

Declassified E.O. 12356 Section 3.3/NND No. 785015

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10000/110/288 66/XOA— EXECUTIVE MEMORANDUM
FEB. 45—JULY 45

HEADQUARTERS ALLIED COMMISSION

APC 394

OFFICE OF THE EXECUTIVE COMMISSIONER

EXECUTIVE MEMORANDUM

NO.

5

1 July 1945

PREPARATION OF ELECTORAL LISTS

1. The Schedule to this Executive Memorandum is a brief description of the procedure for preparing the electoral lists, with 2 Appendices.
2. The Chief Civil Affairs Officer has fixed 15 July as the date upon which the preparation of the electoral lists in Military Government Territory will commence. This excludes Venezia-Giulia Region, but includes the provinces of Bolzano and Udine for which supplemental instructions will be issued.
3. The Chief Civil Affairs Officer directs that the preparation of the electoral lists be completed as a first priority, and so as to conform to the utmost extent possible to the prescribed time-limits.
4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.
5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasized by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.
6. ROs and PCs will give their immediate attention to the proper constitution of the local Government Agencies prescribed by Executive Memorandum No. 39, with particular reference to:--
 - (a) the Prefect. In those cases where the formal confirmation by Allied Military Government of the appointment of a Prefect has not yet been given, this must be forthcoming before 15 July;
 - (b) the Vice Prefect Inspector. The Prefect should make available adequate transportation facilities for this official.
 - (c) the Electoral Office in the Prefecture. A suitable and competent official must be available to be designated to take charge of it;
 - (d) Sindaci. In those cases where confirmation of any CIM appointment has been withheld in order to see if the appointee is really suitable, the formal appointment must no longer be delayed;
 - (e) Communal Secretaries. Where qualified officials are not available, the fullest use must be made of local candidates capable of discharging the office as "reggenti" and of the device of combining small communes under one Secretary;
 - (f) Provincial Deputation. The immediate appointment of this body is urgent.
7. PCs will require their Prefects to keep them closely informed of all action taken and to report progress to them at regular intervals. It will be noted from para 27 (a)(iii) of the Schedule that Sindaci must report progress to the Prefect

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3. The Chief Civil Affairs Officer will ensure that lists be completed as a first priority, and so as to conform to the time-limits possible to the prescribed time-limits.
4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.
5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasized by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.
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 - (e) Communal Secretaries. When qualified officials are not available, the fullest use must be made of local candidates capable of discharging the office as "regenti" and of the device of combining small communes under one Secretary;
 - (f) Provincial Deputation. The immediate appointment of this body is urgent.
7. PCs will require their Prefects to keep them closely informed of all action taken and to report progress to them at regular intervals. It will be noted from para 27 (a)(iii) of the Schedule that Sindaco must report progress to the Prefect every 15 days.
8. Any recommendations that the Prefect wishes to make for an extension of the time-limits in a particular Commune (see para 27(c) of the Schedule) must be in the PC's hands on or before 25 July. PCs will immediately transmit such recommendations to Regional HQ with their observations. Further instructions will be issued to PCs as to how these recommendations will be determined. Applications for extensions must only be recommended in cases of absolute proved necessity on account of war conditions.
9. Officers of Local Government Sub-Commission will visit every province during July (where they have not already done so) to advise further.

BY COMMAND OF THE CHIEF CIVIL AFFAIRS OFFICER:

M. S. LUSH, Brigadier
Executive Commissioner

Distribution overleaf

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SCHEDULE

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB-COMMISSION

Ref: AC/45/41G

25 June 1945

Preparation of Electoral Lists - Brief Description of the Procedure.

1. Annexed are :-

- a) Appendix "A" indicating the action to be taken by the Italian Agencies involved and the time limits fixed for each step.
- b) Appendix "B" giving a list of the local government and judicial agencies on whom duties are imposed, with notes on the more specialised ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information mostly required by PCs and PCs.

THE FRANCHISE

2. Before one can describe how voters will be registered, it is necessary to ascertain who are to be registered and how they are defined, i.e. the franchise. All Italian citizens, men and women, who have reached the age of 21 by 31 December 1944 are qualified to be registered. The phrase "qualified to be registered" is to be noted. The franchise is a qualification to be registered and NOT a qualification actually to vote. The right of an individual to vote is determined solely by reference to the Electoral Lists which are final and conclusive on this point.

3. To the broad and simple qualification described above there are a number of exceptions - lunatics, habitual drunkards, bankrupts, brothel-keepers, registered prostitutes, persons in receipt of public assistance, persons subject to police "ammonizione" or "confinio" or to preventive detention, and those sentenced for quite a number of specified crimes and certain fascists.

4. The extent to which Fascism is a disqualification deserves special attention. There are three classes :-

- a) Certain high ranking officials of the former RFF have been declared incapable of voting from the Secretary

- b) Appendix "B" giving a list of the local government and judicial agencies on whom duties are imposed, with notes on the more specialised ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information exactly required by ROs and PCs.

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4. The extent to which Fascism is a disqualification deserves special attention. There are three classes :-

- a) Certain high ranking officials of the former NPF have been declared incapable of voting from the Secretary of the Party down to the "federale" and to the "Segretario Politico" of Communes of 20,000 inhabitants or more. Officers of the MVSE in effective permanent service and above the rank of Centurione are likewise disqualified.
- b) Those whom the special Provincial Commission set up under Art. 8 of D.L. 159 has sentenced to ineligibility for public office or loss of civil rights.
- c) Those Fascists convicted by the regular criminal courts for the fascist crimes found in Title I of D.L. 159.

/These are the only.....

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2.

These are the only disqualifications on the ground of Fascism: any tendency on the part of Prefects, Sindaci and others to exclude persons considered to be fascists on other grounds than those must be rigorously suppressed.

5. Let it be emphasized that the Provincial Commission set up under art. 8 above mentioned is NOT the same as the Provincial Erection Commission, which is an entirely distinct body with distinct functions.
6. It is also necessary to determine the particular Electoral List in which a qualified citizen is to be registered. The citizen must be registered in the list of the Comune in which he has his permanent residence and in whose register of permanent population or "anagrafe" he is inscribed. That is the rule; but there are the following exceptions to it.
 - a) Refugees and evacuees will be registered in the Comune in which they are temporarily living but they can opt for their Comune of permanent residence;
 - b) Apart from refugees, a citizen may be living in a Comune different from that in whose register of population he is inscribed. If he has lived in the Comune in question for at least 6 months, he can, if he wishes, claim to be registered there;
 - c) The citizen can also, if he wishes, claim to be registered in the Comune where he has the principal seat of his personal business or interests.

PREPARATION OF THE LISTS

7. With the foregoing rules in mind, the procedure for preparing the lists is seen to be logical and comprehensible. It falls into 5 main stages :-

- A. There has to be ascertained those who are prima facie entitled to be registered in the Comune. This is the task of the Sindaci and Segretario Comunale.
- B. Those affected by one or another of the disqualifications have to be ascertained and struck out: this is primarily the task of a number of agencies in possession of the requisite information, who have to furnish it to the Comune.
- C. The list of names so obtained has to be published as the Electoral Lists and then reviewed and approved by an independent authority, the Electoral Commission. The lists now become definitive.
- D. Steps must now be taken for registered electors to opt for another Comune under Para. 6 (b) and (c) above. Refugees

- a) Refugees and evacuees, who are registered in the Commune in which they are temporarily living but they can opt for their Commune of permanent residence;
- b) Apart from refugees, a citizen may be living in a Commune different from that in whose register of population he is inscribed. If he has lived in the Commune in question for at least 6 months, he can, if he wishes, claim to be registered there;
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- B. Those affected by one or another of the disqualifications have to be ascertained and struck out; this is primarily the task of a number of agencies in possession of the requisite information, who have to furnish it to the Commune.
- C. The list of names so obtained has to be published as the Electoral Lists and then reviewed and approved by an independent authority, the Electoral Commission. The Lists now become definitive.
- D. Steps must now be taken for registered electors to opt for another Commune under Para.6 (b) and (c) above. Refugees and evacuees who wish to do so under para.6 (c) must do it at Stage A.
- E. Finally, the Commune has to be divided into Polling Districts ("Sezioni Elettorali") and a Polling Place specified for each district. This will not be necessary in village Communes, of course. It is to be noted that Stage E, though the last to be enumerated here, is actually carried out contemporaneously with Stage C.
- F. The Elector does not have to apply to be registered, but he may if he wishes. Provision has been made for this and for letting the public know, at the very beginning, of their right to put in such an application. It is wise to apply. It is a help to the authorities - and to the citizen - in ensuring that he will be able to exercise his vote.

/Stage A

3.

Stage A - Ascertainment of Qualifications :

9. The immediate tasks of the Sindaco are two:

- a) he must publish a notice in the prescribed form at the Municipio and other public places stating that the preparation of the lists has been started and that citizens can apply to be registered.
- b) he must proceed to compile the "Elenco". (It is convenient to keep to the Italian word for this document, as the only adequate English translation is "list" and that word is required in another connection.

10. The "Elenco" is made up by copying from the register of permanent population particulars of all Italian citizens of the right age. It is evident that this automatically gives the names of those who are "prima facie" qualified, subject to (a) any defects in the register of population, and (b) the addition of refugees and evacuees. It will now be seen how the register of permanent population is the absolute root and basis for all subsequent operations and how important it is that it should be in order and brought up-to-date. If it is not, however, the Sindaco is allowed to refer to any type of official record, such as registers of births, marriages and deaths, conscription lists, etc.

Stage B - Ascertainment of Disqualifications :

11. Here the undermentioned bodies have to take the initiative :

- a) Public Assistance Institutions and ECA have to send the commune a list of those chargeable to them who belong to that commune.
- b) The Police Authority (i.e. the Questura) has to send a similar list of brothel-keepers and those subject to "ammonizioni" or "confino".
- c) The President of the Provincial Commission under Art. 8 of D.L. 159 has to send a similar list of those deprived of civil rights under that Article.

12. There is a fourth source of official information as to disqualifications, namely, the Judicial Records Offices (Cassellario Giudiziale) of the various tribunali, but in this instance it is the Sindaco who has to

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 - The President of the Provincial Commission under Art. 8 of D.L. 159 has to send a similar list of those deprived of civil rights under that Article.

12. There is a fourth source of official information as to disqualifications, namely, the Judicial Records Offices (Cassellario Giudiziale) of the various Tribunali, but in this instance it is the Sindaco who has to take the initiative. The reason is that convictions are registered according to place of birth. The Sindaco, therefore, has to make extracts from the "Elenco" according to birthplace and send these to the Records Office of the Tribunale within whose jurisdiction the persons enumerated in each extract were born. The Records Office returns the extract with the proper certificates of conviction, if any, annexed. In this way are ascertained disqualifications for ordinary criminal offences, for fascist crimes under Title I of D.L. 159, declared lunatics, habitual drunkards, bankrupts and persons under preventive detention.

Stage C - Compilation and Approval of the Lists:

13. From his "Elenco", as amended by the various returns from the authorities just referred to - and after deciding upon any application to register he may have received - the Sindaco now constructs the Electoral List and sends it in duplicate to the Electoral Commission for examination and approval.

14. The Electoral Commission is very important. There must be one for every judicial district or "Mandamento" in the Province. Its President is /ex-officio the President....

4. ex-officio the President of the Tribunale, or if there is none, the Pretore. There are four other commissioners. One is appointed by the Prefect. The others are three citizens of the "Municipio" to be appointed by the Deputazione Provinciale.

15. Sub-Commissions will also be appointed in the ratio of one for every 50,000 (or fractions of 50,000) inhabitants of the "Municipio".

16. Before sending the Electoral List to the Commission, the Sindaco must deposit it at the Municipio and give public notice to that effect. During this time, objections to the entry or omission of a name may be made. The list is then sent up, with all applications to be registered, all objections, and a complete record of the Sindaco's proceedings.

17. The Electoral Commission examines all these documents and decides on the validity of the lists. They can add names as well as strike them out. Its decisions are notified to the Comune and the Sindaco makes the necessary alterations in the list deposited at the Municipio. It is now deposited for public inspection at the Comunale Secretary's office and public notice of this is given.

18. The lists are now definitive, i.e. they cannot now be altered except by reason of (a) the death of an elector, (b) the loss of Italian citizenship, (c) conviction for a disqualifying crime, and (d) by decision of the Courts on an appeal.

19. There is, however, another class of alteration which may be made in the list even as late as 10 days before the date of an election, and that is in the case where the Provincial Commission, under Art. 8 of D.L. 159, decrees a fascist ineligible for public office or to lose his civil rights. The reason for allowing such declarations to have effect on the Electoral List up to so late a date as 10 days before an election is to be found in the delays which are likely to be encountered in constituting these Provincial Commissions and the long time they are likely to take in completing their tasks. It is, however, most important that alterations in the lists for this cause subsequent to their becoming definitive should be referred to the absolute minimum, and that every effort be made to constitute the Commissions under Art. 8 of D.L. 159 and to get them to work immediately.

20. There is a right of appeal to the Courts against the decisions of the Electoral Commission by any citizen and by the Procuratore del Regno of the provincial capital.

Stage D - Transfer of Registrations:

21. The elector can now apply to have his registration transferred to:-

- i) the Comune in which he has been in fact residing for the last 6 months - see para. 6 (b); or

ii) The Comune in which he has been in fact residing for

on the validity of the lists. They can add names as well as strike them out. Its decisions are notified to the commune and the Sindaco makes the necessary alterations in the list deposited at the Municipio. It is now deposited for public inspection at the Communal Secretary's office and public notice of this is given.

18. The lists are now definitive, i.e. they cannot now be altered except by reason of (a) the death of an elector, (b) the loss of Italian citizenship, (c) conviction for a disqualifying crime, and (d) by decision of the Courts on an appeal.

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21. The elector can now apply to have his registration transferred to :-

- i) the Commune in which he has been in fact residing for the last 6 months - see para. 6 (b); or
- ii) The Commune in which he has the principal place of his personal business or interests - see para. 6 (c).

All he has to do is :-

- a) apply to the Commune where he is now registered for that entry to be cancelled and for the Sindaco to send him the proper Declaration of Cancellation;
- b) apply to the Commune where he wants to be registered, sending the Declaration of Cancellation with his application.

/ Stage E

Stage II - Polling Districts and Polling Places :

22. As soon as the Sindaco has completed his Electoral lists for submission to the Electoral Commission, he can - and must - take action on this subject. He is required to make and publish a "deliberezione" - as it might say in English, an ordinance - defining the boundaries of the polling districts and the polling place for each district. The ordinance is placed on deposit for 10 days so that any citizen who desires may file an objection. Then the ordinance and the objections are sent up to the Electoral Commission for approval of a candidate.

23. Each polling district should include from 100 (in exceptional cases 50) to 1,000 electors. Up to 4 polling places (i.e. for 4 districts) can be had in one building; but not more than 2 may be accessible from the same street. The Prefect can dispense with this restriction as to access, where necessary; and he can also authorize up to 8 polling places in one building.

WOMEN

24. Women have the same qualifications as men but they must be entered on a separate Electoral List. The Lists for men and women should be prepared at the same time, however, and the procedure for them both should go forward contemporaneously. For practical purposes the Lists can be regarded as one List in two parts - one for men and the other for women.

TIME LIMITS

25. Appendix "A" shows that from the "fixed date", which the Chief Commissioner will determine as the day on which the preparation of the Lists is to start, to the date when the Lists become definitive is 100 days - provided, of course, that the time limits are strictly kept. This is not likely, and, in fact, the Prefect is empowered, within 10 days of the "fixed date" to propose extensions of the time limits for Communes which cannot possibly keep to them. Nevertheless, every effort should be made to adhere to the time-table prescribed, and extensions should only be allowed in cases of absolute and clearly-proven necessity.

26. The date for completion of the Lists by the Sindaco ("appendix A", para. 14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

27. The Prefect's main functions are :

- a) to supervise generally the preparation of the Lists. This he does:
 - i) through the Vice-Prefect Inspector;
 - ii) through the Electoral Offices, which must be constituted in each

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26. The date for completion of the Lists by the Sindaco ("Appendix A", para. 14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

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- a) to supervise generally the preparation of the Lists. This he does:
 - i) through the Vice-Prefect Inspector;
 - ii) through the Electoral Office, which must be constituted in each Prefecture under a Consigliere or 1st Segretario,
 - iii) from the progress reports which the Sindaco must submit to him every 15 days.
- b) to determine alterations in the case of the Electoral Council.
- c) to recommend extensions of the time limits for particular Communes.
- d) to secure the proper and timely appointment of Electoral Commissioners and Sub-Commissioners.
- e) to appoint a Commission to take over from any Commune which falls behind the time-table.

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APPENDIX ATABLE showing action to be taken by Italian agencies, with time-limits

Notes: (i) The figures in col. 4 are obtained by adding together, step by step, the figures from the "fixed day".

(ii) The citizen is not required to lodge the various applications, objections, etc. he does, time-limits for doing so are fixed.

ACTION BY	BRIEF DESCRIPTION OF ACTION TO BE TAKEN
	<u>A - Ascertainment of qualifications</u>
1. Sindaco & Segretario Comunale	1. Publish Notice that application to be entered on Electoral List is open.
2. Prefect	2. Recommend extension of time-table for Communes where, by reason of distance, adherence to time limits is absolutely impossible.
3. "	3. Decree variations in areas of jurisdiction of Electoral Commission in case of situation of places and difficulties of communication make changes.
4. Sindaco & Segretario Comunale	4. Compile (from register of permanent population or other official records) the "elenco" of Italian citizens over 21 with permanent residence in the Commune.
	<u>B - Ascertainment of Disqualifications</u>
5. Public Assistance, Institutions & BGA	5. Notify Segretario Comunale of paupers belonging to Commune.
6. Provincial Commission under D.L. 159 Art. 6	6. Notify Sindaco of those Fascists disqualified from public office on grounds of political rights.
7. Questore	7. Notify Sindaco of residents in Commune who are brothel-keepers - or prostitutes - subject to "ammonizione" or "confinamento".
8. Any qualified citizen	8. May make application to Town Hall to be entered on Electoral List.
9. Sindaco & Segretario Comunale	9. Publish notice of applications received.

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APPENDIX ATABLE showing action to be taken by Italian agencies, with time-limits

Figures in col. 4 are obtained by adding together, step by step, the maximum period allowed for each step the "fixed day".

Citizen is not required to lodge the various applications, objections and appeals mentioned below; but if he does, time-limits for doing so are fixed.

BRIEF DESCRIPTION OF ACTION TO BE TAKEN	DAYS ALLOWED	CUMULATIVE DAYS FROM "FIXED DATE"
<u>Ascertainment of qualifications</u>		
Publish Notice that application to be entered on Electoral List may be made.	Immediately	0
Recommend extension of time-table for Communes where, by reason of the war, adherence to time limits is absolutely impossible.	10 from "fixed date"	10
Decree variations in areas of jurisdiction of Electoral Commissions, where situation of places and difficulties of communication make changes advisable	"	"
Compile (from register of permanent population or other official records) the "elenco" of Italian citizens over 21 with permanent residence in Commune)	20 from "fixed date"	20
<u>Ascertainment of Disqualifications</u>		
Notify Segretario Comunale of paupers belonging to Commune.	"	"
Notify Sindaco of those fascists disqualified from public office or exercise of political rights.	"	"
Notify Sindaco of residents in Commune who are brothel-keepers - registered prostitutes - subject to "ammonizione" or "confinio"	"	"
May make application to Town Hall to be entered on Electoral List.	"	"
Publish notice of applications received.	"	"

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|--|---|
| 10. Refugees & Evacuees | 10. May apply to Commune of temporary residence, if they desire to be registered in Commune of permanent residence |
| 11. Sindaco & Segretario Comunale | 11. Transmit applications of refugees and evacuees to Commune of permanent residence--note names for exclusion from Electoral Lists of Commune of temporary residence. |
| 12. Sindaco & Segretario Comunale | 12. Send extracts from "Elenco" to the Judicial Records Offices ("Casella Giudiziale") of the Tribunali, containing particulars of those born within the jurisdiction of each Tribunale--or, in case of difficulty, to the Judicial Records Office of the Ministry of Pardon and Justice. |
| 13. Judicial Records Offices of Tribunali and of Ministry of Pardon and Justice. | 13. Return extracts to Commune, with certificates of disqualifying conviction |
| | <u>C - Completion and Approval of Lists</u> |
| 14. Sindaco & Segretario Comunale | 14. Completion of Electoral Lists in duplicate. |
| 15. " | 15. Notify applicants for registration whom Sindaco has rejected. |
| 16. " | 16. 1 copy Electoral List to be deposited with Segretario Comunale -- not to be published and Prefect to be notified. |
| 17. Any citizen | 17. May lodge with Commune objections against Deposited Electoral Lists (decided by Electoral Commission or Sub-Commission). |
| 18. Sindaco & Segretario Comunale | 18. Forward to Electoral Commission (a) "Elenco", (b) 2nd copy Electoral (c) Applications to be registered, (d) Objections received and (e) Record of Commune's proceedings. |
| 19. Prefect, President of Tribunale, and Deputazione Provinciale | 19. Constitute Electoral Commissions and Sub Commissions |

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1. May apply to Comune of temporary residence, if they desire to be registered in Comune of permanent residence	20 from "fixed date"	20
2. Transmit applications of refugees and evacuees to Comune of permanent residence--note names for exclusion from Electoral Lists of Comune of temporary residence.	Immediately	---
3. Send extracts from "Elenco" to the Judicial Records Offices ("Casellario Giudiziale") of the Tribunali, containing particulars of those born within the jurisdiction of each Tribunale--or, in case of difficulty, to the Central Judicial Records Office of the Ministry of Pardon and Justice.	5 from completion of "Elenco"	25
4. Return extracts to Comune, with certificates of disqualifying convictions, etc.	15 from receipt of extract	40
<u>Completion and Approval of Lists</u>		
5. Completion of Electoral Lists in duplicate.	60 from "fixed date"	60
6. Notify applicants for registration whom Sindaco has rejected.	"	"
7. 1 copy Electoral List to be deposited with Segretario Comunale -- notice thereof to be published and Prefect to be notified.	3 from completion of List: but within 60 days of "fixed date"	"
8. May lodge with Comune objections against Deposited Electoral Lists (to be decided by Electoral Commission or Sub-Commission).	10 from publication of notice of deposit of lists	70
9. Forward to Electoral Commission (a) "Elenco", (b) 2nd copy Electoral List, (c) Applications to be registered, (d) Objections received and (e) Record of Comune's proceedings.	5 from last day for lodging appeals	75
10. Constitute Electoral Commissions and Sub Commissions	within 75 days of "fixed date"	60

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- | | |
|---|---|
| 10. Electoral Commission | 20. Held first meeting of Electoral Commission or Sub Commission |
| 11. " | 21. Amend and approve the Electoral List--notify Commune of decisions in individual cases and return the list. |
| 12. Sindaco & Segretario Comunale | 22. Make necessary amendments to Deposited Electoral Lists--notify elector affected by decisions of Electoral Commission or Sub-Commission. |
| 13. Sindaco & Segretario Comunale | 23. Publish notice of deposit of Definitive Electoral Lists. |
| 14. " | 24. Deposit Definitive Electoral Lists with Segretario Comunale for public inspection. |
| 15. Any citizen ; and the Procuratore del Regno at the Provincial capital | 25. May appeal to Court of Appeal and thence to Court of Cassation. (N.B. --the time limits for appeals are not stated here, because pending appeals do NOT affect the Definitive Electoral Lists, until finally decided) |
| 16. Any registered elector | D - Transfers of Registration
26. May apply for cancellation of registration in Commune <u>from</u> which it is desired to transfer |
| 17. Sindaco & Segretario Comunale | 27. Cancel registration and send applicant a Declaration of Cancellation |
| 18. " | 28. Send to Electoral Commission or Sub Commission a list of cancellations so made |
| 19. The elector concerned | 29. Apply to be registered in Commune <u>to</u> which it is desired to transfer, forwarding the Declaration of Cancellation above-mentioned |

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1st first meeting of Electoral Commission or Sub Commission

5 from
receipt of List, etc. 80

and and approve the Electoral List--notify Commune of decisions in individual cases and return the List.

15 from
receipt of List, etc. 90

make necessary amendments to Deposited Electoral Lists--notify electors affected by decisions of Electoral Commission or Sub-Commission.

10 from
receipt of List from
Communes 100

publish notice of deposit of Definitive Electoral Lists.

for 10 days 110

deposit Definitive Electoral Lists with Segretario Comunale for public inspection.

Immediately on comple-
tion of amendments in
Deposited Lists. ---

by appeal to Court of Appeal and thence to Court of Cassation.
2. --the time limits for appeals are not stated here, because pending appeals do NOT affect the Definitive Electoral Lists, until finally decided)

-- ---

Transfers of Registration

apply for cancellation of registration in Commune from which it is desired to transfer

15 from
publication of
Definitive List 115

cancel registration and send applicant a Declaration of Cancellation

Immediately ---

send to Electoral Commission or Sub Commission a list of cancellations made

10 from
last day for appli-
cations for cancella-
tion 125

apply to be registered in Commune to which it is desired to transfer, forwarding the Declaration of Cancellation above-mentioned

15 from
last day for appli-
cations for cancellation 130

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3. Sindaco & Segretario
Comunale

30. In the Comune to which it is desired to transfer: --
 (a) if the Electoral Lists have NOT yet been completed (see para. 14 above)
 register the elector in the ordinary way;
 (b) if the Electoral Lists HAVE been completed (see para 14 above)
 register the elector by publishing a Supplemental List.

E - Division of Comune into Polling-Districts ("Sezioni Elettorali")
 (N.B.-- This process is contemporaneous with Stage C, paras. 14-23
 above)

C. Sindaco & Segretario
Comunale

31. Publish Decision as to division of Comune into polling-districts, boundaries of polling districts, and polling-places for each district--notify Prefect-- complete Electoral Lists for each District.

32.

32. Decision of Sindaco to be deposited for public inspection.

33. Any citizen

33. May lodge objections to Sindaco's Decision, at Town Hall, for transmission to Electoral Commission.

34. Sindaco & Segretario
Comunale

34. Forward Decision, Polling District Lists and objections to Electoral Commission.

35. Electoral Commission

35. Decide objections and approve Polling-District Lists.

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in the Commune to which it is desired to transfer: --

- a) if the Electoral Lists have NOT yet been completed (see para. 14 above) register the elector in the ordinary way;
- b) if the Electoral Lists HAVE been completed (see para 14 above) register the elector by publishing a Supplemental List.

Supplemental Lists
to be published
at monthly intervals

Division of Commune into Polling-Districts ("Sezioni Elettorali")

N.B.-- This process is contemporaneous with Stage C, paras. 14-23 (above)

publish Decision as to division of Commune into polling-districts, boundaries of polling districts, and polling-places for each district--notify Prefect-- complete Electoral Lists for each District.

15 from
completion of lists

75

Decision of Sindaco to be deposited for public inspection.

for 10 days

85

May lodge objections to Sindaco's Decision, at Town Hall, for transmission to Electoral Commission.

10 from
publication of decision

Forward Decision, Polling District lists and objections to Electoral Commission

5 from
last day for lodging
objections

90

Decide objections and approve Polling-District Lists.

15 from
receipt of Decision
etc.

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APPENDIX B

ITALIAN AGENCIES involved in preparation of electoral lists

Generally at all stages

Sindaco
Sottosegretario Comunale
Prefetto

Vice Prefetto
Elettoral Office

- to be organized in each Prefecture in charge of a specially designated official.

Stage A - Ascertainment of qualifications

Public Assistance Institutions (e.g. hospitals, workhouses, orphanages, etc.)
Ente Comunale D'Assistenza (ECA)

Provincial Commissions appointed under D.L. 159 of Oct 6 - consisting of a Magistrate and two persons qualified to be jurors at Courts of Assize

Questore, and local branches of the Questura.

Judicial Records Offices at Tribunali

the Central Judicial Records Office of the Ministry of Justice

Stage C - Completion and approval of lists

Deputazioni Provinciali - to appoint 3 out of 4 members of Electoral Commissions and Sub-Commissions

Presidenti of Tribunali - to preside over Electoral Commissions and to appoint chairman of sub-Commissions.

Protori - to act instead of the President of the Tribunale where there is no such Court in the "municipalities"

Magistrato, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Court of Appeal
Court of Cassation
Procuratore del Regno of the Provincial Capital.

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Public Assistance Institutions (e.g. hospitals, workhouses, orphanages, etc.)
 Ente Comunale d'Assistenza (ECA)
 159 of Oct 8 - consisting of a
 Provincial Commissions appointed under M.L. 159 of Oct 8 - consisting of a
 Magistrate and two persons qualified to be jurors at Courts of
 Assize
 chambers, and local branches of the Assize.

Judicial Records Offices at Tribunale

as Central Judicial Records Office of the Ministry of Pardon and Justice

Article C - Composition and approval of lists

Deputazioni Provinciali - to appoint 3 out of 4 members of Electoral Commissions
 and Sub-Commissions
 President of Tribunale - to preside over Electoral Commissions and to appoint
 members of Sub-Commissions.
 Pretori - to act instead of the President of the Tribunale where there is no
 such Court in the 'circuiti'
 Magistrates, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Court of Appeal
 Court of Cassation
 Procuratore del Regno of the Provincial Capital.

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HEADQUARTERS ALLIED COMMISSION
Office of the Executive Commissioner
APO 994

LC/14080/5/1/28

April, 1945

Executive Memorandum) Cancelline Executive Memorandum No. 77
dated 31 August, 1944.

NUMBER 77/45)

CONTROL OF MOVEMENT
(Civilian and Italian Armed Forces)

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1. Introduction.

In the interests of security a wide and effective system of control of civilian movement must be maintained. The instructions contained herein must be strictly followed by all concerned at all times.

Each Sub-Commission and Section at Headquarters will appoint an officer to deal with questions relating to the issue of passes which arise within the Sub-Commission or Section. (As to the issue of passes, see paras. 5 (a) (vi.) and (vii), and 7 (b)).

Travel into the Army Zone is prohibited unless such travel is approved by the Senior Civil Affairs Officers, Allied Military Government, Armies or the Regional Commissioners concerned.

In general, the issue of passes will be a public safety responsibility. Passes improperly issued must be impounded and forwarded to

1	Introduction	1-2
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1. Introduction.

In the interests of security a wide and effective system of control of civilian movement must be maintained. The instructions contained herein must be strictly followed by all concerned at all times.

Each Sub-Commission and Section at Headquarters will appoint an officer to deal with questions relating to the issue of passes which arise within the Sub-Commission or Section. (As to the issue of passes, see paras. 5 (a) (vi) and (vii), and 7 (b)).

Travel into the Army Zone is prohibited unless such travel is approved by the Senior Civil Affairs Officers, Allied Military Government, Armies or the Regional Commissioners concerned.

In general, the issue of passes will be a public safety responsibility. Passes improperly issued must be impounded and forwarded to Headquarters Allied Commission with covering reports.

2. Definitions.

Three zones and two dividing lines affect civilian travel in Italy as defined in Sub-paragraphs (a) to (e) below (see also Appendix 3107).

(a) Army Zone. The territory which lies forward of the Rear Army Security Control Line will, for the purposes of this memorandum, be described as the "Army Zone".

(b) Rear Army Security Control Line. The line of demarcation between the Army Zone and the Restricted Zone. Special orders are exhibited on all roads which cross the line. A 24 hour system of control is maintained. This control is a military responsibility.

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(c) Restricted Zone. The territory which lies between the Rear Army Control Line and the Restricted Line, and such other territory as may be declared to be a Restricted Zone.

(d) Restricted Line. The line of demarcation between the Restricted Zone and the Free Zone.

(e) Free Zone. The territory not included within the Army Zone or the Restricted Zone.

Circulation is free on the islands of Elbe, Sicily and Sardinia, but civilians travelling between the islands and between the islands and the mainland must be in possession of movement passes (See para. 5 (c)).

3. Details concerning the Rear Army Security Control Line and Restricted Line, and other territorial boundaries mentioned in this Memorandum, are given in Appendix "A". They are also shown diagrammatically in Appendix "B". Details of the Rear Army Security Control and Restricted Lines must be published locally as may be necessary. This will be an Allied Military Government responsibility in Allied Military Government territory, and an Italian Government responsibility in the territory under control.

4. Enforcement Orders.

The restrictions relating to civilian movement will be enforced by means of the following orders which will be issued by Allied Military Government and the Italian Government as indicated below :-

(a) Allied Military Government Territory.

(i) Army Zone - Proclamation No. 1 or such other Special Orders as may be issued.

(ii) Restricted Zone - General Order No. 24 (Revised)

(iii) Elbe - Orders issued by Prefetto.

(b) Italian Government Territory.

Movement between Sicily, Sardinia and Mainland.

Orders issued by the Prefetti on the instructions of the Ministry of Interior.

5. Restrictions and Authority for issue of Passes.

(a) Army Zone and Rear Army Security Control Line.

3. Details concerning the Restricted Line, and other territorial boundaries mentioned in this Memorandum, are given in Appendix "A". They are also shown diagrammatically in Appendix "B". Details of the Rear Army Security Control and Restricted Lines must be published locally as may be necessary. This will be an Allied Military Government responsibility in Allied Military Government territory, and an Italian Government responsibility in the territory under control.

4. Enforcement Orders.

The restrictions relating to civilian movement will be enforced by means of the following orders which will be issued by Allied Military Government and the Italian Government as indicated below :-

(a) Allied Military Government Territory.

- (i) Army Zone - Proclamation No.1 or such other Special Orders as may be issued.
- (ii) Restricted Zone - General Order No.24 (Revised)
- (iii) Elba - Orders issued by Prefetto.

(b) Italian Government Territory.

Movement between Sicily, Sardinia and Mainland.
Orders issued by the Prefetti on the instructions of the Ministry of Interior.

5. Restrictions and Authority for issue of Passes.

(a) Army Zone and Rear Army Security Control Line.

- (i) Civilians are forbidden to travel more than specified distances from their place of residence, or enter or leave the zone, unless in possession of a pass issued by the Senior Civil Affairs Officer, Allied Military Government, Fifth or Eighth Army. When, however, a province within the Army Zone has been handed over to Regional Control, the competent authority to issue a pass is the Regional Commissioner concerned and not the Senior Civil Affairs Officer, Allied Military Government, Fifth or Eighth Army.

- (ii) Applications for entry into the Army Zone should be referred by Regional Commissioners and Senior Civil Affairs Officers to G-2 (CI)/CSI(b) Army for checking against security records. For movement out of the Army Zone or between points within the Army Zone the security

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check should be carried out by the nearest CIC Det/RS Sec.

- (iii) Civilians resident outside the zone who wish to cross the control line into the Army Zone will make application for passes to the Questura or Allied Military Government/Allied Commission office at the point of departure.
- (iv) Regional Commissioners will refer all applications which originate in Allied Military Government territory direct to the Senior Civil Affairs Officer or Regional Commissioner concerned within the Zone for his approval (See preceding sub-paragraphs).
- (v) In Italian Government territory, Questura will submit recommended applications to the Ministry of Interior, Direzione Generale della Pubblica Sicurezza, who, if satisfied that the journeys will directly benefit the war effort, will forward such applications to Headquarters Allied Commission for onward transmission to Senior Civil Affairs Officer/Regional Commissioner concerned.
- (vi) Applications for passes which originate in Headquarters Allied Commission will be submitted through Sections, or, in the case of Independent Sub-Commissions, by the Sub-Commission concerned, to Public Safety Sub-Commission who will be responsible for such applications being transmitted in a proper form to the Senior Civil Affairs Officer/Regional Commissioner.
- (vii) Applications will be accompanied by completed standard passes which, if approved, will be signed by the Senior Civil Affairs Officer/Regional Commissioner and returned to office of origin. The passes will be completed by the Ministry of Interior, or in the case of Headquarters Allied Commission by the Sub-Commission concerned. Books of passes may be held by Sections and Independent Sub-Commissions for this purpose.
- (viii) Documents in Italian will not be transmitted unless accompanied by a translation.

(ix) The issue of passes will be strictly limited to those journeys which will directly benefit the

- (v) In Italian Government territory, questions will be recommended applications to the Ministry of Interior, Direzione Generale della Pubblica Sicurezza, who, if satisfied that the journeys will directly benefit the war effort, will forward such applications to Headquarters Allied Commission for onward transmission to Senior Civil Affairs Officer/Regional Commissioner concerned.
- (vi) Applications for passes which originate in Headquarters Allied Commission will be submitted through Sections, or, in the case of Independent Sub-Commissions, by the Sub-Commission concerned, to Public Safety Sub-Commission who will be responsible for such applications being transmitted in a proper form to the Senior Civil Affairs Officer/Regional Commissioner.
- (vii) Applications will be accompanied by completed standard passes which, if approved, will be signed by the Senior Civil Affairs Officer/Regional Commissioner and returned to office of origin. The passes will be completed by the Ministry of Interior, or in the case of Headquarters Allied Commission by the Sub-Commission concerned. Books of passes may be held by Sections and Independent Sub-Commissions for this purpose.
- (viii) Documents in Italian will not be transmitted unless accompanied by a translation.
- (ix) The issue of passes will be strictly limited to those cases in which the journeys will directly benefit the Allied cause and applications must not be forwarded to Senior Civil Affairs Officers/Regional Commissioners except in such cases.
- (x) Where, in cases of extreme urgency, the procedure outlined in Sub-paragraph (a) (ii) would be impracticable owing to the time factor, the passes may be issued at the point of departure providing prior approval is obtained from the Senior Civil Affairs Officer or Regional Commissioner concerned by signal or telephone. In such cases details of the issue of such passes will be forwarded immediately to the Senior Civil Affairs Officer/Regional Commissioner of the area of destination. The back of every such pass issued will bear the following endorsement:

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"I certify that prior approval for the issue of this pass was obtained from On and details of the pass have been forwarded to Senior Civil Affairs Officer/Regional Commissioner concerned in accordance with Executive Memorandum No. 77.

Date (Office) Name
(Sign) Rank

(xi) When the Senior Civil Affairs Officer, Fifth or Eighth Army, requests the presence of a civilian in Army Zone, the Sub-Commission dealing with this matter will apply for a movement of civilian pass to Public Safety who, before issue of a pass, will obtain from the Adjutant a permit for the civilian to travel by W.D. transport.

(xii) Allied Naval, Military and Air Force officers on the staff of the Allied Commission who wish to visit the Army Zone will obtain clearance from the Senior Civil Affairs Officer of Fifth or Eighth Army as the case may be.

(xiii) The validity of passes to enter the Army Zone will not be extended except by Public Safety Officers, Allied Military Government/ Allied Commission.

(xiv) The Headquarters of Allied Military Organizations employing civilians who are required to enter the Army Zone in order to perform their duties may, if they prefer, make applications for passes for such civilians direct to Public Safety Sub-Commission of the Allied Commission.

(b) Restricted Zone and Restricted Line.

(i) No civilian may travel from one province to another or cross the Restricted Line unless in possession of a pass.

(ii) The issue of passes will be limited to persons who show good and sufficient reasons why they wish to travel, whether on official matters, business or family grounds. Passes will not be issued to persons in Allied Military Government territory for political purposes.

(iii) In Allied Military Government territory, South of the Rear Army Security Control Line, Regional Commissioners may authorize specified officers of the Quarters to issue passes as may be required, but they are responsible for ensuring that these instructions are fully understood by the officers concerned.

(xii) Allied Naval, Military and Air Force officers on the staff of the Allied Commission who wish to visit the Army Zone will obtain clearance from the Senior Civil Affairs Officer of Fifth or Eighth Army as the case may be.

(xiii) The validity of passes to enter the Army Zone will not be extended except by Public Safety Officers, Allied Military Government/ Allied Commission.

(xiv) The Headquarters of Allied Military Organizations employing civilians who are required to enter the Army Zone in order to perform their duties may, if they prefer, make applications for passes for such civilians direct to Public Safety Sub-Commission of the Allied Commission.

(b) Restricted Zone and Restricted Line.

(i) No civilian may travel from one province to another or cross the Restricted Line unless in possession of a pass.

(ii) The issue of passes will be limited to persons who show good and sufficient reasons why they wish to travel, whether on official matters, business or family grounds. Passes will not be issued to persons in Allied Military Government territory for political purposes.

(iii) In Allied Military Government territory, South of the Rear Army Security Control Line, Regional Commissioners may authorize specified officers of the Quarters to issue passes as may be required, but they are responsible for ensuring that these instructions are fully understood by the officers concerned.

(iv) In Italian Government territory, passes to places South of the Rear Army Security Control Line will be issued by the Quarters at the point of departure.

(v) Passes will not be issued to points within 10 km to the South of the Rear Army Security Control Line, where there is any reason to suppose that the applicant intends to make a further application to enter the Army Zone when he arrives at his destination, unless good reasons exist for entering the Army Zone in which case the application will be made in the first instance for the standard movement of civilian pass.

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(vi) Public Safety Sub-Commission will ensure that the Ministry of the Interior make these instructions known to all Questori and that the Ministry take steps to ensure that passes are only issued in accordance with them.

(c) Restriction of travel between Elba, Sicily, Sardinia and the Mainland.

Passes may be issued as under sub-paragraph (b).

(d) Commune of Naples.

Freedom of movement exists between the Commune of Naples and the surrounding Italian Government territory, subject of course to the general instructions contained in this memorandum. The Questore, Naples, will submit applications for travel into the Army Zone to the Ministry of the Interior (See sub-paragraph (a) (v)).

6. Refugees.

Passes must not be issued to refugees except when coordinated with the Regions concerned; or in accordance with policy laid down by Displaced Person & Repatriation Sub-Commission.

7. Passes.

(a) Form of Pass.

The standard Movement of Civilian pass (yellow form with blue duplicate) will be used. No other form of pass is permitted with the exception of one authorization mentioned in para 8 below. (The colour of the pass may vary slightly from time to time owing to difficulties in obtaining yellow paper).

(b) Instructions as to the issue of passes.

It is necessary that uniformity shall be observed in the wording of facilities granted and therefore the following instructions will be strictly followed:-

(1) All passes must be signed by an officer who will be responsible for them being fully and properly completed, and issued in accordance with relevant instructions. Possible signature stamps will not be used.

6. Refugees.

Passes must not be issued to refugees except when coordinated with the Regions concerned; or in accordance with policy laid down by Displaced Persons & Repatriation Sub-Commission.

7. Passes.(a) Form of Pass.

The standard Movement of Civilian Pass (yellow form with blue duplicate) will be used. No other form of pass is permitted with the exception of the authorization mentioned in para 8 below. (The colour of the pass may vary slightly from time to time owing to difficulties in obtaining yellow paper).

(b) Instructions as to the issue of passes.

It is necessary that uniformity shall be observed in the wording of facilities granted and therefore the following instructions will be strictly followed :-

- (i) All passes must be signed by an officer who will be responsible for them being fully and properly completed, and issued in accordance with relevant instructions. Facsimile signature stamps will not be used.
- (ii) Passes should be typewritten or written in ink. Indelible pencil may be used but the use of blacklead pencil is forbidden.
- (iii) The holder's full name, address and identity card number must be shown.
- (iv) Separate passes must be issued in respect of each person, except in the case of organised parties of refugees (para 6); in which case one pass may be issued with a named roll giving name, address and identity card number attached. Such roll will bear the office stamp and the signature of the issuing officer.
- (v) In authorising travel to a provincial capital, the name of the capital will be followed by the word "city", eg. Florence City, Pisa City, in order that the pass may not be used for travel in other parts of the province.

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- (vi) The precise nature of the journey must be clearly defined.
- (vii) Particulars of motor vehicles will not be recorded on passes unless circulating permits covering the use of the vehicles and motor fuel ration coupons have been issued for the journeys in question.
- (viii) The validity of passes shall not exceed the minimum time required to complete the proposed journeys and to transact the business of the holders. In the case of travel into the Army Zone, passes will be made out for one specific journey and will not be made out for indefinite periods.
- (ix) All endorsements (e.g., with regard to routes, validity, etc.), will be made by way of endorsements on the back of the pass. The endorsement will be worded simply and clearly so that no question of ambiguity arises. The office of issue must be informed of any endorsements.

3. Issue of passes in Special Cases.(a) Officials of the Central Italian Government Travelling on Duty.

- (i) Applications for passes will be made to the Ministry of Interior (Direzione Generale della Pubblica Sicurezza), who will issue passes to places SOUTH of the Rear Army Security Control Line.
- (ii) Applications for passes to places in the Army Zone will be referred by the Ministry of Interior to Public Safety Sub-Commission. Applications will be accompanied by completed standard passes as provided in para 5 (vii).

(b) Special Passes for Ministers of the Central Italian Government.

Standard passes for Ministers of the Central Italian Government will be prepared by the Ministry of Interior who will forward them (with duplicates) to Public Safety Sub-Commission. The passes will cover movement anywhere south of the Rear Army Security Control Line. They will be valid for a period of three months, expiring 31 March, 30 June, 30 September and 31 December and will bear the following endorsement on the back:

* Standard (name and title of holder) is hereby authorized

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3. Issue of Passes in Special Cases.

(a) Officials of the Central Italian Government travelling on Duty.

- (i) Applications for passes will be made to the Ministry of Interior (Direzione Generale della Pubblica Sicurezza), who will issue passes to places SOUTH of the Rear Army Security Control Line.
- (ii) Applications for passes to places in the Army Zone will be referred by the Ministry of Interior to Public Safety Sub-Commission. Applications will be accompanied by completed standard passes as provided in para 9 (vi).

(b) Special Passes for Ministers of the Central Italian Government.

Standard passes for Ministers of the Central Italian Government will be prepared by the Ministry of Interior who will forward them (with duplicates) to Public Safety Sub-Commission. The passes will cover movement anywhere south of the Rear Army Security Control Line. They will be valid for a period of three months, expiring 31 March, 30 June, 30 September and 31 December and will bear the following endorsement on the back:

" S..... (name and title of holder) is hereby authorized to proceed to any part of Italy to the rear of the Rear Army Security Control Line. He should be given every facility and courtesy."

The passes will be signed by Public Safety who will forward them to Allied Forces Headquarters, G-2 Section, for counter signature.

(c) Italian Armed Forces.

(i) When in uniform and on duty.

Members of the Italian Armed Forces when travelling in uniform on duty must be in possession of proper movement orders (Foglio di Viaggio) and identity documents. If such personnel are travelling in a group a nominal roll will be attached to the movement order. Movement of civilian passives will not be necessary, but, in the case

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of movement into the Army Zone the movement orders must be countersigned by the General Staff (Gr) or any General Staff Section (US), or as indicated below:

Land Forces.

Military Mission Italian Army Liaison Officers
Public Safety Sub-Commission (Carabinieri).

Naval Personnel.

Navy Sub-Commission
Flag Officer, Northern Area, Mediterranean.
Flag Officer, Taranto, Adriatic.
British Naval Officers in charge of the rank of
Captain or above.

Air Force Personnel.

Air Forces Sub-Commission.

The Countersignature will be accompanied by the office stamp of the officer countersigning.

(ii) When in uniform on leave.

Personnel proceeding on leave in uniform to places south of the Rear Army Security Control Line may use leave passes (Biglietto di Licenza) in lieu of standard movement of civilian passes.

(iii) When in civilian clothes whether on duty or not.

Personnel in civilian clothes whether on duty or not are subject to the same restrictions as civilians.

(iv) Demobilization.

Demobilization papers will be regarded as proper credentials for movement South of the Rear Army Security Control Line for the original journey home on discharge.

(v) The Italian Service Ministries have instructed Italian Service Commanders that leave will not be granted to personnel in the Army Zone.

Declassified E.O. 12356 Section 3.3/NND No. 785015Air Force Personnel.Air Force Sub-Commission.

The Countersignature will be accompanied by the office stamp of the officer countersigning.

(ii) When in uniform on leave.

Personnel proceeding on leave in uniform to places south of the Rear Army Security Control Line may use leave passes (Eglicetto di Licenza) in lieu of standard movement of civilian passes.

(iii) When in civilian clothes whether on duty or not.

Personnel in civilian clothes whether on duty or not are subject to the same restrictions as civilians.

(iv) Demobilization.

Demobilization papers will be regarded as proper credentials for movement South of the Rear Army Security Control Line for the original journey home on discharge.

(v) The Italian Service Ministries have instructed Italian Service Commanders that leave will not be granted to places in the Army Zone except in the case of combat troops. Standard movement passes will be issued to each individual in such cases by British Liaison Units attached to combat groups or Military Mission Italian Army Liaison Officers.(vi) Italian Military Personnel found committing breaches of Orders relating to movement may be tried before Allied Military Courts.(d) Italian Police Personnel. (excluding Carabinieri personnel - see 4404
6 (c) (i) above).

Police personnel are subject to the same restrictions as military personnel.

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Individual Police Officers moving into the Army Zone on duty will be in possession of civilian movement passes. In the case of formed bodies moving into the Army Zone, the necessary orders will be obtained by Public Safety Sub-Commission.

(e) Diplomatic Corps.

Members of the Diplomatic Corps requiring passes will apply to the Ministry for Foreign Affairs who will issue passes for journeys South of the Rear Army Security Control Line.

Applications for passes to cross the Rear Army Security Control Line will be referred by the Minister for Foreign Affairs to the Ministry of Interior who will deal with such applications as in para 5 (a) (v).

(f) Vatican Officials, Knights of Malta.

Applications for passes for Vatican Officials and officials of the Sovereign Order of the Knights of Malta will be dealt with by Liaison Division, Headquarters Allied Commission, in the manner outlined in para 5.

(g) Journalists.

Bona fide Italian Journalists are issued by the Public Relation Officer, Headquarters Allied Commission, with a green card "TESSERA DI RICOVERAMENTO". This card bears an endorsement on the back to the effect that the bearer is permitted to travel in liberated Italy to circulate after curfew and to enter official premises occupied by Allied Commission in liberated Italy. This pass does not apply to Army Areas. This tessera and endorsement will be considered to be the equivalent of the standard movement of civilian pass in the Restricted and Free Zones, but a standard pass will be required in addition to the tessera to enter the Army Zone.

(h) Military Railway Services (MRS)

Personnel of the Italian State Railways (ISR) and Contractors under the direction of the MRS and ISR may apply for passes to the MRS who are authorised to issue standard movement passes in accordance with this Memorandum.

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No.

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Control Line will be referred by the Minister for Foreign Affairs to the Ministry of Interior who will deal with such applications as in para 5 (a) (v).

(f) Vatican Officials, Knights of Malta.

Applications for passes for Vatican Officials and officials of the Sovereign Order of the Knights of Malta will be dealt with by Liaison Division, Headquarters Allied Commission, in the manner outlined in para 5.

(g) Journalists.

Honorary Italian Journalists are issued by the Public Relation Officer, Headquarters Allied Commission, with a press card "TESSERA DI RICONOSCIMENTO". This card bears an endorsement on the back to the effect that "the bearer is permitted to travel in liberated Italy to circulate after curfew and to enter official premises occupied by Allied Commission in liberated Italy. This pass does not apply to Army Areas." This tessera and endorsement will be considered to be the equivalent of the standard movement of civilian pass in the Restricted and Free Zones, but a standard pass will be required in addition to the tessera to enter the Army Zone.

(h) Military Railway Services (MRS)

Personnel of the Italian State Railways (ISR) and Contractors under the direction of the MRS and ISR may apply for passes to the MRS who are authorized to issue standard movement passes in accordance with this Memorandum.

9. Issue of Semi-Permanent Passes.

In the case of persons living near a Provincial boundary and whose place of employment is in, or partly in, an adjoining Province or Provinces, a semi-permanent pass may be issued and such passes shall expire on 31 March, 30 June, 30 September and 31 December annually, and then become renewable upon further application. Such passes may also be issued to all persons who have sufficient reason for frequent travel between Provinces. The Provision will not apply to travel into the Army Zone.

10. Supply of Passes.

Supply of passes may be obtained upon application to Public Safety Sub-Commission. Questions in Allied Military Government territory will obtain supply from Regional Commissioners. In Italian Government territory from the Ministry of the Interior. (Direzione Generale della Pubblica Sicurezza).

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11. Emergency Passes issued by Military.

It has been agreed with Headquarters 15 Army Group that if a responsible Allied Military authority has occasion to employ a civilian on a particular operational or intelligence task requiring the issue of a pass, and if it is impracticable, owing to the time factor or other circumstances, for the appropriate Allied Commission/Allied Military Government pass to be obtained, the Military authority concerned may take out a temporary pass for the purpose. There will rarely be occasion for the issue of this type of authorization.

12. Issue of Travel Tickets.

Transport tickets must not be issued by the railway authorities or other travel agencies to places within the Army or Restricted Zone unless the persons applying for tickets are in possession of civilian movement passes to their intended destination. This will be a Ministry of Interior responsibility in Italian Government territory, and an Allied Military Government responsibility elsewhere.

13. Military Travel Authorization (to travel outside Italy).

Applications for Military Travel Authorizations will be dealt with in accordance with the instruction contained in Executive Memorandum No. 61.

14. Check Posts.(a) In Allied Military Government Territory.

In the Army Zone and in territory outside that Zone administered by Allied Military Government, every effort will be made to enforce the above restrictions by means of a widespread system of "snap" check posts, which will be established for a few hours daily at irregular times and at varying points. The responsibility for arranging such checks will rest with the Military Security authorities.

The object of these check posts will be :-

- (1) To turn back those seeking to move outside the prescribed limits without a pass.
- (2) To take action against those who have committed serious and flagrant breaches of the regulations.

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Zone unless the persons applying for tickets are in possession of civilian movement passes to their intended destination. This will be a Ministry of Interior responsibility in Italian Government territory, and an Allied Military Government responsibility elsewhere.

13. Military Travel Authorization (to travel outside Italy).

Applications for Military Travel Authorizations will be dealt with in accordance with the instruction contained in Executive Memorandum No. 01.

14. Check Posts.

(a) In Allied Military Government Territory.

In the Army Zone and in territory outside that Zone administered by Allied Military Government, every effort will be made to enforce the above restrictions by means of a widespread system of "snatch" check posts, which will be established for a few hours daily at irregular times and at varying points. The responsibility for arranging such checks will rest with the Military Security authorities.

The object of these check posts will be :-

- (i) To turn back those seeking to move outside the prescribed limits without a pass.
- (ii) To take action against those who have committed serious and flagrant breaches of the regulations.
- (iii) To question or detain for investigation persons whose conduct or "story" is suspicious.

(b) Italian Government Territory.

In the territory administered by the Italian Government a similar system of "snatch" check posts will be established. In this instance, however, the object will be limited to

- (i) Briefly questioning those passing the point with a view to discovering suspicious individuals who should be subject to further interrogation and investigation, and

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(10)

(11) Instilling a sense of insecurity in the minds of agents or other undesirable individuals so that they may hesitate to move about or even abandon their mission.

(c) Organization and Composition.

This system of check posts will be organized by Army, Corps, District and Base Section Headquarters and not by Allied Military Government/Allied Commission, both in Military Government and Italian Government territories.

These check posts will normally be manned by appropriate combinations, according to circumstances, of Field Security and Counter Intelligence Corps personnel, Italian Army Intelligence (Security Police), Carabinieri and Guardia di Finanza.

Every effort will be made by Allied Commission officers to ensure the fullest co-operation of the Italian Police in connection with these duties.

15. Amendments.

Any future alterations to these regulations, which are now to be considered as standard, will be issued in the form of amendments to this Memorandum.

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Brigadier,
Executive Commissioner.

DISTRIBUTION :

1.1 (Plus 42, 43, 46, & 47)

AFHQ, G-2 Section

15 Army Group (AG- (b)).

Military Railway Services, Italy.

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These check posts will normally be manned by appropriate combinations, according to circumstances, of Field Security and Counter Intelligence Corps personnel, Italian Army Intelligence (Security Police), Carabinieri and Guardia di finanza.

Every effort will be made by Allied Commission officers to ensure the fullest co-operation of the Italian Police in connection with these duties.

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Any future alterations to these regulations, which are now to be considered as standard, will be issued in the form of amendments to this Memorandum.

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Brigadier,
Executive Commissioner.

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- 1. (Plus 42, 43, 46, & 47)
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- Ministry of Interior.
- Ministry for Foreign Affairs.
- Commanding General CC.FP.
- Commanding General GG.FF.

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PORTO BONAFANT, RAVENNA, FORLÌ, FERRARA, MODENA, PAVIA, PISTOIA, PISA, LUCCA, MASSARA, VIAREGGIO.

(4) Associated Line

Northern boundaries of provinces of VITERBO, Rieti, ...

(c) Territory under the jurisdiction of the 5th Army, 5th Army and IV Corps.

5th Army	5th Army	IV Corps
Provinces of		
PIEMONTE		
PIEMONTE		
PIEMONTE		

(d) Territory under the jurisdiction of the 6th Army (Regional Commission)

6th Army	6th Army	6th Army
Provinces of		
LIVORNO		
PISA		
AREZZO		
Siena		
GRUGLIANO		

the command of the 6th Army (which includes the 6th and 7th of Naples).

(e) Territory under the command of the 6th Army (Regional Commission)

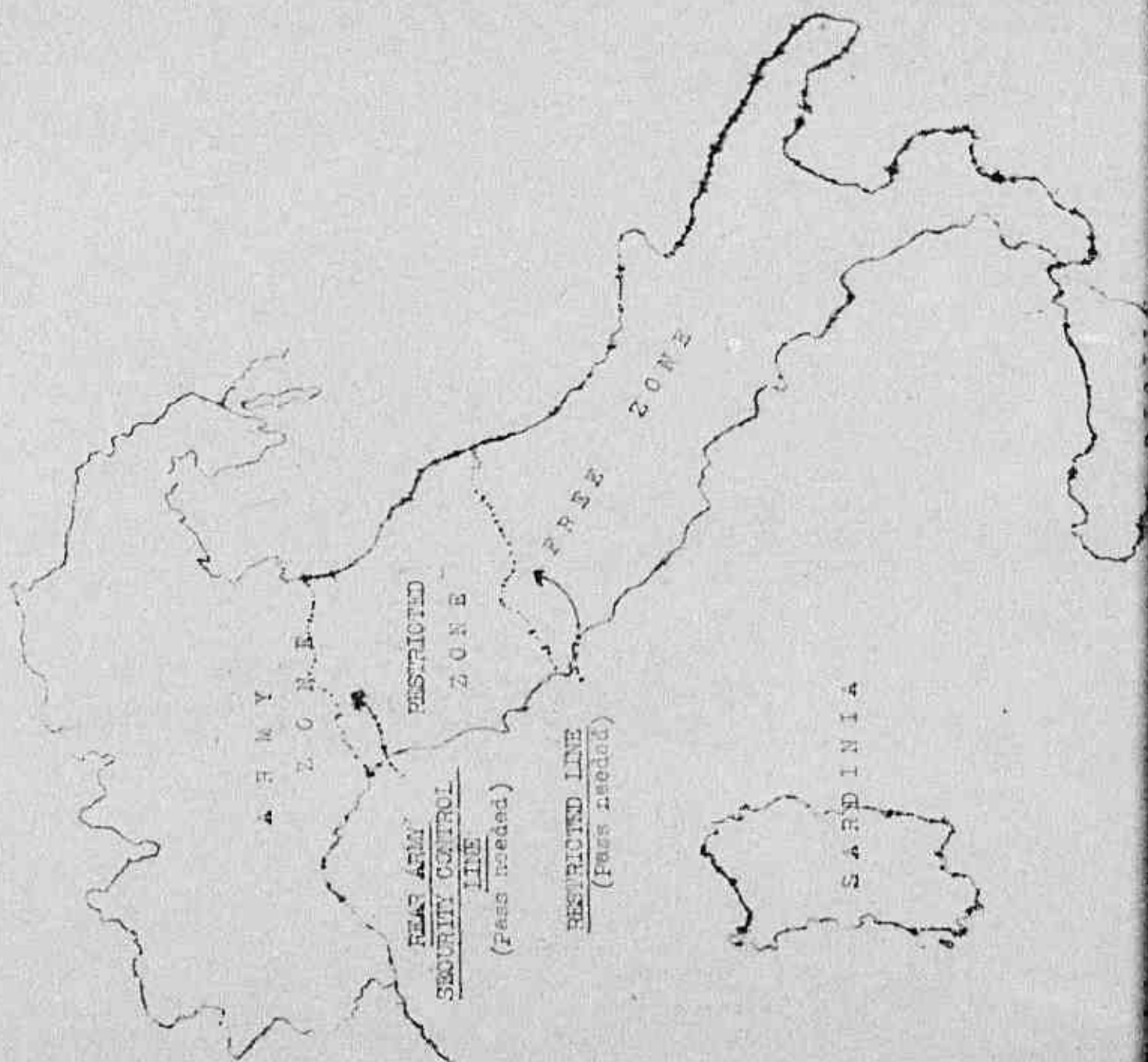
The islands of SICILY and SARDEGNA, and all territory south of the northern boundaries of the provinces of VITERBO, Rieti, ...

2. Assignments to this Authority will be circulated as and when change are made in these boundaries.

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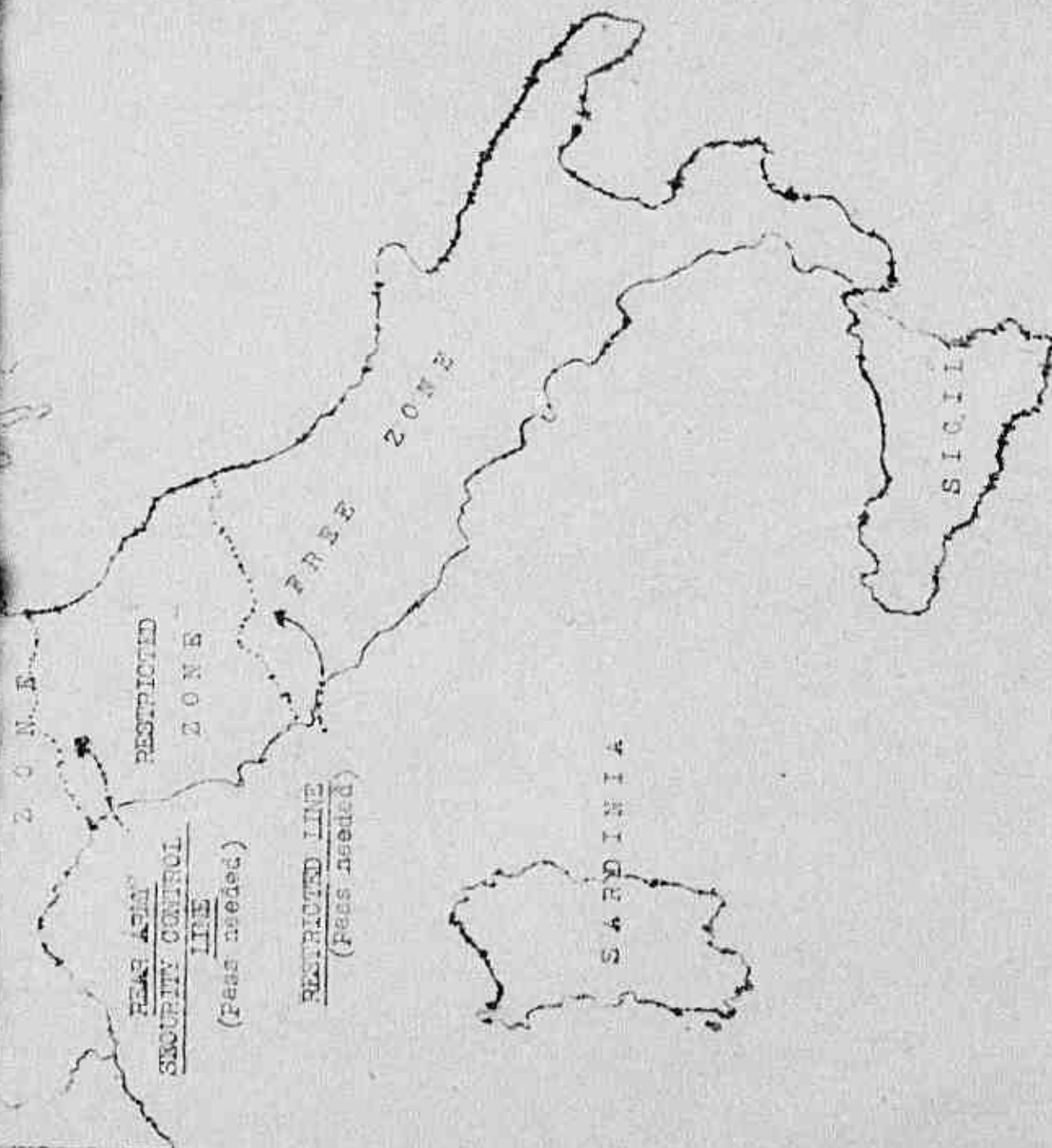
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Executive Memorandum)
Number 77/75)
Dated 30 April, 1945.



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N.H. Passes are required for movement between Elba, Sicily, Sardinia and the mainland.

HEADQUARTERS ALLIED COMMISSION
APO 394

Ref: IPW/46/2

EXECUTIVE MEMORANDUM

NUMBER

3)

13 March 1945

REPATRIATION OF ITALIAN NATIONALS TO ITALY.

1. This Memorandum sets out the classes into which Italian Nationals held as Prisoners of War and Internees are divided, and the procedure which must be followed in making application for their repatriation.

2. There are two main classes:

- (a) Italian Prisoners of War i.e. members of the Italian Forces in Allied hands and Italian Merchant Seamen who have been interned by any of the Allied nations.
- (b) Civilians and groups of civilians living or interned outside Italy.

ITALIAN PRISONERS OF WAR AND MERCHANT SEAMEN.

3. WAR MATERIALS DISPOSAL AND ITALIAN PRISONERS OF WAR SUB COMMISSION is responsible for the handling of all questions concerning the repatriation of Italian Prisoners of War and Italian Merchant Seamen.

4. The following are the categories in which Prisoners of War or Merchant Seamen may be repatriated.

- (a) Entitled Repatriates.

Sick, wounded, those who are 60 years of age or over, those who are over 50 years of age and have been two years in captivity. These Prisoners of War are now being repatriated automatically as shipping becomes available and will be demobilized on arrival in Italy.

- (b) Compassionate cases.

Cases where Prisoners of War are required to take care of a family who have no other means of support, on conditions similar to those under which an Allied soldier would be posted home. Such cases are comparable to those of men of military age exempted from service, and will be demobilized on arrival in Italy.

2. There are two main classes:

- (a) Italian Prisoners of War i.e. members of the Italian Forces in Allied hands and Italian Merchant Seamen who have been interned by any of the Allied nations.
- (b) Civilians and groups of civilians living or interned outside Italy.

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(b) Compassionate cases.

Cases where Prisoners of War are required to take care of a family who have no other means of support, on conditions similar to those under which an Allied soldier would be posted home. Such cases are comparable to those of men of military age exempted from service, and will be demobilized on arrival in Italy.

(c) Priority workers.

Workers who are required by a U.S. or British agency or by an Italian Government agency for important work as a direct contribution to the Allied War Effort. Such cases are comparable to those of men of military age exempted from service as key workers, and will be demobilized on arrival in Italy.

(d) Effective Members of the Italian Armed Forces.

Prisoners of War who are required for active service with the Italian Armed Forces, Approval must first be obtained from the Service Sub-Commission concerned.

PROCEDURE TO BE FOLLOWED IN DEALING WITH ITALIAN PRISONERS OF WAR AND MERCHANT SEAMEN.

5. All applications and enquiries regarding repatriation with- in classes 4 (a) and (b) will be forwarded direct to the Italian High Commissioner for Prisoners of War, Corso Vittorio Emanuele 110, Rome.
6. Requests will only be submitted under 4 (c) when respon- sibility is accepted by the Director of the Sub-Commission, Regional Commissioner or the Italian Government agency, submitting the case that the Prisoner of War concerned will fill and is qualified to fill the appointment for which he has been requested. Requests under 4 (c) made by an Italian Government agency will in the first place be submitted to the Italian High Commissioner for Prisoners of War.
7. All requests for repatriation under 4 (d) will be initiated by the service Ministry concerned to the appropriate service Sub- Commission. The requests will give full particulars of the per- sonnel required and their proposed employment in the Armed Forces. After approval by the service Sub-Commission concerned the requests will be returned to the service Ministry for submission to the Italian High Commissioner for Prisoners of War. Prisoners of War will not be absorbed into the Armed Forces in ITALY by any other means.
8. The Italian High Commissioner for Prisoners of War will check and collate all applications and requests made to him and will forward them to War Materials Disposal and Italian Prisoners of War Sub-Commission which will, if it approves, make formal ap- plication to higher authority.
9. In all cases under the above conditions repatriated Italian Prisoners of War of military age will only be demobilized or re- leased from service for other duties provided the service Ministry concerned does not require their retention in the Armed Forces.

CIVILIANS LIVING OR INTERNED OUTSIDE ITALY.

10. The DISPLACED PERSONS AND REPATRIATION SUB-COMMISSION will be responsible for the handling of all applications for the repatria- tion of civilians and groups of civilians living or interned out- side ITALY.
11. The following are the conditions on which applications may be made for repatriation:

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place be submitted to the Italian High Commissioner for Prisoners of War.

7. All requests for repatriation under 4 (a) will be initiated by the service Ministry concerned to the appropriate service Sub-Commission. The requests will give full particulars of the personnel required and their proposed employment in the Armed Forces. After approval by the service Sub-Commission concerned the requests will be returned to the service Ministry for submission to the Italian High Commissioner for Prisoners of War. Prisoners of War will not be absorbed into the Armed Forces in ITALY by any other means.

8. The Italian High Commissioner for Prisoners of War will check and collate all applications and requests made to him and will forward them to War Materials Disposal and Italian Prisoners of War Sub-Commission which will, if it approves, make formal application to higher authority.

9. In all cases under the above conditions repatriated Italian Prisoners of War of military age will only be demobilized or released from service for other duties provided the service Ministry concerned does not require their retention in the Armed Forces.

CIVILIANS LIVING OR INTERNED OUTSIDE ITALY.

10. The DISPLACED PERSONS AND REPATRIATION SUB-COMMISSION will be responsible for the handling of all applications for the repatriation of civilians and groups of civilians living or interned outside ITALY.

11. The following are the conditions on which applications may be made for repatriation of civilians to ITALY.

(a) Compassionate cases.

Cases where civilians are required to return to ITALY to take care of a family who have no other means of support. All cases on compassionate grounds will however be considered on their merits.

(b) Priority workers.

Cases where civilians are necessary to the war effort and will be a direct contribution thereto.

12. All requests from Sub-Commissions or Regional Commissioners for repatriation of civilians or groups of civilians under para 11 (a) and (b) will be forwarded direct to DISPLACED PERSONS AND REPATRIATION SUB-COMMISSION who will be responsible for screening all applications and approving them prior to forwarding them to higher authority. Directors of Sub-Commissions and Regional Com-missioners will be responsible for insuring that the applications they submit are warranted by the circumstances and facts put before them. In applications under 11 (b) the civilian for whom the ap-plication is made must be qualified to hold the appointment for which he is asked and will fill the appointment after repatriation.

M. S. Lush

M. S. LUSH,
Brigadier,
Executive Commissioner.

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List A - Groups I & II.

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HEADQUARTERS ALLIED COMMISSION
APO 394

Ref: 106/5/EST - 138/EST.

17 March 1945.

EXECUTIVE MEMORANDUM }
NUMBER 1 }

AMENDMENT No.1.

Executive Memorandum No.1, HQ Allied Commission, 12 February 1945, is amended by adding thereto the following:

§7. Wherever, in the preceding paragraphs, reference is made to the travel of nationals of countries not receiving lend-lease, whose travel is sponsored and for whom travel orders are issued by AC, such reference will be interpreted to include the travel of nationals of countries receiving lend-lease, whose travel is sponsored and for whom travel orders are issued by AC, when such nationals are directly employed by AC, and are paid from AFA funds at the rates laid down for locally employed Italian civilians, and when the travel performed is in the interest of AC, rather than of the nation of which the traveller is a citizen."

M. G. Lush
Brigadier,
Executive Commissioner.

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HEADQUARTERS ALLIED COMMISSION
APC 394

12 February 1945

EXECUTIVE MEMORANDUM }

NUMBER 1)

PAYMENT FOR AIR TRAVEL WITH MATS AND ATO OF NATIONALS
OF COUNTRIES NOT RECEIVING LEND-LEASE FACILITIES

1. Instructions have been received that in future (a) the transport by MATS or ATO of nationals of countries receiving lend-lease facilities will be charged against lend-lease account, and (b) the transport of nationals/countries not receiving lend-lease will be paid for in cash.

2. AC is not concerned with the accounting for the transport referred to in 1 (a) above, which will be handled by the U.S. transport agencies concerned.

3. With regard to 1 (b), the individuals to be transported fall under two categories, (a) individuals whose travel orders are not obtained by AC, and (b) individuals whose travel is sponsored and travel orders issued by AC, (e. g. Italians travelling on AC business, or nationals of countries not receiving lend-lease transported by Displaced Persons and Repatriation Sub-Commission).

4. AC is not concerned with the procedure for the transport referred to in 3 (a), as payment of the transport charges will be made by the agency sponsoring the travel.

5. With regard to 3 (b), namely nationals of countries not receiving lend-lease whose travel is sponsored and whose travel orders are made out by AC, the payment of the transport charges will be made by AC.

The procedure will be as follows:-

(a) Establishment Section, Regional Executive Officer or other Office or Officer responsible for issuing the travel order will give the individual for whom the ticket is required an extra copy of the orders. The Establishment Section, Regional Executive Officer etc. will ascertain the price of the ticket and indorse it on the extra copy of the travel orders.

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will be charged against lend-lease account, and (b) the transport of nationals/countries not receiving lend-lease will be paid for in cash.

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5. With regard to 3 (b), namely nationals of countries not receiving lend-lease whose travel is sponsored and whose travel orders are made out by AC, the payment of the transport charges will be made by AC.

The procedure will be as follows:-

(a) Establishment Section, Regional Executive Officer or other Office or Officer responsible for issuing the travel order will give the individual for whom the ticket is required an extra copy of the orders. The Establishment Section, Regional Executive Officer etc. will ascertain the price of the ticket and indorse it on the extra copy of the travel orders.

(b) The traveller will present this extra copy of the travel orders to the Headquarters Commandant or Regional Headquarters Sub-Accountant. The latter will pay over the price of the ticket as shown on the copy of the travel orders, which he will retain as a supporting document to his cash book.

(c) The Sub-Accountant issuing the funds will charge the payment to "Air transport paid for nationals of countries not receiving lend-lease".

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6. For purposes of reference the countries receiving lend-lease are:

-2-

- | | |
|--------------------|----------------|
| Argentina | Australia |
| Belgium | Bolivia |
| Brazil | Canada |
| Chile | China |
| Colombia | Costa Rica |
| Cuba | Czechoslovakia |
| Dominican Republic | Ecuador |
| Egypt | El Salvador |
| Ethiopia | France |
| Greece | Guatemala |
| Haiti | Honduras |
| Iceland | India |
| Iran | Iraq |
| Liberia | Mexico |
| Netherlands | New Zealand |
| Nicaragua | Norway |
| Panama | Paraguay |
| Peru | Poland |
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Chief of Staff.

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