

ACC 10000/146/19 LSC/43 FUNCTION, MISSION & RELATIONS WITH
HEADQUARTERS + S/Cs

NOV. 1943 - Dec. 1943

ON, MISSION + RELATIONS WITH

HEADQUARTERS + S/Cs

NOV. 1943 - Dec. 1944

FILE COPY ✓

HEADQUARTERS ALLIED COMMISSION
APO 894
LABOR SUB-COMMISSION

JRE/rmw

TEL : 478904

8 December 1944

REF : LSC/43

SUBJECT: Type of Inquiries Received at the Labor Sub-Commission.

TO : Economic Section

1. Pursuant to your request, listed herewith are typical inquiries which are made at this office by various sources:

(a) What are the number and kinds of positions, by occupations, among the workers in Italy? -- Such inquiries are referred to the Istituto Centrale di Statistica, where compilations and census figures are available.

(b) Who looks after and enforces payments to be made by employers to the social insurance fund? -- Answer is the Ispettorato dell'Industria e del Lavoro, with offices located in most principal cities in Italy.

(c) Where can an employer obtain additional labor? -- Answer is, to apply through the Provincial or Regional Labor Office, under which employment offices (Collocamenti) operate.

(d) May an employer pay excessively high wages in order to attract skilled labor from other employers? -- Answer is in the negative as being unfair labor practice. It is also pointed out that compliance must be made with wage scales approved by the Italian and/or military authorities.

(e) Will social benefits be available to employees working for the Armed Forces? -- Answer is yes, as by recent action the Italian Government will carry the expense of all such benefits and the Labor Offices can be used to assist in the matter.

(f) To which body should labor matters of a national character be referred? -- Answer is to contact the Regional or Provincial Labor Office.

(g) In the event of wage adjustment agreements between employers and employees, where shall such agreements be submitted for approval? -- Answer is to submit them to the Regional or Provincial Labor Office and through them to the Italian Government

2231

- 2 -

territory; in areas outside of Italian territory, such agreements will ultimately come to the Labor Sub-Commission for final approval.

JUNIUS R. SMITH
Colonel, QMC
Acting Director
Labor Sub-Commission

2230



HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB COMMISSION
APO 394

JRS/mae

Lse/43

9 October 1944.

SUBJECT: Divisional Responsibility of the Regions

TO : L. D. DENISORE
Colonel, Sig. C., D.S.O.
Economic Section

1. Comment is asked regarding the responsibility of Regional Commissioners over APO Officers in their Region.

2. The Labor Sub-Commission has always considered that Regional Labor Officers were at all times under the direction of and responsible to Headquarters Labor Sub-Commission, in essence being attached to the region for administrative purposes only. The Labor Officer would, however, operate as one of the Regional Commissioner staff or adviser on labor matters.

3. Since labor is a matter which requires intense centralized control for proper coordination and since the total personnel in labor, both in headquarters and in the regions is so small in number, it becomes very important that no change be made in the manner in which our work is being conducted.

4. ~~In view of~~ therefore, the Labor Sub-Commission is in consonance with Brigadier M. Lush's order that administration rest in the hands of the Regional Commissioner, but we insist that all other procedure be a matter between the Regional Labor Officer and this headquarters.

[Signature]
JUNES R. SMITH
Colonel, GEC
Acting Director
Labor Sub-Commission

2229

Copy
250/42

Colonel C. E. T. ~~AMERLEY~~, CBE, MC.
Regional Commissioner,
Headquarters, Southern Region,
Allied Control Commission,
C.M.F.

T/1069

3 October 1944

SUBJECT : Southern Region Organization - Divisional Responsibility.

Dear Brigadier,

I am unhappy about your letter 806/12/CA of 24 September in which you make me responsible for the duties of all ACC officers in the region. I do not see how I can exercise this responsibility properly unless I control the officers and their work which I do not do at present. Thus correspondence from the officers and from the Sub-Commissions would have to be addressed to me or to the appropriate section of my staff. Sub-Commissions would not be free to issue instructions direct to their local officer; but would have to instruct me as to the task to be carried out in the region, leaving me to arrange how it should be done. I would have to have the right to move officers around from place to place in the region as the work developed - and so on.

Although the relative small staff here might make the work hard, I am quite prepared to take it on, but I wonder if your Sub-Commissions would agree to the arrangements referred to above. Most of the Public Works and Utility lay-out is based entirely on direct control from Rome. (Railway superintendence, electricity, military highway maintenance). The Transportation Sub-Commission run the schooner business and are now embarking on a centralized scheme for maintenance. The Industry Sub-Commission run imports and exports control hemp, timber, essential oils and other exports. Medical supplies are run direct by your Public Health Sub-Commission and there are a number of other officers floating around whose activities are scarcely known to me. Do you think that your Sub-Commissions, now that they have set up these centralized arrangements in detail, will be prepared to rearrange the work and to delegate the responsibility for its conduct to me? It would mean many changes.

If you decide I should take on the job, I think the arrangements should be set out in black and white. Otherwise, I see real danger of contradicting instructions being issued and of confusion arising.

The alternative is that I should be responsible for the discipline and administration of the officers while the Sub-Commissions, are responsible for the task and the manner in which it is carried out. I could, of course, exercise a general supervision in so far as my knowledge of the job permitted (it might be scanty) and I would always be glad to give advice if asked for it.

Yours sincerely

Brigadier M. LKHI,
Executive Commissioner,
Headquarters, Allied Control Commission,
C.M.F.

2228

HEADQUARTERS
ALLIED CONTROL COMMISSION
R.C. & M.C. SECTION
APO 394

Ref/806/13/CA.

24 September 1944

SUBJECT :- Southern Region Organisation - Divisional
Responsibilities.

TO :- R.C., Southern Region.

1. I refer to your R/1000 of the 31 August 1944.
2. I agree with you that in some instances the work of ACC can best be conducted direct from this HQ. This is noticeably so in the case of the control of schooners and I sympathise with desire to be relieved of the responsibility for activities over which you have no direct control, and the policy on which is often decided, without reference to you, in Rome.
3. I am sure you will appreciate, however, that I must make one person responsible for the discipline of all ACC officers in a Region, and the performance of their duties. You are the Chief Commissioners representative in your Region and as such must assume this responsibility.
4. I have decided, therefore, that I cannot agree to your proposal, and the administration of the Region must continue as before until the Regional Commissioner is withdrawn.

Brigadier,
Executive Commissioner.

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HEADQUARTERS
SOUTHERN REGION, ALLIED CONTROL COMMISSION
APO 39, U. S. ARMY.

31 August 1944

R/1000

SUBJECT : Southern Region Organization - Divisional Responsibilities

TO : Headquarters, Allied Control Commission, APO 394
(Attention: Executive Commissioner).

1. With the small number of staff officers available for this large region, it is clear that in some instances the work of Allied Control can best be conducted direct from HQ ACC. And this matter was discussed in Rome the other day.

2. In the Public Works and Utilities Division, it is understood that the maintenance of military highways will be directly controlled by the Sub-Commission through Major HYLAND (who is not a member of this Regional Staff). If this is so the following officers, members of this Regional Staff, will be working under Major HYLAND direct and may be considered as merely attached to us.

Naples - Captain SAUL
Salerno - Captain HIBBARD
Bari - Lt. STEPHENS
Foggia - Lt. LAMBIE

3. It is also understood that the new "ACC Divisional Superintendents" for the railways, will be working direct under the Sub-Commission.

Naples - Lt. Col. LINDBERG
Bari - Capt. HALL
Catanzaro - Major PUCCINELLI

4. The ACC control of schooners through GUGENIA will be retained by the Sub-Commission and Captain SMITH (Naples) will be directly under them.

5. Lt. Col. HOLMES, on the strength of this region, is engaged entirely in controlling imports and exports for the benefit of Italy as a whole and while it is true that his correspondence has been passing through the Economics and Supply Division of this headquarters, we have in fact been acting merely as a forwarding office. This seems an unnecessary waste of time and there would be no objection to let Lt. Col. HOLMES correspond direct with his Sub-Commission in Rome.

6. Lastly, it is understood that the collection and distribution of hemp is handled from Rome and that a new officer, who will come here, will not have much to do with us.

7. I see no objection to the above arrangements and many advantages, but it is desired that the arrangements should be confirmed and that the responsibility for military highways, rail maintenance, schooners, imports and exports other than food and hemp should be clearly defined as belonging to the Sub-Commission and NOT to this headquarters.

2226

- 2 -

8. If these arrangements are confirmed, it is proposed to show officers concerned as "attached" to this headquarters. The fact that they are attached and not posted will not, of course, be used as basis for request for further officers.

C. E. TEMPERLEY,
Colonel,
Regional Commissioner.

2225



COPY

App. F16 to P.D.No. 12
Dated 22 October 1943

(FUNCTIONS) OF LABOUR SUB-COMMISSION

1. Mission

In conjunction with the Industrial Planning Staff and other Sub-Commissions concerned, to supervise the policy, organization and administration of all Labour activities, and to exercise the necessary controls essential to the needs of the Allied war effort.

2. Major functions:

(a) To determine policies concerning basic labour laws and regulations governing wages, hours and working conditions; restrictions on the employment of women and adolescents; and provisions for industrial safety.

(b) To supervise industrial relations and determine the policy and procedures to be followed in the formation of free associations of employers and employees, and for arbitration between them.

(c) To supervise manpower policy and controls in the recruitment, registration, placement and movement of all labour, and to supervise all activities of employment exchanges.

(d) In cooperation with the Sections and Directorates concerned, to determine priorities in the demand for labour.

(e) In cooperation with the Sections and Directorates concerned and with Italian authorities to plan for the absorption of demobilized soldiers, prisoners of war, and other displaced workers.

(f) To supervise labour inspection and the enforcement of labour standards, safety, and working conditions.

(g) To participate, with other Sub-Commissions concerned, in the control and operation of any social security measures relating to employment, unemployment and industrial training.

(h) To supervise the collection and distribution of labour

and administration of all labour activities, and to exercise the necessary controls essential to the needs of the Allied war effort.

2. Major functions:

- (a) To determine policies concerning basic labour laws and regulations governing wages, hours and working conditions; restrictions on the employment of women and adolescents; and provisions for industrial safety.
- (b) To supervise industrial relations and determine the policy and procedures to be followed in the formation of free associations of employers and employees, and for arbitration between them.
- (c) To supervise manpower policy and controls in the recruitment, registration, placement and movement of all labour, and to supervise all activities of employment exchanges.
- (d) In cooperation with the Sections and Directorates concerned, to determine priorities in the demand for labour.
- (e) In cooperation with the Sections and Directorates concerned and with Italian authorities to plan for the absorption of demobilized soldiers, prisoners of war, and other displaced workers.
- (f) To supervise labour inspection and the enforcement of labour standards, safety, and working conditions.
- (g) To participate, with other Sub-Commissions concerned, in the control and operation of any social security measures relating to employment, unemployment and industrial training.
- (h) To supervise the collection and distribution of labour intelligence and information.
- (i) To supervise, coordinate and assist the Regions and Regional Labour Officers in carrying out the labour mission of the Allied Commission.

2274

ADVANCE HEADQUARTERS
ALLIED CONTROL COMMISSION
ECONOMIC SECTION

AFD 324

MS/35

025/1ab

8 Jul 44

SUBJECT: Relations between HQ AAI and AGC in Rome.

TO : Agriculture Sub-Commission Mining Division
Finance Sub-Commission Pub Works & Utilities
Food Sub-Commission Transportation Sub-Comm.
Industry & Commerce Sub-Comm. Transp. S/O (Coal Division)
Labour Sub-Commission.

1. Paras. 14 to 16 of HQ AAI Administrative Instruction No. 36, reference HQ AAI 1061/01 dated 28 Jun 44 reads as follows:

Relations with Allied Control Commission

14. When the administration of ROMM is finally handed over to the Italian Government and the minimum of control is retained by the Allied Military Authorities, the officials exercising that control will operate directly under the Chief Commissioner, Allied Control Commission. HQ ROMM Allied Area Command will then have no responsibility for civil administration, except that of co-operation.

15. In the present stage, however, it is recognised that the administration of the City must depend in large measure on the military administration. This dependence concerns such matters as the preservation of law and order, the control of traffic, the rehabilitation and upkeep of public utilities, the rationing of electric power, water, etc. and many other aspects of administration.

16. For this reason it has been decided that the relationship between the Rome Allied Area Command and the Civil Administration shall be governed by the following principles:-

- (a) The staff of Region IV, AGC, will work under the Regional Commissioner and will not form part of the staff of HQ Rome Allied Area Command.
- (b) Directions on matters of major policy will be issued to the Rome Allied Area Command by this HQ.
- (c) The ROMM Allied Area Command will consult Regional Commissioner ROMM, on all matters of policy, and will take no action involving policy without such prior consultation. In the same way, Regional Commissioner, ROMM, will consult the ROMM Allied Area Command before taking any action involving policy.
- (d) Any matters of major policy or difficulty will be referred to this HQ.
- (e) Regional Commissioner, ROMM, will receive detailed direction regarding methods for the execution of policy from Chief Commissioner, Allied Control Commission.

1. Paras. 14 to 16 of HQ AAI Administrative Instruction No. 36, reference HQ AAI 1061/Q1 dated 28 Jun 44 reads as follows;

Relations with Allied Control Commission

14. When the administration of ROME is finally handed over to the Italian Government and the minimum of control is retained by the Allied Military Authorities, the officials exercising that control will operate directly under the Chief Commissioner, Allied Control Commission. HQ ROME Allied Area Command will then have no responsibility for civil administration, except that of co-operation.

15. In the present stage, however, it is recognised that the administration of the city must depend in large measure on the military administration. This dependence concerns such matters as the preservation of law and order, the control of traffic, the rehabilitation and upkeep of public utilities, the rationing of electric power, water, etc, and many other aspects of administration.

16. For this reason it has been decided that the relationship between CG Rome Allied Area Command and the Civil Administration shall be governed by the following principles:-

- (a) The staff of Region IV, ASC, will work under the Regional Commissioner and will not form part of the staff of HQ Rome Allied Area Command.
- (b) Directions on matters of major policy will be issued to CG Rome Allied Area Command by this HQ.
- (c) CG ROME Allied Area Command will consult Regional Commissioner ROME, on all matters of policy, and will take no action involving policy without such prior consultation. In the same way, Regional Commissioner, ROME, will consult CG ROME Allied Area Command before taking any action involving policy.
- (d) Any matters of major policy or difficulty will be referred to this HQ.
- (e) Regional Commissioner, ROME, will receive detailed direction regarding methods for the execution of policy from Chief Commissioner, Allied Control Commission.
- (f) CG ROME Allied Area Command will leave to Regional Commissioner, ROME responsibility for the execution of policy once it has been determined, and will only intervene if he considers that the policy itself is in question.

Gen. Lacey R.C.

G. M. SHARP, Lt. Col., R.A.
S.O.I. (CA) Economic Section.

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HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

JEB/av

30 June 1944

SUBJECT: Specialist Divisions Procedure (Labor Sub-Commission)
TO: Regional Commissioner, Region VIII

1. This is in reference to communication R8/15/9 of 8 June 1944, requesting statement of policy and procedure from each Sub-Commission.

2. The Labor Sub-Commission submits the following:

a. There should be one full time and competent labor officer at the regional level together with such immediate office assistants as may be required.

b. If Armed Force units are located within the Region, it will be necessary to provide for adequate labor supply officers at each major center of population from which direct employees for the Armed Forces might be employed.

c. It is important to note that all that is done in the labor field is guided by two basic directives: (1) Hold the line against inflation, and (2) maintain industrial peace. Whenever the workers do not have sufficient food, or cannot obtain food at legal prices, they demand wage increases which tends to disrupt industrial peace. Under these circumstances the Labor Sub-Commission is obligated to maintain a tough-minded attitude, and "hold the line" while awaiting a solution to the ever-pres-sing food problem.

d. It is important that all wages now paid to civilians by any Armed Force installations be "frozen" until such time as appropriate rates are established. For your guidance there is attached excerpts from a confidential copy of "Instructions Regarding the Employment of Civilian Labor (Italy and Sicily) issued by Hq. A.C.M.F. (Admin. Bn.) March 1944. There is also attached a copy of Admin. Instr. N.24 issued 24 Jan 1944, showing established wage rates. Wage rates shown in the first mentioned document are more authoritative, in that they are more recent, than those listed in the later document. The wage rates quoted are for the Naples Area. These rates should not be exceeded without close coordination with Allied Forces operating in the area and without first submitting proposals for higher wages. You will find that the D.A.D.L.'s (British) will be very helpful in all of this Armed Force wage work.

One constant source of difficulty in labor matters has been the tendency of members of the Armed Force installations to bid up wage rates in the initial stages of occupancy. To force a retreat in the wages thus established has proven most difficult, if not impossible. Hence, it will be essential to proceed cautiously and to require the employment of civilians at as low a rate as possible. Wherever and whenever possible, a good working principle to follow to establish the standard rates should

be to pay under the minimum or at the minimum rates rather than the maximum rates.

e. Proclamations dealing with labor policy and problems are currently being consolidated by the Legal Sub-Commission. They will follow the general plan of the proclamations previously issued in the Regions already occupied.

f. It is of the utmost importance that the wages paid in the Region be controlled, and studied at all times. Some of the problems which will be faced in this connection are outlined in the attachment to this memorandum. Pressure is always exerted for an increase in wages and many devious means are developed by employers and employees to achieve this end. The Labor Sub-Commission finds that food and not wages, is the most serious problem facing the Italian people today.

g. Needless to say that this office shall be very happy to lend you whatever assistance it can, with its limited staff, in any of the matters dealing with labor.

JAMES G. BABCOCK,
Major, Spec. Res.
A/D/Director,
Labor Sub-Commission.

*June
Lat S. e*

(Maj. J. O. Babcock (A))
WAGES, HOURS AND WORKING CONDITIONS DIVISION (1st Lt. J. Giammarco (A))

1. Develops policy with reference to wage rates, hours of work, working conditions, and social insurance.
2. Assembles wage rate information.
3. Represents the Sub-Commission on: The Labor and Wages Control Committee of the Allied Local Resources Board, A.A.I.
4. Provides A.C.C. membership on the Wages Control Sub-Committee.
5. Represents the Sub-Commission on the Price Committee of the Economic Section of A.C.C.
6. Supervises the Italian Government in all activities affecting wage rates, hours of work, working conditions, and social insurance.
7. Develops inspectional policy for the Ispettorato.

Submitted subject to approval of Lt. Col. Smith.

JAMES O. BABCOCK,
Major, S.R.,
Wages & Hours Division
Labor Sub-Commission

2220

17

LABOR RELATIONS DIVISION (Capt. E. J. Scicluna (H))1. POLICY:

Develops policy with reference to:

- a. The organization of Trade Union Associations
- b. Industrial relations and the creation of Joint Industrial Councils;
- c. Collective bargaining, the development of joint negotiation between organizations of employers and workpeople, Collective Contracts;
- d. Conciliation and Arbitration in respect of Trade disputes;
- e. The legitimate use of strike and lock-out as legal instruments for exerting pressure in the settlement of labor controversies;
- f. Control of labor, with special reference to civil mobilization.

2. CONDITIONS OF EMPLOYMENT:

Cooperates with the Wages and Hours Division in matters affecting conditions of employment, with special reference to the development of policy regulating Collective Bargaining and the stipulation of Collective Contracts.

3. TRADE UNION ACTIVITIES:

- a. Fosters the organization of Free Trade Union Associations, the creation of Federations and Confederations;
- b. Collects information regarding:
 - (1) The size, structure, constitution, of both Industrial Unions and Craft Unions; and
 - (2) Organizers, official representatives and politicians directly connected with such organizations.
- c. Advises all Trade Union organizers, ensuring that their activities are in conformity with A.C.C. policy, and keeps in direct contact with workmen's representatives who are concerned with activities of more than local significance;
- d. Keeps a check on the election of Trade Union representatives and the appointment of Trade Union officials of Regional or National standing, in order to insure that:
 - (1) The organizations are autonomous, and
 - (2) Elections and appointments are conducted in accordance with free democratic principles.

2219

4. TRADE DISPUTES -- STRIKES AND LOCK-OUTS:

Takes a direct interest in:

- a. Composing trade Disputes;
- b. Avoiding strikes or lock-outs -- unless such problems are not merely of local significance, in which case they would remain the sole responsibility of the Regional Labor Division.

5. EDUCATION:

Organizes the diffusion of information on questions connected with:

- a. The organization of Workmen's Associations;
 - b. The democratic system of the labor structure; and
 - c. The responsibilities that devolve on workpeople and their leaders
- vis-a-vis the rights that workmen enjoy under a free democratic system.

6. LABOR CONTROL -- CIVIL MOBILIZATION:

Represents A.C.C. on the Labor and Wages Control Committee of the Allied Local Resources Board, A.A.I., in connection with the control of labor, with special reference to the question of civil mobilization.

7. COOPERATION WITH ITALIAN GOVERNMENT:

a. Cooperates with and advises the Italian Government in respect of aforementioned labor matters, with a specific view to safeguarding A.C.C. policy (in respect of Labor Relations) in all legislative measures under consideration by the Italian Government for "unoccupied" territories.

b. Keeps a check on the enforcement of Labor Relations legislation in "unoccupied" territories, to ascertain that A.C.C. policy is being respected in the administrative and executive field.

2218

REAR HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394

RMA/hft

14 March 1944

To: The Ministry of Industry, Commerce and Labor.

From: Labor Sub-Commission, ACC (Capt Robert M. Albright).

1. This Memorandum is submitted as a statement of the present working relationship of the Labor Sub-Commission with the Ministry. If the Ministry is not in full agreement with the statements made herein, it is requested that a prompt report be made in order that a complete accord may be reached.

2. As a matter of policy, it is understood that the Ministry will not make any changes in laws, decrees, ordinances or policies affecting labor or labor organizations, and will not make any major personnel changes or any changes in personnel appointed by Allied Military Authorities without prior approval of the Labor Sub-Commission. In addition, the Ministry will keep the Sub-Commission advised of any labor shortages, disputes, or programs which may affect work being performed for the Allied Military Forces, or which may effect labor policy in areas now under direct control of the Allied Military Forces.

To facilitate the clearance of these matters, a Liaison Officer for the Labor Sub-Commission is stationed at ACC Rear Headquarters, and will visit the Ministry regularly each day.

3. The matters which appear to the Labor Sub-Commission to be of greatest urgency are as follows:

a) Syndicates: The Ministry has agreed to submit to the Sub-Commission for approval on or before 15 March 1944, the revised draft of a decree which will (1) formally abolish the Syndicates (2) assure liberty of organization for new Syndicates or Unions and (3) Establish Regional and Provincial Labor Offices, responsible to the Ministry for the Employment Exchanges, labor statistics, arbitration, mediation and conciliation of labor disputes and other duties as assigned by the Ministry.

A separate decree will establish the procedure for recognition of a particular Syndicate as the bargaining agent for a given group of workers and for jurisdiction over different types of disputes.

b) Wage adjustment: The Ministry is gathering the necessary information on present differentials, and will present a report as soon as possible in order that some joint agreement may be made between the Finance and Labor Ministries of the Italian Government and the Finance and Labor Sub-Commissions of the ACC.

c) Pensions: It is understood that augmentation of pensions to government employees has already been provided, and that similar increases for priority workers are being studied by the Italian

Government and will be submitted in the near future to the ACC.

d) Insurance coverage for workers of Allied Military Forces: It is understood that a joint proposal will be made by the Italian Ministries of Labor and of Finance to the Labor Sub-Commission, for clearance with the Finance Sub-Commission, and presentation to the appropriate Allied Army Headquarters. The proposal will provide for

- (1) Furnishing of lists and wages of workers by Army employing units
- (2) Payment of necessary funds to the Insurance agencies by the Italian Government
- (3) A simplified procedure for the submission of forms by the Allied Military Forces and for application for benefits by the covered workers.

4. Other matters of importance in the labor program include:

- a) A revision and unification of the Italian Inspection Services both fiscal and administrative.
- b) The establishment of a Commission to study and recommend revisions in the Social Security program.
- c) A study and unification of procedures for the Uffici di Collocamento.
- d) The establishment of a procedure for Mobilization of essential workers through the Labor offices and Uffici di Collocamento.
- e) A study and revision of the general wage structure with a view to eliminating premiums and indemnities and substituting a higher basic wage.

2216

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

File
Min
22 February, 1944

MEMORANDUM

TO : Brigadier Lush

1. Your memo of 14th inst. has been noted.
2. It has been the policy of this Sub-Commission to work through its representatives in the Regions, and NOT through the S.C.A.O.'s. S.C.A.O.'s, of course, are informed. It is the policy of the Italian Government to issue direct instructions from the Ministry of Labor through the Regional Labor Offices to the Provincial Labor Offices and Collocamentos.
3. It is submitted that on most Labor matters, "broad general principles" cannot be applied except by experienced officers (which S.C.A.O.'s are not), or by officers in personal and direct contact with this Headquarters (which S.C.A.O.'s are not so far as this Sub-Commission is concerned). Experience in Labor matters is something which cannot be acquired overnight, and as the problems are living, and therefore changing, they can be handled only in the light of past experience. To commit that past experience to paper in the form of a guide would be a task of such magnitude as I would rather not attempt, in view of my other immediately pressing affairs, and so long as experienced officers of this Sub-Commission are in the Field, and in personal contact.

JTRB/tbw

B
J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission.

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[Handwritten signature]

LABOUR DIVISION
AND REGION III.

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19 December 1943.

SUBJECT: Functions of Labour Division.

TO : RGAO, Region III.

1. The following is brief statement of functions of the Labour Division:

- (a) Advise RGAO on all matters affecting labour.
- (b) Supervision of Provvidenza, Casa Malattia, and workmen's compensation. Channels established for clearance with Divisions of Finance, Public Welfare and Public Health.
- (c) Supply of labour to Armed Forces. This has meant reorganization of fascist labor exchanges and the administration thereof.
- (d) Liaison with labour officers, PBS and labor officers of other allied services so that control and supply of labour required for aid in prosecution of war may be kept constant and uninterrupted.
- (e) Study of Corporative Syndical System and formulation of policy regarding same. This has resulted in issuance Regional Order No 1. Now engaged in effectuating this order.
- (f) Study of proposal of Wage Rates for civilians employed by Armed Forces. Recommendations made to Wage Sub-Committee of Resources Board are now being considered for application throughout Italy.
- (g) Study and proposal of Wage Rates for government and private employees. Recommendations made which resulted in temporary wage adjustment Regional Order No 2.
- (h) Establish machinery ²²¹for handling labour disputes and grievances. Contemplate transfer of this function to new civilian labor offices now being created, after which will act in supervisory capacity only.
- (i) Compilation and analysis of Cost of Living statistics.

- (j) Compilation and analysis of statistics on employment and unemployment as aid to administration of unemployment compensations, social insurance, etc.
- (k) Close liason with Public Welfare Division so that mutual problems may be effeciently considered and contiguous jurisdictions maintained at highest possible working level.
- (l) Analysis of Collective Labour Contracts and determination of policy for their revision.
See: Administrative Instruction - Labour I.
- (m) Determination policy regarding Ispettorato Corporativo and other fascist governmental labour agencies. Recommendations to be submitted.

THOMAS A. LANE
Lt. Colonel U.S.
Chief, Labour Division
A.E.C. Region III.

2213

MEMORANDUM:

23 November 1945

SUBJECT: Untenable Position of Labor Sub-Commission as Part of Economic Directorate.

I outlined to Colonel Spofford the impossibility of operating the Labor Sub-Commission effectively in its present organizational setup.

In the first place, Labor problems are of such an overall nature as to require close contact with and prompt resolution by top echelon authorities. No one knows this better than General McSherry himself. Secondly, and more importantly, under present circumstances we are in the unhappy position of operating under the supervision of Brigadier Hamlyn, who is not only the head of the Economic Directorate, but also head of the Finance Sub-Commission. He operates and thinks solely as a finance man, and as such, brought everything to bear to defeat our wage increase formula proposal. He is also deliberately against labor's due representation on various sub-committees handling matters which directly affect labor, such as the Food Committee, Black Market Committee, etc. He committed a serious action in deliberately withholding from us a letter from Industry and Commerce Sub-Commission addressed to us, regarding the Island Base Section ration matter. When questioned, he said it was a matter not concerning Labor and did not want the Labor Sub-Commission to handle it at all. He even severely criticized Major Martiano, his Executive, as to dare inform us of the matter. Such action which borders on personal bias is certainly not conducive to the proper function of our Sub-Commission.

I therefore asked Colonel Spofford to consider the matter of changing the channel of authority ~~to~~ which we have to proceed. He stated that the organization chart was only temporary, and higher echelons were available for the settling of such disputes as I have brought up, and that we should not hesitate to air our complaints freely.

I pointed out that Finance always makes certain to be present at any labor conference, whereas Labor is ~~not~~ invited to participate in discussions by other Sub-Commissions and Committees when the subject under discussion unquestionably concerns labor.

2212

Junius R. Smith

JUNIUS R. SMITH,
Lt. Col., QMC,
Deputy Director,
Labor Sub-Commission.

H. C. Smith

See - thank

It might be possible to handle the matter with

only, and more importantly, under present circumstances we are in the unhappy position of operating under the supervision of Brigadier Hamlyn, who is not only the head of the Economic Directorate, but also head of the Finance Sub-Commission. He operates and thinks solely as a finance man, and as such, brought everything to bear to defeat our wage increase formula proposal. He is also deliberately against labor's due representation on various sub-committees handling matters which directly affect labor, such as the Food Committee, Black Market Committee, etc. He committed a serious action in deliberately withholding from us a letter from Industry and Commerce Sub-Commission addressed to us, regarding the Island Base Section ration matter. When questioned, he said it was a matter not concerning Labor and did not want the Labor Sub-Commission to handle it at all. He even severely criticized Major Martiano, his Executive, as to dare inform us of the matter. Such action which borders on personal bias is certainly not conducive to the proper function of our Sub-Commission.

I therefore asked Colonel Spofford to consider the matter of changing the channel of authority ~~to~~ which we have to proceed. He stated that the organization chart was only temporary, and higher echelons were available for the settling of such disputes as I have brought up, and that we should not hesitate to air our complaints freely.

I pointed out that Finance always makes certain to be present at any labor conference, whereas Labor is invited to participate in discussions by other Sub-Commissions and Committees when the subject under discussion unquestionably concerns labor.

2212

Junius P. Smith

JUNIUS R. SMITH,
Lt. Col., QMC,
Deputy Director,
Labor Sub-Commission.

H. C. Smith

seen - thanks

I think we can let the matter rest as with Spofford and let him handle the new set up.

1/14/53

✓

12

HEADQUARTERS ALLIED CONTROL COMMISSION
and
HEADQUARTERS ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
AFO 512

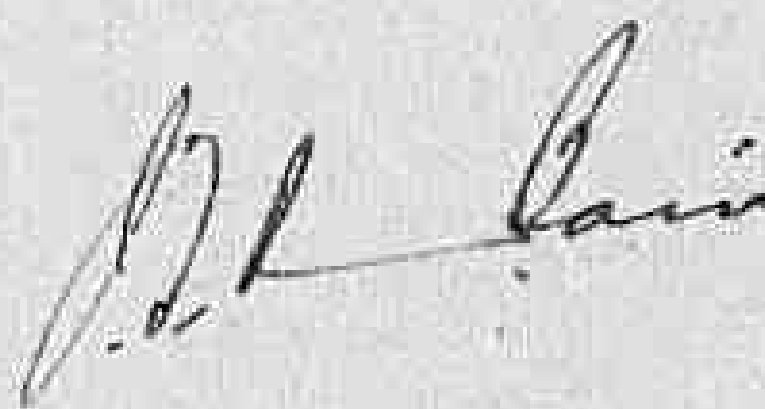
16 November 1943

SUBJECT: Statements on Points of A.C.G. Policy to be followed by
A.M.G., 15th Army Group

TO : Economic Directorate (Attention: Captain Rex J. Northland)

Reference your letter of 16th inst., the view is taken that the same points are to be observed in operations under (a) A.C.G. conditions, and (b) A.M.G. conditions. The points are covered in the existing statement.

JTB/tbw



J. T. R. RAIN,
Colonel,
Director, Labor Sub-Commission.

2211

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Cal. Bain

HEADQUARTERS ALLIED CONTROL COMMISSION
and
HEADQUARTERS ALLIED MILITARY GOVERNMENT
ECONOMIC DIRECTORATE
APO 512

RHM/pjm

16 November 1943

SUBJECT: Statements on Points of A.C.C. Policy To Be
Followed by AM 15 Army Group.

TO : Heads of Sub-Commissions in Economic Directorate.

1. Heads of sub-commissions were asked in the Executive Council meeting of 5 November 1943 to prepare a statement of the points of policy in which it was desired that AM 15 Army Group should conform to H.Q. A.C.C. instructions.

2. The head of each sub-commission will review the statements submitted in compliance with the above request. In its place will be substituted two statements giving the points of policy to which AM 15 Army Group should conform while under this headquarters are operating under (a) ACO conditions and (b) AOC conditions (similar to the two statements submitted concerning the relationship between this headquarters and regions under these two conditions). If the same points are to be observed in both cases and all these points are covered in the existing statement, a letter to that effect will be sufficient. Please reply promptly.

By command of Brigadier BAIN

Rex J. Northland
REX J. NORTHLAND
Captain, Infantry

DISTRIBUTION:

2210

All sub-commissions

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 512

9002/LAB

10 November 1943

SUBJECT: Functions of Labor Sub-Commission under A.G. Conditions
TO : Office of Economic Director, Headquarters, A.M.G.

1. The MISSION of this Commission is conceived to encompass the following:

a. To formulate the policy and to supervise the organization and administration of the supply and distribution of labor (of all types) on demand by other branches to services essential to:

- (1) the successful prosecution of the war, and
- (2) the rehabilitation, life and well being of the Community.

b. To supervise industrial relations and determine the policy and procedure to be followed for the formation of free associations of employers and employees and for arbitration between them.

c. To ensure that approved standards of safety and welfare are adopted in factories and workshops.

d. To secure the reinstatement in each occupied Province, as far as they are acceptable or feasible, of pre-war Labor Laws controlling hours of work and employment of women and children.

e. To study, promulgate and enforce wage standards in each industry and Province.

f. To participate with other branches in the proper collection and just distribution of Social Insurance premiums and benefits, and to supervise the organization and operation of benefit payment procedure.

4. The MAJOR FUNCTIONS of this Commission are:

- a. To ensure the accurate and complete registration of manpower (including women-power where necessary) and the smooth working of an unbiased "placing" machine through which all vacancies shall be filled.
- b. To determine, in cooperation with the services and branches responsible for manufacture and production of war materials, Agriculture and Fisheries, Public Works, Utilities and Fuel, etc., priorities in the demand for labor in short supply.
- c. To plan, in cooperation with the Italian authorities, for the absorption of demobilized Italian soldiers into Italian economic life, and for the proper coordination of the rate of demobilization with the rate of maximum absorption.
- d. To ensure, in collaboration with other branches concerned, the welfare of employed and unemployed and their dependents.
- e. To supervise the performance of these duties by the Italian Government and record facts and progress.
- f. To advise on legal and executive changes necessary.

JRS/tbw

J. T. R. Bain
J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission.

II

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APC 512

9002/LAB

10 November 1943

SUBJECT: Functions and Powers of Labor Sub-Commission Under
A.C. Conditions vs. Functions and Powers of Regional
C.C.A.O.'s.

TO : Office of Economic Director, Headquarters, A.M.G.

1. From our viewpoint Headquarters will plan, promulgate and assume full responsibility for policy in all labor matters, for direction of and compliance by Regional Offices. Such policy will deal with any proposed revisions, cancellations, or instructions regarding labor laws, wages of labor, regulatory and inspection measures and methods, supply, registration and distribution of manpower, industrial and labor relations, employee and employer organizations, hours of work, absorption of demobilized soldiers into the economy, and other related subjects.

2. The region shall carry out, as an operating and administrative body, the policy announced by Headquarters and will be subject at all times to supervisory and inspection control by Headquarters for proper and efficient compliance with such policies ordered.

3. The initial selection of Labor Officer personnel for the regions and provinces will rest with and be the responsibility of Headquarters. Thereafter, such Labor Officers are, of course, under the complete authority of the Regional C.A.O.

4. Proposed new regional policy, (as an application for local purposes of Headquarters announced policy or new policy peculiar to the needs of the region itself), which affect the labor field in any of its aspects, will be submitted to and approved by Headquarters prior to any action being initiated or accomplished.

2207

5. Headquarters will decide in each instance whether or not decisions made, or announcements of actions to be taken, shall be by its order directly, or over the signature of the particular Regional Office involved. In any case, direct quotations of Headquarters decision and signature must be made.

6. Attached herewith is copy of order issued October 30, 1943, by the Regional C.A.O. of Region I in which a change in the Italian law regarding the payment of Bombardment Indemnities is made. This order illustrates the kind of action which has been taken in the regions and which would, under the general policy outlined hereinabove, constitute a serious violation. No action of this character involving questions in the labor field should be determined or taken by individual divisions of this Headquarters or by Regional Offices without consultation with and clearance by the Labor Sub-Commission.

JRS/tbw


J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission.

2206

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
A-1 314

19 November 1945

SUBJECT: Limitations Labor Sub-Commission would set on
activities of AMGOT 15 Army Group.

TO: Office of Economic Director, Headquarters, A.M.G.

1. The Labor Sub-Commission is firmly of the opinion that all labor matters wherever they arise, must clear through this commission, whether it concerns the AMGOT 15 Army Group, Allied Military Mission, Allied Commission, AMGOT (forward or rear, regional or otherwise), Army, Navy, Air Corps or any other American or British military or civilian agency in any part of occupied Italy.

2. The Labor Sub-Commission, which should in effect evolve into a Ministry of Labor for the Allies, must present a complete and totally coordinated labor picture, as the one top authority, to its top partner, the Italian Ministry of Labor. Without uniformity, there is chaos.

3. Labor problems include such vital matters as formulation of general policy, wage determination, labor discipline, labor migrations, employer-employee relationships, and none of which can be handled independently and separately by various authorities in the same or different areas.

4. An unhealthy and dangerous situation has already been created in a number of areas throughout occupied Italy by individuals or units, on their own authority, setting needlessly high wages, increasing wage rates, making arbitrary and premature announcements concerning various problems in the labor field, causing undue economic disturbances through restricting labor issues with no regard for or consideration of other factors, and creating new problems through competitive wage scales in the same labor market areas.

J. I. R. B. IN.

J. I. R. B. IN.

2205

Colonel,
Labor Sub-Commission.

JIRB/av

7

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
OFFICE OF THE ECONOMIC DIRECTOR

13011/P

4 November, 1943.

Subject:- Organization and Functions

To:- Chiefs of Sub-Commissions,
Foreign Trade
Industry and Commerce
Public Works and Utilities
Fuel
Agriculture, Forestry and Fisheries
Labour.

1. After to-day's Meeting, Lieut.-Colonel W.C. Chandler and I submitted the suggestions we had made concerning the preparation of the various directives to Brigadier E. Gueterbock.

2. It has been decided that the two Directives which were discussed this morning, i.e.:

- (1) (a) Functions of each Sub-Commission under A.C. conditions,
(b) The Directive as to the powers of Officers of the various Sub-Commissions in the various Regions, also under A.C. conditions,

should be prepared in the order set out above.

3. Brigadier Gueterbock asked however that another memorandum should be prepared before the other two, i.e.:

- (3) A Memorandum setting out what limitations each Sub-Commission suggests should be set on the activities of AMGOT 15th Army Group (respecting functions which are the concern of the Sub-Commission.

4. Please therefore prepare these three Memoranda in the order set forth above.

5. If the above instructions are not clear, you should consult me.

2204

R.A. HAMILTON,
Brigadier,
Economic Director,
Headquarters,
Allied Military Government.

ALLIED MILITARY GOVERNMENT

FROM : Labor Sub-Commission.

SUBJECT: Definition of Function of Headquarters
vs. Regional C.O.A.O.'s.

FILE No. AMGOT/2002/LAB

TO:

AMGOT HQ.. SICILY

TO : Deputy Chief Civil Affairs Officer.

1 NOV. 1943

1. Pursuant to your request of the 31st, herewith is submitted statement outlining the concept of the Labor Sub-Commission regarding the field of activity within which Headquarters shall function as distinct from those fields that are properly within the province of the Regional C.A.O.:

a. From our viewpoint Headquarters will plan, promulgate and assume full responsibility for policy in all labor matters, for direction of and compliance by Regional Offices. Such policy will deal with any proposed revisions, cancellations, or instructions regarding labor laws, wages of labor, regulatory and inspection measures and methods, supply, registration and distribution of manpower, industrial and labor relations, employee and employer organizations, hours of work, absorption of demobilized soldiers into the economy, and other related subjects.

b. The region shall carry out, as an operating and administrative body, the policy announced by Headquarters and will be subject at all times to supervisory and inspection control by Headquarters for proper and efficient compliance with such policies ordered.

c. The initial selection of Labor Officer personnel for the regions and provinces will rest with and be the responsibility of Headquarters. Thereafter, such Labor Officers are, of course, under the complete authority of the Regional C.A.O.

d. Proposed new regional policy, (as an application for local purposes of Headquarters announced policy or new policy peculiar to the needs of the region itself), which affect the labor field in any of its aspects, will be submitted to and approved by Headquarters prior to any action being initiated or accomplished.

e. Headquarters will decide in each instance whether or not decisions made, or announcements of actions to be taken, shall be by its order directly, or over the signature of the particular Regional Office involved. In any case, direct quotations of Headquarters decision and signature must be made.

Under Review

a. From our viewpoint Headquarters will plan, promulgate and assume full responsibility for policy in all labor matters, for direction of and compliance by Regional Offices. Such policy will deal with any proposed revisions, cancellations, or instructions regarding labor laws, wages of labor, regulatory and inspection measures and methods, supply, registration and distribution of manpower, industrial and labor relations, employee and employer organizations, hours of work, absorption of demobilized soldiers into the economy, and other related subjects.

b. The region shall carry out, as an operating and administrative body, the policy announced by Headquarters and will be subject at all times to supervisory and inspection control by Headquarters for proper and efficient compliance with such policies ordered.

c. The initial selection of Labor Officer personnel for the regions and provinces will rest with and be the responsibility of Headquarters. Hereafter, such Labor Officers are, of course, under the complete authority of the Regional C.A.O.

d. Proposed new regional policy, (as an application for local purposes of Headquarters announced policy or new policy peculiar to the needs of the region itself), which affect the labor field in any of its aspects, will be submitted to and approved by Headquarters prior to any action being initiated or accomplished.

e. Headquarters will decide in each instance whether or not decisions made, or announcements of actions to be taken, shall be by its order directly, or over the signature of the particular Regional Office involved. In any case, direct quotations of Headquarters decision and signature must be made.

2. Attached herewith is copy of order issued October 30, 1943, by the Regional C.A.O. of Region I in which a change in the Italian law regarding the payment of Bombardment Indemnities is made. This order illustrates the kind of action which has been taken in the regions and which would, under the general policy outlined hereinabove, constitute a serious violation. No action of this character involving questions in the labor field should be determined or

AMGOT/9002/LAB (Cont'd).

taken by individual divisions of this Headquarters or by Regional
Offices without consultation with and clearance by the Labor
Sub-Commission.

JRS/tbw

Junius R. Smith

JUNIUS R. SMITH
Lt. Col., Q.M.C.,
Labor Sub-Commission of
Allied Commission.

include attachment

Labor Sub-Commission
Allied Commission.

Include as a chart

2202

ASGOT/9002/LAB

Activities of Labor Sub-Commission with
respect to Other Sub-Commissions.

XI
TO : Deputy Chief Civil Affairs Officer. 1 Nov. 3
FROM : Labor Sub-Commission.

1. General Statement. The scope of our activities includes:

a. Policy on labor controls; industrial relations and employment conditions; and

b. Supervision of the organization and operation of all labor control machinery including administrative, inspection, regulatory, judicial, and the system of Employment Exchanges.

2. Relations with Agriculture Sub-Commission. The Labor Sub-Commission will be concerned with the movement, transportation, recruitment and placement of workers moving into or out of agricultural employment. Working conditions, including housing of migratory or temporary workers should be the joint concern of Agriculture and Labor Commissions. Specific demands for agricultural labor and data on seasonality of employment will be primary concern of Agriculture Sub-Commission.

3. Relations with Industry and Commerce Sub-Commission. Labor will not be concerned with production planning or supervision, but should be consulted on manpower requirements, training requirements, working conditions and regulations regarding use of women and children.

4. Relations with Public Works and Utilities Sub-Commission. Labor should be consulted on special manpower requirements and recruitment programs, "floating crews" and all labor policy questions.

5. Relations with Finance Sub-Commission. Labor will not be concerned, except upon request, with financial aspects of social insurance and benefits, but will control all procedures and supervision of such operations as are carried on through the Employment Exchanges.

Labor will not be concerned with wages, overtime, cost of living, amounts of benefits, reserve funds, but will be responsible through Labor Inspectors and Employment Exchanges for violations of predetermined standards and collection of information of standards.

6. Relations with Transportation and Communications Sub-Commission.

2. Relations with Agriculture Sub-Commission. The Labor Sub-Commission will be concerned with the movement, transportation, recruitment and placement of workers moving into or out of agricultural employment. Working conditions, including housing of migratory or temporary workers should be the joint concern of Agriculture and Labor Commissions. Specific demands for agricultural labor and data on seasonality of employment will be primary concern of Agriculture Sub-Commission.

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Labor will not be concerned with wages, overtime, cost of living, amounts of benefits, reserve funds, but will be responsible through Labor Inspectors and Employment Exchanges for violations of predetermined standards and collection of information of standards.

6. Relations with Transportation and Communications Sub-Commission. Labor will be concerned with recruitment problems and working conditions only.

2201

7. Relations with Legal Sub-Commission. Labor will be concerned with the enforcement of labor laws and recommendations for labor legislation or regulations. It will be responsible for supervision of Labor Courts (if any) and judicial or quasi-judicial bodies concerned with labor disputes.

JUNIOR E. SMITH
Lt. Col., U.S.A.,
Labor Sub-Commission of
Allied Commission

LABOUR SUB-COMMISSION A.C.MISSION AND MAJOR FUNCTIONS:MISSION :

- (a) In conjunction with the Industrial Planning Committee, to formulate the policy and to supervise the organization and administration of the supply and distribution of labour (of all types) on demand by other Branches, to services essential to (1) the successful prosecution of the war and (2) the rehabilitation, life and well being of the Community.
- (b) To supervise industrial relations and determine the policy and procedure to be followed for the formation of free associations of employers and employees and for arbitration between them.
- (c) To ensure that approved standards of safety and welfare are adopted and enforced in Factories and Workshops.
- (d) To secure the reinstatement, of such pre-war Labour laws (as far as they are acceptable or feasible), controlling hours of work and employment of women and children, as were suspended as a war time measure.
- (e) To study, promulgate and enforce wage standards in each industry and Province.
- (f) To participate, with other Branches, in the proper collection and just distribution of Social Insurance premiums and benefits, and to supervise the organization and operation of benefit payment procedure.

MAJOR FUNCTION :

1. To supervise, co-ordinate and assist the Regions and Regional Labour Officers in carrying out the Labour Mission of the Allied Commission.
2. To ensure the accurate and complete registration of Manpower (including Woman-power where necessary) and the smooth working of an unbiased 'Placing' machine through which all vacancies shall be filled.
3. To determine, in co-operation with the Services and Branches responsible for manufacture and production of War materials, Agriculture and Fisheries, Public Works, Utilities and Fuel, etc., priorities in the demand for labour in short supply.
4. To plan, in co-operation with the Italian authorities, for the absorption of demobilized Italian soldiers into Italian Economic life - and for the proper co-ordination of the rate of demobilization with the rate of maximum absorption.
5. To ensure, in collaboration with other Branches concerned, the welfare of employed and unemployed and their dependents.

- (c) To ensure that approved standards of safety and welfare are adopted and enforced in Factories and Workshops.
- (d) To secure the reinstatement, of such pre-war Labour laws (as far as they are acceptable or feasible), controlling hours of work and employment of women and children, as were suspended as a war time measure.
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4. To plan, in co-operation with the Italian authorities, for the absorption of demobilized Italian soldiers into Italian Economic life - and for the proper co-ordination of the rate of demobilization with the rate of maximum absorption.
5. To ensure, in collaboration with other Branches concerned, the welfare of employed and unemployed and their dependents.
6. To supervise the performance of these duties by the Italian Government and record facts and progress.
7. To advise on legal and executive changes necessary.

2200

To make the necessary studies to ensure a continued fair wage rate throughout the country.

