>				
<u>Infants and convalescent foods.</u>	14,790	4,991	66.82	26.22
Barley	96	96	1.2	1.2
Sugar	94	94	.75	.75
Fats	35	35	.07	.07
<u>Ment processing</u>				
Frozen meat	7,000	2,330	14	4.66
Accessories (interiors)	500	170	2.8	94.27
<u>Marmalade</u>				
Sugar	4,000	1,500	82	12
<u>Chocolate and cocoa products</u>				
Cocoa beans	2,400	500	11	4.6

	(\$ 000'S)		(000'S)	
	COST		TONS	
	TOTAL	UNRRA	TOTAL	UNRRA
<u>Tin plate</u>	665	266	5	2
<u>Coal :</u>	70,000	36,000	10,000	5,250
<u>Petroleum products :</u>	46,688	14,072	535	200
Gasoline	10,700	4,000	535	200
Kerosene, Gas Oil	7,320	2,380	610	240
Fuel Oil	9,000	2,520	1,500	420
Lubricants	10,000	3,600	100	36
Petroleum Coke	468	72	39	6
Bitumen	4,600		140	
Paraffin and Vaseline Oil	4,600	1,000	23	5
<u>Fats and Oils Incl. Allied Products :</u>	24,256	12,760		
Animal Fats and Oils	2,000	750	8	3
Oil Seeds (38% Oil)	6,400	2,970	72	33
Copra	5,800	3,400	50	34
Colophony (Rosin)	6,000	3,000	30	15
Palm Oil	4,576	2,640	26	15
<u>Textile Raw Materials :</u>	123,570	32,880		
Raw Cotton	42,500	9,000	85	13
Greasy Raw Wool (scoured basis)	57,600	16,800	48	14
Wool Rags	10,000	4,950	24	11
Jute	4,000	1,600	20	8

Petroleum products :

Gasoline	14,072	535	200
Kerosene, Gas Oil	4,000	610	240
Fuel Oil	2,830	1,500	420
Lubricants	2,520	100	36
Petroleum Coke	3,600	30	6
Bitumen	72	140	
Paraffin and Vaseline Oil	1,000	23	5

Fats and Oils Incl. Allied Products :

Animal Fats and Oils	12,760	8	3
Oil Seeds (38% Oil)	750	72	33
Copra	2,970	58	34
Coleophony (Resin)	3,400	30	15
Palm Oil	3,000	26	15

Textile Raw Materials :

Raw Cotton	33,330	85	18
Greasy Raw Wool (scoured basis)	9,000	48	14
Wool Rags	16,800	24	11
Jute	4,950	20	8
Cellulose for Rayon and Cotton Linters	1,600	51	9

	(\$ 000'S)		(000'S)	
	COST		TONS	
	TOTAL	UNREG.	TOTAL	UNREG.
<u>Hides and Related</u>				
<u>Prod.:</u>	22,300	12,700		
Cattle Hides	26,400	12,400	66	31
Tanning Products	1,900	1,300	17.5	12
<u>Rubber and Allied:</u>	20,353	8,262		
Natural and Synthetic Rubber	15,000	6,000	30	12
Carbon black	4,200	1,600	12	4.3
Cellulose for rayon	1,090	435	6.4	2.55
Chemicals and Ingredients	360	147		
<u>Raw Materials for Paper Industry:</u>	4,675	1,312.5		
Cellulose	4,375	1,312.5	65	17.5
<u>Lumber:</u>	69,000	4,500	2,300	150
<u>Materials for the Building Industry:</u>	3,320	1,250		
Paper bags	500	500	2	2
Asbestos	1,500	400	15	4
Fire-clay)				
China-clay)	1,500	450	100	30
Refractories	4,620	600	77	10

Cattle Hides	26,400	12,400	66	31
Tanning Products	1,900	1,300	17.5	12
<u>Rubber and Allied :</u>	<u>20,358</u>	<u>8,262</u>		
Natural and Synthetic Rubber	15,000	6,000	30	12
Carbon black	4,200	1,620	12	4.3
Cellulose for rayon	1,090	435	6.4	2.53
Chemicals and Ingredients	360	147		
<u>Raw Materials for Paper Industry :</u>	<u>4,875</u>	<u>1,312.5</u>		
Cellulose	4,875	1,312.5	65	17.5
<u>Lumber :</u>	<u>68,000</u>	<u>4,500</u>	<u>2,300</u>	<u>150</u>
<u>Materials for the Building Industry :</u>	<u>2,320</u>	<u>1,950</u>		
Paper bags	500	500	2	2
Asbestos	1,500	400	15	4
Fire-clay) China-clay)	1,500	450	100	30
Refractories	4,620	600	77	10
				128

	(\$ 000'S) COST	(000'S) TONS
TOTAL	UNREQ.	TOTAL
<u>Steel, Steel Products and</u>		
<u>Raw Materials for Steel</u>		
Industry :		
Semi-finished steel	42,280	6,900
Pig-iron	25,000	4,500
Steel scrap	3,230	2,400
Mineral for Steel ind.	7,000	350
(wangerege, chromo, etc.)		80
<u>Non-Ferrous Metals :</u>		
Copper	29,430	4,320
Tin	18,430	3,600
Other	6,000	720
	5,000	720
<u>Agricultural Supplies :</u>		
Ammonium Nitrate	23,567	9,967
Potassium Chloride	5,070	5,070
Sweet Potatoes	1,600	40
Phosphatic Rocks	1,000	1,000
Forage For Seeds	12,000	700
Oil Seed Cakes		1
Cotton Seeds		20
Linsed Seeds	2,500	2,500
Vetch Seeds		1
Agricultural Machinery	1,397	1,397
Chemical Products	3,000	3,000
Miscellaneous Industrial		
Supplies :	3,200	3,200

Steel scrap	2,230	2,400	82	60	
Mineral for Steel Ind. (manganese, chrome, etc.)	7,000		350		152
Non-Ferrous Metals :					
Copper	29,430	4,220			
Tin	13,490	3,600	77	(x) 15	(10 E)
Other	5,000	720	5	6	(5 E)
	5,000		3		1.5
Agricultural Supplies :	23,567	9,967			
Ammonium Nitrate	5,070	5,070	73		73
Potassium Chloride	1,600		40		
Sweet Potatoes	1,000	1,000	10		10
Phosphatic Rocks	12,000		700		
Forage For Seeds }					
Oil Seed Cakes }			1	1	
Cotton Seeds }			20	20	
Linseed Seeds }	2,500	2,500	.1	.1	
Vetch Seeds }			.3	.3	
			3	3	
Agricultural Machinery	1,397	1,397			
Chemical Products	2,000				
Miscellaneous Industrial Supplies :	2,200				
Medical and Health Supplies :	10,000	10,000			
Industrial and Utilities Equipment, parts :	60,000	5,000			

(x) E : Electrolytic
P : Blister

785017

ECONOMIC SECTION

Date 23/12-45

Fr	To	Fr	To
✓ Acting Vice President		Finance S/C	
Deputy Vice President		Commerce (PT) S/C	
Price Branch		Labor S/C	
Chief Staff Officer			
Staff Officer		Chief Commissioner	✓
Administrative Asst.		Exec. Commissioner	
Adm. & Pers. Br.		Civil Affairs Sec.	
Adm. Officer PEA		Establishments Sec.	
Message Center		G-1 (A)	
		G-1 (B)	
Supply Group - Chief			
Proc. Coordination Br.			
Requisition Branch			
Surplus & Sp. Mat. Br.			
Captured Enemy Mat. Br.			
Food & Agr. S/C			
Ind. & Ut. S/C			
Tra. & Shipping S/C			
		ATTENTION OF:	
For appropriate action		Information	✓
Please see me		Investigation & Report	
Dispatch		Note & Retain	
Circulation & Return		File	
Note & Return		Remarks/Recommendation	
Signature		Concurrence	

NOTE: Initials should be placed on correspondence and not on this sheet. Please use Routing & Work Sheet for comments.

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g
(MAH)

4056

MEMORANDUM FOR THE RECORD OF
PHONE CALL TO WASHINGTON AT
1700 HOURS 20 DECEMBER 1945
72 Minutes

1. Participating on the Rome end were Mr. Hodgetts, Mr. Holstein, Mr. Cleveland; on the Washington end Mr. Keeny, Mr. Hunt, Mr. Heiser, Mr. Luzzatto.

2. Principles Governing Transition Supply Functions from AC to UNRRA. We read to Mr. Keeny the attached statement, all of which had been agreed between Hodgetts and Cleveland. Keeny approved, but said that in his view: (a) the transition period should be as brief as possible, and (b) the number of people who operate with "two hats" should be as few as possible.

3. FEA Program. Mr. Hunt said he was sending us a cable on the balance of the FEA program. The general principle involved is that the short falls against the basic program, especially on coal and wheat, are to be made up by shipments in January or early February.

4.a) Wheat Shipments. A cable is coming to us stating the exact wheat shipping position. The following is an advance statement:

In December 160,000 tons of wheat will be shipped. On 1 January the cumulative back log of wheat will be 149,000 tons (which will be shipped in January on a FEA basis), plus 91,500 tons of flour, part of which will move in January and the rest in early February. During the period September through December loadings, the following quantities will have moved as of 31 December:

Wheat	641,000 tons
Flour	106,000 tons

b) Wheat Stocks. Both Mr. Keeny and Mr. Hunt emphasized the importance of sending to Washington detailed information about wheat stocks, especially in non-producing areas, and the actual diet of the people -- all this as ammunition in trying to get additional wheat allocated from week to week.

I said that according to our present information we wanted at least six ships of wheat/flour to be diverted for arrival December or early January, in order to avoid an otherwise certain cut in the pasta ration in several critically deficient areas. We are to send a cable on this.

5. 1946 Program. I summarized the status of the 1946 program, and said that the Government would be despatching letters to UNRRA and AC on it within a day or two. Keeny and Hunt requested that as soon as letters were received all the figures (total and UNRRA) be cabled to Washington together with the texts of the letters. In this connection Keeny asked us to remind the Government of limitations on the program which will be imposed by availability considerations as well as UNRRA policy considerations.

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6. POL Keeny asked if we could handle the POL problem administratively on the assumption that UNRRA becomes the importing agent for both the UNRRA program and the non-UNRRA Italian Government program. I said I thought we could handle it, but would need additional people, especially a good top POL man. Keeny asked that we forward a request to recruit such a man to UNRRA Washington.

CSO
Action

7. Feeding of Italian Army and Carabinieri. On the cable Sacerdoti has received, giving him figures for feeding of the Italian Army and Carabinieri, Heiser made the following five suggestions: (1) Take care of the flour out of the present arrivals, since all flour under basic program has actually been bought with YT money (in order not to have to pay the U. S. Government subsidy); (2) Take the sugar out of locally produced stocks, if possible; (3) Fish can be used as a meat substitute and should be available through an Italian Government deal with Norway; (4) Coffee will have to come from Brazil; (5) Pepper would presumably come from India; (6) Dried vegetables would have to come from the U.S., but they are almost impossible to get.

Action
- P. G. P.

8. Return of Luzzatto. I raised the question of the date on which Bruno could return. It requires further discussion in Washington.

9. Assistant Special Representative. I was instructed orally that appointment of Holstein as Assistant Special Representative of FEA should be handled in the field.

no handling

10. Article. Washington asks that we send, as soon as available, Saraceno's article on the 1946 economic outlook which has been in preparation for sometime. A status report was also requested on the Italian Government rehabilitation program for railroads.

11. Food for Workers. In answer to a prior query, Washington was referred to U. S. Embassy cable 4080 of 18 December on the diet of working men's families.

12. British Share of Basic Program. I mentioned that Col. Tooby is going to London on the British share of the basic program.

Harlan Cleveland
HARLAN CLEVELAND
Acting Vice President
Economic Section, A.C.

Distribution:
Col. Densmore
Col. Walton
Mr. Holstein

GENERAL PRINCIPLES WHICH WILL GOVERN TRANSITION OF
SUPPLY FUNCTIONS FROM ALLIED COMMISSION TO UNRRA

1. The target date for turn-over of supply and economic functions from ALCON TO UNRRA and Embassies will be January 15-31, 1945.
2. Certain key personnel will during transition period (a few weeks before and after the turn-over date) hold appointment in both Allied Commission and UNRRA, and do business from day to day in whichever capacity is appropriate to the particular jobs they are assigned.
3. Recruitment shall commence immediately to fill the approved positions in the recruitment schedule for the Bureau of Requirements and Distribution. All recommendations for appointment in the Bureau will be approved by the Deputy Chief of Mission for Requirements and Distribution.

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