1859

Declassified E.O. 12356 Section 3.3/NND No. 785021

ACC

10000/141/736
(2ND)

1860

Declassified E.O. 12356 Section 3.3/NND No. 785021

/141/736

ELECTIONS, AC POLICY
(SEPT. 1944 - FEB. 1945)/
JUNE - DEC. 1945

MINUTE SHEET NO. 60

DATE		PAGE
3 Sept.	(144) CAJ – 1. Ref. minutes 139 to 143 incl. foos 152, ante. 2. Legal S/C have approved draft circular (f/o. 152). 3. If O.K. I'll have stenciled for V.P.'s signature. Approved S/S. RRT. R R Temple, Maj D/Dir. L & S/C.	152 ante

Declassified E.O. 12356 Section 3.3/NND No. 785021

Declassified E.O. 12356 Section 3.3/NND No. 785021

1862

MINUTE SHEET NO. 59

DATE	Minute No. 143	PAGE
3 Sept. 45	NOTE:	

1. A conference was held at the Ministry of the Interior on 1 September 1945 to discuss the foregoing procedure mentioned in minute 140. Participants were Dott. VICEDOMINI, Head of the Electoral Service of the Ministry of Interior; Dott. VICENZI, an official in the Electoral Service; Dott. VARINO, Cabinet of the Presidency of the Council of Ministers; Major Ralph R. Temple, Deputy Director, Local Government S/C and Mr. G. Chevalier, interpreting.

2. Dott. VARINO stated that the Prime Minister's letter of 29 August (fo. 145A) is an interpretation of the application of Decree 159 and merely spells out the procedure for the appointment of the 2 lay members of the Provincial Commission by the First President of the Court of Appeals in each province.

3. Major Temple informed them that this was the interpretation of the Allied Commission also, that accordingly procedure would be adopted in territory under AMG control whereby the First Presidents of the Courts of Appeals would be requested by each Provincial Commissioner to nominate 2 members of the Commission, who thereupon would be formally appointed by AMG Provincial Order to said posts.

4. Major Temple stated that the President of each Commission would be appointed by the President of the Council of Ministers, after consultation with the Minister of Grace and Justice and the High Commission for Sanctions Against Fascism. As soon as these nominations were made by Decree, the Allied Commission would implement it in the Gazzetta Ufficiale in the usual way. Major Temple urged the necessity for having these appointments made as quickly as possible.

5. Dott. VARINO asked whether he might have the dates of the letters involving criticism of the methods of voting which we had sent to the Prime Minister and in which we referred to previous correspondence with BONOMI. This was done on our return and furthermore copies of the correspondence were prepared, according to VARINO's request.

R. R. Temple, Major

1863

Declassified E.O. 12356 Section 3.3/NND No. 765021

adopted in territory under A.M.G. control where[illegible]
of the Courts of Appeals would be requested by each Provincial Commissioner to nominate 2 members of the Commission, who thereupon would be formally appointed by AMG Provincial Order to said posts.

4. Major Temple stated that the President of each Commission would be appointed by the President of the Council of Ministers, after consultation with the Minister of Grace and Justice and the High Commission for Sanctions Against Fascism. As soon as these nominations were made by Decree, the Allied Commission would implement it in the Gazzetta Ufficiale in the usual way. Major Temple urged the necessity for having these appointments made as quickly as possible.

5. Dott. VARALO asked whether he might have the dates of the letters involving criticism of the methods of voting which we had sent to the Prime Minister and in which we referred to previous correspondence with BONOMI. This was done on our return and furthermore copies of the correspondence were prepared, according to VARALLO's request.

R.R. Temple, Major

RALPH R. TEMPLE, Major
Deputy Director
Local Government S/C

RRT/pec

(142)

3 Sept. Legal:
1, Please refer min 140, 141 folio 152, a, b, c with
2. Is the proposed circular and attachments
O.K.

R R Temple, Maj
D/Dir L.G. S/C

(143)

4208

L.G. S/C.

I assume para 1 is correct. If so, the circular is OK.

3 Sep. C.A.

Declassified E.O. 12356 Section 3.3/NND No. 785021

1865

MINUTE SHEET NO. 58

DATE		PAGE

140

Local Government S/C

1. The P.M's letter is, in my opinion, correct.

2. I advise the following procedure :

The PC should request the First President of the CA to nominate the members.
The PC should then make an order :

WHEREAS by virtue of Art 8 of DLL No 159 of 27 July 1944 as modified by Art 2 of DLL No 2 of 4 January 1945 it has been provided that the two members of the Provincial Commission for Tripolitania shall be selected by lot from the lay judges described in Art 4 of the said DLL No 159 of 27 July 1944

AND WHEREAS the said DLL No 159 of 27 July 1944 and DLL No 2 of 4 January 1945 have been rendered operative in AMG territory

AND WHEREAS the President of the Court of Appeal has nominated ..... and ..... being two of the lay judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, ... Provincial Commissioner ..... in pursuance of authority granted to me by the Chief Civil Affairs Officer Allied Military Government for and on behalf of the Military Governor hereby order :

1. Insofar as the said Art 8 of DLL No 159 of 27 July 1944 provides that the two members of the Provincial Commission shall be selected by lot, the same is hereby amended. The said two members of the Provincial Commission for the Province of ..... shall be appointed by me as Provincial Commissioner of the AMG of the said province.

2. I hereby appoint ..... and ..... to be members of the said Commission from the date of this Order.

Declassified E.O. 12356 Section 3.3/NND No. 785021

AND WHEREAS the said DLL No ... rendered operative ... No 2 of 4 January 1945 have been rendered operative ... territory

AND WHEREAS the President of the Court of Appeal has nominated ..... and ..... being two of the lay judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, ... Provincial Commissioner .... in pursuance of authority granted to me by the Chief Civil Affairs Officer Allied Military Government for and on behalf of the Military Governor hereby order :

1. Insofar as the said Art 8 of DLL No 159 of 27 July 1944 provides that the two members of the Provincial Commission shall be selected by lot, the same is hereby amended. The said two members of the Provincial Commission for the Province of ..... shall be appointed by me as Provincial Commissioner of the AMG of the said province.

2. I hereby appoint ..... and ..... to be members of the said Commission from the date of this Order.

3. This Order need not be printed. It can be mimeographed and handed to the necessary officials and authorities.

W. E. BEHRENS,
Colonel,
Chief Legal Advisor.

Legal S/C
31 August 1945

(De Varino - Gabinetto della Corte
Tel 481608 - rimette il 4267
all'Avvocato [illegible] per [illegible]

1st

Declassified E.O. 12356 Section 3.3/NND No. 945021

138.

Director.
L.C.S/C

Ref. Mem. 136. I agree to the action suggested subject to C.L.J. agreeing that there are no unpleasant difficulties as regards drafting & putting into operation the suggested Provincial Order.

24/8.

M.C. V.P.E.A.S.

139

30/8 Legal S/C

1. Please consider
   (a) Decree 159 of 27 July 1944, art. 8, art. 4
   (b) Decree 2 of 4 Jan. 1945. art. 3.
   (c) Decree 149 of 26 April 1945, art. 2.
   (d) Folio p. 135
   (e) Folios p. 145, 145 A.
   (f) Folio p. 91
2. Decree 149 of 26 April 1945 was excluded from implementation in Govt. Gaz. Ext. #61 of 22 May 1946; DLL 159 and 2 were implemented.
3. Decrees 159 and 2 (supra) do not specifically indicate who should

Declassified E.O. 12356 Section 3.3/NND No. 785021

24/8.

139

30/8 Legal S/C

1. Please consulted
   (a) Decree 159 of 27 July 1944; art. 8, art. 4
   (b) Decree 2 of 4 Jan. 1945. art. 3.
   (c) Decree 149 of 26 April '1945; art. 2.
   (d) Folio p. 135
   (e) Folios p. 145, 145 A.
   (f) Folio p. 91
2. Decree 149 of 26 April 1945 was excluded from implementation in Gazz. Uff. #61 of 22 May 1946; DLL 159 and 2 were implemented.
3. Decrees 159 and 2 (supra) do not specifically indicate who should choose the other 2 members of the provincial commissions; Decree 149 does.
4. I should appreciate your opinion as to whether the P.M.'s letter (folio 145 A) para. 2 can be construed as a correct interpretation of DLL 159 & 2.

30 Aug. '45

R.K. Temple, Major
D/Dir. L.G. S/C
4256

Declassified E.O. 12356 Section 3.3/NND No. 785021

DATE	(Minute No. 135 - continued)	PAGE

nothing until the turnover takes place. The handling of the matter in this way does not, however, solve the problem as to what to do about Udine, which will remain under AMG control after the rest of the territory in the North is turned over to the Italian Government. The alternatives seem to be:--

(a) have the Commission appointed according to the present Decree 159 by the President of the Council of Ministers, or

(b) have an AMG Provincial Order issued adopting the provisions of Decree 149, excepting those to which objection was had resulting in its exclusion from implementation. It would seem that the second alternative would be best, since it would at least provide for some continuity as to procedure when the territory eventually was turned back, and furthermore would possibly prevent an awkward position on our part whereby we countenance the introduction of Decree 149 in the restored part, yet insist upon the original Decree being enforced in the retained province.

6. I suggest the Legal Sub Commission be asked to prepare such a Provincial Order. Lt. Col. White and Major Palmieri agree with this recommendation.

R.R. Temple, Major

RALPH R. TEMPLE, Major
Deputy Director
Local Government Sub Commission

RRT/pec

136.

23 AUG 43

TO: V.P. CAS

Minute 135 sets out a position that has arisen concerning the setting up of Electoral Commissions in A.M.G. territory.

May I have your agreement to the adoption of

Declassified E.O. 12356 Section 3.3/NND No. 785021

in the retained province.

6. I suggest the Legal Sub Commission be asked to prepare such a Provincial Order. Lt. Col. White and Major Palmieri agree with this recommendation.

R. R. Temple, Major

RALPH R. TEMPLE, Major
Deputy Director
Local Government Sub Commission

RRT/pec

136.

23 AUG 45

V.P. CAS

Minute 135 sets out a position that has arisen concerning the setting up of Electoral Commissions in A.N.G. territory.

May I have your agreement to the proposition of allowing the Commissions to work the land-vote of territory and to the execution of a Provincial Order as mentioned in para 5 above.

A. A. Cliffe
Lt.

L.G.S.C.

137

4255

TO V.P. C.A.S.

Ref: Minutes 135 & 136 I agree with the recommendations

W.S. Hawkley
Col
C.S.O.

13 Aug

Declassified E.O. 12356 Section 3.3/NND No. 745021

DATE		PAGE
	134	
10 Aug.	CAS - Letter from V.P. to Parri herewith for signature. Draft (p.134) approved, with amendment by V.P. R.R. Temple, Major	135
	(135)	
22 Aug. 45	Director:	
	1. Please refer to fo. 139, 141, and Minutes Nos. 133 and 134.	
	2. During telephonic conversation with Dott. VINCENZI of the Electoral Service of the Ministry of the Interior on 20 August, I asked whether any reply to letter of 10 August (fo. 135) was imminent. We were informed later in the day that they had not received the letter and asked for a copy. This was done (fo. 141). However, during the conversation, Dott. VINCENZI indicated that a telegraphic circular regarding the appointment of the Provincial Commissions referred to in Article 8 of Decree 159 of the Law for Sanctions Against Fascism had been sent out to the Provinces under Italian Government control and that the same one would be sent to us for forwarding to Prefects in the Northern Provinces under AMG control.	
	3. This circular was received today (fo. 142).	
	4. It urges the Prefects to see to it that the First Presidents of the Court of Appeals appoint the members of the Commission. This method of appointment is provided for in DLL 149 of 26 April 1945, which was definitely excluded from implementation in AMG Territory by an order printed in the Gazzetta Ufficiale No. 61 of 22 May 1945, page 760. At the present time, therefore, the original Decree 159 of 27 July 1944 is in effect in AMG Territory and it provides for the appointment of the Provincial Commissions by the President of the Council of Ministers, after consultation with the Minister of Pardon and Justice and the High Commission for Sanctions Against Fascism. We [illegible] cannot forward to the Prefects in the North the tele-	

Declassified E.O. 12356 Section 3.3/NND No. 785021

2. During telephonic conversation with Dott. VINCENZI of the Electoral Service of the Ministry of the Interior on 20 August, I asked whether any reply to letter of 10 August (fo. 135) was imminent. We were informed later in the day that they had not received the letter and asked for a copy. This was done (fo. 141). However, during the conversation, Dott. VINCENZI indicated that a telegraphic circular regarding the appointment of the Provincial Commissions referred to in Article 6 of Decree 159 of the Law for Sanctions Against Fascism had been sent out to the Provincesunder Italian Government control and that the same one would be sent to us for forwarding to Prefects in the Northern Provinces under AMG control.

3. This circular was received today (fo. 142A).

4. It urges the Prefects to see to it that the First Presidents of the Court of Appeals appoint the members of the Commission. This method of appointment is provided for in DLL 149 of 26 April 1945, which was definitely excluded from implementation in AMG Territory by an order printed in the Gazzetta Ufficiale No. 61 of 22 May 1945, page 760. At the present time, therefore, the original Decree 159 of 27 July 1944 is in effect in AMG Territory and it provides for the appointment of the Provincial Commissions by the President of the Council of Ministers, after consultation with the Minister of Pardon and Justice and the High Commission for Sanctions Against Fascism. Therefore, we cannot forward to the Prefects in the North the telegraphic circular, inasmuch as the procedure set forth therein is not in effect in AMG Territory.
*(amended by DLL 2 of 4 Jan 1945, art. 3).

5. The question arises, therefore, as to the line of approach we should take on this problem. Since the territory is to be handed back shortly, the easiest way out would seem to be to do nothing and then let the Decree 149 of 26 April 1945--which we did not implement--normally go into effect. Then the Commissions established in the North will be created under the same procedure as is being followed in the rest of Italy. Lt. Col. White and Major Palmieri, with whom I discussed this matter, believe that it is the best thing to do. They feel that it is too late to bring up the question of implementing the entire Decree, especially since Brigadier Upjohn personally supported its exclusion. Furthermore, it would be difficult and would take just as long to implement the parts of the Decree to which we have no objection. I agree with this position, but seek a definite instruction to that effect from CAS, before I inform the Ministry informally that it is to forget about the letter of 10 August and do

142A

Declassified E.O. 12356 Section 3.3/NND No. 788621

DATE		PAGE
	133	
8 Aug	Director. I.P. 134 is draft of proposed letter from V.P. to the Prime Minister urging the early appointment of Prov. Commissions under Art. 8 of Decree 159.	134
	- Lt. Col White to whom my Bergamo report was referred by the V.P. agreed with my advice given to the P.C. and Prefect viz to cease doing anything about constituting the Commissions until instructions were issued from this HQ.	
	3. Some weeks ago the V.P. directed us to hold off a while. (See folio p. 91). I believe the time is now ripe to have these Commissions created. The Bergamo Prefect advanced the same argument as	91
	H. Stano of the Ministry did (See para. 8 of folio 99A) as to the need of constituting the Commissions quickly to avoid unfavorable comment by the	99A

Declassified E.O. 12356 Section 3.3/NND No. 795021

agreed with my advice given
P.C. and Prefect viz. to cease doing
anything about constituting the Com-
missions until instructions were
issued from this HQ.

3. Some weeks ago the V.P. directed us to hold off a while. (See folio p. 91). I believe the time is now ripe to have these Commissions created. The Bergamo Prefect advanced the same argument as Sr. Starace of the Ministry did (See para. 8 of folio 99A) as to the need of constituting the Commissions quickly to avoid unfavorable comment by the general population. I agree that the early elimination of those guilty of fascist activity under the law from the electoral lists will avoid disrespect for the electoral proceedings. I advise that the V.P. be asked to approve the draft (as is or changed). Following approval we can circularize PCs as to the position.

91

99A

R.R. Temple, Major
D/Dir. G-5/C

Declassified E.O. 12356 Section 3.3/NND No. 785021

18741

DATE	(130 (Continued)	PAGE
	been prepared already in southern and central Italy – they might just as well get on with holding local elections and burn their fingers a bit.	
	2. Folios ϕ 129, 130, 131 and 132 I believe you have seen. Copies seem to have been retained by CAS. I personally agree with Cols. Thomas and Marshall.	129 130 131 132
	7 August '45. R. R. Temple, Major D/Director L.G. S/C	
	131.	
7 Aug. 45.	Dep./Dir Ref yr minute 130 para 1. Keep this alive + B/F. in not more than 7 days, if no action is required before. I presume Ex. Con. + V.P. C.A.S will ask for a discussion at L.O Ritchie before long. Ref para 2. Do do I.	

1845

Declassified E.O. 12356 Section 3.3/NND No. 485021

have been [illegible]
personally agree with Cols. Thomas
and Marshall.

7 August '45.

R. R. Temple, Major
D/Director I.G. S/C

131.

7 Aug. 45.

Dep./Dir

Ref. your minute 130 para 1. Keep this slip +
B/F. in not more than 7 days, if no action is
required before. I presume Ex. Con. & V.P.
C.O.S will call for a discussion in H.L.O
Situation before long.
Ref. para 2. Do as I.
L.G.S.C.

R. R. Temple

152

7 Aug.

S/

Please D.F. Aug. 14.

Noted Dir
RRT

1202

Declassified E.O. 12356 Section 3.3/NND No. 785021

128

Pol Ad (M) JD
Pol Ad (B)

Please see folio 122 v minutes 126-127-
for comment.

Smith Hill

SOF/7.

CSO
To Executive Committee

129

I think Major Williams suggestions are excellent
as far as they go. I doubt whether in practice we
can achieve much more.

Hill
Aug 3.

130

Director-

1. Reference folio P. 125 and p 125A. I agree with Brig. Upjohn that we can't do very much until we have received the views of the Stat. Govt. in answer to our criticisms about their voting procedures. One comment on the American Pol. adviser-

Declassified E.O. 12356 Section 3.3/NND No. 785021

I think Major Williams suggestions are excellent
as far as they go. I doubt however in practice we
can achieve much more.

Aug 3.

(130)

Director -

1. Reference Polad P. 125 and p 125A. I agree with Brig. Upjohn that we can't do very much until we have received the views of the Stal. govt. in answer to our criticisms about their voting procedures. One comment on the American Pol. advisers note (p. 125A) might be made re. the voting procedures for local elections are different from those for national elections. In fact some of our criticisms don't apply in the case of national (political) elections which provide for prior nomination of candidates and Official printed ballots. Consequently the experiences gained from the holding of local elections may be of little value in prejudging the national elections - except from a public safety and political viewpoint. However since the lists will have

Declassified E.O. 12356 Section 3.3/NND No. 785021

1879

Declassified E.O. 12356 Section 3.3/NND No. 785021

126

Executive Commissioner

Folio 122 is a memorandum by local Govt. on the possibility of supervising electoral work after the withdrawal of AMG.

I recommend that you read it and, if you think fit, it then be passed to Poladi for information so that - on the return of my VP - the subject can be fully discussed. My VP is sure to have useful views after his present tour.

It occurs to me that Eritria might be used as a testing ground through August.

27 July

H D Buchanan Lt Col CAS

PS. Also see Col Clapp's Comments on the Sheet-Lindemans Chn's. 122 & an excellent document & I suggest Lt Col Buchanan Contact Separately as his last para & a CMP one.

Sd 27/7

127

I agree - with the exception that I think Regis Williams is a little too "precious" about the qualification of the expert L.Os. described by in para 14.

Action as in min 120 above.

4280

DS (29/7)

MINUTE SHEET NO. 50.

DATE	44.	PAGE
26 JUL. 45.	C.O. CRS Re: 125. Agreed that this matter must wait until we have the information regarding electoral procedure from S.C. Please see folio 122. This has been prepared in accordance with request of Mr. Cox, who is considering what methods may be used to keep the question of electoral lists going after the handover of the rest of Italy to S.C. It covers the points I have in mind. With regard to para 10 of (i). I suggest such a conference in Italy held in Milan to which City the directors of this S.C. would go at regular intervals.	

Declassified E.O. 12356 Section 3.3/NND No. 795021

is considering what methods may be used to keep the formation of elected bodies going after the handover of the rest of Italy to I.G.
It covers the points I have in mind.
With regard to para 10 (i). I suggest such a conference is better held in Milan & Rome City the directors of the S.C. would go at regular intervals.
Re para 14 (c) While it is perhaps that they should be lawyers it is not to my mind absolutely essential.

R. R. Leighton

L.G.S.C.

4279

Declassified E.O. 12356 Section 3.3/NND No. 785021

MINUTE SHEET NO. 49

DATE	38	PAGE
18 July	CAS – Mf. minute 83-7, attached herewith for VP's signature please. for Gp Capt Dill → Navy. Director, W.C.O. S/C.	
	(39)	
19 July	Director 1. I spoke to Dr STRANO (of the Electoral Office in the Country) by 'phone this morning about the draft Decree at fo. 118A.	118A
	2. The Decree passed the Council of Ministers yesterday.	
	3. Your letter as at fo. 119 has not yet come into the hands of Dr. S. – I promised to send him a copy personally. In the meantime I explained what was wanted about publication in a supplement to the Gazette. Dr. S. promised to see to this	119
	4. Dr S. said the Ministry thought of calling Prefects to get on immediately with inserting the new names in the lists. I said AC had sent out an instruction, referring to fo. 121. Dr. S. thought this sufficient.	121
	5. I afterwards left copies of fos 119 + 121 at the Ministry for Dr STRANO. CGS	
	40	
20 JUL. 45.	Files 121 + with 39 noted. R. L. Clipp Air	
	L.G.S.C.	
	41	
20 July	Director Please see (a) Memo at fo. 122	122
	(b) Draft circular to RCs, hereto and as mentioned at meeting with VP this morning – at fo 123 CGS	123

1882

Declassified E.O. 12356 Section 3.3/NND No. 795021

4. Dr S. said he hoped [illegible] get on immediately with inserting the new names in the lists. I said AC had sent out an instruction referring to fo. 121. Dr S. thought this sufficient.
5. I afterwards left copies of fos 119 + 121 at the Nursery for Dr STRAND. CGJS

40

20 JUL. 45. Folios 121 + minute 39 noted R.R. Cl[illegible] AC
L.G.S.C.

41

20 July **Director** 122
Please see (a) Memo at fo. 122
(b) Draft circular to RC's prepared as instructed at meeting with VP this morning — at fo 123 123
CGJS

42

20. JUL. CHS.
123 folio submitted for approval of V.P. before his departure this day. CGJS
(43) R.R. Cl[illegible] AC
L.G.S.C.

21 July **Director** 124
1. Ref. minute (42), circular dispatched yesterday as at fo. 124
2. You wished to re-read the Memo. at fo. 122 122.
3. Please also see VP's minute at fo. 125. 125
4. I agree with VP's general view — that we are not in a position to advise on the question whether to hold local or national elections first until we know more about the voting procedures the Italian Govt. intend to prescribe in each case. CGJS

Declassified E.O. 12356 Section 3.3/NND No. 835021

MINUTE SHEET NO. 48

DATE	(33)	PAGE
16 July	**Directive** 1. Please see (a) draft decree – in English at fo. 118A (b) minutes 30 - 32 : (c) letter re your signature at fo 119 (d) draft circular for Approval of CA Sec at fo. 120 2. I have agreed the procedure for publishing & implementing this decree in talks with Lt.-Col. Hammaford & Sqn. Ldr. Stein of Legal S/C to-day. CAS	118A 119 120
17 JUL. 45.	34 To CAS Please see flio 119 It is considered that it is essential that the names of those in this category be included in the Original list rather than that Deputy be obliged to make supplementary list. This will occur if we wait for the decree to be published. Draft at flio 120 has therefore been prepared for your approval. I feel it is safe to presume the fact as this is we have been apprised by P.J. and it is	

Declassified E.O. 12356 Section 3.3/NND No. 795021

Please see file 119

It is considered that is essential that the names of those in this category be included in the original list rather than that they be obliged to make supplementary lists. This will occasion if we wait for the Chiefs to be published.

Draft at file 120 has therefore been prepared for your approval.

I feel it is right to keep the file on this as we have been approached by I.G. and it is their initiative.

R.H. Cripps

A.G.I.C.

(35)

17 July	V.P.	I strongly recommend	C.D. Buchanan Lt Col GAS	

(36)

Approved as amended.

[illegible]

18 JUL	a/Dep. Dir.	Get cracking on this.	(37) A.R. Cripps A.G.	4273

Declassified E.O. 12356 Section 3.3/NND No. 785021

MINUTE SHEET NO. 47

DATE	(29)	PAGE
13 July	Maj. W. Ref. P 116 etc. – a big project which seems to me to be all right and desirable. Now if they'd only translate my book on American Govt & Politics, I'd be all set R.C. Temple, Maj Gsc	

(30)

13 July	Legal S/C 1. Reference p. 108 ABCD – P 108 C is draft of proposed decree extending registration to persons becoming 21 up to Dec. 31, 1945. 2. We intend to implement it for AMG territory in due course 3. Is it O.K. as to form? RR Temple, Maj D/Dir	118	

(31)

L.S. Such Comments
–
No comment as to form.
G. S. Hammond
Lt Col

Legal S/C

Declassified E.O. 12356 Section 3.3/NND No. 795021

Legal S/C

13 July

1. Reference p. 118 ADCD. p. 118 c is draft of proposed decree extending registration to persons becoming 21 up to Dec. 31, 1945.

2. We intend to implement it for AMG territory in due course

3. Is it O.K. as to form?

RR Temple, Maj
D/Dir

(31)

L.S. Such Comments

No comment as to form.

G. S. Hammond
Lt Col

Legal S/C
14 Jul HS

(32)

Maj W.

14 July

I've instructed Mr. Nice to telephone Dr. Strano informing him that the draft decree is O.K. Please notify ministry formally. Draft was given to me by hand Thurs. 12 July.

RRT
1230

Declassified E.O. 12356 Section 3.3/NND No. 785021

DATE		PAGE
10 July	V.P see Minute 123 (123) Items O.K. (109) to me. (124) A. D'Bombaccio 10.7.61 CAS. Appointments T.S ~~V.P~~ - A.S for signature please.	
11 July	(26) CAS 1. I've prepared circular folio 113 to issue from CA Sec. since it is on the same level as previous ones on the subject. The order referred to in para. 3 has been drawn up by legal S/C and agreed upon by L.G S/C. the V.P will receive it for signature to-day. 2. I dont want to delay until the order is printed in the gazette. This can go out immediately if approved by you and when	

Declassified E.O. 12356 Section 3.3/NND No. 785021

(26)

CAS

11 July

1. I've prepared circular folio 113 to issue from CA Sec. since it is on the same level as previous ones on the subject. The order referred to in para. 3 has been drawn up by Legal S/C and agreed upon by L&G S/C. the V.P. will receive it for signature to-day.

2. I don't want to delay until the order is printed in the gazette. This can go out immediately if approved by you and when finally typed.

(27)

R K Temple, Major
D/Dir. L&G S/C

OK NB

Staff - Steward please put

(28)

12 July

CAS - for signature, please. 1275
RK Temple, Maj

Signed but take out marked passage - Love sw
NB

Declassified E.O. 12356 Section 3.3/NND No. 785021

18901

MINUTE SHEET NO. 45.

DATE		PAGE

(121 Cont.)

Italy has enough Commissions already and to set up a Committee on Morals is absolutely senseless and, in my view, quite undemocratic.

Surely the true view must be that if criminal records are lost, so much the better for the criminals whose convictions are recorded therein.

Furthermore, I am convinced that the setting up of Committees will entail far greater delays than applying to the Central Office for copies of convictions.

I would like you to consider making the suggestion to the Government that where local records are lost, a decree should be enacted making it unnecessary to apply to the Central Bureau in Rome.

Please raise this matter on Friday.

G.R. UPJOHN, Brig..
VP CA Section.

4 July 45.
Civil Affairs Section.

(122)

C A Section

10 July

1. Folio f 109 prepared in draft for your approval. 109
2. Para. 1 follows out formula agreed upon by legal S/c and notified to Italian Govt in letter folio p. 93. Altho we have spoken to ministry a number of times about getting a formal response, we actually haven't [illegible] longer

Declassified E.O. 12356 Section 3.3/NND No. 785021

Please re...

C.R. UPJOHN, Brig..
VP CA Section.

4 July 45.
Civil Affairs Section.

(122)

CA Section

10 July

For your approval.

1. Folio f 109 prepared in draft upon by legal S/c and notified to Italian Govt in letter folio p. 93. Altho we have spoken to ministry a number of times about getting a formal response, we actually haven't received one yet. We cannot wait any longer and indeed need not. Gillette and Spaeth (the new Undersecretary of Interior, however have both approved in conversations with us)

109

2. Para 1 follows out formula agreed

3. Para 3 speaks for itself. We at HQ should know what is going on and the Ital Govt has asked that it be kept informed.

4. Distribution to liaison officers and Commissioners at the AMG communes such as Ancona etc. will be later after instructions regularizing action taken there sent to them.

Legal S/c has our file on this point now.

R.R. Temple, Major
S/Director L & S/C

Declassified E.O. 12356 Section 3.3/NND No. 785021

MINUTE SHEET NO. 44

DATE	(116)	PAGE
29 June	Executive Commissions Folio 95 is a draft for your approval The appendices mentioned are at folio 90 (117)	Lt Bonham Carter CAS.
29 June	Issue MS 25/6. (118)	
29 June	ec LG. Please prepare stencil as at 95 for signature. CA Sec 29/6	GR CC
	119	
	L.S.S/C. As arranged this Lib Lieut Stencil desired to go.	
	Staff Off Lib L Section	
30/6		
	(120)	
	CA Section	
3/6/40	Notes of interviews on election	90

1892
Declassified E.O. 12356 Section 3.3/NND No. 785021

L.S. S/C.

As arranged this
Lib Sig and Council
decided to do.

Spaeter LEGAD
L Salmon

30/6

(120)

CA Section

3 July. 1. Notes of interviews on election matters referred to you for information (folios p. 99, 98). 99 99a 98

2. With reference to para 4 p 99 cables have gone out inquiring as to the position.

A.R. Temple, Major
3/Dec L.G. S/C

(121)

1.2.43

TO: L.G. S/C.

I have read Folios 99 and 99 with interest. I am entirely opposed to the Government's proposal in para 5 of 99a.

Of course, if the Government desires to set up special Commissions and passes a Decree to that effect, we will carry it out loyally in ALG territory but we do not want to give any encouragement to the idea.

1893

Declassified E.O. 12356 Section 3.3/NND No. 785021

DATE	(113)	PAGE
22 June	CA Section 1. At fo. 85 is a memo. on the Ministry of the Interior's "Blue Book" which contains a draft decree for re constitut-ing Communal + Provincial local authorities on an elective basis. 2. Spare copies of the memo. + the "Blue Book" are sent for the use of VP + of CC, Ex Comm. + Pol Advisers. 3. Ex. Comm. has asked for this memo. as soon as possible. Major Sillman for Denelle, Lt G S/C	85

(114)

Director:

21 June

1. Please refer folio R. 92, legal opinion asked by me on subject of extension of time limits in preparation of electoral lists. I agree with last para. and have prepared letter accordingly for your signature after you have notified V.P.

RRTemple Maj
DLO

Upjohn
C.S.O. (CA Sec.)

(115)

29 June 45 | CA Section:

1. Reference conversation this morning (Col. Cripps--Brigadier Upjohn) a draft of the Executive Memorandum to cover the issue of the Schedule and 2 Appendices describing the electoral lists procedure

Declassified E.O. 12356 Section 3.3/NND No. 785021

(114)

Director:

29 June

1. Please refer folio R. 92, legal opinion asked by me on subject of extension of time limits in preparation of electoral lists. I agree with last para and have prepared letter accordingly for your signature after you have notified V.P.

A.R.T. ample Maj
DLO

Sp/Ka R
C.S.O. (CA Sec.)

(115)

29 June 45

CA Section:

1. Reference conversation this morning (Col. Cripps--Brigadier Upjohn) a draft of the Executive Memorandum to cover the issue of the Schedule and 2 Appendices describing the electoral lists procedure is at fo. 95 .

2. A copy of the Schedule and Appendices are at fos. 90 to 90E. 500 extra copies of the Schedule, etc. are now being run off and should be ready today.

3. At conference on 28 June, RCs requested sufficient copies be issued to all CAOs and Prov. officers. The following number of copies will, therefore, be required for issue to Regions:

Emilia	70
Liguria	30
Lombardia	150
Piemonte	80
Venezie	70
	450

4272

R. R. Cripps.

R. R. CRIPPS
Colonel
Director, Local Govt. S/C

Declassified E.O. 12356 Section 3.3/NND No. 785021

Declassified E.O. 12356 Section 3.3/NND No. 785031

1981

1897

Declassified E.O. 12356 Section 3.3/NND No. 785021

154

COPY

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

Tel: 478107

AC/45/A/LG.

6 Sept.1945

SUBJECT: Preparation of electoral lists.
Prov.Commissions under Art.8, DLL. 159

TO : The Minister of Interior
Electoral Service.

153

Enclosed is a copy of the circular sent to Provincial Commissioners in AMG territory with attached orders for your information.

RALPH R. TEMPLE
Major
Director
Local Government sub Commission

RRT/ic

Encl. 1

Copy of F1, 45(A 3rd packet

4271

45A

153

ALLIED MILITARY GOVERNMENT
APO 394
CIVIL AFFAIRS SECTION

AG/5/1/Sic

Tel: 478706

SUBJECT: Preparation of electoral lists.

5 September 1943

TO : Distribution as below.

1. Part II of the Schedule attached to Executive Memorandum No. 5 of 1 July 1943 relates to the work of Provincial Commissions established under Articles 8 of ZAM 154 of 27 July 1943. The Instrument Dooree of 24 October 1944, in setting forth the rules governing the establishment of electoral lists, provides in Article 2, para 11, for the exclusion from the electoral lists of those found guilty of Fascist activity under the Law.

2. By virtue of Article 3 of ZAM 154 of 27 July 1944, as modified by Article 2 of ZAM 2 of 4 January 1945, both of which have been duly implemented and are in effect in AMG Territory, the presiding officer of the Commission is a magistrate appointed by the President of the Council of Ministers after consultation with the Minister of Justice and the High Commissioner for Sanctions Against Fascism. The Italian Government is at present selecting the Presidents of the said Commissions for each province, whose names will be published in the Gazzetta Ufficiale and duly implemented so that they are to be effective in AMG Territory. You will be notified of these names as soon as they are published.

3. Inasmuch as said ZAM 154 and ZAM 2 do not specifically indicate who should actually appoint the other 2 members of the Provincial Commissions, but merely indicate that they shall be selected by lot from regular judges referred to in Article 4 of said Decree, it is a been agreed with the Italian Government that the following procedure for the appointment of the remaining 2 judges shall prevail:

(a) The Provincial Commissioner should request the First President of the Court of Appeals to nominate the members;

(b) The Provincial Commissioner should then by formal order appoint those persons as members of the said Commission from the date of the order.

4. This order referred to in the foregoing paragraph need not be signed. It can be mimeographed and handed to the necessary officials and publication. A copy of this order in both English and Italian is appended here to for use of

Declassified E.O. 12356 Section 3.3/NND No. 785021

2. By virtue of Article 4 of AMG 169 of 27 July 1944, as modified by Article 2 of AMG 2 of 1 January 1945, both of which have been duly implemented and are in effect in AMG Territory, the presiding officer of the Commission is appointed by the President of the Council of Ministers after consultation with the Ministry of Justice and the High Commissioner for Sanctions Against Fascism. The Italian Government is at present selecting the Presidents of the said Commissions for each province, whose names will be published in the Gazzetta Ufficiale and duly implemented so that they are to be effective in AMG Territory. You will be notified of these names as soon as they are appointed.

3. Inasmuch as said AMG 169 and AMG 2 do not specifically indicate who should actually appoint the other 4 members of the Provincial Commissions, but merely indicate that they shall be selected by lot from popular juries formed as in Article 4 of said Decree, it has been agreed with the Italian Government that the following procedure for the appointment of the remaining 2 judges shall be used:

(a) the Provincial Commissioner should request the First President of the Court of Appeals to designate the 4 others.

(b) the Provincial Commissioner should then by formal order appoint those persons as members of the said Commission from the date of the order.

4. This order referred to in the foregoing paragraph need not be printed. It can be mimeographed or typed in the necessary officials and authorities. A copy of this order in both English and Italian is appended hereto for use of Provincial Commissioners.

5. Pending receipt of the names of the Presidents of said Provincial Commission, please instruct the Presidents of the Courts of Appeals of each province to nominate 2 popular judges, who should then be formally appointed by Provincial Commissioners. Names of those appointed for each province should be sent to this HQ for transmission to the Italian Government.

4270

BY COMMAND OF THE CHIEF COMMISSIONER:

H. CARR
Brigadier
P CA Section

Distribution:

HQ Liguria
Lombardia
Piemonte
Veneto
} with copies for HQ

Chief Commissioner — AMG Commissioner - Liguria
Exec. Commissioner — " " - Lombardia
Polad (A) — " " - Piemonte
" (B) — CAO Pantelleria (through Liaison Officer, Palermo)
Legal Sub Commission — " Lampedusa

Declassified E.O. 12356 Section 3.3/NND No. 745021

1538

ALLIED MILITARY GOVERNMENT

_____ REGION PROVINCE OF _____

_____ September 1945

WHEREAS by virtue of Art. 3 of MGL No. 159 of 27 July 1944, as modified by Art. 2 of MGL No. 2 of 4 January 1945, it has been provided that the two members of the Provincial Commission therein mentioned shall be selected by lot from the lay judges described in Art. 4 of the said MGL No. 159 of 27 July 1944.

AND WHEREAS the said MGL No. 159 of 27 July 1944 and MGL No. 2 of 4 January 1945 have been rendered operative in ARE territory

AND WHEREAS the President of the Court of Appeals of _____ has nominated _____ and _____ below two of the lay judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, _____ Provincial Commissioner of _____ in exercise of authority granted to me by the Chief Civil Affairs Officer, Allied Military Government, for and on behalf of the Military Governor hereby order:

1. Inasmuch as the said Art. 3 of MGL No. 159 of 27 July 1944 provides that the two members of the Provincial Commission shall be selected by lot, the same is hereby awarded. The said two members of the Provincial Commission for the province of _____ shall be appointed by me as Provincial Commissioner of the AMG of the said province.

2. I hereby appoint _____ and _____ to be members of the said Commission from the date of this Order.

_____
Provincial Commissioner of

Declassified E.O. 12356 Section 3.3/NND No. 785021

AND WHEREAS the [illegible]
January 1943 have been rendered operative in Ath Territory

AND WHEREAS the President of the Court of Appeals of _____ has nominated _____ and _____ being two of the Ivy Judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, _____ Provincial Commissioner of _____ in exercise of authority granted to me by the Chief Civil Affairs Officer, Allied Military Government, for and on behalf of the Military Governor hereby order:

1. Insofar as the said Art. 6 of M.L.No. 19, of 27 July 1944 provides that the members of the Provincial Commission shall be selected by lot, the same is hereby amended. The said two members of the Provincial Commission for the province of _____ shall be appointed by me as Provincial Commissioner of the Ath of the said province.

2. I hereby appoint _____ and _____ to be members of the said Commission from the date of this Order.

_____
Provincial Commissioner of _____

4269

Declassified E.O. 12356 Section 3.3/NND No. 795021

1533

GOVERNO MILITARE ALLEATO

REGIONE_____ PROVINCIA DI _____

_____Settembre 1945

PREMESSO che in virtu' dell'articolo 6 del DLL. No.159 del 27 Luglio 1944, come modificato dall'articolo 2 del DLL No.2 del 4 Gennaio 1945 era stato disposto che i due membri della Commissione Provinciale di cui ai detti articoli siano sorteggiati tra i giudici popolari di cui all'art. 4 del detto DLL No.159 del 27 Luglio 1944;

E PREMESSO che detto DLL no.159 del 27 Luglio 1944 ed il DLL no.2 del 4 Gennaio 1945 sono entrati in vigore nel territorio del Governo Militare Alleato;

E PREMESSO che il Presidente della Corte di Appello di _____ ha designato _____ e _____ essendo essi due dei giudici popolari summenzionati, per essere nominati membri componenti della detta Commissione;

IO _____ Commissario Provinciale di _____ _____ in virtu' dell' autorita' a me conferita dal Capo dell'Ufficio Affari Civili del Governo Militare Alleato in nome e per conto del Governatore Militare ordino :

1. Poiche' il detto articolo 6 del DLL. No.159 del 27 Luglio 1944 dispone che i due membri della Commissione Provinciale siano tratti a sorte, detto articolo subira' la seguente modifica. I due membri della Commissione

Declassified E.O. 12356 Section 3.3/NND No. 785021

Gennaio 1945 sono entrati in vigore nel territorio del Governo Militare Alleato;

Il Presidente della Corte di Appello di _____

la Delegazione _____ e _____

nominano quali due dei giudici popolari summenzionati, per essere inclusi membri componenti della detta Commissione;

IO _____ Commissario Provinciale di _____

_____ in virtu' dell' autorita' a me conferita dal Capo dell'Ufficio Affari Civili del Governo Militare Alleato in nome e per conto del Governatore Militare ordino :

1. Poiche' il detto articolo 5 del D.L. No.159 del 27 Luglio 1944 dispone che i due membri della Commissione Provinciale siano tenuti a norma, detto articolo subira' la seguente modifica. I due membri della Commissione Provinciale della provincia di _____ saranno nominati da me, nella mia qualita' di Commissario Provinciale del Governo Militare Alleato di detta provincia.

2. Le nomine dunque _____ e _____

_____ membri della detta Commissione a partire dalla data del presente ordine.

4268

_____

Commissario Provinciale di _____

1603

Declassified E.O. 12356 Section 3.3/NND No. 785021

152

DRAFT

HEAD QUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG

Tel: 478706

SUBJECT: Preparation of electoral lists.

5 September 1945

TO : Distribution as below.

1. Para 19 of the Schedule attached to Executive Memorandum No. 5 of 1 July 1945 refers to the work of Provincial Commissions established under ~~Article~~ Ministerial Decree of 24 October 1944, Article 8 of DLL 159 of 27 July 1944, in setting forth the rules concerning the compilation of electoral lists, provides in Article 2, para 11, for the exclusion from the electoral lists of those found guilty of Fascist activity under the law.

2. By virtue of Article 8 of DLL 159 of 27 July 1944, as modified by Article 2 of DLL 2 of 4 January 1945, both of which have been duly implemented and are in effect in AMG Territory, the presiding officer of the Commission is a magistrate appointed by the President of the Council of Ministers after consultation with the Minister of Pardon and Justice and the High Commissioner for Sanctions Against Fascism. The Italian Government is ~~presently~~ at present selecting the Presidents of the said Commissions for each province, whose names will be published in the Gazzetta Ufficiale and duly implemented so that they are to be effective in AMG Territory. You will be notified of these names as soon as they are appointed.

Declassified E.O. 12356 Section 3.3/NND No. 785021

the compilation of electoral lists, provides in Article 2, para 11, for the exclusion from the electoral lists of those found guilty of Fascist activity under the law.

2. By virtue of Article 8 of BLL 159 of 27 July 1944, as modified by Article 2 of BLL 2 of 4 January 1945, both of which have been duly implemented and are in effect in AMG Territory, the presiding officer of the Commission is a magistrate appointed by the President of the Council of Ministers after consultation with the Minister of Pardon And Justice and the High Commissioner for Sanctions Against Fascism. The Italian Government is ~~presently~~ at present selecting the Presidents of the said Commissions for each province, whose names will be published in the Gazzetta Ufficiale and duly implemented so that they are to be effective in AMG Territory. You will be notified of these names as soon as they are appointed.

3. Inasmuch as said BLL 159 and BLL 2 do not specifically indicate who should actually appoint the other 2 members of the Provincial Commissions, but merely indicate that they shall be selected by lot from popular judges referred to in Article 4 of said Decree, it has been agreed with the Italian Government that the following procedure for the appointment of the remaining 2 ju 4267 11 prevail:

(a) The Provincial Commissioner should request the First President of the Court of Appeals to nominate the members:

(b) the Provincial Commissioner should then by formal order appoint those persons as members of the said Commission from the date of the order.

1605

Declassified E.O. 12356 Section 3.3/NND No. 785021

4. This order referred to in the foregoing paragraph need not be printed. It can be mimeographed and handed to the necessary officials and authorities. A copy of this order in both English and Italian is appended hereto for use of Provincial Commissioners.

5. Pending receipt of the names of the President of each Provincial Commission, please instruct the Presidents of the Courts of Appeals of each province to nominate 2 popular judges, who should then be formally appointed by Provincial Commissioners. Names of those appointed for each province should be sent to this HQ for transmission to the Italian Government.

BY COMMAND OF THE CHIEF COMMISSIONER:

M. CARR
Brigadier
VP CA Section

Distribution:

RC Liguria)
Lombardia)
Piemonte) with copies for RCs
Venezie)

Chief Commissioner
Executive Commissioner
Polad (A)
" (B)
Legal Sub Commission
AMG Commissioner - Naples
" " - Ancona
" " - Pisa-Livorno
CAO Pantelleria (through Liaison Officer, Palermo)

Declassified E.O. 12356 Section 3.3/NND No. 785021

BY COMMAND OF THE [illegible]

M. CARR
Brigadier
VP CA Section

Distribution:

RC Liguria)
Lombardia) with copies for RCs
Piemonte)
Venezie)

Chief Commissioner
Executive Commissioner
Polad (A)
" (B)
Legal Sub Commission
AMG Commissioner - Naples
" " - Ancona
" " - Pisa-Livorno
CAO Pantelleria (through Liaison Officer, Palermo)
" Lampedusa " " " "

4266

Declassified E.O. 12356 Section 3.3/NND No. 785021

1528

ALLIED MILITARY GOVERNMENT

_____ REGION PROVINCE OF _____

_____ September 1945

WHEREAS by virtue of Art. 8 of DLL No. 159 of 27 July 1944, as modified by Art. 2 of DLL No. 2 of 4 January 1945, it has been provided that the two members of the Provincial Commission therein mentioned shall be selected by lot from the lay judges described in Art. 4 of the said DLL No. 159 of 27 July 1944

AND WHEREAS the said DLL No. 159 of 27 July 1944 and DLL No. 2 of 4 January 1945 have been rendered operative in AMG Territory

AND WHEREAS the President of the Court of Appeals of _____ has nominated _____ and _____ being two of the lay judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, _____ Provincial Commissioner of _____ in pursuance of authority granted to me by the Chief Civil Affairs Officer, Allied Military Government, for and on behalf of the Military Governor hereby order:

1. Insofar as the said Art. 8 of DLL No. 159 of 27 July 1944 provides that the two members of the Provincial Commission shall be selected by lot, the same is hereby amended. The

Declassified E.O. 12356 Section 3.3/NND No. 785021

4 January 1945 have been rendered operative in AMG Territory

AND WHEREAS the President of the Court of Appeals of _____ has nominated _____ and _____ being two of the lay Judges described as aforesaid to be members of the said Commission

NOW, THEREFORE, I, _____ Provincial Commissioner of _____ in pursuance of authority granted to me by the Chief Civil Affairs Officer, Allied Military Government, for and on behalf of the Military Governor hereby order:

1. Insofar as the said Art. 8 of DLI No. 159 of 27 July 1944 provides that the two members of the Provincial Commission shall be selected by lot, the same is hereby amended. The said two members of the Provincial Commission for the province of _____ shall be appointed by me as Provincial Commissioner of the AMG of the said province.

2. I hereby appoint _____ and 4265 _____ to be members of the said Commission from the date of this Order.

_____
Provincial Commissioner of _____

Declassified E.O. 12356 Section 3.3/NND No. 785021

152 C

GOVERNO MILITARE ALLEATO

REGIONE_____ PROVINCIA DI _____

_____Settembre 1945

PREMESSO che in virtu' dell'articolo 8 del DLL No.159 del 27 Luglio 1944 come modificato dall'articolo 2 del DLL No.2 del 4 Gennaio 1945 era stato disposto che i due membri della Commissione Provinciale di cui ai detti articoli siano sorteggiati tra i giudici popolari di cui all'art. 4 del detto DLL No.159 del 27 Luglio 1944;

E PREMESSO che detto DLL no.159 del 27 Luglio 1944 ed il DLL no.2 del 4Gennaio 1945 sono entrati in vigore nel territorio del Governo Militare Alleato;

E PREMESSO che il Presidente della Corte di Appello di _____ ha designato _____ e _____ essendo essi due dei giudici popolari sunnominati, per essere nominati membri componenti della detta Commissione;

IO _____Commissario Provinciale di _____ in virtu' dell'autorita' a me conferita dal Capo dell'Ufficio Affari Civili del Governo Militare Alleato in nome e per conto del Governatore Militare ordino :

1. Poiche' il detto articolo 8 del DLL NO.159 del 27 Luglio 1944 disponde che i due membri della Commissione Provinciale siano tratti a sorte, detto articolo subira' la seguente modifica. I due membri della Commissione Provinciale della provincia di _____ saranno nominati da me, nella mia qualita' di Commissario Provinciale

Declassified E.O. 12356 Section 3.3/NND No. 785021

E PREMESSO che il Presidente della Corte di Appello di _____

ha designato _____ e _____

_____essendo essi due dei giudici popolari surnominati, per essere nominati membri componenti della detta Commissione;

IO _____Commissario Provinciale di _____

_____ in virtu' dell'autorita' a me conferita dal Capo dell'Ufficio Affari Civili del Governo Militare Alleato in nome e per conto del Governatore Militare ordino :

1. Poiche' il detto articolo 8 del DIL NO.159 del 27 Luglio 1944 disponde che i due membri della Commissione Provinciale siano tratti a sorte, detto articolo subira' la seguente modifica. I due membri della Commissione Provinciale della provincia di _____ saranno nominati da me, nella mia qualita' di Commissario Provinciale del Governo Militare Alleato di detta provincia.

2. Io nomino dunque _____ e _____ 4264

_____ ~~quali~~ membri della detta Commissione a partire dalla data del presente ordine.

_____

Commissario Provinciale di _____

Declassified E.O. 12356 Section 3.3/NND No. 785021

1912

Declassified E.O. 12356 Section 3.3/NND No. 785021

151

45 A

AMG LIGURIA REGION AMG LOMBARDIA REGION AMG PIEMONTE REGION AMG VENEZIE REGION

4633 1st September 1945 ROUTINE

RESTRICTED PD

PARA ONE PD REFERENCE APPOINTMENT PROVINCIAL COMMISSIONS PROVIDED IN ARTICLE EIGHT OF DOG LOVE LOVE ONE FIVE NINE OF TWO SEVEN JULY ONE NINE FOUR FOUR FOR DISFRANCHISEMENT OF PERSONS BECAUSE OF FASCIST ACTIVITY PD

PAREN TO FOR ACTION AMG LIGURIA REGION AMG LOMBARDIA REGION AMG PIEMONTE REGION AMG VENEZIE REGION FROM HQ ALCOM CITE ACLGT PAREN

PARA TWO PD THE ITALIAN GOVERNMENT IS PRESENTLY SELECTING THE PRESIDENTS OF SAID COMMISSIONS FOR EACH PROVINCE PD PLEASE INSTRUCT RESIDENT OF COURT OF APPEAL FOR EACH PROVINCE TO NOMINATE TWO LAY JUDGES DESCRIBED IN ARTICLE FOUR OF SAID DOG LOVE LOVE ONE FIVE NINE WHO WILL THEN BE FORMALLY APPOINTED BY PROVINCIAL COMMISSIONERS PD DETAILED INSTRUCTIONS WITH FORM OF ORDER OF APPOINTMENT WILL FOLLOW PD

PARA THREE PD PLEASE INFORM ALL PROVINCIAL COMMISSIONERS ACCORDINGLY PD

LSP

LOCAL GOVERNMENT S/C

478150

NICHOLAS PIOMBINO
CWO USA
Asst. Adjutant.

4263

1913

Declassified E.O. 12356 Section 3.3/NND No. 785021

USA 0 Fil 150

ELECTIONS FIGURES

1921 - 15 May General Elections based on 1920 electoral list

11,821,168 on list - 31% of population
6,701,496 took part in election 58.4%
6,608,141 valid votes (95,5%)

1921 - Local Elections

11,950,756 on list - 33,3% of population
6,354,757 voted for communale elections - 54,9%
6,273,589 " " province 54,2%

Under Fascism

1934, March 25 - 96% of electorate voted

10,025,513 voted for fascist list
15,265 voted against " "

ESTIMATE FOR 1945 43 Million population

28 Million on lists

(15 Million - Women)

L H Temple
Major
4262

1914

Declassified E.O. 12356 Section 3.3/NND No. 785021

115/A

EXCERPT from the newspaper "AVANTI!" of 30 Aug. 1945

On proposal of the Minister for the Constituency, comrade Nenni, the Council of Ministers has appointed the Commission entrusted with the preparation of the draft law concerning the method of election to be adopted in the elections for the Constituency.

Included in the Commission are:

Su proposta del ministro della Costituente compagno Nenni il Consiglio ha nominato la commissione incaricata di preparare il progetto di legge circa il sistema elettorale da applicare nelle elezioni per la Costituente. Fanno parte della commissione:

Prof. Arturi e prof. Cassatro (supplente) per il partito liberale; Avv. Giovanni Selvaggi e professor Stolfi (supplente) per la democrazia del lavoro Avv. Foschini e Avv. Mortati (supplente) per la democrazia cristiana; Avv. Battaglia e Avv. Cifarelli (supplente) per il partito d'azione; Dr. Mani e Ezio Villani (supplente) per il partito socialista; Avv. Umberto Terracini e Avv. Paone (supplente) per il partito comunista. Inoltre fanno parte della commissione i seguenti tecnici della materia: professor Carlo Arturo Jemolo, dottor Paolo Stracco, Avv. Francesco Agro, Dr Ubaldo Cosentino, professor Giovanni Schepis.

Nella seduta serale dalle 19 alle 21 il Consiglio dei Ministri ha esaminato la lista di 411 membri della Consulta.

EXCERPT from the Newspaper "ITALY TAY" of 30 aug. 1945

The Council of Ministers then approved a draft decree providing for the appointment of the members of the Committee charged with the preparation of the political electoral law: The Committee is composed as follows:

Il Consiglio dei Ministri ha quindi approvato uno schema di decreto ministeriale che provvede alla nomina dei componenti della Commissione per l'elaborazione della legge elettorale politica. La commissione è così composta: Cassandro e Forti (P. Liberale); Selvaggi e Stolfi (Dem. del Lavoro); Foschini e Mortati (Dem. Cristiana); Battaglia e Cifarelli (P. d'Azione); Mani e Villani (P. Socialista); Terracini e Paone (P. Comunista). Fanno inoltre parte della commissione cinque giuristi indipendenti: Jemolo, Strano, Agro, Cesentino e Schepis.

4261

1915

Declassified E.O. 12356 Section 3.3/NND No. 784121

HEADQUARTERS ALLIED COMMISSION
AMG 394
LOCAL GOVERNMENT SUB COMMISSION

Note of Conference 29th August, 1945.

Present:-

Dr. Catenacci. Capo di Gabinetto. Ministry of Interior.
Dr. Pino. Vice-Capo di Gabinetto. Ministry of Interior.
Colonel Gripps. Director, Local Government Sub-Commission.
Major A.H.Temple. Deputy Director, Local Government Sub-Commission.
Mr. Vice. Interpreting.

---

1. Oath of Sindaci.

Dr. Catenacci said that he wanted to present the new Vice-Chief of Cabinet of the Ministry, Dr. Pino.

Dr.Catenacci then stated that he had been requested by the President of the Council of Ministers, Prof. Parri, to discuss the following matter. Although he had no special cases in mind, Parri believed that the question as to the oath to be taken by sindaci had presented itself. Parri wished that AMG would not force the issue of taking the oath of loyalty to the king as prescribed by the 1915 Law but that it let the matter rest until the territory was returned to the jurisdiction of the Italian Government. Dr. Catenacci was informed by Colonel Gripps that this was precisely the attitude that had been taken in the instances where the matter had come up and that we would conform with the request retaining that position.

2. Payment of Prefectural employees, Venezia Giulia.

Dr. Catenacci stated that the Ministry had been visited by a group of former officials from Fiume, Pola and Gorizia. These officials stated that they represented many functionaries who had been suspended from office. These officials were receiving about 30 lire a day and were near to starvation point. Dr. Catenacci said that the Ministry would like to send a representative to a neighbouring province such as Udine to give money to these people periodically as they came to that province from the Venezia Giulia territory. He pointed out that in Pola the prefecture had been abolished and was in fact located in territory outside. He was particularly grieved about the people from Fiume on the outskirts of Pola who seemed to be abandoned. It was pointed out to Catenacci that Fiume and territory outside the comune of Pola was under the protection of Yugo-Slavia and not under AMG. Furthermore, Colonel Gripps indicated that he doubted whether the presence of a "paymaster" at Udine was a good solution to the problem. He asked for a written statement as to the matter on receipt of which he would take it up with higher authority. The implications, it was pointed out, were political and economic. Dr. Catenacci promised to have such a statement sent.

3. Cancellerie Giudiziale.

4260

Major Temple then described briefly his visit of the day before to the

1916

Declassified E.O. 12356 Section 3.3/NND No. 785021

the Cassellario Giudiziale Centrale at Rome and described the filing conditions there as very disorderly and could quite understand the reason for great delay in providing extracts of criminal records for purposes of excluding people from electoral lists.

4. Provincial Commissions for disfranchisement of fascists - electoral lists.

Major Temple then briefly outlined the substance of his conference with Dr. Visconi of the Electoral Service of the Ministry on August 25th. He pointed out that we were anxiously awaiting a statement from the government as to what they wanted to do about the appointment of provincial commissions referred to in article 8 of decree No.159 whose function was to draw up lists of former fascists to be excluded from the electoral registers. Dr.Catemacci promised to see that this matter was disposed of immediately.

RALPH R. TEMPLE,
Major,
Deputy Director,
Local Government Sub-Commission.

RRT/pjf.

30th August, 1945.

1917

Declassified E.O. 12356 Section 3.3/NND No. 785021

147

45A

MINISTRY OF INTERIOR
General Direction Civil Administration
Electoral Service

30 AUG 1945

File No. 15660 P. Rome. 29 August 1945

To: The Presidency of the Council of Ministers

SUBJECT : Provincial Commission for sanction against fascism.

To Caserta: ALLIED COMMISSION - Local Government Sub Commission.

During a second meeting with a Ministry official in charge of the electoral service, Major Temple of the Local Government Sub Commission has urged the setting up of the Provincial Commissions for sanctions against fascism, in the provinces of Northern Italy.

The above is being notified to the Hon. Presidency for their own information and with the kind request to inform this office about any decision will be taken on the subject.

FOR THE MINISTER
Vicedomini

Translated the 30th August

J.C.

6973

4258

all 147B

URGENTISSIMA 30 AUG 1945

Roma, 29 agosto 1945 - A.

Ministero dell'Interno
Direz.Gen.Amm.ne Civile
Servizio elettorale

ALLA PRESIDENZA DEL CONSIGLIO DEI MINISTRI
SEDE

e. p.c. : Al
All'On. COMMISSIONE ALLEATA
Sottocommissione Governo Locale
ROMA

Divisione — *Sez.* —
Prot. N. 15600.P *Allegati* —

Risposta al Foglio del — *Div.* — *Sez.* — *N.*

OGGETTO : Commissioni provinciali per le sanzioni contro il fascismo -

In un secondo colloquio, avvenuto ieri, con un funzionario addetto al servizio elettorale di questo Ministero il Maggiore Temple della Sottocommissione Governo Locale ha rivolto nuove premure perchè sia definita, al più presto, la questione relativa alla istituzione, nelle Provincie dell'Italia Settentrionale, delle commissioni provinciali per le sanzioni contro il fascismo.

Se ne informa codesta On. Presidenza per opportuna notizia e con preghiera di voler cortesemente rendere edotto l'Ufficio scrivente delle decisioni che saranno prese al riguardo.

PEL MINISTRO

Declassified E.O. 12356 Section 3.3/NND No. 785783

In un secondo colloquio, avvenuto ieri, con un funzionario addetto al servizio elettorale di questo Ministero il Maggiore Temple della Sottocommissione Governo Locale ha rivolto nuove premure perchè sia definita, al più presto, la questione relativa alla istituzione, nelle Provincie dell'Italia Settentrionale, delle commissioni provinciali per le sanzioni contro il fascismo.

Se ne informa codesta On. Presidenza per opportuna notizia e con preghiera di voler cortesemente rendere edotto l'Ufficio scrivente delle decisioni che saranno prese al riguardo.

PEL MINISTRO

4257

6973

Declassified E.O. 12356 Section 3.3/NND No. 787021

1920

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/A

1146

URGENT

3 AUG 1945

MINISTRY OF INTERIOR
Gen. Direction Civil Administration
Electoral Service
File No. 15600 P.

Rome, 29 August 1945

TO: PRESIDENCY OF THE COUNCIL OF MINISTERS

Copy: Hon. ALLIED COMMISSION - Local Government Sub Commission

SUBJECT : Extension of suffrage to non-commissioned officers and soldiers -

Owing to recent interviews with an official of this Ministry, on electoral operations, Major Temple of the Local Government Sub Commission has expressed the desire that the Allied Commission be informed about the policy and decision of Italian Government in regard to the extension of suffrage to non-commissioned officers and troops.

Major Temple also said that the Allied Commission would be sincerely interested to have a look at any draft of law that may be prepared on the subject.

The above is being notified to the Hon. Presidency for their own information and so as to enable them to answer to the Allied Commission.

FOR THE MINISTER
Vicedomini

6972

4256

Date of transl. — 30th August
Name Transl. — J.C.
Name of Typist —

146 D

URGENTISSIMA 30 AUG 1945

Roma, 29 agosto 1945

C

Ministero dell'Interno

Direz.Gen.Amm.ne Civile
Servizio elettorale

All'On. PRESIDENZA DEL CONSIGLIO DEI MINISTRI
- Gabinetto -
SEDE

e, p.c. : All'On. COMMISSIONE ALLEATA
Sottocommissione Governo Locale
ROMA

Divisione ____ Sez. ____
Prot. N. 15600.P. Allegati ____

Risposta al Foglio del ____
Div. ____ Sez. ____ N. ____

OGGETTO : Estensione del voto ai sottufficiali e soldati .-

Nei colloqui avuti recentemente con un funzionario di questo Ministero sullo svolgimento delle operazioni inerenti alla compilazione delle liste elettorali il Maggiore Temple della Sottocommissione Governo Locale ha espresso il desiderio che la Commissione Alleata sia resa edotta degli orientamenti e delle concrete determinazioni del Governo Italiano circa la questione del voto ai sottufficiali e militari di truppa.

Detto Ufficiale ha fatto presente altresì che tornerebbe particolarmente gradito alla Commissione Alleata prendere visione dello schema di provvedimento legislativo che sarà eventualmente predisposto al riguardo .

Di quanto precede s'informa codesta On.Presidenza per opportuna notizia e per quegli elementi di risposta che, nel settembre, vorrà fornire alla Commissione Alleata .

Declassified E.O. 12356 Section 3.3/NND No. 765021

Nei colloqui avuti recentemente con un funzionario di questo Ministero sullo svolgimento delle operazioni inerenti alla compilazione delle liste elettorali il Maggiore Temple della Sottocommissione Governo Locale ha espresso il desiderio che la Commissione Alleata sia resa edotta degli orientamenti e delle concrete determinazioni del Governo Italiano circa la questione del voto ai sottufficiali e militari di truppa.

Detto Ufficiale ha fatto presente altresì che tornerebbe particolarmente gradito alla Commissione Alleata prendere visione dello schema di provvedimento legislativo che sarà eventualmente predisposto al riguardo .

Di quanto precede s'informa codesta On.Presidenza per opportuna notizia e per quegli elementi di risposta che, nel frattempo, vorrà fornire alla Commissione Alleata .

PEL MINISTRO 4255

6972

1922

Declassified E.O. 12356 Section 3.3/NND No. 795021

1923

Declassified E.O. 12356 Section 3.3/NND No. 785021

1265

L-9-b

30 AUG 1945

THE PRESIDENCY OF THE COUNCIL
OF MINISTERS

30 AUG 1945

Rome, 29 August 45

Ref 10124/6.19/1.7

TO : Allied Commission
Civil Affairs Section

SUBJECT : Provincial Commissions under Art. 8 of DLL 159 of 27 Jul.

P 135

Reference to AC/45/L.S. of 10 Aug.

This Presidency fully agrees on the opportunity of constituting as soon as possible, in the Northern provinces still administered by AMG, the Commissions contemplated by art. 8 of DLL 159 of 27 Jul 44 in order to complete at the earliest moment the work of preparation of the electoral lists.

As it is known, the task of this Presidency is only to appoint the president, since the First Presidents of the Courts of Appeal shall see for the final constitution of the college.

In this connection we inform you that the request for the designation of magistrates suitable to take up the above said functions has already been forwarded to the Minister of Grace and Justice and it is hoped to proceed to the appointments in the next days.

THE UNDERSECRETARY OF STATE

/s/ C. Arpetani (?)

4254

6980

LG 145B

30 AUG. 1945

Roma, 29 AG 1945

30 AGO 1945

Presidenza
del Consiglio dei Ministri
Gabinetto

ALLA COMMISSIONE ALLEATA
Sezione Affari Civili

R O M A
Via Vittorio Veneto

N. 10124/6.1.7.
Risposta al foglio del 10 corr.
N. 20/45/L.G.

OGGETTO : Commissioni provinciali di cui all'art.8 del D.L.L. n.159 del 27 luglio 1944.

Questa Presidenza conviene pienamente nell'opportunità di costituire al più presto nelle provincie settentrionali tuttora amministrate dall'A.M.G. le Commissioni previste dall'art.8 del D.L.L. 27 luglio 194 , n.159, al fine di consentire il più sollecito completamento dei lavori di preparazione delle liste elettorali.

Com'è noto, il compito di questa Presidenza è limitato alla nomina del presidente, spettando ai Primi Presidenti delle Corti d'Appello provvedere al completamento del collegio.

Si informa pertanto che è già stata trasmessa al Ministro

Declassified E.O. 12356 Section 3.3/NND No. 788122

OGGETTO: [illegible]
del D.L.L. n.159 del 27 luglio 1944.

Questa Presidenza conviene pienamente nell'opportunità di costituire al più presto nelle provincie settentrionali tuttora amministrate dall'A.M.G. le Commissioni previste dall'art.8 del D.L.L. 27 Luglio 1944, n.159, al fine di consentire il più sollecito completamento del lavoro di preparazione delle liste elettorali.

Com'è noto, il compito di questa Presidenza è limitato alla nomina del presidente, spettando ai Primi Presidenti delle Corti d'Appello provvedere al completamento del collegio.

Si informa pertanto che è già stata inoltrata al Ministero di Grazia e Giustizia la richiesta di designazione di magistrati idonei ad assumere le anzidette funzioni, per cui si spera di poter far luogo alle nomine nei prossimi giorni.

4253

IL SOTTOSEGRETARIO DI STATO

P. Arpesani.

6980/29

1925

Declassified E.O. 12356 Section 3.3/NND No. [illegible]

1926

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB-COMMISSION

AC/45/A/16 27 August 1945

SUBJECT: Compilation of Electoral Lists

TO: The Ministry of the Interior

1. It has become apparent from reports received in this Headquarters on "The Progress of the Compilation of Electoral Lists" that Provincial Commissions (for the exclusion of certain fascists from the electoral lists) are being appointed in many provinces still under AMG jurisdiction in Northern Italy.

2. These Commissions are being appointed either directly by the Prefect as a result of an erroneous interpretation of DL.159 of 27 July 1944 or, on the other hand, under DL.149 of 26 April 1945 which is not in effect in AMG territory.

3. In an effort to clarify the position, a meeting was held on 25 Aug 45 between Dr. Vicenzi and Major Temple and the notes of this meeting are attached for your information.

4. This Commission would again urge that the action indicated in the abovementioned notes be taken promptly by the Italian Government in order that instructions may be issued as to what action is to be taken by Prefects with regard to the appointment of these Provincial Commissions.

FOR THE DIRECTOR:

RRT

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub-Commission

Encl: as in para. 3

RRT/rr

4202

4929

1927

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
PO 594
LOCAL GOVERNMENT SUB COMMISSION

Note of Conference with Dr. Vicenzi, Electoral Service, Ministry of Interior, - 25th August, 1945.

Present:- Dr. Vicenzi
Major R.R.TEMPLE, Deputy Director, Local Government A/C
Miss P. Rasmussen, Local Government A/C
Mr. Nice. Interpreting.

1. Prov. Commissions - Sanctions against Fascism.

(a) Telegraphic circular of 9 August 1945 of the Ministry could not be sent out since it urged First Presidents of Courts of Appeal to make appointments.

(b) Decree 149 of 26 April 1945 which provides for the foregoing procedure is not in effect in AMG territory.

(c) Decree 159 of 27th July 1944 providing for appointment of the commissions by the President of the Council of Ministers is in effect in AMG territory. (cancelled by SHAEF of 4 Jan. 1945 Ref 3)

(d) The northern provinces may not be returned to Italian Government jurisdiction for several weeks.

(e) The Allied Commission desires to be notified officially whether the Italian Government,

(i) wishes to and will make the appointments under Decree 159 (answer to 10 August letter to President of Council must be made)

(ii) wishes nothing to be done until the territory is returned at which time Decree 149 will go into effect

(iii) wishes an AMG decree embracing the unobjectionable provisions of Decree 149 to be enacted and thus take care of Udine also (which will remain under AMG longer).

2. Exclusion from lists of persons receiving welfare assistance. 42351

Dr. Vicenzi promised to send us other circulars for distribution which would clearly indicate that only permanent recipients of aid were

1928

Declassified E.O. 12356 Section 3.3/NND No. 785021

to be excluded. Those getting total assistance temporarily were not to be excluded.

3. Reports.

Dr. Vicenzi agreed to furnish us with progress reports every two weeks on compilation of election lists after the territory was turned back to Italian control. He furthermore will supply us with reports as to the situation in territory now under Italian jurisdiction.

4. Cassellario Giudiziale Centrale.

Dr. Vicenzi agreed to arrange for a visit to the central Cassellario Giudiziale by Major Temple to see the methods employed in making extracts of records.

RALPH R. TEMPLE,
Major,
Deputy Director,
Local Government Sub Commission.

RRT/ie.

4250

1929

Declassified E.O. 12356 Section 3.3/NND No. 785021

143

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

Note of Conference with Dr. Vicenzi, Electoral Service,
Ministry of Interior, - 25th August, 1945.

Present:- Dr. Vicenzi
Major R.R.Temple, Deputy Director, Local Government S/C
Miss P. Rasmussen, Local Government S/C
Mr. Mice. Interpreting.

After a trying discussion wherein Dr.Vicenzi reversed the field twice, the following points were made:

1. Prov. Commissions - Sanctions against Fascism.

(a) Telegraphic circular of 9 August 1945 of the Ministry could not be sent out since it urged First Presidents of Courts of Appeal to make appointments.

(b) Decree 149 of 26 April 1945 which provides for the foregoing procedure is not in effect in AMG territory.

(c) Decree 159 of 27th July 1944 providing for appointment of the commissions by the President of the Council of Ministers is in effect in AMG territory.

(d) The northern provinces may not be returned to Italian Government jurisdiction for several weeks.

(e) The Allied Commission desires to be notified officially whether the Italian Government,

(i) wishes to and will make the appointments under Decree 159 (answer to 10 August letter to President of Council must be made)
(ii) wishes nothing to be done until the territory is returned at which time Decree 149 will go into effect
(iii) wishes an AMG decree embracing the unobjectionable provisions of Decree 149 to be enacted and thus take care of Udine also (which will remain under AMG longer).

2. Exclusion from lists of persons receiving welfare assistance.

Dr.Vicenzi promised to send us other circulars for distribution which would clearly indicate that only permanent recipients of aid were to be excluded. Those getting total assistance temporarily were not to be excluded.

42-45

1930

Declassified E.O. 12356 Section 3.3/NND No. 785021

143A

3. Reports.

Dr.Vicenzi agreed to furnish us with progress reports every two weeks on compilation of election lists after the territory was turned back to Italian control. He furthermore will supply us with reports as to the situation in territory now under Italian jurisdiction.

4. Cassellario Guidiziale Centrale.

Dr. Vicenzi agreed to arrange for a visit to the central Cassallario Guidiziale by Major Temple to see the methods employed in making extracts of records.

R. R. Temple major

RALPH R. TEMPLE,
Major,
Deputy Director,
Local Government Sub-Commission.

RRT/pew.

42-48

1931

Declassified E.O. 12356 Section 3.3/NND No. 785021

142

Translation

Rome, 21 August 1945

From Ministry of the Interior
Dir. Gen. Amm. Civile
Electoral Service

Ref. 15600/F Inc. 35

To AC Local Government S/C

Subject: Circular to Prefects of Northern Italy

1. Reference is made to the verbal understanding with your Sub Commission concerning onward transmission to the Prefect of Northern Italy of the circulars relative to electoral matters.

2. Attached hereto are a congruous number of copies of N. 9 telegraphic circulars kindly requesting you to provide, if there are no objections, to their onward transmittal.

3. Among said circulars are those requested yesterday by telephone by your Sub Commission concerning (1) the setting up of provincial Commissions for the sanctions against fascism and (2) the reply to the query raised by certain prefectures about the registration in the electoral lists of persons receiving assistance from public welfare.

Thanking you

FOR THE MINISTER

Vicedomini

4243

1942A

Translation

MINISTRY OF THE INTERIOR
Direzione Generale Amministrazione Civile
Servizio Elettorale

Copy of telegraphic circulars sent to the Prefects of the provinces under the Italian Government administration.

9 August 1945

23895/15600 P Electoral Service stop. From information received it appears that in certain provinces the Commission referred to in article eight of the Law for the Sanctions against fascism have not yet been set up stop. Since such delay reflects itself upon the trend of the works for the compilation of lists, Prefects are requested to urge First Presidents of Courts of Appeal having jurisdiction of aforesaid Commission stop. A similar step is being taken by this Ministry at the Ministry of Justice stop. We are waiting to know the outcome of the interest taken by your Excellencies in this matter stop. For the Ministry Vicedomini

---

11 August 1945

24173/15600-F Electoral Service stop. We recall your attention to instructions about furnishing of the electoral seats stop. Ministry of Industry informs that they will not provide for further allocations of lumber for constructions, as such material has been returned to free commerce by ministerial decree 20 July 1945 published in the Gazzetta Ufficiale 28 same month No. 60 stop. Kindly inform Sindaci for their opportune guidance stop For the Minister Vicedomini

---

13 August 1945

24443/15600 Electoral Service stop Clarifying communication by radio 11 instant about approval Council of Ministers of draft legislative decree concerning granting statal contribution for furnishing electoral seats to Communes unable to meet relative expenses Minister makes it clear that intervention of State willbe exceptional and as a rule must be considered as limited to Communes whose financial statement for current fiscal years has been integrated by a provision of the local Central Finance Commission or by the provincial administrative Giunta stop. Ministry will issue further detailed instruction after publication aforesaid decree stop. Kindly

1932

Declassified E.O. 12356 Section 3.3/NND No. 785021

waiting to know the outcome of the interest taken by y[illegible]
this matter stop. For the Ministry Vicedomini

---

11 August 1945

24173/15600-7 Electoral Service stop. We recall your attention to instructions about furnishing of the electoral seats stop. Ministry of Industry informs that they will not provide for further allocations of lumber for constructions, as such material has been returned to free commerce by ministerial decree 20 July 1945 published in the Gazzetta Ufficiale 28 same month No. 60 stop. Kindly inform Sindaci for their opportune guidance stop For the Minister Vicedomini

---

13 August 1945

24443/15600 Electoral Service stop Clarifying communication by radio 11 instant about approval Council of Ministers of draft legislative decree concerning granting statal contribution for furnishing electoral seats to Communes unable to meet relative expenses Minister makes it clear that intervention of State willbe exceptional and as a rule must be considered as limited to Communes whose financial statement for current fiscal years has been integrated by a provision of the local Central Finance Commission or by the provincial administrative Giunta stop. Ministry will issue further detailed instruction after publication aforesaid decree stop. Kindly communicate at once Sindaci contents present circular and acknowledge receipt by letter Minister Parri

4246

Declassified E.O. 12356 Section 3.3/NND No. 745021

1421B

14 August 1945

24519/15600 F Electoral Service stop. Considering general trend operation in connection with compilation lists, Ministry draws your personal attention on provisions relative to installation seats and especially on construction of ballot boxes stop. With reference to the latter, the criteria suggested for the decentralization of the manufacturing and adoption of a model of utmost simplicity carrot but facilitate task of Communes which shall none the less exploit to the great extent local resources and emergency means stop. Special zeal should be shown by those Sindaci of Communes whose lists have already been approved by the mandamental commissions stop. In the event of total or partial lack of materials required for the prupose, the matter should be taken up immediately ~~with the country's organization~~ with the Prefects and Sindaci of the neighbouring provinces notifying the Ministry of the difficulties which in spite of such interest could not be overcome stop. Country's aspiration for a prompt convocation of electoral meetings entails that nothing should be left unturned to complete in the shortest possible time the main parts of the voting machinery stop. Kindly acknowledge by letter and give positive news by fortnightly reports stop For Ministry Spataro

---

20 August 1945

TO THE PREFECTS OF THE NORTHERN PROVINCES OF ITALY

15600-S Electoral Service stop - Reference queries raised by certain prefectures about implications provision exclusion from electoral lists can be applied only to those persons who are inmates of charitable institutions or however are permanently dependent from public assistance and welfare stop. As regard persons inmates of special Institutes we wish to recall, in the interest of an accurate compliance, instructions contained in page twelve printed pamphlet number one carrying instructions for first compilation electoral lists stop For Minister Vicedomini

4245

1934

Declassified E.O. 12356 Section 3.3/NND No. 785021

109

D R A F T

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG Tel: 478706

SUBJECT: Preparation of electoral lists. July 1945

TO : Distribution as below.

Extension of time-limits

1. Article 24 of Ministerial Decree of 24 October 1944 provides that the Ministry of the Interior may, on the recommendation of a Prefect within ten days from the date when the Decree goes into effect, suspend by Decree the time-limits for the formation of the electoral lists in communes which, because of circumstances arising out of war, are absolutely unable to adhere to the limitation so fixed. Any recommendation that the Prefect wishes to make for an extension of the time-limits in a particular commune should be in the PC's hands on or before 25 July. Although some applications may come in a little later, they should not be arbitrarily rejected. PCs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these applications. RCs will pass upon the PC's observations and concur or disapprove of the application for extension, and formally notify PCs of their decision. RCs will thereupon transmit the applications with their decisions to AC HQ (Local Government Sub Commission), which in turn will forward the decision of the RCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalizing the action taken by Regional

1635

Declassified E.O. 12356 Section 3.3/NND No. 785021

the time-limits for the formation of the electoral lists in communes which, because of circumstances arising out of war, are absolutely unable to adhere to the limitation so fixed. Any recommendation that the Prefect wishes to make for an extension of the time-limits in a particular commune should be in the PC's hands on or before 25 July. Although some applications may come in a little later, they should not be arbitrarily rejected. PCs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these ~~recommendations~~ applications. RCs will pass upon the PC's observations and concur or disapprove of the application for extension, and formally notify PCs of their decision. RCs will thereupon transmit the applications with their decisions to AC HQ (Local Government Sub Commission), which in turn will forward the decision of the RCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalising the action taken by Regional Commissioners.

2. The necessary action will be taken by PCs upon receipt of RC's 4184 decision without waiting for publication of the Ministerial Decree.

Progress Reports

3. Article 19 of the afore-mentioned Decree requires Sindaci to report to the Prefect every fifteen days on the course of electoral operations in their communes. PCs will require their Prefects to give them fortnightly progress reports ~~on the course of~~ regarding the electoral ~~operations~~ proceedings in their respective provinces. These, in turn, will be forwarded through RCs to AC HQ (Local Government Sub Commission) for onward transmission to the Ministry of the Interior.

BY COMMAND OF THE CHIEF COMMISSIONER:

C. R. UPJOHN, Brig.
VP CA Section

Distribution overleaf

1939

Declassified E.O. 12356 Section 3.3/NND No. 785021

142C

MINISTERO DELL' INTERNO
Direzione Generale dell' Amministrazione Civile
Servizio Elettorale
--- -

COPIA di circolari telegrafiche inviate ai Prefetti delle
provincie amministrate dal Governo Italiano.

9 Agosto 1945

23893/15600- P servizio elettorale alt Da segnalazioni pervenute rilevasi che in talune provincie non est stata ancora costituita commissione di cui articolo otto legge per sanzioni contro fascismo alt Poichè ritardo ripercuotesi sopra andamento lavori compilazione liste Prefetti sono pregati rivolgere opportune premure at Primi Presidenti Corte Appello competenti per territorio onde sia provveduto sollecitamente nomina componenti predetto consesso alt Analogo intervento viene svolto da questo Ministero presso Dicastero Giustizia alt Rimanesi attesa conoscere esito interessamento Signoria Loro alt Pel Ministro Vicedomini

---

II Agosto 1945

24173/15500- P servizio elettorale alt Richiamasi istruzioni circa arredamento seggi elettorali alt Ministero Industria comunica che non dicesi non provvede ulteriori assegnazioni legname da lavoro et opera poichè detto materiale est stato restituito at libero commercio con decreto ministeriale venti luglio scorso pubblicato gazzetta ufficiale ventotto stesso mese numero sessanta alt Pregasi informare sindaci per opportuna norma alt Pel Ministro Vicedomini

---

13 Agosto 1945

24443/15600- P servizio elettorale alt At chiarimento comunicazione radio undici corrente circa approvazione Consiglio Ministri schema decreto legislativo concernente concessione contributo statale per arredamento seggi elettorali at comuni impossibilitati fronteggiare spesa relativa Ministero precisa che intervento Stato est eccezionale et dovrà ritenersi di regola

Declassified E.O. 12356 Section 3.3/NND No. 785021

3

109

D R A F T

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG

Tel: 478706

SUBJECT: Preparation of electoral lists.

July 1945

TO : Distribution as below.

Extension of time-limits

1. Article 24 of Ministerial Decree of 24 October 1944 provides that the Ministry of the Interior may, on the recommendation of a Prefect within ten days from the date when the Decree goes into effect, suspend by Decree the time-limits for the formation of the electoral lists in communes which, because of circumstances arising out of war, are absolutely unable to adhere to the limitation so fixed. Any recommendation that the Prefect wishes to make for an extension of the time-limits in a particular commune should be in the PC's hands on or before 25 July. Although some applications may come in a little later, they should not be arbitrarily rejected. PCs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these ~~recommendations~~ applications. RCs will pass upon the PC's observations and concur or disapprove of the application for extension, and formally notify PCs of their decision. RCs will thereupon transmit the applications with their decisions to AC HQ (Local Government Sub Commission), which in turn will forward the decision of the RCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalising the action taken by Regional Commissioners.

1938

Declassified E.O. 12356 Section 3.3/NND No. 785081

because of circumstances arising out of war, are absolutely unable to adhere to the limitation so fixed. Any recommendation that the Prefect wishes to make for an extension of the time-limits in a particular commune should be in the PC's hands on or before 25 July. Although some applications may come in a little later, they should not be arbitrarily rejected. PCs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these ~~recommendations~~ applications. RCs will pass upon the PC's observations and concur or disapprove of the application for extension, and formally notify PCs of their decision. RCs will thereupon transmit the applications with their decision to AC HQ (Local Government Sub Commission), which in turn will forward the decision of the RCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalizing the action taken by Regional Commissioners.

2. The necessary action will be taken by PCs upon receipt of RC's decision without waiting for publication of the Ministerial Decree. 4184

Progress Reports

3. Article 19 of the afore-mentioned Decree requires Sindaci to report to the Prefect every fifteen days on the course of electoral operations in their communes. RCs will require their Prefects to give them fortnightly progress reports ~~on the course~~ regarding the proceedings of electoral ~~operations~~ in their respective provinces. These, in turn, will be forwarded through RCs to AC HQ (Local Government Sub Commission) for onward transmission to the Ministry of the Interior.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. URQUHART, Brig.
VP CA Section

Distribution overleaf

Declassified E.O. 12356 Section 3.3/NND No. 795021

Distribution:
For action:
RC Emilia (with copies for PCs)
Liguria " " " "
Lombardia " " " "
Piemonte " " " "
Venezie " " " "
For information:
Liaison Officers - Livorno
Pisa
Naples
Ancona
Pantelleria
Lampedusa
Colle Salvetti (province of Livorno)

1940

Declassified E.O. 12356 Section 3.3/NND No. 785021

142 C

MINISTERO DELL' INTERNO
Direzione Generale dell' Amministrazione Civile
Servizio Elettorale
--- -

COPIA di circolari telegrafiche inviate ai Prefetti delle
provincie amministrate dal Governo Italiano.

9 Agosto 1945

23893/15600- Il servizio elettorale alt Da segnalazioni pervenute rilevasi che in talune provincie non est stata ancora costituita commissione di cui articolo otto legge per sanzioni contro fascismo alt Poichè ritardo ripercuotesi sopra andamento lavori compilazione liste Prefetti sono pregati rivolgere opportune premure at Primi Presidenti Corte Appello competenti per territorio onde sia provveduto sollecitamente nomina componenti predetto consesso alt Analogo intervento viene svolto da questo Ministero presso Dicastero Giustizia alt Rimanesi attesa conoscere esito interessamento Signorie Loro alt Pel Ministro Vicedomini

---

II Agosto 1945

24173/15600- Il servizio elettorale alt Richiamasi istruzioni circa arredamento seggi elettorali alt Ministero Industria comunica che non dicesi non provvede ulteriori assegnazioni legname da lavoro et opera poichè detto materiale est stato restituito at libero commercio con decreto ministeriale venti luglio scorso pubblicato Gazzetta ufficiale ventotto stesso mese numero sessanta alt Pregasi informare sindaci per opportuna norma alt Pel Ministro Vicedomini

---

13 Agosto 1945

24443/15600- Il servizio elettorale alt At chiarimento comunicazione radio undici corrente circa approvazione Consiglio Ministri schema decreto legislativo concernente concessione contributo statale per arredamento seggi elettorali at comuni impos-

Declassified E.O. 12356 Section 3.3/NND No. 759021

fascismo alt poichè ritardo ripercuoterebbe [illegible]
compilazione liste Prefetti sono pregati rivolgere opportune pre=
mure at Primi Presidenti Corte Appello competenti per territorio
onde sia provveduto sollecitamente nomina componenti predetto
consesso alt Analogo intervento viene svolto da questo Ministero
presso Dicastero Giustizia alt Ringrazi attesa conoscere esito
interessamento Signorie Loro alt Pel Ministro Vicedomini

II Agosto 1945

24173/15600- Il servizio elettorale alt Richiamasi istruzioni
circa arredamento seggi elettorali alt Ministero Industria co=
munica che non dicesi non provvede ulteriori assegnazioni le=
gname da lavoro et opera poichè detto materiale est stato re=
stituito at libero commercio con decreto ministeriale venti lu=
glio scorso pubblicato Gazzetta ufficiale ventotto stesso mese
numero sessanta alt Pregasi informare sindaci per opportuna
norma alt Pel Ministro Vicedomini

---

12 Agosto 1945

24443/15600- Il servizio elettorale alt At chiarimento comunica=
zione radio undici corrente circa approvazione Consiglio Mini=
stri schema decreto legislativo concernente concessione contri=
buto statale per arredamento seggi elettorali at comuni impos=
sibilitati fronteggiare spesa relativa Ministero precisa che
intervento Stato est eccezionale et dovrà ritenersi di regola
limitato comuni cui bilancio corrente esercizio sia stato in=
tegrato con provvedimento Commissione Centrale Finanza locale
ed Giunta provinciale amministrative alt Ministero riservasi
ulteriori particolareggiate istruzioni successivamente pubbli=
cazione decreto predetto alt Pregasi comunicare subito sindaci
contenuto presente circolare et accusare ricevuta mezzo lette=
ra alt Ministro Berri

1942
Declassified E.O. 12356 Section 3.3/NND No. 749021

14 Agosto 1945

24519/15000- Servizio elettorale alt Attesa andamento generale operazioni relative formazione liste elettorali richiama personale attenzione Signoria Loro su disposizioni riguardanti attrezzatura seggi et segnatamente costruzione urne alt Relativamente queste ultimi criteri suggeriti per decentramento fabbricazione et adozione modello massima semplicità non possono non agevolare ma più comodo che dovranno ciononostante sfruttare maggior grado risorse locali et mezzi fortuna alt Speciale impegno va posto da sindaci comuni cui liste siano state già approvate da commissioni mandamentali alt Caso mancanza totale aut parziale materiali occorrenti dovranno prendersi subito accordi con prefetti et sindaci provincie viciniori segnalando Ministero difficoltà che malgrado dette intese non riuscisse possibile superare alt Aspirazione presa sollecita convocazione comizi consente che nulla venga trascurato onde sia entro più breve tempo completato ammodernamento principali congegni meccanismo votazione alt. Attendesi ricevuta mezzo lettera et concrete notizie con relazioni individuali alt Pel Ministro Spataro

---

20 Agosto 1945

PREFETTI Provincie Italia Settentrionale

15600- Servizio elettorale alt Relazione quesiti formulati da talune prefetture circa portata disposizione numero tre articolo 2 decreto luogotenenziale 24 ottobre 1944 precisasi che provvedimento esclusione da liste elettorali est applicabile soltanto confronti persone ricoverate in ospizi cronici aut comunque totalmente carico pubblica assistenza et beneficenza alt Circa persone ricoverate in speciali istituti riformansi per esatta osservanza norme contenute pagina seconda opuscolo a stampa numero uno recante istruzioni per revisione formazione liste elettorali alt Pel Ministro Casado

---

1943

Declassified E.O. 12356 Section 3.3/NND No. 785021

1944

Declassified E.O. 12356 Section 3.3/NND No. 785021

141

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AG/45/A/12 Tel: 286

SUBJECT: Provincial Commissions under Article 8 of DL. 159 of 27 July 1944. 21 August 1945

TO : The President of the Council of Ministers.

135

1. Reference telephone conversation of yesterday's date, a copy is enclosed of previous communication of 10 August 1945 addressed to you by the Civil Affairs Section on the above subject.

FOR THE DIRECTOR:

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

pec

4243

486

1945

Declassified E.O. 12356 Section 3.3/NND No. 785021

141

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AG/45/A/RG

Tel: 286

SUBJECT: Provincial Commissions under Article 8 of DLL 159 of 27 July 1944.

21 August 1945

TO : The President of the Council of Ministers.

135

1. Reference telephone conversation of yesterday's date, a copy is enclosed of previous communication of 10 August 1945 addressed to you by the Civil Affairs Section on the above subject.

FOR THE DIRECTOR:

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

pec

4243

4867

115/A

140

HEAD[illegible] ALLIED) COMMISSION
APC 394
LOCAL GOVERNMENT SUB COMMISSION

Registration of electors and holding of elections in Italy

Brief for Brigadier G. R. Upjohn

I. Preparation of Electoral Lists

1. The franchise was fixed and the rules for the preparation of electoral lists laid down by the Italian Government in 2 Decrees of 28 September and 24 October 1944.

2. Appendix "A" sets out the dates on which the preparation of the electoral lists began in various parts of Italy.

3. In Southern Italy (para 1 of App. "A") the preparation of the lists took about 6 months; a few Communes may still be incomplete.

4. The principal reasons for the long time taken in Southern Italy are

(a) destruction of or damage to Casellari Giudiziali (equals Judicial Records Offices) of the Tribunali (equals Civil and Criminal Courts of the First Instance). One of the disqualifications for voters is conviction for a somewhat lengthy list of crimes. The Casellari have to certify such convictions. Lengthy delays have arisen from this more than from any other factors:

(b) destruction of or damage to Communal registers of permanent population. The electoral lists are based on and derived from these registers:

(c) lack of qualified personnel. Many Communes are without Town Clerks and none of whom have experience of electoral registration.

5. In Northern Italy (para 4 of App. "A") these factors are less potent.

(a) Out of 53 Casellari only 6 are destroyed or damaged.

1946

Declassified E.O. 12356 Section 3.3/NND No. 785021

October 1944.

2. Appendix "A" sets out the dates on which the preparation of the electoral lists began in various parts of Italy.

3. In Southern Italy (para 1 of App. "A") the preparation of the lists took about 6 months: a few Communes may still be incomplete.

4. The principal reasons for the long time taken in Southern Italy are

(a) destruction of or damage to Casellari Giudiziali (equals Judicial Records Offices) of the Tribunali (equals Civil and Criminal Courts of the First Instance). One of the disqualifications for voters is conviction for a somewhat lengthy list of crimes. The Casellari have to certify such convictions. Lengthy delays have arisen from this more than from any other factors:

(b) destruction of or damage to Communal registers of permanent population. The electoral lists are based on and derived from these registers:

(c) lack of qualified personnel. Many Communes are without Town Clerks and none of whom have experience of electoral registration.

5. In Northern Italy (para 4 of App. "A") these factors are less potent.

(a) Out of 53 Casellari only 6 are destroyed or damaged.

(b) No precise figures are available for damaged registers of population: but damages are less than in Southern and Central Italy and mainly confined to the area of the heavy fighting of April 1945, i.e. around the triangle Bologna-Ferrara-Ravenna.

(c) There are more trained Town Clerks in office in the North than in the South and Center.

6. In Southern and Central Italy (paras 1, 2 and 3 of App. "A") 4242 extensions of time for preparing the lists were granted to 254 Communes out of 3,136 i.e. 8.1%.

In Northern Italy (para 4 of App. "A") the applications for extensions received to date amount to 128 out of 4,008 Communes, i.e. 3.2%. It is estimated that the electoral lists may be ready in the greater part of Northern Italy b the end of November 1945.

7. None of the foregoing applies to Venezia-Giulia.

1947

Declassified E.O. 12356 Section 3.3/NND No. 789021

1940

Declassified E.O. 12356 Section 3.3/NND No. 785021

1140

II. Local Elections

8. Appendix "B" is a copy of letter from the Chief Commissioner to the Prime Minister dated 7 July 1945, which summarizes the position at that date as to local elections.

9. No reply has yet been received. AC is therefore without information as to what the Italian Government intend to propose as to

(a) the types of local authorities to be elected:

(b) the voting procedure for electing them.

10. At the beginning of June, the Electoral Service of the Ministry of the Interior produced a technical study of these two points for the information and use of the Government. This study envisages:

(a) the re-establishment of the Provincial and Communal Councils constituted by the Local Government Law of 1915:

(b) the revival of the voting procedure enacted in said Law of 1915. This voting procedure is that to which objection is taken in the copy letter App. "B".

11. A strong difference of opinion on the voting procedure developed. The Socialist and Communist Parties were in favor of retaining the "majority system" provided for in the law of 1915. This "majority system" merely provides that the electors may vote for not more than four-fifths of the vacancies.

The Christian-Democrat Party were in favor of full proportional representation.

It is not known if this is a point of dispute in the Parri Government: but there is no indication that the Parties above-named have changed their views.

III. National Elections

12. Appendix "C" contains copy of correspondence between the Chief Commissioner and the Prime Minister on the subject which shows that the Italian Government have promised to keep AC informed as to their proposals as to voting for the Constituent Assembly.

13. No indication whatever of the Government's proposals has yet been given.

(b) the revival of the voting procedure enacted in [illegible]
This voting procedure is that to which objection is taken in the copy letter App. "B".

11. A strong difference of opinion on the voting procedure developed. The Socialist and Communist Parties were in favor of retaining the "majority system" provided for in the law of 1915. This "majority system" merely provides that the electors may vote for not more than four-fifths of the vacancies.

The Christian-Democrat Party were in favor of full proportional representation.

It is not known if this is a point of dispute in the Parri Government: but there is no indication that the Parties above-named have changed their views.

III. National Elections

12. Appendix "C" contains copy of correspondence between the Chief Commissioner and the Prime Minister on the subject which shows that the Italian Government have promised to keep AC informed as to their proposals as to voting for the Constituent Assembly.

13. No indication whatever of the Government's proposals has yet been given.

14. It is possible that the Italian Government may re-adopt the Law of 1919 as to elections for the Chamber of Deputies.

15. This Law is free from 2 of the objections taken against the Law of 1915, i.e. the 1919 Law does provide for

4241

(a) prior nomination of candidates, and

(b) official ballot papers.

It does not meet the other 2 objections, i.e. control of electioneering at the polling places and enfranchisement of officers but not NCOs/and men

16. It is emphasized that AC has no grounds for supposing that the Italian Government are likely to re-adopt the 1919 Law.

17. A split has arisen in the Parri Government as to whether to hold local or national elections first.

[illegible]/pec

1946

Declassified E.O. 12356 Section 3.3/NND No. 785021

1950

Declassified E.O. 12356 Section 3.3/NND No. 785021

1203

APPENDIX "A"

DATES OF COMMENCEMENT OF PREPARATION OF ELECTORAL LISTS

Compartiments of :	No. of Provinces	Date
1 - Sardegna, Sicilia, Calabria, Basilicata, Puglie, Campania, Lazio, Abruzzi e Molise.	36	1 February
2 - Umbria, Marche and 3 Provinces of Toscana	9	20 May
3 - 4 Provinces of Toscana	4	28 June
4 - Liguria, Piemonte, Lombardia, Venezia Propria, Venezia Tridentina, Emilia and 2 last provinces of Toscana	40	15 July
5 - Venezia Giulia (including Zara)	5	—
	94	

4240

1951

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/a

139

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/L/11/3/LG

Tel: 478706

SUBJECT: Progress on compilation of electoral lists. 20 August 1945

TO : The Minister of the Interior.

1. Attached hereto are copies of progress reports in regard to the compilation of electoral lists for the month of July, submitted by the Prefect of Bergamo.

2. With regard to para 10 in report of 1 August (also mentioned in para 5 of report of 31 July) this matter was raised by the Deputy Director, Local Government Sub Commission, with Dott. SARI of the Electoral Services of the Ministry of the Interior at conference on 28 June 1945. At that time, Dott. SARI stated that the exclusion was simply meant to apply to those persons who were habitually residents of welfare institutions in a permanent way and there was no intention to exclude refugees and others who receive public assistance, or those who perhaps might be cared for in the institutions for several months. This position was confirmed by Dott. VINCENZI in telephonic conversation with him this morning.

3. It was suggested to him by the Deputy Director that a circular prepared by the Ministry stating the position might be very appropriate. This circular would be distributed to the provinces in AMG Territory by the Allied Commission, and thus obviate the necessity of sending special letters or telegrams in answer to individual inquiries from Prefects and Provincial Commissioners.

4. With reference to para 11 of the Prefect's report of 1 August (also mentioned in report of 31 July, para 6), the Deputy Director had instructed the Prefect to refrain from establishing Provincial Commissions provided under Article 8 of Decree 159, inasmuch as they were appointed by the Central Government and instructions to that effect would be issued shortly.

5. On 10 August 1945, a letter was sent under the signature of the Vice President, Civil Affairs Section, addressed to the President of the Council of Ministers, requesting that the necessary steps for the appointment of Provincial Commissions be taken and that appropriate arrangements for Prefects to be informed of such appointments through this HQ be made. No reply has been received to this letter as yet. It would be appreciated if inquiry was made on the position of this matter also.

4233

1260

1952

Declassified E.O. 12356 Section 3.3/NND No. 785021

1395

6. Pending receipt of pertinent information from the Ministry, this Sub Commission has informed the Provincial Commissioner of Bergamo as to the interpretation of the clause excluding persons maintained by welfare bodies, along the lines indicated by Dott. SARI and confirmed by Dott. VINCENZI. The Provincial Commissioner has also been informed that the Central Government has been asked to provide for the appointment of the Provincial Commissions.

7. Will the foregoing please be given your immediate attention.

FOR THE DIRECTOR:

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/pec
Encls. as in (1) above.

4238

4860

1953

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/A

135

HEADQUARTERS ALLIED COMMISSION
AMG 324
LOCAL GOVERNMENT SUB COMMISSION

M/L/LL/3/43 Tel: [illegible]3706

SUBJECT: Progress on compilation of electoral lists. 20 August 1945

TO : HQ Labourite Region (with copy for HC Bergamo)

1. Reference is made to the election progress reports of HQ Bergamo, with enclosures of the Prefect's reports, forwarded by you to this Sub Commission.

2. With reference to para 4 of the RO's letter, referring to the exclusion in the law of people who receive public assistance, this matter had been raised by the Deputy Director with the Electoral Services of the Ministry in June. It was then stated that the law meant to exclude those persons who were habitually residents of welfare institutions in a permanent way, and there was no intention to exclude refugees and others who receive public assistance or those who perhaps might be cared for in the institutions for several months. The point was again mentioned today and the position as afore-stated was confirmed as being the true one. It is not intended to exclude persons who are supported by ECA partially with either food or small sums of money.

3. Although original instructions issued by the Ministry advised that the provisions of Article 2, para 3, of DLL 247, 28 September 1944, were not to be interpreted too strictly, it has been suggested by the Sub Commission that the Ministry prepare a circular on that point, along the lines afore-mentioned for distribution by the Allied Commission to Prefects to obviate the necessity of answering individual inquiries from the different provinces. The Ministry has agreed to do this and definite instructions will be issued shortly.

4. With reference to the RO's statement in para 5 of his letter that directions are awaited for the formation of Provincial Commissions under Article 5 of DLL 159, the President of the Council of Ministers has been requested to take the necessary steps for the appointment of the Provincial Commissions throughout the provinces of the North and to make appropriate arrangements for Prefects to be informed of such appointments through this HQ. The Allied Commission is awaiting a response to this request and instructions will be issued as soon as it is forthcoming.

FOR THE DIRECTOR:

R R Temple, Major

RALPH R. TEMPLE, Major
Deputy Director
Local Government Sub Commission

4237

RRT/pec

4859

Excerpts from the newspaper "AVANTI!" of 19 Aug.1945.

The Press Conference at the Viminale

.....Lastly President Parri declared that the Government has not taken yet any position as to the question whether the administrative elections shall precede the Constituency or the way around.

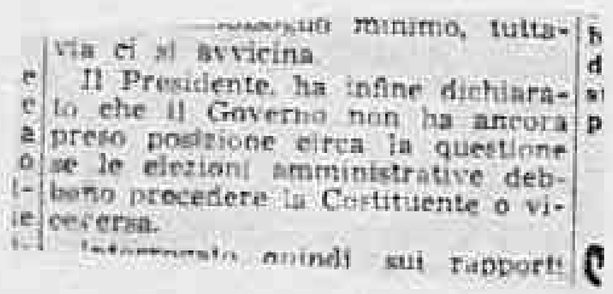
Difficulties which do not exit.

It appears from an official communication that the Sindaci of Milan, Turin, Genoa and Bologna gave assurances that their Communes are in a position to have ready within the month of October next both the lists and and the necessary material for the elections of the Constituency.

This is a news that honors the good will, the initiative and the diligence of these administrations, considering that these Communes were the last to be liberated and therefore had little more than three months time to carry out the necessary work.

This makes us suppose that also in the territories of Central and Southern Italy, where there has been a greater amount of time available, preparations are well on the way and that for the month of october the electoral lists, the seats of the Sections, the ballot boxes and all the required material means will be ready.

Well then, if we are permitted to ask: Procrastinating Gentlemen! where are the "technical difficulties" which are in the way of a convocation of the elections before the winter?


...qualche minimo, tuttavia ci si avvicina.
Il Presidente ha infine dichiarato che il Governo non ha ancora preso posizione circa la questione se le elezioni amministrative debbono precedere la Costituente o viceversa.

Declassified E.O. 12356 Section 3.3/NND No. 785021

diligence of these Administrations, considering that these Communes were the last to be liberated and therefore had little more than three months time to carry out the necessary work.

Th is makes us suppose that also in the territories of Central and Southern Italy, where there has been a greater amount of time availab e, preparations are well on the way and that for the month of october the electoral lists, the seats of the Sections, the ba lot boxes and all the required material means will be ready.

Well then, if we are permitted to ask: Procrastinating Gentlemen! where are the "technical difficulties" which are in the way of a convocation of the elections before the winter?

...minimo, tuttavia ci si avvicina.

Il Presidente ha infine dichiarato che il Governo non ha ancora preso posizione circa la questione se le elezioni amministrative debbano precedere la Costituente o viceversa.

Interessato quindi sui rapporti

Difficoltà inesistenti

Ci risulta da una comunicazione ufficiale che i sindaci di Milano, Torino, Genova e Bologna hanno dato assicurazione che i loro Comuni sono in grado di approntare entro il mese di ottobre prossimo sia le liste sia il materiale necessario per le elezioni della Costituente.

E' una notizia che fa onore alla buona volontà, all'iniziativa e alla diligenza di quelle amministrazioni, se si tiene conto che si tratta degli ultimi Comuni liberati che hanno avuto poco più di tre mesi per svolgere il lavoro necessario.

Ciò fa presumere che anche nei paesi dell'Italia Centrale e Meridionale, dove più lungo è stato il tempo a disposizione, i preparativi siano a buon punto e che per il mese di ottobre saranno pronte le liste elettorali, le sedi delle sezioni, le urne, e tutti gli altri mezzi materiali occorrenti.

E allora, è lecito domandarsi dove sono, signori dilazionisti, le «difficoltà tecniche» che si opporrebbero alla convocazione delle elezioni prima dell'inverno?

42

Declassified E.O. 12356 Section 3.3/NND No. 785021

1956

Declassified E.O. 12356 Section 3.3/NND No. 785032

13

for Col McGeorge-Smith
Naples

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
NAPLES COMMUNE
A.P.O. 394.

D/O 50.

28 July, 1943.

1. I am writing this as a D/O letter to keep it informal, but will also keep it brief as I hope you will read it yourself and possibly the Chief Commissioner will read it. The subject is Italian Elections.

2. The extreme interest taken in Italy over our British elections, has been a remarkable feature in their Politics, it is out of proportion to the general run of interests. Italians want "Democracy" but their experience of it has been either:

(a) - A multiplicity of small and quarrelling parties none of which represent a national spirit or interest, as distinct from personal betterment. From this a sort of jelly fish Government results with no decision and no constructive criticism. A similar state of affairs exists in France and has not escaped unnoticed; or,

(b) - One party only, Fascism, where you get something done all right, but kill all criticism and end by losing liberty and perhaps take a wrong turning!

3. From this they say how can democracy work? and the facts are that good results are to be found only, in Britain, in the British Dominions, and in the U.S.A. (not South America). In all these territories it works on a two party system. The system is not perfect and sometimes produces anomalies which the proportional representation fanatics don't like, but it does give: a strong government and a strong constructive opposition. It is only by being constructive that the opposition can hope to get into power and if the opposition is too drastic in its suggestions of reform, it never gets the opportunity to try them out.

4235

6458

1957

Declassified E.O. 12356 Section 3.3/NND No. 985121

4. Therefore, the problem is to get the Italians on to the two party system. They have tried out multiple parties and don't like it, they have tried out one party and have come to disaster, but they see before them only the same alternatives; the one party of the future being Communism instead of Fascism. The Communists do offer security in exchange for liberty, a two party system, however, also offers strength and hence security, in exchange for far less loss of liberty. Fascism in the past did not bring the expected security, so the time is ripe for a new suggestion, and I think the Italians are looking for something from us.

5. Can a two party system be achieved? I suggest that it can and the suggestion is this: Have two elections, number one a party election, and number two the individual election of representatives. The first election to be absolutely free, any and all parties to put up candidates for a house of say 600.

After this election, by secret ballot of course, the two or at most three, major parties will be found. Well, then, there are the big parties chosen freely, and repeat the elections for the 600 seats but the second time electors to have the choice of voting for individual candidates from two major parties (or at most three parties) only, chosen at the first election. This will then provide a two party house.

6. I have discussed these suggestions with various Italians who I think, really have the good of Italy at heart including Emilio Lussu, and they were definitely interested. I also discussed them with Spicer before he left and he too was interested. We in the Allied Commission have an opportunity now of making a constructive suggestion of this type. Though many details would of course, have to be worked out, I think so many of the good Italians find themselves uneasily drifting back to the old way, that proved to be no good, that they would be glad of an original proposal. What they want is freedom with discipline, and this proposal is, I venture to suggest, at least a constructive proposal towards the achievement of that end. My own view is that in a couple of decades the two major parties would

4254

1958

Declassified E.O. 12356 Section 3.3/NND No. 785021

1363

establish themselves and the rather clumsy procedure of the double elections could be dropped, but it is necessary to try a device of this sort now at this critical stage, to get Italy out of its rut. Anyhow I hope you will give the idea the benefit of your experienced consideration.

Brigadier M.S. LUSH, CB, CBE, MC.
Executive Commissioner,
HQ. A. C.

4233

6458

1959

Declassified E.O. 12356 Section 3.3/NND No. 785021

135

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LC

Tel: 478706

10 August 1945

SUBJECT: Provincial Commissions under Article 8 of ML 159 of 27 July 1944.

TO : The President of the Council of Ministers

1. As you know, the Provincial Commissions established under Article 8 of ML 159 of 27 July 1944 play an important part in the compilation of electoral lists. They are, of course, appointed by the Central Government.

2. It is important that these Commissions be constituted as quickly as possible, so that those who are disqualified to vote because of Fascist activity be made known to the public as early as possible.

3. I therefore respectfully ask that you take the necessary steps for the appointment of the Provincial Commissions throughout the Provinces of the North, and make appropriate arrangements for Prefects to be informed of such appointments through this HQ.

C. R. UNJOHN, Brig.
VP CA Section

RRT/pec
Copy to Civil Affairs

4232

134

D R A F T

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG

Tel: 478706

SUBJECT: Provincial Commissions under Article 8 of DLL 159 of 27 July 1944.

August 1945

TO : The President of the Council of Ministers.

1. As you know, the Provincial Commissions established under Article 8 of DLL 159 of 27 July 1944 play an important part in the compilation of electoral lists. They are, of course, appointed by the Central Government.

2. It is important that these Commissions be constituted as quickly as possible, so that those who are disqualified to vote because of Fascist activity be made known to the public as early as possible.

3. I therefore respectfully ask that you take the necessary steps for the appointment of the Provincial Commissions throughout the Provinces of the North, and make appropriate arrangements for Prefects to be informed through this HQ.

G. R. URJOHN, Brig.
VP CA Section

RRT/pec

1960

Declassified E.O. 12356 Section 3.3/NND No. 785021

lists. They are, of course, appointed by the Central Government.

2. It is important that these Commissions be constituted as quickly as possible, so that those who are disqualified to vote because of Fascist activity be made known to the public as early as possible.

3. I therefore respectfully ask that you take the necessary steps for the appointment of the Provincial Commissions throughout the Provinces of the North, and make appropriate arrangements for Prefects to be informed through this HQ.

G. R. UPJOHN, Brig.
VP CA Section

RRT/pec

4231

Declassified E.O. 12356 Section 3.3/NND No. 785021

1962

Declassified E.O. 12356 Section 3.3/NND No. 785021

133

45/A

ALLIED COMMISSION
Cabinet of H.E. the Minister

Rome, 30 July 1945

TO : THE ALLIED COMMISSION - Local Government Sub Commission

SUBJECT : Electoral Lists - Inclusion of people who pass their 21st year of age in 1945 -

p. 119.

With reference to above mentioned letter, we beg to inform that, to day the decree relating to the inclusion in the electoral lists of citizens passing their 21st year of age within the 31st december 1945, is being sent to the Ministry of Grance and Justice for the publication on the Gazzetta Ufficiale.

Said Ministry has been informed of the desire expressed by the Hon. Allied Commission, that the decree be published on an ordinary supplement of the Gazzetta Ufficiale, together with the ordinance of the Allied Commission that puts into effect in ALMG territory.

FOR THE MINISTER
The Chief of Cabinet

4230

6650

1963

Declassified E.O. 12356 Section 3.3/NND No. 785021

Roma 30 luglio 1945 133D

Ministero dell'Interno
GABINETTO DI S.E. IL MINISTRO

Div. N. 24916 Allegati.

Alla COMMISSIONE ALLEATA
Sottocommissione Governo Locale - R O M A

Risposta al foglio 16/7/1945
Div. 4a AC/45/A/LG - P.119

OGGETTO Liste elettorali - iscrizione di coloro che raggiungono i 21 anno nel 1945.

In relazione alla lettera controindicata si comunica che in pari data viene inviato al Ministero di Grazia e Giustizia, per la pubblicazione nella Gazzetta Ufficiale, il decreto concernente l'iscrizione nelle liste elettorali dei cittadini di ambo i sessi che compiono il 21° anno di età entro il 31/12/1945.

Il predetto Ministero è stato edotto del desiderio manifestato da codesta On/le Commissione che il decreto sia pubblicato in un supplemento ordinario della Gazzetta Ufficiale con l'ordinanza di codesta Commissione stessa che lo metta in vigore nel territorio del Governo Militare Alleato.

D'ORDINE DEL MINISTRO
IL CAPO DI GABINETTO

Vic/

6650

45A

HEADQUARTERS
VENEZIE REGION
Allied Military Government
APO 394

1 AUG 1945

RG 132

(Copy returned by CMLO)

TO : HQ. A.C.
Civil Affairs Section.

30 July 1945

SUBJECT: Preparation of Electoral Lists.

31 AUG 1945

FILE No: RXII/025.11

p.124

1. Reference your letter of 20 July 45, file number AC/45/A/LG, subject as above.

2. Your letter only reached this Headquarters on 25 July and owing to the visit of Sir Eric Speed I have not had an opportunity of discussing this matter with my Provincial Commissioners. This present reply represents, therefore, my own views only.

3. Your letter refers to the supervision of the preparation of electoral lists. In our discussions in Rome I think that Regional Commissioners were more particularly concerned with the preservation of law and order during the elections and in the period immediately preceding the elections. Having in view the considerable time factor in the various steps for the preparation of the electoral lists, I am not myself seriously worried about undue political juggling with the electoral lists or of any form of armed terrorism in connection with their compilation. After all I think that any news of such pressure would soon reach any neighboring Allied Headquarters and a remedy could be applied long before the date of the election.

4. If it is still hoped that the election can take place in November it would, of course, be possible to envisage the continued presence in the Region of an extensive number of Allied officers. If, however, the elections are to be postponed

1964

Declassified E.O. 12356 Section 3.3/NND No. 785021

views only.

3. Your letter refers to the supervision of the preparation of electoral lists. In our discussions in Rome I think that Regional Commissioners were more particularly concerned with the preservation of law and order during the elections and in the period immediately preceding the elections. Having in view the considerable time factor in the various steps for the preparation of the electoral lists, I am not myself seriously worried about undue political juggling with the electoral lists or of any form of armed terrorism in connection with their compilation. After all I think that any news of such pressure would soon reach any neighboring Allied Headquarters and a remedy could be applied long before the date of the election.

4. If it is still hoped that the election can take place in November it would, of course, be possible to envisage the continued presence in the Region of an extensive number of Allied officers. If, however, the elections are to be postponed until the spring it would appear more likely that there would remain on the ground during the autumn and winter a minimum number of experienced officers. To these could be added at, say one month before the election, a larger number of officers drawn from combat units or perhaps from other theatres.

4228

5. In consideration of the number and distribution of officers required during the autumn and winter as observers, I am at the present assuming that A.M.G. remains in Udine and that a special liaison group remains at the port of Venice. That being so, I believe that adequate liaison and supervision could be exercised by pairs of officers (1 Senior - Lt. Col. or Major, and 1 Junior) at Padova, Belluno, Bolzano and Verona. I should consider it essential that such officers should have already possessed a considerable knowledge of the area and the personalities concerned and should have a knowledge of the Italian language.

Regional Commissioner

(1229)

6644/KG

1965

Declassified E.O. 12356 Section 3.3/NND No. 795021

1966

Declassified E.O. 12356 Section 3.3/NND No. 785021

45A

LG 131

(copy returned by CAD)

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LOMBARDIA REGION
APO 394

- 1 AUG 1945

RC/2241

27 July 1945

SUBJECT: Preparation of Electoral Lists

TO : Civil Affairs Section, Hq Allied Commission

Reference AC/45/A/LG - p.124

1. My views on the subject of Allied officers to be left when Military Government ceases for the preparation of electoral lists are well known to the Executive Commissioner.

2. I would suggest that two liaison officers be left if it is thought desirable to have officers for this purpose.

Charles Poletti

CHARLES POLETTI
Colonel
Regional Commissioner

4228

6643/LG

1967

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/191

L. Govt S/C 130.

HEADQUARTERS EMILIA REGION
ALLIED MILITARY GOVERNMENT
APO 394

26 JUL 1945

Reference: RI/HQ/I/1/2/1 25 July 1945

Subject : Preparation of Electoral Lists

To : Headquarters, Allied Commission
(Attn: Director, Civil Affairs Section)

P.124

1. Reference your AC/45/A/LG of 20 July, subject as above.

2. Responsive to your inquiries (a) and (b), I believe that supervision by Allied officers of preparation of electoral lists is neither desirable or practical. There should be a clean break from any type of operational supervision.

3. As to your inquiry (c), my recommendations on personnel of Liaison groups to be left behind on the turnover of Emilia Region have already been submitted.

FLOYD E. THOMAS
Colonel, Infantry
Regional Commissioner

FET/pjh

4226

6561

1968

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/A

Local Govt 5/c 1795 129

HEADQUARTERS
PIEMONTE REGION
ALLIED MILITARY GOVERNMENT
APO 394

014.2.

Office of the Regional Commissioner 23 July 1945.

To: Headquarters, Allied Commission
(Civil Affairs Section).

Subject: Preparation of Electoral Lists.

p. 124

1. Reference your AC/45/A/LG dated 20 July 1945.

2. It is the opinion of this HQ that any attempt by Allied officers to supervise the preparation of Electoral Lists is distinctly undesirable and impractical.

3. It is the further opinion of this HQ that after the transfer of this territory to the control of the Italian Government any Allied officer serving in an advisory or supervisory capacity would have no authority, but that, in spite of this, might be held responsible for any errors or omissions of Italian Local Government Officials.

Robert P. Marshall

ROBERT P. MARSHALL.
Colonel. FA.
Regional Commissioner.

RPM/rgy

4225

6558

1969

Declassified E.O. 12356 Section 3.3/NND No. 785021

128

45/A

MINISTERO DELL'INTERNO
Direzione Generale Amministrazione Civile
Servizio Elettorale
No.15600 A.

Rome, 21 July 1945

TO : ALLIED COMMISSION - Local Government Sub Commission

SUBJECT : Encomium to Dott. Strano and Dott. Sari

P.A. JUL 1945

p.97.

1. Present letter refers to letter 2nd instant No.AC/45/A/LG.

2. This Ministry has learned, with great satisfaction, that the collaboration of Dott. Strano and Dott. Sari has been greatly appreciated by your Hon. Commission.

3. While thanking for the kind mention, we beg to assure that a copy of above said letter has been given to the two officials concerned.

FOR THE MINISTER
Vicedomini

6528

4224

Mod. 98

Roma, 21 luglio 1945

Ministero dell'Interno
Direz.Gen.Amm.ne Civile
Servizio elettorale
- - -

Divisione ____ Sez. ____
Prot. N.° 15600 A. Allegati ____

All'On. COMMISSIONE ALLEATA
Sottocommissione Governo Locale.
R O M A

Risposta al Foglio del
Div. ____ Sez. ____ N.°

OGGETTO : Encomio del dott.Strano e dott. Sari -

1) La presente è in riferimento alla lettera del 2 c.m. N° AC/45/A/LG .— p. 97.

2) Questo Ministero ha appreso,con viva soddisfazione, che la collaborazione del Dott.Strano e del dott.Sari del servizio elettorale ha incontrato il pieno gradimento di codesta On. Sottocommissione.

3) Mentre si ringrazia per la cortese segnalazione, si assicura di aver rimesso agli interessati copia della lettera sopraindicata.

P.D.L. MINISTRO

Declassified E.O. 12356 Section 3.3/NND No. 785021

1) La presente è in riferimento alla lettera del 2 c.m. N° AC/45/A/LC. — p. 97.

2) Questo Ministero ha appreso, con viva soddisfazione, che la collaborazione del Dott. Strano e del dott. Sari del servizio elettorale ha incontrato il piano gradimento di codesta On. Sottocommissione.

3) Mentre si ringrazia per la cortese segnalazione, si assicura di aver rimesso agli interessati copia della lettera sopraindicata.

P.L. MINISTRO

4223

6528

Declassified E.O. 12356 Section 3.3/NND No. 770021

1972

127

CONFIDENTIAL

D Docket 76

NOTES OF A MEETING
TO CONSIDER THE PUBLIC SAFETY SITUATION IN THE NORTH
HELD AT HEADQUARTERS ALLIED COMMISSION ON

4 Jul 45

PRESENT :- Executive Commissioner,
VP CA Section,
RCs, Liguria, Emilia, Lombardia, Venezia Regions,
Col. Birchett, Representing RC Piemonte Region,
Director, Local Government & Deputy Director
Public Safety Sub-Commission,
Lt. Colonel Talbot, Executive Commissioner's Office,
Lt. Colonel Bonham-Carter, CA Section.

1. VP CA Section informed the meeting that the Chief Commissioner had expressed the greatest concern over the Public Safety situation in the North, particularly having regard to the recent jail-breaks at SCHIO, MILAN, and GENOA. While appreciating that very large numbers of weapons had been collected from Patriots, everyone knew that a very large number remained in the hand of the populace and the Chief Commissioner was extremely anxious that a further drive should be made to get in more arms and that the Public Safety situation in the North should be more satisfactory when we came to restore territory to the Italian Government.

2. Col. DOHERTY said that each Regional Commissioner now had a mobile battalion of Carabinieri consisting of 12 Armoured Reconnaissance Cars and 576 Officers and ORs. In addition, each Region had an Allied Security Officer who should be in a position to give information as to the whereabouts of dumps of arms. He was convinced that one big raid by mobile squads of the Carabinieri in force in each Region would have a great effect and would cause may more arms to be handed in and he recommended that systematic clearing up of dumps by strong mobile forces should be carried out. The only difficulty was the provision of general transport for carrying these mobile squads and he suggested that AMG civilian resources should lend their vehicles for the purpose of these raids. It was important that Allied Officers should personally lead these raids so as to give confidence to the CC.RP.

Declassified E.O. 12356 Section 3.3/NND No. 946131

1. VP CA Section informed the meeting that the Chief Commissioner had expressed the greatest concern over the Public Safety situation in the North, particularly having regard to the recent jail-breaks at SCHIO, MILAN, and GENOA. While appreciating that very large numbers of weapons had been collected from Patriots, everyone knew that a very large number remained in the hand of the populace and the Chief Commissioner was extremely anxious that a further drive should be made to get in more arms and that the Public Safety situation in the North should be more satisfactory when we came to restore territory to the Italian Government.

2. Col. DOHERTY said that each Regional Commissioner now had a mobile battalion of Carabinieri consisting of 12 Armoured Reconnaissance Cars and 578 Officers and ORs. In addition, each Region had an Allied Security Officer who should be in a position to give information as to the whereabouts of dumps of arms. He was convinced that one big raid by mobile squads of the Carabinieri in force in each Region would have a great effect and would cause may more arms to be handed in and he recommended that systematic clearing up of dumps by strong mobile forces should be carried out. The only difficulty was the provision of general transport for carrying these mobile squads and he suggested that AMG civilian resources should lend their vehicles for the purpose of these raids. It was important that Allied Officers should personally lead these raids so as to give confidence to the CC.RR.

3. R.C., VENEZIE Region said that the Mobile Battalion he had received had been a disappointment to him. The reconnaissance Cars were in bad condition and the Carabinieri were not trained in their use and were not well equipped. He agreed, however, that much could be done but pointed out that the real difficulty was the obtaining of information on which to act. House-to-house searches were useless. It was generally known that the Allied intended to pull out at the beginning of September and it was simply impossible to get the local populace to give information which would lead to the discovery of these dumps and the apprehension of the offenders.

4. In reply to a question from the EXECUTIVE COMMISSIONER, RC VENEZIE Region said he did not think a postponement of the date of restoration for 2 or 3 months would improve the situation. It was known that the Allied were not going to stay long and that was sufficient. The RC stated, however, that it might

Declassified E.O. 12356 Section 3.3/NND No. 1973

1278

be desirable for UDINE, TREVISO and VENICE to remain under AMG as lines of communication were involved.

5. R.C., LIGURIA Region agreed with R.C. VENEZIE. He pointed out that there were other difficulties. He had a large number of partisans in the Pubblica Sicurezza and other Police Agencies who were ill-trained and frequently difficult to handle. In addition, he was having much trouble with the Questure, most of whom were political appointments and inexperienced in the work. He had removed one or two and had asked for professional replacements from Rome, who, he hoped, would be better. He regarded the whole situation as most unsatisfactory but did not see how it could be cured in a day. What was required was better training of Carabinieri in their mobile role, to which they were now, professional and stronger Questura and the thorough weeding out of the Partisan police. This would take some time.

6. R.C., LOMBARDIA Region agreed with the R.C.s who had spoken. He pointed out the great trouble he had had with some of his Questure and with the Partisan Police. Schools to train police had been set up but it must necessarily be some time before they would show results. He did not think that the problem could be solved in a day.

7. Deputy Director, Public Safety Sub-Commission said that ROBERTI was going up to Milan, where he would have his Headquarters, on Tuesday, and would act as Inspector General of Public Security in the North. He would be available for advice and consultation over the problems facing Questore. All R.P.S.Os. had been informed.

8. The VP CA Section pointed out that the new Government were going to approve of Questore sent to the North in future but it was known-off the record- that the Government in fact, submitted the names to the CLNAI and this meant that, although Questura would then be acceptable to the local CLN's, their policy might not be very strong or independant. Furthermore, there was bound to be some delay in getting these non approved.

9. R.C., EMILIA Region said that one of his difficulties was that if he staged one big mobile raid in EMILIA, it used up the monthly allowance of POL for the police forces.

10. R.C., LIGURIA Region then stated that he was very short of troops of any kind to re-inforce his police forces. The Allied Headquarters were extremely helpful but troops would not be present much longer and he thought that it was essential for the maintenance of order that Italian troops should be sent to LIGURIA. They must be there before AMG

1974

Declassified E.O. 12356 Section 3.3/NND No.

up to Milan, where he would have his Headquarters, on Tuesday, and would act as Inspector General of Public Security in the North. He would be available for advice and consultation over the problems facing Questore. All R.P.S.Os. had been informed.

8. The VP CA Section pointed out that the new Government were going to approve of Questore sent to the North in future but it was known-off the record- that the Government in fact, submitted the names to the CMAI and this meant that, although Questura would then be acceptable to the local CIN's, their policy might not be very strong or independant. Furthermore, there was bound to be some delay in getting these non approved.

9. R.C., EMILIA Region said that one of his difficulties was that if he staged one big mobile raid in EMILIA, it used up the monthly allowance of POL for the police forces.

10. R.C., LIGURIA Region then stated that he was very short of troops of any kind to re-inforce his police forces. The Allied Headquarters were extremely helpful but troops would not be present much longer and he thought that it was essential for the maintenance of order that Italian troops should be sent to LIGURIA. They must be there before AMG moves out.

11. The EXECUTIVE COMMISSIONER explained the difficulty over troops and pointed out that even in Italian Government territory, AFHQ had moved Italian troops about contrary to the wishes of the Italian Government and without consulting the Allied Commission. It was agreed that further urgent representations would be made to AFHQ to permit the Italian Government to have operational control and disposition of their troops for security purposes.

12. The EXECUTIVE COMMISSIONER then asked R.C. EMILIA if he thought it would be wiser to postpone the restoration of EMILIA to the Italian Government beyond the 31 July 45. The R.C. replied that he did not think the Public Safety situation would get any better and he himself felt it would be a good experiment to see what happened in EMILIA during the month of August before the remainder of the North was handed over to the Italian Government.

13. All Regional Commissioners agreed that the Public Safety situation was unsatisfactory; they were doing everything they could to remedy the situation but it was not possible, by taking snap measures, radically to alter the

1975

Declassified E.O. 12356 Section 3.3/NND No.

position. They were confident that they could hold on to the position while there were reasonable numbers of Allied troops in the country, but AMG without troops behind it was of no value and when AMG withdrew would be a grave period - whenever it happened.

14. The EXECUTIVE COMMISSIONER then suggested that it would be desirable to continue AMG for 2 or 3 months longer and to revise the original provisional date of the 1 Sep 45.

15. All RCs agreed that no good purpose would be served by continuing AMG after the 1 Sep 45. RC LIGURIA pointed out that very soon he would be without any Allied troops in his area and emphasised that he could not carry on Military Government without that assistance.

16. The VP CA Section stated that the sanction behind Allied Military Government was the presence of Allied troops in substantial numbers and if Allied Troops were not present it was impossible to ask Regional Commissioners to be responsible for Military Government if they only had Italian security agencies to rely on.

17. The EXECUTIVE COMMISSIONER then asked RCs whether they felt they should pull out completely on the restoration to the Government or whether Provincial Commissioners and their staffs should remain for some time in an advisory capacity as had been the case in SICILY. After some discussion which dealt with the necessity for the retention of certain technical officers - e.g. Transport - and the desirability of retaining Liaison Officers with Military Headquarters, it was agreed that in principle Provincial Commissioners should not remain in the field after restoration. However, the EXECUTIVE COMMISSIONER stressed the desirability of making the hand-over carefully and slowly so that Provincial Headquarters might not, in some cases, close up until as late as 3 weeks to a month after restoration. In the meantime he instructed RCs to let him have their recommendations by the 31 Jul 45 as to what Liaison Officers should be left in their respective Regions after the termination of AMG.

Declassified E.O. 12356 Section 3.3/NND No. 785031

rely on.

17. The EXECUTIVE COMMISSIONER then asked RCs whether they felt they should pull out completely on the restoration to the Government or whether Provincial Commissioners and their staffs should remain for some time in an advisory capacity as had been the case in SICILY. After some discussion which dealt with the necessity for the retention of certain technical officers - e.g. Transport - and the desirability of retaining Liaison Officers with Military Headquarters, it was agreed that in principle Provincial Commissioners should not remain in the field after restoration. However, the EXECUTIVE COMMISSIONER stressed the desirability of making the hand-over carefully and slowly so that Provincial Headquarters might not, in some cases, close up until as late as 3 weeks to a month after restoration. In the meantime he instructed RCs to let him have their recommendations by the 31 Jul 45 as to what Liaison Officers should be left in their respective Regions after the termination of AMG.

4220

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
PUBLIC RELATIONS BRANCH

R1/396/PRB

14 July 1945

BACKGROUND INFORMATION ON ITALIAN ELECTIONS

With transfer of practically all Italian territory back to the jurisdiction of the Italian Government in prospect later this year and with the progress already made in restoring administrative normalcy to the country, plans are now being intensified for holding free elections in Italy for the first time in a generation.

Considerable spadework is required, however, before elections can be held for either local or provincial offices or for the Constituent Assembly, it was pointed out at the Allied Commission.

Preparation of electoral lists by Italian officials in AMG territory in North Italy will begin July 15.

The electoral lists registering all Italians qualified to vote are a basic requirement preparatory to holding any election.

More than 50 tons of forms and instructions already have been dispatched to the Northern AMG regions of Liguria (4½ tons), Emilia (9½ tons), Venezia (12½ tons), Piemonte (10 tons) and Lombardia (14½ tons - five for Milan Province alone), the Local Government Sub-Commission of the Allied Commission said.

Transport is being made available by AMG to take the official

Declassified E.O. 12356 Section 3.3/NND No. 785021

can be held for either local or provincial offices or for the Constituent Assembly, it was pointed out at the Allied Commission.

Preparation of electoral lists by Italian officials in AMG territory in North Italy will begin July 15.

The electoral lists registering all Italians qualified to vote are a basic requirement preparatory to holding any election.

More than 50 tons of forms and instructions already have been dispatched to the Northern AMG regions of Liguria (4½ tons), Emilia (9½ tons), Venezia (12½ tons), Piemonte (10 tons) and Lombardia (14½ tons - five for Milan Province alone), the Local Government Sub-Commission of the Allied Commission said.

Transport is being made available by AMG to take the official papers to outlying communes and to facilitate the work of Italian officials in the preparation of the lists. Steps are also being taken to free premises for use later as polling places.

4219

"In view of the keen interest which the United States and British Governments feel in this matter, the Allied Commission and the Allied Military Government in the Northern provinces of Italy will do everything on their power to assist the Italian authorities to prepare for future free elections, which will be one of the most important steps that Italy can take towards becoming a true democracy", Rear Admiral Ellery W. Stone, USNR, Chief Commissioner of the Allied Commission said.

6462

1979

Declassified E.O. 12356 Section 3.3/NND No. 785021

"The manner in which the elections are held will be watched with great interest by the democratic nations as a test of Italy's ability to achieve and maintain that democracy", Admiral Stone added.

A prime pre-requisite for preparing the electoral lists is the prompt functioning of Italian local government officials in every one of the 40 provinces and 4,085 communes of the North, the Local Government Sub-Commission said.

The Italian local government officials must be on hand since it will be their responsibility to carry on the actual work of preparing the lists.

AMG officials have only the duty of insuring that the necessary Italian officials are operating, and of expediting the procedure.

Electoral lists in Southern Italy have now been practically completed, as a result of intensive Italian Government activity. Work was started in February. Preparation of the lists in Umbria-Marche provinces and in part of Toscana started in May and in the rest of Toscana in June.

Under the decree of the Italian Government, the time-table required for completion of the lists in AMG territory is 105 days, starting from July 15.

The Italian officials who will figure in the work of preparation include (besides the Prefect) the Vice Prefect Inspector, the

Declassified E.O. 12356 Section 3.3/NND No. 965021

AMG officials have only the duty of insuring that the necessary Italian officials are operating, and of expediting the procedure.

Electoral lists in Southern Italy have now been practically completed, as a result of intensive Italian Government activity. Work was started in February. Preparation of the lists in Umbria-Marche provinces and in part of Toscana started in May and in the rest of Toscana in June.

Under the decree of the Italian Government, the time-table required for completion of the lists in AMG territory is 105 days, starting from July 15.

The Italian officials who will figure in the work of preparation include (besides the Prefect) the Vice Prefect Inspector, the manager of the Prefectural Electoral Office, the Sindaco and Communal Secretary of every commune.

Where the communal authorities indicate that the work is not progressing with sufficient diligence, the prefect may appoint special Commissari to take over the job.

The monumental job of preparing for elections has many obstacles. Italy has not had an inter-party national election since 1922 nor a local election since 1920 and the last call to the polls for a national vote of confidence in the Fascist regime occurred in 1934. There are few officials left who are familiar with the mere mechanics of the process.

1681

Declassified E.O. 12356 Section 3.3/NND No. 795021

1968

The granting of suffrage to women for the first time in Italian history as a result of the Italian Government decree of February 1, 1945, is a new factor in the elections. Woman suffrage is expected to add an estimated 19,000,000 names to the registration lists. The addition of women will obviously increase the burden of the task. Separate registration lists have to be drawn up initially for the female vote.

Consequently, the Italian Government is devoting a great deal of attention to perfecting election plans and re-creating an efficient electoral machinery.

Records, vitally important because of the cross-checking necessary to fulfill the legal requirements of proper electoral lists, are also in many instances in a poor state. They are lost, burned, destroyed, scattered. Communications are difficult in many cases, individual transport is short and even adequate wood and glass for the ballot boxes themselves are scarce.

The Allied Governments have asked the Italian Government to re-examine pertinent election laws with a view to insuring that all proper safeguards are taken for free and secret balloting as well as to modernize provisions relating to the extent of franchise, the possible use of proportional representation, the qualification and nomination of candidates, the safeguarding of the independent nominee and the printing of the official ballot papers.

The steps in preparing the lists are simple, though their execution is liable to prove long-drawn-out. In addition to taking

1982

Declassified E.O. 12356 Section 3.3/NND No. 785021

Records, vitally important because of the cross-checking necessary to fulfill the legal requirements of proper electoral lists, are also in many instances in a poor state. They are lost, burned, destroyed, scattered. Communications are difficult in many cases, individual transport is short and even adequate wood and glass for the ballot boxes themselves are scarce.

The Allied Governments have asked the Italian Government to re-examine pertinent election laws with a view to insuring that all proper safeguards are taken for free and secret balloting as well as to modernize provisions relating to the extent of franchise, the possible use of proportional representation, the qualification and nomination of candidates, the safeguarding of the independent nominee and the printing of the official ballot papers.

The steps in preparing the lists are simple, though their execution is liable to prove long-drawn-out. In addition to taking names on hand from official sources, the Sindaco also advertises for all citizens to come forward and apply to be registered. Before the legal electoral lists can be formulated, there has to be a register of those who are obviously qualified, not necessarily to vote, but to be registered.

This qualification may be defined as applying to any Italian citizen, man or woman, who was 21 years old December 31, 1944. This register or Elenco is usually taken from the permanent population registers of the municipality. Where such records are missing, records of marriages, births, etc. may serve.

4218

6462

Declassified E.O. 12356 Section 3.3/NND No. 789021

The next step involves a great deal of labor in cross-checking the register for disqualification. For example, the present law denies the vote to lunatics, habitual drunkers, brothel-keepers, registered prostitutes, permanent inhabitants of public welfare institutions, bankrupts, certain police, suspects, certain criminal convicts, former Fascist hierarchs down to communal posts, persons convicted of Fascist crimes, and persons whom a special Provincial Commission (not the Provincial Epuration Commission) deprives of civil rights for offense against the civic morality.

This special Commission will examine many such charges against alleged Fascists and may order the disqualifion from voting as late as ten days before any election.

The duly constituted Italian authorities for public assistance and for public safety must send the Sindaco the names on their records from his commune. Where criminal records in the Casellari Giudiziali have been lost; the Allied Commission is asking for immediate notification from the AMG regions so that adequate measures may be taken to aid the Italian authorities to obtain copies of duplicate records from the Central Casellario in Rome.

All persons affected by disqualifications may appeal to the courts. Refugees, incidentally, will be able to register in the communs in which they are presently located or in their permanent residence. All qualified registrans may later change their voting address.

The electoral lists then go to the Electoral Commission itself, an all-important body which validates the final, definitive elect-

1984

Declassified E.O. 12356 Section 3.3/NND No. 785021

The duly constituted Italian authorities for public assistance and for public safety must send the Sindaco the names on their records from his commune. Where criminal records in the Casellari Giudiziali have been lost; the Allied Commission is asking for immediate notification from the AMG regions so that adequate measures may be taken to aid the Italian authorities to obtain copies of duplicate records from the Central Casellario in Rome.

All persons affected by disqualifications may appeal to the courts. Refugees, incidentally, will be able to register in the commune in which they are presently located or in their permanent residence. All qualified registrants may later change their voting address.

The electoral lists then go to the Electoral Commission itself, an all-important body which validates the final, definitive electoral list. The Electoral Commission reviews all relevant documents and again may add or subtract names on the basis of later information. There will be such a commission in every judicial district, and a sub-commission for every 50,000 inhabitants or fraction thereof, of the district.

The lists are then declared valid, are posted publicly in the communal municipio and cannot be changed except by death of a voter, disqualification through criminal conviction or loss of civil rights or by an appellate court decision.

Distribution A, B & C.

PASSED FOR PUBLICATION BY FIELD PRESS CENSOR

Declassified E.O. 12356 Section 3.3/NND No. 795021

1986

Declassified E.O. 12356 Section 3.3/NND No. 785021

125

USA

2 [illegible] 1945

Confidential Outward

I have had a copy of this memorandum for some time and have already made similar indications of these points which have been brought to Washington. I agree that an informal exchange between views of foreign office and State Department. As far as we have any comment, I think first thing to be done is to raise it at chief Commissioners' political meeting.

H. Hopkinson

17.vii.45 Political Adviser (?)

→ Local Govt.

There is a conflict between U.K. + U.S.

Govts over whether Local or National elections should be held first. U.K. want Nat elections first. U.S. Local elections first. I believe it is premature to consider the question until we know a good deal more about the methods of holding the elections which will be adopted + so on. e.g. if Govt refuse to alter 1915 law it might be better to hold national elections first. Accordingly this is passed to you to for yr comments + if 4217 agree with the above for filing till the appropriate moment.

[illegible]

17 July

6500

1987

Declassified E.O. 12356 Section 3.3/NND No. 785021

125 D

Paraphrase of telegram from Department of State,
July 11, 1945

Subject: Interval between local elections and national elections

The institutional question will be decided by the national election and the Allies are obliged to guarantee that that question will be decided in a fair and free manner. In order to accomplish this satisfactorily, the Department believes there should be a reasonable interval between local elections and the national election. There would thus be an opportunity for modification in electoral procedure or special preparations in case the Allies or the Italian Government feel this is warranted by the experiences of the local elections, which are held for the first time in twenty years. The Department for this reason feels that local and national elections should not occur simultaneously. The Department agrees, furthermore, that careful preparation of decree convoking Constituent Assembly is required. It is of no concern to the Department, however, if in future the permanent Italian Government wishes to establish simultaneous local and national elections for the sake of economy. The Italian Government should be urged by AC, as an initial step in preparation for national elections, to speed preparations for communal elections.

4216

6500

1988

Declassified E.O. 12356 Section 3.3/NND No. 785021

124

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AG/A5/A/ia

Tel: 47390

20 July 1945

SUBJECT: Preparation of electoral lists.

TO : AC Emilia ✓
Liguria
Lombardia ✓
Piemonte ✓
Veneto ✓

1. Reference is made to the meeting of ACs held at this HQ on 14 July under the presidency of the Executive Commissioner, and particularly to paragraph 17 of the minutes of that meeting.

2. In considering recommendations as to the liaison officers to be left in their regions after Military Government ceases, ACs are requested to take into account the question of supervising the preparation of the electoral lists, and to advise the Executive Commissioner (a) whether in their opinion supervision by Allied officers of the preparation of the electoral lists would be desirable, (b) whether it would be practical and (c) the number and type of liaison officers that would be required for the purpose.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. STEVENS, Brig.
VP CA Section

Copy to: Chief Commissioner
Exec. Commissioner
Poland (A)
" (B)

4215

4595

123

DRAFT

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG

Tel: 478190

SUBJECT: Preparation of electoral lists.

20 July 1945

TO : RC Emilia
Liguria
Lombardia
Piemonte
Venezie

1. Reference is made to the meeting of RCs and others held at this HQ on 14 July under the Presidency of the Executive Commissioner, and particularly to paragraph 17 of the notes of that meeting which have been circulated.

2. In considering what recommendations to make as to the Liaison Officers to be left in their Regions after Military Government ceases, RCs are ~~required~~ requested to take into account the question of supervising the preparation of the electoral lists, and to advise the Executive Commissioner (a) whether in their opinion the supervision by Allied officers of the preparation of the electoral lists would be desirable, (b) whether it would be practical and (c) the number and type of Liaison Officers that ~~will~~ would be required for the purpose.

BY COMMAND OF THE CHIEF COMMISSIONER:

C. R. UPJOHN, Brig.

Declassified E.O. 12356 Section 3.3/NND No. 785021

on 14 July under the presidency of the [illegible]

to paragraph 17 of the notes of that meeting which have been circulated.

2. In considering what recommendations to make as to the Liaison Officers to be left in their Regions after Military Government ceases, RCs are ~~required~~ requested to take into account the question of supervising the preparation of the electoral lists, and to advise the Executive Commissioner (a) whether in their opinion the supervision by Allied officers of the preparation of the electoral lists would be desirable, (b) whether it would be practical and (c) the number and type of Liaison Officers that ~~will~~ would be required for the purpose.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section

Copy to: Chief Commissioner
Exec. Commissioner
Polad (A)
" (B)

4214

Approved as amended by VPCA

(B)

Declassified E.O. 12356 Section 3.3/NND No. 785021

172

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

MEMORANDUM

As to Allied Supervision of the Preparation of Electoral Lists
after the Return of Territory to the Italian Government

1. This memorandum discusses the extent to which it is administratively practicable to exercise effective Allied supervision over the preparation of the electoral lists in the 5 Northern Regions, after they have been returned to the jurisdiction of the Italian Government. It does not, therefore, deal with

(a) the desirability, as a matter of Allied policy, of exercising any such supervision, or

(b) the question whether the legal relations which will then exist between the Allies and Italy would permit of any such supervision.

2. It is assumed that supervision would be confined to the Regions at present under AMG.

3. The matter depends upon the subject or purpose to which supervision would be directed. This may be distinguished under three heads:--

(A) Speed. AC could restrict itself to ensuring that the lists were compiled quickly and, if possible, within the time-limits fixed by law.

(B) Speed and Accuracy. It might be desired that AC should also attempt to ensure compliance with the Italian law and that Italian inefficiency or slackness does not fail to register any of those entitled to vote.

(C) Speed, Accuracy and Impartiality. Supervision might further be extended to ensuring that no political considerations enter into the preparation of the lists and that no one is either entered on or struck off from the lists for political reasons.

4. It is considered that the two objectives (B) and (C) are impracticable. As to object (B), this would involve an intimate knowledge of Italian law on the part of the officers concerned, such as comes from years of training and practice. It will probably be admitted that the officers of this Sub-Commission have a more extensive acquaintance with Italian election law than other Allied officers in this country. Nevertheless, it is not felt that those officers are qualified effectively to supervise the preparation of the lists to the extent which object (B) would require. Lawyers they may be, but they are trained in systems based on

Declassified E.O. 12356 Section 3.3/NND No. 785021

tween the Allies and Italy would permit of any such supervision.

2. It is assumed that supervision would be confined to the Regions at present under AMG.

3. The matter depends upon the subject or purpose to which supervision would be directed. This may be distinguished under three heads:--

(A) Speed. AC could restrict itself to ensuring that the lists were compiled quickly and, if possible, within the time-limits fixed by law.

(B) Speed and Accuracy. It might be desired that AC should also attempt to ensure compliance with the Italian law and that Italian inefficiency or slackness does not fail to register any of those entitled to vote.

(C) Speed, Accuracy and Impartiality. Supervision might further be extended to ensuring that no political considerations enter into the preparation of the lists and that no one is either entered on or struck off from the lists for political reasons.

4. It is considered that the two objectives (B) and (C) are impracticable. As to object (B), this would involve an intimate knowledge of Italian law on the part of the officers concerned, such as comes from years of training and practice. It will probably be admitted that the officers of this Sub-Commission have a more extensive acquaintance with Italian election law than other Allied officers in this country. Nevertheless, it is not felt that these officers are qualified effectively to supervise the preparation of the lists to the extent which object (B) would require. Lawyers they may be, but they are trained in systems based on the Anglo-Saxon common law, and are well aware of the superficiality of their knowledge of a branch of Continental jurisprudence which has been gained after a few weeks of rapid staff work only.

5. The Appendix has been prepared as an indication of the number of 4213 Italian agencies which will have to be supervised. It can hardly be over-emphasized that the bulk of the work is done in the Communes and not at the judicial or provincial levels. It is in the Communes that slackness, inefficiency and impartiality are most likely to occur: and it is here, at the early stages of preparation, that correct action most needs to be ensured, rather than at later and more complicated stages.

6. The number of officers which would thus be required to ensure efficiency and accuracy on the part of the Sindaci and Segretari Comunali of 4,008 Communes is, it is thought, out of the question.

7. To attain object (C) would require even more detailed supervision which would have to extend to the political as well as the administrative sphere. The points made in the last two paragraphs, therefore, apply with greater force.

1662

Declassified E.O. 12356 Section 3.3/NND No. 945121

122 A

8. It is felt, moreover, that no system devised by the Allies--even if the quantity and quality of the manpower available were unlimited--could ensure impartiality. It is submitted that when large numbers of the people are politically corrupt, no foreign authority imposed from without can make them otherwise.

9. It is considered however that, given the organization required, object (A) is within the reach of practical attainment. It is in practice all that we are asking RCs and PCs to do at present (see Executive Memorandum No. 5, para 4.)

10. For this purpose, one would have to establish Liaison Officers in the 5 Northern Regions. It will be necessary for them

(a) to visit the Prefectures under their charge at least once a week and confer with the Prefect, Vice Prefect Inspector and the Head of the Electoral Office:

(b) to make frequent "spot-checks" of the work of the Communes;

(c) to make similar "spot-checks" with Electoral Commissions, Sub-Commissions and other agencies;

(d) to maintain contact with the political organizations within their areas, so that the latter would know who to go to with complaints of inefficiency and partiality;

(e) to send to HQ copies of the Prefect's fortnightly reports to the Minister of the Interior;

(f) to maintain close contact with this HQ by means of:--

(i) conferences of Liaison Officers at HQ once a month;

(ii) in the intervals between conferences, by visits to Liaison Officers in the field by officers from Local Government S/C.

11. AC is at present relying on 40 PCs with assistance from their Executive Officers and PLOs--or 120 part-time officers. They have behind them the authority of the Military Governor which ensures a certain respect for their wishes and orders. After the hand-over, Liaison Officers could only suggest and advise: any pressure could only be applied through this HQ and the Italian Government.

12. With the foregoing considerations in mind, it is considered that the number of Liaison Officers required is:--

Region	No. of Officers	Station
Emilia	2	Bologna
Venezie	3	Padova
Lombardia	3	Milan
Piemonte	2	Turin
Liguria	1	Genoa
	11	

1093

Declassified E.O. 12356 Section 3.3/NND No. 795021

and partiality;

(e) to send to HQ copies of the Prefect's fortnightly reports to the Minister of the Interior;

(f) to maintain close contact with this HQ by means of:—

(i) conferences of Liaison Officers at HQ once a month;

(ii) in the intervals between conferences, by visits to Liaison Officers in the field by officers from Local Government S/C.

11. AC is at present relying on 40 PCs with assistance from their Executive Officers and PLOs--or 120 part-time officers. They have behind them the authority of the Military Governor which ensures a certain respect for their wishes and orders. After the hand-over, Liaison Officers could only suggest and advise: any pressure could only be applied through this HQ and the Italian Government.

12. With the foregoing considerations in mind, it is considered that the number of Liaison Officers required is:—

Region	No. of Officers	Station
Emilia	2	Bologna
Venezie	3	Padova
Lombardia	3	Milan
Piemonte	2	Turin
Liguria	1	Genoa
	11	

It would also be necessary to increase the strength of Local Government S/C at this HQ by 1 officer and 1 EM/OR (or Allied civilian) shorthand-typist. At least one EM/OR at each of the Liaison Officers' stations is most desirable. 4212

13. As the Liaison Officers would spend most of their time on inspections adequate transport is essential.

14. No officers are available in this S/C at present for these duties: they would have to be recruited and trained. The following prior qualifications are necessary:—

(a) they should be lawyers:
(b) they should have had experience in civil life of the administration of government and of justice:
(c) they should have had some service in Italy: previous service in Civil Affairs need not be insisted on but some knowledge of Italy and Italian ways is required.

Declassified E.O. 12356 Section 3.3/NND No. 785021

1228

15. A week's interior course at this HQ is suggested, to be followed by attachment to Regional HQs until hand-over takes place. During attachment to Regional HQs, officers would act as the RCs Local Government staff officers: the hand-over would thus make little difference to their functions.

C. G. R. WILLIAMS Major
Major
Executive Officer
Local Government Sub-Commission

CGRW/pec

- - - - - - - -

APPENDIX

Region	Prefectures	Communes	Procuratori del Regno	Electoral Commissions and Sub-Commissions (estimate)
EMILIA	8	333	8	75
LIGURIA+	6	269	6	50
LOMBARDIA	9	1383	14	120
PIEMONTE	7	1066	12	80
VENEZIE	10	957	13	120
	40	4008	53	445

+ - including Apuania and Lucca Provinces

Declassified E.O. 12356 Section 3.3/NND No. 785021

Region	Prefectures	Communes	Procuratori del Regno	Electoral Commissions and Sub-Commissions (estimate)
EMILIA	8	333	8	75
LIGURIA+	6	269	6	50
LOMBARDIA	9	1383	14	120
PIEMONTE	7	1066	12	80
VENEZIE	10	957	13	120
	40	4008	53	445

+ - including Apuania and Lucca Provinces

4211

Declassified E.O. 12356 Section 3.3/NND No. 785021

Declassified E.O. 12356 Section 3.3/NND No. 785021

16671

45 A

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/1/1G

Tel: 478706

SUBJECT: Preparation of electoral lists.

18 July 1945

TO : Distribution as below.

1. As Regional and Provincial Commissioners are aware, the right to vote (or rather, to be inscribed in the electoral lists) has been granted to those Italian citizens who reached the age of 21 by 31 December 1944. As it now appears unlikely that it will be possible to hold elections until the late autumn, it follows that all those who reach the age of 21 during 1945 would be disfranchised. The Italian Government have therefore decided, in agreement with this HQ, to alter the franchise in this respect.

2. A Decree has therefore been prepared and agreed and will shortly be passed into law whereby those Italian citizens--men and women--who reach the age of 21 by 31 December 1945 will also be entitled to be inscribed in the electoral lists. It is intended to publish this Decree in a supplement to the Official Gazette and to insert in the same supplement the usual ordinance implementing it for Military Government Territory. In this way, the Decree will come into force in Military Government Territory at the earliest possible moment.

3. In Southern and Central Italy, where the electoral lists have been completed or nearly so, it will be necessary to prepare supplementary lists of those who reach 21 during this year. In Northern Italy, however, this can and must be avoided: and in the lists preparation of which commenced on 15 July there will be inserted the names of all those (a) who have already reached the age of 21 this year or (b) who will reach that age before 1 January 1946.

4. HQs will ensure that Prefects and Sindaci are instructed accordingly, and that they include these additional persons in the lists at once, and without waiting for the new Decree to be published and distributed.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section

for Military Government Territory. In this way, the Decree will come into force in Military Government Territory at the earliest possible moment.

3. In Southern and Central Italy, where the electoral lists have been completed or nearly so, it will be necessary to prepare supplementary lists of those who reach 21 during this year. In Northern Italy, however, this can and must be avoided; and in the lists preparation of which commenced on 15 July there will be inserted the names of all those (a) who have already reached the age of 21 this year or (b) who will reach that age before 1 January 1946.

4. RCs will ensure that Prefects and Sindaci are instructed accordingly, and that they include these additional persons in the lists at once, and without waiting for the new Decree to be published and distributed.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section

Distribution:

10 RC Emilia
10 " Liguria
12 " Lombardia } with copies for RCs
10 " Piemonte
12 " Venezia

2 Chief Commissioner
2 Executive Commissioner
2 Poland (A)
2 " (B)
2 Legal Sub Commission
2 ACC Commissioner - Naples
2 " " - Ancona
4 " " - Pisa--Livorno
2 CAO Pantelleria (through Liaison Officer, Palermo)
2 " Lampedusa " " " "

4210

Declassified E.O. 12356 Section 3.3/NND No. 785821

120

D R A F T

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/A/LG Tel: 478706

SUBJECT: Preparation of electoral lists. July 1945

TO : Distribution as below.

1. As Regional and Provincial Commissioners are aware, the right to vote (or rather, to be inscribed in the electoral lists) has been granted to those Italian citizens who reached the age of 21 by 31 December 1944. As it now appears unlikely that it will be possible to hold elections ~~this year~~ until the autumn, it follows that all those who reach the age of 21 during 1945 would be disfranchised. The Italian Government have therefore decided, in agreement with this HQ, to alter the franchise in this respect.

2. A Decree has therefore been ~~passed~~ prepared and agreed and will shortly be passed into law whereby these Italian citizens--men and women--who reach the age of 21 by 31 December 1945 will also be entitled to be inscribed in the electoral lists. It is intended to publish this Decree in a supplement to the Official Gazette and to insert in the same supplement the usual ordinance implementing it for Military Government Territory. In this way, the Decree will come into force in Military Government Territory at the earliest possible moment.

3. In Southern and Central Italy, where the electoral lists have been completed or nearly so, it will be necessary to prepare supplementary lists of

Declassified E.O. 12356 Section 3.3/NND No. 785021

those Italian citizens who reached the age of 21 by 31 December 1944. As it now appears unlikely that it will be possible to hold elections ~~this year~~ until the late autumn, it follows that all those who reach the age of 21 during 1945 would be disfranchised. The Italian Government have therefore decided, in agreement with this HQ, to alter the franchise in this respect.

2. A Decree has therefore been prepared and agreed and will shortly be passed into law whereby those Italian citizens--men and women--who reach the age of 21 by 31 December 1945 will also be entitled to be inscribed in the electoral lists. It is intended to publish this Decree in a supplement to the Official Gazette and to insert in the same supplement the usual ordinance implementing it for Military Government Territory. In this way, the Decree will come into force in Military Government Territory at the earliest possible moment.

3. In Southern and Central Italy, where the electoral lists have been completed or nearly so, it will be necessary to prepare supplementary lists of those who reach 21 during this year. In Northern Italy, however, this can and must be avoided: and in the lists preparation of which commenced on 15 July there will be inserted the names of all those (a) who have already reached the age of 21 this year or (b) who will reach that age before the 1 Jan 1946.

4. RCs will ensure that Prefects and Sindaci are instructed accordingly, and that they include these additional persons in the lists at once, and without waiting for the new Decree to be published and distributed.

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section

Distribution:
RC Emilia, Liguria, Lombardia, Piemonte, Venezie } with copies for RCs
Chief Commissioner
Ex. Commissioner
Polad (A) (B)
Legal S/C
(NSC Copies to Trieste & LEG)

(See back)

2000

Declassified E.O. 12356 Section 3.3/NND No. 795621

AMG Commissioner - Naples
" " - Ancona
" " - Pisa--Livorno

CAO Pantelleria (through Liaison Officer, Palermo)
" Lampedusa (through Liaison Officer, Palermo)

2001

Declassified E.O. 12356 Section 3.3/NND No. 785021

2002

Declassified E.O. 12356 Section 3.3/NND No. 785021

119

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/A/LG Tel: 478706

SUBJECT: Electoral lists--inscription of those becoming 21 in 1945. 16 July 1945

TO : The Minister of the Interior.

1. I refer to the draft Decree which Dott. [illegible] left with Major Temple a few days ago, whereby it is intended to extend the right of inscription in the electoral lists to those citizens who shall have completed their 21st year before the 31st of December 1945, instead of 1944 as the law stands at present.

2. The Allied Commission has no comment to make upon the draft Decree and will be glad if it may be passed into law as soon as possible in the form of the draft.

3. Seeing that the preparation of the electoral lists in North Italy commenced yesterday, it is considered most important that the proposed Decree shall be put into force in North Italy as quickly as possible. With that object, the Allied Commission desire to have the Decree (when passed by the Council of Ministers) published in a "supplemento ordinario" to the Official Gazette, and that the same "supplemento" shall contain the ordinance of the Allied Commission implementing the Decree in Military Government Territory. By this device, the Decree would come into force in Military Government Territory in the shortest possible time.

4. As soon, therefore, as the Decree has been passed by the Council of Ministers, would the Ministry please see to it that the "Officio Gazetta" is notified immediately that the Decree is to be published in a "supplemento ordinario" as quickly as possible, together with the usual ordinance of the Allied Commission implementing it.

5. The Legal Sub Commission of the Allied Commission are prepared to take the necessary measures to agree with the "Officio Gazetta" the printing of the ordinance.

6. This Sub Commission would be glad to be informed as soon as the Decree has passed the Council.

7. In the meantime, this Sub Commission is taking steps to advise Regional and Provincial Commissioners in the North of the proposed extension of voting rights and is directing them to instruct Prefects and Sindaci to proceed in the preparation of the lists as if the new Decree were already law and without waiting for its publication and distribution throughout the North. In this way, it is hoped that alterations and delays in preparation of the lists just initiated will be avoided.

4208

R. R. CRIPPS, Colonel
Director, Local Govt. S/C

CCRC/bea

2003

ILLEGIBLE [illegible] N.I.L. [illegible] ELECTORAL [illegible] EXTENDED TO 31/12/1944 [illegible] 21ST YEAR OF AGE [illegible] BY DECEMBER 1945.

By ministerial decree dated 24 oct.44, containing provisions of executive character for the compilation of the electoral lists, registration was limited to citizens who had attained the 21st year of age within 31 december 1944, on the assumption that the elections could have taken place during the first months of the current year, owing to the shortness of the terms assigned for the single operations.

However, due to the fact that numerous difficulties had to be overcome for the supplying of the paper, aside from its printing, the transportation and the distribution of the material to the single Communes, the decree could not become effective before 31 January 1945.

The difficulties increased, as a result of the extension of voting to women, a provision which was then introduced at the time when the works for the compilation of male lists had already started, also because with this extension the volume of work was more than doubled.

In addition we have to take into consideration the notable delay taking place in the restitution to the Communes of the extracts of the electoral lists (elenchi) with the prescribed notations, on the part of the Judicial records offices (Preture - Tribunali) and especially on the part of the Central office which, having to replace numerous "casellari" which were destroyed, as well as those of Northern Italy prior to its liberation, has not been in a position to meet in time all the requests received exceeding one million in number.

Even by the necessity to provide for the reconstitution of numerous registers of population destroyed as a result to war events or to popular uprisings, the serious deficiency in communications and transports and other handicaps did not permit a prompt execution of the indispensable prerequisites for the calling of administrative electoral meetings in the provinces of central, southern and insular Italy.

In view of the above situation, the electoral meetings could not be

Declassified E.O. 12356 Section 3.3/NND No. 945021

for the supplying of the paper, aside from its printing, the transportation and the distribution of the material to the single Communes, the decree could not become effective before 31 January 1945.

The difficulties increased, as a result of the extension of voting to women, a provision which was introduced at the time when the works for the compilation of male lists had already started, and because with this extension the volume of work was more than doubled.

In addition we have to take into consideration the the notable delay taking place in the restitution to the Communes of the extracts of the electoral lists (elenchi) with the prescribed notations, on the part of the judicial records offices (Preture giudiziali) and especially on the part of the Central Office which, having to replace numerous "casellari" which were destroyed, as well as those of Fascism, only prior to its liberation, has not been in a position to meet it; thus all the requests received exceeding one million in number.

Finally the necessity to provide for the reconstitution of numerous registers of population destroyed as a result to war events or to popular uprisings, the serious deficiency in communications and transports and other handicaps did not permit a prompt execution of the indispensable prerequisites for the calling of administrative electoral meetings in the provinces of central, southern and insular Italy.

In view of the above situation, the electoral meetings could not be called in most Communes before the fall, also in consideration of the fact that the legislative provision, now being formed as a preliminary project, about the reconstitution of communal and provincial administrations based on elections, has not as yet been issued.

For the purpose then not to deprive of their right of voting a substantial number of citizens, provision has been made for the attached draft of D.L.L. whereby registration in the electoral lists is granted to all citizens of both sexes who, subsequently to 31 December 1944, attained the 21st year of age or will attain it within 31st December next.

4207

The proposed extension will not interfere with the operations relative to the compilation of the lists since, while for Northern Italy the operations in question will begin on the 15th instant and therefore it will be possible to provide for the compilation of one single set of lists, for central and southern Italy we have reasons to believe that the work under way will not suffer appreciable delays, considering that the number of the new electors will aggregate for all the Provinces to about 550-600.000.

Declassified E.O. 12356 Section 3.3/NND No. 785021

118A

DRAFT D.L.D. CONCERNING THE REGISTRATION IN THE ELECTORAL LISTS OF CITIZENS OF BOTH SEXES (EXTENDING THE 21st YEAR OF AGE VOTING)

HUMBERT OF SAVOY
Prince of Piedmont
Lieutenant General of the Realm.

By virtue of the power conferred upon us;

Having seen DLL 1 february 1945, N.58;
Having seen DL 25 June 1944, N.151;
Having seen DL 28 sept. 1944, n.247, relative to the compilation of electoral lists;
Having seen the DLL 1 st february 1945, N.23 relative to the extension of the right to vote to women;
Having seen the resolution of the Council of Ministers;

On proposal of the President of the Council of Ministers Prime Minister Secretary of State, Minister of the Interior, in accordance with the Minister for Grace and Justice;

WE HAVE SANCTIONED AND PROMULGATE THE FOLLOWING:

Art. 1

Registration in the electoral lists referred to in art. 1 of the decree of the Ministry of the Interior dated 24 oct.44, shall be extended to all citizens who, subsequently to 31 december 1944, will have attained their 21st year of age or will attain it within 31, 1945.

Art. 2

In the Communes w ich have already t aken care of the compilation of the lists, citizens who fall within the terms referred to in the preceding article, shall be registered in additional lists to be compiled separately for men and women, bearing in mind the provision of the decree of the Ministry of the [illegible] of the L.L.D. dated 12 april 1945, n.201, as

Declassified E.O. 12356 Section 3.3/NND No. 785021

Having seen DLL 25 June 1944, n.151;
Having seen DLL 28 sett. 1944, n.247. relative to the compilation of electoral lists;
Having seen the DLL 1 st February 1945, N.2) relative to the extension of the right to vote to women;
Having seen the resolution of the Council of Ministers;

On proposal of the President of the Council of Ministers Prime Minister Secretary of State, Minister of the Interior, in accordance with the Minister for Grace and Justice;

WE HAVE SANCTIONED AND PROMULGATE THE FOLLOWING:

Art. 1

Registration in the electoral lists referred to in art. 1 of the Decree of the Ministry of the Interior dated 24 oct.44, shall be extended to all citizens who, subsequently to 31 december 1944, will have attained their 21st year of age or will attain it within 31 1945.

Art. 2

In the Communes w ich have already t aken care of the compilation of the lists, citizens who fall within the terms referred to in the preceding article, shall be registered in additional lists to be compiled separately for men and women, bearing in mind the provision of the Decree of the Ministry of the Interior dated 24 october 1944, of the L.L.D. dated 12 april 1945, n.201, as well as, for the women electoral lists, the provision of L.L.D. dated 1 February 1945, N.23.

Art. 3.

The present Decree shall become effective on the day following 4206 day of its p ublication in the Gazzetta Ufficiale of the Kingdom.

We order that the present Decree, bearing the seal of the State, be inserted in the Official Collection of the laws and decree of t he Kingdom of Italy, shall be binding on all whose duty is to comply with it and have it comply with as the la w of the State.

Issued in Rome, on. .....

2006
Declassified E.O. 12356 Section 3.3/NND No. 785021

118 B

RELAZIONE ILLUSTRATIVA DELLO SCHEMA DI DECRETO LEGISLATIVO LUOGOTENENZIALE CONCERNENTE L'ISCRIZIONE NELLE LISTE ELETTORALI DEI CITTADINI DI AMBO I SESSI CHE, SUCCESSIVAMENTE AL 31/12/1944, HANNO COMPIUTO IL 21° ANNO DI ETA' O LO COMPIANO ENTRO IL 31 DICEMBRE 1945

- - - -

Col decreto ministeriale 24 ottobre 1944, contenente le norme di carattere esecutivo per la formazione delle liste elettorali, si limitava l'iscrizione ai cittadini che avessero compiuto il 21° anno di età entro il 31 dicembre 1944, nella previsione che le elezioni avrebbero potuto effettuarsi nei primi mesi del corrente anno, data la ristrettezza dei termini assegnati alle singole operazioni.

Senonchè, essendosi dovute superare numerose difficoltà per l'approvvigionamento della carta, oltrechè per la stampa, il trasporto e la distribuzione del materiale ai singoli Comuni, il decreto non potette entrare in vigore che il 31 gennaio u.s.

Le difficoltà aumentarono, in seguito all'estensione del suffragio alle donne, disposta quando già erano stati iniziati i lavori per la compilazione delle liste maschili, anche perchè con essa venne più che a raddoppiarsi la mole del lavoro.

A ciò si aggiunga il notevole ritardo nella restituzione ai Comuni degli estratti degli elenchi elettorali, con le prescritte annotazioni, da parte dei casellari giudiziali e specialmente di quello centrale che, dovendo sostituirsi ai numerosi casellari rimasti distrutti, nonchè a tutti quelli dell' Italia Settentrionale, allorchè questa [illegible] liberata, non è stato in condizione di far fron-

2007
Declassified E.O. 12356 Section 3.3/NND No. 985021

carattere esecutivo per la [illegible]
tava l'iscrizione ai cittadini che avessero compiuto il 21° anno di età entro il 31 dicembre 1944, nella previsione che le elezioni avrebbero potuto effettuarsi nei primi mesi del corrente anno, data la ristrettezza dei termini assegnati alle singole operazioni.

Senonchè, essendosi dovute superare numerose difficoltà per l'approvvigionamento della carta, oltrechè per la stampa, il trasporto e la distribuzione del materiale ai singoli Comuni, il decreto non potette entrare in vigore che il 31 gennaio u.s.

Le difficoltà aumentarono, in seguito all'estensione del suffragio alle donne, disposta quando già erano stati iniziati i lavori per la compilazione delle liste maschili, anche perchè con essa venne più che a raddoppiarsi la mole del lavoro.

A ciò si aggiunga il notevole ritardo nella restituzione ai Comuni degli estratti degli elenchi elettorali, con le prescritte annotazioni, da parte dei casellari giudiziali e specialmente di quello centrale che, dovendo sostituirsi ai numerosi casellari rimasti distrutti, nonchè a tutti quelli dell' Italia Settentrionale, allorchè questa non era stata ancora liberata, non è stato in condizione di far fronte tempestivamente alle richieste di ricerche ricevute, che hanno superato il milione.

Infine la necessità di provvedere alla ricostituzione di numerosi registri di popolazione distrutti in seguito ad eventi bellici, moti popolari, la grave deficienza delle comunicazioni e dei trasporti ed altri impedimenti non hanno consentito una sollecita attuazione dei presupposti indispensabili per la convocazione dei comizi elettorali amministrativi nelle provincie dell'Italia centrale, meridionale ed insulare. Tale convocazione, data la situazione esposta, non potrebbe av-

4205

2008

Declassified E.O. 12356 Section 3.3/NND No. 785021

venire nella maggior parte dei Comuni prima del prossimo autunno, anche in considerazione che ancora non è stato emanato il provvedimento legislativo, attualmente in fase di progetto preliminare, circa la ricostituzione delle amministrazioni comunali e provinciali a base elettiva.

Pertanto, allo scopo di non privare del diritto di voto un cospicuo numero di cittadini, si è predisposto l'unito schema di decreto legislativo Luogotenenziale con il quale viene concessa l'iscrizione nelle liste elettorali ai cittadini di ambo i sessi che, successivamente al 31 dicembre 1944, abbiano compiuto il 21° anno di età o lo compiano entro il 31 dicembre prossimo.

L'estensione proposta non apporterà alcun intralcio alle operazioni relative alla compilazione delle liste in quanto, mentre per l'Italia settentrionale le operazioni stesse cominceranno il 15 corrente e quindi potrà provvedersi alla formazione di liste uniche, per l'Italia centrale e meridionale si ha ragione di ritenere che i lavori in corso non subiranno sensibili ritardi, tenuto conto che il numero complessivo dei nuovi elettori per tutto il Regno si aggira intorno ai 550-600.000 .

- - -

20009

Declassified E.O. 12356 Section 3.3/NND No. 795021

118 C

SCHEMA DI DECRETO LEGISLATIVO LUOGOTENENZIALE CONCERNENTE L'ISCRIZIONE NELLE LISTE ELETTORALI DEI CITTADINI DI AMBO I SESSI CHE COMPIONO IL 21° ANNO DI ETA' ENTRO IL 31/12/1945

- - - -

UMBERTO DI SAVOIA
Principe di Piemonte
Luogotenente Generale del Regno

In virtù dell'autorità a Noi delegata ;

Visto il decreto legge Luogotenenziale 25 giugno 1944, n°151 ;

Visto il decreto legislativo Luogotenenziale I° febbraio 1945, n° 58 ;

Visto il decreto legislativo Luogotenenziale 28 settembre 1944, n°247, relativo alla compilazione delle liste elettorali ;

Visto il decreto legislativo Luogotenenziale I° febbraio 1945, n°23, relativo all'estensione alle donne del diritto di voto ;

Vista la deliberazione del Consiglio dei Ministri;

Sulla proposta del Presidente del Consiglio dei Ministri, Primo Ministro Segretario di Stato, Ministro per l'Interno, di concerto con il Ministro per la Grazia e Giustizia ;

ABBIAMO SANZIONATO E PROMULGHIAMO QUANTO SEGUE :

Art. 1

L'iscrizione nelle liste elettorali di cui all'art.1 del decreto del Ministro per l'Interno in data 24 ottobre 1944, è estesa

Declassified E.O. 12356 Section 3.3/NND No. 785021

In virtù dell'autorità a Noi delegata ;

Visto il decreto legge Luogotenenziale 25 giugno 1944, n°151 ;

Visto il decreto legislativo Luogotenenziale I° febbraio 1945, n° 58 ;

Visto il decreto legislativo Luogotenenziale 28 settembre 1944, n°247, relativo alla compilazione delle liste elettorali ;

Visto il decreto legislativo Luogotenenziale I° febbraio 1945, n°23, relativo all'estensione alle donne del diritto di voto ;

Vista la deliberazione del Consiglio dei Ministri;

Sulla proposta del Presidente del Consiglio dei Ministri, Primo Ministro Segretario di Stato, Ministro per l'Interno, di concerto con il Ministro per la Grazia e Giustizia ;

ABBIAMO SANZIONATO E PROMULGHIAMO QUANTO SEGUE :

Art. 1

L'iscrizione nelle liste elettorali di cui all'art.1 del decreto del Ministro per l'Interno in data 24 ottobre 1944, è estesa ai cittadini che, successivamente al 31 dicembre 1944, abbiano compiuto il 21° anno di età o lo compiano entro il 31 dicembre 1945 .

Art. 2

4204

Nei Comuni che hanno già provveduto alla formazione delle liste, i cittadini che si trovino nelle condizioni di cui all'articolo precedente, sono iscritti in liste suppletive, da compilarsi distintamente per uomini e donne, tenendo presenti le disposizioni del decreto del

./.

Declassified E.O. 12356 Section 3.3/NND No. 945021

Ministro per l'Interno in data 24 ottobre 1944, del decreto legislativo Luogotenenziale 12 aprile 1945, n°201, nonchè, per le liste femminili, quelle del decreto legislativo Luogotenenziale 1° febbraio 1945, n°23 .

Art. 3

Il presente decreto entra in vigore il giorno successivo a quello della sua pubblicazione nella Gazzetta Ufficiale del Regno .

Ordiniamo che il presente decreto, munito del sigillo dello Stato, sia inserto nella Raccolta Ufficiale delle leggi e dei decreti del Regno d'Italia, mandando a chiunque spetti di osservarlo e di farlo osservare come legge dello Stato.

Dato a Roma, addì . . . . . .

2012

Declassified E.O. 12356 Section 3.3/NND No. 795021

Ministro per l'Interno in data 24 ottobre 1944, del decreto legislativo Luogotenenziale 12 aprile 1945, n°201, nonchè, per le liste femminili, quelle del decreto legislativo Luogotenenziale 1° febbraio 1945, n°23 .

Art. 3

Il presente decreto entra in vigore il giorno successivo a quello della sua pubblicazione nella Gazzetta Ufficiale del Regno .

Ordiniamo che il presente decreto, munito del sigillo dello Stato, sia inserto nella Raccolta Ufficiale delle leggi e dei decreti del Regno d'Italia, mandando a chiunque spetti di osservarlo e di farlo osservare come legge dello Stato.

Dato a Roma, addì . . . . . .

2013

Declassified E.O. 12356 Section 3.3/NND No. 785021

2014

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/A/1G Tel: 478190

SUBJECT: Preparation of electoral lists. 16 July 1945

TO : The Minister of the Interior.

1. Reference is made to this Sub Commission's letter AC/45/A/1G dated 29 June, informing the Ministry that the Allied Commission had fixed 15 July as the date for commencing the preparation of the electoral lists in certain Northern Regions.

2. Consideration has also been given to the position of those communes in Central and Southern Italy which remain under Allied Military Government; and it has been decided to fix the following dates in respect of them:—

Naples	1 Feb.	1945
Ancona	20 May	"
Lampedusa and Linosa	21 May	"
Pisa	28 June	"
Calle Salvetti	28 June	"
Livorno	28 June	"
Pantelleria	20 July	"

3. An Ordinance to this effect will be published very shortly in the Official Gazette.

4. The fixing of the above-mentioned dates ratifies and confirms the action already taken informally by the local authorities, except in the case of Pantelleria, where the destruction of records has not allowed the work to commence as yet.

5. The Allied Commissioners or Civil Affairs Officers for the communes in question have been informed and they will no doubt in turn inform the Prefects.

4203

R. R. CRIPPS
Colonel
Director
Local Government Sub Commission

CGRC/pec

2015

Declassified E.O. 12356 Section 3.3/NND No. 785021

C.A. Sec. 116
COPY

USA

HEADQUARTERS ALLIED COMMISSION
APO 394
PUBLIC RELATIONS BRANCH

Let Open file (confile) ppr

100/PRB

13 JUL 1945

12 July 45

13 AUG 1945

SUBJECT : Special Information Campaign Prior to Italian Elections

TO : Chief Commissioner
Executive Commissioner.

1. At the conference of Regional Commissioners on June 27 there was discussion concerning the need for an Allied program of information and education designed to guide and assist Italians toward democratic processes, especially in the matter of free elections.

2. Your paper to the Supreme Allied Commander, Mediterranean Theatre, on future policy toward Italy contained two paragraphs emphasizing the need for such an educational campaign.

3. It was suggested at the conference that the Director, PRB meet with the Directors in Italy of the United States Information Service, the Ministry of Information and the British and United States Press Attaches to ascertain what their respective agencies were doing in this field and what they planned for the future. It was suggested that periodic meetings be held to coordinate the efforts of the two information agencies and to plan future programs.

4. A meeting was held with the above mentioned agencies on July 7 at which the problem was discussed and analyzed. From the discussion it was apparent that both USIS and MOI already have done a great deal toward the desired objective and have extensive plans for the immediate future. I asked them to give me reports summarizing their plans. Attached hereto is a summary of MOI plans and a directive from USIS to its staff on this question. Both will give you a good idea as to how they are tackling this problem. I hope their plans meet with your approval.

5. USIS and MOI will not be able to establish effective offices in the cities of northern Italy for several months and will need the help of the Regional and Provincial Commissioners in the distribution of their material. At the conference of Regional Commissioners several commissioners indicated their willingness to assist USIS and MOI in carrying out their educational programs.

4202

./.

(10.029) 6401 LC

2016

Declassified E.O. 12356 Section 3.3/NND No. 785021

6. It is recommended that the Executive Commissioner's office transmit copies of this memorandum and the attached reports to the Regional Commissioners with instructions to them to assist USIS and MOI in every way possible to carry out their educational and informational programs.

7. It is planned to have periodic meetings with the representatives of USIS and MOI on the development of plans for this educational campaign.

G. STEWART BROWN
Director,
Public Relations Branch.

Attachments (2)

Summary of MOI Plans
USIS Directive

Copies to : Political Advisors
Mr. J. Linin, USIS
Mr. Michael Stewart, British Embassy.

ED DIST - 12 July 45

C.A. Section.

1165

4201

2017

CONFIDENTIAL

UNITED STATES INFORMATION SERVICE

ITALY

July 9, 1945

Special Guidance on Italian Elections

The following Special Guidance on the Italian Elections was approved by the Coordinating Committee, USIS Italy, on July 9, 1945, and is now in effect.

The Special Guidance consists of two parts, a Background describing the informational task of USIS in connection with the forthcoming elections, and a Program section asking for specific action by USIS departments and branches. In view of the importance of the program, the Coordinating Committee would like to receive as soon as possible additional proposals from USIS departments and branches on ways of implementing the Guidance in the various media.

* * *

Background

A national election is planned in Italy to select a Constituent Assembly. The exact date of this election has not yet been determined, but it will probably be held during the coming winter or next spring.

The election, and the period leading up to it, will be crucial in Italian history. The country is emerging from twenty years of Fascism, and most Italians have virtually no knowledge of democratic thinking and procedure. Even before Fascism, there was little democracy in Italy, especially as regards the exercise of the franchise, as Americans or British understand that term.

Declassified E.O. 12356 Section 3.3/NND No. 785021

1206

of the program, [illegible] additional proposals from [illegible] as soon as possible additional proposals from [illegible] and branches on ways of implementing the Guidance in the various media.

* * *

Background

A national election is planned in Italy to select a Constituent Assembly. The exact date of this election has not yet been determined, but it will probably be held during the coming winter or next spring.

The election, and the period leading up to it, will be crucial in Italian history. The country is emerging from twenty years of Fascism, and most Italians have virtually no knowledge of democratic thinking and procedure. Even before Fascism, there was little democracy in Italy, especially as regards the exercise of the franchise, as Americans or British understand that term.

The desire to see established a free and democratic Italy is basic in American policy. It is obvious that "democracy" cannot be imposed upon a country like Italy, but must arise naturally out of conditions favorable to it. It is also obvious that after so many years of authoritarianism, the creation of an environment favorable to the growth of democracy will require a broad program of re-education of the Italian people.

It is not the business of the American Government to tell Italians what kind of democracy or government they should have. It is not our function to state or imply that American democracy is better than any other kind of democracy. But we can try to help Italians in their political evolution by telling them about our political experience, with the thought that they

[illegible]

Declassified E.O. 12356 Section 3.3/NND No. 785021

can learn from both our mistakes and our successes. We believe that world security must be largely dependent upon mutual understanding between democratic, peace-loving nations, and one of our most urgent tasks, therefore, must be to explain the true character of American democracy and to give every possible aid to any people in need of information about how democracy works.

The months preceding the Italian elections offer an esceptionally favorable opportunity to bring to Italians information about democratic procedures. It will be a time of intense political debate and agitation. It should be remembered that a people without democratic political experience often do not understand some of the most basic principles of conduct in democracies, such as the principles of restraint, fair play, a willingness to abide by the will of the majority, as well as a respect for the rights of minorities. This means that our informational program should be broadly based, and include not only material on our electoral system and functions of government, but also material on the rights and responsibilities of the individual citizen, and the way in which democratic principles are applied in labor, industry, the school and the community, for example, as well as in State and national government.

Our information must also be broadly based in the sense that it should be designed to reach all classes of Italians. One important target is the class of government officials, administrators educators and other group leaders who should be provided with thorough and reliable information on the principles and machinery of democratic elections. The other important target is the mass of Italian people who, by their political competence as expressed in their use of the franchise, will determine the ultimate success of Italian democracy.

Program

4199

I. Booklets:

1. Reprinting of "Elections in the United States". [illegible] required in the text to bring it up to

Declassified E.O. 12356 Section 3.3/NND No. 785021

exceptionally favorable opportunity to bring to Italians information about democratic procedures. It will be a time of intense political debate and agitation. It should be remembered that a people without democratic political experience often do not understand some of the most basic principles of conduct in democracies, such as the principles of restraint, fair play, a willingness to abide by the will of the majority, as well as a respect for the rights of minorities. This means that our informational program should be broadly based, and include not only material on our electoral system and functions of government, but also material on the rights and responsibilities of the individual citizen, and the way in which democratic principles are applied in labor, industry, the school and the community, for example, as well as in State and national government.

Our information must also be broadly based in the sense that it should be designed to reach all classes of Italians. One important target is the class of government officials, administrators educators and other group leaders who should be provided with thorough and reliable information on the principles and machinery of democratic elections. The other important target is the mass of Italian people who, by their political competence as expressed in their use of the franchise, will determine the ultimate success of Italian democracy.

Program

4199

I. Booklets:

1. Reprinting of "Elections in the United States". A few minor changes are required in the text to bring it up to date. A print run of 150,000 copies is required, distribution to include the mailing list for all technical bulletins, as well as distribution in the North through Civil Affairs Officers and elsewhere in Italy through USIS branch offices.

2. Reprinting of the booklet "How the United States Government Works". A press run of 100,000 copies is suggested, with distribution to the list receiving the educational bulletins as well as through Civil Affairs Officers in North Italy and USIS branch offices.

3. Reprinting of the booklet on Documents of Liberty". A press run of 100,000 copies is suggested, with distribution as in #2 above.

20201

Declassified E.O. 12356 Section 3.3/NND No. 785021

4. Reprinting of the booklet "Making the American Constitution", including a complete text of the Constitution and Amendments. A press run of 100,000 copies is suggested, with distribution as above.

Production of the four booklets should be undertaken immediately in Rome, with delivery in not longer than one month. A more attractive format is recommended for the new edition of the booklets, with the use of color on the covers. Suitable introductions should be prepared explaining the purpose of the booklets.

The Publications division has editorial responsibility for the new editions of the booklets. An Italian translation of "Making the American Constitution" is required; this should be done in Rome by the Publications section.

A letter should be prepared by the Publications section offering additional copies of the booklets in bulk to persons whose names are on the Complimentary List, such as Italian Government officials.

II. Books:

The Book Department should make an intensive effort to obtain and distribute to responsible Government officials authoritative books on electoral procedure.

A determined effort should be made to facilitate translation and publication, by Italian publishers, of good American books on government and politics.

III. Periodicals:

1. Nuovo Mondo - Regular publication of a series of articles on elections and other democratic processes in America and other democracies should begin at once.

2. U.S.A. and Victory - New York should be asked to give special emphasis to the same type of material in future

Declassified E.O. 12356 Section 3.3/NND No. 985021

offering additional copies of the booklets [illegible] whose names are on the Complimentary List, such as Italian Government officials.

II. Books:

The Book Department should make an intensive effort to obtain and distribute to responsible Government officials authoritative books on electoral procedure.

A determined effort should be made to facilitate translation and publication, by Italian publishers, of good American books on government and politics.

III. Periodicals:

1. Nuovo Mondo - Regular publication of a series of articles on elections and other democratic processes in America and other democracies should begin at once.

2. U.S.A. and Victory - New York should be asked to give special emphasis to the same type of material in future Italian editions.

IV. Radio:

New York should beasked to prepare suitable material on elections and democratic processes for direct broadcasting in commentaries and other programs. The Radio Bureau should also be asked to prepare special series of recordings, such as one on the American election system, for re-broadcasting on local Italian stations.

4198

V. Motion Pictures:

Suitable plans for both theatrical and non-theatrical distribution should be obtained from New York. The USIS film

2022
Declassified E.O. 12356 Section 3.3/NND No. 785021

IIcE

officer should begin as soon as possible to arrange for distribution in commercial theatres and by means of USIS 16-mm. projectors, working in cooperation with the British Ministry of Information.

VI. News and Features:

In addition to a continuing service of news, features and pictures on democracy in action, the News and Features Division should prepare a special background kit for editors on U.S. elections and political procedure.

VII. Special Projects:

This Division should undertake an investigation of possibilities for speakers, forums, exhibits, etc. in the field and submit specific proposals for action to the Coordinating Committee.

VIII. Library:

Special collections of books and articles on elections and political procedure should be assembled and prominently displayed in all USIS information libraries.

It is proposed that the program above should be carried out in consultation with the Allied Commission and particularly with the advice and counsel of the Civil Affairs Officers in northern Italy. It is contemplated that these officers will cooperate with USIS in the distribution of materials.

2023

Declassified E.O. 12356 Section 3.3/NND No. 785021

possibilities for speakers, forums, exhibits, etc. in the field and submit specific proposals for action to the Coordinating Committee.

VIII. Library:

Special collections of books and articles on elections and political procedure should be assembled and prominently displayed in all USIS information libraries.

It is proposed that the program above should be carried out in consultation with the Allied Commission and particularly with the advice and counsel of the Civil Affairs Officers in northern Italy. It is contemplated that these officers will cooperate with USIS in the distribution of materials.

4197

2024

Declassified E.O. 12356 Section 3.3/NND No. 785021

2025

Declassified E.O. 12356 Section 3.3/NND No. 785181

116F

DPR/OJ

BRITISH EMBASSY,
ROME.

9th July, 1945.

Dear Stewart Brown,

The following is a summary of the Ministry of Information's present plans for the British side of Allied propaganda towards Italy, and of the proposals for intensifying this campaign which will be discussed by the Ambassador and by Mr. Stewart in London next week. I hope this will give you the information which you requested at the meeting on Friday.

The Ministry of Information's plans for the immediate future, which are at the moment being put into effect, are as follows:

(i) The Treasury have authorised seven provincial offices in Naples, Palermo, Florence, Milan, Genoa, Turin and Venice, in addition to the office in Rome. Those south of Rome are already established, and it is hoped to establish those in the north by the 1st August at the latest.

(ii) Each office, with the exception of those in Rome and Milan, which are larger, will be staffed by an Information Officer, an Assistant Information Officer and British and Italian clerical assistance.

(iii) The duties of the Information Officers will be to maintain in contact with the local press, to organise a news, feature and photograph service to the press, to attend to the distribution of limited supplies of English newspapers and books, to build up a reference library, and in two posts, probably Rome and Milan, to arrange when possible for relays and exchange programmes between the Italian radio and the B.B.C.

G. Stewart-Brown, Esq.,
Director of Public Relations,
Allied Commission,
ROME.

4136

2026

Declassified E.O. 12356 Section 3.3/NND No. 785021

1166

(iv) Ultimately we hope to establish further information centres in other provincial cities, which will depend either on the Ministry's main provincial posts or on the Anglo-Italian Association. I do not, however, see any prospect of starting these on a general scale for several months, and perhaps not for a year or more.

(v) The distribution of films will remain the responsibility of P.W.B. until the commercial companies take over in September or October. Thereafter, the Ministry of Information will only concern itself with arranging for the exhibition of Government and Government-sponsored documentary films.

(vi) The Ministry of Information does not at present intend to publish its own daily or periodical paper, nor to print for sale or free distribution large quantities of its own or H.M.S.O. publications. It has, however, an arrangement whereby Italian publishers can obtain the Italian translation rights of certain English books against lire payments to the Press Office.

(vii) These plans are the outcome of proposals submitted by Mr. Stewart in March and May of this year. They were designed to give us a decentralized propaganda organisation, the working basis of which would be personal contact with newspaper editors and other controllers of organs of mass information, and the provision of certain specialised but limited services, i.e. facilities for obtaining translation rights, etc.

The following are Mr. Stewart's proposals for increasing the strength and output of this propaganda. For convenience they are listed under channels :

4195

2027

Declassified E.O. 12356 Section 3.3/NND No. 785 071

1164

BRITISH EMBASSY,
ROME.

G. Stewart-Brown, Esq. 2 9.7.45.

(a) Distribution

We should accept A.M.G.'s offer to distribute our material and see that the offices of the provincial commissioners receive supplies of material for distribution to the press. These offices will be more numerous than ours, and can act as our distributing agencies in cities where we have no office.

We should also have a sixth provincial office north of Rome in Bologna.

(b) Italian Correspondents in England

The British Government have agreed to accept six Italian correspondents in England, but there is difficulty in financing them. It is suggested that the Government should pay them in sterling in England against lire payments to the Press Office in Rome.

(c) Publications and Periodicals in England.

Financial authority is required to spend up to £5,000 or £8,000 to print locally any publications which we might consider useful. The material would be selected by the Press Attaché or a member of his staff from any official or commercial material which appeared suitable. Locally printed material would be distributed free to newspapers and other useful organs of propaganda, and put on sale at a normal price to the public.

Special efforts should be made to continue the publication of IL MESE until at least March or April of next year.

4154

2028

Declassified E.O. 12356 Section 3.3/NND No. 785(2)

(d) Broadcasting

The B.B.C. Italian Service should be revised to give special emphasis to the points which we wish to put across, i.e. social services, educational reform, etc., and the Press Office Broadcasting Officer should arrange where possible for local relays and supply material to the Italian radio which would be useful to them in their programmes.

(e) Films

P.W.B. film distribution is excellent, and we may expect that when the commercial companies take over they will in their own interests try and maintain P.W.B.'s standard. The difficulty is the films. Practically the whole of British film production during the last five years has been devoted to war films: these, except as an indication of character and toughness, are not of immediate value in Italy. The commercial companies are presumably producing peace these films, but it is doubtful if any of these will be shown in Italy for many months. All we can do in the meantime to ensure that such films as we have at our disposal already and which serve our purpose are widely shown through the P.W.B. distribution units, and later through the commercial companies.

(f) British newspapers and periodicals

The Press Office is already receiving and distributing free to newspapers and other bodies a limited number of British newspapers and periodicals. This number must be increased to cover similar distribution lists in our provincial offices and an estimate of requirements has been prepared. In addition, the Ministry of Information has a plan for sending by air approximately 3,000 copies all

2029

Declassified E.O. 12356 Section 3.3/NND No. 785021

116L

BRITISH EMBASSY,
R O M E.

told of about a dozen British dailies for commercial sale in Italy. The Press Office is attending to the details of local distribution. This is a most useful plan, but the number of newspapers ought to be at least doubled.

(g) Library Books

Supplies of standard reference books and British Stationery Office books for Rome and the provincial posts have been ordered and are expected. Should these books be out of print or in short supply, as many of them are, second-hand copies should be obtained, or else the books concerned should be withdrawn from other posts abroad, the importance of which has dwindled.

It should be added that one of the essentials in carrying out this programme is the obtaining of suitable staff and equipment which can often be done only with great difficulty and delay. Typewriters, roneographing machines, cars and filing cabinets may seem small matters, but no office can function without them. Representations are being made to the military authorities for assistance in these matters, and it is hoped that if Admiral Stone's memorandum is approved in principle, these representations will meet with success.

Yours sincerely

(Sgd)
D. Pemberton-Pigott,
Lt. Col.,
Assistant Press Attaché.

4192

20301

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

115

AC/45/A/LC

Tel: 478706

12 July 1945

SUBJECT: Preparation of electoral lists.

TO : Distribution as below.

1. The Italian Government, by DLL 247 of 28 September 1944 and Ministerial Decree of 24 October 1944, have provided for the compilation of electoral lists in Italian Government Territory. This work is already well under way in Southern and Central Italy and should be completed in such places by the end of July.

2. Although provision was only recently made for the commencement of this work in AMG Territory by the implementation in the Gazzetta Ufficiale No. 68 of 7 June 1945 of DLL 201 of 12 April 1945 (contained in Gazzetta Ufficiale No. 59 of 17 May 1945), the Italian Government has informed the Allied Commission that the actual compilation of the election registers was unofficially commenced in the following communes still under AMG control on the dates indicated, with the exception of Pantelleria where destruction of the population registers has made it necessary for the Italian Government to suspend the time-limits for the drawing up of lists pending the reconstruction of such records:

Naples	1 Feb.	1945
Ancona	20 May	1945
Lampedusa and Linosa	21 May	1945
Pisa	28 June	1945
Colle Salvetti	28 June	1945
Livorno	28 June	1945

3. It has been decided to regularize and ratify these unofficial dates by the publication in the Gazzetta Ufficiale of an order signed , on behalf of the Chief Civil Affairs Officer, in order not to undo the work already started.

4. In the case of Pantelleria, the late set for the commencement of the compilation has been fixed as of 20 July. As soon as the order is published, copies of the Gazzetta Ufficiale will be sent to you for submission to the Prefects. In the meantime, the work is to go on as heretofore. The Sindaco of Pantelleria and the Prefect of Trapani should be notified immediately of the date fixed so that work can be started.

[illegible] copies of the following documents are sent to you

Declassified E.O. 12356 Section 3.3/NND No. 985021

exception of Pantelleria [illegible] to suspend the [illegible] necessary for the Italian Government to suspend the [illegible] up of lists pending the reconstruction of such records:

Naples	1 Feb. 1945
Ancona	20 May 1945
Lampedusa and Linosa	21 May 1945
Pisa	28 June 1945
Colle Salvetti	28 June 1945
Livorno	28 June 1945

3. It has been decided to regularize and ratify those unofficial dates by the publication in the Gazzetta Ufficiale of an order signed on behalf of the Chief Civil Affairs Officer, in order not to undo the work already started.

4. In the case of Pantelleria, the late set for the commencement of the compilation has been fixed as of 20 July. As soon as the order is published, copies of the Gazzetta Ufficiale will be sent to you for submission to the Prefects. In the meantime, the work is to go on as heretofore. The Sindaco of Pantelleria and the Prefect of Trapani should be notified immediately of the date fixed so that work can be started.

5. For your information, copies of the following documents are sent to you with a reminder, however, that the dates set forth as above in this circular are to govern:

4191

AC/45/A/LG	-	13 June 1945
AC/45/3/LG	-	18 June 1945
AC/45/14/LG	-	19 June 1945
Ex. Memo.	-	1 July 1945
AC/45/4/LG	-	11 July 1945

6. Fortnightly reports and requests for extensions of time-limits as indicated in AC/45/4/LG of 11 July should be made directly to AC HQ (Local Government Sub Commission).

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. URJOHN, Brig.
VP CA Section

Distribution:

AMG Commissioner - Naples
" " - Ancona
" " - Livorno

Civil Affairs Officer - Pantelleria
" " " - Lampedusa and Linosa

6392

2031
Declassified E.O. 12356 Section 3.3/NND No. 785021

2032

Declassified E.O. 12356 Section 3.3/NND No. 785021

SECRET

Local four

PZ 20374
JUY 111629B

7/9399
J T 121830
SECRET

PRIORITY SECRET ALEXANDRIA (SIX PERS)
AFHQ (FOR TROOPERS INFO ATCOM ROME)

2 JUL 1945

SECRET.

Your 57300CA 2 (b). National elections in ITALY.

Answer is provided by telegram 41900 to AFHQ info TROOPERS 1264 dated 5 July with which this Headquarters agrees.

p. 104

INFO

INFO-ACTION - CA G 2C
INFO - CHIEF COMMISSIONER
ACC COMMISSIONER 2
PLAB (A)
PLAB (B)
LEGAT HJ
LOCAL GOVT HQ
FILE

SECRET

4190

6373

113

— D R A F T —

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/45/4/LG — Tel: 478706

SUBJECT: Preparation of electoral lists. — 11 July 1945

TO : Distribution as below.

1. The Italian Government, by DLL 247 of 28 September 1944 and Ministerial Decree of 24 October 1944, have provided for the compilation of electoral lists in Italian Government Territory. This work is already well under way in Southern and Central Italy and should be completed in such places by the end of July.

2. Although the provision was only recently made for the commencement of this work in AMG Territory by the implementation in the Gazzetta Ufficiale No. 68 of 7 June 1945 of DLL 201 of 12 April 1945 (contained in Gazzetta Ufficiale No. 59 of 17 May 1945), the Italian Government has informed the Allied Commission that the actual compilation of the election registers was unofficially commenced in the following communes still under AMG control, with the exception of Pantelleria where destruction of the population registers has made it necessary for the Italian Government to suspend the time-limits for the drawing up of lists pending the reconstruction of such records:

Naples	1 February 1945
Ancona	20 May 1945
Lampedusa and Linosa	21 May 1945
[illegible]	29 June 1945

2033
Declassified E.O. 12356 Section 3.3/NND No. 785021

electoral lists in Italian Government Territory. This work is already well under way in Southern and Central Italy and should be completed in such places by the end of July.

2. Although the provision was only recently made for the commencement of this work in AMG Territory by the implementation in the Gazzetta Ufficiale No. 68 of 7 June 1945 of DLL 201 of 12 April 1945 (contained in Gazzetta Ufficiale No. 59 of 17 May 1945), the Italian Government has informed the Allied Commission that the actual compilation of the election registers was unofficially commenced in the following communes still under AMG control, with the exception of Pantelleria where destruction of the population registers has made it necessary for the Italian Government to suspend the time-limits for the drawing up of lists pending the reconstruction of such records:

Naples	1 February 1945
Ancona	20 May 1945
Lampedusa and Linosa	21 May 1945
Pisa	28 June 1945
Colle Salvetti	28 June 1945
Livorno	28 June 1945

4169

3. It has been decided to regularize and ratify these unofficial dates by the publication in the Gazzetta Ufficiale of an order signed by Brigadier G. R. Upjohn, on behalf of the Chief Civil Affairs Officer, in order not to undo the work already started.

4. In the case of Pantelleria, the date set for the commencement of the compilation has been fixed as of 20 July. As soon as the order is published, copies of the Gazzetta Ufficiale will be sent to you for submission to the Prefects. In the meantime, the work is to go on as heretofore.

2034

Declassified E.O. 12356 Section 3.3/NND No. 785021

1134

The Sindaco of Pantelleria and the Prefect of Trapani should be notified immediately of the date fixed so that work can be started.

5. For your information, copies of the following documents are sent to you with a reminder, however, that the dates set forth as above in this circular are to govern:

AC/45/A/LG	-	13 June 1945
AC/45/3/LG	-	18 June 1945
AC/45/4/LG	-	19 June 1945
Ex. Memo.	-	1 July 1945
AC/45/A/LG	-	11 July 1945

6. Fortnightly reports and requests for extensions of time-limits as indicated in AC/45/A/LG of 11 July should be made directly to AC HQ (Local Government Sub Commission).

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section.

Distribution:

AMG Commissioner - Naples
" " - Ancona
" " - Livorno

Civil Affairs Officers - Pantelleria
" " " - Lampedusa and Linosa
~~" " " - Linosa~~

1148

2035

Declassified E.O. 12356 Section 3.3/NND No. 785021

as indicated in AC/45/A/1C of 11 July should be made directly to AC [illegible]

(Local Government Sub Commission).

BY COMMAND OF THE CHIEF COMMISSIONER:

G. R. UPJOHN, Brig.
VP CA Section.

Distribution:

AMG Commissioner - Naples
" " - Ancona
" " - Livorno

Civil Affairs Officers - Pantelleria
" " " - Lampedusa and Lipari
~~" " " - Lipari~~

Declassified E.O. 12356 Section 3.3/NND No. 785021

2037

Declassified E.O. 12356 Section 3.3/NND No. 785021

USA

119

C A Sec

COPY

11 JUL 1945

HEADQUARTERS
PIEMONTE REGION
ALLIED MILITARY GOVERNMENT
APO 394

Loc Gov't Sec

Office of the Regional Commissioner 2 July 1945.

P 87.

11 LUG

RMT

My dear Brigadier Lush,

In reply to your AC/45/A/1G dated 22 June 45, please let me assure you that the preparation of electoral lists in Piemonte will have the personal attention of both the Regional Legal Officer and myself. The essential material is now in process of distribution throughout all the communes except for those limited areas where AMG is not at present in operation. The necessary machinery is being set up and the education of the Italian officials who are to function has been initiated. The importance of this work as the first step in establishing democratic processes has been impressed on all Prefects.

By reason of past experience I have some reserve as to the speed and accuracy with which the communal officials may be expected to function, but the compilation can start in Piemonte by 15 July, and we shall check carefully to see that the work is prosecuted vigorously.

Sincerely yours,

/s/ Robert P. Marshall

1890

Brigadier M. L. Lush,
Executive Commissioner,
HQ AC, Rome.

EC List - 10 July 45 (2806/EC)

Action: C A Sec

Info: Chief Comm

Exec Comm (4107)

4350

2038

Declassified E.O. 12356 Section 3.3/NND No. 785021

File

AC/45/A/15

Note

The following information was elicited from VICEDOMINI of the Electoral Division, Ministry of the Interior, on Friday, 6 July 1945:

1. The same electoral lists which are being compiled for administrative elections can be used for political elections. No legislation is necessary to validate the lists for both elections. The lists that are presently being compiled are simply called by the gereric term "electoral lists" without any specification for political or administrative purposes.

2. It would be impractical and almost impossible to hold political and administrative elections at the same time. The chief objections are:

(a) different voting methods may be used;

(b) there would be very much confusion arising with both elections held simultaneously.

3. Administrative elections in the past have been held at different times throughout any province, whereas political elections must be held at the same time throughout the province.

4. It is quite possible to hold political elections first and then administrative elections.

5. There is the possibility of holding administrative elections in the south soon after the compilation of the lists is completed. This point has not been decided upon as yet.

R. R. Temple major

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/pec

4186

2039

110

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AC/Sec/C/12c

Tel: 476706

SUBJECT: Preparation of electoral lists.

11 July 1945

TO : Distribution as below.

Instructions to Prefects

1. Article 24 of Ministerial Decree of 24 October 1944 provides that the Ministry of the Interior may, on the recommendation of a Prefect within ten days from the date when the Decree came into effect, suspend by Decree the time-limits for the formation of the electoral lists in communes which, because of circumstances arising out of war, are absolutely unable to adhere to the limitations as fixed. Any recommendation that the Prefect wishes to make for an extension of the time-limits in a particular commune should be in the RO's hands on or before 25 July. Although some applications may come in a little later, they should not be arbitrarily rejected. ROs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these applications. ROs will pass upon the PC's observations and concur or disapprove of the application for extension, and formally notify PCs of their decision. ROs will thereupon transmit the applications with their decisions to AC HQ (Local Government Sub Commission), which in turn will forward the decision of the PCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalizing the action taken by Regional Commissioners.

2. The necessary action will be taken by PCs upon receipt of RO's decision without waiting for publication of the Ministerial Decree.

Progress Reports

3. Article 15 of the afore-mentioned Decree requires Circles to report to the Prefect every fifteen days on the course of electoral operations in their communes. PCs will require their Prefects to give them fortnightly progress reports regarding the electoral proceedings in their respective provinces. These, in turn, will be forwarded through ROs to AC HQ (Local Government Sub Commission) for onward transmission to the Ministry of the Interior.

Declassified E.O. 12356 Section 3.3/NND No. 785021

for the formation of the electoral lists [illegible] absolutely unable to adhere to the limitation stances arising out of war, are absolutely unable to adhere to the limitation so fixed. Any recommendation that the Prefect might be able to make for an extension of the time-limit in a particular commune should be in the RC's hands on or before 25 July. Although some applications may arise in a little later, they should not be arbitrarily rejected. RCs will immediately transmit such recommendations to Regional Commissioners with their observations, approving or disapproving these applications. RCs will pass upon the RC's observations and comment or disapprove of the application for extension, and formally notify RCs of their decision. RCs will thereupon transmit the applications with their decisions to AG (Local Government Sub Commission), which in turn will forward the decision of the RCs to the Ministry of the Interior, with an invitation that a Decree be issued by the Ministry formalizing the action taken by Regional Commissioners.

2. The necessary action will be taken by RCs upon receipt of RC's decision without waiting for publication of the Ministerial Decree.

Progress reports

1. Article 19 of the aforementioned Decree requires Sindaci to report to the Prefect every fifteen days on the course of electoral operations in their communes. RCs will require their Prefects to give them fortnightly progress reports regarding the electoral proceedings in their respective provinces. These, in turn, will be forwarded through AG (Local Government Sub Commission) for onward transmission to the Ministry of the Interior.

BY ORDER OF THE CHIEF COMMISSIONER:

4185

C. R. UPJOHN, Brig.
VP CA Section

Distribution:

For action:
RC Emilia (with copies for RCs)
" Liguria " " " "
" Lombardia " " " "
" Piemonte " " " "
" Venezia " " " "

For information:
SCAO 5 Army
" 8 Army
" IV Corps

4623

Declassified E.O. 12356 Section 3.3/NND No. 785021

2041

Declassified E.O. 12356 Section 3.3/NND No. 785021

PAGES MISSING OR

PAGINATION INCORRECT -

FILMED AS FOUND

2042

Declassified E.O. 12356 Section 3.3/NND No. 985121

2. Italian Elections.

All Regional Commissioners

Civil Affairs Section

Vice President, Civil Affairs Section and Director, Local Government Sub-Commission outlined the preparations necessary for the holding of local government elections, following which Chief Commissioner took the views of the Regional Commissioners on the date on which the preparation of electoral lists could be started. Chief Commissioner announced later in the meeting that he had decided that the work should be started on 15 July.

It was calculated that preparations for elections could not be completed until December. Owing to the winter (snow), this meant that the actual election might not take place until the Spring of 1946. This applied to both local and national elections.

Vice President, Civil Affairs Section told the meeting the Allied Commission had been trying to persuade the Italian Government to alter the present electoral law which had been passed in 1915 and which was considered by both the British and American Governments to be undemocratic. So far no success had been achieved. A further approach would be made.

There was discussion on the measures that might be taken by Allied forces to ensure a free election. Regional Commissioner, LOMBARDIA Region, thought that a statement should be issued by the U.S. and U.K. Governments which would state definitely that the Governments were prepared to do all in their power to see that the elections were free. This statement should be made public. He believed that with the backing of this statement, even a relatively small number of mobile troops would go a long way to raise the morale of the Italian police agencies and would help the Italians to follow true democratic procedure at the polling booths. If the two Governments were not willing to make such a statement the Regional Commissioner was of the opinion that the Italian people should be told that it was entirely their responsibility and the Allied would make no attempt to supervise the election in any way.

Executive Commissioner

Chief Commissioner said that this opinion of Regional Commissioner LOMBARDIA Region would be given careful consideration.

2043

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/4/LG. Tel : 478190

SUBJECT : Preparation of Electoral Lists 8 July 1945

TO : RC. Lombardia Region

1. Reference is made to your letter RC/2188 dated 5th July 1945.

2. Cimular letter No.5132/L dated 22nd May 1945 was forwarded in the usual manner for transmission of Italian Mail under cover of AC/9/4/LG dated 2nd June 1945 and addressed to SCAO 5th Army. The Prefect of Milano showed Major Temple, Deputy Director of this Sub Commission a copy of this circular on 20th June 1945.

3. In case the other Prefects have not yet received copies, nine copies of the circular are attached hereto.

FOR THE DIRECTOR :

RALPH. R. TEMPLE
Major
Deputy Director
Local Government S/C

WIO/cg.

4182
4498

2044

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LOMBARDIA REGION
APO 394

5 JUL 1945

RC/2188

5 July 1945

SUBJECT: Preparation of Electoral Lists.

TO : Local Government Sub-Commission, Hq AC.

1. This Headquarters is informed that circular number 5132L of May 1945, from the Ministry of the Interior to Prefect has not reached the Prefects. This was true as of 28 June 1945.

Maurice F. Neufeld

MAURICE F. NEUFELD
Captain, QMC
Executive Officer

Cft d. —

The Prefect of Milano showed me a copy of this circular on June 20 when I was there.

I also believe it was included in the material dispatched recently to all Regions

: Please check

RPT

6 July

D/Lincoln

There is probably another duplicate like the reports that electoral forms had not been received in Toscana Region. 5132L of 22 May 1945 — (file 46/11) was forwarded in the usual manner in envelopes addressed separately to the Prefects concerned under cover of our letter (file 9/4 page 132) dated 27 June 45 addressed to SCAO 8A. Harris Trafford in both letter and copies to HQ Lombardia Region.

1181

6303

2045

Declassified E.O. 12356 Section 3.3/NND No. 785031

PERSONAL & CONFIDENTIAL

ALLIED COMMISSION
APO 394
LEGAL GOVERNMENT SUB-COMMISSION

DG/PSO. 5 July 1945

Dear Reg

1. Immediately on my arrival here last evening I took up the various points which you wished me to discuss with Brigadier Upjohn. I found that with regard to all 3 of the main points, i.e. boundaries in Udine, electoral lists in Bolzano (German nationals), and separation of Venezia, they have been under active consideration in this Headquarters and action is being taken. I have taken each one separately below in detail.

2. Boundaries in Udine: Brigadier Upjohn informs me that the Chief Commissioner's Instructions have been forwarded to you by the hand of Harry Proby and there is no more I can do in the matter until such time as you have attended the meeting on 6 July.

3. Electoral lists in Bolzano: Following the meeting which we held last week at which you were present with political advisers, a memorandum was put before the Chief Commissioner. The decisions taken upon the memorandum are contained in some brief minutes, a copy of which I attach. I believe, however, that a copy of this has already been forwarded to you. The aide memoire referred to in paragraph (a) thereof has been prepared and is now before the Chief Commissioner in order to take up the matter with the Italian Government. It requests the views of the Italian Government on:

a) register of various classes of persons whose nationality is problematical;

b) matters concerning education policy;

c) the necessity for revision of the list so as to include Fascists as well as Fascists.

In the meantime it is considered that your form of revised GG.27 and the regional order, of which you gave me a copy, should not be put into effect until such time as political advisers have had an opportunity of getting our Governments' views and the matter has been submitted to the Italian Government for its views. [illegible] section signalled you to this effect last evening. It is appreciated that this may cause some delay in the formation of the lists, but the matter is being urged along.

Copy sent 45/12

4. Question of local officials is, of course, covered by the aide memoire referred to above.

5. I have handed in your letter regarding the Liaison Officer at No.1 District to the Executive Commissioner's Office with the request that clarification of his position be given you immediately. I was given to understand that

4180

/Philip Mynus .....

2046

Declassified E.O. 12356 Section 3.3/NND No. 785021

Philip Magnus has been sent as a replacement for Colonel Feasey who is on his way home and that the original assignment of Colonel Feasey was that of Liaison in matters connected solely with Army P/W.

Thank you very much indeed for all your assistance over accommodation and transport. I felt somewhat that it was a bit much to take away your own motor for such a long period.

Yours sincerely,

RGC

Brigadier Dunlop,
H.Q. VENEZIA REGION.

4179

2047

Declassified E.O. 12356 Section 3.3/NND No. 785021

164

AFHQ G-5 INFO TROOPERS

1266 5 July 45 OPS PRIORITY

SECRET FD

PARA ONE FD SUBJECT IS NATIONAL ELECTIONS FD SEE TROOPERS SIGNAL FIVE SEVEN THREE NINE ZERO CHARLIE ABLE TWO PAREN BAKER PAREN DATED FOUR JULY AND REFERENCE CONVERSATION HERN DASH UPJOHN FD

PAREN TO AFHQ GEORGE FIVE INFO TROOPERS FROM ALCOM CITE ACCAS PAREN

PARA TWO FD THE POSITION IS NOT PRECISELY AS STATED I SIGNAL FD THERE IS NOTHING IN ITALIAN LAW WHICH PREVENTS NATIONAL ELECTIONS TAKING PLACE AT ANY TIME AFTER COMPILATION OF ELECTORAL LISTS THROUGHOUT ITALY FD SUCH ELECTIONS COULD TAKE PLACE BEFORE OR AT ANY TIME AFTER LOCAL ELECTIONS FD

PARA THREE FD AS A PRACTICAL MATTER CMA HOWEVER CMA IT WOULD BE UNDESIRABLE TO HOLD NATIONAL ELECTIONS UNTIL DECREE HAS BEEN PASSED SETTING OUT POWERS CMA DUTIES AND FUNCTIONS OF THE CONSTITUENT ASSEMBLY FOR MEMBERSHIP OF WHICH THE PEOPLE WILL BE ASKED TO VOTE AT THE NATIONAL ELECTIONS FD

PARA FOUR FD MANY OBSERVERS BELIEVE THAT THE PREPARATION OF THIS DECREE CMA ITS CONSIDERATION BY THE CONSULTA PAREN A BODY ITSELF NOT YET FORMED PAREN AND FINAL APPROVAL BY THE COUNCIL OF MINISTERS MAY TAKE FIVE OR SIX MONTHS FD IF THIS PERIOD IS SHORTENED THE ELECTIONS CAN BE HELD EARLIER FD

EVEN NENNI CMA WHO CMA AS YOU WILL RECALL CMA IS CHARGED WITH THIS TASK CMA DOES NOT SEE HOW NATIONAL ELECTIONS CAN BE HELD BEFORE SPRING

INT DISTRIBUTION:

Chief Commissioner
Executive Commissioner
POLAD (A)
POLAD (B)
Legal S/C
Local Government
Civil Affairs Section

4178

CIVIL AFFAIRS SECTION
525
C.R. UPJOHN Brig

NICHOLAS PIOMBINO
CWO, USA
Asst Adjutant

6 296

2048

Declassified E.O. 12356 Section 3.3/NND No. 785021

SECRET

-5 LUG 1943

57390 C.A.2(b)
JULY 041630

R/6172
JULY 051050
OP PRIORITY

TROOPERS

FREEDOM FOR OS INFO AIDE

SECRET.

From LDSH.

At meeting today with British Ambassador at Foreign Office it was agreed it was most desirable that national elections should be held at the earliest possible moment. I explained the present law by which communal elections cannot take place until mid November earliest and national elections 3 months later. I have been asked to enquire from you whether it would be possible for Italian Government by legislation or otherwise to arrange for national elections to be held simultaneously with or immediately after communal elections. Grateful early reply.

DIST CA Sec

INFO-ACTION ~~EXEC COMMISSIONER~~ 2
INFO CHIEF COMMISSIONER
C A SEC
LEGAL SC
FILE

LG. 1117

SECRET

9354

2049

Declassified E.O. 12356 Section 3.3/NND No. 785021

102

45A

HC VENEZIA REGION

1191 4 JULY 1945 PRIORITY

IN CLEAR PD

PARA CMS PD ESSENTIAL THAT YOUR PROPOSED REGIONAL ORDER NUMBER EIGHT REGARDING DESCRIPTION OF PERSONS ON ELECTORAL LISTS AND PROPOSED GENERAL ORDER TWENTY SEVEN ABLE BE HELD UP PD

PAREN TO BE VENEZIA REGION FROM ALLIED CITY ACCAS PAREN

PARA TWO PD THESE SUBJECTS ARE NOW BEING CONSIDERED AT THE HIGHEST LEVEL

INT. DIST.

LOCAL GOVERNMENT S/C

4176

CIVIL AFFAIRS SECTION

608

A.D. BONHAM-CARTER Lt Col

NICHOLAS PIOMBINO
CWO, USA
Asst Adjutant

6284/45

2050

Declassified E.O. 12356 Section 3.3/NND No. 785021

25 June 1/45.

RJT

FE/Ec/414

SUBJECT : Enclosed Cable.

TO : A.C.S.'s Caribbean Region.

1. With ref. to letter this office FE/Ec/414 of 22/6/45.

2. Enclosed herewith is copy of A.C. Directive AC/45/4/SD of 1/6/45 which is thought will render you and supply Para. 4 of letter quoted to above.

3. My Chief of Signal has already been approached concerning the necessary Electrical Installations and has accordingly with its dependent Installation at Trinidad.

4. Ref. Para. 5 of above letter will you please treat as urgent and if the necessary machinery and appointments are not completed include in your report the estimated date of such completion. Until this information is available, this H.Q. cannot give A.H. the information required in Para. 12 of enclosed copy Directive.

Edward J. Bruce

Major J. Bruce
A. Col., Cml.
Regional Signal Officer.

FE/Ec.

Encl: Copy of A.C. Directive.

Copies to: A.C.S. TRINIDAD - TRINIDAD
" ACSTA - ACSTA
" ALBROMICOL - ACVARA
" CURIO.
H.Q. A.C. (C.A. Section) for info.

4175

6292

2051

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/A

100

Land

Courts

PET

HEADQUARTERS
PIEMONTE REGION
ALLIED MILITARY GOVERNMENT
APO 394

Office of the Regional Legal Officer

22 June 1945.

PR/LE/414

SUBJECT : Electoral Lists.

TO : Hdqrs. A.C.
(Attn. C.A. Section).

P 84B (1st packet)

1. Ref. your AC/45/A/LG of 13.6.45 received on 20.6.45.

2. I am unable to supply the information required in Para. 12 of your letter until receipt of information already requested from the Provinces as to the present state of the Electoral machinery.

For the Regional Commissioner.

Edwin J. Mercer
Lt. Col., Ord.
Regional Legal Officer.

EJM/LR.

4174

6975

2052

Declassified E.O. 12356 Section 3.3/NND No. 785021

100A

22 June 1945.

EH/LR/414

SUBJECT : Electoral Lists.

TO : Hdqrs. A.C.
(Attn. C.M. Section).

1. Ref. your AC/43/A/20 of 11.6.45 received on 20.6.45.

2. I am unable to supply the information required in Para. 1b of your letter until receipt of information already requested from the Provinces as to the present state of the Electoral machinery.

For the Regional Commissioner.

Edwin J. Mercer
Lt. Col., Ord.
Regional Legal Officer.

EJM/LR.

4173

6275

2053

AC/45/A/LG

SUBJECT: Note of interview - Local Government S/C offices.

DATE : 30 June 1945

PRESENT: Dott. SERANO, Vice Prefetto, Direzione Generale Amministrazione Civile, Servizio Elettorale, Ministry of the Interior
Major Ralph R. Temple, Deputy Director, Local Government S/C
Sig. Arrigo MICE, interpreting.

1. Dott. SERANO brought with him the information I was seeking as to the exact number of cases that had been presented wherein communes have asked for extension of the time-limits for compilation of electoral lists. There have been a total of 254 communes which have been granted extensions. The reasons for the granting of the extensions are that records and other facilities have been totally destroyed, making it necessary for the communes to start all over again in the preparation of records. The enumeration of the communes is as follows:

Area	No. of Communes
Chieti	99
Sicily	8
Abruzzi-Marche	7
Aquila	46
Potenza	91
Frosinone	3
Total	254

In some cases, records have been destroyed not as a result of war, but by criminal [illegible] entries.

2. Dott. SERANO said that the President of the Council of Ministers was extremely anxious that very few extensions of time be granted, since he was hopeful that the lists would be compiled as quickly as possible. He mentioned the possibility of an election even for the Constituent Assembly being held in November. At least, he said that was the hope. I informed him that AMG officers had received strict instructions to scrutinize very carefully any requests for extensions and that AMG would not tolerate any nonsense on that score. I said it would be unnecessary to send a Government representative to speak to the Prefects, because it was felt better to have their instructions come from the source of their authority in AMG.

Declassified E.O. 12356 Section 3.3/NND No. 785021

over again in the preparation of records. The enumeration of the communes is as follows:

Area	No. of Communes
Chieti	99
Sicily	8
Abruzzi-Marche	7
Aquila	46
Potenza	91
Frosinone	3
Total	254

In some cases, records have been destroyed not as a result of war, but by criminal ~~[illegible]~~ entries/

2. Dott. STRANO said that the President of the Council of Ministers was extremely anxious that very few extensions of time be granted, since he was hopeful that the lists would be compiled as quickly as possible. He mentioned the possibility of an election even for the Constituent Assembly being held in November. At least, he said that was the hope. I informed him that AMG officers had received strict instructions to scrutinize very carefully any requests for extensions and that AMG would not tolerate any nonsense on that score. I said it would be unnecessary to send a Government representative to speak to the Prefects, because it was felt better to have their instructions come from the source of their authority in AMG.

3. Dott. STRANO pointed out that every 15 days the Prefect receives reports on communes and forwards them to the Ministry of the Interior in territory under Italian Government control. He said that the Government was very anxious to see what progress has been made in the North and wondered if they could be kept informed. I said that we would forward to the Ministry information as to progress.

4172

4. Dott. STRANO stated that the President of the Council of Ministers wanted to know what the position of the "Cassellari Giudiziali" in the provinces was, that is whether records were destroyed or not. He said that the Ministry of Justice has informed them that the "Cassellari" at Ferrara, La Spezia and Piacenza are destroyed. This would mean that duplicate copies of criminal records will have to be furnished from the central "Cassellario" of Rome, thus requiring a great amount of work. I informed him that we would ascertain the position in the rest of the North and inform them so that substitute arrangements for the submission of copies of criminal records to the electoral commissions could be made.

2054

Declassified E.O. 12356 Section 3.3/NND No. 785021

5. He said he was instructed to sound us out on a proposal to set up committees to pass upon the moral and penal records of people in the event that a number of the "Casellari Giudiziali" were destroyed. He said the President thought that this might be a means of overcoming any delays which would be entailed by the furnishing of copies of records from the central office. I informed Dott. STRANO that the Allied Commission was extremely anxious to do its utmost in assisting the Italian Government in the compilation of the electoral lists and that any proposal submitted would be given our immediate consideration. I did comment, however, that the setting up of a group of persons to determine the past record of a person which already had been recorded in the form of a conviction was a poor substitute for the written record. In answer to Dott. STRANO's request, I informed him that we had no objection and would readily agree to forward any circulars prepared by the Ministry to Prefects instructing them to frown upon requests for extensions of time.

6.

7. Dott. STRANO said that the Provincial Commissions established under Art. 8 of DLL 159, which had the power to defranchise people on the grounds of Fascist activity, have not been set up in the South as yet because the frequent changes in the law made it undesirable to create these bodies until there was some definitive basis for it. They are now in the course of being created. Telegrams have gone out to all Prefects in the South and as soon as the information is received as to the situation, we will be so informed.

8. Although provision is made in the law to have these Commissions turn in their lists within 10 days before elections, Dott. STRANO believed it was better for these Commissions to do their work as soon as possible. He thought it desirable that these Commissions be set up in the North immediately in order to avoid some of the embarrassment and trouble which they had in the South. They found there that the inclusion for long periods of time of names of Fascists, who ordinarily would be thrown off the lists by these Provincial Commissions quickly, gave rise to a considerable amount of unfavorable comment. Many people thought that a mockery was being made of the law. Consequently, Dott. STRANO thought that if these Commissions were established immediately and they get on with their job of excluding people because of their Fascist activity, respect for the whole process would be secured.

9. Dott. STRANO left a complete set of forms and other material that have been sent out to the communes for their information.

R. R. Temple
Major

Declassified E.O. 12356 Section 3.3/NND No. 785021

7. Dott. STRANO said that the Provincial Commissions established under Art. 8 of DLL 159, which had the power to defranchise people on the grounds of Fascist activity, have not been set up in the South as yet because the frequent changes in the law made it undesirable to create these bodies until there was some definitive basis for it. They are now in the course of being created. Telegrams have gone out to all Prefects in the South and as soon as the information is received as to the situation, we will be so informed.

8. Although provision is made in the law to have these Commissions turn in their lists within 10 days before elections, Dott. STRANO believed it was better for these Commissions to do their work as soon as possible. He thought it desirable that these Commissions be set up in the North immediately in order to avoid some of the embarrassment and trouble which they had in the South. They found there that the inclusion for long periods of time of names of Fascists, who ordinarily would be thrown off the lists by these Provincial Commissions quickly, gave rise to a considerable amount of unfavorable comment. Many people thought that a mockery was being made of the law. Consequently, Dott. STRANO thought that if these Commissions were established immediately and they get on with their job of excluding people because of their Fascist activity, respect for the whole process would be secured.

9. Dott. STRANO left a complete set of forms and other material that have been sent out to the communes for their information.

R. R. Temple Major

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/pec

4171

2056

Declassified E.O. 12356 Section 3.3/NND No. 785021

2057

AC/45/A/LG

SUBJECT: Note of interview - Local Government S/C offices.

DATE : 28 June 1945

PRESENT: Dott. SARI, Primo Segretario, Direzione Generale Amministrazione Civile, Servizio Elletterale.
Major Ralph R. Temple, Deputy Director, Local Government S/C
Sig. Arrigo NICE, interpreting.

1. Dott. SARI stated that in the communes of Naples, Ancona and Livorno which were still under AMG the compilation of the electoral lists had begun some time ago. In fact, he believes that it is almost completed in Naples. This information will be checked and he will call us.

2. I discussed with him a formula to handle requests by communes for extensions of the time-limits for compilation of the lists. Since approval of the RC is necessary for the Prefect's recommendations, I suggested that AMG channels be used and that the RC's recommendations be forwarded to the Ministry of the Interior with a request that a pertinent Decree be enacted. I told Dott. SARI we were desirous of utilizing the existing machinery.

3. Dott. SARI said that there had been several requests for extensions and that it usually has taken about [redacted] days for a Decree to be enacted. Dott. SARI would ascertain whether the effective date was published in the Gazzetta Ufficiale. I told him that it really didn't matter so far as AMG was concerned, since notification of decision would be given immediately without waiting for formal publication.

4. Dott. SARI pointed out that the time-table for the compilation is merely indicative and not an obligatory one. Requests for extension of time have come in after the initial ten-day period. Dott. SARI believes that the intrinsic effect of the law has been that the dates on the time schedule will permit too short a time for the completion of certain acts. Insufficient consideration was taken of the conditions brought about by the war, such as the non-existence of records.

5. I raised the matter of the exclusion in the law of people who receive public assistance. Dott. SARI said that it was meant to exclude those persons who were habitually residents of welfare institutions in a permanent way and there was no intention to exclude refugees and others who receive public assistance, or those who perhaps might be cared for in the institutions for several months. Recourse by appeal to the electoral commission was had by any one who felt that he was unjustly excluded because of this provision. In any event,

Declassified E.O. 12356 Section 3.3/NND No. 785031

Ministry of the Interior with a request [illegible]
I told Dott. SARI we were desirous of utilizing the existing machinery.

3. Dott. SARI said that there had been several requests for extensions and that it usually has taken about [illegible] days for a Decree to be enacted. Dott. SARI would ascertain whether the effective date was published in the Gazzetta Ufficiale. I told him that it really didn't matter so far as AMG was concerned, since notification of decision would be given immediately without waiting for formal publication.

4. Dott. SARI pointed out that the time-table for the compilation is merely indicative and not an obligatory one. Requests for extension of time have come in after the initial ten-day period. Dott. SARI believes that the intrinsic effect of the law has been that the dates on the time schedule will permit too short a time for the completion of certain acts. Insufficient consideration was taken of the conditions brought about by the war, such as the non-existence of records.

5. I raised the matter of the exclusion in the law of people who receive public assistance. Dott. SARI said that it was meant to exclude those persons who were habitually residents of welfare institutions in a permanent way and there was no intention to exclude refugees and others who receive public assistance, or those who perhaps might be cared for in the institutions for several months. Recourse by appeal to the electoral commission was had by any one who felt that he was unjustly excluded because of this provision. In any event, there was a very small class involved and to a large extent they are those who would be excluded for other reasons, such as mental debility.

4170

R. R. Temple
Major

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/pec

2058
Declassified E.O. 12356 Section 3.3/NND No. 785081

2059

Declassified E.O. 12356 Section 3.3/NND No. 785021

97

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/A/LG

Tel: 478190

SUBJECT: Commendation of Dott. STRANO and Dott. SARI

2 July 1945

TO : The Minister of Interior

1. In connection with the distribution of material and other aspects of the tremendous work of compiling the electoral lists, this Sub Commission has had frequent contact with Dott. STRANO and his assistant, Dott. SARI. The energy, interest, cooperation and resourcefulness which both Dott. STRANO and Dott. SARI have exhibited have earned our deepest appreciation and admiration. At times our requests for speeding up of the work have seemed insurmountable, but some how or other they have been met and many times bettered.

2. Our conferences involving explanation of the legal procedure and problems arising therefrom have always been highly illuminating.

3. This information is brought to your attention because it is felt that superiors should know when their officials are performing meritorious work.

FOR THE DIRECTOR:

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/mm

Copy for Dott. SARI
Dott. STRANO

4169

96

HEADQUARTERS ALLIED COMMISSION
APO 394
OFFICE OF THE EXECUTIVE COMMISSIONER

EXECUTIVE MEMORANDUM)
NO. 5)

1 July 1945

PREPARATION OF ELECTORAL LISTS

1. The Schedule to this Executive Memorandum is a brief description of the procedure for preparing the electoral lists, with 2 Appendices.

2. The Chief Civil Affairs Officer has fixed 15 July as the date upon which the preparation of the electoral lists in Military Government Territory will commence. This excludes Venezia-Giulia Region, but includes the provinces of Bolzano and Udine for which supplemental instructions will be issued.

3. The Chief Civil Affairs Officer directs that the preparation of the electoral lists be completed as a first priority, and so as to conform to the utmost extent possible to the prescribed time-limits.

4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.

5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasized by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.

6. RCs and PCs will give their immediate attention to the proper constitution of the local government agencies prescribed by Executive Memorandum No. 39, with particular reference to:--

(a) the Prefect. In those cases where the formal confirmation by Allied Military Government of the appointment of a Prefect has not yet been given, this must be forthcoming before 15 July:

(b) the Vice Prefect Inspector. The Prefect should make available adequate transportation facilities for this official.

(c) the Electoral Office in the Prefecture. A suitable and competent official must be available to be designated to take charge of it:

(d) Sindaci. In those cases where confirmation of any CLN appointment has been withheld in order to see if the appointee is really suitable, the formal appointment must no longer be delayed:

(e) Communal Secretaries. Where qualified officials are not available, the fullest use must be made of local candidates capable of discharging the office as

20601

Declassified E.O. 12356 Section 3.3/NNC No. 785021

4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.

5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasised by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.

6. RCs and PCs will give their immediate attention to the proper constitution of the local government agencies prescribed by Executive Memorandum No. 39, with particular reference to:--

(a) the Prefect. In those cases where the formal confirmation by Allied Military Government of the appointment of a Prefect has not yet been given, this must be forthcoming before 15 July:

(b) the Vice Prefect Inspector. The Prefect should make available adequate transportation facilities for this official.

(c) the Electoral Office in the Prefecture. A suitable and competent official must be available to be designated to take charge of it:

(d) Sindaci. In those cases where confirmation of any CLN appointment has been withheld in order to see if the appointee is really suitable, the formal appointment must no longer be delayed:

(e) Communal Secretaries. Where qualified officials are not available, the fullest use must be made of local candidates capable of discharging the office as "reggenti" and of the device of combining small communes under one Secretary:

(f) Provincial Deputation. The immediate appointment of this body is urgent.

7. PCs will require their Prefects to keep them closely informed of all action taken and to report progress to them at regular intervals. It will be noted from para 27 (a)(iii) of the Schedule that Sindaci must report progress to the Prefect every 15 days.

8. Any recommendations that the Prefect wishes to make for an extension of the time-limits in a particular Commune (see para 27(c) of the Schedule) must be in the PC's hands on or before 25 July. PCs will immediately transmit such recommendations to Regional HQ with their observations. Further instructions will be issued to RCs as to how these recommendations will be determined. Applications for extensions must only be recommended in cases of absolute proved necessity on account of war conditions.

4168

9. Officers of Local Government Sub-Commission will visit every province during July (where they have not already done so) to advise further.

BY COMMAND OF THE CHIEF CIVIL AFFAIRS OFFICER:

M. S. LUSH, Brigadier
Executive Commissioner

Distribution overleaf

Declassified E.O. 12356 Section 3.3/NND No. 785021

Distribution:

"C" Group. I.

+ Serials 72, 73, 73A & 74 (3 copies each)
+ " 76, 77, 79 & 80 (2 copies each)

+ Emilia Region - 70 copies
+ Liguria " 80 "
+ Lombardia " 150 "
+ Piemonte " 80 "
+ Venezia " 70 "

2062

Declassified E.O. 12356 Section 3.3/NND No. 785021

2063

Declassified E.O. 12356 Section 3.3/NND No. 785021

96D

SCHEDULE

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB-COMMISSION

Ref: AC/45/4/LG

25 June 1945

Preparation of Electoral Lists - Brief Description of the Procedure.

1. Annexed are :-

a) Appendix "A" indicating the action to be taken by the Italian Agencies involved and the time limits fixed for each step.

b) Appendix "B" giving a list of the local government and judicial agencies on whom duties are imposed, with notes on the more specialised ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information mostly required by RCs and PCs.

THE FRANCHISE

2. Before one can describe how voters will be registered, it is necessary to ascertain who are to be registered and how they are defined, i.e. the franchise. All Italian citizens, men and women, who have reached the age of 21 by 31 December 1944 are qualified to be registered. The phrase "qualified to be registered" is to be noted. The franchise is a qualification to be registered and NOT a qualification actually to vote. The right of an individual to vote is determined solely by reference to the Electoral Lists which are final and conclusive on this point.

3. To the broad and simple qualification described above there are a number of exceptions - lunatics, habitual drunkards, bankrupts, brothel-keepers, registered prostitutes, persons in receipt of public assistance, persons subject to police "ammonizione" or "confino" or to preventive detention, and those sentenced for quite a number of specified crimes and certain fascists.

4. The extent to which Fascism is a disqualification deserves special

ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information mostly required by RCs and FCs.

THE FRANCHISE

2. Before one can describe how voters will be registered, it is necessary to ascertain who are to be registered and how they are defined, i.e. the franchise. All Italian citizens, men and women, who have reached the age of 21 by 31 December 1944 are qualified to be registered. The phrase "qualified to be registered" is to be noted. The franchise is a qualification to be registered and NOT a qualification actually to vote. The right of an individual to vote is determined solely by reference to the Electoral Lists which are final and conclusive on this point.

3. To the broad and simple qualification described above there are a number of exceptions - lunatics, habitual drunkards, bankrupts, brothel-keepers, registered prostitutes, persons in receipt of public assistance, persons subject to police "ammonizione" or "confino" or to preventive detention, and those sentenced for quite a number of specified crimes and certain fascists.

4. The extent to which Fascism is a disqualification deserves special attention. There are three classes :-

a) Certain high ranking officials of the former NFF have been declared incapable of voting from the Secretary of the Party down to the "Federale" and to the "Segretari Politici" of Communes of 20,000 inhabitants or more. Officers of the MVSN in effective permanent service and above the rank of Centurione are likewise disqualified.

b) Those whom the special Provincial Commission set up under Art.8 of DLL.159 has sentenced to ineligibility for public office or loss of civil rights.

c) Those Fascists convicted by the regular criminal courts of the fascist crimes found in Title I of DLL.159.

4167

/These are the only.....

Declassified E.O. 12356 Section 3.3/NND No. 795021

These are the only disqualifications on the ground of fascism: any tendency on the part of Prefects, Sinanci and others to exclude persons considered to be fascists on other grounds than these must be rigorously suppressed.

5. Let it be emphasized that the Provincial Commission set up under Art.8 abovementioned is NOT the same as the Provincial Epuration Commission, which is an entirely distinct body with distinct functions.

6. It is also necessary to determine the particular Electoral List in which a qualified citizen is to be registered. The citizen must be registered in the list of the Comune in which he has his permanent residence and in whose register of permanent population or "anagrafe" he is inscribed. That is the rule; but there are the following exceptions to it.

a) Refugees and evacuees will be registered in the Commune in which they are temporarily living but they can opt for their Commune of permanent residence:

b) Apart from refugees, a citizen may be living in a Commune different from that in whose register of population he is inscribed. If he has lived in the Commune in question for at least 6 months, he can, if he wishes, claim to be registered there:

c) The citizen can also, if he wishes, claim to be registered in the Commune where he has the principal seat of his personal business or interests.

PREPARATION OF THE LISTS

7. With the foregoing rules in mind, the procedure for preparing the Lists is seen to be logical and comprehensible. It falls into 3 main stages :-

A. There has to be ascertained those who are prima facie entitled to be registered in the Commune. This is the task of the Sindaco and Segretario Communale.

B. Those affected by one or another of the disqualifications have to be ascertained and struck off: this is primarily the task of a number of agencies in possession of the requisite information, who have to furnish it to the Commune.

C. The list of names so obtained has to be published as the [illegible] lists and then reviewed and approved by an [illegible]. The Lists

Declassified E.O. 12356 Section 3.3/NND No. 795021

c) The citizen can also, if he wishes, claim to be registered in the Commune where he has the principal seat of his personal business or interests.

PREPARATION OF THE LISTS

7. With the foregoing rules in mind, the procedure for preparing the lists is seen to be logical and comprehensible. It falls into 5 main stages :-

A. There has to be ascertained those who are prima facie entitled to be registered in the Commune. This is the task of the Sindaco and Segretario Comunale.

B. Those affected by one or another of the disqualifications have to be ascertained and struck off: this is primarily the task of a number of agencies in possession of the requisite information, who have to furnish it to the Commune.

C. The list of names so obtained has to be published as the Electoral Lists and then reviewed and approved by an independent authority, the Electoral Commission. The Lists now become definitive.

D. Steps must now be taken for registered electors to opt for another Commune under Para.6 (b) and (c) above. Refugees and evacuees who wish to do so under para.6 (c) must do it at Stage A.

E. Finally, the Commune has to be divided into Polling Districts ("Sezioni Elettorali") and a Polling Place specified for each district. This will not be necessary in village Communes, of course. It is to be noted that Stage E, though the last to be enumerated here, is actually carried out contemporaneously with Stage C.

8. The Elector does not have to apply to be registered, but he may if he wishes. Provision has been made for this and for letting the public know, at the very beginning, of their right to put in such an application. It is wise to apply. It is a help to the authorities - and to the citizen - in ensuring that he will be able to exercise his vote.

/Stage A .....

2066

Declassified E.O. 12356 Section 3.3/NND No. 785021

Stage A - Ascertainment of qualifications :

9. The immediate tasks of the Sindaco are two:

a) he must publish a notice in the prescribed form at the Municipio and other public places stating that the preparation of the lists has been started and that citizens can apply to be registered.

b) he must proceed to compile the "Elenco". (It is convenient to keep to the Italian word for this document, as the only adequate English translation is "list" and that word is required in another connection.

10. The "Elenco" is made up by copying from the register of permanent population particulars of all Italian citizens of the right age. It is evident that this automatically gives the names of those who are "prima facie" qualified, subject to (a) any defects in the register of population, and (b) the addition of refugees and evacuees. It will now be seen how the register of permanent population is the absolute root and basis for all subsequent operations and how important it is that it should be in order and brought up-to-date. If it is not, however, the Sindaco is allowed to refer to any type of official record, such as registers of births, marriages and deaths, conscription lists, etc.

Stage B - Ascertainment of disqualifications :

11. Here the undermentioned bodies have to take the initiative :

a) Public Assistance Institutions and ECA have to send the commune a list of those chargeable to them who belong to that commune.

b) The Police Authority (i.e. the Questura) has to send a similar list of brothel-keepers and those subject to "ammonizione" or "confino".

c) The President of the Provincial Commission under Art.8 of DLL.159 has to send a similar list of those deprived of civil rights under that Article.

Declassified E.O. 12356 Section 3.3/NND No. 759021

"list" and that word is required in another connection.

10. The "Elenco" is made up by copying from the register of permanent population particulars of all Italian citizens of the right age. It is evident that this automatically gives the names of those who are "prima facie" qualified, subject to (a) any defects in the register of population, and (b) the addition of refugees and evacuees. It will now be seen how the register of permanent population is the absolute root and basis for all subsequent operations and how important it is that it should be in order and brought up-to-date. If it is not, however, the Sindaco is allowed to refer to any type of official record, such as registers of births, marriages and deaths, conscription lists, etc.

Stage B - Ascertainment of Disqualifications :

11. Here the undermentioned bodies have to take the initiative :

a) Public Assistance Institutions and ECA have to send the commune a list of those chargeable to them who belong to that commune.

b) The Police Authority (i.e. the Questura) has to send a similar list of brothel-keepers and those subject to "ammonizione" or "confino".

c) The President of the Provincial Commission under Art.8 of DLL.159 has to send a similar list of those deprived of civil rights under that Article.

12. There is a fourth source of official information as to disqualifications, namely, the Judicial Records Offices (Cancelleria Giudiziale) of the various Tribunali, but in this instance it is the Sindaco who has to take the initiative. The reason is that convictions are registered according to place of birth. The Sindaco, therefore, has to make extracts from the "Elenco" according to birthplace and send these to the Records Office of the Tribunale within whose jurisdiction the persons enumerated in each extract were born. The Records Office returns the extract with the proper certificates of conviction, if any, annexed. In this way are ascertained disqualifications for ordinary criminal offences, for fascist crimes under Title I of DLL.159, declared lunatics, habitual drunkards, bankrupts and persons under preventive detention.

4166

Stage C - Compilation and Approval of the Lists :

13. From his "Elenco", as amended by the various returns from the authorities just referred to - and after deciding upon any application to register he may have received - the Sindaco now constructs the Electoral List and sends it in duplicate to the Electoral Commission for examination and approval.

14. The Electoral Commission is very important. There must be one for every judicial district or "Mandamento" in the Province. Its President is

/ex-officio the President....

2068

Declassified E.O. 12356 Section 3.3/NND No. 795021

ex-officio the President of the Tribunale, or if there is none, the Pretore. There are four other commissioners. One is appointed by the Prefect. The others are three citizens of the "Mandamento" to be appointed by the Deputazione Provinciale.

15. Sub-Commissions will also be appointed in the ratio of one for every 50,000 (or fractions of 50,000) inhabitants of the "Mandamento".

16. Before sending the Electoral List to the Commission, the Sindaco must deposit it at the Municipio and give public notice to that effect. During this time, objections to the entry or omission of a name may be made. The list is then sent up, with all applications to be registered, all objections, and a complete record of the Sindaco's proceedings.

17. The Electoral Commission examines all these documents and decides on the validity of the Lists. They can add names as well as strike them out. Its decisions are notified the commune and the Sindaco makes the necessary alterations in the list deposited at the Municipio. It is now **deposited for public inspection at the Communal Secretary's office and** public notice of this is given.

18. The Lists are now definitive, i.e. they cannot now be altered except by reason of (a) the death of an elector, (b) the loss of Italian citizenship, (c) conviction for a disqualifying crime, and (d) by decision of the Courts on an appeal.

19. There is, however, another class of alteration which may be made in the list even as late as 10 days before the date of an election, and that in in the case where the Provincial Commission, under Art.8 of DLL.159, decrees a fascist ineligible for public office or to lose his civil rights. The reason for allowing such declarations to have effect on the Electoral List up to so late a date as 10 days before an election is to be found in the delays which are likely to be encountered in constituting these Provincial Commissions and the long time they are likely to take in completing their tasks. It is, however, most important that alterations in the Lists for this cause subsequent to their becoming definitive should be reduced to the absolute minimum, and that every effort be made to constitute the Commissions under Art.8 of DLL.159 and to get them to work immediately.

20. There is a right of appeal to the Courts against the decisions of the Electoral Commission by any citizen and by the Procuratore del Regno of the provincial capital.

Stage D - Transfer of Registrations :

21. The elector can now apply to have his registration transferred to:-

i) the Commune in which he has been in fact residing for the last 6 months - see para.6 (b); or

Declassified E.O. 12356 Section 3.3/NND No. 759021

Courts on an appeal.

19. There is, however, another class of alteration which may be made in the list even as late as 10 days before the date of an election, and that is in the case where the Provincial Commission, under Art.8 of DLL.159, decrees a fascist ineligible for public office or to lose his civil rights. The reason for allowing such declarations to have effect on the Electoral List up to so late a date as 10 days before an election is to be found in the delays which are likely to be encountered in constituting these Provincial Commissions and the long time they are likely to take in completing their tasks. It is, however, most important that alterations in the Lists for this cause subsequent to their becoming definitive should be reduced to the absolute minimum, and that every effort be made to constitute the Commissions under Art.8 of DLL.159 and to get them to work immediately.

20. There is a right of appeal to the Courts against the decisions of the Electoral Commission by any citizen and by the Procuratore del Regno of the provincial capital.

Stage D - Transfer of Registrations :

21. The elector can now apply to have his registration transferred to:-

i) the Commune in which he has been in fact residing for the last 6 months - see para.6 (b); or

ii) The Commune in which he has the principal place of his personal business or interests - see para.6 (c).

All he has to do is :-

a) apply to the Commune where he is now registered for that entry to be cancelled and/or the Sindaco to send him the proper Declaration of Cancellation :

b) apply to the Commune where he wants to be registered, sending the Declaration of Cancellation with his application.

/ Stage E .....

Declassified E.O. 12356 Section 3.3/NND No. 785021

Stage 2 - Polling Districts and Polling Places :

22. As soon as the Sindaco has completed his Electoral Lists for submission to the Electoral Commission, he can - and must - take action on this subject. He is required to make and publish a "Deliberazione" - or, as we might say in English, an ordinance - defining the boundaries of the polling-districts and the polling place for each district. The ordinance is placed on deposit for 10 days so that any citizen who desires may file an objection. Then the ordinance and the objections are sent up to the Electoral Commission for approval or amendment.

23. Each polling district should include from 100 (in exceptional cases 50) to 1,000 electors. Up to 4 polling places (i.e. for 4 districts) can be had in one building: but not more than 2 may be accessible from the same street. The Prefect can dispense with this restriction as to access, where necessary; and he can also authorise up to 8 polling places in one building.

WOMEN

24. Women have the same qualifications as men but they must be entered on a separate Electoral List. The Lists for men and women should be prepared at the same time, however, and the procedure for them both should go forward contemporaneously. For practical purposes the Lists can be regarded as one List in two parts - one for men and the other for women.

TIME LIMITS

25. Appendix "A" shows that from the "fixed date", which the Chief Commissioner will determine as the day on which the preparation of the Lists is to start, to the date when the Lists become definitive is 100 days - provided, of course, that the time limits are strictly kept. This is not likely, and, in fact, the Prefect is empowered, within 10 days of the "fixed date" to propose extensions of the time limits for Communes which cannot possibly keep to them. Nevertheless, every effort should be made to adhere to the time-table prescribed, and extensions should only be allowed in cases of absolute and clearly-proven necessity.

26. The date for compilation of the Lists by the Sindaco ("Appendix A", para.14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

27. The Prefect's main functions are :

Declassified E.O. 12356 Section 3.3/NND No. 825021

24. Women have the same qualifications ... should be prepared on a separate Electoral List. The Lists for men and women should go forward at the same time, however, and the procedure for them both should go forward contemporaneously. For practical purposes the Lists can be regarded as one List in two parts - one for men and the other for women.

THE LIMITS

25. Appendix "A" shows that from the "fixed date", which the Chief Commissioner will determine on the day on which the preparation of the Lists is to start, to the date when the Lists become definitive is 120 days - provided, of course, that the time limits are strictly kept. This is not likely, and, in fact, the Prefect is empowered, within 10 days of the "fixed date" to propose extensions of the time limits for Communes which cannot possibly keep to them. Nevertheless, every effort should be made to adhere to the time-table prescribed, and extensions should only be allowed in cases of absolute and clearly-proven necessity.

26. The date for compilation of the Lists by the Sindaco ("Appendix ... para.14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

27. The Prefect's main functions are :

a) to supervise generally the preparation of the Lists. This he does:
   i) through the Vice-Prefect Inspector;
   ii) through the Electoral Office, which must be constituted in each Prefecture under a Consigliere or 1st Segretario,
   iii) from the progress reports which the Sindaci must submit to him every 15 days.

b) to determine alterations in the areas of the Electoral Commission.

c) to recommend extensions of the time limits for particular Communes.

d) to secure the proper and timely appointment of Electoral Commissions and Sub-Commissions.

e) to appoint a Commissario to take over from any Commune which falls behind the time-table.

7165

Declassified E.O. 12356 Section 3.3/NND No. 785021

2073

Declassified E.O. 12356 Section 3.3/NND No. 785021

APPENDIX A

TABLE showing action to be taken by Italian agencies, with time-l

Notes: (i) The figures in col. 4 are obtained by adding together, step by step, t
from the "fixed day".
(ii) The citizen is not required to lodge the various applications, objecti
he does, time-limits for doing so are fixed.

ACTION BY	BRIEF DESCRIPTION OF ACTION TO BE TAKEN
	A - Ascertainment of qualifications
1. Sindaco & Segretario Comunale	1. Publish Notice that application to be entered on Electoral lis
2. Prefect	2. Recommend extension of time-table for Communes where, by reaso adherence to time limits is absolutely impossible.
3. "	3. Decree variations in areas of jurisdiction of Electoral Commis situation of places and difficulties of communication make ch
4. Sindaco & Segretario Comunale	4. Compile (from register of permanent Population or other offic the "elenco" of Italian citizens over 21 with permanent resid
	B - Ascertainment of disqualifications
5. Public Assistance, Institutions & ETC.	5. Notify Segretario Comunale of paupers belonging to Commune.
6. Provincial Commission under DLL 159 Art. 5	6. Notify Sindaco of those Fascists disqualified from public of of political rights.
7. Questore	7. Notify Sindaco of residents in Commune who are brothel-keepe prostitutes - subject to "ammonizione" or "confino"
8. Any qualified citizen	8. May make application to Town Hall to be entered on Electoral
9. Sindaco & Segretario Comunale	9. Publish notice of applications received.

2074

Declassified E.O. 12356 Section 3.3/NND No. 785021

APPENDIX A

ing action to be taken by Italian agencies, with time-limits

col. 4 are obtained by eading together, step by step, the maximum period allowed for each step
day".
not required to lodge the various applications, objections and appeals mentioned below; but if
limits for doing so are fixed.

BRIEF DESCRIPTION OF ACTION TO BE TAKEN	DAYS ALLOWED	CUMULATIVE DAYS FROM "FIXED DATE"
ment of qualifications		
Notice that application to be entered on Electoral List may be made.	Immediately	0
nd extension of time-table for Communes where, by reason of the war, e to time limits is absolutely impossible.	10 from "fixed date"	10
variations in areas of jurisdiction of Electoral Commissions, where on of places and difficulties of communication make changes advisable	"	"
(from register of permanent population or other official records) ence" of Italian citizens over 21 with permanent residence in Commune)	20 from "fixed date"	20
nment of Disqualifications		
Segreterio Comunale of paupers belonging to Commune.	"	"
Sindaco of those Fascists disqualified from public office or exercise fical rights.	"	"
Sindaco of residents in Commune who are brothel-keepers - registered tutes - subject to "ammonizione" or "confino"	"	"
ke application to Town Hall to be entered on Electoral List.	"	"
h notice of applications received.	"	"

2075

Declassified E.O. 12356 Section 3.3/NND No. 785021

10.	Refugees & Evacuees	10. May apply to Commune of temporary residence, if they desire to be in Commune of permanent residence
11.	Sindaco & Segretario Comunale	11. Transmit applications of refugees and evacuees to Communes of perm resident--note names for exclusion from Electoral Lists of Commun temporary residence.
12.	Sindaco & Segretario Comunale	12. Send extracts from "Elenco" to the Judicial Records Offices ("Ca Giudiziale") of the Tribunali, containing particulars of those b the jurisdiction of each Tribunale--or, in case of difficulty, t Judicial Records Office of the Ministry of Pardon and Justice.
13.	Judicial Records Offices of Tribunali and of Ministry of Pardon and Justice.	13. Return extracts to Commune, with certificates of disqualifying d
		C - Completion and Approval of Lists
14.	Sindaco & Segretario Comunale	14. Completion of Electoral Lists in duplicate.
15.	"	15. Notify applicants for registration whom Sindaco has rejected.
16.	"	16. 1 copy Electoral List to be deposited with Segretario Comunale — to be published and Prefect to be notified.
17.	Any citizen	17. May lodge with Commune objections against Deposited Electoral Li decided by Electoral Commission or Sub-Commission).
18.	Sindaco & Segretario Comunale	18. Forward to Electoral Commission (a) "Elenco", (b) 2nd copy Elect (c) Applications to be registered, (d) Objections received and (of Commune's proceedings.
19.	Prefect, President of Tribunals, and Deputazione Provinciale	19. Constitute Electoral Commissions and Sub Commissions

2076

Declassified E.O. 12356 Section 3.3/NND No. 785021

Commune of temporary residence, if they desire to be registered permanent residence	20 from "fixed date"	20
ication of refugees and evacuees to Communes of permanent e names for exclusion from Electoral Lists of Commune of idence.	Immediately	—
from "Elenco" to the Judicial Records Offices ("Casellario of the Tribunali, containing particulars of those born within ion of each Tribunale--or, in case of difficulty, to the Central rds Office of the Ministry of Pardon and Justice.	5 from completion of "Elenco"	25
ts to Communs, with certificates of disqualifying deviations, etc.	15 from receipt of extract	40
Approval of Lists Electoral Lists in duplicate.	60 from "fixed date"	60
cants for registration whom Sindaco has rejected.	"	"
oral List to be deposited with Segreterio Communale — notice thereof hed and Prefect to be notified.	3 from completion of List: but within 60 days of "fixed date"	"
th Commune objections against Deposited Electoral Lists (to be lectoral Commission or Sub-Commission).	10 from publication of notice of deposit of lists	70
lectoral Commission (a) "Elenco", (b) 2nd copy Electoral List, ions to be registered, (d) Objections received and (e) Record proceedings.	5 from last day for lodging appeals	75
Electoral Commissions and Sub Commissions	within 75 days of "fixed date"	60

2077

Declassified E.O. 12356 Section 3.3/NND No. 785021

20.	Electoral Commission	20. Hold first meeting of Electoral Commission or Sub Commission
21.	"	21. Amend and approve the Electoral List--notify Commune of decisions in individual cases and return the List.
22.	Sindaco & Segretario Comunale	22. Make necessary emendments to Deposited Electoral Lists--notify elect effected by decisions of Electoral Commission or Sub-Commission.
23.	Sindaco & Segretario Comunale	23. Publish notice of deposit of Definitive Electoral Lists.
24.	"	24. Deposit Definitive Electoral Lists with Segretario Comunale for publ inspection.
25.	Any citizen : and the Procuratore del Regno at the Provincial capitel	25. May appeal to Court of Appeal and thence to Court of Cessation. (N.B. --the time limits for appeals are not stated here, because pending appeals do NOT effect the Definitive Electoral Lists, until finally decided)
		D - Transfers of Registration
26.	Any registered elector	26. May apply for cancellation of registration in Commune from which it desired to transfer
27.	Sindaco & Segretario Comunale	27. Cancel registration and send applicant a Declaration of Cancellatio
28.	"	28. Send to Electoral Commission or Sub Commission a list of cancellati to be made
29.	The elector concerned	29. Apply to be registered in Commune to which it is desired to transfe forwarding the Declaration of Cancellation above-mentioned

71963

2078

Declassified E.O. 12356 Section 3.3/NND No. 785021

of Electoral Commission or Sub Commission		
the Electoral List--notify Commune of decisions in and return the List.	5 from receipt of List, etc.	80
endments to Deposited Electoral Lists--notify electors ions of Electoral Commission or Sub-Commission.	15 from receipt of List, etc.	90
deposit of Definitive Electoral Lists.	10 from receipt of List from Communes	100
e Electoral Lists with Secretario Communale for public	for 10 days	110
urt of Appeal and thence to Court of Cessation. limits for appeals are not stated here, because do NOT affect the Definitive Electoral Lists, until	Immediately on completion of amendments in Deposited Lists.	---
	--	---
istration ncellation of registration in Commune from which it is sfer	15 from publication of Definitive List	115
tion and send applicant a Declaration of Cancellation	Immediately	---
al Commission or Sub Commission a list of cancellations	10 from last day for applications for cancellation	125
istered in Commune to which it is desired to transfer, Declaration of Cancellation above-mentioned	15 from last day for applications for cancellation	130

1976

2079

Declassified E.O. 12356 Section 3.3/NND No. 785021

		30. In the Commune in which it is desired to transfer: -- (a) if the Electoral Lists have NOT yet been completed (see va) register the elector in the ordinary way; (b) if the Electoral Lists HAVE been completed (see para 1 register the elector by publishing a Supplemental List.
		E - Division of Commune into Polling-Districts ("Sezioni Elettor (N.B.-- This process is contemporaneous with Stage C, para above)
31.	Sindaco & Segretario Comunale	31. Publish Decision as to division of Commune into polling-di ries of polling districts, and polling-places for each dis Prefect-- complete Electoral Lists for each District.
32.		32. Decision of Sindaco to be deposited for public inspection.
33.	Any citizen	33. May lodge objections to Sindaco's Decision at Town Hall, t transmission to Electoral Commission.
34.	Sindaco & Segretario Comunale	34. Forward Decision, Polling District Lists and objections t Commission
35.	Electoral Commission	35. Decide objections and approve Polling-District Lists.

2080

Declassified E.O. 12356 Section 3.3/NND No. 785021

...te which it is desired to transmit: --	Supplemental Lists to be published at monthly intervals	-
...ctoral Lists have NOT yet been completed (see para.11 above) ...he elector in the ordinary way;		
...ctoral Lists HAVE been completed (see para 11 above) ...lector by publishing a Supplemental List.		
...mune into Polling-Districts ("Sezioni Elettorali") ...rocess is contemporaneous with Stage C, paras. 14-23		
...on as to division of Comune into polling-districts, bounda- ...g districts, and polling-places for each district--notify ... ...plete Electoral Lists for each District.	15 from completion of Lists	75
...ndaco to be deposited for public inspection.	for 10 days	85
...ctions to Sindaco's Decision at Town Hall, for ...o Electoral Commission.	10 from publication of decision	
...on, Polling District Lists and objections to Electoral	5 from last day for lodging objections	90
...ew and approve Polling-District Lists.	15 from receipt of Decision etc.	105

96F

APPENDIX B

ITALIAN AGENCIES involved in preparation of electoral lists

Generally at all Stages

Sindaco
Segretario Comunale
Prefect
Vice Prefect Inspector
Electoral Office - to be organized in each Prefecture in charge of a specially designated official.

Stage A - Ascertainment of Qualifications

Public Assistance Institutions (e.g. hospitals, workhouses, orphanages, etc.)
Ente Comunale D'Assistenza (ECA)
Provincial Commissions appointed under DL. 150 of Oct 0 - consisting of a Magistrate and two persons qualified to be jurors at Courts of Assize
Questore, and local branches of the Questura.

Judicial Records Offices at Tribunali

The Central Judicial Records Office of the Ministry of Pavion and Justice

- Conclusion and approval of lists

Deputazione Provinciale - to appoint 3 out of 4 members of Electoral Commissions and Sub-Commissions
Presidents of Tribunali - to preside over Electoral Commissions and to appoint chairmen of Sub-Commissions.
Pretori - to act instead of the President of the Tribunali where there is no such Court in the "mandamento"
Magistrates, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Court of Appeal
Court of Cassation
Procuratore Del Regno of the Provincial Capital.

2081
Declassified E.O. 12356 Section 3.3/NND No. 785021

Public Assistance Institutions (i.e. hospitals, workhouses, orphanages, etc.)
Ente Comunale D'Assistenza (ECA)
Provincial Commissions appointed under DLL. 159 of Oct 3 - consisting of a Magistrate and two persons qualified to be jurors at Courts of assize
Questors, and local branches of the Questura.

Judicial Records Offices at Tribunals

The General Judicial Records Office of the Ministry of Pardon and Justice

- Compilation and approval of lists

Decurbations Provinciale - to appoint 3 out of 4 members of Electoral Commissions and Sub-Commissions
Presidents of Tribunali - to preside over Electoral Commissions and to appoint Chairmen of Sub-Commissions.
Pretori - to act instead of the President of the Tribunali where there is no such Court in the 'mandamento'
Magistrates, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Court of Appeal
Court of Cassation
Procuratore del Regno of the Territorial District.

Declassified E.O. 12356 Section 3.3/NND No. 785021

95

DRAFT

HEADQUARTERS ALLIED COMMISSION
APO 394
OFFICE OF THE EXECUTIVE COMMISSIONER

EXECUTIVE MEMORANDUM)
NO.)

June 1945

PREPARATION OF ELECTORAL LISTS

1. The Schedule to this Executive Memorandum is a brief description of the procedure for preparing the electoral lists, with 2 Appendices. ~~These papers were circulated to Regional Commissioners at the Conference held at this HQ on~~ 27 and 28 June.

2. The Chief Civil Affairs Officer has fixed 15 July as the date upon which the preparation of the electoral lists in Military Government Territory will commence. This excludes Venezia-Giulia Region, but includes the provinces of Bolzano and Udine for which supplemental instructions will be issued.

3. The Chief Civil Affairs Officer directs that the preparation of the electoral lists be completed as a first priority, and so as to conform to the utmost extent possible to the prescribed time-limits.

4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.

5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasized by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.

6. RCs and PCs will give their immediate attention to the proper constitution of the local government agencies prescribed by Executive Memorandum No. 39, with particular reference to:—

(a) the Prefect. In those cases where the formal confirmation by Allied Military Government of the appointment of a Prefect has not yet been given, this must be forthcoming before 15 July:
(b) the Vice Prefect Inspector. The Prefect should make available adequate transportation facilities for this official.
(c) the Electoral Office in the Prefecture. A suitable and competent official must be available to be designated to take charge of it:
(d) Sindaci. In those cases where confirmation of any CLN appointment has been withheld in order to see if the appointee is really suitable, the formal appointment must no longer be delayed:
(e) Communal Secretaries. Where qualified officials are not available, the

2083
Declassified E.O. 12356 Section 3.3/NND No. 985021

4. The actual work of compiling the lists is a matter for the Italian agencies concerned. It is the function of officers of Allied Military Government to ensure that the requisite Italian agencies are properly constituted and that they set to work promptly and proceed expeditiously.

5. At the same time, the lists must be prepared with impartiality and accuracy so that the Italian people can and shall have confidence in them. These considerations are emphasized by the number of political appointments to public office which the circumstances of the North have required. In this connection, special attention is drawn to para 4 of the Schedule as to disqualifications for Fascism.

6. RCs and PCs will give their immediate attention to the proper constitution of the local government agencies prescribed by Executive Memorandum No. 39, with particular reference to:—

(a) the Prefect. In those cases where the formal confirmation by Allied Military Government of the appointment of a Prefect has not yet been given, this must be forthcoming before 15 July:

(b) the Vice Prefect Inspector. The Prefect should make available adequate transportation facilities for this official.

(c) the Electoral Office in the Prefecture. A suitable and competent official must be available to be designated to take charge of it:

(d) Sindaci. In those cases where confirmation of any CLN appointment has been withheld in order to see if the appointee is really suitable, the formal appointment must no longer be delayed:

(e) Communal Secretaries. Where qualified officials are not available, the fullest use must be made of local candidates capable of discharging the office as "reggenti" and of the device of combining small communes under one Secretary:

(f) Provincial Deputation. The immediate appointment of this body is urgent.

7. RCs will require their Prefects to keep them closely informed of all action taken and to report progress to them at regular intervals. It will be noted from para 27 (a)(iii) of the Schedule that Sindaci must report progress to the Prefect every 15 days.

8. Any recommendations that the Prefect wishes to make for an extension of the time-limits in a particular Commune (see para 27(c) of the Schedule) must be in the RC's hands on or before 25 July. RCs will immediately transmit such recommendations to Regional HQ with their observations. Further instructions will be issued to RCs as to how these recommendations will be determined. Applications for extensions must only be recommended in cases of absolute proved necessity on account of war conditions.

9. Officers of Local Government Sub-Commission will visit every province during July (where they have not already done so) to advise further.

BY COMMAND OF THE CHIEF CIVIL AFFAIRS OFFICER:

M. S. LUSH, Brigadier
Executive Commissioner

4161

Declassified E.O. 12356 Section 3.3/NND No. 785621

2085

Declassified E.O. 12356 Section 3.3/NND No. 785021

45A

94-

HEADQUARTERS ALLIED COMMISSION
APO 394
CIVIL AFFAIRS SECTION

AD/45/4/16 27th June 1945

Subject: Elections and Electoral Lists

To: Executive Commissioner

Herewith are sent :-

1. For your files - 2 copies of Local Government Sub-Commission's Note of the Conference held in the Chief Commissioner's room on Saturday 23 June 1945. Copies have been sent to US and British Political Advisers.

2. For use of Chief Commissioner, Executive Commissioner, Deputy Executive Commissioner, etc. - 6 copies of the Memorandum on Electoral Lists Procedure which was distributed to Regional Commissioners this morning, and to which reference will probably be made at Local Government Committee of the Regional Commissioners' Conference tomorrow morning.

G.R.UPJOHN, Brig.
Vice President
Civil Affairs Section

2086

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AG/45/A/10 Tel: 4/8190

SUBJECT: Preparation of electoral lists. 29 June 1945

TO : The Minister of the Interior.

1. The Chief Commissioner of the Allied Commission as Chief Civil Affairs Officer, pursuant to Art. 5 of DLL 12 April 1945 No. 201, has fixed 15 July 1945 as the date from which the time-limits shall run for the preparation of electoral lists in the following Regions or "compartimenti" under Allied Military Government authority:

Emilia
Liguria
Lombardia
Piemonte
Veneto
Venezia Tridentina

2. Art. 24 of Ministerial Decree of 24 October 1944 provides that the Minister of the Interior may, on the recommendations of the Prefect, within 10 days from the date when the Decree goes into effect suspend by Decree the time-limits for the formation of the electoral lists in communes which, because of circumstances arising out of war, are absolutely unable to adhere to the limits so fixed. Since the foregoing territory is under Allied Military Government, the proposals of the Prefect will naturally be presented to the Provincial Commissioner for his approval. The Allied authorities being in the best position to determine the reasonableness of such requests, the concurrence of Regional Commissioners will be forwarded to the Ministry by this HQ with the invitation that a Decree be issued by the Ministry formalizing the action taken by Allied Military Government.

3. In this way, the machinery provided for in the Ministerial Decree will be fully utilized, due consideration having been paid to the circumstance of the territory being under Allied Military Government.

letter obtained from Prefect [illegible]

R. R. GRIFFIS
Colonel
Director
Local Government Sub Commission

RRG/pcc

4159

2 0 8 7 1

Declassified E.O. 12356 Section 3.3/NND No. 785021

42

TO : LOCAL GOVERNMENT SUB-COMMISSION

1. I am asked to advise whether the power of the Minister of Interior to issue decrees under Art. 24 of Ministerial Decree of 24 Oct 1944 may be exercised by AMG officers in AMG territory.

2. For the purposes of current administration AMG exercises all the functions of the sovereign Government/ to the exclusion of that Government. Where therefore Italian law requires action by one Italian Government department/ - such action can, for normal administrative purposes, be taken by AMG officers without reference to the Italian Government.

3. It is to be observed, however, that an occupying power has no sovereignty over occupied territory and any order made by the occupying power is ultra vires if that order is concerned essentially with a matter of sovereignty as opposed to administration.

4. The constitution of the national government or the Local Government and the method of elections therefor/ are essentially matters of sovereignty, in which an occupying power has prima facie no authority to intervene. It would, for example, be wholly illegal to impose, against the wish of the Italian Government, a new electoral system upon AMG territory.

5. In this particular case, however, the decree of the Minister of the Interior is purely administrative. It is the duty of the occupying power to maintain current administration, and since it can fairly be argued that in present conditions the maintainance of public order requires the holding of elections and the taking of all necessary action therefor/, there are good grounds for the view that an order of this nature can legitimately be passed by AMG.

6. I feel therefore that such an order, if made, could not be validly challenged during the existence of AMG. It is probable that the elections will not be held nor will the electoral lists be challenged (if at all) until after the termination of AMG. In such case any order is further protected by the hand-over terms, which (if similar to previous terms) will provide for the ratification of such AMG orders.

7. There can be no doubt however that the safer and more prudent course is to invite the Minister to pass the necessary decree in all cases which are approved by the Regional Commissioner. The Provincial Commissioners might interview all Prefects on 24 July and forward their recommendations, if approved, through your Sub-Commission. If the Minister passes the necessary decree it can be implemented forthwith, and

ment and the method of elections therefor, are essentially ... sovereignty, in which an occupying power has prima facie no authority to intervene. It would, for example, be wholly illegal to impose, against the wish of the Italian Government, a new electoral system upon AMG territory.

5. In this particular case, however, the decree of the Minister of the Interior is purely administrative. It is the duty of the occupying power to maintain current administration, and since it can fairly be argued that in present conditions the maintainance of public order requires the holding of elections and the taking of all necessary action therefor, there are good grounds for the view that an order of this nature can legitimately be passed by AMG.

6. I feel therefore that such an order, if made, could not be validly challenged during the existence of AMG. It is probable that the elections will not be held nor will the electoral lists be challenged (if at all) until after the termination of AMG. In such case any order is further protected by the hand-over terms, which (if similar to previous terms) will provide for the ratification of arch AMG orders.

7. There can be no doubt however that the safer and more prudent course is to invite the Minister to pass the necessary decree in all cases which are approved by the Regional Commissioner. The Provincial Commissioners might interview all Prefects on 24 July and forward their recommendations, if approved, through your Sub-Commission. If the Minister passes the necessary decree it can be implemented forthwith, and recourse need only be had to an AMG Regional Order (with possible future argument) if the Minister refuses to take action as requested.

W. E. BEHRENS,
Colonel,
Chief Legal Advisor.

4138

LEGAL SUB-COMMISSION
28 June 45.

Declassified E.O. 12356 Section 3.3/NND No. 120584

2089

Declassified E.O. 12356 Section 3.3/NND No. 785021

45/A

91

21 JUN 1945

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/A/LG

Memorandum for Col. White 26 June 1945

1. In connection with the compilation of electoral lists, as you know the Provincial Commission established under Art. 8 of DiL 159 of 27 July 1944 plays an important part. The presiding officer of the Commission is a magistrate appointed by the President of the Council of Ministers, after consultation with the Minister of Pardon and Justice and the High Commissioner for Sanctions Against Fascism. I am not clear as to whether the two other members are appointed by the presiding magistrate or by the same agencies which appoint the presiding magistrate. However, I do know that they are appointed by lot from the popular judges, according to Art. 4.

2. It is imperative that these Commissions be constituted as quickly as possible. Therefore, I respectfully ask that you contact the High Commissioner's office, as well as the Prime Minister and/or the Minister of Pardon and Justice to impress upon them the necessity of creating these bodies without delay.

FOR THE DIRECTOR:

R. R. Temple
major

RALPH R. TEMPLE
Major
Deputy Director
Local Government Sub Commission

RRT/pec

To Col White

F Strachey This is based on a wrong premise.

VP.

4157

8742

20901

Declassified E.O. 12356 Section 3.3/NND No. 785021

90

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB-COMMISSION

Ref: AC/45/4/LG

25 June 1945

Preparation of Electoral Lists - Brief Description of the Procedure.

1. Annexed are :-

a) Appendix "A" indicating the action to be taken by the Italian Agencies involved and the time limits fixed for each step.

b) Appendix "B" giving a list of the local government and judicial agencies on which duties are imposed, with notes on the more specialised ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information mostly required by ROs and RCs.

THE FRANCHISE

2. Before one can describe how voters will be registered, it is necessary to ascertain who are to be registered and how they are defined, i.e. the franchise. All Italian citizens, men and women, who have reached the age of 21 by 31 December 1944 are qualified to be registered. The phrase "qualified to be registered" is to be noted. The franchise is a qualification to be registered and NOT a qualification actually to vote. The right of an individual to vote is determined solely by reference to the Electoral Lists which are final and conclusive on this point.

3. To the broad and simple qualification described above there are a number of exceptions - lunatics, habitual drunkards, bankrupts, brothel-keepers, registered prostitutes, persons in receipt of public assistance, persons subject to police "ammonizione" or "confino" or to preventive detention, and those sentenced for quite a number of specified crimes and certain fascists.

b) Appendix "B" giving a list of the local government and judicial agencies on which duties are imposed, with notes on the more specialised ones.

The Appendices are intended as a convenient means of reference: the description set out below gives, it is thought, the information mostly required by POs and FCs.

THE FRANCHISE

2. Before one can describe how voters will be registered, it is necessary to ascertain who are to be registered and how they are defined, i.e. the franchise. All Italian citizens, men and women, who have reached the age of 21 by 31 December 1944 are qualified to be registered. The phrase "qualified to be registered" is to be noted. The franchise is a qualification to be registered and NOT a qualification actually to vote. The right of an individual to vote is determined solely by reference to the Electoral Lists which are final and conclusive on this point.

3. To the broad and simple qualification described above there are a number of exceptions - lunatics, habitual drunkards, bankrupts, brothel-keepers, registered prostitutes, persons in receipt of public assistance, persons subject to police "ammonizione" or "confino" or to preventive detention, and those sentenced for quite a number of specified crimes and certain fascists.

4. The extent to which Fascism is a disqualification deserves special attention. There are three classes :-

a) Certain high ranking officials of the former PNF have been declared incapable of voting from the Secretary of the Party down to the "Federale" and to the "Segretari Politici" of Comunes of 20,000 inhabitants or more. Officers of the MVSN in effective permanent service and above the rank of Centurions are likewise disqualified.

b) Those whom the special Provincial Commission set up under Art.8 of DLL.159 has sentenced to ineligibility for public office or loss of civil rights.

c) Those Fascists convicted by the regular criminal courts for the fascist crimes found in Title I of DLL.159.

/These are the only.....

4156

2091

Declassified E.O. 12356 Section 3.3/NND No. 785021

These are the only disqualifications on the ground of fascism: any tendency on the part of Prefects, Giunta and others to exclude persons considered to be fascists on other grounds than these must be rigorously suppressed.

5. Let it be emphasized that the Provincial Commission set up under Art.8 above-mentioned is NOT the same as the Provincial Epuration Commission, which is an entirely distinct body with distinct functions.

6. It is also necessary to determine the particular Electoral List in which a qualified citizen is to be registered. The citizen must be registered in the list of the Comune in which he has his permanent residence and in whose register of permanent population or "Anagrafe" he is inscribed. That is the rule; but there are the following exceptions to it.

a) Refugees and evacuees will be registered in the Comune in which they are temporarily living but they can opt for their Comune of permanent residence;

b) Apart from refugees, a citizen may be living in a Comune different from that in whose register of population he is inscribed. If he has lived in the Comune in question for at least 6 months, he can, if he wishes, claim to be registered there;

c) The citizen can also, if he wishes, claim to be registered in the Comune where he has the principal seat of his personal business or interests.

PREPARATION OF THE LISTS

7. With the foregoing rules in mind, the procedure for preparing the Lists is seen to be logical and comprehensible. It falls into 5 main stages :-

A. There has to be ascertained those who are prima facie entitled to be registered in the Comune. This is the task of the Sindaco and Segretario Comunale.

B. Those affected by one or another of the disqualifications have to be ascertained and struck out; this is primarily the task of a number of agencies in possession of the requisite information, who have to furnish it to the Comune.

C. The list of names so obtained has to be published in the Electoral Lists and then reviewed and approved by an independent authority, the Electoral Commission. The Lists now become definitive.

2092

Declassified E.O. 12356 Section 3.3/NND No. 785021

if he wishes, claim to be registered there.

c) The citizen can also, if he wishes, claim to be registered in the Commune where he has the principal seat of his personal business or interests.

PREPARATION OF THE LISTS

7. With the foregoing rules in mind, the procedure for preparing the Lists is seen to be logical and comprehensible. It falls into 5 main stages :-

A. There has to be ascertained those who are prima facie entitled to be registered in the Commune. This is the task of the Sindaco and Segretario Comunale.

B. Those affected by one or another of the disqualifications have to be ascertained and struck out: this is primarily the task of a number of Agencies in possession of the requisite information, who have to furnish it to the Commune.

C. The list of names so obtained has to be published as the Electoral Lists and then reviewed and approved by an independent authority, the Electoral Commission. The Lists now become definitive.

D. Steps must now be taken for registered electors to opt for another Commune under Para.6 (b) and (c) above. Refugees and evacuees who wish to do so under para.6 (a) must do it at Stage A.

E. Finally, the Commune has to be divided into Polling Districts ("Sezioni Elettorali") and a Polling Place specified for each district. This will not be necessary in village Communes, of course. It is to be noted that Stage E, though the last to be enumerated here, is actually carried out contemporaneously with Stage C.

8. The Elector does not have to apply to be registered, but he may if he wishes. Provision has been made for this and for letting the public know, at the very beginning, of their right to put in such an application. It is wise to apply. It is a help to the Administration - and to the citizen - in ensuring that he will be able to exercise his vote.

/Stage A .....

Declassified E.O. 12356 Section 3.3/NND No. 785021

90A

Stage A - Ascertainment of qualifications :

9. The immediate tasks of the Sindaco are two:

a) he must publish a notice in the prescribed form at the Municipio and other public places stating that the preparation of the lists has been started and that citizens can apply to be registered.

b) he must proceed to compile the "Elenco". (It is convenient to keep to the Italian word for this document, as the only adequate English translation is "list" and that word is required in another connection.

10. The "Elenco" is made up by copying from the register of permanent population particulars of all Italian citizens of the right age. It is evident that this automatically gives the names of those who are "prima facie" qualified, subject to (a) any defects in the register of population, and (b) the addition of refugees and evacuees. It will now be seen how the register of permanent population is the absolute root and basis for all subsequent operations and how important it is that it should be in order and brought up-to-date. If it is not, however, the Sindaco is allowed to refer to any type of official record, such as registers of births, marriages and deaths, conscription lists, etc.

Stage B - Ascertainment of Disqualifications :

11. Here the intercentional bodies have to take the initiative :

a) Public Assistance Institutions and ECA have to send the commune a list of those chargeable to them who belong to that commune.

b) The Police Authority (i.e. the Questura) has to send a similar list of brothel-keepers and those subject to "ammonizione" or "confino".

c) The President of the Provincial Commission under Art.8 of DLL.159 has to send a similar list of those deprived of civil rights under that Article.

12. There is a fourth source of official information as to disqualifications, namely, the Judicial Records Offices (Cancelleria Giudiziale) of the various Tribunali, but in this instance it is the Sindaco who has to take the initiative. The reason is that convictions are registered according to place of birth. The Sindaco, therefore, has to make extracts from the "Elenco" according to birthplace and send these to the Records Office of the Tribunale within whose jurisdiction the persons enumerated

2094

Declassified E.O. 12356 Section 3.3/NND No. 985021

and brought up-to-date. If it is not, however, the Sindaco is allowed to refer to any type of official record, such as registers of births, marriages and deaths, conscription lists, etc.

Stage B - Ascertainment of Penal Disqualifications :

11. Here the administrative bodies have to take the initiative :

a) Public Assistance Institutions and ECA have to send the commune a list of those chargeable to them who belong to that commune.

b) The Police Authority (i.e. the Questura) has to send a similar list of brothel-keepers and those subject to "Ammonizione" or "Confino".

c) The President of the Provincial Commission under Art.8 of DLL.159 has to send a similar list of those deprived of civil rights under that Article.

12. There is a fourth source of official information as to disqualifications, namely, the Judicial Records Offices (Casellario Giudiziale) of the various Tribunali, but in this instance it is the Sindaco who has to take the initiative. The reason is that convictions are registered according to place of birth. The Sindaco, therefore, has to make extracts from the "Elenco" according to birthplace and send these to the Records Office of the Tribunale within whose jurisdiction the persons enumerated in each extract were born. The Records Office returns the extract with the proper certificates of conviction, if any, annexed. In this way are ascertained disqualifications for ordinary criminal offences, for fascist crimes under Title I of DLL.159, declared barratics, habitual drunkards, bankrupts and persons under preventive detention.

Stage C - Compilation and Approval of the Lists : 4155

13. From his "Elenco", as amended by the various returns from the authorities just referred to - and after deciding upon any application to register he may have received - the Sindaco now constructs the Electoral List and sends it in duplicate to the Electoral Commission for examination and approval.

14. The Electoral Commission is very important. There must be one for every judicial district or "Mandamento" in the Province. Its President is

/ex-officio the President....

2095
Declassified E.O. 12356 Section 3.3/NND No. 798021

ex-officio the President of the Tribunale, or if there is none, the Pretore. There are four other commissioners. One is appointed by the Prefect. The others are three citizens of the "Mandamento" to be appointed by the Deputazione Provinciale.

15. Sub-Commissions will also be appointed in the ratio of one for every 50,000 (or fractions of 50,000) inhabitants of the "Mandamento".

16. Before sending the Electoral List to the Commission, the Sindaco must deposit it at the Municipio and give public notice to this effect. During this time, objections to the entry or omission of a name may be made. The list is then sent up, with all applications to be registered, all objections, and a complete record of the Sindaco's proceedings.

17. The Electoral Commission examines all these documents and decides on the validity of the Lists. They can add names as well as strike them out. Its decisions are notified the Comune and the Sindaco makes the necessary alterations in the list deposited at the Municipio. It is now deposited for public inspection at the Communal Secretary's office and public notice of this is given.

18. The Lists are now definitive, i.e. they cannot now be altered except by reason of (a) the death of an elector, (b) the loss of Italian citizenship, (c) conviction for a disqualifying crime, and (d) by decision of the Courts on an appeal.

19. There is, however, another class of alteration which may be made in the list even as late as 10 days before the date of an election, and that is in the case where the Provincial Commission, under Art.6 of DLL.159, declares a fascist ineligible for public office or to lose his civil rights. The reason for allowing such declarations to have effect on the Electoral List up to so late a date as 10 days before an election is to be found in the delays which are likely to be encountered in constituting these Provincial Commissions and the long time they are likely to take in completing their tasks. It is, however, most important that alterations in the Lists for this cause subsequent to their becoming definitive should be reduced to the absolute minimum, and that every effort be made to constitute the Commissions under Art.6 of DLL.159 and to get them to work immediately.

20. There is a right of appeal to the Courts against the decisions of the Electoral Commission by any citizen and by the Procuratore del Regno of [illegible]

Declassified E.O. 12356 Section 3.3/NND No. 785021

2097

necessary alterations in the lists ... deposited for public inspection at the Communal Secretary's office and public notice of this is given.

18. The Lists are now definitive, i.e. they cannot now be altered except by reason of (a) the death of an elector, (b) the loss of Italian citizenship, (c) conviction for a disqualifying crime, and (d) by decision of the Courts on an appeal.

19. There is, however, another class of alteration which may be made in the list even as late as 10 days before the date of an election, and that is in the case where the Provincial Commission, under Art.3 of DLL.159, decrees a fascist ineligible for public office or to lose his civil rights. The reason for allowing such declarations to have effect on the Electoral list up to so late a date as 10 days before an election is to be found in the delays which are likely to be encountered in constituting these Provincial Commissions and the long time they are likely to take in completing their tasks. It is, however, most important that alterations in the Lists for this cause subsequent to their becoming definitive should be reduced to the absolute minimum, and that every effort be made to constitute the Commissions under Art.3 of DLL.159 and to get them to work immediately.

20. There is a right of appeal to the Courts against the decisions of the Electoral Commission by any citizen and by the Procuratore del Regno of the provincial capital.

Stage B - Transfer of Registrations :

21. The elector can now apply to have his registration transferred to:-

i) the Commune in which he has been in fact residing for the last 6 months - see para.6 (b); or

ii) the Commune in which he has the principal place of his personal business or interests - see para.6 (c).

All he has to do is :-

a) apply to the Commune where he is now registered for that entry to be cancelled and for the Sindaco to issue him the proper Declaration of Cancellation :

b) apply to the Commune where he wants to be registered, sending the Declaration of Cancellation with his application.

/ Stage C ...

Declassified E.O. 12356 Section 3.3/NND No. 785021

Declassified E.O. 12356 Section 3.3/NND No. 759021

2098

908

Stage E - Polling Districts and Polling Places :

22. As soon as the Sindaco has completed his Electoral Lists for submission to the Electoral Commission, he can - and must - take action on this subject. He is required to make and publish a "deliberazione" - or, as we might say in English, an ordinance - defining the boundaries of the polling-districts and the polling place for each district. The ordinance is placed on deposit for 10 days so that any citizen who desires may file an objection. Then the ordinance and the objections are sent up to the Electoral Commission for approval or amendment.

23. Each polling district should include from 100 (in exceptional cases 50) to 1,000 electors. Up to 4 polling places (i.e. for 4 districts) can be had in one building; but not more than 2 may be accessible from the same street. The Prefect can dispense with this restriction as to access, where necessary; and he can also authorise up to 8 polling places in one building.

WOMEN

24. Women have the same qualifications as men but they must be entered on a separate Electoral List. The Lists for men and women should be prepared at the same time, however, and the procedure for them both should go forward contemporaneously. For practical purposes the Lists can be regarded as one List in two parts - one for men and the other for women.

TIME LIMITS

25. Appendix "A" shows that from the "fixed date", which the Chief Commissioner will determine as the day on which the preparation of the Lists is to start, to the date when the Lists become definitive is 100 days - provided, of course, that the time limits are strictly kept. This is not likely, and, in fact, the Prefect is empowered, within 10 days of the "fixed date" to propose extensions of the time limits for Communes which cannot possibly keep to them. Nevertheless, every effort should be made to adhere to the time-table prescribed, and extensions should only be allowed in cases of absolute and clearly-proven necessity.

26. The date for compilation of the Lists by the Sindaco ("Appendix A", para.14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

necessary; and he can also authorise up to 8 polling places in one building.

WOMEN

24. Women have the same qualifications as men but they must be entered on a separate Electoral List. The Lists for men and women should be prepared at the same time, however, and the procedure for them both should go forward contemporaneously. For practical purposes the Lists can be regarded as one List in two parts - one for men and the other for women.

TIME LIMITS

25. Appendix "A" shows that from the "fixed date", which the Chief Commissioner will determine as the day on which the preparation of the Lists is to start, to the date when the Lists become definitive is 100 days - provided, of course, that the time limits are strictly kept. This is not likely, and, in fact, the Prefect is empowered, within 10 days of the "fixed date" to propose extensions of the time limits for Communes which cannot possibly keep to them. Nevertheless, every effort should be made to adhere to the time-table prescribed, and extensions should only be allowed in cases of absolute and clearly-proven necessity.

26. The date for compilation of the Lists by the Sindaco ("Appendix .." para.14) is important. This must be done by 60 days from the "fixed date" at the latest. If, however, the compilation can be finished earlier, then subsequent time limits run from the actual completion of the Lists and the total time is thereby shortened.

THE PREFECT

27. The Prefect's main functions are :

a) to supervise generally the preparation of the Lists. This he does:
   i) through the Vice-Prefect Inspector;
   ii) through the Electoral Office, which must be constituted in the Prefecture under a Consigliere or 1st Segretario,
   iii) from the progress reports which the Sindaci must submit to him every 15 days.

b) to determine alterations in the areas of the Electoral Commission.

c) to recommend extensions of the time limits for particular Communes.

d) to secure the proper and timely appointment of Electoral Commissions and Sub-Commissions.

e) to appoint a Commissario to take over from any Commune which falls behind the time-table.

4154

2099
Declassified E.O. 12356 Section 3.3/NND No. 935021

2100

Declassified E.O. 12356 Section 3.3/NND No. 785021

APPENDIX A

TABLE showing action to be taken by Italian Communes, with time-limits

Notes: (i) The figures in col. 4 are obtained by adding together, step by step, the num
from the "fixed day".
(ii) The citizen is not required to lodge the various applications, objections an
be done, time-limits for doing so are fixed.

ACTION BY	BRIEF DESCRIPTION OF ACTION TO BE TAKEN
	A - Ascertainment of qualifications
1. Sindaco & Segretario Comunale	1. Publish Notice that application to be entered on Electoral List may be
2. Prefect	2. Recommend extension of time-table for Communes where, by reason of the adherence to time limits is absolutely impossible.
3. "	3. Decree variations in areas of jurisdiction of Electoral Commissions. (Subdivision of Places and difficulties of communication make changes ad
4. Sindaco & Segretario Comunale	4. Compile (from register of permanent population or other official reco the "elenco" of Italian citizens over 21 with permanent residence in
	B - Ascertainment of Disqualifications
5. Public Assistance, Institutions & ECA	5. Notify Segretario Comunale of paupers belonging to Commune.
6. Provincial Commission under DLL 159 Art. 5	6. Notify Sindaco of those Fascists disqualified from public office or of political rights.
7. Questore	7. Notify Sindaco of residents in Commune who are brothel-keepers - regi prostitutes - subject to "ammonizione" or "confino"
8. Any qualified citizen	8. May make application to Town Hall to be entered on Electoral List.
9. Sindaco & Segretario Comunale	9. Publish notice of applications received.

41153

2101

Declassified E.O. 12356 Section 3.3/NND No. 785021

APPENDIX A

...e ta... by Italian ...cior, with time-limits

...ined by adding together, step by step, the maximum period allowed for each step

...o lodge the various applications, objections and appeals mentioned below; but if ...g so are fixed.

DESCRIPTION OF ACTION TO BE TAKEN	DAYS ALLOWED	CUMULATIVE DAYS FROM "FIXED DATE"
Inscriptions		
...lication to be entered on Electoral List may be made.	Immediately	0
...time-table for Communes where, by reason of the war, ...e is absolutely impossible.	10 from "fixed date"	10
...reas of jurisdiction of Electoral Commissions, there ...difficulties of communication make changes advisable	"	"
...of permanent population or other official records) ...citizens over 21 with permanent residence in Commune)	20 from "fixed date"	20
Qualifications		
...ists of paupers belonging to Commune.	"	"
...Fascists disqualified from public office or exercise	"	"
...dents in Commune who are brothel-keepers - registered ...to "ammonizione" or "confino"	"	"
...Town Hall to be entered on Electoral List.	"	"
...ications received.	"	"

90C

2102

Declassified E.O. 12356 Section 3.3/NND No. 785021

10.	Refugees & Evacuees	10.	May apply to Commune of temporary residence, if they desire t in Commune of permanent residence
11.	Sindaco & Segretario Comunale	11.	Transmit applications of refugees and evacuees to Commune of resident--note names for exclusion from Electoral Lists of Co temporary residence.
12.	Sindaco & Segretario Comunale	12.	Send extracts from "Elenco" to the Judicial Records Offices (Giudiziale") of the Tribunali, containing particulars of thos the jurisdiction of each Tribunale--or, in case of difficult Judicial Records Office of the Ministry of Pardon and Justice
13.	Judicial Records Offices of Tribunali and of Ministry of Pardon and Justice.	13.	Return extracts to Commune, with certificates of disqualifyi
		C - Completion and Approval of Lists	
14.	Sindaco & Segretario Comunale	14.	Completion of Electoral Lists in duplicate.
15.	"	15.	Notify applicants for registration whom Sindaco has rejected
16.	"	16.	1 copy Electoral List to be deposited with Segretario Comune to be published and Prefect to be notified.
17.	Any citizen	17.	May lodge with Commune objections against Deposited Electora decided by Electoral Commission or Sub-Commission).
18.	Sindaco & Segretario Comunale	18.	Forward to Electoral Commission (a) "Elenco", (b) 2nd copy (c) Applications to be registered, (d) Objections received of Commune's proceedings.
19.	Prefect, President of Tribunale, and Deputazione Provinciale	19.	Constitute Electoral Commissions and Sub Commissions

2103

Declassified E.O. 12356 Section 3.3/NND No. 785021

nce of temporary residence, if they desire to be registered ement residence	20 from "fixed date"
ions of refugees and evacuees to Commune of permanent bes for exclusion from Electoral Lists of Commune of ce.	Immediately
m "Elenco" to the Judicial Records Offices ("Cancelleria the Tribunals, containing particulars of those born within of each Tribunal--or, in case of difficulty, to the Central Office of the Ministry of Pardon and Justice.	5 from completion of "Elenco"
to Commune, with certificates of disqualifying convictions, etc.	15 from receipt of extract
pproval of Lists lectoral Lists in duplicate.	60 from "fixed date"
	"
ns for registration whom Sindaco has rejected.	5 from completion of Lists but within 60 days of "fixed date"
l List to be deposited with Segreteria Comunale -- notice thereof and Prefect to be notified.	10 from publication of notice of deposit of lists
Commune objections against Deposited Electoral Lists (to be toral Commission or Sub-Commission).	5 from last day for lodging appeals
toral Commission (a) "Elenco", (b) 2nd copy Electoral List, s to be registered, (d) Objections received and (e) Record ceedings.	within 75 days of "fixed date"

Electoral Commissions and Sub Commissions

20
—
25
40
60
"
"
70
75
60

2104

Declassified E.O. 12356 Section 3.3/NND No. 785021

20.	Electoral Commission	20. Hold first meeting of Electoral Commission or Sub Commission
21.	"	21. Amend and approve the Electoral List--notify Commune of decisions individual cases and return the List.
22.	Sindaco & Segretario Comunale	22. Make necessary emendments to Deposited Electoral Lists--notify el affected by decisions of Electoral Commission or Sub-Commission.
23.	Sindaco & Segretario Comunale	23. Publish notice of deposit of Definitive Electoral Lists.
24.	"	24. Deposit Definitive Electoral Lists with Segretario Comunale for p inspection.
25.	Any citizen : and the Procuratore del Regno at the Provincial capital	25. May appeal to Court of Appeal and thence to Court of Cassation. (N.B. --the time limits for appeals are not stated here, because appealing appeals do NOT affect the Definitive Electoral Lists, unt finally decided)
		D - Transfers of Registration
26.	Any registered elector	26. May apply for cancellation of registration in Comune from which assited to transfer
27.	Sindaco & Segretario Comunale	27. Cancel registration and send applicant a Declaration of Cancella t
28.	"	28. Send to Electoral Commission or Sub Commission a list of cancella ons made
29.	The elector concerned	29. Apply to be registered in Comune to which it is desired to trans forwarding the Declaration of Cancellation above-mentioned .

2713

2105

Declassified E.O. 12356 Section 3.3/NND No. 785021

ting of Electoral Commission or Sub Commission	5 from receipt of List, etc.	80
ove the Electoral List--notify Commune of decisions in es and return the List.	15 from receipt of List, etc.	90
amendments to Deposited Electoral Lists--notify electors cisions of Electoral Commission or Sub-Commission.	10 from receipt of List from Communes	100
of deposit of Definitive Electoral Lists.	for 10 days	110
tive Electoral Lists with Segregeric Communis for public	Immediately on completion of amendments in Deposited Lists.	----
Court of Appeal and thence to Court of Cessation. me limits for appeals are not stated here, because s do NOT effect the Definitive Electoral Lists, until d)	--	----
egistration cancellation of registration in Commune from which it is nsfer	15 from publication of Definitive List	115
ation and send applicant a Declaration of Cancellation	Immediately	"
ral Commission or Sub Commission a list of cancellations	10 from last day for applications for cancellation	125
gistered in Commune to which it is desired to transfer, Declaration of Cancellation above-mentioned .	15 from last day for applications for cancellation	130

90D

2106

Declassified E.O. 12356 Section 3.3/NND No. 785021

30. Sindaco & Segretario Comunale	30. In the Commune to which it is desired to transfer: -- (a) if the Electoral Lists have NOT yet been completed (see para 14 above) register the elector in the ordinary way; (b) if the Electoral Lists HAVE been completed (see para 14 above) register the elector by publishing a Supplemental List.
	E - Division of Commune into Polling-Districts ("Sezioni Elettorali") (N.B.-- This process is contemporaneous with Stage C, paras. 21-29 above)
31. Sindaco & Segretario Comunale	31. Publish Decision as to division of Commune into polling-districts, and polling-places for each district, and Prefect-- complete Electoral Lists for each District.
32.	32. Decision of Sindaco to be deposited for public inspection.
33. Any citizen	33. May lodge objections to Sindaco's Decision at Town Hall, for transmission to Electoral Commission.
34. Sindaco & Segretario Comunale	34. Forward Decision, Polling District Lists and objections to Electoral Commission
35. Electoral Commission	35. Decide objections and approve Polling-District Lists.

2107

Declassified E.O. 12356 Section 3.3/NND No. 785021

ne to which it is desired to transfer: --		
lectoral Lists have NOT yet been completed (see para.14 abo-	Supplemental Lists to be published at monthly intervals	
the elector in the ordinary way;		
lectoral Lists HAVE been completed (see para 14 above)		
elector by publishing a Supplemental List.		
Comune into Polling-Districts ("Sezioni Elettorali")		
process is contemporaneous with Stage C, paras. 14-23		
ision as to division of Comune into polling-districts, bounda-	15 from completion of lists	75
ling districts, and polling-places for each district--notify		
plete Electoral Lists for each District.	for 10 days	85
Sindaco to be deposited for public inspection.		
objections to Sindaco's Decision at Town Hall, for	10 from publication of decision	"
on to Electoral Commission.		90
cision, Polling District Lists and objections to Electoral	5 from last day for lodging objections	
a	15 from receipt of Decision etc.	105
jections and approve Polling-District lists.		

90E

APPENDIX B.

ITALIAN AGENCIES involved in preparation of electoral lists

Generally at all Stages

Sindaco
Segretario Communale
Prefect

Vice Prefect Inspector
Electoral Office - to be organized in each Prefecture in charge of a specially designated official.

Stage A - Ascertainment of Qualifications

Public Assistance Institutions (e.g. hospitals, workhouses, orphanages, etc.)
Ente Communale D'Assistenza (ECA)
Provincial Commissions appointed under DLL.159 of Oct 8 - consisting of a Magistrate and two persons qualified to be jurors at Courts of Assize. ~~to be appointed by the Prefect.~~
Questore, and local branches of the Questura.

Judicial Records Offices at Tribunali

The Central Judicial Records Office of the Ministry of Pardon and Justice

Stage C - Completion and approval of lists

Deputazione Provinciale - to appoint 3 out of 4 members of Electoral Commissions and Sub-Commissions
Presidents of Tribunali - to preside over Electoral Commissions and to appoint chairmen of Sub-Commissions.
Pretori - to act instead of the President of the Tribunali where there is no such Court in the "mandamento"
Magistrates, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Declassified E.O. 12356 Section 3.3/NND No. 945021

Stage A - Ascertainment of Qualifications

Public Assistance Institutions (e.g. hospitals, workhouses, orphanages, etc.)
Ente Comunale D'Assistenza (ECA)
Provincial Commissions appointed under RDL.157 of 1st 2 - consisting of a Magistrate and two persons qualified to be jurors at Courts of Assize. ~~to be appointed by the Prefect.~~
Questore, and local branches of the Questura.

Judicial Records Offices at Tribunali

The Central Judicial Records Office of the Ministry of Pardon and Justice

Stage C - Completion and approval of lists

Deputazione Provinciale - to appoint 3 out of 4 members of Electoral Commissions and Sub-Commissions
Presidents of Tribunali - to preside over Electoral Commissions and to appoint chairmen of Sub-Commissions.
Pretori - to act instead of the President of the Tribunali where there is no such Court in the "mandamento"
Magistrates, serving or retired - to preside over Electoral Sub-Commissions.

Appeals to the Courts

Court of Appeal
Court of Cassation
Procuratore del Regno of the Provincial Capital.

4151

21091

Declassified E.O. 12356 Section 3.3/NND No. 784021

89

NOTES OF CONFERENCE ON LOCAL ELECTIONS

CHIEF COMMISSIONER'S ROOM--SATURDAY, 23 JUNE 1945

AT 11:15 HOURS

PRESENT: Chief Commissioner Rear Admiral Ellery W. Stone, USNR

Executive Commissioner Brig. M.S. Lush
CSO to Exec. Commissioner Lt. Col. R. C. Talbot
US Pol. Ad. Mr. MacBride
Br Pol. Ad. Mr. Halford

VP CA Section, Brig. G. R. Upjohn
CSO CA Section, Lt. Col. A. D. Beeham-Carter
Director, Local Govt. S/C Col. R. R. Cripps
Exec. Officer, Local Govt. S/C Major C.C.R. Williams

Chief Commissioner: I refer to the draft Decree printed in the Ministry of the Interior's "Blue Book" which has been sent down to me with a short memorandum on it by Local Government Sub Commission. As I understand it, this is only a technical study which does not bind the Government. The draft Decree, however, only fills out the policy already outlined to me by Sig. BONOMI and does nothing to meet the points I have raised in correspondence with him. Will the Executive Commissioner please outline the purpose of this meeting.

Exec. Commissioner: As I see it, we are here to decide what approach to make to the Italian Government on the subject of their voting procedure at local elections, how far we can impress the views of the Allies on them and what sanctions we can apply if they refuse to meet us.

Chief Commissioner: According to your last minute, it is suggested we should consult the Embassies on this question.

Exec. Commissioner: Yes. I am concerned as to how far we can go and I thought this might be a matter which the Embassies could more properly take up.

Mr. Halford : There is just this point. I don't think we have power under the Armistice terms to compel the Italian Government to

2110

Declassified E.O. 12356 Section 3.3/NND No. 765621

Chief Commissioner: I refer to the draft Decree printed in the Ministry of the Interior's "Blue Book" which has been sent down to me with a short memorandum on it by Local Government Sub Commission. As I understand it, this is only a technical study which does not bind the Government. The draft Decree, however, only fills out the policy already outlined to me by Sig. BONOMI and does nothing to meet the points I have raised in correspondence with him. Will the Executive Commissioner please outline the purpose of this meeting.

Exec. Commissioner: As I see it, we are here to decide what approach to make to the Italian Government on the subject of their voting procedure at local elections, how far we can impress the views of the Allies on them and what sanctions we can apply if they refuse to meet us.

Chief Commissioner: According to your last minute, it is suggested we should consult the Embassies on this question.

Exec. Commissioner: Yes. I am concerned as to how far we can go and I thought this might be a matter which the Embassies could more properly take up.

Mr. Halford : There is just this point. I don't think we have power under the Armistice terms to compel the Italian Government to alter their voting procedure; but there is the Moscow declaration and the Allies could make representations as to their views.

A150

Exec. Commissioner: And if they don't agree with our views, what action do we take? We have already told them that we won't have the present system in Military Government Territory: but we know it will take some months before elections can be held, by which time we shall probably have handed the territory back so that there is not much in this point. We could, of course, refuse to prepare the electoral lists.

Chief Commissioner: I don't feel we should take that attitude. I think we must go ahead with the preparation of the electoral lists no matter what we do about the elections themselves.

As to acting under the Embassies, I don't think that will be necessary, if this is the view of both the U.S. and British Governments. Were the two Governments in agreement, the proper channel to convey their views to the Italian Government is the Allied Commission. The question is, am I representing the views of both the Allied Governments in this matter? If I am,

Declassified E.O. 12356 Section 3.3/NND No.

89A

then I think I should act on their behalf as representing the views of the two Governments and not as the Allied Commission enforcing the Armistice terms. I know what position the U. S. Government have taken up: what is the British view?

Mr. Halford : The British Government is in general agreement with the U.S. Government on this matter, although they have not been so specific. You can say that the British Government is in accord with the views of the United States.

Chief Commissioner : I have a draft letter before me which I think will require alteration, as we now have a new Government. I shall state in it that I am representing the view of the Government of the United States, with which the British Government is in agreement.

The first paragraph should be shortened considerably: I don't think we should take any position on the question of proportional representation.

Exec. Commissioner : What we want is a new letter pointing fresh what are the main defects: in other words, we should let the new Government have a re-statement of our position.

Chief Commissioner : If there are any other defects than the three particularly mentioned in my letter of 19 April, we should state them: but we should not take points in detail unless they are truly undemocratic. We should forward to the new Prime Minister copies of my letter to Sig. BONOMI and his reply.

The question of national elections also arises. I think we have the right to ask the Italian Government what their position is with regard to this. That might be done by adding a paragraph to the new draft.

2 1 2

Declassified E.O. 12356 Section 3.3/NND No. 785021

Exec. Commissioner : What we want is a new letter pointing fresh that are the main defects: in other words, we should let the new Government have a re-statement of our position.

Chief Commissioner : If there are any other defects than the three particularly mentioned in my letter of 19 April, we should state these but we should not take points in detail unless they are truly undemocratic. We should forward to the new Prime Minister copies of my letter to Sig. BONOMI and his reply.

The question of national elections also arises. I think we have the right to ask the Italian Government what their position is with regard to this. That might be done by adding a paragraph to the new draft.

4149

Declassified E.O. 12356 Section 3.3/NND No. 785021

2114

Declassified E.O. 12356 Section 3.3/NND No. 785021

HEADQUARTERS ALLIED COMMISSION
APO 394
Office of the Executive Commissioner

Ref: AC/45/A/1a.

22 June 1945.

I particularly want to draw your attention to the letter from the Civil Affairs Section on the subject of "Preparation of Electoral Lists". The letter went out under reference AC/45/A/1a on 15 June 1945.

The Chief Commissioner feels very strongly indeed that this question of making full preparation for early elections is among our most important tasks. Will you give it your personal interest?

The Italian Government is doing well over delivery of material, and everything for Emilia, Liguria and Venezia should now have reached its destination. The material for Piemonte and part for Lombardia will have left by the end of the week.

Brigadier J.K.Dunlop, RC, Venezie Region.
Brigadier M. Carr, RC, Liguria Region.
Colonel R.P. Marshall, RC, Piemonte Region.
Colonel C. Poletti, RC, Lombardia Region.
Colonel A. Bowman, RC, Emilia Region.

Copy to: Ex. Com.

4148

4417

2115

Declassified E.O. 12356 Section 3.3/NND No. 785621

86

PREPARATION OF ELECTORAL LISTS

RELEVANT DATES

28	September	1944	EEL enacting that electoral lists be compiled and empowering Minister of Interior to prescribe procedure.
24	October	1944	Ministerial Decree enacting the procedure for compiling the lists. Work to commence in AMG Territory 10 days after its restoration.
20	January	1945	Ministerial Decree published in Gazette.
6	February	1945	Ministerial Decree formally implemented.
9	March	1945	Conference with A/President--agreed that compilation of lists in AMG Territory ought to take place before restoration.
13	March	1945	L.G. S/C wrote to Ministry pointing out that Decree could not operate till 10 days after restoration of Military Government Territory and suggesting amendment.
12	April	1945	Amending Decree made
17	May	1945	Amending Decree published in Gazette.
7	June	1945	Amending Decree implemented.

4127

2116

Declassified E.O. 12356 Section 3.3/NND No. 935021

HEADQUARTERS ALLIED COMMISSION
APO 394
LOCAL GOVERNMENT SUB COMMISSION

AC/45/A/1C

Memorandum

on the Ministry of the Interior's "Draft Bill" for the Reconstitution of Elective Local Authorities in Communes and Provinces

---

1. On Tuesday, 19 June, there became available to this S/C a copy of the "Blue Book" submitted herewith. It has been given a preliminary examination and a few more copies obtained. It is in course of translation.

2. The "Servizio Elettorale" is a sub-division of the Direction-General of Civil Administration in the Ministry. The "Blue Book" is a purely technical production by professional civil servants. It does not state or indicate policy. It merely sets forth a decree which could be made if certain policies were adopted. It is believed to be the work of M. S. VICCHIARELLI, the Director-General of Civil Administration, and of the Vice-Prefect Dr. STRANO, the Head of the Electoral Service.

3. The "Blue Book" contains:—

(a) an explanatory Introduction:
(b) the "Draft Bill" or Decree: and
(c) a group of alternative clauses.

The Draft Bill deals with:—

I.- Organs of Communal and Provincial local government.
II - Eligibility for local government office.
III - Election procedure for Communal Councils.
IV - " " " Provincial "
V - Criminal offences.
VI - Miscellaneous, transitional and enacting clauses.

4. Organs of Communal and Provincial Local Government. The "Draft Bill"

2-1-7

tion and a few more copies obtained. It is in course of translation.

2. The "Servizio Elettorale" is a sub-division of the Direction-General of Civil Administration in the Ministry. The "Blue Book" is a purely technical production by professional civil servants. It does not state or indicate policy. It merely sets forth a decree which could be made if certain policies were adopted. It is believed to be the work of M. [illegible], the Director-General of Civil Administration, and of the Vice-Prefect M. [illegible], the Head of the Electoral Service.

3. The "Blue Book" contains:—

(a) an explanatory Introduction;
(b) the "Draft Bill" or Decree; and
(c) a group of alternative clauses.

The Draft Bill deals with:—

I.- Organs of Communal and Provincial local government.
II - Eligibility for local government office.
III - Election procedure for Communal Councils.
IV - " " " Provincial "
V - Criminal offences.
VI - Miscellaneous, transitional and enacting clauses.

4. Organs of Communal and Provincial Local Government. The "Draft Bill" would revive the Communal and Provincial Councils of the Code of 1915 - the last before Fascism. It would also continue the respective Executive Committees (Giunta Comunale and Deputazione Provinciale) and Chief Citizens (Sindaco and President of the Provincial Administration) for which provision has been made in the Min. Memo. No. 39, save that these would be chosen by the Councils, instead of appointed by the Prefect. And the Councils would make decisions of policy or of major importance, a power which the Min. Memo. has (in the absence of such Councils) conferred on the Executive Committees.

5. The number of members of the Communal and Provincial Councils is specified and varies with population. The "Draft Bill" appreciably reduces the numbers of the Code of 1915 in order (says the Introduction) to make the Councils more compact and business-like and to allow for the huge increase in urban population in the last 30 years. It is doubtful if this is a good thing. They propose 60 Councillors for cities over half-a-million population. 41-46 England, this would be the number for a town of about 80,000 population: Councils of 120 or 140 strong for larger cities are quite usual. Large Councils are not infrequent in the USA, it is believed. They certainly give a closer tie between Councillor and electorate. However, this appears to be a matter in which AC should not interfere.

Declassified E.O. 12356 Section 3.3/NND No.

6. On the other hand, the Draft Bill would increase the membership of the Executive Committee. This is all to the good. The members of Giunta and Deputation act individually (as well as in a body) as assistants to the Sindaco or President and take charge of departments. The Sindaco and President needs all the help he can get, in these times. The largest would be a Giunta Comunale of 12 (with 6 substitutes) for cities of over half-a-million, which is not too large for a Committee.

7. Eligibility. The clauses of the 'Draft Bill' as to qualification and disqualification for office call for no comment. They seem quite reasonable.

8. Election of Communal Councils. This part reproduces substantially the text of 1915 with, however, considerable simplifications and 'streamlinings' --a literal translation of Sgr. MOSCA's word for it. But these amendments do not touch any point of principle; and they do not touch at all the questions raised in SD's letter of 19 April to Sgr. MOSCA (Fo. 58). It is improbable that the correspondence between the SD and the late PM is known to the authors of the "Blue Book".

9. Election of Provincial Councils. The procedure for this is the same in principle as that for Communes and the same comment applies.

10. The remainder of the 'Draft Bill' does not, it is thought, call for comment at this stage: although the examination of it, cursory as it has been, has brought to light further objectionable features. For instance, provincial and communal elections are to be held on the same day; but no provision appears to be made for keeping them distinct and for preventing e.g. provincial ballot-papers getting into the communal ballot-box and so going void. Another point is that to allow election petitions to be decided in the first instance by the very Councils which have just been constituted by that election is hardly a sound measure: such petitions should go to a judicial authority.

11. However, it will perhaps be felt desirable to keep to broad principles and to speak to the Italian Government in general terms at the present moment. Moreover, some of the criticisms which have occurred to the Sub-Commission may be susceptible to a reasonable explanation, if [redacted] the Italian Government will discuss the matter.

12. The alternative clauses provide for proportional representation in case it should be decided to have that system. The clauses provide for a list system with proportional representation on the quotient basis, as in Switzerland: and they have been worked out from:--

(a) the ACERBO bill presented to the Chamber of Deputies in 1920;

Declassified E.O. 12356 Section 3.3/NND No. 2118

in principle be that for committee and the same counter applies.

10. The remainder of the "Draft Bill" does not, it is thought, call for comment at this stage: although the examination of it, cursory as it has been, has brought to light further objectionable features. For instance, provincial and communal elections are to be held on the same day; but no provision appears to be made for keeping them distinct and for preventing e.g. provincial ballot-papers getting into the communal ballot-box and so going void. Another point is that to allow election petitions to be decided in the first instance by the very Councils which have just been constituted by that election is hardly a sound measure: such petitions should go to a judicial authority.

11. However, it will perhaps be felt desirable to keep to broad principles and to speak to the Italian Government in general terms at the present moment. Moreover, some of the criticisms which have occurred to the Sub-Commission may be susceptible to a reasonable explanation, if only the Italian Government will discuss the matter.

12. The alternative clauses provide for proportional representation in case it should be decided to have that system. The clauses provide for a list system with proportional representation on the quotient basis, as in Switzerland: and they have been worked out from:—

(a) the NITTI bill presented to the Chamber of Deputies in 1920:
(b) the counter proposals of the MATTEOTTI bill presented to the same session; and
(c) the bill produced by the Committee of the Chamber to which the NITTI and the MATTEOTTI bills were referred. This bill had reached the Senate when the session terminated; and nothing was heard of it.

No comment is made on these clauses. The question of proportional representation does not seem directly relevant to the questions of freedom and secrecy of voting now before the CC. Moreover, these clauses would require much more thorough study and consultation than there has been opportunity to give them in two days.

13. Apart from these alternative clauses the "Draft Bill" is the [illegible] accurate translation into legislative language of the proposals outlined in Sgr. BONOMI's letter of 27 February (fn. 30) and further clarified at the conference noted at fn. 32.

4146

2119

Declassified E.O. 12356 Section 3.3/NND No. [illegible]

2120

Declassified E.O. 12356 Section 3.3/NND No.

85B

14. As has been said, this is a technical study for the use of the political directors of Italy's government. It has not committed the late Government to anything—a fortiori the present one. While there can be no denying that this is the formal situation, yet the publication of the "Blue Book" is a step forward and does in fact import a certain hardening of the position. Its publication could therefore (it is submitted) properly be made an additional basis for further representations to the ANMM Government.

15. It may be useful to add a note as to women serving on the Councils. The right to vote was granted on 1 February last to women over 21. The "Draft Bill" follows this up by making women eligible for the office of Communal or Provincial Councillor and for membership of the Giunta Comunale and Deputazione Provinciale. It excludes them, on the other hand, from the offices of Sindaco and of President of the Provincial Administration and from being elective members of the Giunta Provinciale Amministrativa—an important organ of the Prefecture with extensive powers of control over and approval of all major acts of the Communes and consisting of 6 official members and 4 elective ones to be chosen by the Provincial Council. It is difficult to see any reason in these days for a timid half-measure of this kind.

R. R. OWENS
Colonel
Director
Local Government Sub Commission

21 June 194.

CCRO/pcc

R. R. OWENS
Colonel
Director
Local Government Sub Commission

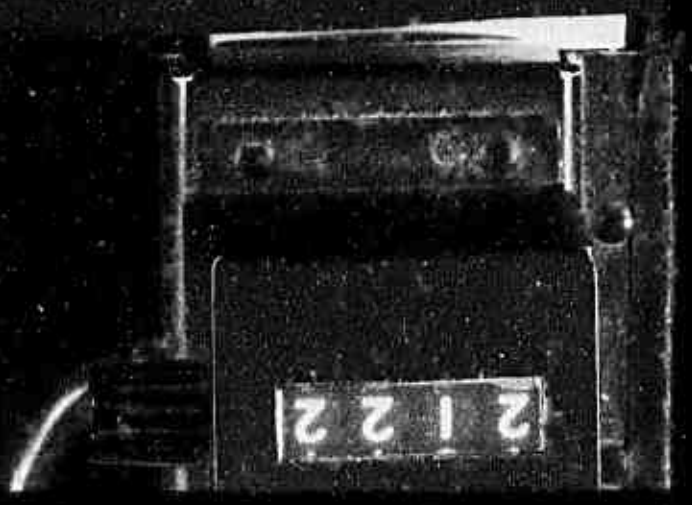
21 June 1946.

OWS:/gec

5144

2121

Declassified E.O. 12356 Section 3.3/NND No. 785021


2122