

0210

Declassified E.O. 12356 Section 3.3/NND No.

785015

ACC

10000/136/90

RELATIONS BETWEEN A
NOV. 1943 - JAN. 1944; AU

10000/136/90

RELATIONS BETWEEN ALLIED COMMISSION & THE ITAL GOV'T
NOV. 1943 - JAN. 1944; AUG. 1944 - SEPT. 1945

LIST OF PAPERS

201/CC

Office of the
Chief Commissioner

=ALLIED COMMISSION=

File under No. 201 RELATIONS BETWEEN ALLIED COMMISSION AND
THE ITALIAN GOVERNMENT~~Confidential~~

Page 4

SERIAL NUMBER	FROM—	DATE	TO—	SYNOPSIS
37	Memo, CC	24 Aug 45	Ex C	IG must keep AC informed of negotiations (a propos Italo-Swiss com agrmt).
38	Parri, 38992/1664.2/19.11	24 Aug 45	Stone	IG <u>will</u> keep AC informed of negotiations - e.g., Italo-Polish refugee agreement, Italo-French agreement.
39	21.08/ES, Stone	4 Sep 45	Parri	IG did not inform AC of Italo-Swiss trade agreement.

This file has been upgraded to~~Confidential~~

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~~Confidential~~

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LIST OF PAPERS

Office of the
Chief CommissionerFile under No. 201 RELATIONS BETWEEN ALLIED COMMISSION AND
THE ITALIAN GOVERNMENT

ALLIED COMMISSION

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SERIAL NUMBER	FROM—	DATE	TO—	SYNOPSIS
27	AFHQ Admin Memo No. 19	31 Mar 45		Functions of AC as per FAN 487.
28	4001/EC, Stone	18 Apr 45	Bonomi	IG to keep AC informed of negotiation with foreign governments.
29	6523/55/EC; Fiske(Stone) 20 Apr 45		de Gasperi	Codes-ciphers approved for use between Fn. Affrs Rome & It Embassy, Paris. INCL: Memo 16 Apr, F.R. Catty.
30	Y/685, de Gasperi	30 Apr 45	Stone	Recapitulation of negotiations with foreign governments.
31	Cbl AFHQ, MAT-688	16 May 45	OCS	Cipher(undeposited) facilities now to be allowed IG to reps abroad.
32	4001/209/EC, Stone	25 May 45	Bonomi	IG to keep AC informed, formally & correctly, of negotiations w foreign govts.
33	4001/211/EC, Stone	11 Jun 45	Bonomi	Acknowledge that IG realizes responsibility to keep AC advised of negotiations with foreign govts.
33a	335, Bonomi	18 Jun 45	Stone	Undertaking to keep AC informed must be by new govt.
34	4001/240/EC, Stone	26 Jun 45	Parri	Pls acknowledge that IG realizes responsibility to keep AC advised of negotiations with foreign govts.
35	Ltr 4001/248/EC Stone	12 Jul 45	Parri	Agreement ITALY-POLAND signed at MOSCOW is example of negotiations we wish to be informed of. Please explain.
36	4001/257/EC, Stone	31 Jul 45	Parri	Answer requested to folio 34.

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SERIAL NUMBER	FROM -	DATE	TO -	SYNOPSIS
14	SAC (P) (45) 6 With Addendum	17 Feb 45		Cipher & bag facilities for IG reps abroad. Ltr Macmillan 16 Feb 45
14a	G-5 387.4-1	17 Feb 45	Hq AC	Encl: ltr 17 Feb Spofford to IS & PS
15	SAC (P) (45) 1st Mtg	20 Feb 45		Cipher & bag facilities for IG reps a- broad; undeposited cipher denied, secret bag facilities allowed.
16	Cbl AFHQ, MAT 549. (FX-31764)	22 Feb 45	CCS	Cipher & bag facilities for IG reps a- broad; undeposited cipher denied, secret bag facilities allowed.
17	Memo, Wyndham	23 Feb 45	CC	RESMIN msg to FO; Msgs fr It Amb, Lond- on to It FO need not be shown AC; AFHQ OK same for It Amb in US.
17a	Aide Memoire, Macmillan	24 Feb 45	Bonomi	New Deal for Italy clarified.
18	P/725, P/750, Stone	27 Feb 45	de Gasperi	Cipher & bag facilities for IG reps abroad - further relaxations.
19	Ltr de Gasperi 3/355	3 Mar 45	Stone	Cipher & bag facilities for IG reps abroad; IG disappointed cipher unallowed
20	Ltr, Macmillan	9 Mar 45	CC	It Amb in London may send obl origin- ating in London direct to IG; consult Kirk for possible idem with Washington.
21	42533/SI, Wyndham	12 Mar 45	Quayle	Cancel Comm S/C Ltr to C&W and RCA re del of cbls direct to IG not to AC.
22	Memo, Quayle	12 Mar 45	Comm. S/C	Cancel Comm S/C Ltr to C&W and RCA re del of cbls direct to IG & not to AC.
23	P/723.1, Stone	14 Mar 45	de Gasperi	Ltr of 3 Mar under consideration.
24	45232/SI, Wyndham	19 Mar 45	CC	Macmillan's ltr of 9 Mar cancelled.
25	4001/163/EC, Stone	27 Mar 45	VPS, S/Cs	POLICY-relations with IG.
26	723.1/EC(L), Stone	31 Mar 45	de Gasperi	Sealed diplomatic bags may be carried; undeposited cipher facilities not yet allowed due military security grounds.

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Office of the
Chief Commissioner

ALLIED COMMISSION

File under No. 201 RELATIONS BETWEEN ALLIED COMMISSION (ACC) AND
THE ITALIAN GOVERNMENT

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Page 1

SERIAL NUMBER	FROM—	DATE	TO—	SYNOPSIS
1	AFHQ Admin Memo 74	2 Nov 43		Establishment & Functions of the Allied Control Commission
2	Ltr Memo CofS ACC	29 Nov 43	Dist	Relation of the ACC to Ital Govt
3	Ltr Memo MacFarlane	23 Jan 44		Ltr of guiding principles. Re 12 Attitude toward Italian officials
4	Ltr AG 387/045 GEO-C AFHQ CofS	23 Aug 44	ACC for A/CC	Essentials in Relations of ACC & Ital Govt
5	Memo	(25 Aug 44)	Presented to Advisory Council	*Functions of the ACC & its relations with Ital Govt*
6	Ltr A/CC 321 Stone	28 Aug 44	Kirk & Charles	Fwdg copy of GEO-C of 23 Aug 44
7	Ltr AFHQ Gannell	6 Sep 44	Hq ACC for A/CC	Relations between ACC & Ital Govt: modifications
8	Ltr Political Sec #220-BRA	30 Oct 44	G-5 AFHQ	Change in status of Braz Cons Gen & effect on Ital Govt relations
9	Ltr A/CC 201 Stone	5 Nov 44	G-5 AFHQ	Relations between Ital Govt & United Nations thru AC: request for review.
10	Cbl, AFHQ P50270	9 Nov 44	AC	Guidance awaited fr CCS whether Ital reps may use secret communica- tions with their Govt.
11	Cbl S-364 Stone	12 Nov 44	AFHQ	Re 10. Please trace CCS as matter urgent.
11a	Ltr G-5 387.4-1	25 Jan 45	Hq AC	Concurrence by CCS to MAT 469 now received. No cipher allowed
12	Cbl CCS, FAN 487 (EXTRACT)	31 Jan 45	SACMED	New Directive from CCS - control NOT to be exercised in It Govt te- rritory.
12a	Memo, Pol Sec	8 Feb 45	CC	Implications of FAN 487 on abol- ishment of Pol Sec.
13	Cbl AC 1822	15 Feb 45	SACMED	Cipher/bag facilities, It reps a- broad; only if policy changed can a- bolition PolSec be plausible.

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21.08/ES

4 September 1945

My dear Mr. Prime Minister:

38

I refer to your letter of 24 August in answer to my letter of 26 June, in which I drew your attention to the fact that the Italian Government was required to keep the Allied Commission informed of any negotiations with other governments.

31

I particularly have taken note of the last paragraph of your letter in which you state that the Italian Government always intended to comply with the clauses of the Macmillan Memorandum and that you have issued orders that from now on the Allied Commission is to be informed of any new proposed international agreements of a political or economic nature.

I am surprised, therefore, not to have received any communication from you regarding the negotiations leading up to the trade agreement with the Swiss Government nor a summary of the agreement as laid down in the Macmillan Aide-Memoire.

Yours very truly,

/s/ Ellery W. Stone

ELLERY W. STONE
Rear Admiral, USNR
Chief Commissioner

201/c

Professor Ferruccio Ferri
The President of the Council of Ministers
Italian Government
Rome

13.4

39

Translation

The President of the Council of Ministers
38992/1661/4.2/19.11

Dear Admiral,

34 Roma, 24 August 1945 35

I refer to your letter of June 25th and July 12th, n. 4001/240 and 4001/248/EC, concerning the application of para 3 of the Macmillan Memorandum.

I have no difficulty in confirming - with the reservation suggested by the position of the Cabinet - the statement made by my predecessor, on Bonomi, according to which the Government, complying with the content of the above mentioned memorandum, will not fail to inform the Allied Commission constantly and directly, about the negotiations which might be undertaken with other Governments on political or economic matters.

I also deem it advisable to point out that the mention of official statements to be made public by the press, contained in the letter of the Minister of Foreign Affairs of April 30th, must be understood as referring only to the case of the agreement with France for the resumption of direct relations and the definition of the status of the Italians in Tunisia. A different interpretation, implying that the Government meant to inform the A.C. of the stipulation of international agreements after they had been concluded, is therefore to be excluded.

For what particularly concerns the relief convention stipulated in Moscow on April 28th, for the treatment of Italian and Polish refugees, it must be acknowledged that the agreement had been mentioned before hand in the said letter of the Minister of Foreign Affairs, referring to 'soundings which are being made ... for relief to Italians interned in Poland'; however, because of difficulties in communicating with Moscow, the on. De Gasperi hadn't yet been informed that the agreement had already been signed. I have also been informed that, ever since April 8th, the Secretary General of the Ministry of Foreign Affairs had informed Ambassador Charles of the negotiations that were taking place and of their bearing, and that a copy of the telegraphic text of the agreement had been handed to Mr. Dowling, because of his functions of political adviser to the A.C.

The procedure suggested by the Economic Section has been followed for the negotiations of the commercial agreements, though it isn't without inconveniences, which were recently brought to your attention.

I am most happy to show you with these informations, that the Italian Government always intended to comply with the clauses of the Macmillan memorandum, and I want you to know that I issued orders that, from now on, to avoid inconveniences, direct communication be given to your office of the news relative to international agreements of a political or economic nature.

Believe me,

Yours very truly,

Admiral Ellery W. Stone
Chief Commissioner
Allied Commission - Rome

E. Ferruccio Parri

trans. e/o

24 August 1945.

MEMORANDUM TO: Executive Commissioner.

This is to remind you that a draft is to be prepared, again reminding the Italian Foreign Office, appopos of the recently announced commercial agreement with Switzerland, that pursuant to the Macmillan Aide Memoire, the Italian Government should keep us advised of all international negotiations and that no information has been received except from the press.

ELBERT W. STONE
Rear Admiral, USN
Chief Commissioner

37

13.2

201/41

Ref: 4001/257/EC.

31 July 1945.

My dear Mr. Prime Minister:

Referring to my letter of 12 July 1945, reference 4001/248/EC, I would remind you that I have not had a reply either to that letter nor to my letter of 26 June 1945, reference 4001/240/EC.

I would be grateful if you could let this matter have your early attention.

Yours very truly,

/s/ Ellery W. Stone

ELLERY W. STONE
Rear Admiral, USNR
Chief Commissioner

Professor Ferruccio Parri,
The President of the Council of Ministers,
Italian Government,
R O M E.

Copy to: Polad (A)
Polad (B)

Ref: 4001/248/EC.

12 July 1945.

My dear Mr. Prime Minister:

Referring to my letter of 26 June 1945, reference 4001/240/EC, to which I have not yet had a reply, it has come to my knowledge that on 28 April 1945 an agreement was signed in Moscow between your Government and the Polish Provisional Government on the handling of Italian and Polish refugees.

This is an example of an agreement which, in accordance with paragraph 3 of the Aide Memoire left with your predecessor on 25 February 1945, should have been brought to the notice of the Commission.

I should be glad to have at your earliest convenience the assurance requested in my letter of 26 June.

Yours very truly,

/s/ Elery W. Stone

ELERY W. STONE
Rear Admiral, USNR
Chief Commissioner

Professor Ferruccio Parri
The President of the Council of Ministers
Italian Government
Rome

cc: Polad (A)
Polad (B)

13

Ref: 4001/240/EC.

26 June 1945.

My dear Mr. Prime Minister,

On 25th May I wrote to your predecessor drawing his attention to paragraph 3 of the aide-memoire left with him on 25th February by Mr. Macmillan and myself. This paragraph required that the Italian Government keep the Allied Commission informed of any negotiations in which it might engage with other governments and suggested that a periodic summary be furnished of all negotiations completed and pending with other governments.

In reply I received a letter from the Minister of Foreign Affairs (reference Y/635 dated 30th April) which stated that all discussions of an economic character pass directly through the Allied Commission Sub-Commission concerned and Allied Commission was thus perfectly well informed. In addition it was stated that negotiations of a political character are published in the official communique and newspapers at the time they are completed.

On 11th June I wrote to Signor Bonomi explaining that this summary handling of the situation was not satisfactory and asking for his acknowledgment that the Italian Government fully understood their obligation in this matter. Signor Bonomi in his reply n.355 dated 18 June 1945 told me that he accepted the obligation of the Italian Government to keep the Allied Commission continuously and directly informed of all negotiations, either concluded or pending, and further that this information be passed on directly to this Office.

I shall be grateful if I can receive your assurance that this procedure will be adopted by the new Government.

Yours very truly,

/s/ Ellery W. Stone

ELLERY W. STONE
Rear Admiral, USNR
Chief Commissioner

H.E. Professor Ferruccio Parri,
The President of the Council of Ministers,
Italian Government,
Rome.

Translation

The President of the Council of Ministers

n. 335

Rome, 18 June 1945

Dear Admiral,

I answer your letter of June 11th, n. 4001/211 EG.

Referring to your letter of May 25th, you said you were not satisfied with the answer given to you by the Minister of Foreign Affairs, De Gasperi (letter of April 30th) and you asked for the Allied Commission to be continuously and directly kept informed of all the negotiations which Italy might begin with other Governments and that such informations be directly sent to the office of the Chief Commissioner.

I hasten to tell you that I would find no difficulty in adopting such procedure, but, as my Ministry is resigning and cannot take any engagement for the future, you will have to make this request to my successor.

I remain,

Yours very truly,

B. I. Bonomi

Admiral Hilary W. Stone
Chief Commissioner of the Allied Commission
Rome

e.c.

E.C. DIST-20 JUNE 1945

ACTION : EX COMINT

INFO : CHIEF COMINT

POL ADV (A)

POL ADV (B)

33a

0 2 2 3

Declassified E.O. 12356 Section 3.3/NND No.

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4001/211/EO.

// June 1945.

My dear Mr. Prime Minister:

37

With reference to my letter 4001/209/EO dated 25 May 1945, I shall be pleased to have Your Excellency's acknowledgment stating that you fully understand the obligation of the Italian Government to the Allied Commission on this matter.

Yours very truly,

/s/ Ellery W. Stone

See 33a

ELLEMY W. STONE
Rear Admiral, USNR
Chief Commissioner

His Excellency Ivanoe Bonomi
The President of the Council of Ministers
Italian Government
Rome

201/cc

cc: Pol Adv (A)
Pol Adv (B)

33

1253

4001/209/80.

25 May 1945

My dear Mr. Prime Minister:

On 18 April in my letter 4001/20, I invited Your Excellency's attention to paragraph three of the side-memoire left with you on 24 February by Mr. Macmillan and myself. This paragraph required that the Italian Government keep the Allied Commission informed of any negotiations in which it might engage with other governments and suggested that a periodic summary be furnished of all negotiations completed and pending with other governments.

In reply I received a letter from your Minister of Foreign Affairs (reference Y/645, dated 30 April), which stated that all discussions of an economic character pass directly through the Allied Commission sub-commission concerned and Allied Commission was thus perfectly well informed. In addition it was stated that negotiations of a political character are published in the official communiques and newspapers at the time they are completed.

This summary handling of the problem is not satisfactory. I must request that in compliance with the intent of the side-memoire which you and your Government agreed, the Commission is to be kept continually and directly informed of all negotiations either concluded or pending and, further, that the information be passed on directly to this office. The Commission does not expect to accumulate this intelligence through perusal of the official communiques and published newspaper announcements. This is an obligation of the Italian Government to the Commission, and I must request that it be carried out in a correct and formal manner.

Yours very truly,

/s/ Ellery W. Stone

ELDERY W. STONE
Rear Admiral, USNR
Chief Commissioner

His Excellency Ivanoe Bonomi
The President of the Council of Ministers
Italian Government
Rome

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Declassified E.O. 12356 Section 3.3/NND No.

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SECRETFX 76318
MAY 161207EE/1033
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ROUTINEAMIR SIGNED ALEXANDER CITE PHOEG
INFO ALCOR HOMEDECLASSIFIED
E.O. 11652, Sec. 3(E) and 5(D) of (E)
OSD Letter, Apr. 12, 1974
NARS, Date

(16)

SECRET. Reference MAT 549. This is MAT 688.

Following cessation of hostilities the previous military objections to allowing the Italian Government to communicate by undeposited cipher with their representatives abroad can now be waived.

The Italian Government are being advised accordingly and it is requested in pursuance of TAN 363 that notification of above relaxation be given by you to all concerned.

DECLASSIFIED
E.O. 11652, Sec. 3(E) and 5(D) of (E)
NARS, Date 6/1/72

DIT

ACTION: Communications S/C
INFO: A/President
Chief Commissioner
Executive Commissioner
Hq Signals Officer
File**SECRET**

(31)

1200

COPYCOPYTranslation

The Minister of Foreign Affairs

Y/685

Rome, 30 April 1945

Dear Admiral,

In your note n. 4001/EC of April 18th, you asked His Ex. the President of the Council for a summary of all the negotiations concluded or still unconcluded with other Governments, in conformity with the MacMillan memorandum of February 24th.

I will briefly sum up the situation.

All the discussions of an economic character go through the Competent Sub-Commission of the A.C. which is therefore perfectly well informed.

In political matters, the only negotiation brought to an end was that with France, about the resumption of direct relations, and the regime of the Italians in Tunis. Official communiques were at that time published in all the newspapers.

Soundings are being made for the resumption of relations with Yugoslavia, and conversations are taking place for the relief of Interned Italians in Poland and Albania.

I want to remind you that the Allies have, as you know, our codes, and are therefore perfectly well informed about all the above mentioned initiatives.

I remain, my dear Admiral,

Sincerely yours,

/s/ De Gasperi

Admiral Ellery V. Stone
Chief of the Allied Commission
Rome

E.C. DIST - 1 MAY 45

ACTION: - 1250h.
INFO: - CHIEF COMER
POL ADV (A)
POL ADV (B)

COPY

h.b.

6523/35/AC

20 April 45

My dear Minister:

The attached note signifying approval of
Codes or Cypher, No. 1. is passed to you for appropriate ac-
tion.

Yours very truly,

Major L. W. STEARNS
NORMAN E. FISKE
Colonel
Acting Executive Commissioner

His Excellency Alcide de Gasperi
The Minister of Foreign Affairs
Italian Government
Rome

(29)

1234

SECRETNote Signifying approval of Codes or Cypher No.1.16th April 1945.

Following Code or Cyphers are approved for use between Foreign Ministry, ROME and Italian Embassy PARIS, subject to the conditions named below.

1. Cifrario AR 38, as a brevity code for non-confidential telegrams only.
2. Cifrario "IMPERO" with Appendix and Fascicolo di Liste C.D., Serie B and Tabella VITTORIA 3.
3. Sistema DEL LIBRO, volume P.G.1 with Tabelle di Numeri Personali No.1 H to 24 H.

In the case of the approval of this material for PARIS the Cypher Security Mission makes the following reservations:

A. The approval of a system based on the compromised code Impero for PARIS is given in substitution for and not in addition to the approval previously given in principle for the use of such a system for posts in Central and South America.

B. Since PARIS is on the most recent list in the possession of Cypher Security Mission of posts with which communication in code or cypher is NOT YET PERMITTED to the Italian Government, the approval given by Cypher Security Mission to the use of cyphers or codes for PARIS is conditional upon the appropriate authorities permitting the telegrams to be sent or received at PARIS, a matter which, it must be clearly understood, is not within the duties of the Mission.

(Signed) F.R. WATTY.

29 10/4
SECRET

Ref: 4001/EC.

18 April 1945.

My dear Mr. Prime Minister:

You will remember that in the Aide-Memoire left with you on 24 February by Mr. Macmillan and myself paragraph 3 required of the Italian Government that it keep the Allied Commission informed of any negotiations in which it might engage with other governments, and it was suggested that a periodic summary should be furnished of all negotiations completed and pending with other governments.

While it is understood that your Government accepted this proposal, this Commission has in fact never been informed of any such negotiations, nor has it received the suggested summary.

I therefore would ask you, my dear Prime Minister, to give this matter your attention so that I may be kept promptly informed of negotiations in line with paragraph 3 of the above-mentioned Aide-Memoire, and to give your confirmation of your acceptance of this procedure.

Yours very truly,

/s/ Ellery W. Stone
ELLERY W. STONE
Rear Admiral, USNR
Chief Commissioner

201/cc
(copy to office)

His Excellency Ivanoe Bonomi
The President of the Council of Ministers
Italian Government
Rome

Copy to: Political Adviser (A)
" " (B)

See (34)

28

1250

EXTRACTRESTRICTED

DCH/er

ALLIED FORCE HEADQUARTERS
APO 512

ADMINISTRATIVE MEMORANDUM)

NUMBER 19) 31 March 1945

Allied Commission I
Coal Importation and Allocation III -- ALLIED COMMISSION

1. Announcement of the establishment of the "Allied Control Commission" was made in AFHQ Administrative Memorandum Number 74, 1943, and its redesignation as "The Allied Commission" was announced in Section I, Administrative Memorandum Number 45, 1944.

2. The functions of the Allied Commission as set out in Administrative Memorandum Number 74, 1943, were defined as follows:

- "1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied-Commander-in-Chief.
- "2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Pace of Operations, especially transportation and communications.
- "3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled."
3. In accordance with the policy of the United Nations to afford Italy a greater degree of self-government, directives have been received from the Combined Chiefs of Staff that the control of the Italian Government under the Armistice and Surrender Instrument will be relaxed, and will only be exercised when military needs require it, thus developing in the Italian authorities a greater sense of responsibility. The rights under the Armistice and Surrender Instrument will thus be held in reserve in the matter of day to day administration subject always to overriding military needs and the requirements of the campaign in Italy.

4. Administrative Memorandum Number 74, 1943, will be interpreted accordingly detailed instructions, in accordance with those received from the Combined Chiefs of Staff in their telegram FAN 487 of 31 January 1945, have been communicated to the Acting President, Allied Commission.

BY COMMAND OF FIELD MARSHAL ALEXANDER;

(2)

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2. The functions of the Allied Commission as set out in Administrative Memorandum Number 74, 1943, were defined as follows:

- "1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied-Commander-in-Chief.
- "2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
- "3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled."
3. In accordance with the policy of the United Nations to afford Italy a greater degree of self-government, directives have been received from the Combined Chiefs of Staff that the control of the Italian Government under the Armistice and Surrender Instrument will be relaxed, and will only be exercised when military needs require it, thus developing in the Italian authorities a greater sense of responsibility. The rights under the Armistice and Surrender Instrument will thus be held in reserve in the matter of day to day administration subject always to overriding military needs and the requirements of the campaign in Italy.
4. Administrative Memorandum Number 74, 1943, will be interpreted accordingly detailed instructions, in accordance with those received from the Combined Chiefs of Staff in their telegram FAN 487 of 31 January 1943, have been communicated to the Acting President, Allied Commission.

BY COMMAND OF FIELD MARSHAL ALEXANDER:

O. W. CHRISTENSEN
Colonel, AGF
Adjutant General

RESTRICTED

27

201/00

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Chief Comm

Ref: 723.1/33(1)

31 March 1945

Dear Minister de Gasperi:

Further to my letter No. 723.1 of the 14th March, I have pleasure in informing you that no objection is seen by the appropriate Allied authorities to the carriage of sealed diplomatic bags by officials of the Ministry of Foreign Affairs who occasionally proceed abroad. It would be desirable as you suggest in your letter No. 3/355 of March 3rd that such officials should be furnished with a courier passport to protect their bags from investigation by the Allied military authorities at the place of departure and subsequent points en route to their destination. I should accordingly be grateful if you would be so good as to let me have a specimen of such a document in order that the Allied military authorities may be notified in advance of its existence and be able to familiarise themselves with its appearance.

As regards the question of the granting of undeposited cypher facilities, I much regret that for the time being we must accept the decision of the Allied military authorities that the Italian Government may communicate with their missions abroad only in cyphers of which copies have been deposited with this Commission. I would emphasise that this decision is based exclusively on grounds of military security and assure you that henceforth the only control which will be exercised on telegraphic communications between the Italian Government and Italian diplomatic missions abroad will be military in nature. In other words, there will be no political censorship of the contents of such telegrams. These cypher communications will of course continue to be scrutinised from the point of view of cryptographic security and this practice will continue to be necessary so long as military operations are being conducted in this theatre.

Very truly yours,

H.E. Alcide de Gasperi
Italian Minister of Foreign Affairs
Italian Government
Rome, Italy

EMERY W. STONE
Rear Admiral, USN
Chief Commissioner

cc: A/PRES.
CHIEF COMM
E. COMM
Pol. Adv. A+B.
BRIT. Emb.
AMER. Emb.

201/644

MAR 27 1945

HEADQUARTERS ALLIED COMMISSION

APC 394

Office of the Executive Commissioner

L.B.

Ref: 4001/163/EC

27 March 1945.

SUBJECT: Relations with Italian Government.

TO : VP, Economic Section (15)
VP, Civil Affairs Section (10)
Director, Communications Sub-Commission
Director, War Material Disposal &
Italian PW Sub-Commission

1. Vice Presidents will impress upon the Directors of their Sub-Commissions, and Directors of Independent Sub-Commissions upon their officers, the necessity of implementing the policy of the CCS directive defining the new relations of the Allied Commission with the Italian Government, especially with respect to the following paragraph:

"The Staff of Allied Commission Headquarters should occupy itself primarily with consultation and advice to the Italian Government at high levels."

2. Experience during the last six months has shown that whereas officers in the field have been careful to avoid executive action or speech with officials of the Provincial governments, there has been a tendency at HQ for officers in the Sub-Commissions to forget that the dropping of the "C" from A.C.C. was intended to convert the relations between the Allied Commission and the Italian Government to those of adviser (and provider of supplies) on the one hand and of a sovereign government on the other. I have heard reports of discussions and conferences which lead me to think that more forceful measures than advice have been used to persuade - if indeed not to compel - the Italian Government to accept the views of the Allied Commission and come into line. In some instances these measures have been taken by subordinate officers of Sub-Commissions speaking perhaps to subordinate officials of the Italian Government. But the effect has been the same - and is unfortunate. The Italians presume that every member of the Commission speaks with the authority of the Chief Commissioner and they suffer, in their estimation, from a multiplicity of masters, and the application of conflicting policies of "advice" and "control".

3. In future, therefore, Vice Presidents and Directors of Sub-Commissions will ensure that such formal advice as it may be necessary to convey to the Italian Government is given by Vice Presidents or their Deputies or by Directors of Sub-Commissions, to Ministers or Under-Secretaries. At lower levels officers should refrain from giving formal advice and should restrict their functions to verbal consultation and discussion, expressing informally and unofficially any advice which they may feel should be given and would have the complete approval of their Director or Vice President. Generally speaking, in all their dealings with members of the Italian Government on matters affecting Italian Government

1. Vice Presidents will impress upon the Directors of their Sub-Commissions, and Directors of Independent Sub-Commissions upon their officers, the necessity of implementing the policy of the CCS directive defining the new relations of the Allied Commission with the Italian Government, especially with respect to the following paragraph:

"The Staff of Allied Commission Headquarters should occupy itself primarily with consultation and advice to the Italian Government at high levels."

2. Experience during the last six months has shown that whereas officers in the field have been careful to avoid executive action or speech with officials of the Provincial governments, there has been a tendency at HQ for officers in the Sub-Commissions to forget that the dropping of the "G" from A.C.C. was intended to convert the relations between the Allied Commission and the Italian Government to those of adviser (and provider of supplies) on the one hand and of a sovereign government on the other. I have heard reports of discussions and conferences which lead me to think that more forceful measures than advice have been used to persuade - if indeed not to compel - the Italian Government to accept the views of the Allied Commission and come into line. In some instances these measures have been taken by subordinate officers of Sub-Commissions speaking perhaps to subordinate officials of the Italian Government. But the effect has been the same - and is unfortunate. The Italians presume that every member of the Commission speaks with the authority of the Chief Commissioner and they suffer, in their estimation, from a multiplicity of masters, and the application of conflicting policies of "advice" and "control".

3. In future, therefore, Vice Presidents and Directors of Sub-Commissions will ensure that such formal advice as it may be necessary to convey to the Italian Government is given by Vice Presidents or their Deputies or by Directors of Sub-Commissions, to Ministers or Under-Secretaries. At lower levels officers should refrain from giving formal advice and should restrict their functions to verbal consultation and discussion, expressing informally and unofficially any advice which they may feel should be given and would have the complete approval of their Director or Vice President. Generally speaking, in all their dealings with members of the Italian Government on matters affecting Italian Government territory, officers must act with diplomacy and tact rather than as mentors or governors. Only thus will the Italian Government learn to shoulder its responsibility.

Elmer W. Stone

ELMER W. STONE
Rear Admiral, USNR
Chief Commissioner

Copies to: Acting President
Political Advisers (2)
VP Establishment Section
Navy Sub-Commission
Land Forces Sub-Commission (MATA)
Air Forces Sub-Commission
Public Relations Branch
Liaison Division.

75

HEADQUARTERS ALLIED COMMISSION

Office of the President

APO 394

45232/SI.

19th March, 1945.

TO:- Chief Commissioner.
(Copy to Executive Commissioner).

SUBJECT:- Cypher Communications of the Italian Government.

Mr Macmillan's minute to you of March 9th should be regarded as cancelled.

In view of recommendations which Mr Macmillan has received from the British Foreign Office, he now considers that we should adhere to the previous procedure as regards incoming telegrams from the Italian Ambassador in London to his Government.

John Wyndham.

Personal Assistant.

Minute for File.

I have verbally passed this instruction to Col. Henderson, who says that he does not require it in writing.

24

J. A. Quayle
20.3.45

201/cc

Ref: F/723.1

17 March 1945

My dear Minister de Gasperi: 19

Your letter of March 3rd in regard to undeposited cipher facilities is still under consideration, and I will inform you as soon as a decision is reached.

Very truly yours,

/s/ Ellery W. Stone

ELLEERY W. STONE
Rear Admiral, USNR
Chief Commissioner

H. E. Alcide De Gasperi
Italian Minister of Foreign Affairs
Italian Government
Rome, Italy

201/44

2623

1283

0 2 3 7

Declassified E.O. 12356 Section 3.3/NND No.

785015

JAQ/dfe

12 March 1945

Communications Subcommittee
(Attention: Colonel Henderson)

Would you please take action in accordance with Mr. Wyndham's
letter A52003/SI of 12 March, copy to you.

JAQ.
J. A. QUAYLE
Major, R. A.
Staff Officer to CC

cc: Mr. Wyndham
Executive Comm'r
CC Files

C.C. has noted

JAQ.

43-3

1281

File

0 2 3 8

Declassified E.O. 12356 Section 3.3/NND No.

785015

HEADQUARTERS ALLIED COMMISSION

Office of the President

A P O 394

45233/SI.

12th March 1945.

TO: Major Quayle.FROM: Mr J. Wyndham.

It would be appreciated if you would take steps to secure cancellation of letter No. IT.242.54.CS of the 7th March from the Communications Sub-Commission, in which Colonel Henderson asks R.C.A. Rome, Cable and Wireless and Italcables Rome, to note that messages for the Italian Government in clear or in cypher should from now be delivered direct to the addressee and not to this Commission.

The original procedure should stand for the time being as the Acting President, who is away at present, would like to go further into the matter on his return.

John Wyndham

Copy to:-

Chief Staff Officer to the Ex. Commissioner.
Colonel Henderson.
Mr H. Hopkinson.

1280

0239

Declassified E.O. 12356 Section 3.3/NND No.

785015

Advised.

You will probably wish to inform the Italian Govt. of both London & WASHINGTON arrangements at the same time.

Will you therefore clear with Mr Kirk as Macmillan suggests in last para. before I draft a letter?

OFFICE OF THE RESIDENT MINISTER
CENTRAL MEDITERRANEAN,

A.F.H.Q.

9th March, 1945.

To: Chief Commissioner
Allied Commission

From: Acting President.

Copy: Executive Commissioner.

Subject: Cypher communications of Italian Government.

CANCELLED
124

I have now cleared the new arrangement by which the Italian Political Representative (Ambassador) in London may send telegrams through the normal commercial channels, without our insisting upon a copy of the cypher telegram being given to the Allied Commission. A.F.H.Q. have agreed to this. You should, therefore, inform the Italian Government accordingly. It should be made clear that at present this applies only to telegrams originating in London. (For instance, repetitions of telegrams originating in some other capital must be deposited as before.)

So far as Washington is concerned, A.F.H.Q. are prepared to agree to the same concession. Before making the communication, however, with regard to Washington, I think you should consult Ambassador Kirk for clearance.

HM

201/CC

Translation.

COPY

CHIEF COMM

3/355

Rome, March 3rd 1945

My dear Admiral,

I thank you for your kind letter of February 27th with which you acquaint me with the results of the detailed study made by the Allied Force Headquarters on the question of communications between the Italian Government and their diplomatic Missions abroad.

I notice with the greatest satisfaction that the Allied Authorities, pursuant to Mr. Mc Millan's Aide-Memoire of February 25th, have decided to allow the Italian Government secret bag facilities for use in correspondence with their representatives abroad.

As the difficulties of transport do not consent, for the time being, the establishment of a regular Italian courier - service it is understood that as a rule the Ministry for Foreign Affairs will directly forward the sealed pouches to the British and United States Embassies and that the Italian Missions abroad will do likewise.

However, similarly to the procedure followed on occasion of the departure of Ambassador TARCHIANI for Washington, the Ministry for Foreign Affairs, whenever they consider it necessary, will entrust sealed pouches to the officials provided with diplomatic passports, who are leaving to take up their appointments abroad or who are undertaking a whatsoever journey duly authorized by the competent Allied Authorities.

The aforesaid officials will be furnished with special papers stating their quality as diplomatic couriers.

As regards cable communications in undeposited cypher I cannot refrain repeating to you, my dear Admiral, our deepest disappointment for the deferment of a favourable decision on the matter - I am sure you will agree with me that the direct diplomatic relations between Italy and other States will remain partly unfruitful and devoid of practical contents until the Italian Government and their Representatives will be accorded free cypher facilities.

I must emphasize, on the other hand, that the new code systems prepared by the Ministry for Foreign Affairs offer, according to our competent Authorities, full security guarantees, nor does a presumption to the contrary appear to us to be altogether warranted.

I am therefore again compelled to resort to your courtesy begging you to inform the Allied Force Headquarters of the above considerations and to renew the earnest request that undeposited cypher facilities be granted the Italian Government as soon as possible.

19

Sec 13

128*

p.t.o.

Ref: P/725, P/750

27 February 1945

My dear Minister De Gasperi:

Allied Force Headquarters has informed the Commission that a detailed study has been made on the question of a relaxation of the restrictions on Italian diplomatic communications which in the past precluded the Italian Government from communicating in cipher undeposited with the Allied Authorities and caused them to disclose the contents of their diplomatic bags to the Allied Authorities before dispatch.

As a result of this study it has been decided that, in principle, cipher bag facilities now may be allowed the Italian Government for use in correspondence with their representatives abroad. A precedent has been established in that Ambassador Turchiani was allowed to carry with him a sealed diplomatic pouch when he left Italy for Washington.

However, for security reasons, it was decided that it still is not considered possible to grant the Italian Government undeposited cipher facilities and, in consequence, these facilities must continue to be denied them.

In this connection I may say that when the compromised code A.R. 25 was accepted as a brevity code for communication between Italian Foreign Ministry and Italian Embassy Moscow, it was specifically laid down and accepted by the Ministry that this code should be used for non-confidential messages only.

This restriction appears to have been disregarded in telegrams since sent in this code by the Ambassador in Moscow. Particular reference is made to Moscow-Rome telegram No. 38.

To safeguard security it would be appreciated were the Ministry immediately to submit a suitable system for confidential communication with Moscow. Pending approval of such a system it would appear desirable for the Ministry to instruct Ambassador Turchiani by telegram to arrange for the transmission through Allied channels of any messages whose contents may be confidential.

Very truly yours,

/s/ Ellery W. Stone

ELLERY W. STONE
Rear Admiral, USNR
Chief Commissioner

A. R. Aloise De Gasperi
Italian Minister of Foreign Affairs

1283

Translation.

COPY

CHIEF COMM

3/355

Rome, March 3rd 1945

My dear Admiral,

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I notice with the greatest satisfaction that the Allied Authorities, pursuant to Mr. Mc Millan's Aide-Memoire of February 25th, have decided to allow the Italian Government secret bag facilities for use in correspondence with their representatives abroad.

As the difficulties of transport do not consent, for the time being, the establishment of a regular Italian courier - service it is understood that as a rule the Ministry for Foreign Affairs will directly forward the sealed pouches to the British and United States Embassies and that the Italian Missions abroad will do likewise.

However, similarly to the procedure followed on occasion of the departure of Ambassador TARCHIANI for Washington, the Ministry for Foreign Affairs, whenever they consider it necessary, will entrust sealed pouches to the officials provided with diplomatic passports, who are leaving to take up their appointments abroad or who are undertaking a whatsoever journey duly authorized by the competent Allied Authorities.

The aforesaid officials will be furnished with special papers stating their quality as diplomatic couriers.

As regards cable communications in undeposited cypher I cannot refrain repeating to you, my dear Admiral, our deepest disappointment for the deferment of a favourable decision on the matter - I am sure you will agree with me that the direct diplomatic relations between Italy and other States will remain partly unfruitful and devoid of practical contents until the Italian Government and their Representatives will be accorded free cypher facilities.

I must emphasize, on the other hand, that the new code systems prepared by the Ministry for Foreign Affairs offer, according to our competent Authorities, full security guarantees, nor does a presumption to the contrary appear to us to be altogether warranted.

I am therefore again compelled to resort to your courtesy begging you to inform the Allied Force Headquarters of the above considerations and to renew the earnest request that undeposited cypher facilities be granted the Italian Government as soon as possible.

19

23

128

p.t.o.

With a subsequent Memorandum the Ministry for Foreign Affairs will answer the observation and suggestions contained in your letter concerning cable communications with Moscow.

In thanking you for the interest you will deem fit to take in the matter and in which I place full confidence, I convey to you, my dear Admiral, the expression of my high consideration.

Admiral Ellery W. Stone
Chief Commissioner
Allied Commission
R O M E

HA. DE GASSER

EC II 1st - 5 MAR 45

ACTION: Ex Commr (MAJ STEWART)

INFO: CHIEF Commr

EXEC Commr

Ref: P/725, P/750

27 February 1945

My dear Minister De Gasperi:

Allied Force Headquarters has informed the Commission that a detailed study has been made of the question of a relaxation of the restrictions on Italian diplomatic communications which in the past precluded the Italian government from communicating in cipher undeposited with the Allied authorities and caused them to disclose the contents of their diplomatic bags to the Allied authorities before dispatch.

As a result of this study it has been decided that, in principle, secret key facilities may be allowed the Italian Government for use in correspondence with their representatives abroad. A precedent has been established in that Ambassador Turchini was allowed to carry with him a sealed diplomatic pouch when he left Italy for Washington.

However, for security reasons, it was decided that it still is not considered possible to grant the Italian Government undeposited cipher facilities and, in consequence, these facilities must continue to be denied them.

In this connection I may say that when the compromised code A.R. 25 was accepted as a brevity code for communication between Italian Foreign Ministry and Italian Embassy Moscow, it was specifically laid down and accepted by the Ministry that this code should be used for non-confidential messages only.

This restriction appears to have been disregarded in telegrams since sent in this code by the Ambassador in Moscow. Particular reference is made to Moscow-Rome telegram No. 38.

To safeguard security it would be appreciated were the Ministry immediately to submit a suitable system for confidential communication with Moscow. Pending approval of such a system it would appear desirable for the Ministry to instruct Ambassador Quaroni by telegram to arrange for the transmission through Allied channels of any messages whose contents may be confidential.

Very truly yours,

/s/ Henry W. Stone

HENRY W. STONE
Rear Admiral, USN
Chief Commissioner

A. S. Aloisio De Gasperi
Italian Minister of Foreign Affairs

1283

24th February 1945

AIDE MEMOIRE FOR COMMUNICATION TO THE
ITALIAN GOVERNMENT BY THE ACTING PRESIDENT
OF THE COMMISSION OF THE NEW DIRECTIVE
ON THE FUNCTIONS OF THE ALLIED COMMISSION ---

12

EXTRACT:

2. The Political Section of the Allied Commission is being abolished as of 1 March 1945. The Italian Ministry of Foreign Affairs will deal with the Chief Commissioner on matters of major policy, and on matters of minor policy and routine business it will address itself to whatever Section (Economic or Civil Affairs) of the Commission may be appropriate to the subject involved. Matters involving the travel of diplomatic and other public officials will hereafter be dealt with on behalf of the Commission by the Office of the Executive Commissioner.

* * *

3. The Italian Government will continue, as at present, to have direct relations with foreign diplomatic representatives accredited to the Quirinal. The Allied

Commission should be kept generally informed by the Italian Government of any negotiations in which they engage with other Governments. Facilities for the use of secret bags will be granted to the Italian Government for use in correspondence with their diplomatic representatives abroad. Undeposited cypher facilities cannot be allowed for the present.

Insofar as these negotiations have to do with

20/1/45

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Chief Commissioner on matters of major policy, and on matters of minor policy and routine business it will address itself to whatever Section (Economic or Civil Affairs) of the Commission may be appropriate to the subject involved. Matters involving the travel of diplomatic and other public officials will hereafter be dealt with on behalf of the Commission by the Office of the Executive Commissioner.

3. The Italian Government will continue, as at present, to have direct relations with foreign diplomatic representatives accredited to the Quirinal. The Allied

Commission should be kept generally informed by the Italian Government of any negotiations in which they engage with other Governments. Facilities for the use of secret bags will be granted to the Italian Government for use in correspondence with their diplomatic representatives abroad. Undeposited cypher facilities cannot be allowed for the present.

Insofar as these negotiations have to do with economic and financial matters, the Economic Section and its Finance Sub-Commission should be kept informed of their progress.

It would be convenient if the Italian Government would furnish a periodic summary of negotiations completed or pending with other Governments.

201/20

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17a

4. The Allied Commission will limit its dealings with respect to territory under the jurisdiction of the Italian Government to consultation with and advice to the Ministers of the Italian Government.

5. The advisory functions of the Sub-Commissions of Education, Monuments and Fine Arts, Local Government, Legal and Labour in territory under the jurisdiction of the Italian Government will be performed only when requested by the Italian Government.

6.

2 Mar 45

MEMO FOR FILES:

Attached letter received on day of illness of CC. On March 2nd informed by Mr. Helford that he had received instructions covering all deposited ciphers and that he was drafting a letter accordingly for communication to the Italian Government.

No further action therefore on this letter.

J.A.C.
J.A.C.

17

HEADQUARTERS ALLIED COMMISSION

Office of the President

A P O 394

23rd February 1945.

Chief Commissioner.
(Copy to Chief of Staff).

The following is the gist of a message which was sent to the Foreign Office by the Office of the Resident Minister, Caserta, yesterday:-

"I have pointed out to A.F.H.Q. that it would be helpful if the Italian Ambassador in London could send his telegrams direct to the Italian F.O. through normal telegraphic channels without our insisting on a copy of cypher telegrams being handed to Allied Commission. I have been informed that there is no objection on military security grounds to this suggestion. I propose therefore to ask the Chief Commissioner to inform the Italian Government of this further small concession. Outgoing telegrams from Italian F.O. to Italian Ambassador in London will have to continue to be shown to the Allied Commission before despatch as hitherto."

Mr Macmillan suggests that you and he should inform the Italian Prime Minister of this when you call upon him tomorrow.

The newly appointed Italian Ambassador at Washington is taking with him a cypher approved by A.F.H.Q. who say there is no objection from their point of view to his being given the same privileges as the Italian Ambassador in London.

John Wyndham.

Personal Assistant.

17

128.

SECRET

FEB 23 RECD

CC 553

4/2933

FEB 25 210

ROUTINE

PA 31764
FEB 22 1933

ATHQ SIGNED ALEXANDER CHIE FHEG

ACVIR FOR CCS FOR COMAC INFO AMBRO FOR EGS, HQ COMZONE MAIN ENCUSA, ALCOM ROME

SECRET

(Ref TAM 363, TAM 469 and TAM 424, this is TAM 549)

Review has been made of the possibility of relaxing the restrictions set out in TAM 469 and approved in TAM 424.

It has been decided that for the reasons previously given undeposited cipher facilities must continue for the present to be denied to the Italian Government but it has been agreed in principle that secret bag facilities can now be allowed the Italian Government for use in correspondence with their representatives abroad.

The Italian Government is being informed accordingly and it is requested in pursuance of TAM 363 that notification of the above relaxation be given by you to all concerned

DIST

INFO-ACTION COMMUNICATIONS SC
INFO A/PRESIDENT
CHIEF COMMISSIONER
EX COMMISSIONER
POL SEC
FILE

SECRET

(16)

1250

EXTRACT

TOP SECRET

ALLIED FORCE HEADQUARTERS

SAC (F) (45) 1st Meeting
20th February, 1945

K 77

SUPREME ALLIED COMMANDER'S CONFERENCE
(POLITICAL)

*

8. CYPHER AND BAG FACILITIES FOR THE ITALIAN GOVERNMENT
(Paper No. SAC (F) (45) 6 and Addendum)

THE CONFERENCE had before them a paper recommending that undeposited cypher facilities should continue to be denied to the Italian Government and that, in principle, secret bag facilities should be granted to the Italian Government for use in correspondence with their representatives abroad, together with the views of the British Resident Minister on this matter.

LIEUTENANT GENERAL HARDING explained that, on grounds of military security, it was strongly felt that cyphers should not be used by the Italians. There was, however, no military objection to the use of secret bag facilities. In reply to a question by Rear Admiral Stone, he confirmed that Italian Government bags would be given the same facilities for transport on Allied communication aircraft as Allied bags.

MR. KIRK observed that the Italian Government held in general a high opinion of the security of their cyphers and that it was difficult to explain to them why agreement to their use of cyphers was refused on grounds of military security.

MAJOR GENERAL AIRY replied that, whatever the views of the Italian Government might be on this matter, it was the experience of the Allied forces (whose enemies the Italians had once been) that Italian cyphers were not in fact secure.

THE SUPREME ALLIED COMMANDER:

- (a) Directed that undeposited cypher facilities should continue to be denied to the Italian Government, but that in principle secret bag facilities should be granted to the Italian Government for use in correspondence with their representatives abroad, and that the Chief of Staff and Chief Administrative Officer take appropriate action in accordance with this policy.
- (b) Instructed the Chief Commissioner, Allied Commission, to inform the Italian Government of the policy laid down under (a) above.

THE CONFERENCE had before them a paper recommending that undeposited cypher facilities should continue to be denied to the Italian Government and that, in principle, secret bag facilities should be granted to the Italian Government for use in correspondence with their representatives abroad, together with the views of the British Resident Minister on this matter.

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THE SUPREME ALLIED COMMANDER:

(a) Directed that undeposited cypher facilities should continue to be denied to the Italian Government, but that in principle secret bag facilities should be granted to the Italian Government for use in correspondence with their representatives abroad, and that the Chief of Staff and Chief Administrative Officer take appropriate action in accordance with this policy.

(b) Instructed the Chief Commissioner, Allied Commission, to inform the Italian Government of the policy laid down under (a) above.

* * *

Sec 18

TOP SECRET

(15)

ALLIED FORCE HEADQUARTERS TBJ/sob
G-5 Section
APO 512

G-5: 387.4-1

17 February 1945

SUBJECT: Italian diplomatic communications

TO : Headquarters, Allied Commission
APO 394

1. Reference is made to your signal 1822
of 16 February.

2. Attached for your information is copy of
a memorandum which has to-day been submitted to
IS&PS as a basis for an item for consideration at
the forthcoming Sacmed's political meeting.

For the Asst. Chief of Staff, G-5:

T. B. JACKMAN
Lt. Colonel

Incl:
as above.

cc: Pol. Sec. (original)
cc files ✓

14

SECRET

SECRETCOPY

ALLIED FORCE HEADQUARTERS
G-5 Section
APO 512

G-5: 587.4-1

17 February 1945

SUBJECT: Cable and Bag Facilities for Italian Representatives abroad.

TO : IS & PS. (12)

In a cable dated 16 February Allied Commission suggested that the policy laid down in CAN 437 of permitting direct diplomatic relations between Italy and other Nations can only be implemented on the basis of far reaching relaxation of the restrictions on Italian diplomatic communications and the cable requested review of the position without delay. The restrictions referred to have in the past precluded the Italian Government from communicating in cipher undeposited with the Allied Authorities and have made them disclose the contents of their diplomatic bags to the Allied Authorities before despatch.

In fact the possibility of relaxing the above restrictions has very recently been the subject of detailed study at this HQ arising out of representations made by Mr. MacMillan. On the 14 February the Chief of Staff informed Mr. MacMillan by letter that for reasons of military security it was still not considered possible to recommend that the Italian Government should be allowed undeposited cipher facilities but that it considered politically desirable objection would not be taken to allowing the Italian Government secret bag facilities with their representatives abroad.

Mr. MacMillan's reply has not yet been received, but as it is known that he was in favour of relaxation of such restrictions as were possible, permission pending his reply has in fact been given for TARCHIANI, the Ambassador designate to the United States, to carry a sealed diplomatic pouch with him when he leaves Italy to take up his post.

It is suggested that a final decision might be obtained at the meeting on Tuesday.

cc: Pol. Sec.
CC FILES

CHARLES W. SPOTFORD,
Brigadier General, G.S.C.,
Assistant Chief of Staff, G-5
1273

SECRET

C O P Y

C O N F I D E N T I A L

ALLIED FORCE HEADQUARTERS

SAC (P) (45) 6
17th February, 1945

K 67

SUPREME ALLIED COMMANDER'S CONFERENCE
(POLITICAL)

CYPHER AND BAG FACILITIES FOR THE ITALIAN GOVERNMENT

Note by Assistant Chief of Staff, G-5

1. In a cable dated 16 February Allied Commission suggested that the policy laid down in FAN 487 of permitting direct diplomatic relations between Italy and other Nations can only be implemented on the basis of far reaching relaxation of the restrictions on Italian diplomatic communications and the cable requested review of the position without delay. The restrictions referred to have in the past precluded the Italian Government from communicating in cypher undeposited with the Allied authorities and have made them dis- close the contents of their diplomatic bags to the Allied Authorities before dispatch.

2. In fact the possibility of relaxing the above restrictions has very recently been the subject of detailed study at this HQ arising out of representations made by Mr. Macmillan. On the 14 February the Chief of Staff informed Mr. Macmillan by letter that for reasons of military security it was still not considered possible to recommend that the Italian Govern- ment should be allowed undeposited cypher facilities but that if considered politically desirable objection would not be taken to allowing the Italian Government secret bag facilities with their representatives abroad.

3. Mr. Macmillan's reply has not yet been received, but as it is known that he was in favour of relaxation of such restrictions as were possible, permission pending his reply has in fact been given for TARCHIANI, the Ambassador designate to the United States, to carry a sealed diplomatic pouch with him when he leaves Italy to take up his post.

4. It is recommended: -

(a) that cypher facilities continue to be denied to the Italian Government

(b) that in principle bag facilities be granted to the Italian Government for use in correspondence with their representatives abroad.

(Intd) C.M.S.

0257

785015

between Italy and other Nations can only be implemented on the basis of far reaching relaxation of the restrictions on Italian diplomatic communications and the cable requested review of the position without delay. The restrictions referred to have in the past precluded the Italian Government from communicating in cypher undeposited with the Allied authorities and have made them disclose the contents of their diplomatic bags to the Allied authorities before dispatch.

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4. It is recommended: -

(a) that cypher facilities continue to be denied to the Italian Government

(b) that in principle bag facilities be granted to the Italian Government for use in correspondence with their representatives abroad.

(Intd) C.M.S

CONFIDENTIAL

CONFIDENTIAL

K 75

CONFIDENTIALALLIED FORCE HEADQUARTERSSAC (P) (45) 6 (Addendum)
19th February, 1945

COPY NO. 32

SUPREME ALLIED COMMANDER'S CONFERENCE
(POLITICAL)CYPHER AND BAG FACILITIES FOR THE ITALIAN GOVERNMENTNote by Secretary

Reference paragraph 3 of Paper No. SAC (P) (45) 6.
Attached is a copy of Mr. Macmillan's reply dated 16th February,
which was not received by G-5 in time for inclusion in the main
paper. Attention is drawn in particular to paragraph 2 of
this reply.

J. H. Lascelles
J. H. LASCELLES
COLONEL
SECRETARY.

DistributionCopy No.

Supreme Allied Commander	1
Deputy Supreme Allied Commander	2
Commander-in-Chief, Mediterranean	3-4
Air Commander-in-Chief, Mediterranean	5
Commander, Eighth Fleet, USN	6
Deputy Air Commander-in-Chief, Mediterranean	7
Chief of Staff	8
Chief Administrative Officer	9-10
Deputy Chief of Staff	11
Assistant Chief of Staff, G-2	12
Assistant Chief of Staff, G-3	13
Chief, G-3 Operations Section	14
Chief, G-3 Plans Section	15
Assistant Chief of Staff, G-5	16-17
Chief, Liaison Section	18
Director of Operations and Intelligence, HQ MAAF	19-23
U.S. Political Adviser	24-26
British Resident Minister	27-30
Director, PWB	31
Chief Commissioner, Allied Commission	32-34
Secretary, General Staff	35
Inter Service and Political Secretariat	36-37
Spares	38-40

1250

CONFIDENTIAL

CONFIDENTIALC O P Y

TO: Chief of Staff, AFHQ

FROM: Mr. Macmillan

Your minute of the 14th February, CS/104.

I understand the position is as follows :-

(1) You will not permit outgoing cypher messages to be sent by the Italian Government to its representatives abroad.

(2) You are prepared to agree to bag facilities both inwards and outwards. I am most grateful for this concession, which I think will have a very good effect, and I am glad that you are able to accept the limited risk involved.

2. There is one further point. At present the Italian Ambassador in London, who holds a cypher approved by us, takes his cyphered messages to the Foreign Office to be despatched. This naturally somewhat cramps his style on reporting interviews, etc. I am informed that AFHQ have no objection to his sending them direct to the Italian Foreign Office in Rome through the normal telegraphic channel. It has been the practice to give a copy of the cyphered telegrams to the Allied Commission so that it may check incoming messages. I take it that you see no reason for insisting upon this on security grounds, and I propose to abandon it on political grounds. Outgoing telegrams will, however, be shown to the Allied Commission as before.

(intd) H.M

16th February 1945.

1250

(14)

CONFIDENTIAL

CC 10

FOR ACTION TO AFHQ FOR SACRED REPTD FOR INFO TO BRITISH RESMIN OMA US POLAD

1822

15 FEB 45

PRIORITY

SECRET PD

PARA ONE PD SUBJECT IS CLEAR AND EASY FACILITIES FOR ITALIAN REPRESENTATIVES
ABROAD PD REFERENCE GEORGE DASH FIVE SECTION LTR TO THIS HQ GEORGE DASH FIVE
ONE THREE EIGHT SEVEN POINT FOUR DASH ONE OF TWO FIVE JANUARY PD
PARAH FOR ACTION TO AFHQ FOR SACRED REPTD FOR INFO TO BRITISH RESMIN OMA
US POLAD FROM HQ ALONG CITE ACSCG PARAH

PARA TWO PD ITEM SUGGEST AFTER DUE CONSIDERATION THAT POLICY LAID DOWN IN
 PAR FOUR EIGHT SEVEN OF PERMITTING DIRECT DIPLOMATIC RELATIONS BETWEEN
 ITALY AND UNITED NATIONS AND NEUTRALS CAN ONLY BE IMPLEMENTED ON BASIS OF
 PAR DASH RESMIN RELAXATION OF PRESENT RESTRICTIONS PD CENSORSHIP OF
 ITALIAN DIPLOMATIC CABLES AND MAIL CAN BE ~~XXX~~ SATISFACTORILY CARRIED OUT
 ONLY BY THE POLITICAL SECTION AND IF SUCH CENSORSHIP IS TO CONTINUE PROPOSED
ABOLITION OF POLITICAL SECTION WILL BE A CHANGE IN NAME ONLY PD ITEM
 THEREFORE TRUST THAT POSITION WILL BE FAVORABLY REVIEWED WITHOUT DELAY

12
 PAGE 2

Copies to:

British Embassy.
 U. S. Embassy.

Chief of Staff.
 Communications Sub-Commission.
 Political Section.

Political Section

279

A.S. HALFORD
 Asst Political
 Adviser.

1254

201/10
 12-11-1945

POLITICAL SECTION.

ALLIED COMMISSION.
-----TO: The Chief Commissioner.

8th February 1945.

With reference to the Paragraph on the Political Section in the Minutes of the Meeting on February 2nd to discuss the C.C.S' Directive (FAN 487), I feel very strongly that the abolition of the Political Section should be construed to mean that the Allied Commission should cease to act as, so to speak, the Ministry for Foreign Affairs of the Italian Government. In other words, the Commission would abandon its political functions altogether in so far as foreign countries are concerned and would merely retain them, as the Directive points out, for the purpose of safe-guarding Allied, i.e., Anglo-American, interests on matters of major policy.

This would mean in practice that Governments not in relations with the Italian Government would be forced either to resume such relations or to adopt some compromise procedure such as the appointing of Consuls-General, as the Dutch and Belgians have done, or merely maintain relations with the Italian Ministry for Foreign Affairs on an unofficial basis. This would cut both ways, as both the Italians and the foreign countries concerned would be deprived of the good offices and assistance of the Allied Commission which they have heretofore enjoyed, but it would be a step in the direction of normality and it would tend to force both the Italians and foreign countries concerned to compromise in order to secure the satisfaction of their needs.

(HENRY HOPKINSON)

Myanick, 1000 C.C.

1270

(1270)

FILE

*Index from C.C.S.
back to 2-3-45
JAC*

EXTRACT

FROM: AGWAF FROM THE COMBINED CHIEFS OF STAFF (BOOK MESSAGE)

TO: ALEXANDER FOR ACTION

REF. NO. THIS MESSAGE: WX 29633

31 January 1945

FAM 487

Extract

DIRECTIVE FROM COMBINED CHIEFS OF STAFF

For File # 201/CC

Subject Relations AC - Ital Govt

2. *****

B. The Italian Government shall be permitted to have direct relations with foreign diplomatic representatives accredited to the Quirinal, provided that the Allied Commission is kept generally informed by the Italian Government of any negotiations in which they engage with other governments.

3. *****

A. The Staff of Allied Commission Headquarters should occupy itself primarily with consultation and advice to the Italian Government at high levels.

B. As far as certain Sub-Commission of the Allied Commission Headquarters are concerned such as Education, Arts & Monuments, Local Governments, Labour and Legal, their advisory functions ~~xxx~~ in respect of Italian Government territory should be exercised only when requested by the Italian Government. Control should NOT be exercised in respect of territory under the jurisdiction of the Italian Government.

SECRET

Complete Directive filed in File # 104/CC New Deal

* * *

2. A. The Political Section of the Allied Commission will be abolished. The Allied Commission will obtain advice from the US and UK Ambassadors in ROME. There is NO intention, however, to make any change in the responsibility of the Combined Chiefs of Staff, acting through the Allied Commission; the Combined Chiefs of Staff will, therefore, as occasion requires, continue to transmit directives in regard to the combined views of the two governments on matters of major policy, and such other matters as are within the scope of the activities of the Allied Commission.

* * *

See (176)

1251

(176)

COPY
O
F
YALLIED FORCE HEADQUARTERS
G-5 Section
AFO 512

TPH/TBJ/as

G-5: 387.4-1

25 January 1945

SUBJECT: Communications for diplomatic representatives.

TO : Headquarters, Allied Commission, AFO 394.

1. Concurrence has now been received from the Combined Chiefs of Staff to the proposals contained in MAT 469 (a copy of which was sent to you under reference G-5: 387.4-1 of 19 December) namely that it is not yet advisable to allow the Italian Government to communicate with their representatives abroad in cipher undeposited with and not approved by the Allied Authorities and that the Italians can only be allowed bag facilities subject to their contents being disclosed to the Allied Authorities before despatch.

2. In the same cable CCS give adherence to the principle that bag and cipher facilities are not to be allowed at the present time to neutrals represented in Italy with the exception of the Swiss who are allowed facilities for a diplomatic bag. Subject to this there is no objection to neutrals in Italy having direct relations with the Italian Government providing the Allied Commission is kept informed as they are in the case of the relations of governments of the United Nations with the Italian Government.

3. It is requested that you act in accordance with the above and issue such instructions as may be necessary. For your information it may be stated that the possibility of relaxing or doing away with the restrictions on the Italian Government communications is being reviewed at the direction of the Chief of Staff this HQ and you will be kept informed of the position.

T. R. HENN, Colonel
Acting Asst. Chief of Staff, G-5

COPY

1270
COPY

cc: Pol. Sec.

CC FILES ✓

11

201/cc

0265

785015

SECRET

FILE

RE: ALLIED COMMISSION

8-364

12 NOV

SECRET

PRIORITY

CHIEF COMMISSIONER

SECRET TO

5-0270
YOUR FIVE ZERO TWO SEVEN ZERO OF NOVEMBER NINE CITE THREE PD

WARM TO APPE FOR BACKED FROM RE ALLIED COMMISSION FROM STONE PERSONAL PAPERS

GRATEFUL IF YOU WOULD TRACE CHARLIE CHARLIE SUGAR AS MATTHE UNCEPT

AUTHENTICATED:

ELLERY W. STONE
Commodore, USNR
Chief Commissioner

DISTRIBUTION:
Chief of Staff
VP Plant File
VA Files

201/cc

1253

(11)

SECRET

0206

Declassified E.O. 12356 Section 3.3/NND No.

785015

SECRET

C/406

ALLIED COMMISSION

N73/09

AFHQ SIGNED BACKED

F50270

NOV 091433A

PRIORITY

CITE FHGG

See file 311.5

SECRET PD (Reur S-355 of 27 October S-362 of 8 November and
A/CC 201 of 5 November)

Specific guidance still awaited from CCS as to whether Italian
representatives are to be allowed secret communication with their
government. Instructions will be forwarded on receipt of CCS
decision.

DISTRIBUTION

ACTION: SO to A/CC (2)

INFO: A/CC

CoB

File

Pol Sec



Original to A/CC 1208

SECRET

NOV 091715

10

SECRET

HHS/hjs

1/CC 201

5 November 1944

SUBJECT: Relations between Italian Government and United Nations

TO: G-3 Section, Allied Force Headquarters, AF 312

1. The letter G 387/043 000-1 of the 23rd August 1944 confirmed that the relations between the Italian Government on the one hand and the United Nations on the other must be conducted through the Allied Control Commission. The letter emanating from the Office of the Chief of Staff dated 6 September 1944 in amplifying the above instructions stated that, while formal communications between the Italian Government and the United Nations must be conducted through the A.C.C., there was no objection to informal contacts between Italian Ministers and the members of the Advisory Council. This letter stated further that representatives of neutral powers, while also bound to conduct their formal official relations with the Italian Government through the A.C.C., might similarly be permitted to have unofficial dealings direct with the Italian authorities.

2. It was pointed out in Political Section's letter addressed to G-3 JFM dated the 10th of October that the Brazilian Consul General had already notified this Commission that he had been accredited to the Italian Government as Brazilian Charge d'Affaires and that, on entering into direct official relations with that Government, he would cease to communicate through the Allied Commission. The United States representative on the Advisory Council for Italy and the British High Commissioner have also notified this Commission of the resumption of direct relations between their respective Governments and the Italian Government; the former to be his government's ambassador to Italy.

3. These developments, together with the re-establishment of diplomatic relations between other South American Republics and the Italian Government, appear to be in conflict with the instructions in the letters from AFHQ referred to above, as also with the Directive of the Allied Control Commission as laid down in Administrative Memorandum No. 74, para II 3 of AFHQ dated 2 November 1943. In view of the uncertain situation which has arisen, it is requested that the position be urgently clarified.

4. In this connection it should be noted that there are three classes of foreign powers occupying different relations with the

SECRET

SECRET

A/CC 201

5 November 1944

SAS/njs

SUBJECT: Relations between Italian Government and United Nations
 TO : G-5 Section, Allied Force Headquarters, AFHQ 512

1. AFHQ letter # 387/045 dated of the 23rd August 1944 confirmed that the relations between the Italian Government on the one hand and the United Nations on the other must be conducted through the Allied Control Commission. AFHQ letter emanating from the Office of the Chief of Staff dated 6 September 1944 in amplifying the above instructions stated that, while formal communications between the Italian Government and the United Nations must be conducted through the A.C.C., there was no objection to informal contacts between Italian Ministers and the members of the Advisory Council. This letter bound to conduct their formal representatives of neutral powers, while also permanent through the A.C.C., might similarly be permitted to have unofficial dealings direct with the Italian authorities.

2. It was pointed out in Political Section's letter addressed to G-5 AFHQ dated the 30th of October that the Brazilian Consul General had already notified this Commission that he had been accredited to the Italian Government as Brazilian Charge d'Affaires and that, on entering into direct official relations with that Government, he would cease to communicate through the Allied Commission. The United States representative on the Advisory Council for Italy and the British High Commissioner have also notified this Commission of the resumption of direct relations between their respective Governments and the Italian Government; the former to be his government's ambassador to Italy.

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4. In this connection it should be noted that there are three classes of foreign powers occupying different relations with the

MS. LEAH JOY ZELL
84 PRESCOTT ST.
CAMBRIDGE, MA 02138

Form 7152

☒ Box 7

J 6/9/76

SECRET

Italian Government, each of which needs to be covered in any new directive that may be issued. They are as follows:

a. Members of the United Nations who are represented on the Advisory Council for Italy.

b. Members of the United Nations not represented on the Advisory Council for Italy.

c. Neutrals.

5. Category (a) is at present divided between powers which have entered into full diplomatic relations with the Italian Government, e.g. Soviet Union; powers which have established direct relations but whose ambassador is not formally accredited to the Italian Government, e.g. United Kingdom; and powers which have so far not re-established any direct relations with the Italian Government. The countries representing Category (b) can no doubt be divided into similar groups. Those belonging to Category (c) are already in formal diplomatic relations with the Italian Government.

6. It is suggested for consideration that, if it is decided formally to recognize the right of all these above powers to have direct formal communications with the Italian Government, in informing the latter accordingly, these powers and the Italian Government might be told that they will be expected to keep the Chief Commissioner informed in general terms of any negotiations in which they may be engaged.

See (10)

WILSON W. STINE
Commodore, USN
Acting Chief Commissioner

cc: U.S. Political Adviser
British Resident Minister
U.S. Ambassador to Italy
British Ambassador to Italy
Chief of Staff
Pol. Sec
"A" files

1223

SECRET

SECRET

Italian Government, each of which needs to be covered in any new directive that may be issued. They are as follows:

a. Members of the United Nations who are represented on the Advisory Council for Italy.

b. Members of the United Nations not represented on the Advisory Council for Italy.

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6. It is suggested for consideration that, if it is decided formally to recognize the right of all these above powers to have direct formal communications with the Italian Government, in informing the latter accordingly, these powers and the Italian Government might be told that they will be expected to keep the Chief Commissioner informed in general terms of any negotiations in which they may be engaged.

WILLIAM W. STARR
Commodore, USNR
Acting Chief Commissioner

cc: U.S. Political Adviser
British Resident Minister
U.S. Ambassador to Italy
British Ambassador to Italy

Chief of Staff
Pol. Sec
"a" file

1285

maintain any direct relations with the Italian Government. The countries representing Category (b) can no doubt be divided into similar groups. Those belonging to Category (c) are already in formal diplomatic relations with the Italian Government.

6. It is suggested for consideration that, if it is decided formally to recognize the right of all these above powers to have direct formal communications with the Italian Government, in informing the latter accordingly, these powers and the Italian Government might be told that they will be expected to keep the Chief Commissioner informed in general terms of any negotiations in which they may be engaged.

See - (10)

HARRY M. STONE
Commodore, USNR
Acting Chief Commissioner

cc: U.S. Political Advisor
British Resident Minister
U.S. Ambassador to Italy
British Ambassador to Italy

Chief of Staff
Pol. Sec
> "a" files

1285

- 2 -

SECRET

9

HEADQUARTERS ALLIED COMMISSION
POLITICAL SECTION
430 324

Ref: 240-112

30 October 1944

MEMORANDUM TO: G-2 Section, Allied Force Headquarters;
Copy to: U. S. Political Advisor,
British Resident Minister.

SUBJECT: Change in status of Brazilian Consulate General to
Brazilian Embassy.

1. There is enclosed herewith a copy of note no. 7 dated October 26, 1944 from the Brazilian Consul General to the Acting Chief Commissioner wherein the Brazilian Consul General announced that he has been accredited to the Italian Government as Brazilian Charge d'Affaires and will enter into direct official relations with the said government and none to do so through the Allied Commission.

2. In view of the inconsistency of this statement with Administrative Memorandum 74 (Par II 3) of A.F.H.C. dated November 2, 1943, a directive in this question from A.F.H.C. would be appreciated.

For the Chief Commissioner:

WILLIAM F. SCOTT
Vice-President, Political Section

Sent:
by ltr 3; 30 Oct 44.

Copy to:
British High Commissioner
U. S. Representative, A.F.H.

30 Oct

220
1344

HEADQUARTERS ALLIED COMMISSION
POLITICAL SECTION
AFC 304

30 October 1944

Ref 220-BRA

MEMORANDUM TO: C-5 Section, Allied Force Headquarters;
Copies to: U. S. Political Advisor,
British Resident Minister.

SUBJECT: Change in Status of Brazilian Consulate General to
Brazilian Embassy.

1. There is enclosed herewith a copy of note No. 3 dated October 26, 1944 from the Brazilian Consul General to the Acting Chief Commissioner wherein the Brazilian Consul General announced that he has been accredited to the Italian Government as Brazilian Charge d'Affaires and will enter into direct official relations with the said government and cease to do so through the Allied Commission.
2. In view of the inconsistency of this statement with Administrative Memorandum 74 (Par II 3) of A.F.H.Q. dated November 2, 1943, a directive in this question from A.F.H.Q. would be appreciated.

For the Chief Commissioner:

WILLIAM E. MCCHETTER
Vice-President, Political Section

Encl:

by ltr 3: 26 Oct 44.

Copy to:
British High Commissioner
U. S. Representative, A.C.I.

220 BRA

0278

785015

220 BRA

065

1. There is enclosed herewith a copy of note No. 3 dated October 26, 1944 from the Brazilian Consul General to the Acting Chief Commissioner wherein the Brazilian Consul General announced that he has been accredited to the Italian Government as Brazilian Charge d'Affaires and will enter into direct official relations with the said government and cease to do so through the Allied Commission.

2. In view of the inconsistency of this statement with Administrative Memorandum 74 (Part II 3) of A.F.M.S. dated November 2, 1943, a directive in this question from A.F.H.S. would be appreciated.

For the Chief Commissioner:

WILLIAM E. ROBERT
Vice-President, Political Section

Encl:
by ltr 3; 26 Oct 44.

Copy to:
British High Commissioner
U. S. Representative, A.C.I.

8

30 Oct

COPY

EMBAIXADA DOS ESTADOS UNIDOS DO BRASIL

Rome, October 26th, 1944

No. 3

Your Excellency,

I have the honour to inform you that, acting under instructions from my government, I have notified the Italian Government today that the Government of the United States of Brazil have resolved to reestablish diplomatic relations with Italy and recognize the present government.

2. In consequence, I shall be accredited today to the Italian Government as Brazilian Charge d'Affaires and shall enter into direct official relations with the said government, and cease to do so through the Allied Central Commission.

3. In so doing, I wish to thank Your Excellency and the different sections of the Allied Central Commission for the courtesy shown me and the facilities hitherto granted me in connection with the above mentioned relations.

I avail myself this opportunity to renew to Your Excellency the assurance of my highest consideration.

/s/ V. de Cunha

H. E. Comodoro Ellery W. Stens
Chief Commissioner, ACC

1285

SECRETALLIED FORCE HEADQUARTERS
Office of the Chief of Staff

HQ ACC, APO 394

204 Gen.

15 SEP 1944 6 September 1944

SUBJECT: Relations between ACC and Italian Government.

TO : Headquarters, Allied Control Commission, APO 394.
(Attention: Acting Chief Commissioner).A 280
19 SEP 1944

1. Under date 23 August 1944 instructions on the above subject were issued by this Headquarters (letter AFHQ OFF C/S, AG 387/045 GEG-O) which reviewed in some detail the function of the Advisory Council for Italy as well as the relations between the Allied Control Commission and the Italian Government. It is now desired to amplify those instructions, particularly with respect to paragraph 3. While any formal communications, especially if they look to executive action, must pass through the channels of the Allied Control Commission, it is not intended to curtail informal contacts between the Italian Ministers and members of the Advisory Council of a nature to keep the latter informed of current Italian affairs.

2. In saying that it is desired that you take occasion to bring up with the Italian Government the matter of its relations with the Allied Control Commission, it was not intended that a formal demarche be made; you may in your discretion present the matter quite informally.

3. As to the relations ^{with} ~~between~~ the representatives of neutral Governments accredited to the Government of Italy, the Combined Chiefs of Staff have given the following instructions. While there will be no objection to neutral representatives having unofficial dealings directly with the Italian Government, it is to be understood that their formal official relations must be conducted through the Allied Control Commission. It has been established that the representatives of members of the United Nations shall deal with the Italian Government through the Allied Control Commission; it is considered that neutral nations should not be in a more favorable position.

By Command of General WILSON:

DISTRIBUTION:

1 - United States Political Adviser
1 - British Resident Minister
1 - CAO
1 - G-1 (A)
1 - G-1 (B)
1 - G-2
1 - G-3
1 - G-5
1 - IS & PS
1 - PWB
1 - Cinc Med
1 - US Navy
1 - MAAF
1 - Hq, AAI
1 - SGS
1 - AG Records
1 - AG M&D
2 - Addressee

J. A. H. GAMMELL
Lieutenant General
Chief of Staff

15 SEP 1944

A. C. C.

SECRETInfo copy sent to C.A. Dir
Pol Sec
C of S

SECRET

HEADQUARTERS ALLIED CONTROL COMMISSION
Office of the Acting Chief Commissioner
APO 394

LDD/ajp

A/CC 321

23 August 1944

MEMORANDUM TO: Sir Noel Charles
Mr. Alexander Kirk

Attached is copy of directive AG 387/CM, CIG-0, from AFHQ, dated 23 August 1944, subject: "Relations between Allied Control Commission and Italian Government".

The Acting Chief Commissioner directed that the above mentioned copy be sent to you, and he suggested that the matter could be discussed at your 11:30 a. m. meeting with him on 29 August 44.

L. D. BISHOP
Colonel, Sig C
Chief Staff Officer

1 Incl:
as above.

50488
HQ ACC Sec'y Gen.
DISPATCHED
Date 28 Aug 1944
Via Hand Bennett
HQS

FILES (A-B)
1281

SECRET

Appendix "C".Functions of the Economic Section Sub-Commissions
in relation to the Italian Government.Agriculture Sub-Commission.

Formulate policies and plans for revival of Agriculture, Forestry, and Fishing, to secure maximum production of these industries and provide administrative supervision of operations of Italian Ministry of Agriculture.

Commerce Sub-Commission.

Advise and assist appropriate organizations and agencies of Italian Government on administering and reviving the commercial economy of the country. Administering control of prices of all non-subsistence commodities and rationing and control of goods, etc. on short supply. Responsible for exports.

Finance Sub-Commission.

Initiates and develops in conjunction with Ministry of Finance and Ministry of Treasury, Bank of Italy, Social Insurance Institutions, etc., policies, plans and procedures for restoration and maintenance of ordered financial and economic conditions, stabilized currency, and anti-inflation measures. Controls Italian Financial Institutions. Maintains records as to Italian indebtedness to Allied Nations and vice versa.

Food Sub-Commission.

Advise and direct, and exercises administrative supervision over Italian Government on equitable food distribution by price controls and rationing systems and controlling distribution of essential imported foodstuffs and local food supplies.

Industry Sub-Commission.

Formulates recommendations as to policies and plans concerning Italian industrial production, re-activation of normal exporting industries and rehabilitation of essential industries. Maintaining close liaison with Ministry of Industry, Commerce and Labour and supervises execution by Italian Government of instructions from A.C.C.

Labour Sub-Commission.

Supervises the policy, organization and administration of all labour activities and exercising controls essential to the needs of the Allied war effort. Advise Italian Government on revision of Italian Labour legislation, formation of free association of employers and employees and for arbitration between them. Supervises all activities of labour exchanges.

Public Works and Utilities Sub-Commission.

Assumes responsibility from Armed Forces for reconstruction and maintenance of roads and bridges, maintenance and repair of power plants, pumping installations, etc. Through Italian agencies arranges for rehabilitation, reconstruction or repair of public works, public utilities, (Electricity, Gas, water, etc). Advise and exercises supervision over Ministry of Public Works.

Shipping Sub-Commission.

Co-ordinates in conjunction with the competent authorities and G-4 Movements and Transportation Sub-Commission matters referring to the use of all Italian vessels in the movement of service or civilian cargoes. Supervises the working of the Italian ship operating committee known as Cosepa. Liaison with the Mediterranean Sea.

423

supply. Responsible for exports.

Finance Sub-Commission.

Initiates and develops in conjunction with Ministry of Finance and Ministry of Treasury, Bank of Italy, Social Insurance Institutions, etc., policies, plans and procedures for restoration and maintenance of ordered financial and economic conditions, stabilised currency, and anti-inflation measures. Controls Italian financial institutions. Maintains records as to Italian indebtedness to Allied Nations and vice versa.

Food Sub-Commission.

Advises and directs, and exercises administrative supervision over Italian Government on equitable food distribution by price controls and rationing systems and controlling distribution of essential imported foodstuffs and local food supplies.

Industry Sub-Commission.

Formulates recommendations as to policies and plans concerning Italian industrial production, reactivation of normal exporting industries and rehabilitation of essential industries. Maintaining close liaison with Ministry of Industry, Commerce and Labour and supervises execution by Italian Government of instructions from A.C.C.

Labour Sub-Commission.

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Assumes responsibility from Armed Forces for reconstruction and maintenance of roads, and bridges, maintenance and repair of power plants, pumping installations, etc. Through Italian agencies arranges for rehabilitation, reconstruction or repair of public works, public utilities, (Electricity, Gas water, etc). Advises and exercises supervision over Ministry of Public Works.

Shipping Sub-Commission.

Co-ordinates in conjunction with the competent authorities and G-4 Movements and Transportation Sub-Commission matters referring to the use of all Italian vessels in the movement of service or civilian cargoes. Supervises the working of the Italian ship operating committee known as Cogona. Liaison with the Mediterranean Shipping Board.

Transportation Sub-Commission.

Arranges with MRS rail transport to meet essential civil needs in areas under Army control. In other areas exercises supervisory and advisory duties to ensure maximum use of limited rail and road facilities. Planning and liaison with Italian Ministry of Communications on future needs and policy of shipping in coastal waters and inland waterways. In conjunction with Italian Government, control and distribution of coal.

Appendix "B".Functions of Administrative Section Sub-Commissions
in relation to the Italian Government.Interior Sub-Commission.

Supervises the working, defascistisation and reorganisation of the internal administration of Italy (i.e., the Ministry of Interior and provincial and communal authorities). It also arranges for the preparation and dispatch of teams of senior Italian officials to re-organise the administration of newly liberated provinces and is in almost daily contact with the Ministry of Interior on these matters.

Public Safety Sub-Commission.

Is concerned with the Italian Police, Prisons, Fire and Civil Defence Services. In Regions and Army areas it is responsible for the maintenance of law and order and the efficient functioning of these Services. At Headquarters, liaison is maintained with:

Minister of Interior on Civil Police, Fire, Civil Defence and control of civilian movement.

Minister of Justice on Prisons and Prosecutions.

Minister of Communications on registration and licensing of vehicles.

Royal Carabinieri and Royal Finance Guards on Police.

Allied Forces (P.M. and Security Section) on Police and Security Matters.

Public Health.

Is responsible for all phases of the care of health of the Italian Public and the prevention or control of outbreaks of epidemics or diseases of all kinds: it supervises the work of the Italian Health Officials and the re-organisation of medical and welfare services: it advises as to diet scales: organises the supply and distribution of medical supplies, the manufacture of medicines and the production of sera and vaccines. It is also concerned with the prevention and control of the diseases of animals. For these purposes it consults frequently with the appropriate Health and Veterinary Officers of the Ministry of the Interior.

Legal Sub-Commission.

Advises the Chief Commissioner, his staff and Sub-Commissions on legal matters: prepares proclamations, general orders and directives implementing Italian legislation: operates and supervises the Allied Military Courts: supervises the administration of justice by Italian Courts: peruses, criticises and negotiates amendments of such Italian legislation as may affect the work of ACC: maintains liaison with the Italian Minister of Justice for these purposes.

Education Sub-Commission.

Purges text books and personnel of fascism, restores schools and academics to routine operation to return them as normal as possible to the Italian Government. Maintains liaison with the Minister of Public Instruction on epuration, appointments and transfers to the senior posts in both Universities and Schools and revision and printing of books for the schools.

Monuments, Fine Arts and Archives Sub-Commission.

So far as operations allow protects and preserves the art, monuments.

Services. In Regions and Army areas it is responsible for the maintenance of law and order and the efficient functioning of these Services. At Headquarters, liaison is maintained with:

- Minister of Interior on Civil Police, Fire, Civil Defence and control of civilian movement.
- Minister of Justice on Prisons and Prosecutions.
- Minister of Communications on registration and licensing of vehicles.
- Royal Carabinieri and Royal Finance Guards on Police.
- Allied Forces (P.M. and Security Section) on Police and Security Matters.

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Purges text books and personnel of Fascism, restores schools and academies to routine operation to return them as normal as possible to the Italian Government. Maintains liaison with the Minister of Public Instruction on epuration, appointments and transfers to the senior posts in both Universities and Schools, and revision and printing of books for the schools.

Monuments, Fine Arts and Archives Sub-Commission.

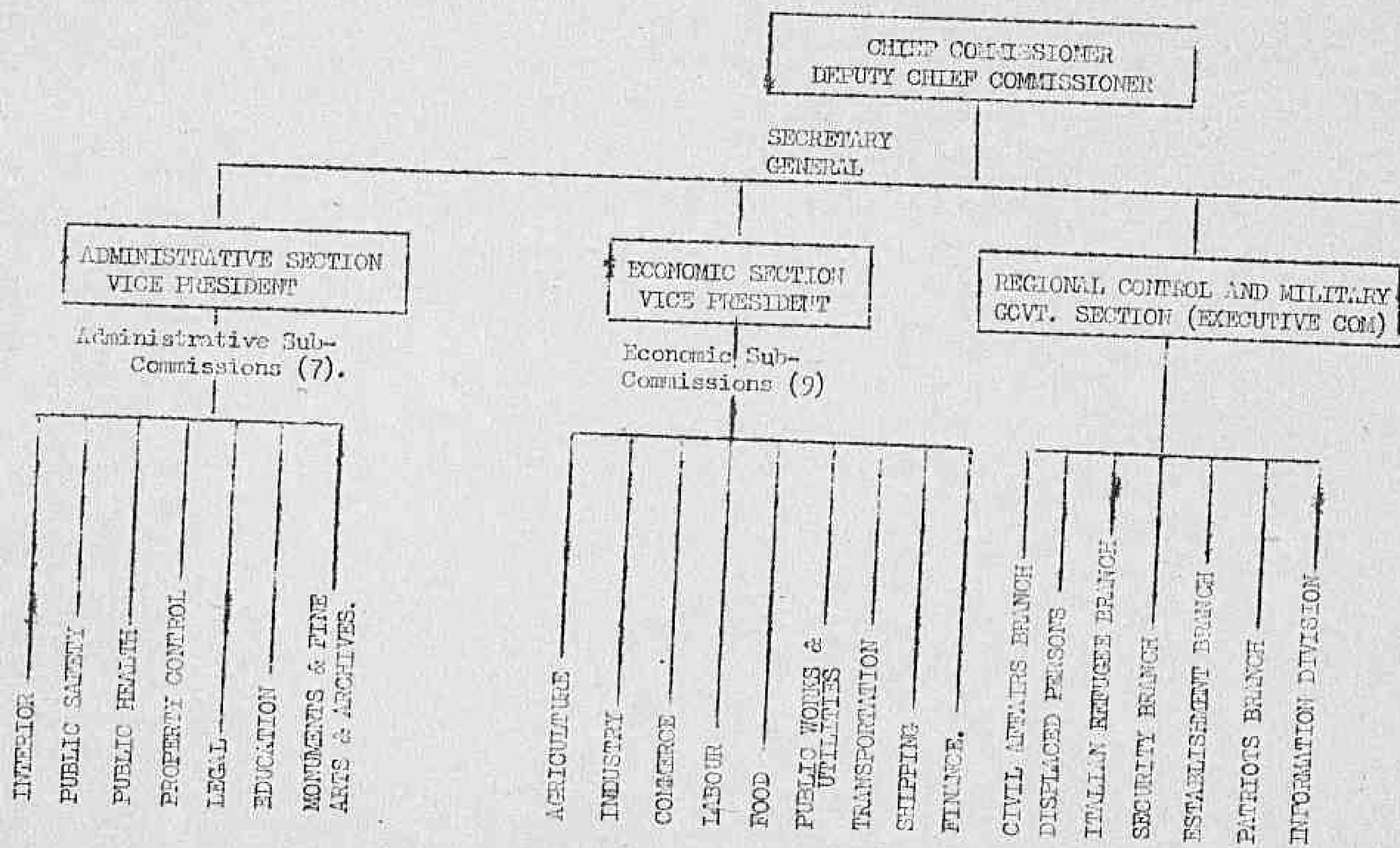
So far as operations allow protects and preserves the art, monuments, objects, etc., of Italy and renders first aid to those monuments damaged by the passage of war. It collects information with regard to the displacement of works of art either through wartime dispersal, enemy theft or illegal sale. It co-operates with the Italian Ministry of Public Instruction and with the President of the Pontifical Commission for Sacred Art.

Property Control Sub-Commission.

Protects and controls the property and assets in Italy owned by nationals of the United Nations and France, and under certain conditions it may take charge of abandoned property, property of enemy states and of the Italian Government (including semi-statal and Fascist organisations). Liaison in these matters is maintained with the Italian Ministries of the Treasury, Finance and Corporations.

Appendix "C"....

HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.



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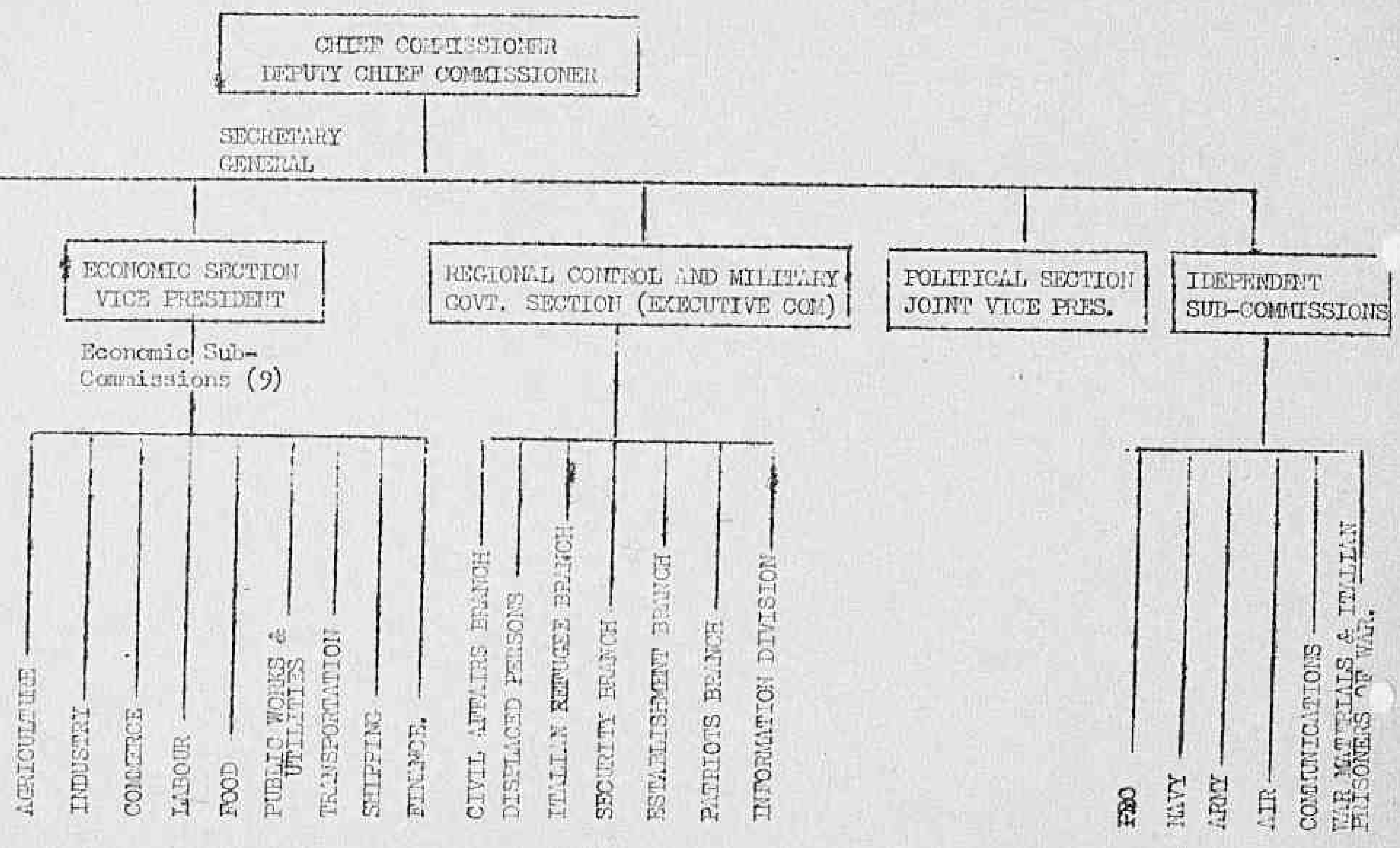
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Appendix "A".

HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.



-6-

32. In Sicily the Regional Staff has been reduced from 240 to 27, in Sardinia from 42 to 15, in Southern Italy from 320 to 100.

33. Regional Commissioners have constantly before them the policy of the ACC to place upon the Italian Government at the earliest possible moment consonant with the demands of the Allied war effort, the fullest responsibility for administering their country while giving them the fullest measure of support and advice.

Appendix "A"...../

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officers and many other technical officers who are in fact representatives of the Sub-Commissions of the Administrative and Economic Sections in the field. The Regional Commissioner is the commander in the Region and has the overall responsibility for the work of his Regional team. The Provincial Commissioner is responsible for his Provincial team to the Regional Commissioner.

25. The work of Regional Commissioners and their staffs in the field is controlled by the Regional Control and Military Government Section at AOC HQ under a Vice President known as the Executive Commissioner.

26. In the army areas, that is to say, where operations are progressing, a team of Allied Officers on the same lines as the Regional teams under a Senior Civil Affairs Officer is attached to the HQ of each Army. These Allied Military Government teams set up the initial phases of Military Government in a liberated territory as the armies move forward. It is they who post the Proclamations of the Commander-in-Chief and appoint the provisional Italian local government immediately after occupation. Their primary duty is to establish law and order among the civilian population, to maintain the people with sufficient food and to render first aid to public utilities affecting the health and economics of the territories. Their secondary duty is to establish normality particularly on the agricultural and economic side as soon as the shock of battle has passed over the territory. The staffs of these Army AMG's are distributed among the Corps and Divisions of the combat troops. When a town is taken Civil Affairs Officer with technical staff is posted therein. As the armies go forward the staffs of Regions already formed under which the newly liberated areas will fall, follow up the Army AMG's and reinforce the staffs on the Army AMG's. Eventually, as the army line moves forward the area is handed over to the static Regional Commissioner who maintains in places officers he has already sent up as reinforcements for the army and begins regional control under Allied Military Government.

27. It will be seen that the Army AMG's are constantly moved forward, taking over new areas, while the Regional organisation comes later and is on a static and more permanent basis.

28. In the forward areas the Provinces and Regions are governed under AMG. The administration, however, is carried out always through the Italian machinery of local government and the fullest employment is made of Italian officials purged of their Fascist element. One of the primary duties of both AMG Armies and Regional Commissioners is constantly to remove Fascist personnel, Fascist institutions and Fascist doctrines.

29. A Regional Commissioner and his staff, like the SCMO of an Army AMG, is faced continually with every kind of problem, both administrative, economic, religious and social. Regional teams have to be prepared to meet and deal with every kind of situation that may arise from the extraordinary circumstances of occupation after battle. Quite apart from the subjects dealt with by the technical representatives of the Administrative and Economic Sections, the serious problems of refugees, displaced persons and patriots arise.

30. When it has been decided to hand over the territory to the Italian Government the role of the Regional Commissioner and his staff is changed. He is no longer the governor but the adviser. It is here that the policy of employing Italian administrative machinery in the early stages finds its full value. For thus the change is often unnoticeable in practice. The Provincial

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the Commander-in-Chief and appoint one to establish law and order immediately after occupation. Their primary duty is to establish food and among the civilian population, to maintain the people with sufficient food and to render first aid to public utilities affecting the health and economics of the territories. Their secondary duty is to establish normality particularly on the agricultural and economic side as soon as the shock of battle has passed over the territory. The staffs of these Army AMG's are distributed among the Corps and Divisions of the combat troops. When a town is taken Civil Affairs Officer with technical staff is posted therein. As the armies go forward the staffs of Regions already formed under which the newly liberated areas will fall, follow up the Army AMG's and reinforce the staffs on the Army AMG's. Eventually, as the army line moves forward the area is handed over to the static Regional Commissioner who maintains in place officers he has already sent up as reinforcements for the Army and begins regional control under Allied Military Government.

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30. When it has been decided to hand over the territory to the Italian Government the role of the Regional Commissioner and his staff is changed. He is no longer the Governor but the adviser. It is here that the policy of employing Italian administrative machinery in the early stages finds its full value, for thus the change is often unnoticeable in practice. The Provincial Commissioner has encouraged the local Prefect and the local Government authorities to exercise their authority in his name from the very beginning. When the change comes this practice continues but it is in the name of the Prefect of the Italian Government and not in the name of the Allied Military Government.

31. When territory is handed back to the Italian Government the staffs of the Regions can be and are reduced but are not withdrawn altogether, it is primarily because where Allied troops and Allied installations exist, it is necessary to have Allied Officers of the AMG ready to assist the military authorities in their relations with the local Italian authorities; secondarily because the Provincial Governments still need encouragement and practicable help in matters of supplies, transportation, etc.

-4-

19. The R.C. & M.C. Section (Regional Control and Military Government Section) is headed by the Executive Commissioner, Brigadier M.S. LUSH, who is also a Vice President. In addition to the Regions and Army AMG Areas the Executive Commissioner has the following branches, etc., under him: they and the work they do, are:-

<u>Branch.</u>	<u>Concerned with</u>
Civil Affairs	- Control of Regions and Army AMG areas.
Security	- Security.
Establishment	- Personnel matters and the supply and transport of both personnel and stores.
Displaced Persons	- Non-Italians escaped to or released in Italy.
Italian Refugee	- Italians displaced through or for operations.
Information	- Information.

The work of the R.C. & M.C. Section and of Army SCMO's and Regions in the field is described in Part II hereof.

20. The INDEPENDENT SUB-COMMISSIONS directly under the Chief Commissioner and the Ministries with which they deal, are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Army	- War
Navy	- Marine
Air	- Air
Communications	- Communications

These Sub-Commissions are responsible for formulating and implementing policy and for day to day administration within the spheres of their Ministries.

21. The first three of these Sub-Commissions are responsible for the reconstruction within the policy limits laid down by the CCS of the Italian Armed Forces.

22. The last named is responsible for the reconstruction of communications (telecommunications, posts, telegraphs) and is concerned primarily with the development of military communications and secondarily with the development of civilian means of communication.

Information - Information.

The work of the P.C. & M.G. Section and of Army SOAO's and Regions in the field is described in Part II hereof.

20. The INDEPENDANT SUB-COMMISSIONS directly under the Chief Commissioner and the Ministries with which they deal, are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Army	War
Navy	Marine
Air	Air
Communications	Communications

These Sub-Commissions are responsible for formulating and implementing policy and for day to day administration within the spheres of their Ministries.

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22. The last named is responsible for the reconstruction of communications (telecommunications, posts, telegraphs) and is concerned primarily with the development of military communications and secondarily with the development of civilian means of communication.

PART II.

THE ORGANISATION AND FUNCTIONS OF ACC IN THE FIELD.

23. Policy is framed in the Administrative, Economic and Political Sections under their Vice Presidents in consultation with each other and the Chief Commissioner. This policy affects and is affected by external matters and the interior, political and economic situation in the country. The execution of policy is carried out by teams of Allied Officers both administrative and technical, in the field. In order to decentralise the work of the ACC in the field, the territory has been divided up into Regions under the command of Regional Commissioners. At present there are six Regions, viz., Region I (Sicily), Region VI (Sardinia), Southern Region (Calabria, Apulia, Lucania, Campania), Region IV (Lazio, Umbria and Rome), Region V (Abruzzi, the Marches), Region VIII (Tuscany).

24. In order further to decentralise, these Regional teams are divided into Provincial teams, each under an Allied Provincial Commissioner. The Regional Commissioner and the Provincial Commissioner have under their command Provincial Officers who deal with local governments, police officers, legal officers, supply

-3-

16. As an example of our increasing close relationship with the Italian Government we have evolved a system whereby the decrees passed by the Italian Government are almost invariably made operative by us in Military Government territory. That this is possible is a tribute to the co-operation between ACC and the Italian Government in the planning of decrees. In this connection it should be mentioned that the policy of ACC is that except in certain cases where where military necessity dictates policy (e.g. restrictions of movement) the Italian Government are the planners and draftsmen of decrees and ACC are advisers on the general policy to such decrees.

17. The ADMINISTRATIVE SECTION whose Vice President, LORD STANSFORD, is not at present in Italy, is under the command of Colonel G.R. UPJOHN as Acting Head. It is responsible for co-ordinating the work of the seven Sub-Commissions and for planning general policies. Its Sub-Commissions and the Ministries with which they correspond are:

<u>Sub-Commission.</u>	<u>Ministry.</u>
Interior (Local Government)	Interior.
Public Safety (Police and CD)	
Public Health	
Legal.	Justice.
Education.	Public Instruction
Monuments & Fine Arts	
Property Control.	

The Vice President is responsible (having consulted the Heads of his Sub-Commissions concerned) for initiating policy proposals as to matters within the spheres of the Council of Ministers, the High Commissioner for Defascism, and of the Ministries mentioned above. He is responsible for the preparation of directives to implement policy decisions and such administrative instructions as may be necessary. He is also responsible for the direction of such day to day administrative work as falls within the normal sphere of these bodies. Particulars as to the functions of each Sub-Commission are contained in Appendix "E" hereto.

18. The ECONOMIC SECTION is headed by a Vice President, Brigadier General W. O'DWYER, and is responsible for co-ordinating the work of the nine Sub-Commissions under it. The Sub-Commissions and the Ministries with which they correspond are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Finance.	Finance, Treasury.
Commerce	Industry, Commerce & Labour.
Industry	
Labour	

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with which they correspond are:

<u>Sub-Commission.</u>		<u>Ministry.</u>
Interior (Local Government)	}	Interior.
Public Safety (Police and CD)		
Public Health		
Legal.	}	Justice.
Education.		
Monuments & Fine Arts		
Property Control.		Public Instruction

The Vice President is responsible (having consulted the Heads of his Sub-Commissions concerned) for initiating policy proposals as to matters within the spheres of the Council of Ministers, the High Commissioner for Defascism, and of the Ministries mentioned above. He is responsible for the preparation of directives to implement policy decisions and such administrative instructions as may be necessary. He is also responsible for the direction of such day to day administrative work as falls within the normal sphere of these bodies. Particulars as to the functions of each Sub-Commission are contained in appendix "B" hereto.

16. The ECONOMIC SECTION is headed by a Vice President, Brigadier General W. O'DWYER, and is responsible for co-ordinating the work of the nine Sub-Commissions under it. The Sub-Commissions and the Ministries with which they correspond are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Finance.	Finance, Treasury.
Commerce Industry Labour	Industry, Commerce & Labour. 1250
Agriculture.	Agriculture.
Public Works and Utilities	Public Works.
Transportation Shipping	Communications.

In manner exactly analogous to the Administrative Section and its Sub-Commissions the Vice President is responsible for formulating and co-ordinating policy matters affecting his Sub-Commissions, for issuing directives to implement them and for the day to day administration of the matters which fall within the spheres of his Ministries and Sub-Commissions.

Particulars as to the functions of each Sub-Commission are contained in Appendix "C" hereto.

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-2-

9. A diagrammatic representation of the organisation is at Appendix "A".
10. Before discussing the policy forming functions of these bodies it is desirable to specify the limitations under which ACC acts. ACC was formed primarily for the purpose of carrying out and supervising the Armistice Terms. Directives and the passage of time have imposed upon it further functions. In the first place in January last ACC assumed all functions previously carried out by the Allied Military Government in occupied territory and thereafter has been responsible for Allied Military Government in the territory not yet restored to the Italian administration in accordance with the Hague Convention and the recognised rules of International Law as modified by the Armistice Terms. Secondly its functions have to some extent been modified by directives from time to time received from Combined Chiefs of Staff.
11. The principles on which ACC is working are as follows:-
- (a) that long range commitments will not be made;
 - (b) that the ACC will act through the Italian Government and not itself assume the functions of government of liberated territory; and in such territory, subject to operational needs, it will in general administer Italy by Italian officials under Italian Law and through Italian Courts;
 - (c) that the means by which the Italian Government reaches the desired end is a matter domestic to that Government;
 - (d) that it will not thrust the Italian Government aside and frame measures for them; and in particular will not impose, apart from changes necessitated by the Armistice Terms or by the needs of operations, changes in the Italian Constitution, institution, law or social organisation.
12. The functions of ACC differ in different parts of Italy. Three phases may be distinguished; two in Military Government territory, which is that territory which has not been restored to the administration of the Italian Government and is still under Allied Military Government and one in territory restored to the Italian Government. The two phases in Military Government territory are:-
- (a) Army Areas where the representatives are directly under the control and form part of the staff of the Army Commander;
 - (b) Areas behind the Armies which are formed into Regions under the command of Regional Commissioners who are responsible to the Chief Commissioner through R.C. & M.C. Section.
- This subject is dealt with in greater detail in Part II hereof.
13. In Army areas policies formulated by the Chief Commissioner are in theory paramount but it is not possible or desirable to place all into effect at once. Only those of first importance to operations are brought into effect as may be expedient according to the course of operations and the requirements of the Army.

11. The principles on which AOC is working are as follows:-
- (a) that long range commitments will not be made;
 - (b) that the AOC will act through the Italian Government and not itself in Italian Government territory; and in assume the functions of government of liberated territory; and in such territory, subject to operational needs, it will in general administer Italy by Italian officials under Italian Law and through Italian Courts;
 - (c) that the means by which the Italian Government reaches the desired end is a matter domestic to that Government;
 - (d) that it will not thrust the Italian Government aside and frame measures for them; and in particular will not impose, apart from changes necessitated by the Armistice Terms or by the needs of operations, changes in the Italian Constitution, institution, law or social organisation.
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- (a) Army areas where the representatives are directly under the control and form part of the staff of the Army Commander;
 - (b) Areas behind the Armies which are formed into Regions under the command of Regional Commissioners who are responsible to the Chief Commissioner through R.C. & M.C. Section.
- This subject is dealt with in greater detail in Part II hereof.
13. In Army areas policies formulated by the Chief Commissioner are in theory paramount but it is not possible or desirable to place all into effect at once. Only those of first importance to operations are brought into force, as may be expedient according to the course of operations and the requirements of the Army.
14. As conditions become more settled, the extent to which these policies are carried out extends until in the Regions under Military Government they are all in operation. In these areas the responsibility is full and can be implemented by direct order and extends to the actual administration of the territory.
15. In Italian Government territory the responsibility becomes that of the Italian Government; but, apart from matters covered by the Armistice Terms as to which we can require compliance, AOC functions by giving advice and the Italian Government has been found to be most co-operative as to this.

FUNCTIONS OF THE ALLIED CONTROL COMMISSION
AND ITS RELATIONS WITH THE ITALIAN GOVERNMENT.

PART I.

1. The ALLIED CONTROL COMMISSION under the supreme command of its PRESIDENT, GENERAL SIR HENRY MATLAND WILSON, GBE, KCB, DSO, ADC, the Supreme Allied Commander Mediterranean Theatre and of its Acting President, GENERAL SIR HAROLD R.L.G. ALEXANDER, GCB, CSI, DSO, MC, Commander in Chief, Allied Armies in Italy, who is also Military Governor of the Allied Military Government, is personally commanded by its Deputy President, the Chief Commissioner, an appointment which is at present vacant and whose powers are being exercised as Acting Chief Commissioner by the Deputy Chief Commissioner, Captain ELLERY W. STONE, USNR.

2. The CHIEF COMMISSIONER is responsible through the Acting President for the implementing of policy in accordance with the instructions that he may receive and for the carrying out of and supervision over the work of the Military Government of Italy including such decisions as to policy and the execution of the Armistice Terms and the issuing of such instructions as are within his discretion.

3. He communicates to the Italian Government by its Prime Minister and other officials such instructions or advice as may be necessary to achieve the objective of his policy or instructions. He is assisted by a Secretary General whose functions are purely clerical.

4. The DEPUTY CHIEF COMMISSIONER generally assists and advises the Chief Commissioner and acts for him or represents him in such respects as the Chief Commissioner may by pressure of other duties be prevented from attending to personally.

5. Below the DEPUTY CHIEF COMMISSIONER the chain of command, apart from the Independent Sub-Commissions which come directly under him, breaks into four each headed by a Vice President, namely:-

Vice President	-	Administrative Section.
Vice President	-	Economic Section.
Vice President	-	Regional Control & Military Govern- ment Section (also called the Executive Commissioner).
Joint Vice Presidents	-	Political Section.

6. The POLITICAL SECTION has two Joint Vice Presidents, namely a representative of the British Foreign Office, Mr. Harold Gaccia, and a representative of the U.S. State Department, Mr. William Schoett, who has taken the place held for many months by Mr. Samuel Reber. This Section makes such representations to the Italian Ministry of Foreign Affairs as are necessary to carry out the directives laid down for it. It is also responsible for keeping the Chief Commissioner informed of current political developments.

7. The ADMINISTRATIVE SECTION

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for the implementing of policy in accordance with the instructions that he may receive and for the carrying out of and supervision over the work of the Military Government of Italy including such decisions as to policy and the execution of the Armistice Terms and the issuing of such instructions as are within his discretion.

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- Vice President - Administrative Section.
- Vice President - Economic Section.
- Vice President - Regional Control & Military Government Section (also called the Executive Commissioner).
- Joint Vice Presidents - Political Section.

6. The POLITICAL SECTION has two Joint Vice Presidents, namely a representative of the British Foreign Office, Mr. Harold Cascio, and a representative of the U.S. State Department, Mr. William Schott, who has taken the place held for many months by Mr. Samuel Reber. This Section makes such representations to the Italian Ministry of Foreign Affairs as are necessary to carry out the directives laid down for it. It is also responsible for keeping the Chief Commissioner informed of current political developments.

7. The ADMINISTRATIVE and ECONOMIC Sections are responsible for advising the Chief Commissioner on matters relating to the administration and control of Italy.

8. The REGIONAL CONTROL and MILITARY GOVERNMENT Section is responsible for seeing that policy is implemented in the field and is the executive for the transmission of orders in the field. This Section also advises the Chief Commissioner on the organization of the personnel and on how it should be employed so as most efficiently and economically to carry out its orders. The head of this Section is, as Executive Commissioner, the immediate commander of Regions which are under his command for administration and discipline. The Executive Commissioner is the channel of communication between Headquarters and its officers in the field on all matters except such as are purely technical and routine, when Sub-Commissions whose duties are described below correspond direct with their representatives in the field.

25 Aug
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for the implementing of policy in accordance with the instructions of the Government of Italy including such decisions as to policy and the execution of the Armistice Terms and the issuing of such instructions as are within his discretion.

3. He communicates to the Italian Government by its Primo Minister and other officials such instructions or advice as may be necessary to achieve the objective of his policy or instructions. He is assisted by a Secretary General whose functions are purely clerical.

4. The DEPUTY CHIEF COMMISSIONER generally assists and advises the Chief Commissioner and acts for him or represents him in such respects as the Chief Commissioner may by pressure of other duties be prevented from attending to personally.

5. Below the DEPUTY CHIEF COMMISSIONER the chain of command, apart from the Independent Sub-Commissions which come directly under him, breaks into four each headed by a Vice President, namely:-

- | | | |
|-----------------------|---|--|
| Vice President | - | Administrative Section. |
| Vice President | - | Economic Section. |
| Vice President | - | Regional Control & Military Government Section (also called the Executive Commissioner). |
| Joint Vice Presidents | - | Political Section. |

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7. The ADMINISTRATIVE and ECONOMIC Sections are responsible for advising the Chief Commissioner on matters relating to the administration and control of Italy.

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23 August 1944

HQ ACC, APO 384
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 dtd 23 Aug 44, (Cont'd.)

the Control Commission. The Deputy President and Chief Commissioner will from time to time convey to the Advisory Council, or members thereof as may be appropriate, any information which should be brought to their attention emanating from the Italian Government.

By command of General WILSON:

J. H. Gammell
 J. H. GAMMELL,
 Lieutenant General,
 Chief of Staff.

DISTRIBUTION:

- 1 - United States Political Adviser
- 1 - British Resident Minister
- 1 - CAO
- 1 - G-1 (A)
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- 1 - G-5
- 1 - IS & PS
- 1 - PWB
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HEADQUARTERS
ALLIED CONTROL COMMISSION
APC 394

23 January 1944

MEMORANDUM

TO : All Concerned

* * * *

Attitude toward Italian Officials

12. The members of the Commission, whether acting officially or otherwise, should maintain a correct attitude toward members of the Italian Government, neither autocratic on the one hand nor familiar on the other.

It must be emphasized that the Allied Control Commission occupies a position in relation to the Italian Government which is quite different from that of Allied Military Government. The Commission advises and supervises; it does not govern. This fundamental difference must be thoroughly understood by all officers, who will adjust accordingly their attitude toward Italian officials and agencies, allowing them to develop their functions without undue interference.

If basic differences arise between officers of this Commission and the corresponding representatives of the Italian Government, the matter at issue will be submitted to the Chief Commissioner for adjustment with the Head of the Italian Government.

s/s Charles Spefford, Col, GSC, for

NOEL NASON MACFARLANE
Lieutenant General
Chief Commissioner
Allied Control Commission

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*Advance C.P.
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HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394

22 November 1943

MEMORANDUM: Relation of the Allied Control Commission
to the Italian Government

TO : All Officers, Allied Control Commission

1. The attention of all officers is invited to the fact that the Allied Control Commission occupies a position in relation to the Italian Government which is quite different from that of Allied Military Government. The Commission advises and supervises; it does not govern. This fundamental difference must be thoroughly understood by all officers who will adjust accordingly their attitude toward Italian officials and agencies, allowing them to develop their functions freely without undue interference.

2. If basic differences arise between officers of this Commission and the corresponding members of the Italian Government, the matter at issue will be submitted to the Deputy President for adjustment with the Head of the Italian Government.

3. This document is a matter of continuing policy. Each Vice President will ensure that it is understood by all officers belonging to his section.

By command of Major General JOYCE:

OFFICIAL:

E. L. Clough
E. L. CLOUGH
Lt. Col., AGC
Actg. Adjutant General

E. A. E. GANTERBLOCK
Brigadier
Acting Chief of Staff

DISTRIBUTION:

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APO 512

2 November 1943

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ADMINISTRATIVE MEMORANDUM

NUMBER 74)

Establishment of Allied Control Commission for Italy I
 Functions II
 President of the Allied Control Commission III
 Organization of the Allied Control Commission IV
 Relations with the Allied Military Government V
 Relations to Allied Force Headquarters VI
 Assignment of Acting Deputy President VII

I - ESTABLISHMENT OF THE ALLIED CONTROL COMMISSION

Announcement is made of the establishment of the Allied Control Commission for Italy, effective 10 November 1943.

II - FUNCTIONS

The functions of the Allied Control Commission will be as follows:

1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied base of operations, especially transportation and communications.
3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled.

III - PRESIDENT OF THE ALLIED CONTROL COMMISSION

1. The Allied Commander-in-Chief will be ex officio President of the Allied Control Commission.

2. A senior officer will be appointed to serve as his Deputy on the Commission.

IV - ORGANIZATION OF THE ALLIED CONTROL COMMISSION

12:8

Organization of the Allied Control Commission IV
 Relation with the Allied Military Government V
 Relations to Allied Force Headquarters VI
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1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied base of operations, especially transportation and communications.
3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled.

III - PRESIDENT OF THE ALLIED CONTROL COMMISSION

1. The Allied Commander-in-Chief will be ex officio President of the Allied Control Commission.
2. A senior officer will be appointed to serve as his Deputy on the Commission.

IV - ORGANIZATION OF THE ALLIED CONTROL COMMISSION

1. The Allied Control Commission will maintain a National Headquarters and will have such Regional, Provincial or other outlying offices as may be found convenient.
2. The Allied Control Commission will be organized into sections, each administered by a Vice-President. A Section will comprise a number of related Sub-Commissions, each charged with a special function.

V - RELATIONS WITH ALLIED MILITARY GOVERNMENT

1. The relations between the Allied Control Commission and Allied Military

Government operating in the field will be coordinating this headquarters.

2. Whenever it is decided that an area under Allied Military Government shall thereafter be administered by the Italian Government subject to the directions of the Allied Control Commission, the latter will extend its activities to include that area.

3. The decision when an area is to be transferred from one Government to another will rest with the Allied Commander-in-Chief.

4. Personnel both for the Allied Control Commission and for Allied Military Government will be provided and allocated by this headquarters.

VI - RELATION TO ALLIED FORCE HEADQUARTERS

1. The Allied Control Commission will operate under Allied Force Headquarters.

2. All communications between the Allied Control Commission and the Governments of the United Nations will be transmitted through this headquarters.

VII - ASSIGNMENT OF ACTING DEPUTY PRESIDENT

Announcement is made of the assignment of Major General Kenyon A. Joyce as Acting Deputy President of the Allied Control Commission.

By command of General EISENHOWER:

/s/ T. J. Davis
T. J. Davis
Brigadier General, United States Army
Adjutant General

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 2. All communications between the Allied Control Commission and the governments of the United Nations will be transmitted through this headquarters.
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BY COMMAND OF GENERAL DISMONT

/s/ T. J. Davis
T. J. Davis
Brigadier General, United States Army
Adjutant General

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LIST OF PAPERS

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ITALIAN ARMED FORCES

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8653/7/365	CITY ADM. SEC, V. XXX HQ, AAI	8 MAR. 16 "	CG, AFHQ GEN. MALF.	ENTRY OF IT. TRPS INTO ROME. 1653/7/365 ANSWERED BY (79).
82) SD 13/36	Army Sub. Com.	21 "	COS, SMRE	M'ment of 212 Div. & other units.
83) 201100	MMIA	21 "	FATIMA	SITREP, 14-20 March
84) 12409	FDM	22 "	"	600 IT. DRIVERS SHPD SARD. TO CORNICA
85) SD 391	MMIA	22 "	FDM	RE (60). RE A.A. IT. PNL. IN SARD.
86) AG 820	MMIA	23 "	FATIMA	RE C'BIAGRE BEING PART OF ARMY
87) DCC 383.7	CAPT. STONE	23 "	MESSE	RE (64). FWDS QUOTE OF AAI'S POSITION
88) AQ 128	MMIA	23 "	FAT. FOR OFFENHAVER	DURHEM & PIDSLET ARRIVING. ALSO ACOTE. FOR STORES FOR IT. ARMY.
89) SD 364	MMIA	23 "	FATIMA	RE DRIVERS (IT) FOR A.C.C.
90) 0308	MMIA	24 "	FATIMA	RE 28. AIR PSE. FOR SOLDARELLI
91) 0301	"	20 "	"	RE ORDER OF BATTLE FOR IT. ARMY, NAVY & A.F.
92)	"	28 "	"	MMIA SITREP, 19AR 21-27
93) 6/6/1/26	ARMY SUB COM	1 "	CC	It. Army. Generally
94)	"	"	"	Proposed Supply Liaison
95) 61944	FDM GEN. INFANTE STONE	10 " 11 " 11 " 16 "	FATIMA STONE INFANTE	Various on Cunso Div. & Soldarelli. In (51)
96) SD 370	MMIA	18 "	MESSE	
97) 6/6/1/31/26	MMIA	23 "	FDM (RPTD FAT)	RE TNG. ITALIAN DRIVERS
98) 218/RP	Com. Sup.	24 "	CC	Italian Army Generally
99) 0303	MMIA	24 "	CC	ISS (71). Trials - It. Deserters
100) F24036	FDM	28 "	FLAMBO	RE 1605/50/3/1/6501 214 March. Carabinieri drawing supplies & ration. Order of battle, It. In (91)
101) FILE 12069	Messer	29 "	CC	RE: FERRYING TRPS. FM SARDINIA
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106) DO/RMF/107 S.I./Rin CC/P/166	FOSTER " CC	27 " 27 " 1 April	CC Air Cpt, MAFF FOSTER	RE (96). RELEASE OF IT. TRK. BN FWDS HIS SWAN SONG TO HIS CPT. & OF PERSONAL NATURE FM + TO THE GENERAL
107) QS 175	QUINSMITH	1 April	Army Sub. Com.	Infantry now Dep. Ch. of Staff
108) 8653/7/365	HQ. AAI	2 "	ACC	RE (79). Re entry of It. trps into Rome
109) FAT 2884	Maj. Fieldman	2 "	8th Army	Re Dapile Br's lack of battle sp.
110) SD 2835	8th Army	3 "	Fatima	Re (109). Not possible.
111) SD 445	MMIA	3 "	"	MMIA Officers attending mtg.
112) 1605/50/3/1/6 (SD)	AAI	3 "	"	Imp. of It. Army
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Instructions.—When papers on a subject become numerous they will be numbered serially and brief entries made on this form.

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