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HEADQUARTERS ALLIED COMMISSION
APO 394
Office of the Chief of Staff

Ext: 300

Ref: 2208/79/COS11 November 1944

SUBJECT: U.N.R.R.A.

TO: See Distribution.

1. Please substitute the attached pages 1 and 2 for the Minutes of the Meeting held on 2 November 1944 at Headquarters, Allied Commission, with the representatives of U.N.R.R.A., issued under this Office reference 2208/73/COS.

[Signature]
Brigadier,
Chief of Staff.

DISTRIBUTION:

A/COS	-	2
COS	-	1
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Econ Sec	-	6
Civ Aff Sec	-	6
✓ Pol Sec	-	1
Finance Sub-Com	-	1
PRO	-	1

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SECRET

HEADQUARTERS ALLIED COMMISSION

APO 391

Office of the Chief of Staff

Ref: 2206/13/008

Minutes of Meeting held on 2 November 44 at HQ Allied Commission

U.N.R.R.A.

Action By:

1. Brigadier Lush took the chair in the temporary absence of the A/SC. He extended a welcome to the members of the UNRRA Mission and assured them of the support of the Allied Commission in their work of relief and help to the suffering population of Italy. He said that we were facing stark realities in this country and that there was a physical shortage of practically every necessity of life. He pointed out that if the Allied Commission's help fell short of expectations it would not be due to lack of goodwill but to lack of physical ability to help.

Mr. Keary, UNRRA, gave particulars of the UNRRA directive. He said that at the second meeting of the UNRRA Council in Montreal in September a sum not to exceed 50,000,000 dollars had been made available for relief in Italy for a period not specified but which it was assumed by the Director General would be one year. Other resolutions would permit additional assistance to displaced persons of Allied Nations and additional aid to prevent the spread of epidemics to the extent to which that would be necessary. The general policy of the mission was indicated in the directive which had been distributed to the meeting. He said that the main point of the directive was that he was authorized to negotiate the necessary agreements with the Italian Government and was required to return them to Washington and London for confirmation. He expressed the desire of the Mission to work through normal channels.

2. Colonel Murray Mitchell, C-5 AFHQ, explained the present status of negotiations between UNRRA and AFHQ. He said that AFHQ had already called forward a small number of key personnel in order to get the organization going. It would be necessary to call personnel forward to staff the camps and he asked for information as to the number of additional personnel required beyond those already called forward. He asked if it would be possible for the memorandum on supplies to be accepted in principle before his return to AFHQ at the end of the week in order that the requisitioning of supplies could be put in hand. He asked that AFHQ should facilitate in every way the negotiations between UNRRA and the Italian Government and added that AFHQ hoped to see a "tripartite" pact emerge from the result of the UNRRA-Italian Government deliberation. He said that AFHQ were convinced that UNRRA had only come to help and would not hinder military authorities in any way.

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Mr. Keeny, UNRRA, gave particulars of the UNRRA directive. He said that at the second meeting of the UNRRA Council in Montreal in September a sum not to exceed 50,000,000 dollars had been made available for relief in Italy for a period not specified but which it was assumed by the Director General would be one year. Other resolutions would permit additional assistance to displaced persons of Allied Nations and additional aid to prevent the spread of epidemics to the extent to which that would be necessary. The general policy of the mission was indicated in the directive which had been distributed to the meeting. He said that the main point of the directive was that he was authorized to negotiate the necessary agreements with the Italian Government and was required to return them to Washington and London for confirmation. He expressed the desire of the mission to work through normal channels.

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A/CO asked what would be the nature of the proposed agreement with the Italian Government. Mr. Keeny replied that the major point would be to get a working basis with the responsible Italian Ministry to ensure that the supplies would be distributed in the manner prescribed by UNRRA. He stated that the Ministry of Education who, he said, would be responsible for the selection of the children and for the provision of the necessary mechanism for the carrying out of the operation. In reply to a query by the A/CO Mr. Keeny said that in the event of a breach of contract by the Italian Government, the only way to enforce the contract would be to discontinue supplies.

-2-

Action by: 3.

(a) Transfer to UNRRA of Cante in S. Italy. Brigadier Upjohn told the meeting that preliminary discussions had already taken place and a plan would be ready for Colonel Mitchell to take to AFHQ when he returned. It was not anticipated that the date of transfer would be before 1 January 1945. In reply to a question by Brigadier LUSH, Governor Cochran stated that UNRRA were committed to take in any displaced persons from outside Italy should this be necessitated by the course of future operations.

In regard to UNRRA taking over requisitioned buildings from the military, some difficulty was foreseen in this connection and it was agreed that the matter should be investigated by the Legal and Finance Sub-Committees with Claims and Hirings on UNRRA's behalf.

Legal Sub-Com.
Finance Sub-Com.

(b) Supply for UNRRA Programmes.

(i) Proposal for Borrowing Supplies from AC. The proposal for borrowing supplies from AC until the arrival of UNRRA stocks was discussed. A/CC said that AC food supplies were already insufficient. As he saw it, UNRRA were now proposing to borrow food from the total amount available to the AC for feeding the Italian people. Governor Cochran admitted that this was so. A/CC said that AC could not afford to loan stocks from their reserves without thought of repayment until April or May as suggested by G-5 in their letter. Furthermore, if these stocks were not replaced, the President's statement that more food would be brought into Italy was not being carried out, nor was the UNRRA directive being implemented which stated that relief administered by them would be supplemental to any existing rations. It seemed that food was being taken from the general ration, which would have to be decreased by the quantity loaned to UNRRA in order to make relief available for certain privileged groups. It was true that the special classes which under the UNRRA directive would get the benefit of this added ration and relief were deserving classes. He was quite prepared, if ordered to do so, to make this readjustment in ration scales at the expense of the general population, but he had not had the orders. He was compelled to take this view because, owing to the serious shipping situation, he could not count on AC stocks being replaced. It seemed to him unnecessary to bring in another organization to implement a change in ration scales out of AC stocks, which could be quite satisfactorily carried out by the AC itself if it were so directed.

(ii) Procedure for bidding for shipping rail and truck transport. It was agreed that UNRRA bids for transportation would go through the AC's bidding organization. They would be treated as a separate organization for this purpose and priorities would be allotted by AC. It was agreed that UNRRA should be afforded the same priority as AC except where special circumstances prevailed in favour of AC. This system of bidding would apply to all supplies brought into the country whether during or after the interim period.

(iii) Port and Storage Facilities. It was agreed that at present AC warehouses would be used for storage of UNRRA and AC supplies.

Mr. Antolini thought that port facilities should be entirely an

UNRRA

Economic Sec.

UNRRA responsibility. Mr. Keeny and Mr. Antolini to confer on this.

(iv) Guards for Supplies and Equipment. Agreed that this was a

(b) Supply for UNRRA Programs.

(i) Proposal for Borrowing Supplies from AC. The proposal for borrowing supplies from AC until the arrival of UNRRA stocks was discussed. A/CC said that AC food supplies were already insufficient. As he saw it, UNRRA were now proposing to borrow food from the total amount available to the AC for feeding the Italian people. Governor Cochran admitted that this was so. A/CC said that AC could not afford to loan stocks from their reserves without thought of repayment until April or May as suggested by G-5 in their letter. Furthermore, if these stocks were not replaced, the President's statement that more food would be brought into Italy was not being carried out, nor was the UNRRA directive being implemented which stated that relief administered by them would be supplemental to any existing rations. It seemed that food was being taken from the general ration, which would have to be decreased by the quantity loaned to UNRRA in order to make relief available for certain privileged groups. It was true that the special classes which under the UNRRA directive would get the benefit of this added ration and relief were deserving classes. He was quite prepared, if ordered to do so, to make this readjustment in ration scales at the expense of the general population, but he had not had the orders. He was compelled to take this view because, owing to the serious shipping situation, he could not count on AC stocks being replaced. It seemed to him unnecessary to bring in another organization to implement a change in ration scales out of AC stocks, which could be quite satisfactorily carried out by the AC itself if it were so directed.

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Mr. Antolini thought that port facilities should be entirely an UNRRA responsibility. Mr. Keeny and Mr. Antolini to confer on this.

(iv) Guards for Supplies and Equipment. Agreed that this was a matter for discussion by UNRRA with Italian authorities.

(v) Procurement of Local Supplies. Agreed that G-5 AFHQ should be asked to prepare a memorandum on UNRRA's requirements from local resources to be brought before the next meeting of the Local Resources Board. Payment for such purchases would be charged to the Italian Government.

UNRRA

Economic Sec.

UNRRA

G-5, AFHQ.

HEADQUARTERS ALLIED COMMISSION

APO 394

Office of the Chief of Staff

Ref: 2205/13/205

Minutes of Meeting held on 2 November 44 at HQ Allied Commission

U.S. Remarks

Brigadier Luck took the chair in the temporary absence of the A/CC. He extended a welcome to the members of the UNRRA Mission and assured them of the support of the Allied Commission in their work of relief and help to the suffering population of Italy. He said that we were facing stark realities in this country and that there was a physical shortage of practically every necessity of life. He pointed out that if the Allied Commission help fell short of expectations it would not be due to lack of goodwill but to lack of physical ability to help.

Action Item 1.

Mr. Keeny, UNRRA, gave particulars of the UNRRA Directive. He said that at the second meeting of the UNRRA Council in Montreal in September a sum not to exceed 50,000,000 dollars had been made available for relief in Italy for a period not specified but which it was assumed by the Director General would be one year. Other resolutions would permit additional assistance to displaced persons of Allied Nations and additional aid to prevent the spread of epidemics to the extent to which that would be necessary. The general policy of the mission was indicated in the Directive which had been distributed to the meeting. He said that the main point of the Directive was that he was authorized to negotiate the necessary agreements with the Italian Government and was required to return them to Washington and London for confirmation. He expressed the desire of the Mission to work through normal channels.

Colonel Murray Mitchell, G-5 AFHQ, explained the present status of negotiations between UNRRA and AFHQ. He said that AFHQ had already enabled forward a small number of key personnel in order to get the organization going. It would be necessary to call personnel forward to staff the camps and he asked for information as to the number of additional personnel required beyond those already called forward. He asked if it would be possible for the memorandum on supplies to be accepted in principle before his return to AFHQ at the end of the week in order that the requisitioning of supplies could be put in hand. He asked that AS should facilitate in every way the negotiations between UNRRA and the Italian Government and added that AFHQ hoped to see a "tripartite" pact emerge from the result of AFHQ-Italian Government deliberation. He said that AFHQ were convinced that UNRRA had only come to help and would not hinder the military authorities in any way.

A/CC asked what would be the nature of the proposed agreement with the Italian Government. Mr. Keeny replied that the major point would be to get a working basis with the responsible Italian Ministry of Education who, he

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that we were facing stark realities in this country and that there was a physical shortage of practically every necessity of life. He pointed out that if the Allied Commission's help fell short of expectations it would not be due to lack of goodwill but to lack of physical ability to help.

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A/C3 asked what would be the nature of the proposed agreement with the Italian Government. Mr. Keeny replied that the major point would be to get a working basis with the responsible Italian Ministry to ensure that the supplies would be distributed in the manner prescribed by UNRRA. He instanced the Ministry of Education who, he said, would be responsible for the selection of the children and for the provision of the necessary mechanism for the carrying out of the operation. In reply to a query by the A/C3 Mr. Keeny said that in the event of a breach of contract by the Italian Government, the only way to enforce the contract would be to discontinue supplies.

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- 2 -

Action By:

3. (a) Transfer to UNRRA of Goods in Italy. Brigadier Luch said the meeting that preliminary discussions had already taken place and a plan would be ready for Colonel Mitchell to take to AMIG when he returned. It was not anticipated that the date of transfer would be before 1 January 1945. In reply to a question by Brigadier Luch, Governor Cochran stated that UNRRA were committed to take in any displaced persons from outside Italy should this be necessitated by the course of future operations.

Legal Sub-Com.
Finance Sub-Com.

In regard to UNRRA taking over requisitioned buildings from the military, some difficulty was foreseen in this connection and it was agreed that the matter should be investigated by the Legal and Finance Sub-Commissions with Claims and Savings on UNRRA's behalf.

- (b) Supply for UNRRA Programmes.
- (i) Proposed for Borrowing Supplies from AC. The proposal for borrowing supplies from AC until the arrival of UNRRA stocks was discussed. A/CJ said that AC food supplies were already insufficient. As he saw it, UNRRA were now proceeding to borrow food from the total amount available to the AC for feeding the Italian people. Governor Cochran admitted that this was so. A/CJ said that AC could not afford to loan stocks from their reserves without thought of repayment until April or May as suggested by G-5 in their letter. Furthermore, if these stocks were not released, the President's statement that more food would be brought into Italy was not being carried out, nor was the UNRRA directive being implemented which stated that relief administered by them would be supplemental to any existing rations. It seemed that food was being taken from the general ration, which would have to be decreased by the quantity loaned to UNRRA in order to make relief available for certain privileged groups. It was true that the special classes which under the UNRRA directive would get the benefit of this added ration and relief were deserving classes. He was quite prepared, if ordered to do so, to make this readjustment in ration scales at the expense of the general population, but he had not had the orders. He was compelled to take this view because, owing to the serious shipping situation, he could not count on AC stocks being replaced. It seemed to him unnecessary to bring in another organization to implement a change in ration scales out of AC stocks, which could be quite satisfactorily carried out by the AC itself if it were so directed. A/CJ asked whether CAO had been consulted. Colonel Mitchell replied that he had not. A/CJ did not think in these circumstances he had the right to commit AC to lend to UNRRA stocks from AC bounty reserves without the approval of CAO. He instructed Colonel Mitchell that CAO should be consulted on this point at the earliest opportunity.
- (ii) Procedure for bidding for shipping rail and truck transport. It was agreed that UNRRA bids for transportation would go through the AC's bidding organization. They would be treated as a separate organization for this purpose and priorities would be allotted by AC. It was agreed that UNRRA should be afforded the same priority as AC except where special circumstances prevailed in favour of AC. This system of bidding would apply to all supplies brought into the country whether during or after the interim period.
- (iii) Port and Storage Facilities. It was agreed that at present AC warehouses would be used for storage of UNRRA and AC supplies. Mr. Antolini thought that port facilities should be made responsible. Mr. Keeny and Mr. Antolini to

Colonel Mitchell,
G-5, AMHQ.

for borrowing supplies. A/C said that 10 food supplies were discussed. As he saw it, UNRRA were not proposing to borrow insufficient. The total amount available to the AG for feeding the Italian people. Governor Cochran admitted that this was so. A/C said that AG could not afford to loan stocks from their reserves without thought of repayment until April or May as suggested by G-5 in their letter. Furthermore, if these stocks were not repaid, the President's statement that more food would be brought into Italy was not being carried out, nor was the UNRRA directive being implemented which stated that relief administration by them would be supplemental to any existing rationing. It seemed that food was being taken from the general ration, which would have to be decreased by the quantity loaned to UNRRA. It was true that relief available for certain privileged groups. The UNRRA directive would get the the special classes which under the UNRRA directive were deserving of benefit of this added ration and relief were deserving of it. He was quite prepared, if ordered to do so, to make this readjustment in ration scales at the expense of the general population, but he had not had the aiders. He was compelled to take this view because, owing to the serious shipping situation, he could not count on AG stocks being replaced. It seemed to him unnecessary to bring in another organization to implement a change in ration scales out of AG stocks, which could be quite satisfactorily carried out by the AG itself if it were so directed. A/C asked whether GAO had been consulted. Colonel Mitchell replied that he had not. A/C did not think in these circumstances he had the right to commit AG to lend to UNRRA stocks from AG scanty reserves without the approval of GAO. He instructed Colonel Mitchell that GAO should be consulted on this point at the earliest opportunity.

Colonel Mitchell,
G-5, AFHQ.

(ii) Procedure for bidding for shipping rail and truck transport. It was agreed that UNRRA bids for transportation would go through the AG's bidding organization. They would be treated as a separate organization for this purpose and priorities would be allotted by AG. It was agreed that UNRRA should be afforded the same priority as AG except where special circumstances prevailed in favour of AG. This system of bidding would apply to all supplies brought into the country whether during or after the interim period.

(iii) Port and Storage Facilities. It was agreed that at present AG warehouses would be used for storage of UNRRA and AG supplies. Mr. Anselmi thought that port facilities should be entirely an UNRRA responsibility. Mr. Keery and Mr. Antolini to confer on this.

(iv) Guards for Supplies and Equipment. Agreed that this was a matter for discussion by UNRRA with local Italian authorities.

(v) Procurement of Local Supplies. Agreed that G-5 AFHQ should be asked to prepare a memorandum on UNRRA's requirements from local resources to be brought before the next meeting of the Local Resources Board. Payment for such purchases would be charged to the Italian Government.

UNRRA
Economic Sec.

UNRRA.

G-5, AFHQ.

Action By: 3. (c) Local Transportation. UNRA to be made through AC.

(d) UNRA Personnel Facilities.
 (i) Clearance of Personnel into Italy. Numbers required to be discussed with CA and Leon Secs. Actual clearance of personnel into Italy to be taken up by G-5, AMHQ.
 (ii) Billings. Colonel Mitchell to take up at AMHQ the question of UNRA being treated as a military organization and instructions issued to military formations for their requests for accommodation to be treated in the normal manner. In the meantime AC will arrange temporary accommodation.
 (iii) Local Transportation. Colonel Mitchell to take up the question of UNRA being included in the list of units to which vehicles will be issued from pool until such time as their own transport arrives.

G-5, AMHQ.

G-5, AMHQ.

(e) Provision of Office Space, Equipment and Supplies. Brigadier Lush pointed out that the provision of office space was again a matter which should be dealt with in an instruction by AFHQ to military formations. Colonel Mitchell to clear at AMHQ. Meanwhile, AC will help with temporary office accommodation and with the loan of office equipment and supplies.

G-5, AMHQ.

(f) Payment for Transport and Supplies. Colonel Graffley Smith asked whether UNRA would be charged by the Army for transport and returns. UNRA said that payment would be made for all services for which the Army asked payment. In regard to transport charges incurred in Italy for movement of supplies, a case proposed to include in the terms of the agreement with the Italian Government that these charges should be met by the Italian authorities.

(g) Relations between UNRA and AFHQ. UNRA to draw up a draft memorandum for discussion.

UNRA.

(h) Proposed agreement with Italian Government. UNRA to draw up a draft for discussion.

UNRA.

Brigadier Lush stressed the same necessity of a directive from AFHQ to the effect that UNRA is an operating organization and that every assistance should be afforded on the military side by military formations. Colonel Mitchell will clear.

G-5, AMHQ.

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A/CC 2
 GOS 1

Brigadier,
 Chief of Staff.

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G-5, AFHQ.

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- (g) Relations between UNRRA and AG.
UNRRA to draw up a draft memorandum for discussion.

UNRRA.

- (h) Proposed agreement with Italian Government.
UNRRA to draw up a draft for discussion.

UNRRA.

Brigadier Lusk stressed the prime necessity of a directive from AFHQ to the effect that UNRRA is an operating organization and that every assistance should be afforded on the military side by military formations. Colonel Mitchell will clear.

G-5, AFHQ.

**Brigadier,
Chief of Staff.**

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HEADQUARTERS ALLIED COMMISSION
APO 394
Office of the Chief of Staff.

Tel : 300

Ref : 2203/01/COS.

13 Nov 44

SUBJECT : Minutes of UNRRA Meeting held on 2 November 44.

TO : See Distribution below.

1. Reference the above mentioned Minutes, please insert new para 3 (a) as below :-

"Action by: 3. (a) Transfer to UNRRA of Camps in S. Italy. Brigadier Upjohn told the meeting that preliminary discussions had already taken place and a plan would be ready for Colonel Mitchell to take to AFHQ when he returned. It was not anticipated that the date of transfer would be before 1 January 1945. In reply to a question by Brigadier Lush, Governor Cochran stated that UNRRA were committed to take in any displaced persons from outside Italy should this be necessitated by the course of future operations.

UNRRA In regard to UNRRA taking over requisitioned buildings from the military, some difficulty was foreseen in this connection and it was agreed that the matter should be investigated by UNRRA with Claims and Hirings direct with such assistance as Legal and Finance Sub-Commissions can provide. "

W. J. Upjohn
Brigadier,
Chief of Staff.

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SECRET
AFHQ MESSAGE CENTER
INCOMING MESSAGE

WDRZ

Filed 11:11:02

AFSC N-722/12
120741 A
eam

PRIORITY

FROM: AFHQ CCS

TO: AFHQ TO WILSON INFORMATION UK BASE SECTION FOR BCS AND TO COMMUNICATION ZONE

REF NO THIS MESSAGE: 44936, 11 October 1944

For FIGEC
Cite CCAC
TAB 309

UNRRA's authorization to assume responsibility for certain activities in Italy.

1. UNITED NATIONS Relief and Rehabilitation Administration is now authorized by its council to assume responsibility for displaced persons of UNITED NATIONS nationality in ITALY. UNRRA has informed CCAC that it is prepared at request of CCS to assume responsibility for camps already established for this purpose and to expand this program if necessary. Your early recommendations are requested regarding transfer of this responsibility to UNRRA. If you wish, UNRRA will be invited to send representatives to your Headquarters to discuss with you and to assist in preparing proposals for submission to CCS and discussion here with UNRRA Headquarters with view to agreement for early transfer.

2. In addition UNITED NATIONS Relief and Rehabilitation Administration has been authorized by its council to undertake operations in ITALY for following purposes:

- A. Provision of medical and sanitary aid and supplies.
- B. Assistance in care and return to their homes of displaced Italians.
- C. Care of and welfare services for children and nursing and expectant mothers.

Limit of expenditure by UNRRA presently authorized for these purposes is 50,000,000 dollars of foreign exchange.

3. UNRRA undertaking in ITALY operations as in paragraph 2 above is subject to approval by CCS of scheme for carrying out such operations. UNRRA has after discussion with CCAC representatives submitted tentative proposals, summary of which is given in following paragraphs. These tentative proposals do not represent a firm UNRRA program but are transmitted to you for your information as to the fields in which UNRRA desires to operate as soon as possible in ITALY and as a basis for UNRRA discussions with your representatives in the Theater. References to tonnages merely indicate the projected scope of the program. Problems concerning phasing, allocation of shipping, areas of operations and the like are to be discussed in the Theater. If you so desire, UNRRA is prepared to dispatch representatives immediately to your Headquarters to give you all possible assistance in your consideration of the proposals. It is suggested that you establish air priorities for a group of 6 UNRRA officials to visit Theater for this purpose. UNRRA has requested CCAC to convey UNRRA's anxiety for this group complete such plans as may be agreeable to you looking toward the general principles outlined herein, and subject to prior approval by the CCS on your recommendation.

- 2 -

before initiation of operations. The detailed arrangements within such general principles (including the extent to which you can make facilities available to UNRRA within ITALY) would be left to be worked out by you with UNRRA's representatives in the Theater. Any agreement to be made by the CCS with UNRRA on the subject would cover only general principles of the scope of UNRRA's operations and its relationship with the military. In any event, no agreement will be made by the CCS prior to receipt of your comments and recommendations.

4. Major part of UNRRA's operations would be care of and welfare services for children of school and pre-school age and nursing and expectant mothers. Intention is to provide supplies for these classes of population supplemental to and not in substitution for provision which can be made from other sources, for example, provision of supplies by military authorities within the scope of existing directives. UNRRA expects to confine assistance to approximately 1,700,000 children and 300,000 mothers. Recipients would be more serious cases of malnutrition mainly in larger cities. Program would furnish each child with up to 750 calories of additional food daily.

5. Estimate is that the total program in paragraph 2 above would as soon as practicable require 15,000 tons imports monthly, including dry skimmed milk, sugar, fats, flour, pulses, farina, fish, et cetera. Intention is that distribution would be primarily by Italian organization C.N.M.I. and Italian Ministry of Education. Exact method of distribution would be determined by agreement in field to meet local conditions.

6. As regards medical and sanitary aid and supplies UNRRA proposes to dispatch additional medical personnel to assist in restoration of Italian Public Health services and to furnish about 8,000,000 dollars worth medical and sanitary supplies, particularly items not now in military supply program. These supplies would be supplemental to those which may be included in military program. Plan of distribution is not finally decided but would probably in the main follow channels similar to those now used by AOC.

7. It is not at present proposed by UNRRA to present program for Italian displaced persons until further study has been made.

8. As UNRRA's intention is primarily to place responsibility for distribution on Italian Government or organizations UNRRA staff contemplated is small. At maximum it is anticipated that staff for purposes in paragraph 2 above would be 75 professional personnel including executives medical and technical and 80 clerical. Other personnel as needed would be recruited in Italy.

9. Resolution of UNRRA council authorizing these activities in Italy provides that operations shall be subject to such control as military command may find necessary. It is suggested that UNRRA should not operate as agent of military but as autonomous organization with control over its own personnel and programs subject however to compliance with general policies laid down by military authorities and overriding control of Theater Commander on all matters concerning or affecting military operations or security. Within such limitations UNRRA would be entitled to deal direct with the Italian Government and its agencies but would undertake to clear in advance with the appropriate military authorities all questions of general policy and to keep them informed of arrangements in full coordination.

10. In delivering supplies UNRRA would be free to establish prices and conditions of distribution, subject to Theater price policies and in consultation with military authorities.

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- 3 -

11. UNHRA requests assistance from military on following matters in view of military control over supply shipping and inland transport and other aspects of internal economy in ITALY:

A. Inclusion in Theater Commanders shipping program of 15,000 tons monthly for UNHRA'S supplies as in paragraph 5 above additional to shipping for military relief supplies. UNHRA request that this should begin as early as possible, preferably by November 1.

B. Transfer for use in November and December from military stocks in ITALY or stocks afloat of 5,000 tons of foodstuffs of types in paragraph 5 above and to enable UNHRA to start operations in ROME and NAPLES without awaiting arrival of its own shipments. Such stocks to be reimbursable by UNHRA in cash or in kind. It is understood by UNHRA that possibility of making any such stocks available is for discussion in Theater.

C. Arrangements to be made where possible within Theater (subject to military operational requirements) for deliveries to UNHRA from military stocks against replacement from UNHRA supplies at later dates or at other points. Intention of this is to avoid delays in deliveries and unnecessary movements of supplies by sea or inland.

D. Use of storage warehouses and facilities for local transportation in Italy. UNHRA lays particular stress on request for assistance in transportation of supplies.

E. As regards UNHRA personnel, cooperation of military authorities with respect to transportation, accommodation, food, clothing, medical aid, communication facilities and use of post exchange of E.F.I. Payment to be made for all such supplies and services.

12. As regards paragraph 11 A it is agreed that the bid for necessary shipping for UNHRA'S supplies must be made by Theater. As regards paragraph 11 B it is understood that the question whether an advance can be made to UNHRA from Theater stock to enable operations to start as early as possible subject to repayment when UNHRA supplies are received must obviously depend on existing supply position in relation to present and anticipated military commitments including military responsibility for relief. As regards paragraph 11 C, D, and E it is considered that all possible cooperation should be given to UNHRA to enable them to carry out their task. However, the extent to which the various facilities can be made available by the military will not be made the subject of agreement here but must be left to be worked out by the military authorities with UNHRA in the Theater in the light of conditions prevailing from time to time.

13. Urgent reply is requested to this cable.

2631

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29 September 1944

Honorable John J. McCloy
Chairman, Combined Civil Affairs Committee
War Department
Washington, D.C.

Dear Mr. McCloy,

As you undoubtedly know, at its second Session in Montreal just closed, the Council of the United Nations Relief and Rehabilitation Administration adopted a resolution establishing the scale and nature of relief and rehabilitation operations to be undertaken in Italy. In addition, the Council adopted another resolution authorizing operations in enemy and ex-enemy territory directed to the care and repatriation of displaced persons of United Nations nationality and to the control of epidemics. I am enclosing copies of these resolutions.

The resolution concerning Italy confines our operations to three types of assistance: the provision of medical and sanitary aid and supplies; assistance in the care and return to their homes of displaced persons; and care of, and welfare services for, children and nursing and expectant mothers. The resolution also limits our expenditures of foreign exchange for these purposes to \$ 50,000,000. The resolution concerning assistance to displaced persons of United Nations nationality and epidemic control work imposed no budgetary limitations.

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- 2 -

I

ENKRA Programs for Italy

Our programs for Italy, pursuant to these resolutions, are briefly summarized below. It must be understood, of course, that this statement is quite tentative and is subject to modifications as result of further study of the Italian situation and as a result of negotiations with the appropriate authorities.

1. Assistance to Children and Mothers.

Our efforts under the first resolution mentioned above will be chiefly directed to providing care of, and welfare services for, children of school and pre-school age, and nursing and expectant mothers. The major part of the expenditures for this purpose will be for supplies to supplement the provision already being made for these classes of the population. Because of the limitation of our budget, we expect to confine this assistance to approximately 1,700,000 children and 300,000 mothers. This means that only one out of every five children of the ages included will receive this assistance. The recipients will be those children who are suffering from the more serious cases of undernourishment and malnutrition. The program will furnish each recipient, on the average, additional food up to the value of 750 calories daily. It is understood that such food will be in addition to the basic rations provided by other authorities.

Our operations in this respect will be centered largely on the bigger cities. We are not planning to furnish such supplies in the country or in the smaller communities, except in those which are not agriculturally self-supporting. So long as military operations in Italy continue, we shall, of course, also limit our operations to those areas which may be regarded as in repose.

2649

Our present estimates indicate that the children and mothers program will require approximately 15,000 tons of supply per month, the major commodities being:

SECRET

- 3 -

Dry skinned milk	3,100 tons
Sugar	850 tons
Fats	820 tons
Flour	5,000 tons
Pulses	2,150 tons
Parina	315 tons
Fish	1,500 tons
Miscellaneous	1,255 tons

The ultimate distribution of these supplies to the recipients will in all likelihood be handled primarily by two Italian organizations, Opera Nazionale per la Protezione della Maternità e dell'Infanzia (ONMI) and the Italian Ministry of Education. The ONMI will be expected to conduct the distribution of supplies to the children of pre-school age and the nursing and expectant mothers. The exact method of distributing food, whether by issue for consumption at home or by other means, will be determined by agreement in the field to meet local conditions. The supplies for children of school age will be distributed by the Ministry of Education, the food being distributed most probably through school lunches.

2. Medical and Sanitary Aid and Supplies.

Our assistance along these lines will consist of the dispatch of medical personnel whose primary function will be the rendering of advice in the restoration of the Italian Public Health Services, and the furnishing of up to \$ 5,000,000 worth of medical and sanitary supplies, particularly of commodities not now included in the military supply program, over the period

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of a year

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- 4 -

of a year, to supplement the supplies now being furnished to Italy. With the medical supplies which are being imported into Italy at the rate for all of Italy of approximately \$ 1,000,000 worth a month, this will provide a total of up to \$ 20,000,000 worth for the whole country over a period of one year, an amount which appears extremely modest for a population of 45,000,000.

Included in the items to be furnished will be raw material from which certain medical supplies may be manufactured in Italy.

Our plan for distribution of medical supplies in Italy is to follow the system being used by A.C.C.

3. Displaced Persons of Italian Nationality.

We are not at present prepared to set forth a program of assistance for displaced persons of Italian nationality, because we do not intend to undertake any work along this line which the Italian Government can itself perform. An equitable division of responsibility between ourselves and the Italian Government can only be reached after further study. Most expenditures, in any event, will be in local currency, and only a small amount of import tonnage will be involved.

4. Displaced Persons of United Nations Nationality.

At the request of the Military, we shall be willing to assume responsibility for the camps in Italy which are already caring for several thousand refugees of United Nations nationality. We are also prepared to expand the program, if necessary.

5. Epidemic Control.

26-7

We have not yet formulated any program under this heading. Before taking any definite action, we will consult with A.C.C. and its advisers regarding the nature and scope of our activities in this field.

6. Budget.

On the basis of the foregoing, we have made the following tentative budget allocation for one year of activities in Italy under the first three programs described above:

SECRET

- 5 -

Child Care and Mothers	£ 36,000,000
Medical Aid and Supplies	9,000,000
Unallocated Reserve	5,000,000

The budgets for displaced United Nations nationals and for epidemic control will be in addition to the £ 50,000,000.

26-6

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II

Administration

As indicated above in connection with the programs for assistance to children and mothers and for the furnishing of medical and sanitary aid and supplies, we intend to place the responsibility for distribution upon the Italian government or upon Italian organizations. Consequently, for these purposes, a relatively small staff will suffice. This will probably consist of a small group of executives and a number of technicians, for example, the medical personnel referred to in Section I () above. Our operations will undoubtedly start with a small number to which we will add from time to time, as need develops but, at the maximum, we do not expect our mission to exceed 75 professional personnel and 20-30 clerical. Other personnel, as needed, will be recruited in Italy.

This statement does not include personnel who may be needed for work in connection with displaced persons of United Nations nationality and epidemic control.

III

Relations with the Military Program

As indicated in several places above, the assistance which UNRRA is planning to give pursuant to the resolution authorizing operations in Italy is intended to be additional to, and not in substitution for, assistance which is now being given or which will be given as a basic measure for the benefit of Italy generally. The UNRRA Council authorized these operations on the understanding that the scale of supply by the military or other authorities will be maintained or increased without deduction for the assistance which UNRRA is to afford.

IV

Relationship with Military Authorities

In our operations in Italy, we shall, of course, be subject to general policies laid down by the appropriate military authorities. Subject to such general policies, we should wish to operate as an autonomous organization, with complete control over our personnel and our programs. In dealing with the Italian government we would, of course, clear in advance all questions of general policy with the appropriate military authorities and would keep them informed of our arrangements.

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In delivering supplies to Italian governmental or charitable organizations, however, we should expect to be free to establish the prices at which we make the transfer and the conditions of the distribution of the supplies by the organizations, including the classes of persons to whom the distribution is to be made and the prices at which the supplies are to be sold (unless given away). The prices for sale to the ultimate consumers, however, would not be higher than the prices fixed by the appropriate price control authorities.

V

Assistance from the Military

In carrying out these programs, we are completely dependent upon the military authorities in view of their control over supply, shipping and internal transport, and over many phases of government and economic life within the country. I am writing to ask you, therefore, if you will obtain for us the issuance of directives to the appropriate authorities to facilitate the proposed operations and, in particular, to accomplish the following arrangements:

1. Transportation

(a) Beginning with October 1944, it is essential to have an allocation by the theater commander of 15,000 tons of shipping monthly from west coast U.S. ports to appropriate ports in Italy, over and above existing shipping allocations.

(b) As a beginning supply, we need the transfer, from military stocks in Italy or abroad, of 20,000 tons of the foods listed in Section I (1) or of appropriate substitutes. UNRRA is agreeable to reimbursing the military for these supplies promptly in cash or in kind.

(c) Supplies beyond the 20,000-ton beginning stock can be provided by UNRRA through its own efforts, so long as shipping space is allocated as indicated under (a) above; but if the military authorities prefer, UNRRA would accept an arrangement under which the military procured and shipped all or any part of the needed supplies for delivery to UNRRA in Italy against reimbursement by UNRRA in the United States in cash or in kind.

(d) To the extent that we ship in our own supplies, we should wish to be able to avoid delays in deliveries and unnecessary 2884 and cross-hauls, by asking arrangements in the theater (subject to military operational requirements) for deliveries from military stocks against replacement at later dates or other points.

(e) Our operations will require the use not only of ocean trans-

SECRET

-6-

portation facilities, but also of storage warehouses and facilities for local transportation in Italy. We would, of course, be prepared to pay appropriate charges for the service of transportation, handling and warehousing, in foreign exchange where incurred outside Italy, and in lire where incurred locally.

We understand that the most serious possible obstacle to this proposal is the existing shortage of local transport. UNRRA cannot discharge its obligations unless it has an adequate and unbroken supply line. Of necessity, we will require the same transport priorities as are accorded to A.S.C.

2. Assistance to UNRRA Personnel

We should like very much to have the cooperation of the appropriate military authorities in securing for our personnel assigned to the Italian program (subject of course to the limitations imposed by military necessity) necessary transportation, shelter, food, clothing, medical aid, communication facilities, and the use of port exchange or VET facilities. This cooperation is essential to our effective operation, in view of the disorganization and inflationary conditions now existing in Italy. Of course, payment would be made for all supplies and services so furnished. As in other theaters under military control, we should also like to have for our personnel certificates of identity, entitling them to be treated as prisoners of war under the Geneva Convention, if captured.

I appreciate that most of the details of the arrangements referred to above cannot be settled in Washington but must be taken up with the military authorities in the theater, and in some cases, with the Italian government. Within this limitation, I respectfully request that the appropriate directives be procured from the Combined Chiefs of Staff so as to enable UNRRA to launch its program at the earliest possible moment. Should the necessary assistance be forthcoming, we would be prepared to commence operations on a limited scale on November 1, 1946.

Representatives of the Administration are waiting to leave for Italy to attempt to negotiate detailed arrangements along these lines, and it would therefore be appreciated if we could have your reply at your earliest convenience.

Cordially,

2643

/s/

Herbert H. Lehman
Director General10-16-46
hg

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

~~AS~~
~~AS~~
~~AS~~
Tel. Ext. 525

17 Feb 45.

Ref: A/33.1/CA.

SUBJECT: UNRA

TO: Executive Commissioner

1 It has come to my knowledge that an UNRA representative has been invited up to 8 Army Area by AMG 8 Army with a view to making a survey for future activities.

2 No doubt AMG 8 Army has acted in all innocence in issuing the invitation and it seems desirable to issue a clear statement of policy to Regions. I suggest that you issue a directive to AMG Areas and AMG Regions, requesting them not to invite any UNRA representatives into AMG territory.

235
G. R. Upjohn
G.R. UPJOHN, Brig.
VP CA Section.

Copy to: Political Section.
Economic Section.
Establishment Section.

26-2

Loan to UNRRAWS
~~HH~~

AFHQ for G-5

7309

1 Dec

PRIORITY

SECRET PD

IN YOUR TELEGRAM OF ONE SEVEN NOVEMBER TO AEWAR YOU STATED THAT UNCLE NAW
 ROGER ROGER ABLE WAS BEGINNING A PRELIMINARY RELIEF PROGRAMME DURING NOVEMBER
 DEPENDENT ON SUPPLIES LOANED FROM ALLIED COMMISSION PD
PART TO AFHQ FOR GEORGE DASH FIVE SECTION FROM AIDCOM PAKEN PD
 AS YOU WILL SEE FROM MY TELEGRAM SIX SEVEN NINE FOUR OF TWO ONE NOVEMBER I AM
 UNABLE TO LEAD THE SEVERAL MONTHS WORKS WHICH SUCH A PROGRAMME WOULD INVOLVE PD
 I HAVE URGED UNCLE NAW ROGER ROGER ABLE NOT TO COMMENCE OPERATIONS UNTIL THEY
 HAVE ASSURANCE THAT THEIR REQUISITIONS FORWARDED IN TELEGRAM UNDER REFERENCE BY
 YOU WILL BE MET PD ONCE THIS ASSURANCE IS OBTAINED I AM PREPARED TO ADVANCE THEIR
 OPERATIONS BY LOANING TWO ZERO ZERO ZERO TONS OF MIXED SUPPLIES ONE MONTH BEFORE
 UNCLE NAW ROGER ROGER ABLE SUPPLIES ARE DUE TO ARRIVE ON DISTINCT UNDERSTANDING
 THAT THEY WILL BE REPAYED AS SOON AS UNCLE NAW ROGER ROGER ABLE SUPPLIES ARRIVE
 AND THAT THE LOAN WILL BE OUT BY THE SAME PERCENTAGE AS ANY OF THE INITIAL UNCLE
 NAW ROGER ROGER ABLE SHIPMENTS ARE OUT SUBSEQUENT TO APPROVAL OF REQUISITIONS PD
 MISTER JACKSON CMA MISTER GOVERNOR COCHRAN CMA AND MISTER KENNY HAVE AGREED TO THIS

Copy to: UNRRA.
 Econ Sec

CHIEF OF STAFF

2641

243

Brigadier,
 Chief of Staff.

Nicholas Picchino
 CWO USA
 Asst. Adjutant

*Copy sent to H.A. &
 British to Government
 5 Dec 44
 12266*

Ref: 2200/COS.

30. Nov. 44
~~CONFIDENTIAL~~

RECORD OF MEETING HELD WITH UNRRA REPRESENTATIVES,
 CHIEF COMMISSIONER and CHIEF OF STAFF,
 28 NOVEMBER 1944.

1. Chief Commissioner received Mr. Jackson, Governor Cochran and Mr. Keeny this afternoon.

2. Mr. Jackson explained the position with regard to requests for shipping made by UNRRA on behalf of UNRRA and asked whether the Allied Commission was prepared to provide a small amount of supplies on loan in order that UNRRA could make the gesture of entering into business. The Chief Commissioner advised the UNRRA representatives to take the strongest possible action at the highest levels in order to secure adequate shipping. He advised them that it was useless to count on mere requests made to COS and that even when the requests had been granted and promises of shipping had been made, these promises in many cases had to be broken and that they could have no assurance of implementation. He recommended that UNRRA should not attempt to commence operations or make gestures of help until they were assured of adequate supplies and adequate transport. He urged that Governor Lehman should make the strongest representations in order that his programme could be fulfilled.

3. The Allied Commission was unable, owing to the precarious state of food stocks, to provide supplies for UNRRA. Moreover, it had always been assumed that the UNRRA supplies would be supplementary to ordinary civilian supplies and not borrowed from them. He was, however, prepared to provide a measure of assistance in order to advance their operations. Once UNRRA had received notification that adequate supplies would arrive by a certain date, he was prepared to supply up to 2000 tons one month before that date on the distinct understanding that the supplies would be repaid immediately they became available to UNRRA and that if the UNRRA programme was cut, the supplies on loan would be cut by the same percentage. He directed the Chief of Staff to draft a telegram in conjunction with Mr. Keeny informing AMIC of this proposal.

M. S. L.
 Brigadier,
 Chief of Staff
 2640

2200/JG.

Copy to: Chief Commissioner.
 LADS, Recon Section.
 VP., Political Section.
 UNRRA.

Extracted from Corriere di Roma
September 24, 1944

Portata e natura degli aiuti dell'U. N. R. R. A. all'Italia

MONTREAL, 23. — Il Comitato per gli aiuti all'Italia dell'U. N. R. R. A. ha deciso lo stanziamento e tale scopo della somma di 50 milioni di dollari. La decisione del Comitato è stata presentata al Consiglio dell'U.N.R.R.A. per essere messa in esecuzione.

Il testo della suddetta risoluzione si trova al paragrafo 3-B dell'ordine del giorno di ieri del Consiglio. Tale paragrafo si intitola: «Della portata e natura dell'assistenza che verrà concessa dall'Amministrazione all'Italia».

Ecco il testo:

1) La risoluzione n. 1 prevede che per quanto riguarda le operazioni che l'Amministrazione si propone di effettuare nei Paesi nemici o ex nemici, il Consiglio dovrà approvare la portata e la natura delle operazioni che l'U. N. R. R. A. si propone di intrapren-

dere ed il tipo dei provvedimenti.

2) La risoluzione «A» autorizza l'Amministrazione, senza la necessità di ottenere un'approvazione preventiva da parte del Consiglio, ad effettuare operazioni nei Paesi nemici ed ex nemici: per la cura e il rimpatrio o il ritorno dei profughi come previsto dalla risoluzione n. 10; per il controllo delle epidemie allo scopo di impedire che esse si diffondano nelle regioni delle Nazioni Unite o a profughi aventi nazionalità delle Nazioni Unite e che si trovino nei paesi nemici o ex nemici.

3) La maggior parte dell'Italia si trova ormai sotto il controllo delle Nazioni Unite e il popolo italiano sacrifica vite e proprietà a fianco delle Forze delle Nazioni Unite per scacciare i tedeschi dal suolo italiano: è desiderabile perciò che l'Amministrazione sia autorizzata ad assumersi compiti determinati e specifici per il soccorso delle vittime della guerra che si trovano nelle regioni dell'Italia controllate dalle Nazioni Unite, oltre a quelli previsti nella risoluzione «A».

Per ciò che riguarda la portata e la natura delle operazioni che l'Amministrazione dovrebbe intraprendere in Italia e del tipo dei provvedimenti, il Consiglio approva il seguente programma:

1) Le mansioni dell'Amministrazione in Italia (oltre a quei compiti che essa può intraprendere per l'autorità concessa dalla risoluzione «A» dovranno essere limitate:

a) a procurare l'assistenza medica e sanitaria e il materiale necessario;

b) a curare il ritorno alle loro abitazioni dei profughi;

c) a prender cura e ad assistere il benessere dei bambini, delle nutrici e delle gestanti.

2) Il Comando Militare o l'autorità che ne fa le veci in Italia, da un lato, e l'Amministrazione dall'altro, si accorderanno nel risolvere tutti i compiti dell'Ammini-

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Declassified E.O. 12356 Section 3.3/NND No. 785016

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italiano estrinseca vite e proprietà a fianco delle Forze della Nazioni Unite per scacciare i tedeschi dal suolo italiano: è desiderabile perciò che l'Amministrazione sia autorizzata ad assumersi compiti determinati e specifici per il soccorso delle vittime della guerra che si trovano nelle regioni dell'Italia controllate dalle Nazioni Unite, oltre a quelli previsti nella risoluzione «A».

Per ciò che riguarda la portata e la natura delle operazioni che l'Amministrazione dovrebbe intraprendere in Italia e del tipo dei provvedimenti, il Consiglio approva il seguente programma:

1) Le mansioni dell'Amministrazione in Italia (oltre a quelli compiti che essa può intraprendere per l'autorità concessa dalla risoluzione «A») dovranno essere limitate:

a) a procurare l'assistenza medica e sanitaria e il materiale necessario;

b) a curare il ritorno alle loro abitazioni dei profughi;

c) a prender cura e ad assistere il benessere dei bambini, delle nutrici e delle gestanti.

2) Il Comando Militare o l'autorità che ne fa le veci in Italia, da un lato, e l'Amministrazione dall'altro, si accorderanno nel regolare tutti i compiti dell'Amministrazione in Italia e tali compiti saranno soggetti a quei controlli che il Comando Militare o l'autorità che ne fa le veci crederà necessario. (La risoluzione «A» si riferisce alla risoluzione che sotto il paragrafo 3-A è stata adottata dal Comitato il 22 settembre 1944).

3) Riguardo ai pagamenti necessari per far fronte a tali operazioni, l'Amministrazione:

c) prenderà accordi con il Comando Militare o con l'autorità che ne fa le veci per provvedersi di mezzi in valuta locale secondo il sistema contemplato nei paragrafi 19 e 20 della risoluzione 14;

b) sarà autorizzata a comperare a fronte delle sue entrate generali quelle spese che non possono essere sostenute in valuta estera, purché il Direttore generale si consulti di quando in quando con il Comitato previsto dal Regolamento 23: circa gli impegni finanziari contratti dalla Amministrazione nell'effettuare le operazioni di cui al paragrafo 1) di questo programma, e circa la capacità dell'Italia di pagare.

4) La spesa totale espressa in valuta estera che secondo il paragrafo 3) lettera b) di cui sopra, l'Amministrazione è autorizzata a comperare a fronte delle proprie entrate generali, riguardante operazioni in aggiunta a quelle autorizzate con la risoluzione «A», non dovrà superare l'equivalente di 50 milioni di dollari senza un'ulteriore specifica autorizzazione del Consiglio.

5) Il Consiglio raccomanda che per tutto ciò che può rientrare in questioni militari, il Direttore generale dovrà essere tenuto al corrente dei soccorsi e delle ricostruzioni in Italia per ciò che viene previsto nella risoluzione n. 17.

6) Ciò che verrà fatto in Italia non deve costituire un precedente per gli altri territori nemici ed ex nemici.

proprietà di estrinseca vite e proprietà a fianco delle Forze della Nazioni Unite per scacciare i tedeschi dal suolo italiano: è desiderabile perciò che l'Amministrazione sia autorizzata ad assumersi compiti determinati e specifici per il soccorso delle vittime della guerra che si trovano nelle regioni dell'Italia controllate dalle Nazioni Unite, oltre a quelli previsti nella risoluzione «A».

Mr. Caccia

CONFIDENTIALCOPYALLIED FORCE HEADQUARTERS
G-5 Section
APO 512

GHS/IBJ/mls

PP

G-5: 092.3-1

5 September 1944

SUBJECT: Importation of UNRRA or other civilian agencies.

TO : Headquarters, Allied Control Commission, APO 394.
(Attention: Acting Chief Commissioner).

1. Reference is made to your A/CC 321 of 23 August 44.
2. At the present time UNRRA cannot operate in Italy or any other ex-enemy country and to enable it to do so will require specific decision from its Council. It is probable however, that the Council of UNRRA will take decision at its meeting on 15 September as to the extent to which UNRRA operations will be carried on in Italy.
3. Should the Director General of UNRRA approve the request that UNRRA provide relief for United Nations nationals in Italy, this could be done within existing authorities vested in him and would not need a specific resolution of the Council. It is thought possible that the Director General may agree to do so.
4. UNRRA activities in Italy before the withdrawal of ACC would be under the control of ACC. This follows on the application of UNRRA Council resolution Number 1 which provides that,

"if it appears necessary for the Administration to operate in an enemy or ex-enemy area in carrying out the purpose of the Agreement, it will do so only from such a time and for such purposes as may be agreed upon between the military command, the established control authority or duly recognized administration of the area on the one hand and the administration on the other, and subject to such control as the military command or the established control authority may find necessary; provided that the Council approve the scale and nature of the operations it is proposed to undertake and the standard of provision..."
5. It is considered that UNRRA operations generally in Italy could probably not begin for at least three months after the modification of the Council resolution and January 1 is suggested as a target date. A possible exception to such a time lag might however be found in the caring for United Nations Nationals in camps in Italy.
6. The above has been discussed with Governor Cochrane of UNRRA who is in agreement with the views expressed.

235

CONFIDENTIAL/s/ Charles M. Spofford
/t/ CHARLES M. SPOFFORD,
Colonel, G.S.C.,
Asst. Chief of Staff, G-5.

SAS/hjp

A/CC 321

23 August 1944

SUBJECT: Importation of USMA or other civil agencies.

TO : G-3 Section, Allied Force Headquarters, AFHQ 912

1. The attached paraphrase of a telegram from Governor Lehman, USMA, to his representative in this country has come to my notice.
2. The implications in the telegram are so important and affect A.C.C. planning for future administrative operations in this country so greatly that I would ask for direction on the policy to be adopted with regard to the importation of USMA or other civil agencies, as soon as possible.

ELERY P. STONE
Captain, USNR
Acting Chief Commissioner

- 3 Incl:
Paraphrase of telegram from
Lehman, USMA, 14 Aug 44

2637

Ha ACC - Sec'y Gen.
DISPATCHED
Date: 23 Aug 1950
F4
DNR.

PARAPHRASE OF TELEGRAM RECEIVED DATED AUGUST 14, 1944:

In discussion recently held here, it has been communicated to us by United States and United Kingdom Council members that responsibility for supplies will be assumed by another agency.

The proposal has been made that UNRRA accept responsibility for health services; for feeding and care of children; and for displaced persons in Italy.

The object is to maximize effect politically and morally in Italy and in other countries while not involving a cost of substantial amount and with operation by UNRRA limited.

A precise description has been supplied to us with regard to the work which is planned, for example in connection with displaced persons the recommendation has been made although such recommendation is not to be brought up as a question of principle that included among displaced persons will be displaced Italians.

Supplies which will be requisite for services of this kind will also be included in our responsibility.

A proposal along these lines may be expected by us at Montreal.

Although there is no commitment by the Director General, the explorations which are necessary should proceed at once.

Your special attention should be given to these matters and there should be obtained all possible information which may be necessary with a view to appraising the problem including requirements of personnel, supplies and finance. An outline and a general report while not essential would still be useful.

To be sent at once are specialist in the matter of welfare and health; these will make fuller report regarding this proposal.

The foregoing telegram was repeated as UNRRA 357 to Naples and as UNRRA 456 to London.

(From London No. 2 for UNRRA for Henry.)

2636



File
For the personal attention of Mr. Schott.

Nr. 6/212/102

AIDE MEMOIRE

1. Where does the UNRRA commission for Italy work ?
2. Is it actually embodied in the Allied Control Commission ?
3. Has it made contact with the technical Italian organs ?

Should the answer to the 3) item be in the negative, the Ministry of Foreign Affairs would be prepared, and very glad, to cooperate with the A.C.C. in establishing all the necessary contacts between UNRRA and the competent Italian authorities. To this effect, signor Di Nola, Director of Economic Affairs, would be pleased to get in touch, without delay, with Mr. Schott. *Edin*

Encl.

2655

Major Walter (the) - *Attended from Balkan Division* - *Edin 404 ACC*
Dr. Walter
Mr. Raley
Kearney *edg. 2436*
Sorici
Nazzo

From the "Corriere di Roma", of August 6th :

It is learned that a special commission of UNRRA, attached to the Allied Control Commission, has started the collection of data, the analysis and the elaboration of a report on Italian needs in the field of assistance and reconstruction.

The report will be submitted to the Central Office of UNRRA at the meeting of the Council which will take place next month at Montreal, when the question of entrusting to UNRRA the work of assistance and reconstruction in Italy is to be examined.

The study that the UNRRA Mission is at present carrying out in Italy aims at specifying the assistance to Italy in terms of imports, costs, staff, administrative organization and all other necessary details for its regular functioning, at first in a theatre of military operations and later under peace conditions.

HEADQUARTERS ALLIED CONTROL COMMISSION

APC 394

U.S. ARMY

March 21, 1944.

Dear Prunas:

With reference to your letter of March 18 concerning the letter addressed by Marshal Badoglio to Governor Lehman as President of the U.N.R.R.A., I took the occasion of the departure for Cairo of an Allied official to give him the letter for personal delivery to Governor Lehman. I hoped in this way to insure that it would reach him with the least possible delay. It should have arrived in Cairo before now.

Sincerely yours,

His Excellency,
don Renato Prunas,
Secretary General,
Royal Italian Ministry for Foreign Affairs.

2633

R. MINISTERO
DEGLI
AFFARI ESTERI

1344

Salerno, March 18, 1944.

Dear Reber,

The other day a letter addressed by Marshall Badoglio to Mr. Lehman concerning the U.N.R.R.A., of which I enclose a copy, was handed over to Captain Pearson, for forwarding purposes, with no word of comment for you.

It was my intention instead that it be sent under cover of a letter to you in which I wanted to inform that it was the Marshall's hope that his letter would arrive at its destination with the smallest possible delay.

I trust it is not too late to inform you of this desire of his and that, with your customary courtesy, you will be able to trace the letter and see that it be forwarded at the earliest convenience.

Thanking you in advance, believe me

Yours sincerely,



Samuel Reber, Esq.,
Vice President
Allied Control Commission,
N a p l e s .

2632

P.S. I have just heard that Mr. Lehman is on his way to Cairo. Needless to say that if he should happen to land somewhere in Italy, Marshall Badoglio would be particularly glad to see him.

Encl.

N. 1254

Salerno 15 marzo 1944

Signor Presidente:

Nel momento in cui l'U.N.R.R.A. inizia la sua attività per i compiti che lo spirito di solidarietà umana e di assistenza internazionale degli Stati Uniti d'America e delle altre Nazioni Unite le ha assegnato, desidero che Lei giunga il saluto del Governo della nuova Italia democratica.

Il programma dell'U.N.R.R.A. riassume quanto è immediatamente indispensabile perchè i popoli colpiti dalla guerra ritornino a vivere e a produrre, e perchè, risorta la fede nel lavoro e nelle opere pacifiche, la società internazionale possa ricostituirsi su basi più stabili e più solide che diano a milioni di esseri umani il senso della sicurezza, dell'onestà, della giustizia.

L'Italia conta sul compito vitale che l'U.N.R.R.A. non mancherà di svolgere, e mette a sua disposizione l'opera dei suoi organi di governo specificamente competenti, la cui conoscenza dei problemi più immediati del Paese potrà facilitare la realizzazione dei suoi programmi,

Hon. Herbert L. Lehman,
Presidente dell'U.N.R.R.A.
Washington, D.C.

2651

0458

Declassified E.O. 12356 Section 3.3/NND No. 785016

Nel momento in cui l'U.N.R.R.A. inizia la sua attività per i compiti che lo spirito di solidarietà umana e di assistenza internazionale degli Stati Uniti d'America e delle altre Nazioni Unite le ha assegnato, desidero che le giunga il saluto del governo della nuova Italia democratica.

Il programma dell'U.N.R.R.A. riassume quanto è immediatamente indispensabile perché i popoli colpiti dalla guerra ritornino a vivere e a produrre, e perché, riscorta la pace nel lavoro e nella opera pacifica, la società internazionale possa ricostituirsi su basi più stabili e più solide che siano e milioni di esseri umani il senso della sicurezza, dell'onestà, della giustizia.

L'Italia conta sul compito vitale che l'U.N.R.R.A. non mancherà di svolgere, e mette a sua disposizione le opere dei suoi organi di governo specificamente competenti, la cui conoscenza dei problemi più immediati del Paese potrà facilitare la realizzazione dei suoi programmi.

Hon. Herbert L. Lehman,
Presidente dell'U.N.R.R.A.
Washington, D.C.

2631

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e, in pari tempo, essere utilizzata per concorre alle varie fasi di attuazione.

Le sarà perciò, grazie, se vorrà farmi conoscere quale sia, secondo il Suo avviso, il sistema più rapido per iniziare una comune attività collaborativa, e se ritenga utile la nomina di un rappresentante italiano specialmente qualificato che possa, al più presto, mettersi in contatto con lei e con gli Uffici direttivi dell'U.N.R.A., allo scopo di fiancheggiare l'opera e l'attività nei modi e nelle forme che saranno ritenuti possibili e convenienti.

Voglia gradire, Signor Presidente, i sensi della mia alta considerazione.

F.to BADOGLIO

2630

Political

SECRET

HEADQUARTERS ALLIED COMMISSION
APO 394
Office of the Chief of Staff

Tel: 308

Ref: 2208/92/3 E

17 November 1944

SUBJECT: Minutes of UREMA Meeting held on 2 November 1944.
TO : See Distribution below.

UNIC, Italian Mission, have requested that the following amendments be made to the Minutes of the Meeting held on 2 November 1944 at HQ, Allied Commission, issued under this office reference 2208/73/GCS.

1. Minute 3 (a). Delete the sentence "In reply to a question by Brigadier Lush.....course of future operations."
2. Minute 3 (b) (i). Line 6. Delete the words "Governor Gochian admitted that this was so."

W. H. H. H.
Brigadier,
Chief of Staff.

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2629

RESTRICTED

ALLIED FORCE HEADQUARTERS
APO 512

JC/wp

Political Section

AG 200.2/139 GBI-0

18 October 1944

SUBJECT: Identity Document - UNRRA Personnel.

TO : All Concerned.

1. Personnel of different nationalities, mostly British and American, are now present or due to arrive in this theater in the employ or under the direction of United Nations Relief and Rehabilitation Administration.

2. Such personnel are in possession of UNRRA green-bound Certificate of Identity issued in WASHINGTON by the Director General UNRRA. This Certificate will contain an indorsement as follows:

"Valid as an Identity Document in the Mediterranean Theater of Operations"

This indorsement will be signed and over stamped with the seal of the Adjutant General, this headquarters.

3. In accordance with paragraph 2, this Certificate of Identity so indorsed will be recognized throughout the theater.

4. A brief description of the Certificate of Identity follows:

Title: "Certificate of Identity", in gold lettering on green cover.

Size: 3 7/8 inches X 5 5/8 inches.

Contents: Twelve or sixteen pages (unnumbered), page 1 bearing the serial number of the Certificate; page 4, a photograph of the bearer; and page 7, the signature and/or seal of the Director General UNRRA.

5. Attention is drawn to the fact that this Certificate of Identity is not a passport, pass or permit, and does not confer any special privileges, unless further indorsed by appropriate authorities.

By command of General WILSON:

2628
H. V. ROBERTS, C
Colonel, AGD,
Adjutant General.

DISTRIBUTION:

"C"

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RESTRICTED

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