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Preliminary Draft

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Military Government Division, Inc.
Office of the Provost Marsial General.
CONTAINS PAPERS

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CIVIL AFFAIRS HANDBOOKS

- 1. Geographical and Social Background
- 2. Government and Administration
- 3. Legal Affairs
- 4. Government Finance
- 5. Money and Banking
- 6. Natural Resources
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- 8. Industry and Commerce
- 9. Labor
- 10. Public Works and Utilities
- 11. Transportation systems
- 12. Communications
- 13. Public Health and Sanitation
- 14. Public Safety
- 15. Education *
- 16. Public Welfare

^{*} This study on Education in Italy was prepared for the Military Government Division of the Office of the Provost Marshal General by the Office of Strategic Services.

CONFIDENTIAL

INTRODUCTION

Purposes of the Civil Affairs Handbook.

International Law places upon an occupying power the obligation and responsibility for establishing government and maintaining civil order in the areas occupied.

The basic purposes of civil affairs officers are thus (1) to assist the Commanding General of the combat units by quickly establishing those orderly conditions which will contribute most effectively to the conduct of military operations, (2) to reduce to a minimum the human suffering and the material damage resulting from disorder and (3) to create the conditions which will make it possible for civilian agencies to function effectively.

The preparation of Civil Affairs Handbooks is a part of the effort of the War Department to carry out this obligation as efficiently and humanely as is possible. The Handbooks do not deal with planning or policy. They are rather ready reference source books of the basic factual information needed for planning and policy making.

Revision for Final Publication.

Significant area information is immediately needed (a) for civil affairs officers charged with policy making and planning, (b) for the use of civil affairs officers-in-training and (c) to make certain that organized data is in hand, whenever events require it.

Arrangements were therefore made with the cooperating agencies to organize all immediately available material in accordance with a prepared outline. Hence, this chapter on Education in Italy should be considered as a preliminary draft only. It is being revised with special reference to the details of the structural organization for the administration of education in Italy.

COMMENTS AND CRITICISMS BY OFFICERS USING THIS MATERIAL ARE RE-QUESTED. THEY SHOULD BE SENT TO LT. COLONEL JAMES H. SHOEMAKER, MILI-TARY GOVERNMENT DIVISION, P.M.G.O., 2805 MUNITIONS BUILDING, WASHINGTON, D.C. (OR PHONE WAR DEPARTMENT EXTENSION 76370).

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EDUCATION -- ITALY

a. Historical Background

(1) Before Fascism. The system of education in force at the time Fascism came to power in 1922 was practically the same as had been in force since the beginning of the Italian Kingdom, i.e., since 1861. It had been framed mainly in Piedmont in the late fifties, and although it had undergone numerous changes, none of them was fundamental.

This system was a highly centralized one, and the Ministry of Education was the authority which controlled almost all Italian schools.

Elementary schools were administered by the local authorities, but had to submit for all educational purposes to the Provincial representative of the Ministry.

Secondary schools came directly under the State authorities, and consisted of three main types: the liceo ginnasio or classical high school; the scuole magistrall, or normall, for the preparation and training of teachers for elementary schools; scuole and istituti technici, or technical schools and institutes.

Universities were nearly all State establishments.

Curricula for all schools were determined by law, except for subjects of minor importance in the universities. Teachers were chosen by State commissions, through public competitions. Communal commissions which chose elementary teachers had to be approved by the State authority of the province. All certificates and degrees were conferred by the State; and pupils who were educated in private establishments had to pass examinations in State schools.

Education was non-confessional. This was a reaction against the earlier ecclesiastical monopoly of education. Political and religious beliefs and coinions of teachers and pupils were, on the whole, respected by the authorities.

Patriotism was a quite natural feature in a school system born under the auspices of the <u>Risorgimento</u>, but it never became an all-devouring jingoism. Monarchical feelings, although not imposed obtrusively, were fostered in simple ways; but other political credos could spread without impediment. Teaching was very largely on a humanistic basis; mathematics, natural science, and physics had, however, quite a large share. The atress was put on instruction more than on education; children had to learn instruction more than on education; children had to learn things, not to acquire habits of social behavior; and they had to be able to reason in abstract matters and to know had to give expression to their natural gifts. Physical education was almost non-existent.

This system was a rather rigid one. Nevertheless, teachers were allowed a large amount of liberty, for example, in the choice of pedagogical methods and books. Directors in the schools were much more concerned with the order and

discipline of the whole establishment than with what teachers and pupils did. Inspectors sent by the Ministry made inquiries ordinarily in case of grave suspicion of moral offences or of incompetence.

Educationalists of all categories had been very busy discussing the pros and cons of this system. There were different trends of opinion; but everybody agreed that many changes had to be brought about in Italian schools if they were to be in line with the rest of national life and to respond to what is expected from education.

Changes introduced by the Fascist Party from 1922 to the present day can be divided into three phases. The first phase is characterized by the momentous changes brought about by Giovanni Gentile, the first Minister of Education under the Fascist regime. The second phase, stretching from 1925 to 1939, is marked by a continuous series of smaller changes, most of them directed to introducing Fascist ideas and organization into the schools. The third phase begins with the publication in 1939 of the Carta della Scuola, or School Charter, which is intended to provide the foundations of the Fascist school. But very little can yet be said of the third phase.

can, then, be said to have undergone the fate of many other activities. While retaining much of the frame-work of traditional education based on the Lex Casati (1859), the Lex Coppino (1877) and the Lex Credaro (1911) -- laws which were designed to bring the educational methods of the new kingdom into line with the rest of Europe, especially as to standard, as well as to deal with the vast inheritance of illiteracy -- the Fascist Government has integrated into this development its own particular methods and views.

Thus in Italy today education presents curious anomalies where the seams between the pre-Fascist and the Fascist views become perceptible. The process of Fascist penetration into education has been a slow one, and really important effects were not visible until comparatively recently. Here, too, one can observe the contrast between theory and practice in Italy. While the first theories of Fascist education were developed in the earliest years of the "Fascist era," and today the theory has become almost completely totalitarian, there still remains a very tight brake on the application of the theory, due to the indifference or relative scepticism of officials and school teachers. Indeed, perhaps, the worst evil which Fascism has caused in Italian education is not the indoctrination of teachers and children with Fascist ideas -- though this has certainly happened -- but the spread of scepticism due to forcing the teachers and some of the more intelligent of the taught to pay lip-service to ideas in which they do not really believe.

The two great landmarks in Italian education under the Fascist regime were:

(1) The Gentile Reform (1923-24), a series of decrees, regultions, and ordinances proposed by the well-known idealist philosopher who was Minister of Education in Mussolini's first Cabinet.

(ii) The School Charter (La Carta della Scuola) drawn up by Giuseppe Bottai, then Minister of Education, and promulgated on February 15, 1939. The aim of the Carta della Scuola was to "transform schooling, until now the possession of a bourgeois society, into a school of the Fascist people and the Fascist State." The Fascist State claimed the "right to provide for the spiritual, civil and physical education of the young." In the Fascist order the scholastic and the political (i.e. Fascist)development of the young were to be made one and the same thing.

Under the Charter attendance at school is regarded as a service, a civil duty. A special libretto scolastico (school book) is introduced, to contain a record of the student's progress through the school, the G.I.L. and the G.U.F. This libretto, in the words of the Carta, "by linking up with the libretto del lavoro (work book) serves as a record, to be used also in connection with the jobs and posts filled, of the individuals' civil career, "the and posts filled, of the individuals' civil career, "the curricolo civile degl' Italiani del tempo di Mussolini."

b. National Organization.

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Education in Italy is controlled on a "hierarchical" basis centralized in Rome. The Minister of Education is assisted by a Consiglio Superiore dell' Educazione Nazionale (Superior Council of Public Instruction) composed of twenty-one members chosen by the Minister. On higher education the Minister is advised by a section of this council; in Primary and Secondary education by two committees.

For the purposes of the local organization Italy is divided into 19 Royal Purveyorates (Regi Provvedorati agli Studi), each of which is controlled by a State superintendent appointed by the Minister. This State superintendent is known as a Provveditore (Provost). He is aided in the administration of local school affairs by a scholastic founcil and a Disciplinary Council -- both appointed by Ministerial Decree. The former of these Councils advises on important questions relating to the organization of schools; the latter deals with the discipline of the teachers. Each purveyorate covers certain designated provinces. Within each purveyorate are regions (circoscrizioni) under the control of Ispettori Scolastici (School Inspectors), and within each region are educational districts (circoli didattici).

Italy was divided in 1936 into the following purveyorates and regions (each region was sub-divided into many districts):

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CONFIDENTIAL PRELIMINARY DRAFT

Purveyorate

Pesaro

Region

Ancona 1-Ancona, 2-Ancona, 3-Fabriano,
Provinces of 4-Macerata, 5-Camerino, 6-Ascoli
Piceno, 7-Fermo, 8-Pesaro, 9-Urbino
Macerata

L'Aquila 1-L'Aquila, 2-Avezzano, 3-Sulmona,
Provinces of 4-Chieti, 5-Lanciano, 6-Teramo,
L'Aquila 7-Pescara
Chieti
Pescara
Teramo

Provinces of 4-Bari, 2-Bari, 3-Altamura, 4-Barletta, 5-Foggia, 6-Foggia, 7-Lecce, 8-Gallipoli, 9-Brindisi, Foggia
Lecce
Taranto

Bologna 1-Bologna, 2-Bologna, 3-Bologna, Provinces of 4-Bologna, 5-Ferrara, 6-Ferrara, Bologna 7-Ferrara, 8-Ravenna, 9-Ravenna, Ferrara 10-Forli, 11-Rimini, 12-Modena, Forl1 13-Modena, 14-Modena, 15-Reggio Modena nell'Emilia, 16-Reggio nell'Emilia, Parma 17-Guastalla, 18-Parma, 19-Parma, Piacenza 20-Piacenza, 21-Piacenza Ravenna Reggio nell'Emilia

Cagliari 1-Cagliari, 2-Iglesias, 3-Oristano,
Provinces of 4-Sassari, 5-Tempio Pausania,
Cagliari 6-Nuoro, 7-Lanusei
Sassari

Campobasso 1-Campobasso, 2-Isernia, 3-Larino
Province of
Campobasso

Provinces of villari, 4-Paola, 5-CastroCatanzaro 6-Vibo Valentia, 7-Crotone,
Cosenza 8-Reggio di Calabria, 9-Reggio
Reggio di Calabria di Calabria, 10-Loori,
11-Palmi

Florence (Firenze) 1-Florence (Firenze), 2-Florence Provinces of (Firenze), 3-Florence, (Firenze) Arezzo 4-Florence (Firenze),5-Pistoia, Florence (Firenze) 6-Arezzo, 7-Lucca, 8-Viareggio, Grosseto 9-Massa, 10-Leghorn (Livorno), Leghorn (Livorno) 11-Pisa, 12-Pontedera, 13-Grosseto, 14-Siena TIMBOW Massa o Carrara (Nuovo Apuamia) Pisa Pistoia Siena

Genoa (Genova) Provinces of Genoa (Genova) Imperia La Spezia Savona

1-Genoa (Genova), 2-Genoa (Genova), 3-Chiavari, 4-La Spezia, 5-La Spezia, 6-Savona, 7-Imperia

Milan Provinces of Bergamo Brescia Como Cremona Pavia Sondrio

1-Milan (Milano), 2-Milan (Milano) 3-Milan (Milano),4-Milan (Milano) 5-Lodi, 6-Monza, 7-Como, 8-Como, 9-Lecco, 10-Varase, 11-Gallarate, 12-Sondrio, 13-Bergamo, 14-Bergamo, 15-Treviglio, 16-Brescia, Mantua (Mantova)17-Brescia, 18-Brescia, 19-Breno, Milan (Milano) 20-Salo, 21-Mantua (Mantova), 22-Mantua (Mantova), 23-Cremona, 24-Crema, 25-Pavia, 26-Mortara, 27-Voghera

Naples Provinces of Avellino Benevento Naples Salerno

Varese

1-Naples, 2-Naples, 3-Naples, 4-Castellammare di Stabia, 5-Caserta, 6-Caserta, 7-Sessa Aurunca, 8-Benevento, 9-Cerreto Sannita, 10-Avellino, 11-Avellino, 12-Ariano Irpino, 13-Salerno, 14-Salerno, 15-Eboli, 16-Vallo della Lucania

Palermo Provinces of Agrigento Caltanissetta Catania Enna Messina Palermo Ragusa Syracuse

1-Palermo, 2-Palermo, 3-Palermo, 4-Termini Imerese, 5-Cefalu, 6-Messina, 7-Messina, 8-Sant' Agata di Militello, 9-Milazzo, 10-Catania, 11-Catania, 12-Acireale, 13-Caltagrone, 14-Enna, 15-Piazza Armerina, 16-Syracuse, 17-Noto, 18-Ragusa, 19-Caltanissetta, 20-Agrigento, 21-Sciacca, 22-Trapani, 23-Castelvetrano

Perugia Provinces of Perugia Terni

Trapan1

1-Perugia, 2-Perugia, 3-Foligno, 4-Spoleto, 5-Terni,

Potenza Provinces of Matera Potenza

1-Potenza, 2-Melfi, 3-Lagonegro, 4-Matera,

Rome

Provinces of Frosinone Littoria Rieti Rome Viterbo

1-Rome, 2-Rome, 3-Rome, 4-Rome, 5-Rome, 6-Rome, 7-Littoria, B-Formia, 9-Viterbo, 10-Frosinons, 11-Cassino, 12-Sora, 13-Rieti Rome, Special Royal Office for the Elementary Schools -

Turin
Provinces of
Alessandria
Aosta
Asti
Cunes
Novara
Turin
Vercelli

1-Turin, 2-Turin, 3-Turin, 4-Pinerolo, 5-Susa, 6-Aosta, 7-Ivrea, 8-Cuneo, 9-Mondovi, 10-Saluzzo, 11-Alba, 12-Alessandria, 13-Acqui, 14-Asti, 15-Asti, 16-Casale Monferrato, 17-Novi Ligure, 18-Novara, 19-Novara, 20-Pallanza, 21-Vercelli, 22-Biella

Trento
Provinces of
Bolzano
Trento

1-Trento, 2-Trento, 3-Cles, 4-Borgo, 5-Riva, 6-Bolzano, 7-Merano

Provinces of Carnaro Gorizia Istria Trieste Zara 1-Trieste, 2-Trieste, 3-Postumia, 4-Gorizia, 5-Tolmino, 6-Fiume, 7-Pola, 8-Parenzo, 9-Zara

Venice
Provinces of
Belluno
Padua
Rovigo
Treviso
Udine
Venice
Verona
Vicenza

1-Venice, 2-Venice, 3-Padua, 4-Padua, 5-Este, 6-Rovigo, 7 dria, 8-Verona, 9-Verona, 10-Legnago, 11-Vicenza, 12-Schio, 13-Treviso, 14-Conegliano, 15-Belluno, 16-Feltre, 17-Udine, 18-Cividale del Friuli, 19-Pordene one, 20-Tolmezzo

Secondary education is under the direction of the Provveditori. Universities are under the control of Rectors appointed by Ministerial Decree. Educational officials are obviously enough chosen with an eye to their political opinions.

(1) Elementary Education. By the Gentile Reform of 1923-24 education from the age of six to fourteen was made compulsory in Italy. Elementary education is also free. Some difficulty in carrying out the terms of the Reform was experienced, especially during the early years of Fascism. While attendance at school is theoretically compulsory, in fact a high proportion of the school children attend school only at irregular intervals. They are officially "inscribed" and may attend during three or four months of the year, and even then they learn very little. This applies especially to the country districts of Italy, and above all the more primitive south, the Islands (Sardinia and Sicily) and mountain areas. The families there need the children at home. In the south the children of cen attend school during the winter but not during the summer months, when they are needed for agricultural or pastoral work. Schools in the mountains and in the remoter parts of Italy are small. In the country the teachers are paid less than in the towns, and hence tend to be of a lower quality. Thus a large number of children who are theoretically "educated" by the State learn little more than elementary spelling.

Elementary sducation is closely interwoven into secondary education, according to the avocation, standard of living, and standard of intelligence of the pupils. By the Carta della Scuola, elementary schools have been divided into four grades:

- (a) Scuola Materna, a kind of kindergarten for children from the ages of four to six.
- (b) Scuols Elementare, or elementary school, whose main function is to teach reading and writing (i.e. to solve the problem of illiteracy), although the curriculum includes other elementary subjects. The child remains at the elementary schools for three years, i.e. up to the age of nine.
- elementary education is continued, though with a special bias towards the practical activities in life which the child is likely to take up. The period at the Scuola del Lavoro is two years, bringing the child's age up to eleven.

The State provides elementary schools with a primary "Reader" known as the Libro Unico -- or single book -containing literary, historical and other elementary information. Other books are not allowed to be used. The Libro Unico is strongly colored with Fascist ideas wherever the subject permits it. Martial and patriotic themes are emphasized. The Fascist myth obtains an important place and the emphasis on it continues throughout all grades. The children are taught that the highest virtues are believing in the Duce, obeying him and fighting for him. The same primers contain religious themes such as the lives of the Catholic saints. Special importance is given to Italian saints. The day at school starts with the singing of a Fascist anthem and a Catholic hymn. There are, in practice, hardly any free scholarships from elementary to secondary schools.

The following data concern kindergarten instruction in Italy for the school year 1939-1940:

Kindergartens (asili)

Number	10,506
School halls (aule)	19,906
Directors (female)	7,257
Teachers (female)	11,379
Assistants (probably female)	5,816
Pupils	
Male	385,032
Female	387,174
Total	772,206
Pupils per teacher	68
Pupils per school hall (aula) 39

The following data concern regular elementary instruction in Italy for the school year 1939-1940 (State achools):

State schools. (Note: A school is made up of the total number of pupils belonging to one or more classes entrusted to a single teacher):

CONFIDENTIAL PRELIMINARY DRAFT Schools 134,436 Pupils enrolled Male 2,592,025 Female 2,355,150 Total Pupils per instructor Pupils per class Classes Males 27,445 Females 24,553 Mixed 117,928 Total Teachers Males 23,875 Females 89,685 Total 113,560 108,952 School halls (aule)

- (2) Secondary Education. The foregoing describes the minimum child's education in Italy according to law, and is designed for those who are going to work as soon as they have reached the age of fourteen. Those who are going on with their education leave the elementary school at the age of eleven and go to a "middle" or secondary school. Secondary education is fairly cheap, but is not free. The Carta della Scuola divides secondary education into three categories:
- (a) Scuola media (or secondary school strictly speaking). This occupies the pupils from the age of eleven to fourteen with special emphasis on humanistic studies and classical subjects. The Carta shows a strong desire to promote the classics, particularly amongst the classes of society likely to play a prominent part in public life in the future. Latin, obviously enough, is viewed as being of primary importance, in view of the Fascist mysticism of the new Roman Empire.
- (b) As alternative to the Scuola media for children of the same age is the Scuola Professionale, designed especially for those who are to undertake practical professional occupations, of a superior type to those occupations envisaged in the Scuola Artigiana.
- (c) The Scuola Artigiana, or handicrafts school, which trains the child for three years for his future work.

The Carta della Scuola divides the types of school for higher secondary education into five kinds:

- (a) The Liceo Classico (Classical High School), which continues classical and humanistic education up to the age of 19 (five years).
- (b) The Liceo Scientifico, based on similar lines, but devoted to science (five years).
- (c) The Istituto Magistrale for the training of teachers (five years).
- (d) The Istitute Tecnico-Commerciale (Technical and Commercial Institute) for the training of those taking up public and private occupations of the kind implied in the title (five years).

(e) Various other institutes for special training, e.g. agrarian and industrial work, marine work, and so on (four years).

Textbooks for secondary and high schools must be approved and stamped by the Ministry of Education.

(3) Private Schools. Private schools still exist in Italy, though they are far less numerous than State schools. Private schools have a considerable importance in Italy, as many children of the upper classes are educated at them. They vary in type, but they are predominantly run by Catholic religious orders (e.g. Jesuits, Benedictines, Salesians). There are large numbers of convent schools. The atmosphere of the private schools is obviously not so Fascist as that of the State schools, but the State has shown an increasing desire to interfere in them and control them. That private schools have been allowed to continue at all, given their anomalous position in the totalitarian plan of organization of education contained in the Carta della Scuola, must in part be ascribed to the interest in them naturally shown by the Church. The number of private schools in Italy has shown signs of diminishing, especially owing to the economic disadvantages under which they suffer.

There are special regulations to deal with private schools. A Royal Decree of July 16, 1923, gave the Ministry of Education power to watch over private schools so as to "safeguard the institutions of the State, public order, morality and culture." There is State control over the curricula of all private schools and over the textbooks used. The universal State examination is taken not in the private schools but in the State schools. Private schools which provide free elementary education -- these are mostly religious schools -- may by agreement with the Provveditore of the area obtain a form of State recognition and receive a subsidy from the educational authorities. Such schools must follow the Government programme and use Government textbooks. Private secondary schools may obtain State recognition, known as parificazione, if they teach in their entirety the subjects prescribed for corresponding State schools.

A Decree of June 3, 1938, created a centralized board for secondary and high school education (Entenzionale per l'Istruzione media e superiore) which aims at introducing fundamental unity -- "didactic, educational and political" -- into the private institutes of secondary education. All private schools of which the Governors of this organization approve obtain parificazione and some slight representation in the governing body of the corporation. This body is largely composed of Fascist officials. Private schools pay an entrance fee and a subscription for this privilege. The aim obviously is to run all private schools on more strictly Fascist lines, though this aim may not have been entirely realized yet.

In 1939-1940 there were the following recognized private schools (scuole parificate). (These are private schools on the same footing, with regard to the legal effect of their certificates, as those under the Government.)

	10	CONFIDENTIAL
Scuole parificate		PRELIMINARY DRAFT
Schools	1,155	
Pupils	.,	
Male	11,243	
Female		
Total	28,068 39,311	
Teachers		
Male	118	
Female		
Total	1,037	
Private schools (ot	her than ab	ove)
Schools	5,666	
Pup11s	0,000	
Male	55,715	
Female	79,057	
Total	79,057 134,772	
Teachers		
Male	580	
Female		
Total	5,089 5,669	
Subsidized schools (scuole suss	idiate)
Schools	1,580	
Pupila	,	
Male	15,040	
Female	12,606	
Total	12,606 27,646	
Teachers		
Male	437	
Female		
Total	1,143 1,580	
(4) Universities	Ttole No C	

(4) Universities. Italy has 28 Royal universities and 7 "free", or private (liberi), universities and institutes. They are located on the peninsula, Sicily and Sardinia. They are as follows.

Royal universities and institutes:

<u>Name</u>	Location
Royal University of Bari Royal University of Cagliari Royal University of Catania Royal University of Florence Royal University of Genoa Royal University of Macerata Royal University of Messina Royal University of Milan Royal University of Milan Royal Polytechnic Institute of Milan Royal University of Modena	Bari Bologna Cagliari (Sardinia) Catania Florence Genoa Macerata Messina (Sicily) Milan Milan Modena
Royal University of Naples Royal Oriental Institute of Naples Royal Naval Institute of Naples Royal University of Padua Royal University of Palermo Royal University of Parma	Naples Naples Naples Padua Palermo (Sicily) Parma

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Pavla Royal University of Pavia Perugia Royal University of Perugia Pisa Royal University of Pisa Rome Royal University of Rome Sassari (Sardinia) Royal University of Sassari Siena Royal University of Siena Turin Royal University of Turin Turin Royal Polytechnic Institute of Turin Trieste Royal University of Trieste Royal Institute of Architecture of Vertice Venice Royal Institute of Economics and Venice Commerce of Venice

"Free", or private (liberi), universities and institutes:

Camerino University of Camerine Ferrara University of Ferrara L Bocconi Commercial University of Milan Milan Milan Sacred Heart Catholic University of Milan Naples S.O Benincasa Normal Institute of Naples Maria SS. Assunta Normal Institute Rome of Rome Urbino University of Urbino

The student can enter the University after passing through the Liceo or through the Istituto Magistrale, which enables him to enter the Magistero (higher training for teachers). The latter was formerly an independent institute; it has now been made a University faculty.

At University examinations both professors and students wear the black shirt. Total residence at the University is from four to six years. The standard of the work required for a degree, or laurea, varies enormously. The laurea is very highly prized in Italy. In the academical year 1940/41, roughly 11,000 degrees were taken.

The student, by the mere fact of possessing a degree, is not entitled to exercise a profession to which the degree corresponds. For this an Esame di Stato (State examination) is required. For instance, in Law, the student takes his examination to become a procuratore (legal assistant) after two years. He only becomes an avvocato (barrister) after five years.

University teachers are divided up into four categories: (1) Assistenti (assistant teachers), who are regularly appointed year by year by national competition or else by individual professors. (2) Liberi Docenti, who are allowed to lecture, practically without remuneration, five years after taking degrees, though they must first pass a special examination. (3) Professori Incaricati, who are appointed for one year by the Ministry of Education. Incaricati receive very little money. They are obliged to lecture in their specific subjects by the terms of their appointment. (4) Professori Titolari, or full professors. These are appointed by national competition on the production of their publications and testimonials. All kinds of testimonials, including those of the Party, may be produced. Their appointment is confirmed after three years (a) by the Faculty, and (b) by the Ministry of Education. The average age of a full professor on appointment is between 35 and 40. Salaries are not high. Professors may be moved from one University to another.

The Universities are under the control of Rectors, who are appointed by the Government with an obvious eye to their political views. They rule the Universities as masters.

University teachers are required to take an oath of allegiance to the King and the Fascist Regime. It is often taken with mental reservations and has not succeeded in uprooting anti-Fascism from the Universities. The volatile character of Fascist doctrine gives teachers considerable scope for teaching what they want to teach. Exceptions to this are to be found, of course, in the political and economic faculties. Often truth can be taught by indirect means -- e.g., by historical parallels. Teachers, however, are afraid of the G.U.F. (the Fascist University Groups) which collects and publishes their lectures and serves as a kind of espionage on opinions expressed. Influential members of the G.U.F. tend to pass their examinations easily.

The political opinions of both professors and students vary considerably from one University to another, and from faculty to faculty. The faculties of Law and of Letters contain large numbers of sati-Fascists. The Magistero is usually Fascist. The acientific faculties, which have increased in size in recent years, are generally politically indifferent. Turin and Pisa are understood to be particularly anti-Fascist, and according to some reports, there are Communists and Socialists, as well as Libert's, among the students. Turin inclines more to Liberalis. Pisa to Communism, i.e., by the interpretation of Fascist corporativism in a Communist sense. Benedetto Croce, the famous philosopher, has a wide influence in historical and literary studies in spite of the official frown on him.

Generally speaking, the Universities of the South are inferior to those of the north, just as the general level of education is much lower. The Sicilian Universities are not good. Rome, in spite of its preponderance in size, is not very good. Turin, Milan, and Fadua are renowned for medicine; Turin and Milan for technical subjects.

The comparative poverty of Italian life as regards the standard of living is reflected in the Universities. Short-age of money affects both professors and students.

(5) Education for Women. The same general rules concerning State education in Italy apply to girls as well as to boys. Girls with secondary education may take regular courses in the Licei, or a three years' cultural course in the Licei Femminili. They may also attend the universities on the same terms as men. The Carta della Scuola, however, suggests the intention of taking a new attitude to women's education in the future, an attitude more in line with the latest view of women's functions in life as defined in the Fascist and Nazi State. It is intended to transform the coeducational State schools little by little as the corporative order develops and "defines the new direction of women's work." The number of women pursuing courses of higher education is restricted in Italy, not so much perhaps by Fascism, in spite of the official Fascist view of women as the potential mothers of heroes, as by tradition. Women of the wealthier classes commonly take courses in the Faculty of Letters at the Universities, and sometimes in the Faculty of Law. Women teachers are allowed to exercise their profession in the secondary schools, but not in the Licei. They are not allowed to teach classics (Latin and Greek) or philosophy.

The rapid increase has created a problem which presents two aspects: accommodation; and the wisdom of allowing such an inordinate flow of students. The table at the end of this section gives an indication of university attendance in the academic year 1940-41.

(6) Illiteracy. There is still considerable illiteracy in Italy. To is much more common among the older than the younger age group. There is a proportionately large percentage of the population which is capable of elementary reading and writing — 1.s., is semi-literate.

The extent of illiteracy varies in different parts of the country, the North being in this respect on a different plane from the South.

The following table gives information on illiteracy in Italy -- present population over six years of age -- according to the census of the years indicated:

Number of illiterates per 100 inhabitants

Compartment	1931	1921	1911	1901	1881
Piedmont (Piedmonte) Liguria Lombardy (Lomiardia) Venezia Tride Johns Venezia Giulia a Zara Emilia Tuscany (Peseria) Marche Umbria Lazia Alrentai e Marcha Calabria Calabria Sicily (Sicila) Sardinia (Sorragna)	475212535 13525 13535 13	7000255128576514925549	11 17 13 25 37 19 38 58 58 58 58	18 27 22 35 48 63 64 70 65 70 79 71 68	32 44 37 54 62 74 58 85 85 85 80 85
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The following tables give information on illiteracy in Italy -- mensus of 1931 -- according to the categories indicated:

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COMPIDENTIAL PRELIBIERY DRAFT

		Mumber of Illiterates													
				Per 1	00 inha	bitants									
Age groups	Malo	Femelo	Male and Female	Male	Female.	Male smd Female									
From 6 to 9 years	250,034	260,527	510,561	14	15	14									
" 10 to 14 "	133,867	144,225	278,092	8	9	9									
" 15 to 19 "	280,264	246,307	476,571	11	12	12									
	407,088	536,407	943,495	12	15	18									
" 20 to 29 " " 30 to 39 " " 40 to 49 "	343,755	614,646	958,401	14	21	18									
* 40 to 49 *	\$85,800	706,151	1,091,951	19	29	24									
" 50 to 64 "	671,213	1,037,860	1,709,073	28	40	84									
65 years and over	590,221	894,664	1,464,885	41	57	49									
Age unknown	2,494	5,889	5,883	41	53	67									
Total	3,014,736	4,444,176	7,458,912	17	24	81									
Compartments															
Pledmont (Plemonte)	53,097	79,100	182,997	8	8	4									
Liguria	37,666	55,248	92,914	6	8	7									
Lemberdy (Lembardia)	101,718	133,757	285,470	4	5	5									
Venesia Tridentina	5,141	5,194	10,335	2	2	2									
Vezete	144,779	246,980	391,759	9	18	11									
Venezia Giulia o Zara	LIFELDA JOACETA LIVERA CARROLL	65,356	107,804	10	15	1.8									
Bmilia	185,275	247,595	432,868	13	17	16									
Tusceny (Toscama)	179,246	287,258	466,484	14	22	18									
Marehe	95,518	277,071	272,589	19	22	26									
Debrie	61,884	94,635	156,019	20	22	26									
Legio	142,052	257,507	399,539	14	25	19									
Abrussi e Molise	144.866	285,722	428,588	25	42	54									
Campania	407,417	620,079	1,027,495	29	40	35									
Puglio	348,649	468,688	817,857	54	44	89									
Lucania	80,127	114,286	194,418	40	52	46									
Calabrie	255,522	416,898	670,420	59	56	48									
Sicily (Sicilia)	605,403	721,503	1,524,906	87	42	40									
Sardinia (Sardegma)	125,654	171,520	296,974	81	41	36									
Kingdom	5,014,758	4,444,176	7,458,912	17	24	21									

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