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OUTLINE
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OUTLINE PLAN OF ECONOMIC OPERATION IN NW ITALY
DEC. 1944

1958

785016

TOP SECRET

HEADQUARTERS ALLIED COMMISSION
AFG 394
ECONOMIC SECTION

21 December 1944

1.00/DB

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TO : Distribution list below

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Chief Commissioner

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41-42

43-44

45-49

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Pub Safety S/C	(4)	99-100
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DC of 3 Economic Section	(5)	113-117
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Public Supply Etc()

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ECONOMIC SECTION

7 November 1924

THE UNIVERSITY OF CHICAGO

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Acting Deputy Chief of Staff
Economic Section

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10. *Journal of the American Medical Association*, 277, 1996, 1000-1001.

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ANSWER: A

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Regional Commissioners

Scientific Notation

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EQUILIBRIUM CONCENTRATION

Linguistic Annotation

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Solving the Problem

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TOP SECRET
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ECONOMIC SECTION

OUTLINE OF ECONOMIC REFORMATION

IN

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1963

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OUTLINE PLAN OF ECONOMIC OPERATIONS IN NORTHWEST ITALY

GENERAL

1. Definition of Area Governed.

For the purposes of this plan the district "Italy in the North" is defined as two four regions of Liguria, Piemonte, Lombardia, and Valle d'Aosta. This area has a total population of roughly 11,700,000. The land area is less than one third of the largest region in Italy, Sicily, and the total north with a population of almost a million. However, more than 25% of the major Italian corporations were headquartered, with a population of a million and a quarter, and the largest city and industrial center of Italy, whose population exceeds two and a quarter million.

2. Plan of Operations.

This outline is divided into two principal parts. The first part deals with general aspects of organization and function, the second part discusses the plan of the national sub-commission in the economic sector with respect to Northwest Italy. It is impossible for the plan of certain sub-commissions to be detailed and hence, for example, the financial position of the population is discussed by the Joint Economic Commission in considerable detail, while it is difficult for the Public Works and Health Sub-Commission to state even a priority of operations until preliminary surveys can be made of the state of public utilities in the area.

PART I - ORGANIZATION

Experienced teams of all levels have been or will soon be assigned by each sub-commission to carry out operations in Northwest Italy upon the liberation of part or all of this area. These efforts, which will be working in various areas, will be directed to help in those four basic phases of the national economic crisis. They will eventually set up and use the structure of the national economic crisis in regional and provincial levels. Each office will handle a certain number of regional and provincial offices. For example, of course, a regional office will be working in his own name, and the sub-commission will be working in the work in cooperation with officials of other sub-commissions. These efforts will be closely related.

In general, these efforts will have the following duties in their respective fields:

- a) Advisory Region: the Provincial Commission, and the in
- Classification and the Commission of the Government

Page 1 - Confidential

3. Operational needs of officers have been or will soon be assigned by each sub-commander in an advisory capacity to the various units. The liberation of part of all of this area. These officers, who will be working in forward areas, will be alerted to move on their own to the various units. They will eventually set up and organize the various units. Officers in regional and provincial headquarters. Each officer will handle the local area. Officers in regional and provincial headquarters. Each officer will handle the local area. Officers in regional and provincial headquarters. Each officer will handle the local area.

4. In general, these officers will have the following duties in each respective field:

- a) Liaison between and provincial Commanders, and also with the military and intelligence agencies.
- b) Aid in the organization and coordination of military government agencies at all levels, and in maintaining the military government and between military agencies and the Allied Armed Forces.
- c) Determine or aid in determining supply requirements and other economic needs and facilities administration of available supplies.
- d) Work with the Security Force in regard to the police force of 57,000 Italian officers in the position having to do with economic.
- e) Assist in determining needs and shortages of requisitioned materials, and circulation means for requisitioned materials. (This information is required to the AC headquarters for action through the Local Response Force military).

TOP SECRET

The table of components in paragraph 6 is based, provides for 160 grams of flour per person per day. This ration will provide 200 grams of bread per person per day. It is noted that more and more people are found in situations similar to that of the basic ration, in places where a total of 300 grams per day are available.

State, via P.R.

(i) Use daily flour ration to over ration each holder.

(ii) Third day flour ration for persons in cities over 50,000 population.

(iii) One-third of a ration's ration supply to be held in reserve in case supply is cut off by inflation.

b) Minimum ration supply (one-third of ration) to persons in cities over 50,000 for the first two months.

c) Minimum ration supply (one-third of ration) to distressed areas, including, but not limited to, areas of persons in cities over 50,000 for the first two months.

d) Same for the first two months.

e) Same for the first two months, refugees, and other persons in cities over 50,000 for the first two months.

f) Minimum ration supply (one-third of ration) to persons in cities over 50,000 for the first two months.

g) Ration for special cases will be the same as ration holder in emergency situation territory. For example, heavy workers, under the ration ration, would be entitled to 100% more than the basic ration.

- a) All funds requested for the first 10 days were anticipated to be in AC Forward warehouses by 30 November 1964.
- b) The second month's supply of dried vegetables, meat and vegetables, eggs and soup are scheduled to be in Forward warehouses by 30 November 1964. The second month's supply of flour is to be in Forward warehouses by 1 December 1964.
- c) It is expected that claimed shipments of oil, sugar, fats, soap and grain will have arrived to meet to a minimum the necessary demands on import shipping.
- d) The following program has been adopted to meet to a minimum the necessary demands on import shipping:
 - a) These items will be stocked: sugar, wheat, rice, corn, olive oil, and energy-rich products (beans, lentils, etc.) for a period of three, four to five months.
 - b) All supplies of rationed commodities are to be stocked, especially for fuel, electricity and transportation.
 - c) Food grain is to be stocked at the first opportunity.
 - d) Stockpiles will be set up as soon as possible in Geneva.
 - e) Adequate funds will be set up to the provincial committee.
- e) Other planned arrangements:
 - a) The relief fund which is paid by the Army to civilian laborers working for the ALP will be reduced from 40 stocks only on the authority of the 2000 Sub-Commission and set the corresponding rate of one stock per day as recommended in the ALP and ALP and ALP of a February 1964.
 - b) The program will be that agreed on in December 1964, 5760, submitted by AC Headquarters and the Nationalist Government Agent; that is, (a) to pay various stock, support on all supplies, (b) mainly on stocks on supplies and distribution.

TDBEC

AGRICULTURE

1b. General.

The duty of agricultural officers is that of recommending and supporting the Italian agricultural administration, and not one of "directing" their duty is now to replace the functions of Italian agricultural agencies or to carry on actual agricultural work.

1a. From regional agricultural officers will receive and provide information with the following agricultural information: the use of the provinces as staff. Most of these materials have already been prepared and made available to regional agricultural officers. Where the information is abundant or surveys to be made within the area, the officers will be made under the direction of regional agricultural officers.

Unit 1 Italian Agricultural (3-4). Key officials in provincial offices.

Unit 2 Information concerning Italian agricultural agency organization and functions.

Unit 3 "Regulation of Italian Agricultural Area", a green booklet with distribution 1946.

Unit 4 General Order 26, covering the mapping of wheat and barley, which the book will be issued in future areas.

Unit 5 Statistical data, including area, yield, date of sowing, power and seed requirements.

Unit 6 General crop and livestock data.

Unit 7. Farm machinery inventory and estimates of 1945 fuel requirements.

Unit 8. Statistics of regional centers agricultural yields (other than fuel) for 1945.

Unit 9. Olive oil and other products applicable to the area.

Unit 10. List of areas to be awarded and orders of which to be awarded.

Unit 11. Technical information on qualifications in agriculture, in those divisions of Italian Agriculture.

Unit 12. 1944-45 Production Program, with recommended lines of action

Unit 6. General Order 24, covering the assessing of wheat and barley, which has been the only one issued in German areas.

Unit 7. Foodstuff lists, covering area month, date of issue, crop and food requirements.

Unit 8. General crop and livestock data.

Unit 9. General military and administrative data by town communities.

Unit 10. Details of requisitioned horses, agricultural tractors (rather than fuel) for 1945.

Unit 11. Lists of all areas and other data applicable to the area.

Unit 12. Lists of areas to be removed and areas to which to be assigned.

Unit 13. General information on requisitioning in Appendix B, 7, 27, 28, 29, 30, 31, 32, 33, 34, 35, 36, 37, 38, 39, 40, 41, 42, 43, 44, 45, 46, 47, 48, 49, 50, 51, 52, 53, 54, 55, 56, 57, 58, 59, 60, 61, 62, 63, 64, 65, 66, 67, 68, 69, 70, 71, 72, 73, 74, 75, 76, 77, 78, 79, 80, 81, 82, 83, 84, 85, 86, 87, 88, 89, 90, 91, 92, 93, 94, 95, 96, 97, 98, 99, 100.

Unit 14. 1944-45 Production Program, with recommended lines of action for the next year.

12. The following specific units are selected from agricultural units will be provided by agricultural officials:

- a) Allocation of resources for housing and for agricultural supplies.
- b) Allocation of labor and transportation equipment for important agricultural agencies and groups.
- c) Allocation of all military and military stocks for re-allocation by Headquarters, AG.

- 5 -

- d) In consultation with officers of Industry Sub-Commission, seeing to the blocking of factories which produce machinery and critical agricultural supplies.
 - e) Assisting in determinations as to movement of agricultural supplies.
 - f) In conjunction with Public Works and Utilities officers, determining conditions and irrigation projects to be repaired immediately.
 - g) aiding in completing the unloading of commodities.
 - h) In conjunction with the Prefects and Intessori Agrari, organizing Provincial and communal agricultural committees as soon as possible.
13. Fishing. Agricultural officers will:
- a) Put the Captain of the Porte in touch with the Provincial Commissioner. (The port captain, who has always had jurisdiction over fishing, knows the captains and their equipment. There is a Captain of the Port or a delegation of S. Luggia at every fishing village.)
 - b) Apply the procedure in Fisheries outlined on pages 20 to 30 in "Recruitment of Italian Agrarian Int.".
 - c) Get answers, through the Provincial Commissioners to the questions on the following forms:

- (1) Questionnaire per Pescatori (Form A) ACP/511.
- (2) Questionnaire per gli Stabilimenti Conseriatori (Form B) ACP/512.
- (3) Questionnaire per i Cantieri a per la Ditta Costruttrice di Attuari per i Pesci (Form C) ACP/512.
- d) Make recommendations for needs based on answers to these questions.

14. Forestry. Agricultural officers will:

- a) Obtain a list of all members of Royal Forest Corps on duty and submit it to AC headquarters with recommendations for any changes.
- b) Assign acting head for Royal Forest Corps Groups (Provincial and Legion Commands).

(ii) Take steps necessary to insure immediate production of fuelwood and charcoal.

(iii) Submit to Provincial Agricultural Officer their recommendations for greater functioning of the Corps and for increasing production of fuelwood and charcoal.

c) Call a Regional meeting of Districts, members of Royal Forest Corps, representatives of Secret and Generali Agrari for the purpose of discussing a transportation policy and removing obstacles placed by customs, private owner, etc., against timber cutting for fuel.

CONCLUDE

15. No specialist staffs from AC headquarters are contemplated. Civilian specialists will be employed.

16. Commerce officers will:

a) Receive and distribute among the provinces consumer goods, such as textiles, clothing, etc., etc., including goods produced locally.

b) Assist Provincial Supply Officer in the making of inventories and in blocking of non-essential materials which are controlled by the Allied Forces Local Procurement Board or by the Italian Government.

c) Keep essential goods and materials in short supply under supervision by inventories, freezing or blocking, and release, thereby preventing hoarding, speculation and clandestine sales, and in using equitable distribution, especially in the needy. A list is attached showing the commodities on (i) the existing controlled list, (ii) the restriction list, and (iii) the list of materials under the control of the Italian Government only.

d) Receive donations for controlled materials from provincial Supply Officers. Collect and survey them as to specifications, quantities, and urgency. Transmit them to the Sub-Commission for presentation to the Italian Government of the Allied Forces Local Resource Board.

e) Develop consumer outlets for goods that may get into black market operations.

- a) Receive and distribute among the provinces consumer goods, such as fertilizer, clothing, shoes, etc., including goods produced locally.
 - b) Assist Provincial Supply Officers in the making of inventories and in blocking of non-ferrous materials which are controlled by the Allied Force Local Resources Board or by the Italian Government.
 - c) Keep a partial record and statistics in short supply under supervision by inventories, blocking of blocking, and release, thereby preventing hoarding, speculation and planning and, in making equitable distribution, especially in the case of a list is attached showing the commodities on (i) a list of existing controlled list, (ii) the restricted list, and (iii) the list of materials under the control of the Italian Government only.
 - d) Receive demands for controlled materials from Provincial Supply Officers. Collate and submit them as to specifications, quantities, and uses. Transmit them to the Sub-Commission for presentation to appropriate committees of the Allied Force Local Resources Board.
 - e) Develop control or sales outlets for goods that may get into black market operations.
 - f) Assist state monopoly list holders of matches, tobacco, etc., in their operations.
 - g) Allocate and distribute and restrict production of non-essential goods within the limits of order, fuel, etc.
 - h) Facilitate procurement, movement, and handling of goods for export, as directed by Foreign Trade Section, Commerce Sub-Commission.
17. Committee officers will coordinate as possible work out a planning program for their Region or area, along the following lines:
- a) Confer with provincial officers, Uffici provinciali del Commercio and Industria and the Comité del Commercio, Industria, Agriculture, to determine goods, resources, and means of distribution of materials.
 - b) Determine and requisition of consumer goods, non-essential materials, to supply minimum essential needs.

- c) Determine local availability in terms of stocks, production, current and projected for the months.
- d) Determine minimum import requirements from other parts of Italy and from abroad.

INDUSTRY

18. Emergency.

- a) The emergency phase of the industrial program is dictated by the immediate civil needs for food, clothing and shelter. The following industries are of first priority:

Food processing
Textile industries
Building materials (brick, timber, asbestos, tiles, glass, cement, etc.)

With the exception of brick and cement, the fuel and power requirements of these industries are relatively small, and they have the advantage of fairly high labor requirements.

- b) Power production in Northwest Italy is 90% hydroelectric. Many industries will be heavily dependent on the resumption of power production. It will be essential to plan for the reactivation of plants which are furnished materials necessary to aid the public works and utilities officials in their task of repairing the damage wrought by German air attacks.

- c) The steel industries are of first importance to transportation, repair work and reconstruction and are therefore of high priority, but are dependent on power and import coal. Consequently, their reactivation must be slow. A policy has been established to foster the production of spare parts and establish a necessary for repair to existing machinery and transport, rather than the manufacture of complete new units.

19. An Industrial Coordination Committee has been set up under the ARPH, primarily to control the utilization of industrial plants in the North of Italy. Its formation is calculated to achieve a more orderly allocation of factories, their output and the materials they require. The procedure for industrial control

With the exception of brick and cement, the fuel and power requirements of these industries are relatively small, and they have the advantage of fairly high labor requirements.

b) Power production in Norway is 90% hydroelectric. Many industries will be heavily dependent on the resumption of power production. It will be essential to plan for the reactivation of plants within one month. Union authorities necessary to aid the public works and utility officials in their task of repairing the damage wrought by German air attacks.

c) The steel industry is of great importance to transportation, repair work and construction and are therefore of high priority, but are dependent on power and import coal. Consequently, their reactivation must be high. A policy has been established to foster the production of a few large and assembly shops necessary for repair to existing machinery and transport, rather than the manufacture of complete new units.

19. An Industrial Coordination Committee has been set up under the AFRE, primarily to control the reactivation of industrial plants in the North of Italy. Its formation is calculated to solve the major allocation of factories, their output and the materials they require. The procedure for industrial coordination in forward areas will be distributed as soon as it has been adopted by the Committee.

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20. Labor officers will take over existing civilian labor employment offices and establish new ones as required to supply labor for:

- a) The Armed Forces
- b) Local clean-up work
- c) Private industry

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- 5 -

21. Regional and Provincial Labor Offices will be established and arrangements made for assignment of civilian directors. The function of these offices will be to adjust wages, regulate working conditions, periodic inspection of working conditions in plants, set up (or serve as) employment offices, collect statistics on cost of living, etc.

22. Labor Office will.

a) Coordinate work of all employment offices within originally established areas in Italian Government (National Committee of Education), U.S. Army Unit, or British Army Unit, including the Deputy Assistant Director of Labor, Civil Labor Offices.

b) Publish General Order No. 25 - Labor Administration to other with pertinent rules and regulations. List of rules and regulations covering General Order No. 25 has been prepared for circulation.

c) Establish current Armed Forces rules for civil employees of the Allied Forces, as promulgated by AFHQ.

d) Establish all appropriate laws, decrees, orders.

(1) Public wages (state and municipal employees) are to be governed by current wage incentive order.

(2) Private industrial wages are to be governed by collective contract or by any subsequent incentive order agreed upon with the Italian Government.

TRANSPORTATION

23. Railways.

a) Three AC divisions are to be assigned to the regions of Piemonte, Liguria, and Lombardia. They will be delegated to supervise the Italian State Railways, divisions of Milano, Genova, and Torino, together with the private railway companies. Until the situation is thoroughly clarified, the French will work as a team, under the command of a railroad officer stationed at Milan. It is contemplated that the Italian will all be concerned primarily with inventory of stock, service of rail tracks that

(1) Private wages (not to be paid) are to be paid by police.

(2) Private wages (not to be paid) are to be paid by police. Private wages (not to be paid) are to be paid by police. Private wages (not to be paid) are to be paid by police.

THE ECONOMY

25. Railways.

- a) There is no railway in the regions of Piemonte, Liguria, and Lombardia. The railway will be delegated to supervise the Italian State Railway Division of Milano, Genova, and Torino, and to the private railway companies. Until the situation is thoroughly clarified, the railway will be, as a team, under the command of the railway division at Milano. It is contemplated that the railway will be concerned primarily with the movement of goods, surveys of rail stations that are open or in need of a direct repair, and all the movements affected or rapidly as possible. Based upon the nearest transport and the de facto supply of goods. Railways are now low to reorganize the whole Italian Railway Division and bring together, etc., for the South to create it.
- b) It is expected that railway movements will be interrupted for a considerable period following German withdrawal from Northwest Italy. The railway is expected to be completely heavy and the number of railway tracks will be limited to the present situation as reported by investigation.
- c) Although the railway has not been built yet, as in the Bologna direction, there are only a few railway routes directly from Southern Italy to the Northwest corner, via Genova by the coastal route, and across the Italian coast, via Genova and the other track lines, are now not to be removed by the German and the other track is likely to be completely removed. If not removed, for this reason, it is impossible to know where the railway will be. It is even

statistics are estimates based on the statistics of food imports for month, Northwest Italy, the following are the statistics of food imports for month, broken down by destination:

Parma	10,265.2 tons
Reggio	5,997.9 "
Emilia	18,075.4 "
Northwest Total	34,348.4 tons

26. Civilian Road Transport

All Regional Commissions and Regional Transport Offices have been furnished with a directive, encouraging to organize civilian road transport in any form. The transport is organized under the DMG plan, which has been previously explained to Regional Transport Offices. The DMG National Autotree/ordi di Coo is a part of the Ministry of Communications and organized on a national basis on civilian road transport and agencies established by the AC/AF. It is estimated that 120 civilian trucks will be necessary to carry food and supplies within the highway network in addition to the vehicles now functioning in requisition. 26.14 Transport Officers have also been provided with the functions of First and Second Depot, Works and agencies as well as instructions to each Province.

27. ROAD WORKS AND UTILITIES

Teams of specialists, engineers and officers, have been assigned to work in the Northwest area when it is liberated. These are qualified to handle operations dealing with waterworks, bridges, highways and bridges, public utilities and electrical construction and distribution. These officers are at present in close contact with engineering and construction teams. They know, for example, every of specialists and engineers concerning them. They know, for example, which bridges have been built by, how many temporary bridges the Army has built, how long the temporary bridges will last and whether cement can be used from the Army to rebuild them.

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28. In the absence of detailed and complete information concerning the extent of war damage and requisitioning which will be required, the AC Regional Offices are set up, as far as possible, to be able to handle the general order of priority in: (a) restoration, (b) sewerage, (c) electricity and power, (d) communications. However, conditions may be such as to require an entirely different order of priority. Removal of requisitioned material, for example, may be essential in making possible the movement of food from Colmar to Strasbourg.

29. The "Civics" programme is to work with and parallel to the Italian Government Agencies and representatives which will be appointed. They will acquire exact information as to the extent of damage, requisitioning, and priority of work to be done. A complete requisitioning is made up, including plans and justification for material and equipment for each plant or unit in a group which it is proposed to provide or rehabilitate.

30. In the case of public power plants, a construction program for several months should be planned to some conditions are known. Such a program can then be used as a basis for bidding for local resources and imported supplies.

31. The public works and Utilization Sub-Commission has obtained small quantities of mobile power equipment to be sent into the area when the Army moves on with its portable equipment. (Plans are not definite for use of the 25,000 KW power ship which is being sent from the U.S. Preliminary arrangements call for its use in Livorno, at which time it will serve as a base of the area under consideration.)

ATTACHMENT

32. Hundreds of special instructions, forms, etc., have been prepared by the Finance Sub-Commission for the guidance of Finance Officers in every phase of financial work. A general requisitioning of their responsibilities is given in the following paragraph.

33. As in other areas, Finance Officers, operating under procedures and policies laid down by the Finance Sub-Commission, Headquarters AC, will be responsible for the following:

- (a) See living in the currency to the Allied Armed Forces, to AMG for its own requirements, and, if necessary, to the Finance Officer to cover Government expenditures.

(b) Accounting for imported civilian supplies.

32. Headquarters of special investigations, foreign, etc., have been prepared by the Finance Sub-Commission for the purpose of preparing officers in every phase of finance work. A general knowledge of their responsibilities is given in the following paragraph.

33. As in other cases, Finance Officers, operating under procedures and policies laid down by the Finance Sub-Commission, Headquarters IC, will be responsible for the following:

- a) See Italy All Italy currency is the Allied Army Force, to AMF for the war expenditures, and, if necessary, to the Bank of Italy to cover for foreign expenditures.
- b) Accounting for the total division of the Italian revenue system.
- c) Administration and supervision of the Italian revenue system.
- d) Supervision of State, provincial, and municipal expenditures. As long as Italy is in a military position, public services cannot be carried out for approval of budgets by the appropriate Finance Officer.
- e) The operations of banks, stock exchanges, and post office financial services, including determination of when these institutions will be allowed to resume functioning, and to what extent.
- f) The clearing of money and financial assets.
- g) The operations of social and commercial insurance companies.

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