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Declassified E.O. 12356 Section 3.3/NND No. 785017

ACC

10000/109/1135

Declassified E.O. 12356 Section 3.3/NND No.

785017

35

REGISTRY OFFICES FOR SAILORS
AUG. - NOV. 1944

13

Maj Gumpel:

Please note folio 12, the explanation for the
3 1/2 month delay in reply to the PM's ltr.

cc 1015-
28/1000

28 Nov
see 114

Declassified E.O. 12356 Section 3.3/NND No.

785017

5722

NSC/1176

28 November 1944.

My dear Mr. Prime Minister:

In reply to your letter No. 10616/13.8 of 2 August 1944, there is no objection to the re-establishment of Engagement or Registry Offices for Italian seamen under Port Captaincies, provided, as stated in your letter No. 16642/10616/13.8 of 16 October 1944, no fees are charged and no monopolies are created over the process of employment.

The interested Allied authorities will be informed accordingly.

Yours very truly,

Wm W Stone

KILBRY W. STONE
Commodore, USNR
Chief Commissioner

His Excellency Ivanoe Bonomi
The President of the Council of Ministers
Italian Government
Rome.

5721

8004
HQ
HEADQUARTERS, ALLIED COMMISSION
APO 394
Navy Sub-Commission

12
NSC/1207

24 November 1944.

Rec. 28th Nov. *File*

MEMORANDUM :

To : Chief Commissioner, Hq, AC.
Via : Labor Sub-Commission, Hq, AC.
Subject : Reply to Letter to Prime Minister. 8

1. The attached correspondence file No. 8004/COS of 23 November 1944 is returned herewith. A chronological sequence of events leading to the settlement of the matter of employment of Italian merchant seamen through the offices of Port Captaincies is indicated below:

- (a) Letter from Prime Minister No. 10614/13/8 of 2 August 1944 received about 8 August 1944.
- (b) Copy of Prime Minister's letter 2 August referred to Shipping Sub-Commission, AC (MEDBO) for comments, 11 August 1944.
- (c) Prime Minister's letter 2 August 1944, acknowledged 12 August 1944 requesting additional particulars to determine facts involved.
- (d) Letter received from Shipping Sub-Commission, AC dated 19 August recommending Italian merchant seamen be employed through Port Captaincies.
- (e) Shipping Sub-Commission, AC letter 19 August 1944 referred to Labor Sub-Commission, AC 23 August 1944 for comments.
- (f) Labor Sub-Commission, AC letter LAB 091.411 of 30 August received, objecting to employment of seamen through offices Port Captaincies, stating that all labor must be employed through Provincial Labor offices.
- (g) Navy Sub-Commission, AC letter NSC/816 of 8 September 1944 transmitted to C. in C., Med. for decision, inasmuch as employment through Port Captaincies had been approved by C. in C., Med. as early as 19 February 1944.

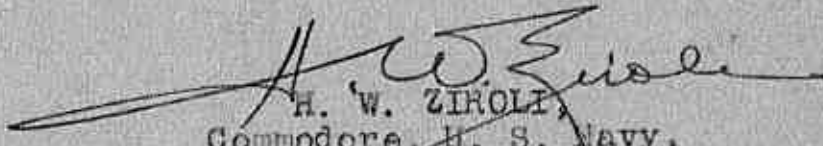
Memorandum to Chief Commissioner, via Labor Sub-Commission, AC
24 November 1944, Ref: NSC/1207, Subj: Reply to letter to
Prime Minister. (Cont'd.)

-
- (h) Prime Minister requested by AC letter A/GC/040 of 11 September 1944 to furnish additional information requested in letter 12 August 1944.
 - (i) Letter received from MEDBO dated 15 September 1944 adhering to decision that merchant seamen be employed through Port Captaincies. This letter was referred to Labor Sub-Commission, AC by hand with understanding that reply would be prepared by that Sub-Commission.
 - (j) C.in C., Med.'s letter No. 0060/8 of 30 September 1944 received concurring in MEDBO's letter 15 September 1944. Copy of this letter was referred to Labor Sub-Commission by hand.
 - (k) Prime Minister's letter No. 16642/10616/13A of 16 October 1944 received 19 October 1944 containing the additional information requested on 12 August 1944 and 11 September 1944.
 - (l) Navy Sub-Commission, AC letter NSC/1033B of 21 October 1944 informed Labor Sub-Commission that reply to MEDBO's letter of 15 September 1944 and C.in C., Med.'s letter of 30 September 1944 had not been received.
 - (m) Labor Sub-Commission, AC letter LAB 4692 of 25 October 1944 enclosed copy of Labor Sub-Commission letter of 3 October 1944, not previously received, adhering to original position that seamen should be employed through Provincial Labor offices.
 - (n) Dispatch 031024A, copy attached sent to C.in C., Med. (INFO) MEDBO requesting conference.
 - (o) Conference held in Labor Sub-Commission, AC offices 10 November 1944 at which agreement was reached that merchant seamen would be engaged through the offices of Port Captaincies. Labor Sub-Commission agreed to inform Navy Sub-Commission by letter, conditions under which facilities of Port Captaincies could be utilized for employment of merchant seamen.
 - (p) Labor Sub-Commission, AC letter 091.4692 of 10 November 1944 received 17 November 1944 stating conditions referred to above.

Memorandum to Chief Commissioner, via Labor Sub-Commission, AC
24 November 1944, Ref: NSC/1207, Subj: Reply to letter to
Prime Minister (Cont'd.)

- (q) Navy Sub-Commission letter NSC/1176 of 18 November prepared informing Prime Minister that there is no objection to the establishment or engagement or registration offices for Italian seamen under Port Captaincies.

2. It is noted from above correspondence that Navy Sub-Commission, AC acted in the capacity of an intermediary in view of the fact that the original letter from the Prime Minister dated 2 August 1944 was referred to this Sub-Commission for action. Furthermore, complete information was not received from the Prime Minister until 16 October 1944 or over two (2) after it was first requested, on 12 August 1944.


H. W. ZIROLI
Commodore, U. S. Navy,
for Chief, Navy Sub-Commission, AC.

1-Incl.
Copy of Dispatch
031024A - 3/11/44.

5718

Declassified E.O. 12356 Section 3.3/NND No. 785017

S. 1320b.

NAVAL MESSAGE.

For use in
Signal
Department
only

Originators Instructions
(Indication of Priority,
Intercept Group, etc.)

RESTRICTED - ROUTINE

Codress/Plaindress

No. of
Groups

TO:

C. in C. MED (R) MEDBO

FROM:

NAVY SUB COM.

REFER YOUR LETTER MED 0060/8 OF 30 SEPTEMBER LABOR
SUB-COMMISSION AG ADHERES TO POSITION THAT MERCHANT
SEAMEN MUST BE EMPLOYED THROUGH PROVINCIAL LABOR OFFICES
AND NOT THROUGH PORT CAPTAINCIES X REQUEST CONFERENCE
BETWEEN MEMBER YOUR STAFF, MEDBO AND LABOR SUB-COMMISSION
AG, TIME AND PLACE AT YOUR CONVENIENCE TO ADJUST
DIFFERENCES.

System

P.L. Code or Cypher

Receipt

Time of
Despatch

Operator

How

5717

50

Declassified E.O. 12356 Section 3.3/NND No. 785017

File

8

Tel Ext 341

LWS/el

Office of the Chief of Staff

Reply to letter from the Prime
Minister

Navy Subcommission, Hq, AO

returned to Navy
23 November 44

8004/cos.

Reference your letter NSC/1176, dated 18 November 44, addressed to the Prime Minister, for the signature of the Chief Commissioner. the latter desires an explanation as to the reason for the three-and-a-half-month delay in preparing this reply to Bonomi's letter #10616/13.8 of 2 August 44.

[Signature]
Chief Staff Officer
To the Chief of Staff

BU
28 Nov
[Signature]

5710A

[Signature]
23/11

Declassified E.O. 12356 Section 3.3/NND No. 785017

S. 1320b.

8004-8
NAVAL MESSAGE.

For use in
Signal
Department
only

Originators Instructions
(Indication of Priority,
Intercept Group, etc.)

RESTRICTED - ROUTINE

Codress/Plaindress

No. of
Groups

TO:

C. in C. MED (R) MEDCO

FROM:

NAVY SUB COM.

13 NOV Recd

W
R
I
T
E

REFER YOUR LETTER MED 0060/8 OF 30 SEPTEMBER LABOR SUB-COMMISSION 5
AC ADHERES TO POSITION THAT MERCHANT SEAMEN MUST BE EMPLOYED 10
THROUGH PROVINCIAL LABOR OFFICES AND NOT THROUGH PORT CAPTAINCIES 15
REQUEST CONFERENCE BETWEEN MEMBER YOUR STAFF, MEDCO AND LABOR 20
SUB-COMMISSION, AC, TIME AND PLACE AT YOUR CONVENIENCE TO 25
ADJUST DIFFERENCES. 30

Copy to:

Chief of Staff, AC.
Labor Sub-Commission, AC.

System

P/L Code or Cypher

Time of
Receipt Despatch

Operator

P.O.O.W.

Date

Declassified E.O. 12356 Section 3.3/NND No. 785017

ALLIED CONTROL COMMISSION
Inter Office Memo

From : Major L.W. STEARNS
Office of the Chief of Staff.

SUBJECT : Prime Minister Bonomi's letter on
registry offices for sailors.

TO : Navy Sub-Commission Hq, ACC.

File No. 8004/COS

20 Oct 44

Please prepare reply for the signature of the Acting Chief
Commissioner.

(sgd) L.W. STEARNS

Copy to : MAJOR QUAYLE

BU
22 Oct 44
16010
PIA.
23/X

TRANSLATION

M. 16642/16616, 1/8

THE PRESIDENT OF THE COUNCIL OF MINISTERS

Rome, 16 October 1944

Dear Commadore,

I refer to your letter n. 8/00/166 of September 11th concerning the registry offices for sailors.

As I told you in my letter of August 2nd, the control of Naval Authorities on the registry offices means to avoid two inconveniences: fee and indiscriminate embarking.

The possibility of admission for embarking is subordinated to the payment of a fee, thus annulling the right to embark acquired by the sailor according to the priority of inscription in the registers of the offices, is according to the longest period of unemployment.

The embarking of sailors whose technical ability hasn't been tested and whose penal and political precedents haven't been looked into exposes the shipowners to get crews of doubtful capacity and ability. It may also imply the inclusion of turbulent elements in the crew, who might cause incidents in foreign ports; besides, it might help the expatriation of people who got in trouble with the law.

For these reasons, before the fascist regime, in 1919, the registry offices were declared to fulfill a public function, and they were entrusted to the Capitaneria of the ports, so that they wouldn't be submitted to uncontrollable personal influences or interferences.

These motives still have full value, the more so because of the war, which makes it necessary to get very good crews, well disciplined on board as well as in foreign ports. A severe control of the penal and political precedents of the sailors must be made, to avoid the expatriation of individuals who were compromised during the past regimes.

It is obvious that this is a function of the state, which can only be fulfilled by organs of the Government.

Now, for instance, from what has been referred to me by the Direzione Generale della Marina Mercantile, in Naples, where the registry

20 Oct Reed

who might cause incidents in foreign ports; besides, it might help the expatriation of people who got in trouble with the law.

For these reasons, before the fascist regime, in 1919, the registry offices were declared to fulfill a public function, and they were entrusted to the Capitanerie of the ports, so that they wouldn't be submitted to uncontrollable personal influences or interferences.

These motives still have full value, the more so because of the war, which makes it necessary to get very good crews, well disciplined on board as well as in foreign ports. A severe control of the penal and political precedents of the sailors must be made, to avoid the expatriation of individuals who were compromised during the past regime.

It is obvious that this is a function of the state, which can only be fulfilled by organs of the Government.

Now, for instance, from what has been referred to me by the Direzione Generale della Marina Mercantile, in Naples, where the registry office had been made dependent from the "Unione Cento di Mare", requests for fees have already been made. This seems to show that to make this office dependent from an uncontrolled syndical association, not free from party influence, does not give the guarantee of impartiality which could be obtained through the control of the Capitanerie of the ports, organs of the Navy Department.

It is useless to add that when the sailors were embarked because they had paid a fee, their ability and precedents were probably estimated in a rather unreliable way.

For these reasons, I suggest that, the registry offices should remain under control of the Capitanerie of the ports, is of the Navy Department, at least while the Italian Merchant Marine is engaged in a task of such vital importance for the country.

I remain, my dear Commodore,

Yours very truly,

/s/ I. Bonomi

Trans. E.C.

8004 #1
A/CC 040

11 September 1944

My dear Mr. Prime Minister:

Your letter No. 1016/13.8 of 2 August 1944 requested that consideration be given to the re-establishment of employment offices for Italian Merchant Seamen. (3)

My reply, A/CC 040, dated 12 August, informed you that the matter was under consideration and indicated that particulars as to the facts involved would assist materially in determining the merits of the proposed re-establishment of the employment offices under the Italian Port Captaincies.

Prior to reaching a final decision on the matter, information is desired as to whether you propose to supply additional facts as suggested in my letter of 12 August.

Yours very truly,

ELLERY W. STONE
Captain, USNR
Acting Chief Commissioner

His Excellency Ivanoe Bonomi,
President of the Council of Ministers,
Italian Government.

Prepared by: W. Wotherspoon
Naval Sub-Commission, ACC.

5-4 1944
No. ACC 1001
DISPATCH
Date: 13 September 1944
Via: AS.
Route: 1012
FILES A 1

040
36

8004 *WB*

3

ENS/wfs

A/CG C40

12 August 1944

My dear Mr. Prime Minister:

In your letter No. 10616/13.8 of 2 August 1944, approval is requested for the re-establishment of Employment Offices for Merchant Seamen under the Italian Port Captaincies. The matter is under consideration and you will be advised as to the decision reached at an early date.

Your letter advises that the Minister of Marine informs you that the suppression of these offices has given rise to notable inconveniences. Particulars, as to the facts involved, would assist materially in determining the merits of the organization proposed.

Yours very truly,

ELLERY W. STONE
Captain, USNR
Acting Chief Commissioner

His Excellency Ivanoe Bonomi,
President of the Council of Ministers,
Italian Government.

cc: Navy s/c

54811

Hq ACC	Sec'y Gen.
DISPATCHED	
Date-Time	14 Aug 11.0.1
Via	16
Initials	DRR

See *(24)*
Files *HRP* 5311

16

8004 8
2
HEADQUARTERS
ALLIED CONTROL COMMISSION
Navy Sub-Commission
APO 394

MSC/729

11 August 1944

From: Navy Sub-Commission, HQ, ACC.
To : Shipping Sub-Commission, HQ, ACC.
Subject: Employment offices for Italian Merchant Seamen.

1. A translation copy of the President of the Council of Ministers letter No. 10616/13.8 of 2 August 1944 which requests approval of the re-establishment of employment offices for Italian merchant seamen under the Port Captaincies is forwarded herewith,

2. Comment is desired indicating whether the request is approved by the Shipping Sub-Commission, ACC, and the Mediterranean Shipping Board.

H. W. ZIROLI,
COMMODORE, U.S. NAVY,
for Chief, Navy Sub-Commission, A. C.C.

Copy to:
TOTALI
MWT - w/c ltr.
WSA
Act. Chief Com.ACC.

See #16

Filed: 11/13/44

15

~~SECRET~~

THE PRESIDENT
OF THE COUNCIL OF MINISTERS

No. 2614/23.8

Rome, 2 August 1944

My dear Admiral Stone,

Among the various measures which the Allied authorities have adopted in the liberated territories there is one which concerns the suppression of the employment offices for sailors.

The suppression of these offices, as the Minister of the Navy advises me, has given rise to notable inconveniences.

As a matter of fact the employment offices of the people of the sea are an institution which existed before the advent of Fascism in Italy and have given useful results.

Created in 1919 as offices subordinate to the direction of Port Officials, they were more comprehensively organized in 1925 with Royal Decree Law 24 May No. 1031 and subsequently, in 1928, with Law No. 3042 of 16 December, which established official movements offices with the Port Captaincies to regulate the embarkation of men and officers, without either of the two provisions being substantially altered.

The procedures contained in the Navigation Code of 1942 reproduce the preceding instructions.

The purpose of these procedures, which has been distinctly successful, is that of removing the embarkation of sailors from the speculation of private intermediaries, assigning the function of employment to the military authorities, who are the Royal Port Captaincies.

With the suppression of the above offices it has been found that service is bad, to the detriment both of the sailors and of the war effort.

With this in mind, taking into account that the sailors' employment offices are not fascist institutions and that in the past they have fulfilled the purposes for which they were established, I should be grateful to you, dear Admiral Stone, if you would be kind enough to examine favorably the possibility of agreeing that the employment offices of which I have been talking be re-established under the charge of the Port Captaincies in conformity with the legislation now in force.

Please accept, my dear Admiral, my cordial greetings.

Admiral Elery L. Stone
President, Allied Control Commission

Encs - 14/enc

HQ ACC, AFO 324

424 Sec'y Gen.

Rec'd 4 Aug 11 32

By AKA

5209
14/1. Encl

see 8

7618

