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WELFARE FUNCTIONS OF PUBLIC HEALTH
FEB., MAR. 1944

ACC/14072/PS

ACC/14072/PS

Before Functions of Public Health

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Welfare Functions of Public Health

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CONTAINS PAGE

FROM FEB 44

TO MAR 44

CATALOGUE-

File Date Ref To Whom	Subject
1A 21 Feb 44 1007104 - Public Safety	Welfare Functions of PH Ship Crews
JA	" " " (Draft Memo)

HEADQUARTERS
ALLIED CONTROL COMMISSION
Public Safety Sub-Commission

Folio 2A for action/information:

- C.P.S. pyll
- D.C.P.S. pyll
- Police pyll
- Prisons H.Y. 12
- Fire & C.D. pyll
- Regn. & Licensing pyll
- Adm. Officer pyll

Remarks: AA 7/4
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Public Safety Sub Com
20 MAR 1944
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HEADQUARTERS
ALLIED CONTROL COMMISSION
E.C. & H.C. Section
APO 394

Ref/361/10/CA.

19
19 March 1944.

SUBJECT: British and American Red Cross.

TO : All Regional Commissioners & S.C.A.Os. 5 and 8 Areas.

1. For the guidance and direction of all officers of the Allied Control Commission, this directive sets forth the relationship between ACC and the American and British Red Cross Societies.
2. The assistance of the American and British Red Cross Societies is on a voluntary basis. Both groups are distributing clothing through indigenous welfare agencies, with the aid of the Italian Red Cross. The Red Cross Societies have accepted the responsibility of supervising distribution and performing such welfare activities among the needy populace as ACC may direct. Red Cross participation is of a temporary nature, since it is desired to have local agencies ready to assume the responsibility of caring for themselves in a very short time.
3. Red Cross personnel, assigned to assist ACC in the discharge of their responsibilities are not to be placed in charge of any set program. Red Cross personnel are under the direction of the Allied officers to whom they are assigned and will take orders within the framework of Red Cross policy, reporting regularly to the officer responsible for their work as to the progress or completion of the assignment.
4. One member of the Red Cross staff in each Region will be designated by the Red Cross Director as Regional Supervisor. Through him submissions of reports to Red Cross office will be made. It is understood that the contents of such reports will have been discussed with ACC officers before the Supervisor submits them to Red Cross Headquarters. The Supervisor will also have the responsibility for clearing with ACC officers the details of service in his Region. A member of the Red Cross staff attached to the Italian Refugee Branch, or to the Displaced Persons Sub-Commission, will be designated by the Red Cross Director to undertake similar duties to those of the Regional Supervisors.
5. Red Cross workers will participate in the following :
 - (a) Joint preliminary planning, for present and future relief operations, in cooperation with ACC.
 - (b) Surveys of relief needs in cooperation with Divisions of ACC

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4. One member of the Red Cross staff in each Region will be designated by the Red Cross Director as Regional Supervisor. Through his submissions of reports to Red Cross offices will be made. It is understood that the contents of such reports will have been discussed with ACC officers before the Supervisor submits them to Red Cross Headquarters. The Supervisor will also have the responsibility for clearing with ACC officers the details of service in his Region. A member of the Red Cross staff attached to the Italian Refugee Branch, or to the Displaced Persons Sub-Commission, will be designated by the Red Cross Director to undertake similar duties to those of the Regional Supervisors.

5. Red Cross workers will participate in the following:

- (a) Joint preliminary planning, for present and future relief operations, in cooperation with ACC.
- (b) Surveys of relief needs in cooperation with divisions of ACC (particularly the Sub-Commissions of Public Health and Welfare and Displaced Persons, and the Italian Refugee Branch of R.C. & M.C. Section).
- (c) Assisting and advising with ACC on specialized relief projects, particularly with women and children and civilian hospital services, in cooperation with the other activities of ACC.
- (d) Supplying advisory services to ACC on matters pertaining to relief and Red Cross activities which may be of value to the overall administration of the territory under occupation.
- (e) Liaison with the Italian Red Cross and/or other indigenous local agencies in the planning for use of their personnel, facilities, and supplies in present and future operations.

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6. For the Red Cross to exercise properly these functions, ACC accepts the responsibility for :

- (a) Billeting and messing AHC and HHC War Relief Staff on assignment.
- (b) Transportation and travel orders of Red Cross Staff, if necessary.
- (c) Office space, clerical aid and other assistance as necessary for the proper prosecution of their duties to the extent it is possible for ACC to provide.

Norman S. Fiske

NORMAN S. FISKE
Colonel, Cavalry,
Deputy Executive
Commissioner.

DISTRIBUTION:

Distribution "A" (less Group 3)
British and American War Relief Board.

HEADQUARTERS
ALLIED CONTROL COMMISSION
Public Safety Sub-Commission

Folio 1A for action/~~information~~

C.P.S.

D.C.P.S.

Police

Prisons

Fire & C.D.

Regn. & Licensing

Adm. Officer

Remarks:

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RRAR HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394
Public Health Sub-Commission

ACC/3082/1B

21 February 1944

SUBJECT: - Welfare Functions of the Sub-Commission
of Public Health.

TO: - Administrative Directorates,
Food Sub-Commission,
Labor Sub-Commission,
Displaced Persons Sub-Commission,
Refugees Sub-Commission,
Interior Sub-Commission,
Public Safety Sub-Commission,
Legal Sub-Commission.

*8/1/44
1st. Welfare
Functions*

1. This sub-Commission proposes to issue a memorandum outlining the welfare functions for which it is responsible. The memorandum when complete, will be for the use of all other sub-commissions and for Regional Public Health and Welfare Officers and A.A.'s generally. The purpose of the memorandum is to clarify the lines of communication and responsibility and also to assist Regional Public Health and Welfare Officers in obtaining uniformity of action between Regions.

2. As a number of other sub-commissions cover activities closely allied with welfare, it is desired to include in the memorandum a description of those related functions and the Italian agencies performing them. It will be of assistance if the interested sub-commissions will themselves prepare these statements for inclusion in the memorandum.

3. There is enclosed a skeleton draft of the proposed memorandum. Such comments as may be included concerning your sub-commission are not considered ~~XXXXX~~ to be either final or official. They are based on former understandings or preliminary discussions and are used only to indicate the type of information desired from your sub-commission. A complete description of your sub-commission is not necessary. What is needed is a statement of those matters which are allied to welfare activities and a description of the existing Italian agencies performing them.

4. We would appreciate a draft of the material to be inserted concerning your sub-commission, at your earliest convenience.

G. C. Parkinson
G. C. PARKINSON, Brigadier
Director, Public Health Sub-Commission.

PH/3082/ja

1 Inclosure
Copy of Draft on Agencies Responsible for Welfare & Related Functions.

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HEADQUARTERS
ALLIED CONTROL COMMISSION
AFU 39h
Public Health Sub-Commission

MEMORANDUM

SUBJECT: Agencies Responsible for Welfare & Related Functions.

TO :

1. PUBLIC RELIEF:

(Generally - "Grant assistance given purely on the basis of need and not on the basis of prior contributions paid by the recipient or his employer to a fund for his benefit".)

A. - Food Sub-Commission:

(a) The obtaining and rationing of food for all the population is (with the assistance of certain other Sub-Commissions) under the jurisdiction of the Food Sub-Commission. This Sub-Commission - (requester of the Food Sub-Commission a brief description of the responsibility of the Sub-Commission concerning "food for all civilians", the description particularly designed to indicate to regional welfare and public health officers from what source they can obtain information on types and amounts of food to be available, prices, etc. and to whom they can give information if they find that in a given situation food is not reaching recipients of relief).

(b) The Food Sub-Commission also obtains limited amounts, such as cheese, milk, canned goods, etc., which are available to certain sections of the population - refugees camps, hospitals, institutions for the aged, children, etc. Regional Public Health and Welfare Officers will be informed of the stocks on hand by the Public Health Sub-Commission. Regional Public Health and Welfare Officers should at all times make known to Public Health Sub-Commission, its needs and the evidence supporting these needs so that requests can be made by Public Health Sub-Commission to draw on the stocks of special foods and also in order that the Public Health Sub-Commission can give the Food Sub-Commission information on which to estimate future requirements.

B. - Public Health Sub-Commission:

(a) The Public Health Sub-Commission through its welfare sub-section works with these Italian agencies whose functions involve the assistance to civilians already established in a community (see para. 1(c) on displaced persons sub-commission and para. 1(d) on refugee sub-commission) who have no other means of support. For that portion of the population who are unable to obtain food because of lack of income even though food is available in the community, welfare sub-sections, where practicable, give in cash. This operation and the Italian agencies involved are in AFU/AFU primarily a responsibility of Public Health Sub-Commission. The larger Italian agencies involved in this work and to which the Public Health Sub-Commission responsibility extends are:

1. the Comitato di Assistenza.
- A relief agency, operating in every comune. It is headed by the sindaco, but receives its funds from the National Govern-

(a) The obtaining and rationing of food for all the population is (with the assistance of certain other sub-commissions) under the jurisdiction of the Food Sub-Commission. This sub-commission - (request in view of the Food Sub-Commission a brief description of the responsibilities of the sub-commission designed to indicate to regional welfare and public health officers from what source they can obtain information on types and amounts of food to be available, prices, etc. and to whom they can give information if they find that in a given situation food is not reaching recipients of relief).

(b) The Food Sub-Commission also obtains limited amounts, such as cheese, milk, canned goods, etc., which are available to certain sections of the population - refugees camps, hospitals, institutions for the aged, children, etc. Regional public health and welfare officers will be informed of the stocks on hand by the public health sub-commission. Regional public health and welfare officers should at all times make known to public health sub-commission its needs and the evidence supporting those needs so that requests can be made by public health sub-commission to draw on the stocks of special foods set aside in order that the public health sub-commission can give the food sub-commission information on which to estimate future requirements.

B. - Public Health Sub-Commission:

(a) The Public Health Sub-Commission through its welfare sub-commission works with these Italian agencies whose functions involve the assistance to civilians already established in a country (San Fara, I.C.) or displaced persons sub-commission and care, I.D. on refugees sub-commission) who have no other means of support. For that portion of the population who are unable to obtain food because of lack of income even though food is available in the community, assistance is, where practicable, given in cash. This operation and the Italian agencies involved are in the sub-commission's responsibility of public health sub-commission. The larger Italian agencies involved in this work and to which the public health sub-commission responsibility extends are:

1. Ente Comunale di Assistenza.

A relief agency, operating in every comune. It is headed by the sindaco, but receives its funds from the National Government. The following are examples of the forms of aid usually extended by it:

- orders on vendors for food, or the operation of public kitchens.
- aid in cash, either continuously, or subject to verification each time aid is desired.
- aid to refugees from other parts of Italy, or from Italian countries.

Aid is extended to persons established in comune by the Italian refugee branch of the I.C. and S.F. sections.

Aid to transients and the homeless.

Aid to persons who received money from relatives in foreign countries.

Advances to persons who are not to receive indemnification for destruction of personal property by enemy action.

2. Reorganized Welfare Sub-Commission: since the operations of family welfare and child welfare activities in the comune, to establish standards of care, to inspect and make recommendations, and to

Draft Memorandum - Approved - Responsible for Welfare and Related Functions (Cont'd)

supervise the use of funds allotted to the census for these purposes. The Provincial Welfare Department is responsible to the Prefect.

- 3. Soccorso Militare.
A central agency, which certifies for payment persons in need who are entirely dependent upon men now serving in the Italian Army, exclusive of officers. Payment is usually made through the Post Office. It is under a fund come from the Italian Minister of the Interior. This agency is not operating in Sicily.
- 4. Distretto Militare.
Operates with funds from, and under the Italian Ministry of War, makes payments to the families of officers, "sotto-officials" and prisoners of war. These payments are charges against the pay of the individual and are not paid on a "points" basis. The activity of the Distretto Militare is in the nature of an allotment and not relief based on need.
- 5. Opera Nazionale di Assistenza ed Invalidi di Guerra.
A national organization for incapacitated war veterans. It specializes in local care and orthopedic appliances. It is available, efforts are made to find employment for persons of limited employ ability, and small sums of money may be given. The National Italian Government supplied funds. Supervision is exercised through a national headquarters. Applications usually handled by unpaid workers in the country.
- 6. Associazione Nazionale delle Famiglie dei Caduti in Guerra.
A national organization serving chiefly the families of those killed in war. Aid is given families in the obtaining of pensions, and small cash contributions may be given. The Italian National Government normally supplies the funds.
- 7. Opera Nazionale per gli Orfani di Guerra.
A national association, providing scholarships and funds for the education of war orphans. It also renders social services arranging placement and sometimes contributing to the support of orphans in institutions. Funds are normally supplied by the National Italian Government.

(Request that Regional Public Health and Welfare officers add any already available information regarding these agencies as to amount of benefits in the particular region and as to whether these agencies or any other major agencies, not listed, are functioning in the region.)

8. Displaced Persons Sub-Commission.
Request letters by Displaced Persons Sub-Commission of a description of the classes of people and methods of handling, including such housing, feeding, clothing, etc. as is performed by the Displaced Persons Sub-Commission and the Italian Agencies involved. Also statement of the point at which the Public Health Sub-Commission is expected to operate for these people, which as is understood it, has in the past been that displaced persons living on family establishments.

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- 5. Opera Nazionale 2 a Utilitate ed Invalidi di Guerra.
A national organization for incapacitated war veterans. One specialized in local care and orthopedic appliances are made available, efforts are made to find employment for persons of limited employ ability, and small sums of money may be given. The National Italian Government supplied funds. Supervision is exercised through a national headquarters. Applications usually handled by unpaid workers in the provinces.
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(Request that Regional Public Health and Welfare Officers add any already available information regarding these agencies as to amount of benefits in the particular region and as to whether these agencies or any other major agencies, not listed, are functioning in the region.)

C. Displaced Persons Sub-Commission.
Request insert by Displaced Persons Sub-Commission of a description of the classes of people and methods of handling, including such housing, feeding, clothing, etc. as is performed by the Displaced Persons Sub-Commission and the Italian Agencies involved. Also statement of the point at which the Public Health Sub-Commission is expected to enter for these people, which as we understand it, has in the past been that displaced persons living or finally established in Germany (not in camps or congested shelters) are at that point assisted through S.P.C., which in turn is in ACC/ADP a responsibility of Public Health Sub-Commission.

D. Refugee Branch of S.C. and S.O. Section.
Request insert by Refugee Branch of S.C. and S.O. Section of a description of the classes of people and methods of handling, including such housing, feeding, clothing etc. as is performed by the Refugee Branch and the Italian Agencies involved. Also include statement of the point at which the Public Health Sub-Commission is expected to provide for these people, which as we understand it, has in the past been that Italian refugees living or finally established in the camps (not in camps or congested shelters) are at that point assisted through the S.C., which in turn is in S.C.C./S.O. responsibility of Public Health Sub-Commission.

Draft Memorandum - Accounting Responsibility for Welfare and Health Functions (Cont'd)

2. Accountability in the Field of Insurance, CATS, Compensation, etc.
Accountability
 The labor sub-committee works with these areas agencies where benefits or assistance arising out of prior contributions by the employee, employer or others the benefits are to the extent of a wage substitute, generally, these agencies are under the jurisdiction of the Indian Ministry of Labor, Industry and Commerce. The larger welfare agencies involved in this work are:

1. Institute National de la Previdencia Social.
 This institute administers some social insurance, supported by contributions from workers or employers.
 Provision for invalidity and old age.
 Form of tuberculosis pension, including medical and institutional care, as well as limited assistance to the families of these persons.
 Unemployment insurance.
 Loans to those occupying a high marriage.
 Such supplement to wages, based upon size of family.

2. Institute National de Seguros Sociales contra el Infortunio.
 This institute provides insurance for employees injured in industrial accidents and occupational diseases. It is supported by employer contributions. It does not provide for medical care.
 Such indemnity and medical, surgical and hospital care to injured or disabled.
 Such benefit to the family of a deceased to cover immediate funeral expenses.
 A pension to the family of a deceased.
 Pension in the totally disabled.
 Provision for and additional contribution for systems of covered workers.

3. Instituto Nacional de Previsión Social.
 This agency, supported by contributions of the employer and the insured, provides:
 Family compensation during sickness.
 Medical and surgical care to the insured.
 Medical care to other members of the insured's family.
 Aid to cover dental operations, and general expenses.
 Grants to medical staff.

Inquire whether the committee develop this list into a classification of functions or specific areas of benefits, whether they be also in all provisions of medical benefit of employees with ability to services and these four agencies to individual cases. The request by informant agencies outlined in this list be filled with appropriate detail.

4. Accountability in the Field of Insurance, CATS, Compensation, etc.
Accountability
 The Public Health Administration through the welfare sub-committee covers contributions for the aged, the disabled and for children (except medical care) through the Public Health Administration and the Public Health Administration. The Public Health Administration and the Public Health Administration are to be established on the fact that they are established on a basis of a body, so that at listing them by name or function in context.

leave to those contemplating marriage.
 Cash supplement to wages, based upon size of family.
 2. Maternity leave to pay accommodations during all important.
 This Institute provides assistance for employees injured in industrial
 accidents and occupational diseases. It is provided by employer con-
 tribution. It also provides benefits provided and
 cash indemnity and medical, surgical and hospital care to injured or
 ill-treated.
 Cash grant to the family of a deceased to cover immediate funeral
 expenses.
 A pension to the family of a deceased.
 Indemnity to the family disabled.
 Financial and educational opportunities for orphans of covered
 workers.

3. Istituto Nazionale per lo studio delle malattie di lavoro, etc.
 This study, supported by contributions of the employer and the
 employee, provides
 daily compensation during sickness.
 Medical and surgical care to the injured.
 Medical care to other members of the injured family.
 Aid to cover special visitation, and special expenses.
 Grants to public health.

(request other sub-commission (early list with as to identification of
 Division of agencies, amount of benefits, whether law exists in all pro-
 vince and whether methods of diseases, whether all the agencies and
 their labor agencies or individual cases. Also request any important agree-
 ment entered in this field with appropriate descriptions.)
 3. INSTITUTIONS IN THE AREA OF SOCIAL SECURITY AND WELFARE
 A. Public Health Sub-Commission
 The Public Health Sub-Commission through its various sub-commissions covers
 institutions for the aged, the disabled and for children (except those
 related to child) when there are institutions such as those in schools or in
 care by public funds. Due to the complexity and number of institutions
 of this character and in the fact that few of them are established on a
 national basis, we attempt at listing them by size or function in confor-
 mance to the following:
 Request National Public Health and Welfare Affairs Commission of Agencies
 as to whether a listing of these institutions should be attempted and if it
 is desired, the be listed, such pertinent information as is available in
 the region or desired from other regions.

5. Public Safety Sub-Commission.
 Occupational and Social Institutions for children are under the jurisdiction
 of Public Safety Sub-Commission.
 (request Public Safety Sub-Commission insert description of the functions
 on this subject.)
 4. PRIVATE ORGANIZATIONS
 A. Italian Red Cross
 (request insert of functions performed and services available to the
 civilian population by the Italian Red Cross.)

B. Associazione San Francesco di Sales.
 Public Health Sub-Commission is requesting an official statement from In-
 ternational Red Cross, Italian Red Cross and the Associazione San Francesco

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Draft Memorandum - Agencies Responsible for Welfare and Related Functions. (Cont'd)

of Italy as to the functions these organizations perform they are able to fulfill. These statements when obtained will be included in this report.

5. WELFARE AND RELATED FUNCTIONS.

A. PUBLIC SAFETY SUB-COMMISSION.

Requests as to the whereabouts, safety and condition of civilians in Italy are handled by the Public Safety Sub-Commission through the Carabinieri. Such requests should be referred to Public Safety offices.

(Request Public Safety Sub-Commission comment on this statement.)

B. FOR AND INTERESTS OF ITALIAN SOLDIERS ON ACTIVE DUTY IN ALLIED OCCUPIED TERRITORY.

(Public Health Sub-Commission has requested information from the Administrative Directorate on the agencies responsible for clearance of information on the above questions).

6. CHILD WELFARE.

A. PUBLIC HEALTH SUB-COMMISSION.

The majority of the children's and youth organizations in Italy had strong political objectives and are not now operating. The necessity for the establishment of some governmental agency to deal with welfare problems peculiar to children has been recognized in the establishment by Allied action of child welfare sections in the provincial welfare departments in Italy. The pre-occupation Italian children's organizations now in existence are:

Opera Nazionale per la Infanzia and Infanzia.
Operace a general program of maternal and child health services which varies considerably in its emphasis between provinces. The following may be provided.

Consultation services to provincial authors.
Mobile to frequent number of surgical centers, either in control locations or by means of orders for use.

Temporary care in government institutions.
For children, admission to pediatric clinics, provision of extra funds and milk, operation of day nurseries and nursery schools.

Supervision is through a national headquarters, many supplied by the national government.

(Request information from Regional Public Health and Welfare Offices and to any other agency-wide organization in this field.)

6. CHILD WELFARE
A. PUBLIC HEALTH SUB-COMMISSION

The majority of the children's and youth organizations in Italy had strong political objectives and are not now operating. The necessity for the establishment of some governmental agency to deal with welfare problems peculiar to children has been recognized in the establishment of a special office of child welfare sections in the provincial welfare departments in Sicily. The pre-occupation Italian children's organizations now in existence are:

Operates a general program of maternal and child health service which varies considerably in its emphasis between provinces. The following may be provided:

- Sanitation services to pregnant mothers.
 - Health to pregnant women or nursing mothers, either in central locations or by means of orders for food.
 - Temporary care in maternity institutions.
 - For children, admission to public day care, revision of extra foods and milk, operation of day nurseries and nursery schools.
- Supervision is through a national headquarters, many supplied by the national government.

(Request information from Regional Public Health and Welfare Offices as to any other region-wide organization in this field.)

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