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Declassified E.O. 12356 Section 3.3/NND

No. 785021

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APPOINTMENT OF SINDACI
OCT., NOV. 1944

2275

DATE	MINUTE SHEET No 2	PAGE
9 Nov. 44	10 26. V.P. directs No action. <i>RR</i> <i>C.H.</i> 9 Nov. 44 v. 608. <i>B R.T.</i> 9 Nov.	387

Major Dollard

over

8 Nov 44

MEMO

R. R. Lippa

TO: CSO for VP

1. The answer of Local Government to Col. Hale's letter is very sound legally. Still, I believe, it does not answer the chief objections that when the Armies move rapidly there is no time for CAO's to follow instructions.
2. Even though the early formation of a Giunta is to be encouraged, the situation which Col. Hale describes is one of emergency.
3. His suggestion aims :
 - a. to take care of rapid changes, which those in the field know more about than Headquarters,
 - b. To offer a way of dealing with political difficulties.
4. All the more because of the facts cited in para 3 of Minute(1), we should be ready to protect ourselves.
5. If we issue directives controlling and abolishing CLN's, we ought to be adroit enough to deal with them before they get established by the accidents of spot appointments of Sindaci.
6. Telling Sindaci the appointments are temporary does not solve the problem. Once a CLN appointee is placed, you offend that Committee far more by removing a man ^{placed} in haste, than you do if you invent a "novel" title.

W. A. S. Dollard

WILLIAM A. S. DOLLARD
Major

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To: V.P.

I have discussed this further with Maj. DOLLARD, he favors from his experience in Region III a period of temporary appointment with special title.

But in the circumstances that this problem is deep and must be dealt with by CAOs to the best of their ability, AMG.S. being here not intent for our advice & I don't feel we shall do any good by trying to give direction or making better over

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~~Which will cover the particular case~~

Which may well cover the matter.

P.P. Leippe
et.

I agree No action

CA Hall did not expect any reply.

PAGE

MINUTE SHEET No. 1

DATE

Director

(1)

Nov. 6

1. Please see M 1 and VP's note annexed,
2. This is a problem that has been with AMG since the first days in Sicily. More over it is not peculiar to the office of Sindaco: every appointment of an Italian functionary which afterward proves unsatisfactory gives rise to it.
3. On the other hand the difficulty is - and will be - more serious in the North than it has been in the past because:
 - a) political parties are more active and
 - b) / large industrial towns are more thick on the ground."
4. The remedy Col. Hale suggests is to invent a title signifying temporary sindaco. The objections to this are:
 - (a) It is an added complication; and it has always been our policy to keep the communal administrative structure as simple as possible for the purposes of the forward CAO.
 - (b) The Italian Government - who, if the suggestion is to be adopted, should be consulted first - will demur. They want us to keep as closely as possible to the normal Italian system. It is our policy to conform to their wishes as far as we can.
 - (c) The suggestion does not seem necessary. If the CAO makes it clear to all concerned that the appointment is only temporary, I should have thought that would be just as effective as using some novel title. In any case the appointment of an individual to the office under no matter what name is bound to give rise in his mind to some expectation of continuity.
5. Throughout his letter, Col. Hale speaks of Sindaci but does not mention Giunta Comunale. He appears to be envisaging the CAO appointing a new head of the Comune but not having time to appoint a Giunta. In such case the head of the comune should be entitled Commissario Prefettizio and not Sindaco, as directed by Ex. Memo. 79, para 8. Compliance with this direction. in cases where no Giunta is appointed, would meet Col. Hale's point,
6. It is our policy however to encourage the formation of Giunta at the earliest possible date. To draw attention to Ex. Memo 79 as the answer to Col. Hale's point would have the effect of discouraging the formation of Giunta.
7. I think that as the VP says, there is not much in it: and that

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5. Throughout his letter, Col. Hale speaks of Sindaci but does not mention Giunta Comunale. He appears to be envisaging the CAO appointing a new head of the Comune but not having time to appoint a Giunta. In such case the head of the commune should be entitled Commissario Prefettizio and not Sindaco, as directed by Ex. Memo. 79, para 8. Compliance with this direction, in cases where no Giunta is appointed, would meet Col. Hale's point,

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7. I think that, as the VP says, there is not much in it: and that the remedies are worse than the disease. The difficulty, such as it is, is one that must be left to be dealt with as it arises by methods of tact and diplomacy.

8. I recommend Col. Hale be informed (through 5 Army) in the sense of the foregoing paras.

CAS

Reference folio p. 1. V.P.'s note attached.
 1. I agree entirely with Capt. W. and Brig. W. H. H.
 2. I suggest letter along lines outlined
 3. I suggest letter along lines outlined
 written by this S/C to CAO 5 Army, copy to Col. Hale.

R. R. Temple Capt
 A Director General S/C

Nov. 7

L. G. Suban

Collected during
my travels.

I don't think
there is much in it
but you might like
to consider it at your
convenience & let me
know if you recommended
any action.

HEADQUARTERS
LUCCA PROVINCE
ALLIED MILITARY GOVERNMENT

HAH/tos

Ref. IB/SIID/37

25 October 1944

SUBJECT: Appointment of Sindaci.

TO: SCAO, Fifth Army, AMG.

1. This submitted in confirmation of a recent conversation with General Hame.

2. There is a possibility that certain CAO's are, in newly occupied Communes, making appointments which are unduly influenced by the clever methods of certain political pressure groups. Expressed in general terms - when a CAO first arrives at the Municipio, he is greeted by a few citizens who purport to be the local CIM and who express an eagerness to assist in the reestablishment of civil administration. The CAO is naturally glad to find someone ready to cooperate energetically, and the man selected from the group (quite possibly a Committee nominee) is appointed "Sindaco". The Sindaco may be told that his appointment is merely temporary but, nevertheless, he is installed forthwith. Meanwhile, the CAO attends hurriedly to other pressing matters, having no time to thoroughly investigate his appointee. In the normal movement of the war, the CAO soon passes on to other Communes.

3. Such situations leave delicate problems for the Provincial Commissioner or Prefect to settle, particularly if the appointees have no outstandingly bad record, but are of doubtful ability and also of a political faith that does not reflect more than a small but well organized local minority. One political party has been particularly successful in having its members appointed Sindaci in Communes where such appointments are looked upon with disfavor by a substantial majority of the people, but the appointment having once been made, gives additional local prestige and strength to the party.

4. The problem could be solved by reserving the right of initial appointment of any person as Sindaco to the Provincial Commissioner or to the Prefect subject to the Provincial Commissioner's approval. Meanwhile, to expedite matters, the CAO would appoint a man to head up the local government, but the title of his appointee will in no sense imply any permanency or prolonged tenure of office. There are many suitable titles which might be invented for this purpose, such as, Regente Comunale, Vicario, Delegato or Curatore Comunale. Should the Provincial Commissioner subsequently decide to appoint this same person as Sindaco, nothing need prevent him from so doing, but should it appear that another choice were desirable, the Provincial Commissioner would not be reflecting discredit upon the man holding the temporary position if someone else is designated as Sindaco. Furthermore, the likelihood of political repercussions would be reduced to a minimum.

5. The CIM in many cases have performed invaluable service, but ^{the} in certain communities creates an impression that its self-appointed members do not always represent truly the various political groups to which they profess allegiance.

making appointments. Expressed in general terms - when a CAO first arrives in a municipality, he is greeted by a few citizens who purport to be the local CLM and who express an eagerness to assist in the reestablishment of civil administration. The CAO is naturally glad to find someone ready to cooperate energetically, and the man selected from the group (quite possibly a Committee nominee) is appointed "Sindaco". The Sindaco may be told that his appointment is merely temporary but, nevertheless, he is installed forthwith. Meanwhile, the CAO attends hurriedly to other pressing matters, having no time to thoroughly investigate his appointee. In the normal movement of the war, the CAO soon passes on to other Communes.

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5. The CLM in many cases have performed invaluable service, but ^{its} ~~is~~ complexion in certain communities creates an impression that its self-appointed members do not always represent truly the various political groups to which they profess allegiance.

6. A large number of important Communes are yet to be occupied in northern Italy, and a revision in procedure as outlined above may forestall future embarrassing situations.

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HENRY A. HALE
Col. Inf.
Provincial Commissioner

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