

0210

Declassified E.O. 12356 Section 3.3/NND

No. 785015

ACC

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Declassified E.O. 12356 Section 3.3/END No.

785015

10000/136/268

FUNCTIONS, ALLIED COMMISSION (ACC)
OCT. 1943 - MAR. 1946

0211

Q. M. C. Form 458 (Old No. 400)
Revised July 20, 1918

LIST OF PAPERS

1005/CC

Office of the
Chief Commissioner

File under No. 1005 FUNCTIONS, ALLIED COMMISSION (ACC)

ALLIED COMMISSION

For "Functions or Sub-Commissions, AC", SEE File 101/CC

Page 2

~~SECRET~~

SERIAL NUMBER	FROM—	DATE	TO—	SYNOPSIS
16	Ltr Stone	11 Mar 46	Harding	Functs of sug. G-5 Sec AFHQ in Rome & Residual Functs of Alcom

6020

Instructions.—When papers on a subject become ~~SECRET~~ be numbered serially and brief entries made on this form.

LIST OF PAPERS

1005/CC

Office of the
Chief Commissioner

ALLIED COMMISSION

File under No. 1005 FUNCTIONS, ALLIED COMMISSION (ACC)

For "Functions of Sub-Commissions, AC", see File 101/CC.

SECRET

Page 1

SERIAL NUMBER	FROM—	DATE	TO—	SYNOPSIS
1.	Directive from CGS	23 Oct 43		Directive for Allied Control Commission for Italy: <u>functions</u> , organization, personnel
2	Ltr 387.4-1 AFHQ	26 Oct 43	ACC	Fwdg of copy of CGS Directive
3	AFHQ Admin Memo 74	2 Nov 43		Establishment of the ACC, with <u>functions</u> , designation of President, organization, relations with AMG, asgmt of Dep President
4	Memo MacFarlane	23 Jan 44	All Concerned	Review of co-belligerency status functions, organization of ACC
5	Cbl AAI 1011	15 Jun 44	AFHQ & ACC	Arrangements for assuming responsibility for Ital territory
6	Ltr A/CC 321 CSO	25 Jul 44	O'Dwyer	Organization, directives, orders, etc for ACC; fwded to you.
7	Memo Luch	29 Jul 44	Kirk etc	Examination of future of ACC, re functions & organization
8	Ltr 321 Stone	4 Aug 44	G-5 AFHQ	Future Organization, ACC. INCL.
9	Statement	25 Aug 44	Advisory Council	Functions of the ACC and its relations with the Ital Govt
10	Ltr 321 Stone	30 Aug 44	Tittman	Fwdg copy of ACI report by ACC
11	Ltr 321 Denmore	2 Sep 44	AFHQ Gen Clarke	Fwdg copy of ACI report by ACC
12	Cbl S-328 Stone	12 Sep 44	AFHQ SAC	If future of ACC being considered herewith views of myself & staff
13	Cbl AFHQ FX45873	30 Oct 44	AC	Which of AC functions can be dispensed with entirely?
14	Cbl S-358 Stone	4 Nov 44	AFHQ	MFASA can be dispersed; Education can be handed to Govt.
15	Ltr, Cleveland HC-4	6 Nov 44	Mr Hunt, FEA Wash.	'Summary of main things going on in the Economic Section'

SECRET

TOP SECRET

11 March 1946.

INCLUDED

I am sending you a copy of a paper which I have sent down to AFHQ today giving my views on the proposed setup for G-5. The arguments therein are based largely on legal considerations. I just do not see how SACI can take over to himself as a military commander some of the duties of the Commission, of which he is ex-officio President, unless agreement is obtained from the other two signatories of the Armistice; namely, the Russian Government and the Italian Government. Even if this consent should be obtained (I am sure the Russians would insist on attaching the same observers to your G-5 which I now have on AC), I seriously question the wisdom of this move with respect to the Allied Control Commissions in the Balkans and Hungary.

There is no legal objection to discontinuing my appointment as Chief Civil Affairs Officer of Occupied Territory under Allied Military Government in Italy since that position was not consolidated with the position of Chief Commissioner of the Allied Commission until January 1944 and the need for it is perhaps less important today when so little of Italy is under AMG. I do think that, being able to draw on the technical services of the specialists whom I have with me in AC, the consolidation in the past has been helpful and the consolidation effected by Mason MacFarlane did do a lot to bring about uniform practices in the three different types of areas with which we were confronted in the early months of the invasion — i.e., the Army area, the Rear Army area, and the area under control of the Italian Government. Today there are only two such areas — Zone A and Udine, which are under AMG, and the rest of Italy, which is under the Italian Government.

The situation with respect to the duties of AC and relations with the Italian Government cannot, in my opinion, be so easily modified.

If you would care to discuss some of these problems with me in Rome on the 15th before proceeding to SAC's conference on the 16th, I should be pleased to have you stop over here as my guest.

With best wishes,

6018

Copy to: EC

CC Files ✓

Copy to: Gen. Hamblen G-5 AFHQ

TOP SECRET

/s/ Ellery W. Stone

Lieutenant General Sir John Harding,
KCB, CBE, DSO, MC,
General Officer Commanding,
XIII Corps.

ELLERY W. STONE
Rear Admiral, USN
Chief Commissioner

16

TOP SECRET

HEADQUARTERS ALLIED COMMISSION
APO 394

Ref: 633/26/EC

MEMORANDUM BY THE ALLIED COMMISSION ON THE RELATIVE
FUNCTIONS OF THE SUGGESTED G-5 SECTION AFHQ IN ROME
AND THE RESIDUAL FUNCTIONS OF THE ALLIED COMMISSION

1. Before discussing the detailed functions of the two organizations we think it may be helpful to examine the basis of the proposed relations between SACI and the Italian Government.

2. It is the policy of the Allied governments that the Italian Government should assume the fullest possible responsibility for the government of the country compatible with Allied military needs, and that Allied military intervention shall only take place where or when Allied military interests are concerned. This policy, initiated by the Moscow Declarations and continued in FAN 487, makes Italy different from, say, Germany and Austria, which are under full military occupation. Moreover, such intervention can only be carried out under the Armistice Terms. SAC's sole instrument for executing the Armistice Terms, and therefore for intervening with the Italian Government, is the Allied Commission, vide Article 37 of the Long Terms which reads as follows

"There will be appointed a control commission representative of the United Nations charged with regulating and executing this instrument under the orders and general directions of the Allied Commander-in-Chief."

3. The origin of the G-5 staff sections at Army Headquarters was the necessity of creating military government sections at Army Headquarters. It is true that, as has happened at AFHQ, the G-5 Section may assume staff responsibilities for matters which do not pertain to military government itself. But in this theatre the Deputy President of the Commission as such remains the principal advisor to SAC on civil affairs in the area under Italian administration. G-5 has rightly had no direct contact with the Italian Government and without changing the Armistice Terms it does not seem possible to alter this state of affairs. It has been mooted that G-5 should deal through the Embassies but the Embassies can only represent the views of their respective governments. They are not SAC's channel to the Italian Government nor can they be used as instruments to execute the directives of the Combined Chiefs of Staff or SAC under the Armistice Terms.

4. If we now consider the proposed functions of G-5 in Rome in connection with the subjects which the Combined Chiefs of Staff propose to pass over to AFHQ we find:

- (a) Communications. The main interest that AFHQ have in communications is the protection of Allied military interests by the utilization of civilian lines. This is an implementation of the Armistice Terms.

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- (a) Communications. The main interest that AFHQ have in communications is the protection of Allied military interests by the utilization of civilian lines. This is an implementation of the Armistice Terms.
- (b) Public Safety. Except as a member of or through the Allied Commission an officer of G-5 could not bring pressure on or ask the Italian Government to adopt public safety measures in the interests of the Allied forces.
- (c) Captured Enemy Materials. The function of this branch as regards Italian materials is an implementation of the Armistice Terms (not as regards German materials).

TOP SECRET

(15)

TOP SECRET

(3) Transportation. Here again the use of the Italian State Railways and their ports is an implementation of the Armistice Terms. It is true that AFHQ have been dealing direct from the Railway Board with the ISR but the representation of the Allied Commission has been strong and essential because of the Armistice Terms.

(e) Finance. The whole of the Allied financial policy in this country depends from the Armistice Terms.

5. It would seem therefore that the setting up of a G-5 AFHQ of SACI in Rome would merely represent duplication of functions by a body which has no authority to deal with the Italian Government. Quite apart from the legality of the situation, the Italian Government would regard the arrival of a G-5 Section of SACI as a retrogressive movement smacking of increased military control and contrary to declared policies of the Allies. The Russian and French Governments would have to be consulted in any such change in the procedure for the implementation of the Armistice Terms, which, *inter alia*, would greatly reduce the role of their representatives on the Allied Commission. Moreover, the transfer of civil affairs functions from the Allied Commission to a staff section of a military commander might provoke a similar move on the part of the Soviet Command in the Balkans to the disadvantage of U.S. and U.K. representation on the Allied Control Commissions in Rumania, Hungary, and Bulgaria.

6. As was originally contemplated for G-5 Sections at Army Headquarters the primary task of any G-5 Section established by SACI would be to deal with AMG matters in Venezia Giulia and Udine. Even on these matters the Section would have to use the Allied Commission as their agent in Rome for any dealings with the Italian Government. If in spite of the arguments put forward in the Allied Commission paper of March 5th it is decided not to effect considerable delegation to the Deputy President but to establish a G-5 Section to advise SACI as President, there would appear to be no reason for the considerable waste of manpower in duplicating the section by establishing part of it in Rome, where SACI's Deputy and instrument for civil affairs already exists. In the opinion of the Allied Commission, however, the greatest conservation of manpower will be effected by adopting the proposals put forward in their paper mentioned above dated March 5th.

DISTRIBUTION:

G-5 AFHQ (copies #1 to 10)
American Ambassador (copy #11)
British Ambassador (copy #12)
GOC, XIII Corps (copy #13)

INTERNAL:

Chief Commr
Exec Commr
VP CA Section
VP Econ Section
Polad (A)
Polad (B)

6016

11 March 1946

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INTERNAL:

Chief Commr
Exec Commr
VP CA Section
VP Econ Section
Polad (A)
Polad (B)

11 March 1946

- 2 -
TOP SECRET

(16)

6016

Letter Cleveland Econ Sec

6 Nov 44

to: Mr Hunt, FEA, Wash.

"Summary of things going on in the Economic Section"

Includes outline of various functions etc

See File 4005/CC "Imports, Italy"

6015

0221

SECRET

A

AFHQ

HQ ALLIED COMMISSION

8-358

4 NOV

(13)

SECRET

PRIORITY

1/CHIEF COMMISSIONER

SECRET PD

P X 4 5 8 7 3

PARA ONE PD I HAVE YOUR FOX XRAY FOUR FIVE EIGHT SEVEN THREE CITE FIXED AND THAT YOU WILL BE ASKED TO COMMENT ON OUR SUMMARY THREE TWO EIGHT OF TWELFTH SEPTEMBER MOST OF WHICH REFERRED TO SITUATION AFTER HOSTILITIES HAVE CEASED PD

(12)

PASSAGE TO AFHQ FOR GEORGIE FIVE FOR ACTION ONE UNITED STATES POLITICAL ADVISER AND BRITISH RESIDENT MINISTER FOR INFO FROM HQ ALLIED COMMISSION FROM GEORGIE FIVE PASSER See above "A" files 1001/cc ; 103/cc

I HAVE NO OBJECTION TO THE ALTERNATIVE PROPOSAL OF PRESERVING THE ALLIED COMMISSION FRAMEWORK BY DEMILITARIZING WITHIN THE LIMITS RESERVED IN MY SUMMARY THREE TWO EIGHT AND YOUR FOX XRAY FOUR FIVE EIGHT SEVEN THREE AFTER HOSTILITIES IN ITALY HAVE CEASED PD I WOULD POINT OUT HOWEVER THAT AT PRESENT ONLY ABOUT HALF THE POPULATION OF ITALY HAS BEEN LIBERATED AND THAT WITH THE NEW DEVELOPMENTS OF WAR IT IS INCREASINGLY CLEAR THAT ALLIED MILITARY GOVERNMENT WILL HAVE TO ASSUME RESPONSIBILITY FOR THE INDUSTRIAL NORTH OF ITALY FOR A PERIOD THE LENGTH OF WHICH CANNOT BE FORESEEN PD THE ADMINISTRATIVE AND ECONOMIC PROBLEMS OF THAT AREA WILL BE FAR GREATER THAN THE ALLIED COMMISSION HAVE YET FACED PD FURTHER ON I AM INSTRUCTED BY CAMEL TO MAINTAIN MILITARY GOVERNMENT IN NORTHEASTERN PROVINCES UNTIL FRONTIERS ARE FIXED BY PEACE TREATY PD IN ORDER TO ADMINISTER ~~AN~~ 14 CONSIDERABLE NUMBER OF OFFICERS MUST BE MAINTAINED PD IT WOULD BE IMPRACTICABLE TO RUN A MILITARY ORGANIZATION IN THE FIELD BY A COMPLETELY CIVILIAN STAFF AT

1008-1000

(14)

HEADQUARTERS PD

4 Nov

~~SECRET~~

3

SECRET

OUTGOING MESSAGE NO. 0-358, 4 NOV 44, to AFHQ, *conf*

27
 PARA TWO PD MY MEMORANDUM OF JULY TWO NINE RECOMMENDED GRADUAL CIVILIAN INFILTRATION PD ON THE AMERICAN SIDE BY THE PROVISION OF FORTY OFFICIALS PAREN SEE MY TWO FIVE ONE SLANT THREE EIGHT SLANT COS OF OCTOBER SIXTEENTH PAREN THIS HAS BEGUN PD STEPS ARE BEING TAKEN TO OBTAIN CIVILIAN OFFICIALS FROM THE UNITED KINGDOM IN ORDER TO CREATE SOME DEGREE OF PARITY AND TO CARRY OUT THE POLICY SO FAR AGREED PAREN SEE MY TWO FIVE ONE SLANT ONE ZERO ONE SLANT COS OF OCTOBER TWO ZERO PAREN PD EVEN IF ACCELERATION OF INFILTRATION WERE ATTEMPTED CMA I AM CONVINCED FROM ALL SOURCES OF INFORMATION THAT FEW CIVILIANS OF SUFFICIENT CALIBRE ARE LIKELY TO BE MADE AVAILABLE FROM EITHER UNITED STATES OR UNITED KINGDOM FOR SEVERAL MONTHS FOR SUCH MEN ARE EITHER FILLING APPOINTMENTS IN SOME THEATRE OF WAR OR ARE IN KEY POSITIONS AT HOME PD

PARA THREE PD AS REGARDS TRANSFER OF EXISTING OFFICERS FROM MILITARY TO CIVILIAN STATUS I MUST POINT OUT THAT FROM A PRELIMINARY SURVEY THERE APPEARS LITTLE HOPE OF IMPLEMENTING SUCH A POLICY PD GENERALLY CMA THE TYPE OF OFFICERS RECRUITED FOR OR TRANSFERRED TO ALLIED COMMISSION CMA WHOM WE SHOULD WANT TO RETAIN CMA EXPECT TO REMAIN IN UNIFORM AS LONG AS THEIR MILITARY SERVICES ARE REQUIRED BUT THEREAFTER TO BE RELEASED TO CANVAS EMPLOYMENT POSSIBILITIES AT HOME RATHER THAN BE RETAINED AS CIVILIANS OVERSEAS PD FURTHER CMA WHETHER GOVERNMENT HAS PROPOSED TERMS OF EMPLOYMENT FOR SUCH OFFICIALS OLD MILITARY OFFICERS WOULD BE LOATH TO EXCHANGE MILITARY RANK AND ALL THE ADVANTAGES ACCORDING THERETO FOR THE UNCERTAINTY OF CIVILIAN SERVICE IN A COMMISSION WHOSE NUMBERS AFTER THE CESSATION OF HOSTILITIES WILL BE DRASTICALLY REDUCED AND FOR EMPLOYMENT BY CIVIL DEPARTMENTS OF BOTH GOVERNMENTS WHOSE INTEREST IN THEM MUST NECESSARILY BE TEMPORARY PD

14
 PARA FOUR PD NEVERTHELESS I WILL CONTINUE TO EXPLORE IN THE SECTIONS OF THE COMMISSION THE EXTENT TO WHICH MILITARY PERSONNEL ARE PREPARED TO BE DISMILITARIZED

PD

~~SECRET~~

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0223

Declassified E.O. 12356 Section 3.3/HND No.

785015

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OUTGOING MESSAGE NO. --358, 4 NOV 44, TO AFHQ, cont'd

PARA FIVE PD PLEASE REGARD FOREGOING AS REPLY TO FIRST PART OF YOUR QUESTION
QUOTE ABE UNQUOTE PD

PARA SIX PD AS REGARDS QUOTE BAKER UNQUOTE IT IS CLEAR THAT THERE ARE SOME
FUNCTIONS WHICH CAN BE DONE BOTH AT HEADQUARTERS AND IN THE FIELD PD EDUCATION
CAN BE HANDLED OVER TO THE ITALIAN GOVERNMENT CMA PRESERVATION OF MONUMENTS
AND FINE ARTS CAN BE DISPERSED WITH PD WE COULD COMPLETE OUR WITHDRAWAL FROM
SICILY AND SOUTHERN ITALY ALTHOUGH IN VIEW OF RECENT EVENTS I AM NOT YET CONVINCED
OF THE WISDOM OF SUCH A STEP PD SINCE CMA HOWEVER CMA THE WISHES OF THE
ITALIAN GOVERNMENT MUST BE TAKEN INTO ACCOUNT IN SUCH A WITHDRAWAL I PROPOSE
TO DISCUSS THIS WITH THE PRIME MINISTER PD

PARA SEVEN PD WHILE HOSTILITIES ARE STILL IN PROGRESS IN ITALY I CAN ONLY
RECOMMEND GRADUAL INFILTRATION CMA WHICH WILL BE ACCELERATED WHEN WE BEGIN
TO RECEIVE BRITISH CIVILIANS PD ANY DRASTIC REDUCTION IN AMERICAN OFFICERS
SUCH AS SUGGESTED IN YOUR FOUR FIVE EIGHT SEVEN THREE WOULD NOT ONLY LEAVE
THE COMMISSION PREDOMINANTLY BRITISH MILITARY IN CONTRAST TO PRESENT POLICY
OF PARITY BUT WOULD MEAN IT AT A TIME WHEN EXPERIENCE AND ABILITY ARE BADLY
NEEDED PD I TRUST THEREFORE THAT YOU WILL BE ABLE TO DISSUADE THE WAR DEPARTMENT
FROM TAKING THE DRASTIC ACTION SUGGESTED IN YOUR FOUR SIX ZERO NINE SIX
UNTIL THE SITUATION IS CLARIFIED AS TO PAREN ABE PAREN END OF HOSTILITIES IN
ITALY AND PAREN BAKER PAREN AVAILABILITY OF BRITISH CIVILIANS PD FOR DISCUSSION
OF PAREN BAKER PAREN LUSH NOW ENROUTE TO LONDON

AUTHENTICATED:

6012

cc: Hon. Alexander Kirk
Sir Noel Charles
Chief of Staff
"A" Files

ELMER W. STONE
Commander, USMC
Acting Chief Commissioner

SECRET

0224

785015

SECRET

ADJUTANT GENERAL'S OFFICE

Incoming Message

E/C Log No. 9561

31g E/C No. 74/30

To: ACTION AC

From: AFHQ SIGNED SACRED

Ref No.: FX 45873

PRIORITY

CITE: FROED

Date: OCT 30/1900A

SECRET.

Information has been received from Washington that in connection with implementation of New Policy towards Italy arising out of the Declaration on 26 Sept the position is that a reply has been drafted by UNITED STATES members of CAC and is presently with UNITED KINGDOM members for concurrence or comment.

It is stated that the draft reply is based on realization that the implementation must take full cognizance of how much of an Allied Commission SACRED desires to retain to enable him to carry out the responsibilities which will still be his.

The draft reply envisages that before final directions are issued this Bq will be requested to comment on the proposals made by you in your 5326 of 10 Sep, a copy of which has come in the possession of WASHINGTON through Ambassador KING. The draft then proceeds substantially as follows:

An alternative suggestion is that AC be demilitarized without changing its framework. This would be accomplished by an acceleration of the infiltration of Allied civilian officials into the AC and the simultaneous withdrawal of military personnel or their release from military status. Such demilitarization would not apply to the Establishment Section and the Independent Army, Navy, Air and War Material Disposal Sub-Commissions. This demilitarization would not involve any alteration in the line of authority from the Supreme Allied Commander who would continue to exercise authority through his Deputy, The Chief Commissioner in AC, until such time as military considerations no longer predominantly govern Allied policy in IRO-I.

It is requested, although the alternative presented seems not materially inconsistent with your original plan, that you will urgently consider and submit your view on the above in the light of the proposals already made by you and of events subsequent to their preparation and that in doing so you cover the aspect of phasing of

(A) Withdrawal of military personnel or their release from military status,

(B) Functions which you now consider can be dispensed with entirely.

DISTRIBUTION:

Action - SO to A/C (3)

Info - C o S

File

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13

30 Oct

SECRET

0223

785015

TOP SECRET

TO: AFHQ

FROM: HQ ACC

REF: S-328

DATE: 12 SEPT

TOP SECRET

PRIORITY

ACTING CHIEF COMM.

IF FUTURE OF ALLIED CONTROL COMMISSION IS UNDER DISCUSSION REQUEST FOLLOWING POINTS
 CMA WHICH REPRESENT VIEWS OF MYSELF AND STAFF CMA BE CONSIDERED CLN PARA ONE PD SO
 LONG AS HOSTILITIES CONTINUE IN ITALY CMA ALLIED CONTROL COMMISSION REMAINS FUNDA-
 MENTALLY UNCHANGED EXCEPT FOR CIVILIAN INFILTRATION MENTIONED IN MEMORANDUM
 ACCOMPANYING MY LETTER ABLE SLANT CHARLIE CHARLIE THREE TWO ONE OF FOUR AUGUST PD
 PAREN TO AFHQ PERSONAL FOR SACRED CMA UNCLE SUGAR POLITICAL ADVISOR AND BRITISH
 RESIDENT MINISTER FROM HQ ACC FROM STONE PERSONAL PAREN ACC CONTINUES POLICY GRADUAL
 DELEGATION RESPONSIBILITY TO ITALIAN GOVERNMENT PD PARA TWO PD PAREN ABLE PAREN AT
 END HOSTILITIES IN ITALY CMA IF ALLIED POLICY IS TO RETAIN CONTROL OF AFFAIRS HERE
 UNTIL PEACE TREATY CMA I ASSUME PRESENT ARMISTICE WOULD EITHER REMAIN IN FORCE OR
 ANY ALTERATION IN ITS TERMS WOULD PRESERVE PRESENT SAFEGUARDS TO ALLIES PD ALLIED
 CONTROL COMMISSION WOULD THEN REMAIN AS PROVIDED IN PRESENT ARTICLE THREE SEVEN BUT
 IN DIMINISHED FORM WITH EMPHASIS ON RECONSTRUCTION RATHER THAN ON CONTROL PD SERVICE
 SUBCOMMISSIONS CONTINUE AS PART OF ACC FOR OBVIOUS REASONS SEMELN ECONOMIC BOARD
 ON LINES OF NAJEB AND MASO SET UP CMA DEPENDING FROM ACC SEMELN REMAINING SECTIONS
 AND SUBCOMMISSIONS EXCEPT AFA AND POSSIBLY PROPERTY CONTROL LIQUIDATED PD THIS BOARD

1005/cca

6010

TOP SECRET

(12)

12 Sept

MESSAGE NO. 3-328 OUTGOING 12 SEPT 44. continued **TOP SECRET**

COULD ALSO CALL FORWARD AT REQUEST OF ITALIAN GOVERNMENT SPECIAL ALLIED MISSIONS TO DEAL WITH PARTICULAR INDUSTRIES CMA FACTORIES CMA ETC PD PARA PAREN BAKER PAREN IMPORTS AND EXPORTS OF ALL KINDS INITIALLY TO BE PLACED IN HANDS OF AGENCY SUCH AS UNCCC AND USCC PD ECONOMIC BOARD WOULD HAVE CONTROL OVER THESE AGENCIES AND RIGHT OF SCRUTINY INTO PROPER DISTRIBUTION AND EMPLOYMENT OF IMPORTS PD/PAPER CHARLES PAREN CHIEF COMMISSIONER WITH SMALL STAFF WOULD REMAIN AS DEPUTY PRESIDENT UNDER AUTHORITY SACRED AS PRESIDENT SEMICIN RELATIONS WITH ADVISORY COUNCIL UNCHANGED PD THE COMMISSION WOULD IN FACT REVERT TO SMALL MISSION FOR CONTROL OF ARMISTICE TERMS BUT WITH IMPORTANT ECONOMIC RESPONSIBILITIES PD IT IS ASSUMED THAT AT THIS TIME THE ITALIAN GOVERNMENT WOULD HAVE THE RIGHT TO COMMUNICATE WITH OTHER GOVERNMENTS THROUGH DIPLOMATIC CHANNELS ON MATTERS WHICH DO NOT FALL WITHIN THE SCOPE OF SACRED CMA. ALTHOUGH USUAL DIPLOMATIC RELATIONS MIGHT NOT BE FULLY RESTORED PD PARA THREE PD AS COROLLARY TO ABOVE IT MIGHT BE DESIRABLE TO OFFER TO ITALIAN GOVERNMENT SERVICES OF FEW HIGHLY QUALIFIED ALLIED ADVISORS CMA ONE OR TWO TO EACH MINISTRY PD THESE ADVISORS WOULD BE NOMINATED BY ALLIED NATIONS AT REQUEST OF ITALIAN GOVERNMENT WHOSE SERVANTS THEY WOULD BE AND ON WHOSE PAY ROLL THEY WOULD COME PD THEY WOULD BE ADVISORS AND NOT CONTROLLERS

AUTHENTICATED:

ELLEN W. STONE
Captain, USNR
Acting Chief Commissioner

DISTRIBUTION:

Hon. Alexander Kirk
Sir Noel Charles
VP Economic Section
VP Administrative Section
VP RC & HQ Section
VP Political Section

5009

~~TOP SECRET~~

CONFIDENTIAL

HHS/ajp

A/CC 321

2 September 1944

SUBJECT: Functions of the Allied Control Commission

TO : Allied Force Headquarters,
For Lieut. General George Clarke,
Chief Administrative Officer.

1. The Acting Chief Commissioner of the Allied Control Commission has directed that the attached be forwarded to you for information.

2. The attached is information submitted to the Advisory Council for Italy on 25 August 44, at their request.

For the Acting Chief Commissioner:

L. D. DENGMORE
Colonel, Sig C
Chief Staff Officer

1 Encl:
as above.

9

11

2 Encl.

~~CONFIDENTIAL~~

521-1

RECEIVED
A/CC
2 Sept 1944
#12
1944

0228

Declassified E.O. 12356 Section 1.1/RND No. 785015

DWS/ajp

A/OS 321

30 August 1944

My dear Mr. Tittman:

321/1
K

9

Supplementing my letter of 21 August with which I enclosed for Mr. Taylor's information copy of organization chart of HQ ACC, herewith is copy of information submitted to the Advisory Council at their request on 25 August relative to functions of the Allied Control Commission.

I thought perhaps Mr. Taylor would like to have this additional information.

Sincerely yours,

A 19

Hq ACC	Sec'y Gen.
DISPATCHED	
Date Time	31 AUG 1944
Via	2932
no. 15	✓

ELMER W. STONE
Captain, USNR
Acting Chief Commissioner

321

Harold H. Tittman, Esq.,
American Charge d'Affaires
to the Holy See,
Via Boncompagni No. 2,
Rome.

File A
C

FILES A-B
6007

10

30 Aug

*Sketch made to Address Council
2 Aug 44 by Brig Gen. Paul H. H.
and Capt. Legg for Gen. Discharge Part III*

FUNCTIONS OF THE ALLIED CONTROL COMMISSION
AND ITS RELATIONS WITH THE ITALIAN GOVERNMENT.

PART I.

26 AUG 1944

*922
after Council
file*

1. The ALLIED CONTROL COMMISSION under the supreme command of its PRESIDENT, GENERAL SIR HENRY MANTLAND WILSON, GBE, KCB, DSO, ADC, the Supreme Allied Commander Mediterranean Theatre and of its Acting President, GENERAL SIR HAROLD R. L. C. ALEXANDER, GCB, CSI, DSO, MC, Commander in Chief, Allied Armies in Italy, who is also Military Governor of the Allied Military Government, is personally commanded by its Deputy President, the Chief Commissioner, an appointment which is at present vacant and whose powers are being exercised as Acting Chief Commissioner by the Deputy Chief Commissioner, Captain ALLERY W. STONE, USNR.
2. The CHIEF COMMISSIONER is responsible through the Acting President for the implementing of policy in accordance with the instructions that he may receive and for the carrying out of and supervision over the work of the Military Government of Italy including such decisions as to policy and the execution of the Armistice Terms and the issuing of such instructions as are within his discretion.
3. He communicates to the Italian Government by its Prime Minister and other officials such instructions or advice as may be necessary to achieve the objective of his policy or instructions. He is assisted by a Secretary General whose functions are purely clerical.
4. The DEPUTY CHIEF COMMISSIONER generally assists and advises the Chief Commissioner and acts for him or represents him in such respects as the Chief Commissioner may by pressure of other duties be prevented from attending to personally.
5. Below the DEPUTY CHIEF COMMISSIONER the chain of command, apart from the Independent Sub-Commissions which come directly under him, breaks into four each headed by a Vice President, namely:-

Vice President	-	Administrative Section,
Vice President	-	Economic Section.
Vice President	-	Regional Control & Military Government Section (also called the Executive Commissioner).
Joint Vice Presidents	-	Political Section.
6. The POLITICAL SECTION has two Joint Vice Presidents, namely a representative of the British Foreign Office, Mr. Harold Gosselin, and a representative of the U.S. State Department, Mr. William Schott, who has taken the place held for many months by Mr. Samuel Rober. This Section makes such representations to the Italian Ministry of Foreign Affairs as are necessary to carry out the directions laid down for it. It is also responsible for keeping the Chief Commissioner informed of current political developments.
7. The ADMINISTRATIVE and ECONOMIC Sections are responsible for advising the Chief Commissioner on matters relating to the administration and control of Italy.

Acting Chief Commissioner by the Deputy Chief Commissioner, Captain KELLY W. STONE, USNR.

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7. The ADMINISTRATIVE and ECONOMIC Sections are responsible for advising the Chief Commissioner on matters relating to the administration and control of Italy.

8. The REGIONAL CONTROL and MILITARY GOVERNMENT Section is responsible for seeing that policy is implemented in the field and is the executive for the transmission of orders in the field. This Section also advises the Chief Commissioner on the organization of the personnel and on how it should be employed so as most efficiently and economically to carry out its orders. The head of this Section is, an Executive Commissioner, the immediate commander of Regions which are under his command for administration and discipline. The Executive Commissioner is the channel of communication between Headquarters and its officers in the field on all matters except such as are purely technical and routine, when Sub-Commissions whose duties are described below correspond direct with their representatives in the field.

-2-

9. A diagrammatic representation of the organization is at Appendix "A".
10. Before discussing the policy forming functions of these bodies it is desirable to specify the limitations under which ACC acts. ACC was formed primarily for the purpose of carrying out and supervising the Armistice Terms. In Directives and the passage of time have imposed upon it further functions. In the first place in January last ACC assumed all functions previously carried out by the Allied Military Government in occupied territory and thereafter has been responsible for Allied Military Government in the territory not yet restored to the Italian administration in accordance with the Hague Convention and the recognised rules of International Law as modified by the Armistice Terms. Secondly its functions have to some extent been modified by directives from time to time received from Combined Chiefs of Staff.

11. The principles on which ACC is working are as follows:-

- (a) that long range commitments will not be made;
in Italian Government territory
- (b) that the ACC will act through the Italian Government and not itself assume the functions of government of liberated territory; and in such territory, subject to operational needs, it will in general administer Italy by Italian officials under Italian Law and through Italian Courts;

- (c) that the means by which the Italian Government reaches the desired end is a matter domestic to that Government;

- (d) that it will not thrust the Italian Government aside and frame measures for them; and in particular will not impose, apart from changes necessitated by the Armistice Terms or by the needs of operations, changes in the Italian Constitution, institution, law or social organisation.

12. The functions of ACC differ in different parts of Italy. Three phases may be distinguished; two in Military Government territory, which is that territory which has not been restored to the administration of the Italian Government and is still under Allied Military Government and one in territory restored to the Italian Government. The two phases in Military Government territory are:-

- (a) Army Areas where the representatives are directly under the control and form part of the staff of the Army Commander;
- (b) Areas behind the Armies which are formed into Regions under the command of Regional Commissioners who are responsible to the Chief Commissioner through R.C. & M.G. Section.

This subject is dealt with in greater detail in Part II hereof.

13. In Army areas policies formulated by the Chief Commissioner are theory paramount but it is not possible or desirable to place all into effect at once. Only those of first importance to operations are brought into force, as may be expedient according to the course of operations and the requirements of the Army.

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recognised rules of international law as embodied in the Charter of the United Nations. Secondly its functions have to some extent been modified by directives from time to time received from Cabinet Chiefs of Staff.

11. The principles on which AOC is working are as follows:-

- (a) that long range commitments will not be made;
in Italian Government territory
- (b) that the AOC will act through the Italian Government and not itself assume the functions of government of liberated territory; and in such territory, subject to operational needs, it will in general administer Italy by Italian officials under Italian law and through Italian Courts;

(c) that the means by which the Italian Government reaches the desired end is a matter domestic to that Government;

(d) that it will not thrust the Italian Government aside and frame measures for them; and in particular will not impose, apart from changes necessitated by the Armistice Terms or by the needs of operations, changes in the Italian Constitution, institution, law or social organisation.

12. The functions of AOC differ in different parts of Italy. Three phases may be distinguished: two in Military Government territory, which is that territory which has not been restored to the administration of the Italian Government and is still under Allied Military Government and one in territory restored to the Italian Government. The two phases in Military Government territory are:-

(a) Army Areas where the representatives are directly under the control and form part of the staff of the Army Commander;

(b) Areas behind the Armies which are formed into Regions under the command of Regional Commissioners who are responsible to the Chief Commissioner through R.C. & M.C. Section.

This subject is dealt with in greater detail in Part II hereof.

13. In Army areas policies formulated by the Chief Commissioner are **2005** theory paramount but it is not possible or desirable to place all into effect at once. Only those of first importance to operations are brought into force, as may be expedient according to the course of operations and the requirements of the Army.

14. As conditions become more settled, the extent to which those policies are carried out extends until in the Regions under Military Government they are all in operation. In these areas the responsibility is full and can be implemented by direct order and extends to the actual administration of the territory.

15. In Italian Government territory the responsibility becomes that of the Italian Government; but, apart from matters covered by the Armistice Terms as to which we can require compliance, AOC functions by giving advice and the Italian Government has been found to be most co-operative as to this.

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16. As an example of our increasing close relationship with the Italian Government we have evolved a system whereby the decrees passed by the Italian Government are almost invariably made operative by us in Military Government territory. That this is possible is a tribute to the co-operation between ACC and the Italian Government in the planning of decrees. In this connection it should be mentioned that the policy of ACC is that except in certain cases where where military necessity dictates policy (e.g. restrictions of movement) the Italian Government are the planners and draftsmen of decrees and ACC are advisers on the general policy to such decrees.

17. The ADMINISTRATIVE SECTION whose Vice President, LORD STANSFORD, is not at present in Italy, is under the command of Colonel G.R. UELAND as Acting Head. It is responsible for co-ordinating the work of the seven Sub-Commissions and for planning general policies. Its Sub-Commissions and the Ministries with which they correspond are:

<u>Sub-Commission.</u>	<u>Ministry.</u>
Interior (Local Government) Public Safety (Police and CD) Public Health	Interior.
Legal.	Justice.
Education. Monuments & Fine Arts	Public Instruction
Property Control.	

The Vice President is responsible (having consulted the Heads of his Sub-Commissions concerned) for initiating policy proposals as to matters within the spheres of the Council of Ministers, the High Commissioner for Dofasism, and of the Ministries mentioned above. He is responsible for the preparation of directives to implement policy decisions and such administrative instructions as may be necessary. He is also responsible for the direction of such day to day administrative work as falls within the normal sphere of these bodies. Particulars as to the functions of each Sub-Commission are contained in Appendix "B" hereto.

18. The ECONOMIC SECTION is headed by a Vice President, Brigadier General W. O'DWYER, and is responsible for co-ordinating the work of the nine Sub-Commissions under it. The Sub-Commission and the Ministries with which they correspond are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Finance.	Finance, Treasury.
Commerce Industry Labour	Industry, Commerce & Labour.
Agriculture.	Agriculture.

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not at present in Italy, is under the command of Colonel G.P. URSCH as Acting Head. It is responsible for co-ordinating the work of the seven Sub-Commissions and for planning general policies. Its Sub-Commissions and the Ministries with which they correspond are:

<u>Sub-Commission.</u>	<u>Ministry.</u>
Interior (Local Government) Public Safety (Police and CD) Public Health	Interior.
Legal.	Justice.
Education. Monuments & Fine Arts	Public Instruction
Property Control.	

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<u>Sub-Commission.</u>	<u>Ministry.</u>
Finance.	Finance, Treasury. 6004
Commerce Industry Labour	Industry, Commerce & Labour.
Agriculture.	Agriculture.
Public Works and Utilities	Public Works.
Transportation Shipping	Communications.

In manner exactly analogous to the Administrative Section and its Sub-Commissions the Vice President is responsible for formulating and co-ordinating policy matters affecting his Sub-Commissions, for issuing directives to implement them and for the day to day administration of the matters which fall within the spheres of his Ministries and Sub-Commissions.

Particulars as to the functions of each Sub-Commission are contained in Appendix "C" hereto.

19. The R.C. & M.G. Section (Regional Control and Military Government Section) is headed by the Executive Commissioner, Brigadier M.S. LUSH, who is also a Vice President. In addition to the Regions and Army AMG areas the Executive Commissioner has the following branches, etc., under him they and the work they do, are:-

<u>Branch.</u>	<u>Concerned with</u>
Civil Affairs	- Control of Regions and Army AMG areas.
Security	- Security.
Establishment	- Personnel matters and the supply and transport of both personnel and stores.
Displaced Persons	- Non-Italians escaped to or released in Italy.
Italian Refugee	- Italians displaced through or for operations.
Information	- Information.

The work of the R.C. & M.G. Section and of Army SCMO's and Regions in the field is described in Part II hereof.

20. The INTERDEPENDANT SUB-COMMISSIONS directly under the Chief Commissioner and the Ministries with which they deal, are:-

<u>Sub-Commission.</u>	<u>Ministry.</u>
Army	- War
Navy	- Marine
Air	- Air
Communications	- Communications

These Sub-Commissions are responsible for formulating and implementing policy and for day to day administration within the spheres of their Ministries.

21. The first three of these Sub-Commissions are responsible for the reconstruction within the policy limits laid down by the CCS of the Italian Armed Forces.

22. The last named is responsible for the reconstruction of communications (telecommunications, posts, telegraphs) and is concerned primarily with the development of military communications and secondarily with the development of civilian means of communication.

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Establishment - Personnel - transport of both personnel and stores.

Displaced Persons - Non-Italians escaped to or released in Italy.

Italian Refugee - Italians displaced through or for operations.

Information - Information.

The work of the R.C. & M.G. Section and of Army SCMO's and Regions in the field is described in Part II hereof.

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Army	War
Navy	Marine
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Communications	Communications

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PART II.

THE ORGANISATION AND FUNCTIONS OF ACC IN THE FIELD.

23. Policy is framed in the Administrative, Economic and Political Sections under their Vice Presidents in consultation with each other and the Chief Commissioner. This policy affects and is affected by external matters and the interior, political and economic situation in the country. The execution of policy is carried out by teams of Allied Officers both administrative and technical, in the field. In order to decentralise the work of the ACC in the field, the territory has been divided up into Regions under the command of Regional Commissioners. At present there are six Regions, viz., Region I (Sicily), Region VI (Sardinia), Southern Region (Calabria, Puglia, Lucania, Campania), Region IV (Lazio, Umbria and Rome), Region V (Abruzzi, the Marches), Region VII (Tuscany).

24. In order further to decentralise, these Regional teams are divided into Provincial teams, each under an Allied Provincial Commissioner. The Regional Commissioner and the Provincial Commissioners have under their command Provincial officers who deal with local governments, police officers, legal officers, supply

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officers and many other technical officers who are in fact representatives of the Sub-Commissions of the Administrative and Economic Sections in the field. The Regional Commissioner is the commander in the Region and has the overall responsibility for the work of his Regional team. The Provincial Commissioner is responsible for his Provincial team to the Regional Commissioner.

25. The work of Regional Commissioners and their staffs in the field is controlled by the Regional Control and Military Government Section at ACC HQ under a Vice President known as the Executive Commissioner.

26. In the Army areas, that is to say, where operations are progressing, a team of Allied Officers on the same lines as the Regional teams under a Senior Civil Affairs Officer is attached to the HQ of each Army. These Allied Military Government teams set up the initial phases of Military Government in a liberated territory as the armies move forward. It is they who post the Proclamations of the Commander-in-Chief and appoint the provisional Italian local government immediately after occupation. Their primary duty is to establish law and order among the civilian population, to maintain the people with sufficient food and to render first aid to public utilities affecting the health and economies of the territories. Their secondary duty is to establish normality particularly on the agricultural and economic side as soon as the shock of battle has passed over the territory. The staffs of these Army AMG's are distributed among the Corps and Divisions of the combat troops. When a town is taken Civil Affairs Officer with technical staff is posted therein. As the armies go forward the staffs of Regions already formed under which the newly liberated areas will fall, follow up the Army AMG's and reinforce the staffs on the Army AMG's. Eventually, as the Army line moves forward the area is handed over to the static Regional Commissioner who maintains in place officers he has already sent up as reinforcements for the Army and begins regional control under Allied Military Government.

27. It will be seen that the Army AMG's are constantly moved forward, taking over new areas, while the Regional organization comes later and is on a static and more permanent basis.

28. In the forward areas the Provinces and Regions are governed under AMG. The administration, however, is carried out always through the Italian machinery of local Government and the fullest employment is made of Italian officials purged of their Fascist element. One of the primary duties of both AMG Armies and Regional Commissioners is constantly to remove Fascist personnel, Fascist institutions and Fascist doctrines.

29. A Regional Commissioner and his staff, like the SCAG of an Army AMG, is faced continually with every kind of problem, both administrative, economic, religious and social. Regional teams have to be prepared to meet and deal with every kind of situation that may arise from the extraordinary circumstances of occupation after battle. Quite apart from the subjects dealt with by the technical representatives of the Administrative and Economic Sections, the various problems of refugees, displaced persons and patriots arise.

30. When it has been decided to hand over the territory to the Italian Government the role of the Regional Commissioner and his staff is changed. He is no longer the governor but the administrator. 6002

Government towns set up in the territory as the armies move forward. It is they who post the provisional Italian local government the Commander-in-Chief and appoint the provisional Italian local government and order immediately after occupation. Their primary duty is to establish law and order among the civilian population, to maintain the people with sufficient food and to render first aid to public utilities affecting the health and economics of the territories. Their secondary duty is to establish normality particularly on the agricultural and economic side as soon as the shock of battle has passed over the territory. The staffs of these Army AMG's are distributed among the Corps and Divisions of the combat troops. When a town is taken Civil Affairs Officer with technical staff is posted therein. As the armies go forward the staffs of Regions already formed under which the newly liberated areas will fall, follow up the Army AMG's and reinforce the staffs on the Army AMG's. Eventually, as the Army line moves forward the area is handed over to the static Regional Commissioner who maintains in places officers he has already sent up as reinforcements for the Army and begins regional control under Allied Military Government.

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30. When it has been decided to hand over the territory to the Italian Government the role of the Regional Commissioner and his staff is changed. He is no longer the Governor but the adviser. It is here that the policy of employing Italian administrative machinery in the early stages finds its full value, for thus the change is often unnoticeable in practice. The Provincial Commissioner has encouraged the local Prefect and the local Government authorities to exercise their authority in his name from the very beginning. When the change comes this practice continues but it is in the name of the Prefect of the Italian Government and not in the name of the Allied Military Government.

31. When territory is handed back to the Italian Government the staffs of the Regions can be and are reduced but are not withdrawn altogether, it is primarily because where Allied troops and Allied installations exist, it is necessary to have Allied Officers of the AMG ready to assist the military authorities in their relations with the local Italian authorities; secondarily because the Provincial governments still need encouragement and practicable help in matters of supplies, transportation, etc.

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32. In Sicily the Regional Staff has been reduced from 240 to 27, in Sardinia from 42 to 15, in Southern Italy from 320 to 100.

33. Regional Commissioners have constantly before them the policy of the MCC to place upon the Italian Government at the earliest possible moment consonant with the demands of the Allied war effort, the fullest responsibility for administering their country while giving them the fullest measure of support and action.

Appendix "A"...../

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Appendix "A"...../

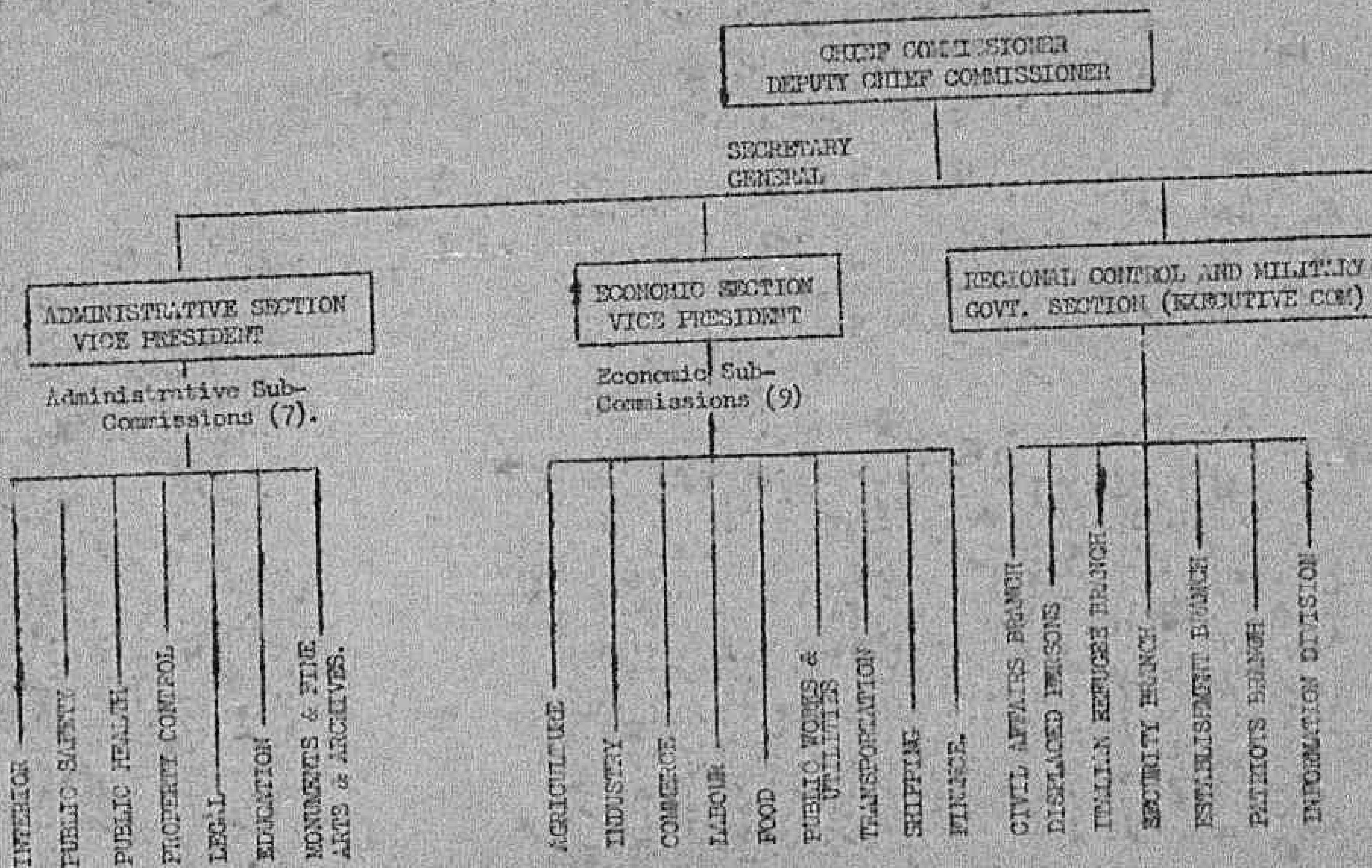
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Appendix

HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.



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Appendix "A".

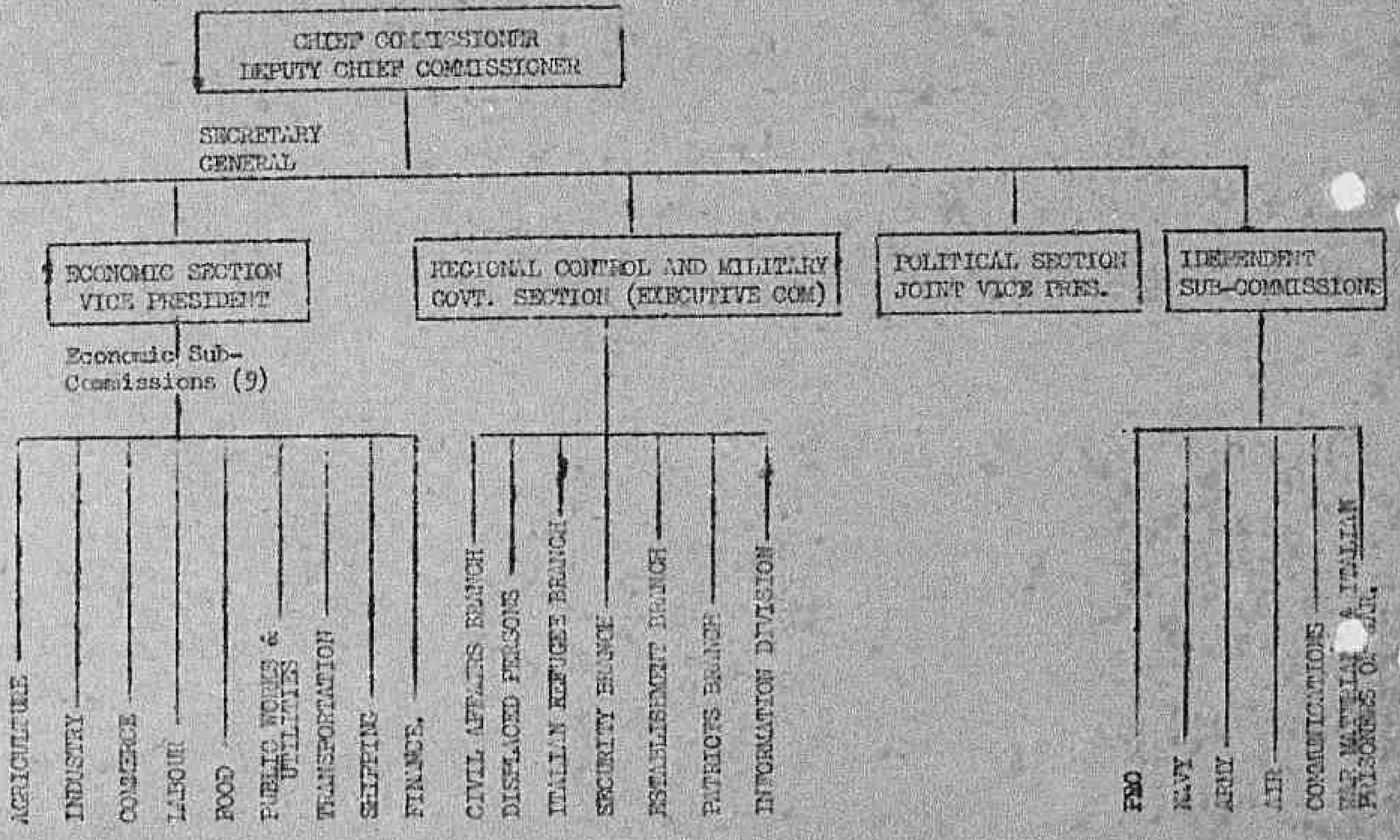
HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.

SECTION

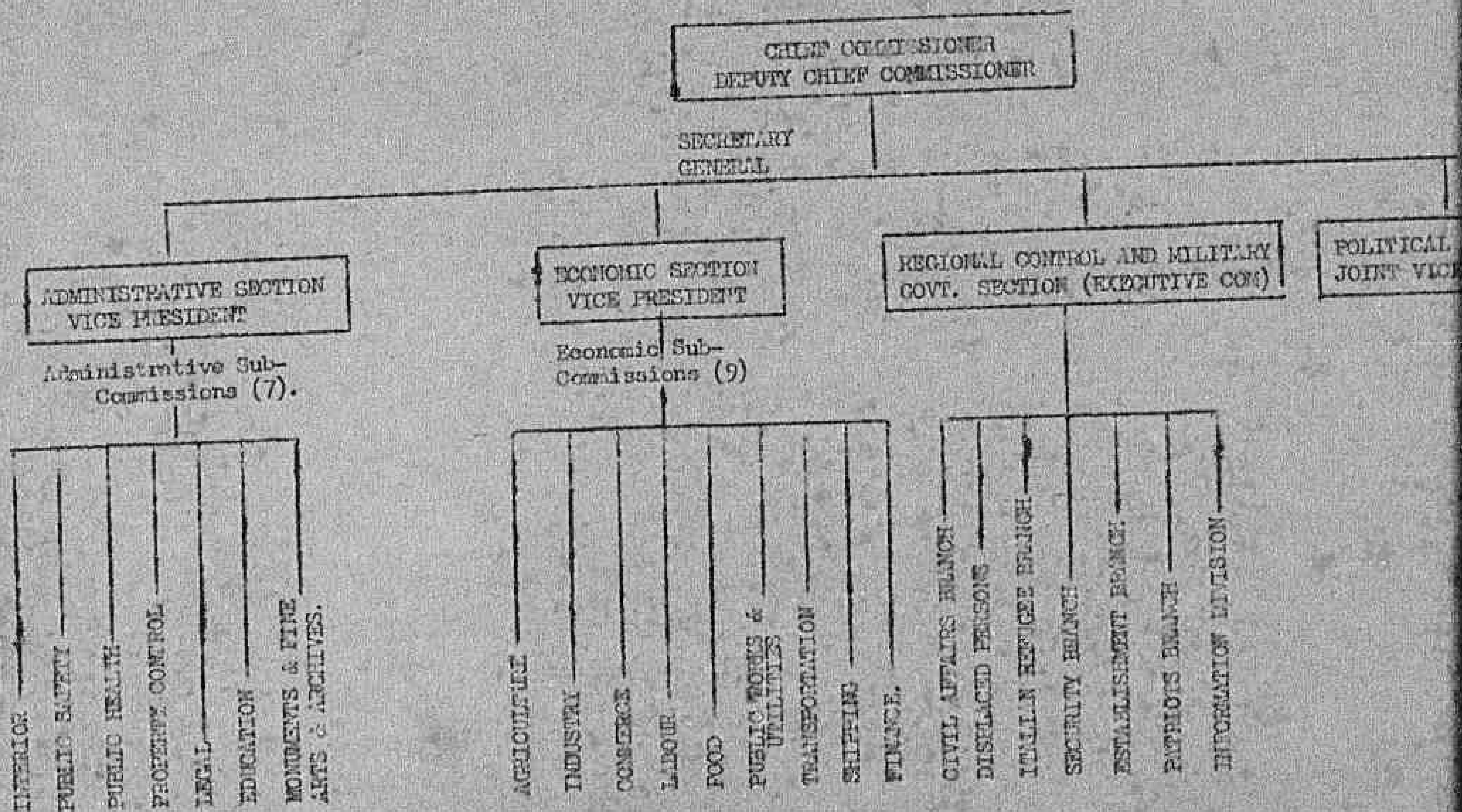
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MONUMENTS & FINE
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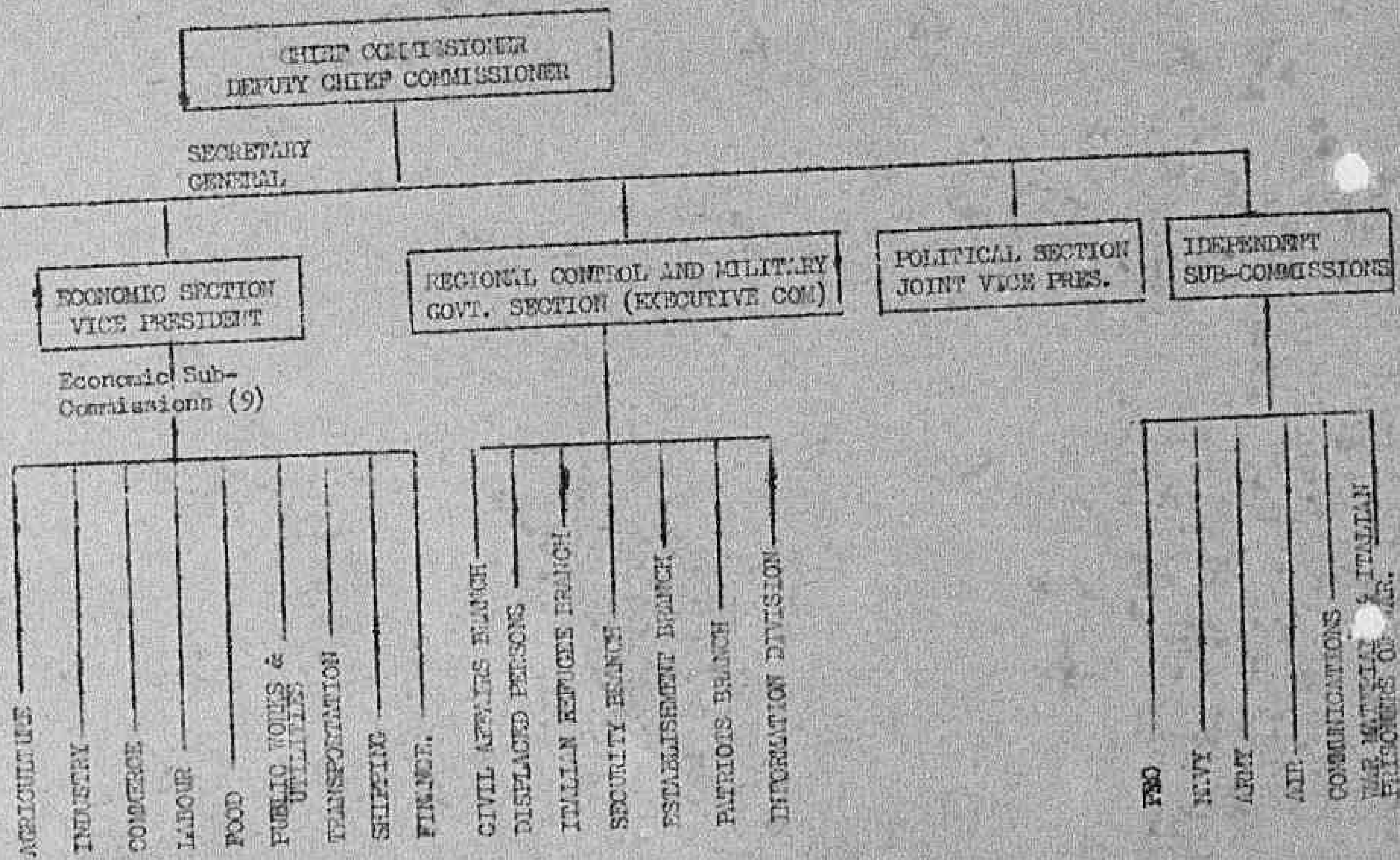


HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.



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Appendix "A".

HEADQUARTERS, ALLIED CONTROL COMMISSION.
ORGANISATION.

Appendix "B"Functions of Administrative Section Sub-Commissions
in relation to the Italian Government.Interior Sub-Commission.

Supervises the working, defascistisation and reorganisation of the internal administration of Italy (i.e., the Ministry of Interior and provincial and communal authorities). It also arranges for the preparation and dispatch of teams of senior Italian officials to re-organise the administration of newly liberated provinces and is in almost daily contact with the Ministry of Interior on these matters.

Public Safety Sub-Commission.

Is concerned with the Italian Police, Prisons, Fire and Civil Defence Services. In Regions and Army areas it is responsible for the maintenance of law and order and the efficient functioning of these Services. At Headquarters, liaison is maintained with:

Minister of Interior on Civil Police, Fire, Civil Defence and control of civilian movement.

Minister of Justice on Prisons and Prosecutions.

Minister of Communications on registration and licensing of vehicles.

Royal Carabinieri and Royal Finance Guards on Police.

Allied Forces (P.M. and Security Section) on Police and Security Matters.

Public Health.

Is responsible for all phases of the care of health of the Italian Public and the prevention or control of outbreaks of epidemics or diseases of all kinds: it supervises the work of the Italian Health Officials and the re-organisation of medical and welfare services: it advises as to diet scales: organises the supply and distribution of medical supplies, the manufacture of medicines and the production of sera and vaccines. It is also concerned with the prevention and control of the diseases of animals. For these purposes it consults frequently with the appropriate Health and Veterinary Officers of the Ministry of the Interior.

Legal Sub-Commission.

Advices the Chief Commissioner, his staff and Sub-Commissions on Legal matters: prepares proclamations, general orders and directives implementing Italian legislation: operates and supervises the Allied Military Courts: supervises the administration of Justice by Italian Courts: receives, criticises and negotiates amendments of such Italian legislation as may affect the work of ACC: maintains liaison with the Italian Minister of Justice for these purposes.

Education Sub-Commission.

Purges text books and personnel of fascism, restores schools and academies to routine operation to return them as normal as possible to the Italian Government. Maintains liaison with the Minister of Public Instruction on examination appointments and transfers to the senior posts in both Universities and Schools: revision and printing of books for the schools.

Monuments, Fine Arts and Archives Sub-Commission.

So far as operations allow protects and preserves the art, monuments, objects, etc., of Italy and renders first aid to these monuments damaged by the ravages of war. It collects information with regard to the displacement of works

of towns of senior Italian officials to re-organize the administration of newly liberated provinces and is in almost daily contact with the Ministry of Interior on these matters.

Public Safety Sub-Commission.

Is concerned with the Italian Police, Prisons, Fire and Civil Defence Services. In Regions and Army areas it is responsible for the maintenance of law and order and the efficient functioning of these Services. At Headquarters, liaison is maintained with:

- Minister of Interior on Civil Police, Fire, Civil Defence and control of civilian movement.
- Minister of Justice on Prisons and Prosecutions.
- Minister of Communications on registration and licensing of vehicles.
- Royal Carabinieri and Royal Finance Guards on Police.
- Allied Forces (P.M. and Security Section) on Police and Security Matters.

Public Health.

Is responsible for all phases of the care of health of the Italian Public and the prevention or control of outbreaks of epidemics or diseases of all kinds: it supervises the work of the Italian Health Officials and the re-organization of medical and welfare services: it advises as to diet scales: organizes the supply and distribution of medical supplies, the manufacture of medicines and the production of sera and vaccines. It is also concerned with the prevention and control of the diseases of animals. For these purposes it consults frequently with the appropriate Health and Veterinary Officers of the Ministry of the Interior.

Legal Sub-Commission.

Advices the Chief Commissioner, his staff and Sub-Commissions on Legal matters: prepares proclamations, general orders and directives implementing Italian legislation: operates and supervises the Allied Military Courts: supervises the administration of Justice by Italian Courts: peruses, criticises and negotiates amendments of such Italian legislation as may affect the work of ACC: maintains liaison with the Italian Minister of Justice for these purposes.

Education Sub-Commission.

Purges text books and personnel of Fascism, restores schools and academies to routine operation to return them as normal as possible to the Italian Government. Maintains liaison with the Minister of Public Instruction on education, appointments and transfers to the senior posts in both Universities and Schools; revision and printing of books for the schools.

Monuments, Fine Arts and Archives Sub-Commission.

So far as operations allow protects and preserves the art, monuments, objects, etc., of Italy and renders first aid to those monuments damaged by the passage of war. It collects information with regard to the displacement of works of art either through wartime dispersal, enemy theft or illegal sale. It co-operates with the Italian Ministry of Public Instruction and with the President of the Pontifical Commission for Sacred Art.

Property Control Sub-Commission.

Protects and controls the property and assets in Italy owned by nationals of the United Nations and France, and under certain conditions it may take charge of abandoned property, property of enemy states and of the Italian Government (including semi-statal and Fascist organizations). Liaison in these matters is maintained with the Italian Ministries of the Treasury, Finance and Corporations.

Appendix "C"....

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Appendix "C".Functions of the Economic Section Sub-Commissions in relation to the Italian Government.Agriculture Sub-Commission.

Formulate policies and plans for revival of Agriculture, Forestry, and Fishing, to secure maximum production of these industries and provide administrative supervision of operations of Italian Ministry of Agriculture.

Commerce Sub-Commission.

Advise and assist appropriate organizations and agencies of the Italian Government on administering and reviving the commercial economy of the country. Administering control of prices of all non-subsistence commodities and rationing and control of goods, etc. on short supply. Responsible for exports.

Finance Sub-Commission.

Initiates and develops in conjunction with Ministry of Finance and Ministry of Treasury, Bank of Italy, Social Insurance Institutions, etc., policies, plans and procedures for restoration and maintenance of ordered financial and economic conditions, stabilized currency, and anti-inflation measures. Controls Italian Financial Institutions. Maintains records as to Italian indebtedness to Allied Nations and vice versa.

Food Sub-Commission.

Advise and directs, and exercises administrative supervision over Italian Government on equitable food distribution by price controls and rationing systems and controlling distribution of essential imported foodstuffs and local food supplies.

Industry Sub-Commission.

Formulates recommendations as to policies and plans concerning Italian industrial production, re-activation of normal exporting industries and re-habilitation of essential industries. Maintaining close liaison with Ministry of Industry, Commerce and Labour and supervises execution by Italian Government of instructions from A.C.C.

Labour Sub-Commission.

Supervises the policy, organization and administration of all labour activities and exercising controls essential to the needs of the Allied war effort. Advise Italian Government on revision of Italian labour legislation, formation of free association of employers and employees and for arbitration between them. Supervises all activities of labour exchanges.

Public Works and Utilities Sub-Commission.

Assumes responsibility from Allied Forces for reconstruction and maintenance of roads and bridges, maintenance and repair of power plants, pumping installations, etc. Through Italian agencies arranges for rehabilitation, reconstruction or repair of public works, public utilities, (Electricity, water, etc). Advise and exercises supervision over Ministry of Public Works.

Shipping Sub-Commission.

Co-ordinates in conjunction with the competent authorities and G-4 Movements and Transportation Sub-Commission matters referring to the use of all Italian vessels in the movement of service or civilian cargoes. Supervises the working of the Italian ship operating committee known as Cogena. Liaison with

Finance Sub-Commission.

Initiates and develops in conjunction with Ministry of Finance and Ministry of Treasury, Bank of Italy, Social Insurance Institutions, etc., policies, plans and procedures for restoration and maintenance of ordered financial and economic conditions, stabilized currency, and anti-inflation measures. Controls Italian Financial Institutions. Maintains records as to Italian indebtedness to Allied Nations and vice versa.

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Advises and directs, and exercises administrative supervision over Italian Government on equitable food distribution by price controls and rationing systems and controlling distribution of essential imported foodstuffs and local food supplies.

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Formulates recommendations as to policies and plans concerning Italian industrial production, reactivation of normal exporting industries and rehabilitation of essential industries. Maintaining close liaison with Ministry of Industry, Commerce and Labour and supervises execution by Italian Government of instructions from A.C.C.

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Supervises the policy, organization and administration of all labour activities and exercising controls essential to the needs of the Allied war effort. Advising Italian Government on revision of Italian labour legislation, formation of free association of employers and employees and for arbitration between them. Supervises all activities of labour exchanges.

Public Works and Utilities Sub-Commission.

Assumes responsibility from Armed Forces for reconstruction and maintenance of roads and bridges, maintenance and repair of power plants, pumping installations, etc. Through Italian agencies arranges for rehabilitation, reconstruction or repair of public works, public utilities, (Electricity, water, etc). Advises and exercises supervision over Ministry of Public

Shipping Sub-Commission.

Co-ordinates in conjunction with the competent authorities and 8-4 Movements and Transportation Sub-Commission matters referring to the use of all Italian vessels in the movement of service or civilian cargoes. Supervises the working of the Italian ship operating committee known as Cogema. Liaison with the Mediterranean Shipping Board.

Transportation Sub-Commission.

Arranges with MGS rail transport to meet essential civil needs in areas under Army control. In other areas exercises supervisory and advisory duties to ensure maximum use of limited rail and road facilities. Planning and liaison with Italian Ministry of Communications on future needs and policy of shipping in coastal waters and inland waterways. In conjunction with Italian Government, control and distribution of coal.

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EWS/hjp

COPY

4 August 1944

A/CS 321

SUBJECT: Future Organization - Allied Control Commission

TO : G-5 Section, Allied Force Headquarters

VIA : Commander-in-Chief, Allied Armies in Italy

I forward herewith a memorandum prepared by my Executive Commissioner on the future of the Allied Control Commission. The opinions expressed therein represent my own views and those of my other Vice Presidents. The memorandum may be of use in consideration of future organization.

(1)

/t/ ELLERY W. STONE
Captain, USNR
Acting Chief Commissioner

1 Incl:
as stated above

cc: Sir Noel Charles
Hon. Alexander Kirk
Political Section
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4 Aug

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HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394

MEMORANDUM:

29 July 1944

1. At this stage of the war it is natural to examine the future of the Allied Control Commission in its relations with the Italian Government, and with the Allied military forces, and its functions in Italy.

2. The objectives of Allied Military Government have been described as follows:

a. To relieve combat troops of the necessity of providing for civil administration.

b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

c. To assist in making available to the occupying forces the economic resources of the occupied territory.

d. To promote political and military objectives of the Allied forces in connection with future operations through efficient government of the territory and the application of the policies toward the civil population laid down by the Commander in Chief.

3. The functions of the Allied Control Commission laid down in AFHQ Administrative Memorandum No. 74 dated 2 November 1943 were also defined as follows:

a. To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.

b. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.

c. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled.

4. On the amalgamation of the Allied Control Commission with the Allied Military Government which took place last February, the Allied Control Commission undertook all these responsibilities. Many of the objectives of Allied Military Government are applicable to advisory control maintained by the Allied Control Commission in territory handed over to the Italian Government, particularly with regard to maintenance of law and order and the economic resources of the territory.

5. The functions of the Allied Control Commission as regards both Allied Military Government and advisory control are governed primarily

a. To relieve combat troops of the necessity of providing for civil administration.

b. To restore law and order and normal conditions among the civil population as soon as possible, procure the necessary food supplies for them and where necessary provide relief and maintenance for destitutes within available resources.

c. To assist in making available to the occupying forces the economic resources of the occupied territory.

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5. The functions of the Allied Control Commission as regards both Allied Military Government and advisory control are governed primarily by the operational needs of the Allied Forces in Italy. The Italian Government is now in Rome and will shortly have under their administration a large portion of liberated Italy. But the most important industrial portion of Italy, densely populated, is still in German hands and the enemy shows no signs of evacuating the territory without continuous fighting. In any examination of problems in the near future, that is to say so long as hostilities continue in the territory, Italy must be regarded not as a political entity but as a theatre of war. Political aspirations, long range policies for rehabilitation, must take second place to the operational and post-operational needs of the Allied Forces.

29 July

SECRET

MEMORANDUM, 29 Jan 44, (continued):

6. It may be necessary to divide this theatre of war into two military areas, eg., as between AAI and AFHQ, but on the ACC Administrative (including economic) side, no division should be made. This was the basic principle underlying the amalgamation of Allied Military Government and the Allied Control Commission: it ensured co-ordination of policy and procedure at the centre and continuity throughout the territory.

7. The policy of the Allied Control Commission in the last six months has been gradually to bridge the division between Allied Military Government territory and Italian Government territory. We have evolved a process by which legislation in many cases is identical and we have aimed at similarity of principles and procedure, diverging from that policy only in the case of operational necessity. There can be no doubt as to the beneficial results of this co-ordination to the military forces, the civil population, and the Italian Government when it comes to take over more territory. An Army in the field operating in a foreign country is inevitably sensitive to the economic and political situation in its rear however long the Lines of Communication may be. Even if there existed no Allied Forces or installations in Sicily, Sardinia, or Southern Italy, the state of affairs in these areas, however remote from the seat of operations, must be of concern to the Commander-in-Chief in the field. The fact that the Italian Army is under his command and that greater use will probably be made of units of this Army in the fighting zone, thereby reducing the number of security and defense divisions on the Lines of Communication, emphasizes this.

8. Suggestions have been made that the Allied Control Commission should divest itself of certain responsibilities and functions in specific areas of this territory which are no longer of military interest to the Allied Forces: that there should be a dividing line on one side of which civilian or other agencies should operate, leaving to the Allied Control Commission responsibility only in areas relatively close to the scene of operations.

9. From the point of view of distribution of military personnel these proposals are attractive but whatever the reasons may be outside this theatre they would appear to be unsound from the point of view of the proper administration, related always to military necessity, of the population in this theatre of war.

10. It is vitally necessary from the political point of view that the Italian Government should take the maximum responsibility in the government of the territory handed over to it. So long, however, as this is a theatre of war and so long as the Italians have the status of co-belligerents, the Government can look to but one Allied authority for direction, control and advice. That authority should be the Chief Commissioner of the Allied Control Commission, the agency created by the long term Arrangement for this purpose. In order that the Chief Commissioner may be in a position to exercise direction and control and furnish advice he must have representatives, however thinly distributed, in all parts of the territory. He cannot in the present state of instability in this country rely on information furnished by the Italians alone, nor

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MEMORANDUM, 29 July 1944, (continued);

11. Again, reports from the Southern areas show that the country has not reached a stage of stability which would justify complete abandonment of large areas without the presence of a few Allied officers. The standard of administration shown by heads of local government, the numbers and degree of efficiency of the Carabinieri and other police agencies, are not sufficient to ensure that stability which is necessary, not only where Allied installations exist, but throughout the country, so long as this country is a theatre of war. However much we may wish to compel the Italian local government to stand on their own feet and to take full responsibility, it must be remembered that the presence of one Allied officer in an advisory capacity may make all the difference between order and disorder and is probably worth many hundreds of Carabinieri or troops in the enforcement of law and the maintenance of stability.

12. It is recommended, therefore, that there should be no change in the responsibilities and functions of the Allied Control Commission and that the time has not yet come for a total abandonment of say, Sicily or Southern Italy, to the Italian Government. On the other hand, both from the point of view and manpower and the reconstruction of Italy, we must clearly continue the process of allowing the Italian Government to take more responsibilities. This process has, of course, begun already: the number of Allied officers in Sicily has been reduced from 180 in February to 50 at the present time and the number will be approximately 27 by mid-August. Similar reductions have been made throughout the territory handed back to the Italian Government and it is proposed that the Compartmentos of Calabria, Lucania, Apulia, Campania, Caspessano and Foggia, should shortly be amalgamated into one Region and that resident Allied officers should be established in not more than six of the 14 Provinces of that area.

13. When hostilities in Italy cease, then, and then only, it would seem, should the constitution of the Allied Control Commission be changed. Although the resources of the country will still be needed for the war effort, from that moment this objective can be assimilated with long term reconstruction policy. Quite apart from any basic change that may then take place in the status of Italy, the country will no longer be a theatre of operations and the relations of the Allied Nations with the Italian Government may clearly have undergone a change which will render many of the functions of the Allied Control Commission unnecessary. In order to prepare for this change and in order to avoid a sudden disruptive re-organization, the infiltration of civilian elements into the Allied Control Commission who would be ready to take the place of many of the military personnel, could, and should, commence forthwith. These civilian personnel should, however, be members of the Allied Control Commission working under the authority of and reporting to the Chief Commissioner only. This process would gradually transform the Commission into an organization which could take its place in any future arrangements which may be decided upon for the reconstruction of Italy, both economically and administratively, at the end of hostilities either in this country alone or in Europe.

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M. S. LUSH
Brigadier,
Executive Commissioner.

MSL/hjp

cc: The Hon. Alexander Kirk
Sir Noel Charles
Political Section
Col. Spofford, G-5 AFHQ (Advanced Copy)

HEADQUARTERS
ALLIED CONTROL COMMISSION
Office of the Acting Chief Commissioner
APO 394

25 JUL 1944

LDD/hjp

A/CC 321

25 July 1944

SUBJECT: Organization, Directives, Orders, etc., Allied Control Commission

TO : Colonel W. O'Dwyer, Vice President, Economic Section, Hq ACC

1. Reference is made to your verbal request for information relative to directives, orders, etc., affecting the Economic Section. Enclosed are the following:

a. Incl #1 - Copy of Administrative Memorandum No. 74, AFHQ, 2 November 1943. The Allied Control Commission for Italy was established by this document, effective 10 November 1943. Section II of the memorandum sets forth the functions of the Commission.

b. Incl #2 - Copy of Executive Memorandum Number 2, Hq ACC, 7 Feb 42, subject "Organization - Hq ACC" to which is attached eight references shown in para 1 a (1) to (8) incl. See para 2 g of Exec Memo #2 (Incl #2) for the establishment of the Economic Section.

(1) See para 2 d of Incl #2 for transfer of functions of Industrial Planning to Economic Section. See Appendix e 5 of Ref(1). Incl #2 for functions of Industrial Planning Staff.

(2) See para 7 a Incl #2 for channels of communications.

(3) See Ref (4) of Incl #2 for reconstitution of Food Sub-Commission.

(4) See paras 5, 6, 7 and 8 of Ref (5) Incl #2 for further information on organization of ACC.

(5) See Ref (6) Incl #2 for Administrative Order on fusion of Hq AMG, Hq ACC, Hq AMG ACHF.

(6) See Ref (8) Incl #2 - This document provides "Thus both Military Government in the forward areas and the advisory functions of the Commission in territory administered by the Italian Government will be carried on by one organization." It also provides "The Administrative and Economic Sections and the Sub-Commissions existing under their direction will extend their advisory functions to cover the whole of liberated Italy and will advise the Chief Commissioner in their respective spheres matters both north and south of the dividing line."

(7) See also Ref. 8 of Incl #2 with respect to functions of A.C. & M.G. Section as it affects other sections.

0257

TO : Colonel H. O'Dwyer, Vice President, Economic Section, Hq ACC

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(7) See also Ref. 8 of Incl #2 with respect to functions of R.C. & M.G. Section as it affects other sections.

e. Incl #3 - Copy Message #MA 1011 - General Alexander to AFHQ relative to reorganization of ACC.

d. Incl #4 - Copy of Message #SLA 77 of 14 Feb 44, setting forth approval of CCS to changes in organization of ACC.

e. Incl #5 - Copy of Letter CG CGS, from Chief Commissioner to Vice Presidents ACC, "Consultation with Regional Commissioners on Matters of Policy".

Acc 221
25 July 25 July 44

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f. Incl #6 - Central Economic Committee

(1) Copy of AFHQ message #13524 of 13 Dec 43 announcing the establishment and purpose.

(2) Copy of Adm. Memo No. 92, AFHQ, 19 Dec 43.

(3) Copy of Adm. Instructions No. 27, AFHQ, Adv Adm Ech, 8

Feb 44.

(4) Copy AG 311, Hq ACC, 4 Feb 44, Functions of CEC taken

over by ACC.

g. Incl #7 - Functions of Sub-Commissions of Economic Section.

(1) Agriculture

(2) Finance

(3) Food

(4) Transportation

(5) Labor

(6) Industry and Commerce

(7) Public Works & Utilities

(8) Shipping

add 101/cc

2. Attention is directed to the fact that since the Industry & Commerce Sub-Commission has now been divided into two Sub-Commissions, a separate functional directive should be submitted by the Economic Section for approval and issuance.

3. If additional information with respect to the matter is desired, please inform the office of the Acting Chief Commissioner.

For the Acting Chief Commissioner:

L. D. DENSMORE
Colonel, Sig C
Chief Staff Officer

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2092

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Incl #7 - Functions of Sub-Commissions of Economic Section.

- 002 101/cc
- (1) Agriculture
 - (2) Finance
 - (3) Food
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For the Acting Chief Commissioner:

L. D. DENIGAN
Colonel, Sig C
Chief Staff Officer

5092

MOST SECRET CIPHER MESSAGE

OUT

From: 10 Army GP
To : AFHQ
Orig No: MA 1011

From General Alexander (.) In view of urgent necessity of simplifying the organization for the direction and control of civil affairs in ITALY I propose to make following arrangements on assuming responsibility for all occupied ITALIAN territory (.) First (.) MASON MACFARLANE as head of the Allied Commission of Control to assume responsibility for all ITALIAN territory including that which under existing procedure would be under separate ABC control (.) This will ensure continuity of policy and procedure as our troops advance and will centralise policy regarding food supply and kindred subjects which is essential if best use is to be made of available resources (.) Second (.) MASON MACFARLANE to be my adviser on all civil and political matters and to be represented at my HQ by Brigadier IDON acting as his deputy (.) MGS staff now with FLORENCE to be embodied in IDON's staff (.) Under this system I would deal with long term policy by means of periodical meetings and discussions with MASON MACFARLANE and with day to day affairs through IDON who would be guided by general directives issued by MASON MACFARLANE (.) This would I understand facilitate considerable reductions in ABC staffs (.) would ensure unified and properly integrated policy and would enable me to exercise general control and obtain considered advice through one channel only which is essential from my point of view (.)

Confirm you agree

IN CIPHER ONLY

TOP 15

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Copy

Confirm you agree

TOO 15

IN CIPHER ONLY

Internal
Data: Lt-Gen. Mason MacFarlane.
Maj.-Gen. Robertson.
Brigadier Lush.
RGS(ops)
RGS (I)

Maj.
MA to GOC -15-0

(5)
15 June 51

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RESTRICTED
HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394

Only copy

23 January 1944

MEMORANDUM

TO : ALL CONCERNED

1. Effective on a date to be announced, probably in the near future, the Allied Military Government will turn over to the Italian Government certain portions of the territory now controlled by the Allied Forces. At that time Allied Military Government will cease and the Italian administration will assume full responsibility for civil government in such territory.

This will involve the withdrawal of a part of the Allied Military Government personnel from the territory. The balance will continue as representatives of the Allied Control Commission.

This memorandum is to outline certain general principles which will guide A.C.G. personnel in the territories administered by the Italian Government.

Present Status - Co-Belligerency

2. Effective September 3, 1943 the Italian Government concluded an Armistice with the Governments of the United States and Great Britain acting in the interests of the United Nations. Subsequently the Italian Government signed an instrument of surrender governing the relations between the United Nations and Italy, which instrument contained various provisions designed to protect the interests of the Allies and to promote the war effort, and called for the appointment of a Control Commission to enforce and implement those provisions.

3. Following the declaration of war on Germany, Italy was accorded the status of co-belligerent. According to the tripartite statement of 13 October 1943 announcing this new status,

"The relationship of co-belligerency between the Government of Italy and the United Nations' Governments cannot of itself affect the terms (of the Instrument of Surrender) recently signed, which retain their full force and can only be adjusted by agreement between the Allied Governments in the light of the assistance which the Italian Government may be able to afford to the United Nations' cause."

The situation of a co-belligerent does not mean that Italy is recognized as one of the United Nations or is admitted as an ally. It means that the Italian Government is fighting the same enemy and in this respect has the support of the United Nations.

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General Functions Allied Control Commission

4. The general functions of the Allied Control Commission, as laid down in the directive of the Combined Chiefs of Staff, are as follows:

- (a) To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
- (b) To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
- (c) To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations between the United Nations and the Italian Government are handled.

RESTRICTEDOrganization of the A.C.C. Control Commission

5. The Allied Commander-in-Chief will be ex officio President of the Commission. The General Officer Commanding-in-Chief, Allied Central Mediterranean Forces, will be Acting President. The acting senior officer of the Commission will be Chief Commissioner who will serve as Deputy President of the Commission.

6. The Commission will be divided into five Sections: Economic, Administrative, Military, Political, and Communications. Sections will be in charge of Vice Presidents or Directors and, in each case, will comprise one or more Subcommissions. The tentative organization of the Commission into its various Sections and Subcommissions is set forth in Appendix A hereto.

7. Each Section or Subcommission will maintain a headquarters staff. Some will also have representatives in the field. The existing regional organizations will be continued initially to correspond to such regional authority as may be set up by the Italian Government, or otherwise as administrative convenience may dictate.

8. A.C.C. personnel in the field will be known as Control Commissioners with designation of their particular specialist category where appropriate. For example, Control Commissioner (Legal), Control Commissioner (Public Health). The Chief Control Officer in the Region will be known as the Regional Control Commissioner (RCC).

Functions and General Duties of A.C.C. Officers in the Field

9. Particulars as to the nature of the duties of A.C.C. field officers will be specified by the Subcommissions to which they are assigned. However, the following guides are applicable to all:

- (a) The primary function of A.C.C. officers in the field will be to give assistance and guidance to and to supervise the local Italian officials and to convey such instructions to them as may be authorized either in specific instances or generally under this and further directives.
- (b) Each A.C.C. officer will also carefully observe the operation of the Italian Government in the area or administrative field of his responsibility in order to determine whether the terms of the surrender are being vigorously and effectively enforced. The results of such observations will be the subject of periodic or special reports to higher headquarters.
- (c) A.C.C. field personnel will have no power to command or direct Italian officials in connection with the performance of their duties. In this respect their powers and duties are to be contrasted with those of officers of AMG.
- (d) Particularly during the transition stage and until the authority of the Italian Government is fully established and the administrative machine is functioning smoothly, the Italian officials will probably require considerable advice, information and assistance from A.C.C. officers. It is entirely proper in this way to support the authority of the Italian officials. Care should be taken, however, not to interfere directly or to give the appearance

its various Sections and Subcommittees is set forth in Appendix A hereto.

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- (a) The primary function of A.C.C. officers in the field will be to give assistance and guidance to and to supervise the local Italian officials and to convey such instructions to them as may be authorized either in specific instances or generally under this and further directives.
- (b) Each A.C.C. officer will also carefully observe the operation of the Italian Government in the area or administrative field of his responsibility in order to determine whether the terms of the surrender are being vigorously and effectively enforced. The results of such observations will be the subject of periodic or special reports to higher headquarters.
- (c) A.C.C. field personnel will have no power to command or direct Italian officials in connection with the performance of their duties. In this respect their powers and duties are to be contrasted with those of officers of AMG.
- (d) Particularly during the transition stage and until the authority of the Italian Government is fully established and the administrative machinery is functioning smoothly, the Italian officials will probably require considerable advice, information and assistance from A.C.C. officers. It is entirely proper in this way to support the authority of the Italian officials. Care should be taken, however, not to interfere directly or to give the appearance of interfering directly in or with the local administration except in real emergency.
- (e) A.C.C. personnel must also take great care to avoid becoming involved in political disputes or conflicts. A.C.C. officers will deal only with the officials selected by the Italian Government. The competency of these officials and the quality of their administration will be the responsibility of the Italian Government. However, when officials behave in a manner likely to prejudice the position of the Allied Forces by violation of the terms of surrender or otherwise, A.C.C. personnel will take any action that may be authorized and promptly submit a report with recommendations to higher headquarters.

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- (f) Close coordination will be necessary between A.C.C. and tactical and administrative forces in the area. Certain committees have already been established (i.e. Local Resources Boards). Information as to these committees and other inter-service agencies will be communicated to field personnel where necessary. It is essential in order that confusion be avoided that the channels of communication with the Italian authorities remain as few and as simple as possible.
10. The disposition of A.C.C. personnel and their operations will be communicated by Regional Commissioners or by A.C.C. HQ. The following general rules will, however, apply:
- (a) Generally there will be no A.C.C. field officers in the communes or in a position comparable to that of the C.A.O. or C.A.P.O. under AMG. General administration will, therefore, be subject to A.C.C. control at the provincial level. Such local inspection as may be required will be worked out from A.C.C. regional or provincial HQ.
 - (b) In the transition stage and until the Italian administration is functioning satisfactorily A.C.C. personnel will, subject to subparagraph (a) above, be disposed on a basis approaching that of AMG. An effort will be made to reduce numbers as quickly as conditions permit.

Regional Organization

11. It is understood that the Italian Government intends to appoint Italian Regional Commissioners in certain areas to function until the Italian Government can effectively communicate with and maintain control of the provinces. In other areas to be turned over, the Italian Government may communicate directly with the provincial officials. In either case, A.C.C. will initially appoint a Regional Control Commissioner. In regions in which there is an Italian Regional Commissioner the R.C.C. will, under directives of A.C.C. headquarters, establish control at the regional level and work with his Italian counterpart. In regions where there is no Italian commissioner the R.C.C. will serve as channel for communication with A.C.C. personnel in the field and as a regional representative of A.C.C. HQ.

Attitude toward Italian Officials

12. The members of the Commission, whether acting officially or otherwise, should maintain a correct attitude toward members of the Italian Government, neither autocratic on the one hand nor familiar on the other.

It must be emphasized that the Allied Control Commission occupies a position in relation to the Italian Government which is quite different from that of Allied Military Government. The Commission advises and supervises, but does not govern. This fundamental difference must be thoroughly

R089

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If basic differences arise between officers of this Commission and the corresponding representatives of the Italian Government, the matter at issue will be submitted to the Chief Commissioner for adjustment with the Head of the Italian Government.

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Plus 225 copies Region I
125 " " II

NOEL MASON MACFARLANE
Lieutenant General
Chief Commissioner
Allied Control Commission

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APPENDIX 'A'

SECTIONS AND SUBCOMMISSIONS OF A.C.C.

(Tentative)

ECONOMIC SECTION

- Finance
- Industry and Commerce
- Labor
- Food
- Public Works & Mines
- Agriculture, Forests & Fisheries

ADMINISTRATIVE SECTION

- Legal
- Property Control
- Interior
- Public Safety
- Public Health
- Education
- Monuments & Fine Arts

COMMUNICATIONS SECTION

- Internal Transportation
- Shipping
- Telecommunications and Postal

MILITARY SECTION

- Naval Forces
- Land Forces
- Air Forces
- War Material Disposal

POLITICAL SECTION

- Foreign and Internal
- Internecine and Displaced Persons and Refugees

0288

Declassified E.O. 12356 Section 3.3/RND No. 785015

(Tentative)

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- Land Forces
- Air Forces
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POLITICAL SECTION

- Foreign and Internal
- Internees and Displaced Persons and Refugees

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ALLIED FORCE HEADQUARTERS
APO 512

2 November 1943

ADMINISTRATIVE MEMORANDUM

NUMBER 74)

- I Establishment of Allied Control Commission for Italy
- II Functions
- III President of the Allied Control Commission
- IV Organization of the Allied Control Commission
- V Relation with the Allied Military Government
- VI Relations to Allied Force Headquarters
- VII Assignment of Acting Deputy President

I - ESTABLISHMENT OF THE ALLIED CONTROL COMMISSION

Announcement is made of the establishment of the Allied Control Commission for Italy, effective 10 November 1943.

II - FUNCTIONS

The functions of the Allied Control Commission will be as follows:

1. To enforce and execute the instrument of surrender under the orders and general directives of the Allied Commander-in-Chief.
2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
3. To be the organ through which the policy of the United Nations towards the Italian Government is conducted and the relations of the United Nations with the Italian Government are handled.

III - PRESIDENT OF THE ALLIED CONTROL COMMISSION

1. The Allied Commander-in-Chief will be ex officio President of the Allied Control Commission.

2. A senior officer will be appointed to serve as his Deputy on the Commission.

IV - ORGANIZATION OF THE ALLIED CONTROL COMMISSION

1. The Allied Control Commission will maintain a National Headquarters

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Establishment of Allied Control Commission for Italy	I
Functions	II
President of the Allied Control Commission	III
Organization of the Allied Control Commission	IV
Relation with the Allied Military Government	V
Relations to Allied Force Headquarters	VI
Assignment of Acting Deputy President	VII

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2. A senior officer will be appointed to serve as his Deputy on the Commission.

IV - ORGANIZATION OF THE ALLIED CONTROL COMMISSION

1. The Allied Control Commission will maintain a National Headquarters and will have such Regional, Provincial or other outlying offices as may be found convenient.
2. The Allied Control Commission will be organized into sections, each administered by a Vice-President. A Section will comprise a number of related sub-commissions, each charged with a special function.

V. - RELATIONS WITH ALLIED MILITARY GOVERNMENT

1. The relations between the Allied Control Commission and Allied Military

(3)

2 Nov

Government operating in the field will be coordinated by this headquarters.

2. Whenever it is decided that an area under Allied Military Government shall thereafter be administered by the Italian Government subject to the directions of the Allied Control Commission, the latter will extend its activities to include that area.

3. The decision when an area is to be transferred from one Government to another will rest with the Allied Commander-in-Chief.

4. Personnel both for the Allied Control Commission and for Allied Military Government will be provided and allocated by this headquarters.

VI - RELATION TO ALLIED FORCE HEADQUARTERS

1. The Allied Control Commission will operate under Allied Force Headquarters.

2. All communications between the Allied Control Commission and the Governments of the United Nations will be transmitted through this headquarters.

VII - ASSIGNMENT OF ACTING DEPUTY PRESIDENT

Announcement is made of the assignment of Major General Kenyon A. Joyce as acting Deputy President of the Allied Control Commission.

BY command of General KLEMMERER:

/s/ T. J. Davis
T. J. Davis
Brigadier General, United States Army
Adjutant General

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Brigadier General, United States Army
Adjutant General

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ALLIED FORCE HEADQUARTERS
Military Government Section

JCH/HP/eg

MGS-387.4-1

26 October 1943.

SUBJECT: Directive for Allied Control Commission.

TO : As per distribution below.

A 40
28 AUG 1944

1. For your information find enclosed consolidated directive, as revised and amended, from Combined Chiefs of Staff relative to Allied Control Commission.
2. Please acknowledge receipt on the attached form.

/s/ Henry Parkman, Jr.
Lt. Col. G.S.C.
for and in absence of
J. C. HOLMES
Brigadier General, G.S.C.
Chief, Military Government Section

1 Incl:-
copy of Directive

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Brigadier Gueterbock
Brig General F. McSherry
Brig General M. Taylor
Mr. Murphy
Mr. MacMillan
Lt. Col. Mason (ETUSA)
MGS
JACS

CERTIFIED A TRUE COPY:

Robert E. Doe
ROBERT E. DOE
Major, A.G.D.
Secretary General

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2
26 Oct

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DIRECTIVE FROM THE COMBINED CHIEFS OF STAFF FOR THE

CONTROL COMMISSION

(FAN 248 - MAT 53 - NAF 470 - FAN 253)

23 October 1943.

NOTE: By FAN 258, approved name of Commission is "Allied Control Commission".

1. It is of the utmost importance that the Control Commission for Italy set up under article 37 of the additional terms of surrender and AMG follow uniform policies and procedure and that their functions be completely coordinated under 1 supreme authority. It is contemplated that only Rear AMG responsibility for the control of civil affairs will be merged into the Control Commission for ITALY. In conformity with this, you will announce yourself as president of the Control Commission.

2. Allied Military Government. The directive for AMG for HISKY will serve as a basis for AMG in ITALY. As circumstances require, you will acquaint the Italians and Italian Government with area over which AMG has extended or will extend its jurisdiction. It is anticipated that those areas will be reduced to a minimum and that the responsibility for the control of Civil Affairs will be merged into the Control Commission as soon as practicable.

3. Control Commission.

A. Functions.

1. To enforce and execute the instrument of surrender under your orders and general directives.
2. To insure that the conduct of the Italian Government conforms to the requirements of an Allied Base of Operations, especially transportation and communications.
3. To be the organ through which the policy of the UNITED NATIONS towards the Italian Government is conducted and the relations of the UNITED NATIONS with the Italian Government are handled.

B. Organization. The control commission will be divided into 4 sections: (1) Military, (2) Political, (3) economic and administrative, and (4) communications. Each section will be in charge of a vice president, and will be divided into sub-commissions as indicated below:

C. The Military Section, 6 subcommissions: (1) Naval Forces, (2) Land Forces, (3) Air Forces, (4) Prisoners of War, (5) War Material Factories, and (6) Material Disposal.

D. The Political Section, 3 subcommissions: (1) Foreign Affairs, (2) Internal Affairs, (3) Propaganda.

5084

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D. The Political Section, 3 subcommissions: (1) Foreign and Internal Political Affairs, (2) Civilian Internees and Displaced Persons, and (3) Information, press, censorship.

E. The Economic and Administrative Section, 2 subsections: (A) Economic and (B) administrative, each under a director.

(A) The Economic Sub-Section, 8 subcommissions: (1) Finance (2) Foreign Trade, (3) Industry and Commerce, (4) Public Works and Utilities, (5) Fuel, (6) Food, (7) Agriculture, forests and Fisheries, and (8) Labor.

SECRET

(B) The administrative Sub-Section, 6 subcommissions: (1) Interior, (2) Legal, (3) Public Safety, (4) Education, Fine Arts and Archives, (5) Public Health and (6) Property Control.

F. The Communications Section, 3 subcommissions: (1) Shipping and Ports, (2) Inland and Civil Air Transportation, and (3) Posts and Tele-Communications.

G. Each Government will assume expenses of the personnel it furnishes.

H. The channel of communication for instructions and directives and all matters of policy will be to and from the Allied Commander in Chiefs, through the Combined Chiefs of Staff. This is not intended to prevent direct communication on routine matters between the commission and LONDON and WASHINGTON. All such direct communication would, of course, be authorized by the respective heads of sections and sub-commissions, and a copy of every such communication made a part of the records of the commission.

4. Personnel

A. Allocation of posts between US and UK. This commission will be organized generally on an ANCHO-AMERICAN basis, according to the most convenient alternation of posts and preserving the ratio in numbers of 50/50; at any rate, in the higher posts.

B. The allocation of the principal posts between US and UK is as follows: (Agreement not yet reached)

The Deputy Vice President of each section will be of opposite nationality to that of the Vice president.

The nationalities of heads of the subcommissions will be left to your decision and, in so far as possible, these posts will be distributed equally between the US and UK; the assistant heads will similarly be of opposite nationality.

5. General speaking the personnel of the military, Economic and Administrative, and Communications Sections should have military status and the personnel of the Political Section should have civilian status. Military personnel may at the outset be used in the Political Section, but should be replaced with civilian personnel as soon as practicable. Arrangements may be made where necessary to employ civilian experts within the control commission.

6. It is contemplated that provision will be made for representatives of the dominions and the other interested UNITED NATIONS to have access to the control commission. Further instructions will be sent to you on this point.

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CERTIFIED A TRUE COPY:

Robert E. Doe

ROBERT E. DOE
Major, A.G.D.
Secretary General

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(1)

Q. M. C. Form 105 (Old No. 400)
Revised July 26, 1919

LIST OF PAPERS

File under No. 210COMMISSIONED OFFICERS
& CIVILIAN OFFICIALS

(3)

SERIAL NUMBER	FROM--	DATE	TO--	SYNOPSIS
60) 12467	FDM	22 MAR	FATIMA	BOLOMOLOV & STAFF: ETA DUKE
61) CC/P/153	Gen. Mac F.	24 "	Maj/Gen King, W. Africa	DUCHESNE: GRING NOME. GIVE HIM JOB IN WESTERN FRONT.
62) AQ 16 3110/10 A.I A24149 FATIMA 2567	MMIA ACMF FLAMBO MAJ. DOE	2 JAN 29 " 19 MAR 25 "	HQ, 82 DIST. D.P.A.C.C. FATIMA FLAMBO	GEN. TROVATO: RE HIS REMOVAL FROM OFFICE. WAS RLVD. FROM HIS COMMAND ABOUT ONE MONTH AGO (I.E. FEB 22)
63) AAI/1404/4/6 DCC 352.6	HQ AAI Capt. Stone	12 " 25 "	ACC HQ, AAI	Re (49). AAI request further info. re Capt. Stone whereabouts Gazzera.
64) —	Maj. Bailler-King	25 "	Gen. Mac F.	Maj. Bailler-King: Complaint about his removal from First Air Section.
65) FAT 2660	Capt. Collins	27 "	Freedom	Gen. Gepp: Log. with his staff.
66) " 2690	Gen. Gepp	28 "	Fdm & Tigris	Gen. Gepp: Re accommodation for.
67) 176/3/CA	duch	8 "	Various	Acceptance of honorary awards for stations
68) 808/270/MS CC/P/139	HQ, AAI Mr. Perry	14 " 16 "	Mr. Perry HQ, AAI	Col. J. P. Robinson: Advice requested as to his suitability for rank of Col.
69) Circular 33	Natouca	23 "		"Promotion of Officers"
70) 8823/4/MS	HQ, AAI	30 "	ACC	Re (30). Gen. Browning proceeding against
71) —	Col. Thompson	31 "	Col. Pengatch	Re letter not saluting Gen. Mac F.
72) CC/P/167	C.C.	1 April	Col. Immone	Maj. Bodley: Re his trip to Corsica.
73) CC/P/161	CC	1 April	Duch, Am Int. Com	Col. Broadwin: Ofst A.F. - Ford man
74) CC/P/170	CC	2 "	Brig. Carr, Hq, Rly II	Capt. Wardley: Of PWD, printing car print, visiting London. Give him help.
75) CC/P/173	CC	4 "	Stone	Introducing Mr. Shipman
76) F 27935	CINC	5 "	Fatima	Changes in list of Os for UK exchanges
77) F28539	CINC	6 "	CC	Gen. Browning: Arrive at Algiers
78) MGS 20	Col. Parkinson	6 "	Hq, ACC	" " " Credentials
79) DCC 21031 + Stone	Capt. Stone	9 "	Col. Fiske	Lt. Comdr. Thumman: Re his being relieved of duty & returned to station
80) ACC/125/PNU	Col. Jimmy	8 "	Duch, Int. Com & CC	Maj. Lee: Request for his service here
81) CC/P/194	CC	16 "	BRIG. DUCHESNE	→ G'BYE NOTE
82) CC/P/195	CC	16 "	AIR MARSHAL LESSOR	B-BUSCARLET: I FIND HIM EXCELLENT.
83) CC/P/200	CC	16 "	COL. SPURFORD	→ RE HIS CITATION FROM GEN. ALEX.
84) CC/P/201	CC	16 "	GEN. HARDING	BRIG. LUSH: RE HIS PROMOTION
85) ASC 5.3	W/C MINTER	17 "	S.G., A.C.C.	B-BUSCARLET: I P.M. OF HIS PROMOTION
86) DO/MC	Brig. Carr	7 "	CC	Reply to (74).
87) TFD FOI 11321	FOI 11321	15 "	ECI	There is a letter from (74)
88) MGS 210.482	"	17 "	CC	CHDR. ROSE, WNR: VISIT OF
89) —	"	19 "	CC	Reke rept. f (83)
90) CC/P/211	CC	20 "	GEN. CLARK	LT. COL. TEMPERLEY: IS RECOMMENDED FOR APPOINT. TO MGS IN PLACE OF BENSON
91) CC/P/212	CC	30 "	GEN. KIRBY	Col. FITCH: SHOULD BE ABRACED.
92) CC/P/114	CC	8 "	Lt. Col. Jimmy	Maj. P.S.L. LEE: Can you not find him? (10)
93) DO 14 0/344	Duchess	14 " 17 "	Capt. Collins	Re Air passage to Cairo

INSTRUCTIONS.—When papers on a subject become numerous they will be numbered serially and brief entries made on this form.

