

Declassified E.O. 12356 Section 3.3/NND No.

785021

ACC

10000/141/399

10000/141/399

PAYMENT OF MAYORS
(NOV. 1943); APR. 1944 - JUN. 1945

PAGES MISSING OR
PAGINATION INCORRECT -
FILMED AS FOUND

Staff 1
 Draft letter Plu of Int. asking for his views
 in regard to this suggestion. Act as a peace
 time when the position was a counterforce
 however, but is now a full time official office.
 Can be refused if Sanders has no desire to
 accept. & only to be introduced as
 an exceptional measure. ✓ May 4

See letter to on 4/104

S.M.B. Director.

(2)

Please see 12 and a suggested reply
 for Tom approval. Have discussed the
 matter with Capt. Lewis. U. 282

(5)

Adm. 1
 By Admiralty expressed. As to the draft of the
 use for sign. (pt. My this 1 above even the
 ground was largely but your draft text not the draft.
 Herewith U.

Ref 201

V.P.

(4)

Our views herewith 13. R. A. [unclear]
 (5)

Int. Thank you for your exhaustive report.
 T. W. [unclear]

Supp 201

15.74

ایک

②

/ Please take all necessary action accordingly
as all para. in vol. restrict

Can be by pre-formed " neatly arising through 1

Yes/No

White Lake

⑦

Directly

Sept. 22

1. Draft circular letter to pro-forma at #15 + 16 for approval please

2. I have omitted bucca & Pictoid
they have not been in our hands
provide evidenced *Ch.*

25.6.15

112.

At 11:30

to den ~~hatch~~ ^{hatch} black. L

5

Director:

Oct. 7.

Ref. 17, four returns only have been received.
Is the time to be extended or a renewal
sent.

12. If α must be a females then

washed & good.

Oct. 14

463/5

9

Calendar for me, please, for Oct 18. Ag. 18.

Oct. 20.

$$\frac{1}{x+3}$$

~~E+1~~ 8 hr 7 min
paid

1-11-01

44-21

⑥

⑥ Please take off necessary items accordingly
as all para 14, not extract 14. 1-10-14
Can you by pro-forma "merely asking through"
Re for the other views YES/NO
Write case ⑦

Sept.
22

Director

1. Draft circular letter - pro-forma at #15 + 16
for approval please
2. I have omitted Bucca + Pistoria promises, as
they have not been in our hands long enough to
provide evidence.

28 9/15
28 9/16

1/22

⑦ to the patch black

Oct. 7

Director

Ref. 17, four returns only have been received.
Is the time to be extended or a reminder
sent.

Oct. 14

S/Sgt.

Calendar for me, please, for Oct 18. ⑩

Oct. 20

⑪

- ⑪ 8 Army rates it would like to see division
head
- ⑫ Let us have final return, intelligently
drawn up for use to report to V.P.

DATE

MINUTE SHEET N. 3

PAGE

28 Oct. 44

C.A.S.

Minute No. 12

1. Before leaving, Col. Spicer requested an interim report of results of our questionnaires concerning payment to Sindaci (see minute 11).

2. Accordingly, Capt. Lewis has tabulated the results and commented thereon (see memo and attached table, pages 31+32). You will note that there have been only about 50% replies. This, it would seem to me, is an inadequate basis to form a definite case to present to the Italian Government. No formal replies have been received from 8 Army, but we must assume that pursuant to minute 11 that they favor some ^{payment} system. On the other hand, it may be quite possible that those who have failed to reply may be opposed to payment, or at least don't think it too important an issue to bother about. Several reminders to file replies have been sent out to little avail.

3. Certainly on the basis of the reports received, I am not prepared to advise that the Italian Government be asked to consider abrogating their traditional system of non-payment of Sindaci. Such an argument would have to be based upon a determination made from other sources of information. I should point out that very few cases have been reported wherein any difficulty has arisen; namely, 30 cases out of 467. But here again, Perugia with its famous advisory council to the PC is not listed. Presumably, the basis for the system there was difficulty in finding unpaid Sindaci.

4. I recognize the fact that in AMG territory to which these questionnaires were directed, the PC has the real responsibility of Government and that all things being equal (which they aren't usually) it is the PC's appraisal of the situation which ought to be considered very seriously by us. However, we must not lose sight of the fact that even the so-called temporary system will create problems when there is a turnover to the Italian Government. In other words, we cannot run away from the problem by saying that we will pay them and the Italian Government can do what they want when they are in control.

5. To repeat, I cannot honestly state that a convincing case one way or the other has been made out from the returns to justify our approaching the Italian Government on this matter. However, if you recommend that further discussions on the general problem take place on the basis of isolated instances reported to you or to us heretofore, I shall do so.

Ralph R. Temple

R. R. TEMPLE

Captain

Acting Director

Local Government Sub Commission

(13)

To VPCAS

R Sec in

Sicilia

(case you would like to mention at
W.G.S. Meet. May 12)

DATE

MINUTE SHEET No. 4

PAGE

6 Nov.

District.

To be reported. RM

(14)

39.

8 Nov.

C.A.S.

(5)

89-340

1. The V.P. and I discussed this matter yesterday and he expressed the wish to see the tabulation based on the more complete returns - See p. 39 A.

285

2. Although 9 P.C.s favor some payment where it was impossible to get Sindaco to score otherwise, and 4 want them to be paid regardless, actually, only 69 cases out of a possible 875 or 8%, have presented ~~any~~ difficulty.

3. The observations of the P.C.s are extremely interesting and worth reading. Some of them stress a point that I made with the V.P. viz. the tendency of the present Italian system to favor a certain economic class of society, the ones who can afford the luxury of public service in these hard times. My American colleagues' attitude to "pay 'em all", I regret to say, is based on a false analogy between the position of a full time Mayor who is an integral part of the machinery of ^{American} municipal govt, and that of the Italian Sindaco who is not. In any event existing laws allow for out of pocket and special expenses of a Sindaco. (See para. 4 in also of report p. 36 A)

4. In any event, Unless our

DATE

MINUTE SHEET No. 5

PAGE

mission includes that of making a wholesale administrative reform of the station local government system (which I personally think is very necessary and should be done by the station), I still feel that the argument I posed in para. 4 of Minute No. 12 should influence our position.

Ralph L. Temple Capt.
A. Director Local G. S.C.

To L. G.

(16)

286

Decided at C.O.S. meeting today after considerable discussion to take no action.

In view of the small percentage of cases where difficulty has been experienced it is felt that individual cases of hardship can be handled locally without further direction from this H.Q.

18 Nov 44

GRH

RET

MINUTE SHEET.

- 6 -

TO: Local Government S/C.

How far has this ever been taken?

Please write a short reply for the Regional Commissioner.

12 Jun 45.
Civil Affairs Section.

V. D. Bonham-Carter
A. L. BONHAM-CARTER,
Lt. Col.,
C50 CA Section.

Z

287

TO: CAS

1. Reference foliop. 10A - c.
2. Please see minutes 12, 15 and 16 of file 4/12/INT.
3. I see no reason to alter the position at this stage. Unless you disagree, I propose drafting a reply, pursuant to your request for your signature, along those lines. O.K.?
14 June '45

R. R. Temple, Major
Director LG S/C.

(8)

L.G. I think you should say that there is no objection but we do not feel that, at this stage we can act for Army training and it rests with the Government
14 June
V. D. Bonham-Carter

CAS

⑨

15/6/45

For signature please. not all Major

TO: Local Government S/C.

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288

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12 June

CAS

For signature please.

Spd 15/6
R. R. Temple, Major
15 June.

V. W. Bonham

41

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AG/4/12/LG

Tel: 478706

SUBJECT: Salaries for Sindaci.

15 June 1945

TO : RO Emilia Region.

1. Reference is made to your RIX/HQ/1/1/5 of 8 June 1945.
2. The point made by your Provincial Commissioners of Ferrara and Bologna is well appreciated. It was considered on high level some time ago.
3. However, it is not felt that at this stage we can act for AMG Territory. The ultimate disposition of the problem will have to rest with the Italian Government.

281

BY COMMAND OF CHIEF COMMISSIONER:

G. R. UPTON, Brig.
VP CA Section

HRT/pec

434

HEADQUARTERS EMILIA REGION
ALLIED MILITARY GOVERNMENT
APO 394

9/11/45
RIX/HQ/I/1/5

ACB/eah
8 June 1945

SUBJECT: Salaries for Sindaci.

12 JUN 1945

TO : Headquarters Allied Commission
(Attention: Civil Affairs Section)

1. I enclose copies of letters from the Provincial Commissioners of Ferrara and Bologna provinces suggesting action toward providing salaries for sindaci.

2. I concur in Colonel Thomas' and Major MacCallum's thesis that it would be desirable if some monetary compensation were provided for these hard-working officials who must now, in order to live, either have ample independent income or capitalize on their office in some extra-legal way. 280

3. The difficulty, as I have pointed out to the proponents of the idea, is that for the Allies to impose on the Italian Government a basic change of this kind in their plan of government might be regarded as a negation of our avowed purpose: to let Italy have whatever type of government Italians want, so long as it is not based on totalitarian principles.

4. I told both provincial commissioners, who are very much in earnest, that I would nevertheless forward their letters, accompanied by the above opinion.

5. This I hereby do, leaving the considerations of higher policy mentioned to the higher levels of military government.

Alfred P. Hannon
Colonel, JAGD
Regional Commissioner

4687

ALLIED MILITARY GOVERNMENT

BOLOGNA PROVINCE

Office of
Provincial Commissioner

Ref. : 31 May 1945

Subject : Salary for Sindaci

To : Regional Commissioner, Ho. Emilia Region AMG.

I. Restating my position at the conference on 26 May
on the above subject :

a) From Sicily on thru to Bologna I have observed that many Italians competent and wishful of serving as Sindaci of their communes are unable to do so because they cannot spare the time to act without compensation, purely for economic reasons. This deprives the community of the service of many of its best citizens.

b) The practice of making the office of sindaco one of honor instead of for adequate pay may be alright in a tradition of peace and quiet, but in these days a sindaco has a full time job on his hands.

c) To limit the appointment to those who can afford to act either

I. leads to acceptance of bribes by a poor man in office, or

II. perpetuates the honor for rich men, thus defeating the very Democratic ideas which Italy should be striving to establish.

d) Even if AC has been turned down on this idea before by the Italian Government, no harm can be done in urging a reconsideration now that the inclusion of the North will bring a more democratic element into the cabinet.

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279

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FLOYD E. THOMAS
Colonel, Inf.
Provincial Commissioner.

FET/mga.

HEADQUARTERS FERRARA PROVINCE
ALLIED MILITARY GOVERNMENT
EMILIA REGION

40C

Reference : RIX/FE/BO3

I June 1945

Subject : Salaries for Sindaci

To : HQ Emilia Region AMG

I. The Prefect of Ferrara, Sig. Renato Hirsch, asked me last week to discuss, at our regional meeting, the possibility of salaries for sindaci, vice-sindaci and giunta members in large towns. I am attaching to this letter the one he wrote to me today. I shall press for only sindaci and vice-sindaci.

2. I feel that, in this province where Fascism was so rampant and where today the majority of official posts are occupied by comparatively poor men as the wealthier ones are not politically suitable, some consideration should be given to these men who must, at this time, give every hour of the day to civic administration. 278

3. It is possible that under normal conditions these men would not hold these appointments. In normal times the sindaco would not be required to spend so much time in his office or out in the fractions of the comune. In normal times and normal places the sindaco would have a post of honour without much, if any, work. The communal administration runs itself in normal times, under the secretary. But today conditions are NOT normal and I feel certain that many months will be passed before the work of the sindaco will be lessened to the former amount.

4. Today, we want men who have brains and strength of character as sindaci. The figurehead of civic virtues is useless now. We must have men of action. If these men work and make decisions, doing a lot of work normally done by paid employees; neglecting their own livelihood and possibly jeopardizing their future, then a salary to assist them to live is the least that the country can do for them.

5. Another consideration is that many sindaci have the opportunity now to profit immensely at the expense of the

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5. Another consideration is that many sindaci have the opportunity now to profit immensely at the expense of the comune. When one considers that many are not financially independent and that they are unable to carry on their normal work because of their civic appointments, it must be admitted that these men may be placed in a position very tempting and unfair.

6. I trust that the request of my Prefect will be given every possible consideration.

W.J. MacCALLUM, Major
Provincial Commissioner

4687

GOVERNO LUOGOTENENZIALE

PREFETTURA DI FERRARA

Prot. 974 GAB.

Ferrara, 29 Maggio 1945

AL PROVINCIAL COMMISSIONER

MAGG. MACCALLUM

FERRARA

Oggetto : Situazione economica
dei Sindaci

Espongo alla S.V. la situazione particolare di persone che occupano cariche pubbliche in seguito alla avvenuta liberazione della nostra provincia, con riguardo speciale ai Sindaci ed agli Assessori Comunali.

I Sindaci ed in alcuni casi, specialmente per il Comune di Ferrara, anche i Vice-Sindaci e qualche assessore, si trovano nella necessità di dover dedicare l'intera giornata di lavoro alla pubblica amministrazione.

Non occorre che io esponga alla S.V.- che già conosce a fondo le infinite necessità del momento, conseguenze della disastrosa eredità morale e materiale lasciatici dal fascismo e dalla guerra- quanta e quale mole di lavoro, quale somma di sforzi fisici ed intellettuali richieda la pubblica amministrazione.

I Sindaci, in modo speciale, sulle spalle dei quali pesa la grande responsabilità di liquidare sull'ambito del proprio Comune il passato e di preparare le basi per la ricostruzione, sono completamente assorbiti e se fosse possibile lavorare tutte le ventiquattro ore di una giornata neppure basterebbe al compito loro un tale sforzo fisico e cerebrale.

Essi però- tolto forse qualche caso da esaminare- normalmente ritraggono dal lavoro i mezzi di sussistenza.

Sia che si tratti di liberi professionisti, impiegati oppure di operai, attualmente devono- per esplicitare le nuove mansioni loro affidate dalla volontà e dalla fiducia del pubblico- interamente dedicarsi alle incombenze della carica.

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Ne deriva quindi la necessità di retribuirli, almeno per questo primo periodo di lavoro estenuante, in attesa che, una volta avviatisi la vita verso la normalizzazione e fatte le elezioni, anche questa importantissima questione trovi la sua soluzione naturale e legale.

Propongo pertanto alla S.V. un provvedimento di massima e da applicarsi caso per caso dopo accurato studio circa la posizione economica di ogni singola persona, intese ad assicurare ai Sindaci, ai Vice-Sindaci ed agli Assessori (per questi ultimi ritengo che basti limitarci a quelli di Ferrara) la possibilità di provvedere al mantenimento della propria famiglia, senza di che sarebbe per essi impossibile prodigare le proprie energie, oggi indispensabili per la asprissima lotta della rinascita.

IL PREFETTO REGGENTE
(Renato Hirsch)

(39)

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/4/12/LG

Tel: 478190

SUBJECT: Payment of Sindaci.

6 November 1944

TO : Acting Director

FROM : Capt. R. G. Hammond.

1. Replies on the above subject have now been received from 17 out of 19 Provinces. A table of replies is attached.

2. The following comments are offered:

- (i) Question 1. There is no change to the comment made by Capt. Lewis in his report dated 26 October.
- (ii) Question 2. 69 instances only are given out of 375 communes--about 8%.
- (iii) Question 3. The remarks of Captain Lewis are still true in substance when the additional pro formas are considered.

The observations on the pro forma from FC Perugia are of particular interest, but it should be noted that in theory where no assessori are available the communal administration should be under a Commissario Profitizio who is a paid official.

There seems to be a feeling among PCs that some payment similar to the expense allowance "indennita di missione" paid to the Prefects in forward areas should be made to those Sindaci whose work as such prejudice their normal means of livelihood.

276



R. G. HAMMOND
Captain
Local Government Sub Commission

RGH/pec

Encl. as in (1) above.

PAYMENT OF SINDACI

Province	Number of Communes	Question 1	Question 2	(a)	Question 3
		Has the fact that Sindaci are unpaid caused any difficulty in obtaining suitable candidates	In how many cases has difficulty arisen	Do you consider) Sindaci should) OR remain unpaid) (Sindaci should (payment where (could not oth (afford to ecce	(b)
Reg IV { Viterbo	53	Yes	4	--	Yes
Reg IV { Rieti	65	Not Generally	2	--	Yes
Reg IV { Terni	30	Yes	1	--	Yes
Reg V { Aquila	103	No	None	--	--
Reg V { Chieti	99	No	Negligible	Yes	--
Reg V { Pescara	42	Yes	6	--	Yes
Reg V { Teramo	45	Yes	6	--	Yes
Reg V { Ascoli	72	No	None	Yes	--
Reg V { Macerata	56	No	None	Yes	--
Reg VIII { Grosseto	24	No	None	--	Yes
Reg VIII { Siena	36	No	None	Yes	Expense
Reg VIII { Livorno	36	No	None	Yes	Yes
5 Army { Pistoia	21	Yes	14	--	--
5 Army { Pisa	38	Yes	7	--	Yes
5 Army { Firenze	49	No	None	--	--
8 Army { Perugia	58	Yes	29 estimated	--	--
8 Army { Arezzo	--	--	--	--	--
8 Army { Ancona	43	No	None	Yes	Yes
8 Army { Pesaro	--	--	--	--	--
	875		69 8% of total	6	

2013

39A

PAYMENT OF SINDACI

<u>Question 1</u> the fact that Sindaci unpaid caused any difficulty in obtaining table candidates	<u>Question 2</u> In how many cases has difficulty arisen	(a) Do you consider) Sindaci should) remain unpaid)	(b) (Sindaci should receive) (payment where they) (could not otherwise) (afford to accept the office)	(c) (All Sindaci should) OR (be paid regardless) OR (of their own means
Yes	4	--	Yes	--
Not Generally	2	--	Yes	--
Yes	1	--	Yes	--
No	None	--	--	Yes
No	Negligible	Yes	--	--
Yes	6	--	Yes	--
Yes	6	--	Yes	--
No	None	Yes	--	--
No	None	Yes	--	--
No	None	--	Yes	--
No	None	Yes	Expenses Only	--
No	None	Yes	Yes	--
Yes	14	--	--	Yes
Yes	7	--	Yes	--
No	None	--	--	Yes
Yes	29 estimated	--	--	Yes
--	--	--	--	--
No	None	Yes	Yes	--
--	--	--	--	--
69		6	9	4
8% of total				

4/12
HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LAZIO-UMBRIA REGION
APO 394

NOV 1944

4 November, 1944

R/5623

SUBJECT: Payment of Sindaci.

TO : HQ Allied Commission
for Local Government Sub-Commission

Herewith pro-forma from P.O. Perugia.

For the Regional Commissioner:

A. D. Bonham-Carter 274
A. D. BONHAM-CARTER
Lt. Colonel
Executive Officer (Provinces)

ALLIED MILITARY GOVERNMENT
LAZIO-UMBRIA REGION
APO 394

R/5623

NOV 1944

4 November, 1944

SUBJECT: Payment of Sindaco.

TO : HQ Allied Commission
for Local Government Sub-Commission

Herewith pro-forma from P.C. Perugia.

For the Regional Commissioner:

A. D. Bonham-Carter 274
A. D. BONHAM-CARTER
Lt. Colonel
Executive Officer (Provinces)

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
PERUGIA PROVINCE
LAZIO-UMBRIA REGION

5002
1 NOV 1944

38A

1st November 1944

SUBJECT : Pro-Forma
TO : Headquarters, Lazio-Umbria Region
FILE No. : PER/ADM/105

Herewith Pro-forma completed for
onward transmission.

273

E. V. Falk
E.V. FALK
Captain
Deputy Prov. Comm.

3976

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

323

RETURN AS TO PAYMENT OF SINDACIREGION LAZIO - UMBRIAPROVINCE OF PERUGIANO. OF COMMUNES 58

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Yes.
2. In how many cases has this difficulty arisen?	Estimated 50 %
3. Do you consider that: -	No.
(a) the office of Sindaco should continue to be unpaid?	No - This scheme would constitute an invidious discrimination. 272
OR	
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	Yes.
OR	
(c) All Sindaci should be paid, regardless of their own means?	
4. Any other observations: - I am satisfied that all syndaci should receive an adequate salary from the public. The failure to pay syndaci at all, or to pay public officials (including carabinieri) adequately is one of the basic defects in the Italian governmental system. It leads to graft and inefficiency. It is a relic of an aristocratic age when officials were able and disposed to serve the public on an honorary basis, and is inapplicable to the Italy of today and incompatible with modern democracy.	

DATE 29 Oct. 1944

John G. Baker
Provincial Commissioner
Perugia 3976

2021

3945

4/2

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
EIGHTH ARMY

Local Govt. *sl*

Subject: Payment of Sindaci.

00/14/79A

30 Oct 44.

2

NOV 1944

(37)

H.Q.,
Allied Commission.

1. Ref your AGC/1/12/Int of 23 September, 44. Herewith completed preforms in respect of Ancona Province.

HEADQUARTERS
2 NOV 1944
A. E. A. M. G. EIGHTH ARMY.

Refuson

Group Captain,
Officer Commanding,
A. E. A. M. G. EIGHTH ARMY.

271

2022

Declassified E.O. 12356 Section 3.3/NND No.

785021

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

37A

RETURN AS TO PAYMENT OF SINDACI

REGION APRUZZE-MARONEPROVINCES OF ANCONA & PESCARANO. OF COMMUNES 43

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	NOT HITHERTO
2. In how many cases has this difficulty arisen?	-
3. Do you consider that: -	YES
(a) the office of Sindaco should continue to be unpaid?	
OR	YES
(b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office?	
OR	No. 270
(c) All Sindaco should be paid, regardless of their own means?	

4. Any other observations: -

In POTENZA Province it was the practice to supplement professional salaries with a personal payment from the Province where Sindaco's salaries were otherwise low. This occurred only in 1405 instances, a when it was impossible to find an alternative in case of actual need. The will and is the desire of the Province, on his personal initiative to provide for this.

DATE

25 Oct. 44.

Provincial Commissioner
ANCONA

2023

3888

HEADQUARTERS REGION VIII
ALLIED MILITARY GOVERNMENT

Local Govt.
1654

File Ref: RVIII/68/149.

4/12

Date: 26 Oct 44.

1

SUBJECT: Payment of SINDACT.

TO : HQ, ACC (Attention Interior Sub-Commission).

1. Reference your ACC/4/12/INT dated 23 Sep 44.
2. The proforma duly completed by P.C's, GROSSETO, SIENA and LIVORNO are returned herewith.
3. The general opinion on this subject is that whilst, in view of the tradition attached to the post, it would be preferable that it remain an honorary one, it would be advantageous for some provision to be made for payment to those individuals who would normally be deprived of accepting the position due to financial reasons.

4. *Personally, I am repaying all of them.*

CM/an.

28 OCT 1944
ACC

Robert G. Kirkwood
ROBT. G. KIRKWOOD,
Colonel, F.A.. U.S. Army,
Regional Commissioner.

269

REGION VIII
ACC
OFFICIAL
27 OCT 1944
TOSCANA

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION VIII

PROVINCE OF SIENA

No OF COMMUNES 36

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Not as far as is known.
2. In how many cases has this difficulty arisen?	-----
3. Do you consider that: (a) the office of Sindaco should continue to be unpaid?	Yes
OR (b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	"Expenses" only but see below.
OR (c) All Sindaci should be paid, regardless of their own means?	NO
4. Any other observations:	

i) This matter has been discussed with the Prefect & several representative Sindaci of the Province, both men with titles and men of people.

All agree that the fundamental principle that the Sindaco 2688 unpaid for his work is a sound one and one on which, in the present condition after 20 years of misgovernment, depends the real strenght of the last link in the chain of executive. To my knowledge there is only one case in the province where the Sindaco is too poor to be able to work unpaid & he, rather than desert his commune, has taken on a part-time job as an interpreter.

His opinion which is fairly representative (he is Lloyds local representative in peace time) is quoted hereunder.

11) "By tradition, that of Sindaco is a honorary appointment

2. In how many cases has this difficulty arisen ?	-----
3. Do you consider that:	Yes
(a) the office of Sindaco should continue to be unpaid ?	
OR	
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office ?	"Expenses" only but see below.
OR	
(c) All Sindaci should be paid, regardless of their own means ?	NO

4. Any other observations:
- i) This matter has been discussed with the Prefect & several representative Sindaci of the Province, both men with titles and men of people. ²⁶⁸
 All agree that the fundamental principle that the Sindaco be unpaid for his work is a sound one and one on which, in the present condition after 20 years of misgovernment, depends the real strength of the last link in the chain of executive. To my knowledge there is only one case in the province where the Sindaco is too poor to be able to work unpaid & he, rather than desert his commune, has taken on a part-time job as an interpreter.
 His opinion which is fairly representative (he is Lloyds local representative in peace time) is quoted hereunder.
 - ii) "By tradition, that of Sindaco is a honorary appointment. The people of a community have always looked upon their Sindaco as one of their own, as their chief.
 The duty of Sindaco has always been that of governing and administering the community with the active collaboration of "assessori" and "consiglieri" and his duties were not taking up a great deal of his time, so that he could attend to his business, trade or profession.
 With the advent of "fascismo", assessori and consiglieri were done away with and the appointment of sindacos had to be sanctioned by the central Government and in good many cases a perfect outsider or an incompetent person were imposed as sindacos on communes. Hence, the post of sindaco became that of a salaried official and, as a matter of fact, in good many communes of Italy, sindacos were receiving a salary or an equivalent compensation.

With the fall of fascism, the old tradition should be revived and that of sindaco should remain an honorary appointment.

Under present circumstances, old conditions are revived and the question of compensating the sindaco should be discarded altogether.

In certain particular cases, however, that is when the collaboration of assessori is lacking and the work of the sindaco is extremely absorbing, should never be granted in the form of a salary, but issued as reimbursement of personal expenses or loss of personal profit."

iii) There seems thus to be some case for a form of reimbursement but just how this can be given is not easy to decide. In my opinion, the value of Sindaco of a large commune cannot be assessed at present at less than Lire 5000 a month. On the otherhand to grant the reimbursement on a time basis, would sound too like a salary & hence be repugnant to most. Further it would result in an influx of "careerists" seeking to combine a moderately well-paid office, with a chance to make money in other ways.

iv) I recommend therefore that Prefects be confirmed in their present power to make allotments as "expenses" to Sindaci who apply & that in no case shall such allotments be more than a total fixed sum per month.

The principle of such allotment should be for out-of-pocket expenses incurred as a direct result of work as Sindaco. This should include "time" when it is extra to the normal time spent by the Sindaco in work in the commune. It is of course appreciated that nearly all Sindaci have their own estate or business to look after so that when anything out of the ordinary has to be tackled, they do in fact have to spend more time away from their own work than they bargained for. Examples are:

- a. Attending meetings at the Provincial Capital.
- b. Accompanying AMG, Provincial, etc. officials on tours of inspection which may take them well outside their own commune.

Note. The same applies to dealings with Public Utility officials which cover large section of one or more provinces. e.g. Land Conservation & Watershed authorities.

There must be many other examples.

v) The office initiating this subject is of course aware that it is treated fully in the Fascist "Agenda del Podestà" (Dicia-

but just how this can be given is not easy to decide. In my opinion, the value of Sindaco of a large commune cannot be assessed at present at less than Lire 5000 a month. On the otherhand to grant the reimbursement on a time basis, would sound too like a salary & hence be repugnant to most. Further it would result in an influx of "careerists" seeking to combine a moderately well-paid office, with a chance to make money in other ways.

- iv) I recommend therefore that Prefects be confirmed in their present power to make allotments as "expenses" to Sindaci who apply & that in no case shall such allotments be more than a total fixed sum per month.

The principle of such allotment should be for out-of-pocket expenses incurred as a direct result of work as Sindaco. This should include "time" when it is extra to the normal time spent by the Sindaco in work in the commune. It is of course appreciated that nearly all Sindaci have their own estate or business to look after so that when anything out of the ordinary has to be tackled, they do in fact have to spend more time away from their own work than they bargained for. Examples are:

- a. Attending meetings at the Provincial Capital.
- b. Accompanying AMG, Provincial, etc. officials on tours of inspection which may take them well outside their own commune.

Note. The same applies to dealings with Public Utility officials which cover large section of one or more provinces. e.g. Land Conservation & Watershed authorities.

There must be many other examples.

- v) The office initiating this subject is of course aware that it is treated fully in the Fascist "Agenda del Podestà" (Dicias-settesima edizione). Paras entitled "L'indennità di carica" and "Indennità di trasferta" state the case generally in terms comparable with the above. In the table of "Diaria normale", expenses are graded according to the Class of the Commune concerned and appear to be the same for the mayor as for his secretary.

No mention seems to be made of expenses caused by necessary entertaining which in my opinion should be allowed to an official who serves the public honorarily. On the other hand, the prefect has a certain latitude in allotting reimbursement to Sindaci which in view of their varied circumstances seems all to the good.

Date 3 Oct.

Fr. Cum Smith H. W. J.

Provincial Commissioner

2022

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

AMG-L 3 No 127

(36B)

RETURN AS TO PAYMENT OF SINDACI

REGION

8

PROVINCE OF

LIVORNO

NO. OF COMUNES

36

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

No

2. In how many cases has this difficulty arisen?

None

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid?

yes

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?

yes

OR

(c) All Sindaci should be paid, regardless of their own means?

No

267

4. Any other observations: -

DATE

2 Oct. 44

John F. Halboon M.C.
Provincial Commissioner

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB-COMMISSION
AFO 394

RETURN AS TO PAYMENT OF SINDACI

REGION :- TOSCANA

PROVINCE OF :- GROSSETO

NO OF COMMUNES :- 24

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates.

NO.

2. In how many cases has this difficulty arisen ?.

NONE.

3. Do you consider that:-

(a) the office of Sindaco should continue to be unpaid ? See remarks below.

OR

(b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office ?.

OR

(c) All Sindaco should be paid, regardless of their own means ?.

NO

4. Any other observations:-

266

It is my opinion that the post should remain an unpaid one but that in exceptional circumstances payment by authorization of Prefettura should be allowed so as to open the post to anyone regardless of his financial means.

20 Oct 44.

R.A.B. HAMILTON, Lieut-Col.
Provincial Commissioner,
GROSSETO PROVINCE.

4/12
HEADQUARTERS
AMG FIFTH ARMY
APO 464 U.S. ARMY

29 OCT 1944

25th October 1944.

225/1

3892
SUBJECT: Payment of Sindaci.

TO : H.Q., A.C.C. - Local Government Sub-Commission.

Reference your ACC/4/12/Int. dated 20th October 1944, attached
is pro-forma as requested.

For the Commanding General:

D.R.B. Mynors
D.R.B. MYNORS,
Major, Scots Guards,
G-2 & 3.,
A.M.G. Fifth Army.

/hdp



265

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
FLORENCE PROVINCE

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 464

RETURN AS TO PAYMENT OF SINDACI

REGION	5 ARMY	PROVINCE OF	FIRENZE
	NO. OF COMUNES	49	
1.	Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?		NO
2.	In how many cases has the difficulty arisen?	--	
3.	Do you consider that: -		
	(a) The office of Sindaco should continue to be unpaid?	NO	
	OR		
	(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	NO	
	OR		
	(c) All Sindaci should be paid, regardless of their own means?	YES	
4.	Any other observations: -		264

It is felt that, unless provision is made for the office of Sindaco to be a paid one, the result may be that only rich people will be appointed to these posts.

There is some evidence that in some Communes socialist and communist Sindaci have been subsidized.

It is felt that there should be an open payment

RETURN AS TO PAYMENT OF SINDACI

REGION 5 ARMY

PROVINCE OF FIRENZE

NO. OF COMMUNES 49

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	NO
2. In how many cases has the difficulty arisen?	--
3. Do you consider that: - (a) The office of Sindaco should continue to be unpaid? OR (b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office? OR (c) All Sindaci should be paid, regardless of their own means?	NO YES

264

4. Any other observations: -

It is felt that, unless provision is made for the office of Sindaco to be a paid one, the result may be that only rich people will be appointed to these posts.

There is some evidence that in some Communes socialist and communist Sindaci have been subsidized.

It is better that there should be an open payment rather than the Sindaci should be tempted to supplement their resources by methods perhaps not wholly legal.

R. L. Rolph

RALPH L. ROLPH

HEUT. COL. R. E.

(PROVINCIAL COMMISSIONER, RET.)
FLORENCE PROVINCE

DATE 2nd. 10. 44

4/12
TO : HQ ACC Local Government Sub Commission ✓ 34

3890
FROM : HQ AMG/ACC Abruzzi-Marche Region

SUBJECT : Payment of Sindaci

REF : R5/514/17

DATE : 27 October 1944

12 OCT 1944

23 OCT 1944

A. C. C.

Ref your ACC/4/12/Int dated 20 October 44.

Herewith proforma completed for the Provinces of Chieti
Pescara and Teramo.

Also enclosed copy of letter received from P.C. Chieti
Pescara and Teramo Provinces forwarded for your information
please.

FOR REGIONAL COMMISSIONER :

M. L. J.
S. PIERCE
Lt. Colonel 263
R.P.S.C.

8582

C O P Y

344

SUBJECT:- Payment of Sindaci

CPT/20

TO:- HQ AMG/ACC Abruzzi-Marche Region

24 Oct 44

FROM:- P.C. CHIETI, PESCARA & TERAMO

1. Ref your RS/514/17 dated 11 Oct 44, herewith proforma as requested.

2. It will be observed that my remarks on each proforma are not consistent as regards the three Provinces. This is because in each case I have expressed the views of each of my Provincial Officers.

3. There does appear, however, some justification for payment to be made to Sindaci in cases where they could not otherwise afford to accept the office, otherwise the office is limited to wealthy men or gives rise to corruption. This applies particularly in the case of the larger Communes.

262

(Signed) ????????

Major,
Provincial Commissioner,
ACC CHIETI, PESCARA &
TERAMO PROVINCES.

CHIETI
RP

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

343

RETURN AS TO PAYMENT OF SINDACI

REGION

5

PROVINCE OF

CHIETI

NO. OF COMMUNES

99

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

No

2. In how many cases has this difficulty arisen?

Negligible

3. Do you consider that: -

Yes

(a) the office of Sindaco should continue to be unpaid?

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?

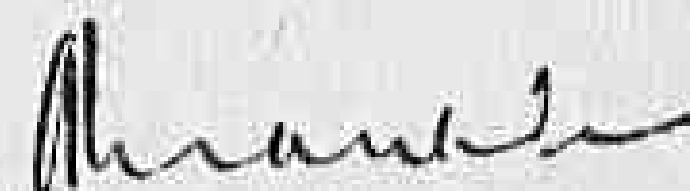
OR

(c) All Sindaci should be paid, regardless of their own means?

4. Any other observations: - The above observations apply only to the Province of CHIETI, where conditions are rather different to those in the other Provinces under my control.

261

DATE

23 Oct 44


Major

Provincial Commissioner

2035

340

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACO

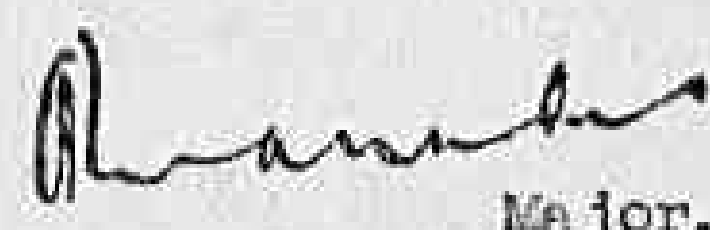
REGION 5 PROVINCE OF PESCARA

NO. OF COMUNES 42

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Yes
2. In how many cases has this difficulty arisen?	About 6
3. Do you consider that: -	
(a) the office of Sindaco should continue to be unpaid?	-
OR	
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	Yes
OR	
(c) All Sindaci should be paid, regardless of their own means?	-

4. Any other observations: - Especially in devastated areas a Sindaco must work long hours. AMG gives him many new and sometimes difficult responsibilities. To be in a position to insist on full, undivided attention to public duties on the part of a Sindaco, AMG should see that those whose duties are "full time" received a living wage at least. 260
Most difficulties have arisen in retaining officials rather than getting them to undertake the work originally.

DATE 23 Oct 44


Major,
Provincial Commissioner

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

34D

RETURN AS TO PAYMENT OF SINDACI

REGION

5

PROVINCE OF

TERAMO

NO. OF COMMUNES

45

- | | |
|--|--|
| 1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates? | Yes, especially in the bigger Communes. |
| 2. In how many cases has this difficulty arisen? | About 6 |
| 3. Do you consider that: -
(a) the office of Sindaco should continue to be unpaid?
OR
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?
OR
(c) All Sindaci should be paid, regardless of their own means? | No. It should be paid in the bigger Communes

Yes.

No. Only in the bigger ones. |
| 4. Any other observations: - Considered that being unpaid limits the office to wealthy men or gives rise to corruption. Difficulty has arisen in the Commune of TERAMO. Sindaco is well accepted by the people but is a poor man. | |

DATE

23 Oct 44

A. Miranda
Major,
Provincial Commissioner

RRT.

Although the figures may be considered to speak for themselves I'm not satisfied that a particularly convincing case has been made out to justify us approaching the H. Govt.

The returns are, in complete anyway and it is by now its unwise to act on limited information. For all we know the people who have been too indifferent to reply may be opposed to intervention.

HEADQUARTERS
ALLIED CONTROL COMMISSION
LOCAL GOVERNMENT SUB COMMISSION
AFO 394

ACC/4/12/LG

26 October 1944

SUBJECT : Payment of Sindaci

TO : Col. R. G. B. SPICER

From : Capt. Vernon LEWIS

1. I attach a table showing the 10 replies to the proforma issued to Provinces relative to the above.

2. It is unfortunate that complete replies have not been forthcoming but I make the following comments on the information available.

(1) Question 1. Note that in half the replies no difficulty has been experienced. (This also applies to Grosseto although they consider payment should be made). This is consistent with the report of PC's on many tours when this S-C has been repeatedly told that no difficulty arose,

ii) Question 2. 30 instances only are given out of 467 Communes - under 7%.

iii) Question 3. (a) Observe 2 out of 10 definitely opposed (See proforma 257 for reasons),

(b) and (c) The reasons of those favouring some form of payment include inability to give the time, lack of private means, desire to get and retain the best men, discourage dishonesty *etc.*

One, whilst approving the necessity, considers the voluntary system should where possible be supported,

Of the 3 American PC's (all of whom favour payment) one refers to the American system whereby Mayors are paid a salary. This differs substantially from the British arrangement under which mayors are given a salary to cover the expenses incurred in the actual discharge of the duties of office. Such payment is not personal to the Mayor and in no sense represents a source of financial livelihood.

One PC favouring payment urges that it should come from State and not Communal funds.

Vernon Lewis Capt.

W.V.M. LEWIS
Captain
Local Government Sub-Commission

EXHIBIT "A"

PAYMENT OF SINDACI

Province	Number of Communes	Question 1	Question 2	(a)		
		Has the fact that Sindaci are unpaid caused any difficulty in obtaining suitable candidates	In how many cases has difficulty arisen	Do you consider Sindaci should remain unpaid	OR	(Sindaci sh payment wh (could not (afford to
Reg IV	(Viterbo	58	Yes	4 (known)	--	Y
	(Rieti	65	Not Generally	2	--	Y
	(Terni	30	Yes	1	--	Y
Reg V	(Aquila	103	No	None	--	
	(Chieti	--	--	--	--	
	(Pescara	--	--	--	--	
	(Teramo	--	--	--	--	
	(Ascoli	72	No	None	Yes	
Reg VII	(Macerata	56	No	None	Yes	
	(Grosseto	24	No	2	--	Y
	(Siena	--	--	--	--	
5 Army	(Livorno	--	--	--	--	
	(Pistoia	21	Yes	14	--	
	(Pisa	38	Yes	7	--	Y
8 Army	(Firenze	--	--	--	--	
	(Perugia	--	--	--	--	Y
	(Arezzo	--	--	--	--	Y
	(Ancona	--	--	--	--	Y
8 Army	(Pesaro	--	--	--	--	Y
		467		30	2	

74% of total

2041

EXHIBIT "A"

PAYMENT OF SINDACI

<u>Question 1</u> the fact that Sindaci unpaid caused any difficulty in obtaining table candidates	<u>Question 2</u> In how many cases has difficulty arisen	(a) Do you consider Sindaci should remain unpaid	OR	(b) Sindaci should receive payment where they could not otherwise (afford to accept the office)	OR	(All Sindaci should be paid regardless of their own means
Yes	4 (known)	--		Yes		--
Not Generally	2	--		Yes		--
Yes	1	--		Yes		--
No	None	--		--		Yes
--	--	--		--		--
--	--	--		--		--
--	--	--		--		--
No	None	Yes		--		--
No	None	Yes		--		--
No	2	--		Yes		--
--	--	--		--		--
--	--	--		--		--
Yes	14	--		--		Yes
Yes	7	--		Yes		--
--	--	--		--		--
--	--	--		Yes		--
--	--	--		Yes		--
--	--	--		Yes		--
--	--	--		Yes		--
	<u>30</u>	<u>2</u>		<u>6</u>		<u>2</u>
4-5-60 S. J. J.	7-14-60 S. J. J.					

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION

5

PROVINCE OF

AQUILA

NO. OF COMMUNES

103

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

No

2. In how many cases has this difficulty arisen?

None

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid?

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?

OR

(c) All Sindaci should be paid, regardless of their own means?

255

✓

4. Any other observations: -

I feel that public officials should be paid a sufficient salary - so that they may devote their full time to their office - without financial worry.

DATE

12/04/44

John F. Stebbins
Provincial Commissioner
Major-Int. - L'Aquila

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION 5 PROVINCE OF ASCOLI
NO. OF COMMUNES 72

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	<u>No.</u>
2. In how many cases has this difficulty arisen?	<u>None</u>
3. Do you consider that: - (a) the office of Sindaco should continue to be unpaid? OR (b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office? OR (c) All Sindaci should be paid, regardless of their own means?	<u>Yes</u> <u>-</u> <u>-</u> <u>254</u>

4. Any other observations: -

I am told that in the few cases where Sindaci have been paid in the past, they invariably proved unsatisfactory.

DATE 14 October '44

Carlo Ruffini
Provincial Commissioner

2044

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION 5 PROVINCE OF MACERATA
NO. OF COMMUNES 56

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	No
2. In how many cases has this difficulty arisen?	/
3. Do you consider that: -	
(a) the office of Sindaco should continue to be unpaid?	Yes
OR	
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	No
OR	
(c) All Sindaci should be paid, regardless of their own means?	No 253

4. Any other observations: -

If the Giunta Municipale function properly there is no reason why the Sindaci should not be State Employees but if the Giunta do not carry out their duties scrupulously it is necessary to have a local man as Sindaco. If the practice were adopted of paying Sindaci it would probably give rise to undesirable competition for the position.

L.H. Dunning Mayor RA

DATE 17th October 1943

Deputy Provincial Commissioner

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

21

RETURN AS TO PAYMENT OF SINDACI

REGION 5 ARMYPROVINCE OF PISANO. OF COMMUNES 38

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Yes.
2. In how many cases has this difficulty arisen?	7
3. Do you consider that: - (a) the office of Sindaco should continue to be unpaid? OR (b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office? OR (c) All Sindaco should be paid, regardless of their own means?	No. Yes 252 No

4. Any other observations: - Under present conditions, when the only

candidates for the office of Sindaco are men without private means the payment of a salary is essential, not only to get the best suited for the post but to keep the danger of dishonesty down to a minimum. The question as to the possibility of the Government paying salaries has been raised in 15 cases. In other cases the working-class Sindaco has expressed a desire to go back to his normal salaried job, and the land owner has stated that he is neglecting his land because he has to spend too much time in the office. Unless salaries are paid in necessitous cases we shall lose many of the Sindaco we have and shall have much difficulty in replacing them.

DATE 29th September, 1944.

W. Walters
Provincial Commissioner

3841
4/12
(26)
TO : Local Government Sub-Commission ACC.HQ.
FROM : AMG/ACC. HQ. Abruzzi-Marche Region.
SUBJECT : Payment of Sindaci.
REF : R5/5I4/17
DATED : 23 October 1944.

- P25
1. Reference your ACC/4/12/INT dated 20 Oct 44.
2. Herewith proforma completed for the Provinces of Ascoli Aquila and Macerata.
3. Chieti have not yet returned the form, they have been requested to return it immediately.

FOR THE REGIONAL COMMISSIONER :

S. Pickering
S. PICKERING
Lt. Colonel
R.P.S.O.



251

4074

HEADQUARTERS
ALLIED CONTROL COMMISSION
LOCAL GOVERNMENT SUB COMMISSION
APO 394

AGC/4/12/Int.

20 October 1944

SUBJECT : Payment of Sindaci
TO : Distribution below

Reference my letters of 23 September and 7 October it
is requested that the proforma may be returned as soon as possi-
ble.

250

R. G. B. SPICER
Colonel
Director
Local Government Sub Commission

Distribution

RC. Abruzzi - Marche Region - for Aquila - Chieti
Pescara - Teramo - Ascoli and Macerata
RC. Toscana Region - for Grosseto - Siena and Livorno
SCAO-5th Army - for Firenze.

8756

4/12

Local Govt
S/C (24)Subject: Payment of Sindaci.

AGC Eighth Army Rear.

CA/14

13 Oct 44.

1 OCT 1944

HQ Allied Control Commission,
Civil Affairs Section.
(attention Local Government Sub-Comm.)

P.18.

1. Reference your AGC/4/12/14 of 7 Oct 44. Your letter of 23 Sep 44 mentioned therein was never received by this HQ. Please send copy thereof.

J. M. Whalen
Captain,
S.F.C.
for Group Captain,
Officer Commanding,
AMC EIGHTH ARMY.

249

Further copies forwarded 18/10/44 JFW.



2040

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LAZIO UMBRIA REGION
APO 394

Local Post 23
51

412

R/ 5542

13 OCT 1944

12 October 1944

SUBJECT: Payment of Sindaco

TO : HQ Allied Control Commission
For local Government Sub-Commission

Reference your ACC/4/12/24 dated 7 Oct., we enclose completed
pro-forma from Viterbo.

For the Regional Commissioner: *V. Bonham-Carter*
A.D. BONHAM-CARTER
Lt Colonel
Executive Officer (Provinces)

RECEIVED
12 OCT 1944
A.C.C.

HEADQUARTERS
REGION VIII (TUSCANY)
ALLIED MILITARY GOVERNMENT

3 - OCT 1944

File Ref : RVIII/1410.

SUBJECT : *Return as to payment of Sinduci*
TO : *Interior Sub Commission H.Q. A.C.C.*

WITH THE REGIONAL FINANCE OFFICER'S COMPLIMENTS



Enc. 1. Return from P.L. Pistoria Province 247



To Interior Sub Commission, A.C.C. HQ.
Per. Reg. Comm. Reg. Tra.

RECORDED

ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACO

REGION

8

PROVINCE OF

GROSSETO

NO. OF COMMUNES

24

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

No.

2. In how many cases has this difficulty arisen?

2/24.

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid?

No.

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?

Yes

OR

(c) all Sindaci should be paid, regardless of their own means?

No.

4. Any other observations: -

Reserve as much as possible the voluntary, unpaid status of the Sindaco, but by allowing payment as in (b) above open the post to anyone regardless of his financial condition.

W. H. ... 246

22
8 - OCT 1944

RECORDED

7 OCT 1944

A.C.

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	No.
2. In how many cases has this difficulty arisen?	2/24.
3. Do you consider that: - (a) the office of Sindaco should continue to be unpaid? OR (b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office? OR (c) all Sindaco should be paid, regardless of their own means?	No.
4. Any other observations: -	Yes
<i>Preserve as much as possible the voluntary, unpaid status of the Sindaco, but try allowing payment as in (b) above open the post to anyone regardless of his financial condition.</i> <i>W Hamilton 12³⁴⁶ P.C. Veneto Province.</i>	
DATE <u>30.9.44</u>	Provincial Commissioner

365
4/12 Local Post P. C.
HEADQUARTERS
AMG FIFTH ARMY
APO 464 U.S. ARMY

(21)
OCT 1944

2nd October 1944.

225/1

SUBJECT: Payment of Sindaci.

TO : HQ., A.C.C. - Interior Sub-Commission.

Enclosed herewith is proforma in respect of Pisa Province as called for in your letter ACC/4/12/Int of 23rd September.

The only comment I wish to make is that Lt. Colonel Walters has had considerable ^{experience} as a Provincial Commissioner and his opinions therefore deserve careful consideration.

For the Commanding General:

E. B. Mayne

E.B. MAYNE,
Colonel, U.D.F.,
Chief of Staff,
A.M.G. Fifth Army.

/hdp



245

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

1710R Fw.
3 OCT 1944

RETURN AS TO PAYMENT OF SINDACI

REGION 5 ARMY

PROVINCE OF PISTOIA

NO. OF COMMUNES 21

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates? YES

2. In how many cases has this difficulty arisen? In 15 communes at present under my direction, 1 Sindaco is actually financially capable of giving enough time to the job to make for efficient administration.

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid? NO

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office? NO discrimination is desirable.

OR

(c) All Sindaci should be paid, regardless of their own means? YES

244

4. Any other observations: - Even in prosperous U.S.A. Mayors are given normally some salary in communities of considerable size. It is apparent in Italy that Sindaci could be obtained of a better type if they were paid and therefore could be held better responsible for efficiency.

DATE 2 October 1944.

August Bratney
Provincial Commissioner
Pistoria

4/12.
ALLIED MILITARY GOVERNMENT
Rieti - Terni
Provinces

27 September 44

SUBJECT : Payment of Sindaci

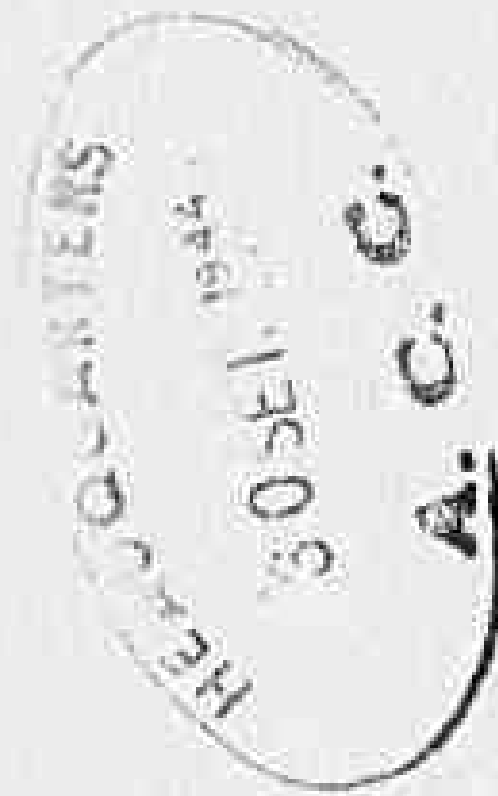
TO : AGO Interior Sub Commission APO 394.

THRU : HQ AMG Lazio Region

Reference is made to letter 23 Sept 44 AGO/4/12/Int on above noted subject. Return requested therein inclosed.

For the Provincial Commissioner

Huston D. Crippen
Huston D. Crippen, Major AUS
CAO Rieti



243

2056



HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

Ex C (Rural)

20A

RETURN AS TO PAYMENT OF SINDACI

REGION LAZIO-UMBRIA

PROVINCE OF VITERBO

NO. OF COMUNES 58

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	YES
2. In how many cases has this difficulty arisen?	4 (TO MY KNOWLEDGE)
3. Do you consider that: -	
(a) the office of Sindaco should continue to be unpaid?	No
OR	
(b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office?	YES
OR	
(c) All Sindaco should be paid, regardless of their own means?	?

4. Any other observations: -

Good

WE ARE ACCEPTING RESIGNATIONS OF A FEW MEN WHO CANNOT AFFORD TO CONTINUE AS SINDACI AND REPLACING THEM WITH LESS DESIREABLE MEN. ²⁴² IT IS VERY DESIREABLE THAT ~~THEY~~ ^{SUCH MEN} BE PAID. IT MAY BE WISE TO PAY ALL IN ORDER TO BE FAIR AND TO BE ABLE TO DEMAND SERVICE. BUT IT IS URGENT THAT THE FUNDS BE FROM THE STATE AND NOT LOCAL TAX FUNDS.

DATE OCT. 3 1944

(over)

Capt. Wendell Phillips
Provincial Commissioner

IT HAS BEEN FOUND IN SOME INSTANCES
THAT EVEN RICH MEN CANNOT AFFORD TO
GIVE THE TIME NOW NECESSARY AND THUS
NEGLECT THEIR OWN AFFAIRS. EVEN FOR
THEM COMPENSATION MAY BE JUSTIFIED.
W.E.P.

2056

785021

HEADQUARTERS

ALLIED CONTROL COMMISSION

INTERIOR SUB COMMISSION

APO 394

TO: Interior Sub
Commission AC.C.

Copy to: Lazio Region.

4/12 Local Unit S.C.

23 Sept. 1944
ACC/4/12/Int.

RETURN AS TO PAYMENT OF SIADACI

9 OCT 1944

REGION IV

Province of TERNI

NO. OF COMMUNES 30

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Yes
2. In how many cases has this difficulty arisen?	One
3. Do you consider that: - (a) the office of Sindaco should continue to be unpaid? OR (b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office? OR (c) All Sindaci should be paid, regardless of their own means?	=====
4. Any other observations: -	Yes =====

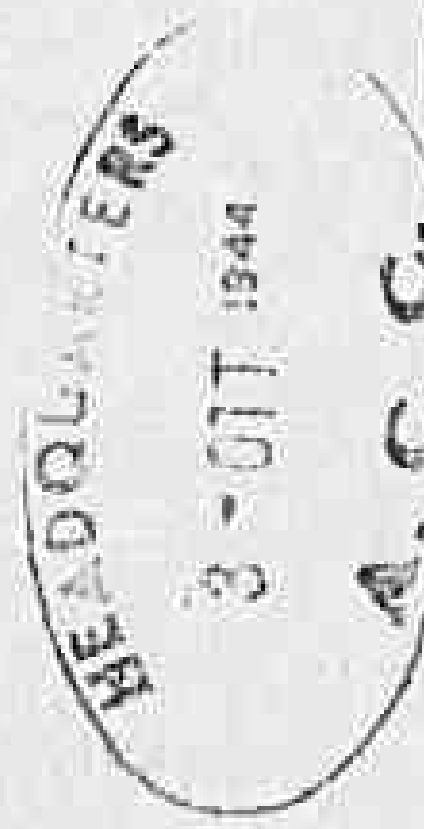
241

(c) Seems the obvious course to us, but Italians feel that it

REGION IVProvince of TERNINO. OF COMMUNES 30

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	Yes
2. In how many cases has this difficulty arisen?	One
3. Do you consider that: - (a) the office of Sindaco should continue to be unpaid? OR (b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office? OR (c) All Sindaci should be paid, regardless of their own means?	=====
4. Any other observations: -	241

(c) Seems the obvious course to us, but Italians feel that it would lower the dignity of the appointment, and that in all needy cases, a salary should be given under the heading of "Expenses".

DATE 26 / 9 / 44.

Provincial Commissioner

4/12

19

SUBJECT : NOTES OF INTERVIEW between Col. SPICER and His Excellency
BERUTTI at the Ministry on 3 October,

Also present : - Capt. Vernon Lewis
Interpreter : Signor Mondiano.

Prefects

1. Col. Spicer referred to the Ministry's letter of 2 October containing 4 nominations for Prefects of forwarded provinces (File 4/22).
2. These names includes Speciale and Pascucci. These two had already been disapproved and the decision conveyed to the Ministry by letter.
3. Approval cannot be given for these 2 in any circumstances for reasons given on the letter to which we repeated.
4. Berutti explained that he had not received the letters in 2 above otherwise the letter under discussion would not have been written (See letter 3 October file 4/22 setting out above).

5. Payment of Sindaci :

Col. Spicer referred to the point frequently made by AMO Officers that they were unable to obtain the right type of men to serve as Sindaci owing to their inability to give the time involved from their own work. Col. Spicer appreciated the legal position and the attitude of the Government which had been clearly expressed against payment in the past. Berutti was alive to the problem and stated that the Ministry had agreed to pay salaries in isolated and exceptional cases. At Col. Spicer's request he agreed to consider the matter in the light of emergency conditions and as a temporary measure. Col. Spicer did not expect his reply at the interview and it was arranged that after Berutti has had an opportunity of considering the position fully he would discuss it again with Col. Spicer.

HEADQUARTERS
ALLIED CONTROL COMMISSION
LOCAL GOVERNMENT SUB COMMISSION
AFD 394

18

ADG/12/11

7 October 1944

SUBJECT: Payment of Rindani

TO : Distribution below

Reference my letter of 23rd September, it is requested that the pro-
forma may be returned as soon as possible.

✓
R. C. R. STUBBS
Colonel
Director
Local Government 7/11

DISTRIBUTION:

- AC, Lazio Region - for Viterbo only
- IG, Abruzzo-Marche Region - for Aquila, Chieti,
Pescara, Teramo, Ascoli,
and Macerata
- IG, Toscana Region - for Grosseto, Siena, and Livorno
- SCAG 5th Army - for Florence only
- SCAG 6th Army - for Perugia, Arezzo, Ancona, and Pesaro

WHL/12/11

2062

Declassified E.O. 12356 Section 3.3/NND No.

785021

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION

4

PROVINCE OF

RIETI

VITERBO

NO. OF COMUNES

65

57

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

Not
generally

2. In how many cases has this difficulty arisen?

In 2 instances

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid?

OR

(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?

OR

(c) All Sindaci should be paid, regardless of their own means?

Considered this
preferable

4. Any other observations: -

Reference 3 (b): There are many younger men in the smaller Comunes who are good Sindaci material but who are not able to contribute their service without compensation. 238

DATE 28 SEPT 44

Hester O. Apple

for

Provincial Commissioner

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

ACC/4/12/Int

23 September 1944

SUBJECT: Payment of Sindaci

TO : See Distribution below.

1. It has occasionally been represented to this Sub-Commission that suitable candidates for the office of Sindaco are sometimes not forthcoming because the office is an honorary one. In the present condition of Italy, the office makes much greater demands upon the time of its holder than it used to do, and the best type of man, it is sometimes alleged, cannot afford it.
2. It is a fundamental principle in Italian local government that the Sindaco shall serve the people without reward. Nevertheless, the exceptional circumstances of the times may justify a departure from this principle if there were sufficient evidence to warrant it.
3. Any arrangements for the payment of Sindaci would, of course, have to be made in agreement with the Italian Government. Before going into the matter further and approaching the Government, this Sub-Commission is anxious to ascertain what volume of evidence there is on the point.
4. For this purpose, a short pro-forma has been prepared which I would ask you to forward to your Provincial Commissioners for completion, and return to this office through you. The pro-forma has been kept as short and simple as possible, and has been drafted so as to give Provincial Commissioners as little trouble as possible in completing it. A copy of the pro-forma is accordingly enclosed for each of the provinces in your region or area which are under AMG control. A copy of this letter has been attached to each pro-forma.
5. When returning these pro-formas, any comments you may care to make in a covering letter would be greatly appreciated.

R. G. D. SPIER
Colonel
Director
Interior Sub-Commission

DISTRIBUTION:

RY, Region IV - for VITERBO, RIETI, TERNI
RC, Region V - for AQUILA, CHIETI, PESCARA, TERAMO, ASCOLI, MACERATA
RC, Region VIII - for GROSSETO, SIENA, LIVORNO
SCAO, 5th Army - for PISA, FIRENZE
SCAO, 8th Army - for FLORENCE, AREZZO, ANCONA, PESARO

CGRW/jet

Reminders sent 7/10/44 Tel Page 18.

2106
2107
2108
2109
2110

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

RETURN AS TO PAYMENT OF SINDACI

REGION _____

PROVINCE OF _____

NO. OF COMMUNES _____

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?

2. In how many cases has this difficulty arisen?

3. Do you consider that: -

(a) the office of Sindaco should continue to be unpaid?

OR

(b) Sindaco should receive payment in cases where they could not otherwise afford to accept the office?

OR

(c) All Sindaco should be paid, regardless of their own means?

236

4. Any other observations: -

DATE _____

Provincial Commissioner

(16)

DRAFT

ACC/14/12/Int

22 September 1944

SUBJECT: Payment of Sindaci

TO : See Distribution Below

1. It has occasionally been represented to this Sub-Commission that suitable candidates for the office of Sindaco are sometimes not forthcoming because the office is an honorary one. In the present condition of Italy, the office makes much greater demands upon the time of its holder than it used to do, and the best type of man, it is alleged, cannot afford it.
2. It is a fundamental principle in Italian local government that the Sindaco shall serve the people without reward. Nevertheless, the *very* exceptional circumstances of the times might well justify a departure from this principle if there were sufficient evidence ~~that it is warranted~~ ^{to} *sometimes* ~~it~~.
3. Any arrangements for the payment of Sindaci would, of course, have to be made in agreement with the Italian Government. Before going into the matter further and approaching the Government, this Sub-Commission is anxious to ascertain what value of evidence there is on the point.
4. For this purpose, a short pro-forma has been prepared which I would ask you to forward to your Provincial Commissioners for completion, and return to this office through you. The Pro-forma has been kept as short and simple as possible, and has been drafted ~~with a view to causing~~ ^{so as to give} Provincial Commissioners as little trouble as possible in completing it. A copy of the pro-forma is accordingly enclosed for each of the provinces in your region ^{or area} which are under AIC control. A copy of this letter has been attached to each pro-forma.
5. When returning these pro-formas, any comments you may care to make in a covering letter would be greatly appreciated.

✓ R. G. B. SPICER
MTC

235

DISTRIBUTION

RC, Region IV - for VITERBO, RIETI, TERNI
 RC, Region V - for AQUILA, CHieti, PESCARA, TERAMO, ASCOLI, MACERATA.
 RC, Region VIII - for GROSSETO, SIENA, LIVORNO.
 SCAC, 5th Army - for PISA, FIRENZE
 SCAC, 8th Army - for PERUGIA, AREZZO, ANCONA, PESARO

2066

(15)

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION

RETURN AS TO PAYMENT OF SINDACI

REGION. PROVINCE OF

NO. OF COMMUNITIES →

1. Has the fact that the office of Sindaco is unpaid caused any difficulty in obtaining suitable candidates?	
2. In how many cases has this difficulty arisen?	
3. Do you consider that : -	
(a) the office of Sindaco should continue to be unpaid?	
OR	
(b) Sindaci should receive payment in cases where they could not otherwise afford to accept the office?	
OR	
(c) All Sindaci should be paid, regardless of their own means?	

234

4. Any other observations: -

DATE.

Provincial Commissioner

Notes for Pro-forma as to Payment of Sindaci

(14)

<u>Region</u>	<u>Province</u>	<u>No. of Communes</u>	
<u>IV</u>	Viterbo	59	
4 Provinces	Rieti	65	
	Terni	30	
	* Perugia	59	
<u>V</u>	Aquila	103	
8 Provinces	Chieti	99	
	Pescara	42	
	Teramo	45	
	Ascoli	72	
	Macerata	56	
	* Ancona	43	
	* Pesaro.	59	
<u>VIII</u>	Grosseto	24	
6 Provinces	Siena	36	233
(including Lucca,	Livorno	19	
Pistoia + Arezzina)	* Pisa	38	
	* Firenze	49	
	* Arezzo	38	
<u>18</u>			

* = Provinces under Army Control at this date.

21/9/44.

egh

HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

ACC/1/12/Int

19 September 1944

SUBJECT: Payment of Sindaci

TO : Vice President, Administrative Section

1. I refer to your letter of the 14th September, 9/5B/A3 and report as follows:
2. Under the Italian law, the payment of a salary to a Mayor is not permissible. This applied both to the "Podesta" of the Fascist regime and to the "Sindaco" under the previously existing democratic system, the pattern of which is being reviewed.
3. Although non-salaried, a Mayor (whether a Sindaco or Podesta) was and is entitled to various allowances, e.g. travelling and other expenses. I do not have full details of the amounts, but they are "allowances" and insufficient for a livelihood.
4. The present subject of salary first arose in Sicily where it was considered necessary to place the Mayor in an independent financial position for performing a full time job. In November last, Regional Order 34 provided that each Mayor (Sindaco) was to be paid an honorarium from communal funds equal in amount to the salary of the Communal Secretary plus 30%.
5. On the restoration of Sicily such payments were discontinued by the Italian Government.
6. In May last, I had occasion to go into the point when it was represented to me by AMG officers in the field that it was not possible to secure the right type of men to serve as Sindaco as they frequently could not afford to leave their business to give the time required for the civic duties (if they were to be performed properly) and that, in the best interests of the rehabilitation of administration, they should be paid.
7. I invited the views of the Minister of Interior, pointing out that if the arrangements were made, a Mayor could still refuse payment if he so desired.
8. In his reply, the Minister stated "... it is traditional in the Italian Administrative system for the Mayor to serve gratuitously. This tradition the Italian Government does not intend to break by accepting the general principle that this office should call for a remuneration." He also mentioned that communal

13A

- 2 -

funds could not afford the additional expense these days. (Incidentally, I do not think the second point is well-founded.)

9. I personally agree that, if necessary, a Mayor should be paid but in view of the clear expression of Government policy, on that point, which is not unimportant in the Italian system, I took the matter no further.

10. The foregoing relates to the Mayor (Sindaco) as ordinarily understood who with the Giunta Comunale are responsible for communal government. It should be borne in mind, however, that under Italian law, where the system of a local government does not exist or otherwise incapable of acting, it is possible to appoint a "Commissario Prefettizio". This is a Prefectural appointment and the person concerned discharged the duties of Mayor and is in effect a "town manager". He can properly be paid a salary. His function, however, must be distinguished from the position of Sindaco, who as above stated, acts with the Giunta of local residents over which he presides.

11. With regard to the suggestion you make as to an allowance system as opposed to "salary", I do not know whether there is any Italian provision whereby the existing arrangements referred to in 3 above could be legally increased to provide a sufficient income.

12. It is clear that any such arrangement (whether for allowance or salary) should be agreed by the Italian Government. In addition to the correspondence quoted they have, in my routine contacts, expressed themselves strongly averse to the idea.

13. Although AMG have often urged (and I do not question their advice) that payment is necessary, it is worthy of mention that on many of this Department's tours we have, on the other hand, been repeatedly informed that there is no difficulty in getting men to serve as Sindaci - the only difficulty being in securing the right type.

14. I would suggest:

- (i) That steps be taken by this Sub-Commission to ascertain the strength of the request and the necessity for payment by a short inquiry to all Regional Commissioners (or down to FGA, if thought necessary).
- (ii) If the information obtained from their experience so indicates, I should take the matter up again with the Ministry with a request for them to suggest ways and means which would be suitable to them in view of present day circumstances.

231

R. G. B. Spicer

R. G. B. SPICER
Colonel
Director
Interior Sub-Commission

4/12
HEADQUARTERS
ALLIED CONTROL COMMISSION
AEO 394
ADMINISTRATIVE SECTION

SEP 1944

(12)

9/5B/AS

14 Sept 1944

SUBJECT : Sindaci.

TO : Interior Sub-Commission. ✓

One or two officers in the field have suggested that a number of Sindaci are suffering great hardships through the position being non salaried.

The idea of paying Sindaci raises a problem of obvious magnitude and may be impracticable but possibly a scheme of payment for "out of pockets or hardship money" or some similar idea could be worked out.

At any rate the matter seems to be of sufficient importance to warrant a preliminary examination and report by you.

G. R. Upjohn

G. R. UPJOHN Brig
V.P. Admin Section

Ext 425
GCU/jwf

230

Illegale illustrative di legge e giurisprudenza
al Bilancio Comunale
 Indennità for expenses of service the Podestà and Vice-Podestà

In this matter the Unified Text of the Communal and Provincial Law contains the following dispositions:

Art. 40. The office of the Podestà, Vice Podestà and of the consultore municipale (Communal Alderman) are to be performed gratis.

In absolutely exceptional cases which must be compatible with the financial conditions of the body the Prefect is entitled to assign an indemnity for expenses of service to the Podestà and Vice-Podestà after having got the approval of the Ministry of Interior which ~~expenses~~ will be charged to the balance of the commune.

The indemnity once approved has an obligatory character.

The indemnity is subject to the two reductions of 12%, totalmente 22.56%, if it is assigned before the date of the decrees concerning to these reductions; the reductions will not be made if the indemnity is assigned after the publication of these decrees because it will be understood that the amount of the indemnity has been reduced in correspondent manner at its approval. (Circular letter of the Capo di Governo dated Dec. 5th, 1930 No. 120650 about the reduction of 12%; See general notes III.) The indemnity is not subject to the increase paid to the wages (salaries) of the employees.

The purser is discharged of the correspondent amount of indemnity for expenses of the Podestà in conformity with the return for expenses regularly approved without the necessity of presentation of the prefectural decree of concession which will not concern the reports between purser (tesoriere) and commune. (C.G. July 30th, 1933).

229

Reimbursement of necessary expenses for the communal administrators.

The fact that the offices of Podestà, Vice-Podestà and consultore (Art. 40 L.C.P.) will be performed gratis does not exclude the reimbursement of the necessary expenses. In this matter the Unified Text of the Communal and Provincial Law gives

interior which ~~may~~ will be charged to the balance of the commune.

The indemnity once approved has an obligatory character.

The indemnity is subject to the two reductions of 12%, totaling 22.56%, if it is assigned before the date of the decrees concerning these reductions; the reductions will not be made if the indemnity is assigned after the publication of these decrees because it will be understood that the amount of the indemnity has been reduced in correspondent manner at its approval. (Circular letter of the Cajo di Governo dated Dec. 5th, 1930 No. 120650 about the reduction of 12%; See general norms III.) The indemnity is not subject to the increase paid to the wages (salaries) of the employees.

The purser is discharged of the correspondent amount of indemnity for expenses of the Podestà in conformity with the return for expenses regularly approved without the necessity of presentation of the prefectural decree of concession which will not concern the reports between purser (tesoriere) and commune. (C.G. May 30th., 1939).

229 . Reimbursement of necessary expenses for the communal administrators.

The fact that the offices of Podestà, Vice-Podestà and consoliore (Art. 40 I.C.P.) will be performed gratis does not exclude the reimbursement of the necessary expenses. In this matter the Unified Text of the Communal and Provincial Law gives the following regulations:

Art. 11. The fact that the offices will be performed gratis does not exclude the reimbursement of the expenses which the official himself is compelled to spend for performing his functions.

Necessary expenses are those which will be spent exclusively for the performance of the functions and which are not to avoid without damage for the respective body and which are within absolutely indispensable limits. For the reimbursement of these expenses the respective documents must be produced. The reimbursement is subject to the approval of the Prefect.

No indemnity will be paid to the communal administrators when they go to the seat of the commune provided that there is not the question of persons who administer more than one commune in conformity with Art. 38 of the Unified Text of the Communal and Provincial Law; in this latter case the reimbursement of these expenses will be admitted.

Travelling-Indemnity of the Podestà or the Commissario Prefettizio administering the Commune for the performance of special duties abroad.

There are cases in conformity to which the Podestà of a Comune or the Commissario Prefettizio must perform special duties (miscellaneous) abroad for obligations being in connection with their office or for the performance of them in consequence of an instruction by a person authorized to give it to a Communal administrator.

This matter is regulated by the following circular letter of the Ministry of Interior dated Nov. 29th, 1930 No. 15900-112614:

For avoiding uncertainties in the determination of the competences (indemnities) for Podestà and Commissario Prefettizio if they travel abroad by reason of service it is necessary to regulate in an uniform manner the matter in question. Therefore the Ministry has disposed that the Prefects in the cases mentioned above observe the following forms:

The daily indemnity for missions belonging to the Podestà or the Commissario Prefettizio must be equal to the indemnity belonging to the officials of the State but in the next higher grade than the indemnity belonging to the Town Clerk.

The Podestà or the Commissario Prefettizio, moreover, are entitled to the reimbursement of the effective travelling expenses increased by the double tenth in conformity with the Law.

The drive (voyage) must be made by ordinary means: railways, tramway, lines of navigation and autocars, excluded extraordinary means (taxi-cab or coaches which are taken only for the official

228

Duties abroad.

There are cases in conformity to which the Podestà of a Comune or the Commissario Prefettizio must perform special duties (missions) abroad for obligations being in connection with their office or for the performance of them in consequence of an instruction by a person authorized to give it to a Communal administrator.

This matter is regulated by the following circular letter of the Ministry of Interior dated Nov. 29th, 1930 No. 15900-112614.

For avoiding uncertainties in the determination of the competences (indemnities) for Podestà and Commissari Prefettizi if they travel abroad by reason of service it is necessary to regulate in an uniform manner the matter in question. Therefore the Ministry has disposed that the Prefects in the cases mentioned above observe the following forms:

The daily indemnity for missions belonging to the Podestà or the Commissario Prefettizio must be equal to the indemnity belonging to the officials of the State but in the next higher grade than the indemnity belonging to the Town Clerk.

The Podestà or the Commissario Prefettizio, moreover, are entitled to the reimbursement of the effective travelling **228** expenses increased by the double tenth in conformity with the Law.

The drive (voyage) must be made by ordinary means: railways, tramway, lines of navigation and autocars, excluded extraordinary means (taxi-cab or coaches which are taken only for the official). If the voyage is made by means belonging to the administration the Podestà or the Commissario Prefettizio get only an indemnity of 10 cts. for each kilometre of the ordinary distance (less the two 12%).

(In regard of the indemnity mentioned above and of the respective reductions see the note at para 46 bis Expenses).

2.) In the case that the Commissario Prefettizio has a fixed daily indemnity and that the Podestà has an indemnity for his office the Prefects will dispose that the Commissari Prefettizi for the days of their absence of the Comune get only the indemnity of transportation (voyage) fixed as mentioned above but not the daily indemnity which is charged to their office.

- 3 -

To the Podestà who have an indemnity for their office will be paid the difference between the daily indemnity which they get for their office and the indemnity of transportation (voyage) which is belonging to them in conformity with the norms mentioned above.

3.) The drives (voyages) must be always allowed before by the Prefects and the respective expenses cannot be admitted for payment if they are not resulting of the original letter giving the authority to the voyage.

4.) In the case, finally, that the same person has the office of administration of more than one commune or if the mission will be performed on behalf of more than one body, one sole indemnity is belonging to the Podestà or to the Commissario Prefettorio which will be calculated in conformity with the directions mentioned above and the amount of which will be distributed over the interested communes, because two indemnities cannot be paid.

The dispositions mentioned above will also serve for the Prefects as rules for the payment of indemnities of mission to the members of the Provincial Administrations.

ACC/4/14/Int

NOTE OF INTERVIEW

PLACE : Ministry of Interior, Municipio, Salerno

DATE AND TIME: 22 May 1944, at 1100 hours

PRESENT : H. E., AVV. NICOLA SALERNO, Under-Secretary of State
 Capt Serafino CERULLI, Private Secretary to the Minister
 Capt W. A. S. DOLLARD, Interior Sub-Commission
 Capt C. G. R. WILLIAMS, " " "

1. We referred to the Minister's two letters, nos. 3 and 6c on this file and said there were a few points arising on these which the Director wished have quite clear.

2. We said that the military situation made it likely that further areas would come under AMG control. Ultimately they would become Italian Government Territory. In the meantime, AMG would no doubt find it necessary to make changes in the heads of communes in the recovered territory. Lt Col Spicer wished to ensure that such changes are made in a way which will facilitate the ultimate transfer to Italian rule, so far as military requirements will allow. For that reason, Lt Col Spicer wished to have the view of the Italian Government fully explained.

3. We referred to the 5th para of letter no. 6c, where the Minister speaks of a "Commissario Prefettizio" being appointed when the Prefect "dissolves the conciliar bodies and dismisses the Sindaco". Suppose it is desired to dismiss only the Sindaco but to leave the Giunta Comunale in existence - would a Commissario Prefettizio be appointed in that case?

4. Salerno said no. A Commissario Prefettizio is only appointed when the whole municipal administration is superseded - Consiglio Comunale (when such existed) Giunta Comunale and Sindaco. Thus the Commissario possesses the powers of all these three organs. But if only the Sindaco is to be removed, then the Prefect appoints another Sindaco, by that title.

5. We enquired the position in towns where there was at present a Commissario Prefettizio, acting as sole administrator, now that the Prefect was required by FDL #111 to appoint a Sindaco and a Giunta.

6. Salerno said these would have to be appointed in place of the Commissario. He added that there was no reason in Italian law or administration why the person who was Commissario Prefettizio could not be appointed the new Sindaco; but if that person was an official, he would probably be badly needed in his own government office. However, if the Prefect felt there was good enough reasons for keeping

1. Check for names with B. & D. 10
 2. Telephone whole party
 23/5/44

Assumed to be the same person as the one in the previous letter.

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7. We referred to the 3rd para of letter no. 3 and the suggestion therein that AMG appointments to the headship of a commune should be entitled "Commissari Straordinari". We asked if this meant that the Italian Government had some objection to AMG appointments being denominated Sindaci.

8. Salerno said no, either title was correct. If however, the person appointed was to be the sole administrator (i.e. to possess the powers of Sindaco, Giunta Comunale and Consiglio Comunale combined) the title "Commissario Straordinario" was more appropriate. It corresponded to the "Commissario Prefettizio" who had similar powers. If, on the other hand, a Giunta was in existence or was to be appointed by AMG and only the Sindaco was to be changed, then it would be more appropriate to style the AMG appointee "Sindaco".

See Pref. letter

Letter 6c referred to becomes PDL no. 1

- 2 -

9. We asked about the salary of the Commissario Prefettizio. Was it invariably charged against the funds of the commune?

10. Salerno said that, in the case of a government official appointed to be Commissario Prefettizio, he continued to receive his official salary from the government office in which he formerly served. He might also receive an "indennita" which is regarded as compensation for additional expenses incurred. This "indennita" is fixed by the Prefect and charged against the commune.

11. If the Commissario was not a government official, then the Prefect fixed a salary for him which was also charged against the commune.

11A. NOT if the Commissario was a local resident; he was paid no salary.

12. We then asked as to the payment of AMG appointees in forward areas.

13. Salerno said that if AMG appointed someone as Commissario Straordinario a salary could properly be paid. A Sindaco should not be paid a salary. He appreciated however that there was exceptional cases where the right man could not be obtained unless he was paid something. This could be got over by granting the Sindaco an "indennita". This is compensation for expenses which a Sindaco incurs by reason of his office. It can be a fixed sum, at the rate of so much a day or so much a month. In either case the expenditure was chargeable to the commune.

14. We said the Sub-Commission was anxious to find some way of compensating the appointee in necessary cases and that Salerno's answer seemed to meet the point.

C. G. R. Williams
Capt.

C. G. R. WILLIAMS
Captain
Asst Executive Officer
Interior Sub-Commission

CCRW/jgt

10. Salerno said that, in the case of a government official, he continued to receive his official salary from the Commissario Prefettizio, he continued to receive his official salary from the government office in which he formerly served. He might also receive an "indennita" which is regarded as compensation for additional expenses incurred. This "indennita" is fixed by the Prefect and charged against the commune.

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C. G. R. Williams
Capt.

C. G. R. WILLIAMS
Captain
Ass't Executive Officer
Interior Sub-Commission

CCRM/jgt

1081
HEADQUARTERS
REGION 3, ALLIED CONTROL COMMISSION
APO 394 - US ARMY

9
1 May 1944

SUBJECT: Payment of Mayors - Official Order 34 - Region I

TO : Director Interior Sub-Commission - Rear Headquarters, ACC

THRU : Regional Control & Military Government Section
Headquarters, Allied Control Commission

1. The intent of Official Order 34, Region I, issued in Sicily, was that all mayors should receive payment regardless of financial position or location.

2. The purpose of the Order was to place the mayor in a fairly independent financial position for performing a full time job.

CP/MFN/ym

Charles Poletti
CHARLES POLETTI
Lt. Colonel
Regional Commissioner

2031

Declassified E.O. 12356 Section 3.3/NND No. 785021

81/8

NEAR HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

ACQ/61/Int

26 April 1944

SUBJECT: Payment of Mayors

TO : RC, Region III

Dear Colonel:

P. 4.

I shall be glad to hear from you regarding my letter of 4 April. The subject has arisen lately in various ways, and I want to take it up with the Italian Government.

Your information on the point will be of much help.

Yours sincerely,

[Signature]

223

879

903
ALLIED CONTROL COMMISSION
SICILY REGION HEADQUARTERS
APO 394

Int. S.C. 3150-
17 APR REC'D 8/7
-4346

11 April 1944

File: REO 248

SUBJECT: Payment of SINDACI

TO : Director, Interior Sub-Commission, A.C.C. HQ., APO 394.

THRU : R.C. & M.G. Section, A.C.C. HQ., APO 394.

81
Reference ACC/66/1/Int of 3 APR *P. I.*

Please find herewith, copies in English and Italian of Official Order No. 34 dated 24 NOV 43 detailing the method of payment which is operating for all Sindaci within Region I.

Smiley - Fletcher
A.N. HANCOCK
Lt. Colonel,
Regional Commissioner

2 Incls- Copies of Official Order No. 34 (English & Italian)
re payment of Sindaci, 24/11/43.

ALLIED MILITARY GOVERNMENT
SICILY REGION HEADQUARTERS

APQ 512

24/11/43.

OFFICIAL ORDER:

NO 34:

In virtue of the power conferred on me, I, CHARLES POLETTI, Lt. Colonel, Regional Civil Affairs Officer,

ORDER

1. Each Mayor will be entitled to an honorarium which is to be paid by the Commune and to be included in the Communal budget. It is to be known as onorario straordinario.
2. The honorarium per month is to be equal to the salary which the Mayor would obtain were he serving as Communal Secretary, plus 30%. If a Commune is already paying an honorarium the total paid shall not exceed the amount above provided.
3. The payment of the honorarium is to be effective from November 1, 1943.

Charles Polletti
CHARLES POLETTI
Lt. Colonel,
Regional Civil Affairs Officer

GOVERNO MILITARE ALLEATO
Quartiere Generale Regionale della
Sicilia

24/11/43.

ORDINE UFFICIALE:
NO 34:

In virtu' dei poteri conferitimi, io, CHARLES POLETTI,
Tenente Colonnello, Ufficiale Capo degli Affari Civili della Sicilia.

ORDINO

1. Ogni Sindaco avra' diritto ad un onorario che gli verra' corrisposto dal Comune. Questo sara' incluso nel bilancio comunale e sara' denominato onorario straordinario.

2. L'onorario mensile da corrispondere al Sindaco sara' lo stesso di quello che verrebbe a percepire se egli avesse le funzioni di Segretario Comunale, piu' il 30%. Se il Comune paga di gia' un onorario, il pagamento totale non deve eccedere la somma come sopra specificata.

3. Il pagamento dell'onorario avra' effetto dal 1 November 1943.

Charles Polletti
CHARLES POLETTI
Tenente Colonnello
Ufficiale Capo degli Affari Civili
della Sicilia

REAR HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

81
ACC/44/Int

8/4
4 April 1944

SUBJECT: Payment of Mayors

TO : Lt Col C. Poletti, PO, Region III

Dear Colonel

1. I send you a copy, in English only, of your official order #34 of 24/11/43.
2. You, of course, remember it, but it has only just been brought to my notice, and was one of the points which was brought out by Capt. Marshall (from Region I) who attended our last course.
3. The wording would appear to indicate that all mayors are receiving payment. Would you tell me whether you intended it should be so? Or whether the Order was meant to apply to such mayors as (a) ask for it in view of their impoverished condition, or (b) to a mayor who was transferred away from his own home area and was appointed as Sindaco of some other town in which he had no resources?
4. The explanation of this Order interests me immensely, and I should be very grateful for your personal advice in this respect if you could find time to send me a short note. In my opinion, this should apply not only throughout restored Italy, but even more so through the area north of the line, where many of these Sindaci are doing magnificent work under great difficulties.
5. I was delighted to hear today that you really are going to lecture for me on the Course, and I trust Mount Vesuvius would not get up to any tricks again to prevent your coming this time. But meanwhile, a short note on your views in the subject matter of this letter will be most appreciated.

Yours sincerely,

Reminder sent. 25/4. JW See P. 8.

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ROBE/jst

2086

TO	
	Lt Col SPICER
	Capt TEMPLE
	Capt WILLIAMS
	Lt LEWIS
	Lt SHANKS
	Lt DAVENPORT

REMARKS

Lt. Col. Spicer.
 Mr. Shanks' personal copy.
 Do you wish copies to be
 made. (Reg I has written
 yesterday asking for personal
 particulars)
 N.B. The wording of the order
 suggests that ALL Names
 receive the payment.
 H.

81/3

ALLIED MILITARY GOVERNMENT
SICILY REGION HEADQUARTERS
APO 512

24/11/43.

OFFICIAL ORDER:

NO 34:

In virtue of the power conferred on me, I, CHARLES
POLETTI, Lt. Colonel, Regional Civil Affairs Officer,

O R D E R

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2. The honorarium per month is to be equal to the salary which the Mayor would obtain were he serving as Communal Secretary, plus 30%. If a Commune is already paying an honorarium the total paid shall not exceed the amount above provided.
3. The payment of the honorarium is to be effective from November 1, 1943.

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CHARLES POLETTI
Lt. Colonel,
Regional Civil Affairs Officer

81/2

GOVERNO MILITARE ALLEATO
Quartiere Generale Regionale della
Sicilia

24/11/43.

ORDINE UFFICIALE:
NO 34:

In virtu' dei poteri conferitimi, io, CHARLES POLETTI,
Tenente Colonnello, Ufficiale Capo degli Affari Civili della Sicilia.

O R D I N O

1. Ogni Sindaco avra' diritto ad un onorario che gli verra' corrisposto dal Comune. Questo sara' incluso nel bilancio comunale e sara' denominato onorario straordinario.
2. L'onorario mensile da corrispondere al Sindaco sara' lo stesso di quello che verrebbe a percepire se egli avesse le funzioni di Segretario Comunale, piu' il 30%. Se il Comune paga di gia' un onorario, il pagamento totale non deve eccedere la somma come sopra specificata.
3. Il pagamento dell'onorario avra' effetto dal 1 November 1943.

Charles Polletti

CHARLES POLETTI
Tenente Colonnello
Ufficiale Capo degli Affari Civili
della Sicilia

217

2089

~~11/1/29~~
81/1

HEAD HEADQUARTERS
ALLIED CONTROL COMMISSION
INTERIOR SUB COMMISSION
APO 394

81

ACC/56/1/Int

3 April 1944

SUBJECT: Payment of Mayors

TO : PG, Region I

1. During the recent course here on Local Government, Captain Marshall referred to the arrangements made in Region I for the payment of certain siniaei.

2. Captain Marshall kindly promised to let me have particulars of such arrangements, to include the circumstances in which the payment is made, the amount and the number of cases in which the arrangement applies.

3. This information will be of much help to this sub-commission - particularly during the 2nd Course, commencing on the 6th April, and I shall be very grateful to receive the notes as soon as possible, together with a copy of any order which may have been made.

W. G. B. Spicer

W. G. B. SPICER
Lt Colonel
Director
Interior sub-Commission

216

WVNL/jgt

2090