

acc 10000/146/458

091.431

GENERAL ORDERS 8

Sept 1943 - March 1944

GENERAL ORDERS 8

Sept 1943 - March 1944

G. M. C. Form 100 (Rev. 1-1-44)
Issued July 25, 1944

LIST OF PAPERS

II

File under No. 091.431

GENERAL ORDER NO. 8

INITIAL NUMBER	FROM	DATE	TO	SYNOPSIS
19				Copy of cable requesting elimination of Art. 15 from G.O. #8
20				Copy of message from P.B.S. regarding G.O. #8
21	Capt. Suckera		Sb. Col. Smith	Salva Conf. 10-11 Jan. 44
22	A. F. H. Q.	10-1-44	Salva Office Region III	Proposed H.O. covering Kage incense + abolition of Syndicates Draft order based on A.F.H.2
23	Capt. Morse	14-1-44	Sb. Col. Smith	Letter of 27-12-43.
24	Capt. Morse	16-1-44	Sb. Col. Smith	Amendment of G.O. #8
25	W. L. H. Q.	21-2-44	Exec. Comm.	Interim report on G.O. #8
26	W. L. H. Q.	21-2-44	W. L. H. Q.	Interim report on G.O. #8
27	Capt. Morse	9-Feb-44		G.O. #8 for Italy
28	W. L. H. Q.	15-5-44	W. L. H. Q.	Rev. 2 coordination of G.O. #8
29	W. L. H. Q.	15-5-44	W. L. H. Q.	Extension of G.O. #8

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Q. M. C. FORM 353 (10-2-40)
Revised July 26, 1948

LIST OF PAPERS

I

File under No. 091.431

GENERAL ORDER NO. 8

SERIAL NUMBER	FROM	DATE	TO	SYNOPSIS
1	Hq. AMB III	26-11-43	Gen. McSherry	Results on survey for H.O. #8
2	A.M.D. Reg III	-	Gen. McSherry	" " " "
3	J.R. Smith	30-11-43	Col. Adams	Tel. from Reg 3 re H.O. #8
4	-	-	-	General Order #8
5	Taken copy of instructions regarding H.O. #8			
6	English	"	"	" " "
7	Preliminary instructions regarding H.O. #8			
8	Col. Smith Col. Adams	3-12-43	Col. Bain	Code message re H.O. #8
9	P.B.S.	3-12-43	A.M.D.	Copy of cable
10	Gen. McSherry	4-12-43	Capt. Moore	Cable
11	Headquarters	4-12-43	A.E.C.	Cable
12	Message from Kennell in regard to issuance of H.O. #8			
13	"	"	Felpt	" " " 3-15"
14	J.R. Smith	5-12-43	Capt. Moore	Extension of H.O. 8
15	Message from Felpt regarding H.O. 8 for Maryland			
16	Minutes of Meeting With Gen. Lord Kennell of Rodd - 6-12-43			
17	Message regarding issuance of H.O. 8 in Reg. 3 + 4			
18	J.R. Smith	8-12-43	Col. Spofford	Issuance of H.O. #8

INSTRUCTIONS: When papers on a subject become numerous they will be numbered serially and brief entries made on this form.

HEADQUARTERS
LABOR UNION COMMISSION
LABOR SUB-COMMISSION
AND 334

Cross Reference Sheet

File: 091.431

Subject: Extension of General Order No. 17

Date: 15 May 1944

To: RC & MG Section

From: Labor

Reference Filed: 4312

3129

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

JRS/mr

LAB 091.431

15 May 1944

SUBJECT : Revision and Consolidation of General Orders
TO : Legal Sub-Commission

1. Confirming statement made at general conference you held Saturday, 13 May 1944, relative to revising proclamations and general orders for use in territories to be occupied in Italy it is the view of the Labor Sub-Commission, that a general order for such purposes shall include the complete text of proclamations and orders previously issued in Occupied Italy on the following subjects:

- a. Wages and price freeze;
- b. Abolition of Fascist Corporative Syndical Institutions;
- c. Establishment of Regional and Provincial Labor Offices, together with rules and regulations governing same;
- d. Declaration of right to organize (see General Order #17).

2. General Order #14 (Sicily), and its counterpart in other areas, dealing with temporary wage adjustments, will not be included in a general order for newly occupied regions, but will be the subject of a special order after occupancy.

J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission

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3-13

RE/iab

ECONOMIC SECTION

Revision of General Orders

SE/23

10 May 4

Agriculture Sub-Comm
Finance Sub-Commission
Food Sub-Commission
Industry & Commerce
Labour Sub-Commission

Mining Division
Public Works & Utilities
Shipping Sub-Commission
Transportation Sub-Comm.

1. The Legal Sub-Commission are now revising Proclamations & General Orders, and you are requested to arrange for a representative to attend a Conference to be held at the Conference Room, Provincia Building, on Saturday 13 May at 1100 hrs.

2. Kindly acknowledge.

H. W. Hind-Smith
H. W. HIND-SMITH, Capt, R.A.,
Staff Officer,
Economic Section.

3.1.2

JOINT HEADQUARTERS
 SOUTH CENTRAL DISTRICT
 LEGAL SUB-COMMISSION
 APO 398

/rhp.
 10 May 1944.

MEMO/HR/2/L.

SUBJECT: Revision and Consolidation of General Orders.

TO : Economic Section.

1. Continuing conversation (Colonel Upjohn-Colonel Dean), as understood meeting will take place at your office Saturday, May 13th at 1100 hours to discuss revision and consolidation of General Orders.

2. The Economic Section would seem to have particular interest in the following General Orders:

- No. 3 (Daily) Price of Grain, sections 10;
- No. 4 (Daily) Schedule of charges, marking and posting of prices, various charges, etc.;
- No. 5 (Daily) Declaration of essential supplies;
- No. 6 (Daily) Temporary Wage Adjustment and labor relations;
- No. 8 (Daily) Labor relations;
- No. 14 (Daily) Temporary Wage adjustment;
- No. 17 (Daily) Labor Relations.

3. For your convenience copies of this letter are enclosed for sub-commissions on Agriculture, Finance, Food, Industry and Commerce and Labor since they will be concerned with all, we hope, represented at the aforesaid meeting.

Thaddeus
 THADDEUS J. JOHNSON,
 Major,
 for Chief Legal Officer.

ES/23

1st Ind.

351ab

Economic Section, HQ, ACC. 11 May 44.

TO: Agriculture Sub-Comm. Food Sub-Commission
 Finance Sub-Commission Industry & Commerce Labor Sub-Comm.

ES/23, 10 May 44, refers.

L. W. Hind-Smith Capt. RA.
 L. W. HIND-SMITH, Capt. R.A.,
 Staff Officer, Econ. Section.

11 May
 44

GENERAL ORDER NO. ARTICLE

3 (Italy)

1 Prices of specified types of grain at specific dates delivered to warehouses of the Consorzio Agrario. ✓

2 Requirement for delivery of grain with exception of that retained by growers for seeds and for the purpose of feeding producers and their families, to warehouses of the Consorzio Agrario on or before specified date. ✓

3 Limits for difference between prices fixed and amount received, etc. ✓

4 Rations for bread and pasta. ✓

5 Maximum prices for bread and pasta. ✓

4 (Italy)

1 Schedules of charges for essential services. ✓

2 Loading and posting of prices of foodstuffs and goods. ✓

3 Authorizing of charges and prices as of 2nd day of July 1943 except as otherwise provided in General Order No. 3 of 1943.

5 (revised)

2 Declaration of commodities held in excess to amounts specified, etc.

5 Prohibition against removal or transfer of specified commodities and schedule thereof.

5 (Italy) Title I

1 Temporary wage adjustments for government employees.

2 Permissive wage adjustments for private employees.

3 Suspension for employees of Allied Forces.

4 Scale of wage adjustment.

Title II

1 Abolition of certain fascist institutions.

2 Creation of Labor Offices.

3 Rules and Regulations. 3.1.0

4 Objects of National Labor Office.

5 Objects of Provincial Labor Office.

4. Actions for bread and pasta.

5. Various actions for bread and pasta.

1. Schedule of charges for commercial services.

2. Marking and posting of prices of foodstuffs and goods.

3. Authorizing of charges and actions as of 2nd day of July 1943 except as otherwise provided in General Order No. 3 of 1943.

2. Declaration of unconditionality held in excess to amounts provision, etc.

5. Provision against removal or transfer of specified commodities and schedule thereof.

1. Temporary wage adjustments for Government employees.

2. Periodic wage adjustment for private employees.

3. Regulations for employees of allied forces.

4. Scale of wage adjustment.

1. Revision of certain fascist institutions.

2. Creation of labor offices.

3. Rules and Regulations.

4. Objects of National Labor Office.

5. Objects of Provincial Labor Office.

1. Abolition of certain fascist institutions.

2. Creation of labor offices.

3. Rules and regulations.

4. Objects of the National Labor Office for Sicily.

5. Objects of Provincial Labor Office.

1. Temporary wage adjustments for employees of permanent and temporary status of the state, provinces, communes and para state and public institutions and agencies. Effective date 1 Nov 43.

2. Periodic increase and private employees.

4. Schedule.

17 (Sicily & Italy) Declaration of right of organization. Operative in Sicily, Calabria, Lucania and the Province of Salerno.

HEADQUARTERS
ALLIED MILITARY GOVERNMENT

GENERAL ORDER NO. 5 (REVISED) *h*

LABOR RELATIONS

*Hold until complete
Survey of Provincial
& Regional offices on
mainlands*

1. ~~Major General, Chief Civil Affairs Officer~~
The Allied Military Government of the Occupied Territory, hereby Order as follows:-

ARTICLE I

ABOLITION OF CERTAIN FASCIST INSTITUTIONS

The Fascist Corporative Syndicate System and the following unions and councils, that is to say:-

- (a) Unione Provinciale Fascista Lavoratori dell'Industria;
- (b) Unione Provinciale Fascista Lavoratori dell'Agricoltura;
- (c) Unione Provinciale Fascista Lavoratori del Commercio;
- (d) Unione Provinciale Fascista Lavoratori del Credito Assicurazioni;
- (e) Unione Fascista degli Industriali;
- (f) Unione Fascista degli Agricoltori;
- (g) Unione Fascista del Commercio;
- (h) Unione Fascista del Credito;
- (i) Unione Provinciale Fascista Professionisti ed artisti;
- (j) Consiglio Provinciale delle Corporazioni;

and all branches, constituent syndicates, units and other dependencies thereof respectively are hereby dissolved.

ARTICLE II

CREATION OF LABOR OFFICES

The following Institutions are hereby created:-

- (a) 1 Regional Labor Office for Sicily;
- (b) 1 Provincial Labor Office for each of the Provinces of Palermo, Messina, Catania, Trapani, Ragusa, Siracusa, Agrigento, Caltanissetta and Enna.

ARTICLE III

RULES AND REGULATIONS

Rules and Regulations will be issued by the Allied Military Government to enable the Regional Labor Office for Sicily and the Provincial Labor Offices hereby established to fulfill their objects and perform and carry out their powers, duties, and functions.

ARTICLE IVORDERS OF THE REGIONAL LABOR OFFICE FOR SICILY

Subject to the Rules and Regulations to be issued as aforesaid, the Regional Labor Office for Sicily will have the following powers, duties and functions within the Island of Sicily:-

- (a) To consider forthwith the most practicable and expeditious method of re-establishing and assuring freedom of labor organization and representation throughout the Island of Sicily;
- (b) The coordination ^{+ direction} ~~control~~ of the functions and ^{administration} ~~administration~~ of the Provincial Labor Offices, and the appointment of all personnel to be connected therewith;
- (c) The issuing of periodical reports and bulletins on labor questions for issue to the public or otherwise;
- (d) To act as conciliator, mediator or arbitrator in labor cases which are of special economic significance or of interest to the entire region;
- (e) Generally to do all such other things in connection with labor matters within the Island of Sicily as may be required.

ARTICLE VORDERS OF PROVINCIAL LABOR OFFICES

Subject to the Rules and Regulations to be issued as aforesaid, Provincial Labor Offices will have the following powers, duties and functions within the respective Provinces in which they are established:-

- (a) The compilation of information and statistics on labor;
- (b) The establishment of offices for the registration and supply of labor;
- (c) To act as conciliators, mediators or arbitrators in labor disputes; and
- (d) Generally to do all such other things in connection with labor matters within the respective Provinces as may be required.

ARTICLE VIEFFECTIVE DATE

This Order will become operative throughout the Island of Sicily on the _____ day of _____, 1944.

Dated: _____, 1944.

3. 8
CHARLES W. SPOFFORD,
Colonel, G.S.C.,
Deputy Chief Civil Affairs Officer.

sent - Prov. Labor Offices.

Sey-9

Ref'd appt's Prov Labor Dir
Seyd of SCAC

9 separate sufficient appt's
over all - Regional Labor Office

Prov appointed § RCAC
(shall coordinate)

Take power of appt away
from sufficient - and give to
Director of Reg Off. subject
to RCAC.

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ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORYASSIGNED RULES AND REGULATIONS WITH REGARD TO LABOR OFFICESISSUED PURSUANT TO GENERAL ORDER NO. 8 AS AMENDEDTHE REGIONAL LABOR OFFICE FOR SICILY

1. The Regional Labor Office for Sicily shall be established in the City and Province of Palermo or at such other city or town as the Regional Civil Affairs Officer may direct.
2. The Regional Labor Office for Sicily shall be in the charge of a civilian Director to be known as the Director of Labor for the Region of Sicily to be appointed by the Regional Civil Affairs Officer or an officer duly empowered by him in that behalf. His staff shall be composed of civilian clerical staff, labor executives, labor investigators and such other selected personnel as he may require and the Regional Civil Affairs Officer may approve.
3. The powers, duties and functions of the Regional Labor Office for Sicily will be as follows:
 - (a) *to* ^{and direct} coordinate ~~and control~~ the functions, administration and activities of the various Provincial Labor Offices. *To determine policies* ~~and to determine policies~~
 - (b) To compile statistical information on employment, child labor, wages, and labor relations (including disputes, mediation, conciliation and arbitration) in the Island of Sicily, such statistical information to be based upon information supplied by the Provincial Labor Offices and checked and compared with all other available information.
 - (c) To report monthly to the Regional Civil Affairs Officer on the labor situation generally in the Island of Sicily.
 - (d) To publish quarterly in the form of a report to the Regional Civil Affairs Officer a summary of and deductions from the statistical information so compiled and to make such report available for inspection by and publication to the public.
 - (e) To act as or to appoint conciliators, mediators or arbitrators in any labor dispute referred to it by any Provincial Labor Office or by the Regional Civil Affairs Officer, but so always that any conciliation, mediation, arbitration or other decision given in any such dispute shall be submitted for approval by the Regional Civil Affairs Officer. Any decision which appears adversely to affect the interests of the Allied Forces in the Territory, or which is in conflict with any policy affecting the public interest in the territory may at the discretion of the Regional Civil Affairs Officer be reviewed or reopened by him for further evidence and consideration.

(f) To consider forthwith the most practicable and expeditious method re-establishing and assuring freedom of labor organization and representation throughout the Island of Sicily.

(g) To deal with such other matters relevant to labor and labor relations in the Island of Sicily as the Regional Civil Affairs Officer may refer to it.

PROVINCIAL LABOR OFFICES

4. The Provincial Labor Office for each province will be established in the capital city or town of the province or in such other city or town as the Regional Civil Affairs Officer may direct.

5. Each Provincial Labor Office will be in the charge of a civilian director to be known as the Director of Labor to be appointed by the Regional Director of Labor and approved by the Regional Civil Affairs Officer. His staff shall consist of clerical employees and such labor economists and investigators as he may require.

6. The powers, duties and functions of a Provincial Labor Office will be as follows:-

(a) To compile statistical information on employment, unemployment, child labor and wages in the Province.

(b) To establish central employment offices as and where necessary, and thereto:

- (i) Register all unemployed labor by craft and skill;
- (ii) Furnish labor (on application) to the Allied Forces;
- (iii) Furnish labor (on application) to civilian employers.

(c) To act as or to appoint conciliators, mediators or arbitrators in labor disputes, but so always that any conciliation, mediation, arbitration or other decision given in any such dispute shall be submitted for approval by the Regional Civil Affairs Officer through the Regional Director of Labor. Any decision which appears adversely to affect the interests of the Allied Forces in the territory, or which is in conflict with any policy affecting the public interest in the territory may at the discretion of the Regional Civil Affairs Officer, be reviewed or reopened by him for further evidence and consideration.

(d) To establish such sub-offices and to appoint such representatives as efficient administration may require.

(e) To deal with such other matters relevant to provincial labor and labor relations as may be referred to it.

ASSETS OF DISSOLVED INSTITUTIONS

8. (a) S.C.A.O.'s or C.A.O.'s will furnish to the Controller of Property assigned to their respective Provinces a list of all property of the said institutions and inventories of contents, stating:-

- (1) The physical condition of the property; and
- (15) Its disposition, i.e., whether occupied by the Armed Forces, AMON, Italian Government Officials, or leased to third parties, etc.

Upon receipt of the above information the Controller of Property will take formal control of such property.

(b) The Controller of Property shall permit the Regional Labor Office for Sicily and the Provincial Labor Offices to use all or any of the buildings and premises of the said Institutions together with the furniture and equipment therein belonging to the said institutions, and no payment of rent or compensation for such use shall be made; and

(c) No copies of the said Institutions shall be applied without the specific direction of the Chief Finance Officer for any purpose of the Regional or Provincial Labor Offices which shall obtain the necessary funds from the Allied Military Financial Agency.

January, 1944

CHARLES M. SPENCER,
Colonel, G.S.C.,
Deputy Chief Civil Affairs Officer.

✓

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

4 March 1944

SUBJECT: Observations on Draft Law in Respect of Labor
Offices forwarded by the Ministry of Industry,
Commerce and Labor on 27 February 1944.

TO: Colonel J.M.H. SMITH, Director Labor Sub-Commission

FROM: Captain L. SCIGLIONE, Labor Relations Officer.

ARTICLE I:

A. General Order No. 2 abolished the syndical system with a generic statement to that effect and therefore allows for no doubt as to the intention to do away with the whole of the Fascist labor structure. In this draft the abolition is limited to the law "April 1926, No. 563" and the Royal Decree "2 July 1926, No. 1136". Granted that these are the fundamental laws in the syndical organizations-it should still be expedient to add a general reference to cover other Fascist laws in the labor field.

B. General Order No. 1 abolished the "Consigli Provinciali delle Corporazioni". The draft does not state that these and, in fact, Corbino's expressed his intention of re-instituting them under a different name and possibly considerably reformed. When that is done, I presume that the functions of the "Chambres of Commerce" set up by AMI would be superseded or considerably limited.

C. General Order No. 2 listed the organizations that were being abolished and in that list the "Ente Nazionale delle Corporazioni" was omitted, either accidentally or deliberately. The same omission is made in the Draft except that recognition of this Agency depended on the law "3 April 1926 No. 563" and implicitly this "Ente" will be dissolved on the abolition of the said law.

ARTICLE II:

A. This article covers General Order No. 17 but as a further law will have to be issued regulating the formations of firms & associations. It might be advisable to include here a reference to the future promulgation of regulations, in order not to create the impression later that any encroachments were being made on the freedom of organization. The inclusion of the following is therefore submitted: "The recognition and registration of Trade Unions Associations, which will be set up by the various interested groups, shall be regulated by separate legislation to be issued in due course."

ARTICLE III:

The abolition of syndical contributions is being made to apply as from the date of publication of the decree. In the territories that have been transferred to the Italian Government, these contribu-

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- 2 -

tions had been abolished by AVG. To my mind it should be necessary to eliminate this incongruity by doing away with the obligation to pay arrears as well, but if that is not considered advisable, for financial or other reasons, then it should be clearly stipulated that in those territories where AVG had abolished syndical subscriptions no payment would be exacted. I am of the opinion that the collection of any syndical subscriptions after the suppression of the Fascist Party and its "organs" is likely to confirm the impression that we are in concert with an Italian Government that is endeavoring to hang on to the old system.

ARTICLE IV:

General Order No. 1 does not cover this point but a directive had been issued in regard to stipulations in the stipulations of collective contracts but at the same time allowed for their version. The draft also mentions explicitly "Economic agreements and Cooperative organizations" once an attempt is being made to follow up agreements to their source. It were well to notice that an omission has been made of a further source namely the judgments of the "Magistrato del Lavoro", in respect of contracts.

ARTICLE V:

It would seem expedient to rectify, at least temporarily, such property transfers as had been effected by AVG in the "Case del Contadino" and the Archives of the dissolved Syndical Associations to the Regional Labor Office in Sicily. These transfers were contemplated in the regulations issued pursuant to A.D.C.

ARTICLE VI:

The draft ostensibly places the Labor Offices on the same footing as had been effected through A.D.C. with one addition viz. "the supervision over the application of labor legislation". The function is here referred to in a generic way and it might perhaps be possible to define more explicitly the authority and powers vested in the Labor Offices in the discharge of these duties.

ARTICLE VII:

(a) In Art. 7(c) the word "provinces" should read **3542** "regions". This is obviously an oversight.

(b) Similarly the conjunction "e" should read "o" in the Italian text, between the words "important economic" and "interests".

(c) Instead of "Entire Region" it would be more correct to say "two or more provinces of the Region".

(d) In this draft no provision has been made for the publication of a periodical Economic and Statistical report in respect of "Labor". This is an omission that should not be allowed under a democratic system, the result of any studies undertaken by the Labor Office should be regarded not merely as the concern of the general public. It is only through such information that public opinion and sociologists can be expected to make their contribution towards the solution of problems in the labor field.

- 3 -

(a) The creation of the Regional Labor Office is here considered as at the discretion of the Minister and not as an obligation. Hence, Regional Office may be set up in part or not at all. The present wording leaves the way open to a complete elimination of the Regional Offices.

(b) This article is incompatible with other provisions of the Draft viz:

(i) When a Regional Office has not been instituted in a given Region, that State Department is expected to tackle the problems and controversies that affect two or more provinces as envisaged in subsections (b) and (c) of the same article.

(ii) Considering that Article 8 provides for a twofold attempt at conciliation, how can this provision be reconciled with the possibility of the Regional Offices being only instituted in part or not at all?

The arrangements provided for by this article suggests that the way is being prepared for the total elimination of the Regional Offices.

ARTICLE VIII:

(a) This Article does not distinguish between "individual" and "collective" contracts in exactly the same way as General Order No. 6. The present law aims at a permanent order of things while General Order No. 6 was only a provisional form of legislation hence a differentiation should not be made between the two types of controversies in that they present a totally different economic and judicial aspect.

(b) On the whole, Article 8 gives the impression that the twofold attempt at conciliation is obligatory but it would have been expedient to use more explicit terms in order to avoid some of the judicial for an interpretation.

(c) The twofold attempt at conciliation (at the Provincial and Regional Offices respectively) would, to be sure, be absurd and damaging to any workman who is facing an "individual" controversy. The distance that may separate his domicile from the Regional Office and the expenses that are likely to devolve on him, would be a serious ~~deficient~~ deterrent for him to seek redress.

(d) No provision has been made to allow the Regional or Provincial offices the competence to deal with arbitration (whether compulsory or even voluntary), notwithstanding the statement to that effect in Article 6(c) and Article 7(c), respectively.

(e) The Draft places "arbitration" at the responsibility of the ordinary judiciary. This provision would be in keeping with our practice in connection with "individual" but not "collective" controversies, and even then it is customary to create a special Labor Court. The draft in point of fact abolishes the "Vigilantia del Lavoro" which was part of the "Court of Justice" and the consequences of the provision to refer arbitration to the ordinary judiciary appear to be serious, viz:-

- 4 -

(i) A collective controversy could have to be dealt with by a Court not adequately equipped for the job and with a cumbersome procedure tending to delay and decision that might be urgently required.

(ii) The Judge to consider the controversy is denied the indispensable help of experts.

(iii) A controversy might even be submitted for judgment to an ordinary Pretore--even Fascist legislation considered the "Pretura" and the "Tribunale" as inept to deal with questions of such importance.

(iv) If arbitration is to be the responsibility of the Labor Offices, it would be necessary to provide for the procedure that has to be followed.

GENERAL OBSERVATION:

No provision has been made for any authority to deal with any labor problem or controversy affecting territory that surpasses the boundary of a Region. Even if it is to be the Ministry itself to take direct action an explicit statement to that effect is required.

E. Scialoja

E. SCIALOJA,
Captain.

Labor Relations Officer:
Labor Sub-Commission.

4/3/44

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Subject: John Milton
From: Col. Nathan, GPO
To: Exec Comm.
Date: 27 Feb. 55
Controversy in Gen. Orders & Royal
Decrees
Document filed under: 091.431

Feb 091.431

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HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 394

16 January 1944

SUBJECT: Amendment of General Order No. 8 (Sicily), and
Regional Order No. 5 (Region II), and Rules and Regulations.

TO : Lt. Col. Smith, Director, Labor Sub-Commission

1. The following changes are suggested in General Order No. 8 and Regional Order No. 5 and Rules and Regulations issued pursuant thereto to effect control of Provincial Labor Offices by Regional Labor Offices so that uniform progress and policies may be effectuated and a well integrated organization turned over to the Italian Government Ministry of Labor when transfer is made:

General Order No. 8 and Regional Order No. 5

- a. Add the following new paragraph under Article IV making it IV (b):

"The coordination and control of the functions and administration of the Provincial Labor Offices."

- b. Eliminate IV (b) and (c) of the present Order.

Rules and Regulations

- a. Substitute the following for No. 3 (a):

"To coordinate and control the functions, administration and activities of the Provincial Labor Offices; and to determine policies to be effectuated by the said Provincial Labor Offices."

- b. Eliminate 3 (b).

- c. In Para. 4, substitute "Regional Civil Affairs Offices" for "Provincial Civil Affairs Offices".

- d. Substitute following for Para. 5:

"Each Provincial Labor Office will be in the charge of a civilian director to be known as the Director of Labor, to be appointed by the Regional Director of Labor and approved by the R.G.A.C. His staff shall consist of clerical employees and such labor economists and investigators as he may require."

- g. Eliminate Para. 6 (d).
- h. Eliminate Para. 6 (e).
- i. Substitute the following for Para. 6 (g):

"To deal with such other matters relevant
to provincial labor and labor relations as
may be referred to it."

3. Forgoing should be carefully considered and discussed after
which proper amendments can be drafted.

DAN/tbw

DAVID A. HUNTER,
Capt., A.C.,
Labor Sub-Commission.

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 394

14 January 1944.

SUBJECT: Draft Orders Based on AFM Letter dated 27 December 1943
re Organization of Italian Labor.

TO : Lt. Col. Smith

Suggest we
confer re this
line draft
needs
revision
soon.

1. Attached is very rough draft of Order proposed to cover point 3 (b) in the AFM letter. The draft is for Regions I and II. When we agree on the substance of this Order, then an identical Order should be prepared for Regions III, IV and forward areas for Sigaller Jash's signature. After Legal Division has approved form, etc., we can submit proposed drafts for our HQ. and 15 A.G. HQ. to Mr. Brady for his approval, and he can submit to C.S.A. C.S.A. can then arrange for uniform simultaneous issuance by both Headquarters.

2. Point 3 (a) in AFM letter should be handled later by Administrative Instruction since it may need some elaboration regarding machinery for plant elections, meetings, etc. In meanwhile, I recommend that a quotation of this part of the letter be sent to all Regional Labor Officers and C.S.A.C.'s for their information and guidance.

DAM/tn

DAM
DAVID A. MORAN,
Capt., A.G.,
Labor Sub-Commission.

15 Jan. 1944

To: Legal Sub-Commission:

1. For comment + mins. + such revision as may be deemed advisable.

DAM
DAVID A. MORAN
Capt. A.C. 6
3.6

23

DRAFT

DRAFT

Whereas the Fascist Corporative Ordinate System was dissolved by virtue of General Order No. 8 (Sicily) and Regional Order No. 5 (Calabria, Lucania, and the Province of Salerno); and

Whereas a method for the orderly and voluntary reestablishment of freedom of labor organization was provided in said Orders;

Now, therefore, I _____

D.P.C.S.O. in implementation of the policy, rights, and directions prescribed in said General Order No. 8 (Sicily), and Regional Order No. 5 (Calabria, Lucania, and the Province of Salerno), hereby order as follows:

ARTICLE I

Right of Organization

Employees shall have the right to ^{hold meetings} organize, and ^{select representatives} select representatives of their own choosing for the purpose of collective bargaining in matters concerning hours, wages and ^{conditions of employment} ~~adjusting grievances~~ and disputes; and for mutual social and economic assistance.

ARTICLE II

Effective Date

This Order will become operative throughout the _____
on the _____ day of _____, 1944.

Dated: _____, 1944.

3535
Deputy Chief Civil Affairs Officer.

Suggested by Legal Sub-Committee - 16 Jan. 1944

Whereas in S. 1 by General order No 8 and in Calabaria, Biscama and the Province of Salerno by Regional order No 5, the Transit Corporation Syndicate, which was dissolved and a method provided for the re-establishing and ensuring freedom of labor by organizing new chapters, in Biscama and the districts of said general and regional order, J. Chaulin the 1st of Dec. 1935, Deputy, and appears of her hand, order as follows.

Article I

Chapter 1. Right of organization

Employers shall be To organize, ~~to~~ have meetings and select representatives of their own choosing for the purpose of collective bargaining with respect to all matters pertaining to their employment or connected with their employment including such as employment hours, wages, working conditions, promotion, discipline and mutual social and economic assistance.

This order shall become operative in ~~the~~ Province of Calabaria, Biscama and the Province of Salerno as its date hereof

9-36

(Min. Mare Gressman)

community freedom of labor
 How cheap, in freedom of
 the objectives of said general and
 universal order. D. Chapter in 1900
 C. 95. C. Deputy, this appears other
 kind, order as follows.
 Article I

Chapter 1 Report of organization
 To organize, to have members and select
 representatives of them on showing of the numerous
 of collections going to all nations. Resolving to
 with respect to all nations. Resolving to
 their employment or common interest. That
 employment in study such as Congress has
 way or working conditions, numerous. Resolving
 and mutual social and economic conditions.
 Amundson.

This order shall become general
 via ~~Delaware~~ Island of ⁱⁿ ~~Delaware~~ and
 Calabua, Lucania and the Province
 of Palermo a etc date hereof
 3336

(Prof. Marc Grossman)

4027
✓ Col. Smith
Legal Sec.
1/31

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
FIFTH ARMY, APO-464, USA

205/CA/7.
8 February 1944.

SUBJECT: Proclamation No. 8 Article II.

TO : Main HQ. A.M.G., APO-464, U.S. Army.

1. It is the opinion of my Legal, Economic and Police advisers that the terms of Article II of Proclamation 8 are unrealistic and impractical of enforcement and that this Proclamation in its present form should not continue to be published in occupied Italy.

2. The rates of wages for labour and the maximum prices of foodstuffs and goods which were prescribed by Italian laws and which by the said Article II were incorporated as a regulation of the Allied Military Government, at the rates and prices officially in force in any locality on 1st September 1943, bear no relation to the present cost of living. This has been demonstrated by the increased cost of commodities which has required us to raise wages. The consequence of this has been that no effort has been made to enforce the terms of Article II. This failure to enforce one part of our proclamations brings into disrespect in general our whole legislation and in particular price regulations.

3. I submit therefore that Proclamation 8 in its present form should not continue to be published in occupied territory, especially not in Rome and that a revised Proclamation should be issued. The revision of this proclamation should consist of a deletion of the text of Article II and the substitution of words stating that the maximum prices of goods and the rates of wages will be fixed by order of the Allied Military Government.

4. In effect this revision would not alter legislatively the position of price fixing. The Italian price laws and the prices fixed thereunder would continue in force as all

-2-

Italian laws remain in effect except in so far as these may be abrogated or altered by Proclamation. Anyone who contravened these laws could be prosecuted but such laws would not be particularly homologated by the Allied Military Government as is done by the present terms of Art. II and, in so far as it is impossible, be left unenforced.

5. It is intended to post prices of essential commodities in Rome on arrival there. By General Order No. 5 the wage rates are adjusted.

EDGAR ERSKINE HUNT,
Brigadier General, G.S.C.,
S.C.A.O., AMG-Fifth Army.

3552

HEADQUARTERS ALLIED CONTROL COMMISSION RMA/oc

AFC 394

040

7 February 1944

Subject: Extension of General Order No. 8 (Sicily)
to Apulia.

To: Labor Sub-Commission, A.C.C. (Att: Lt. Col. J.R. Smith D/Dir.)

1. This refers to letter of 22 January 1944 on above subject, and states the position of the Italian Ministry of Industry, Commerce and labor as expressed to me on 5 February 1944, by the Under-secretary, Dr. E. Corbino.
2. Dr. Corbino states that he sincerely feels that the abolition of the Syndicate and Corporative structure and the complete freedom of organization of workers is desirable and necessary at the present time. He has made a public statement to this effect at Bari and has given a copy to the Labor Sub-Commission. He has also drafted legislation or decrees which would (a) abrogate the laws and abolish the Syndicates - as was done by Ordinance of AMZ and (b) would create the same Provincial and Regional Labor Structure as was provided by AMG Ordinance. He intends to present and urge the adoption of these decrees at the next meeting of the Italian Cabinet.
3. Dr. Corbino further states that delays in action between his statements of 6 and 8 December and 7 January (Para. a, b, c of letter of 22 January 1944) were due largely to his hospitalization with two broken arms -; and that later delays have been due to the fact that there has been no Cabinet meetings since December 27 - at which these matters could be presented.
4. Dr. Corbino also asks that you be advised that conferences between Lt. General MacFarlane and Italian Officials at Brindisi, and terms of the agreement for transfer Italian territory, may affect the action by the Cabinet of the decrees mentioned above, but no information is available on this point at the present time since the necessary parties are not yet in Salerno. The Legal Sub-Commission has no information on this point except contained in its letter of 4 February to the Labor Sub-Commission.
5. Dr. Corbino feels that in spite of his best efforts it may be another month before this matter is definitely settled.

6. It is respectfully suggested that the question of the Syndicates be made a part of the terms of agreement for transfer of territory to the Italian Government and that a conference be held with Lt. General MacFarlane on this subject, if one has not already been held. If it is desired, this officer will try to present the matter to Lt. General MacFarlane when he is again in Salerno - but it may be more appropriate and timely for Colonel Bain or Lt. Colonel Smith to present it at Naples.

Robert M. Albright

ROBERT M. ALBRIGHT
Captain, ALC
Labor Sub-Commission

3520

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

091.431

4 February, 1944

MEMORANDUM:

TO Colonel C. Spofford

1. Following Orders should be put into effect by the Italian Government in Apulia immediately, and in areas turned over to the Italian Government by the Allied Control Commission:

- a. General Order No. 8 (Sicily) and Rules and Regulations
- b. General Order No. 14 (Sicily)
- c. General Order No. 17 (Sicily)
- d. (a), (b) and (c) above are now in effect in all of Liberated Italy except Apulia. Sicily reference is just for designation.

DATE: 10-10-19

J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission.

Enclosed Italian. O H C & Co. Am. & -
The matter would seem ^{for} your best time
as to this, and I am for communication with
Italian Government & by Italian Amb. to London & France.

3229

6 Feb

CONFIDENTIAL

HEADQUARTERS
ARMED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 394

22 January 1944

SUBJECT: Extension of General Order No. 8 (Sicily) to Apulia.

TO : A.M.G., Salerno (Att: Capt. R. M. Albright, Labor Sub-Commission.)

1. We are concerned over the failure of the Italian Government to extend General Order No. 8 and Rules and Regulations issued pursuant thereto to Apulia. Failure to act is creating many serious problems, such as suspicion of workers here toward our efforts to reestablish free and democratic labor institutions, since they observe that the same principles are not thus far established in Apulia. They are placing the responsibility of the failure of the Italian Government to act on our shoulders. Furthermore such failure to act is adversely affecting our efforts to procure uniformity in labor policy for the entire Mainland, and integrate the operation of the Provincial and Regional Offices so that at the appropriate moment they may be turned over to the Italian Government as its Ministry of Labor.

2. In view of representations made to date by the Italian Government we cannot understand their delay in acting and request that you inquire into this matter officially and submit an immediate report.

3. For your information the following is the record of representations made by representatives of the Italian Government to date regarding extension of General Order No. 8 to Apulia.

a. 6 December 1943, it was reported that they had no objection to extension of the Order to the Mainland.

b. 8 December 1943, the Minister of Labor tentatively agreed to extension of the Order as soon as practicable, "probably after 16 December on which day a meeting is being held with his Provincial Officers."

c. On or about 7 January 1944, the Minister of Labor stated that he agreed with our labor program and that it would be adopted within a week.

d. On 10 January 1944, he stated that he favored our labor program and that it would be acted upon within a week.

e. On 20 January 1944, the Assistant to the Minister of Labor stated that the program would probably be acted upon this month or next.

CONFIDENTIAL

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However, in answer to a direct question regarding reduction of the Italian Government's labor program to writing, he stated that he was not prepared to reply at this time.

JUNIUS R. SMITH
Lt. Col., G.M.C.
Labor Sub-Commission
D/Director



3527

CONFIDENTIAL
(2)

ALLIED FORCES HEADQUARTERS
ADVANCED ADMINISTRATIVE DIVISION
CENTRAL ECONOMIC DIVISION
APO 400

10 January 1944

SUBJECT: Proposed General Orders Covering Wage Increase and Abolition of Syndicates. Reference #1 784 Signal from IS AG.

TO : Labor Officer, Region IV (Major Tanner).

Consiglio Economico

1. Views of Lt. Col. Merrill and undersigned have already been submitted to A.M.C. 15 Army Group on desirability of abolishing Consiglio Economico in forward areas. Signal sent to Bari by Lt. Col. Merrill 9 January 1944.

Proposed General Order Abolishing Syndicates

1. The signal indicates that a general order is to be drafted similar to Regional Order No. 1, Region III to be used in A.M.C. V and VIII Army areas, and that such order will issue from IS AG HQ. It is difficult to draw such an order with the necessary precision without first considering and resolving the following questions:

a. Is it intended that the order apply only to the area which will eventually comprise all of Region IV, or is it intended that it may apply to further areas?

b. Is it intended that the proposed order supersede Regional Order No. 1 in Region III, and Regional Order No. 1 in Region IV and thus apply to the area presently covered, as well as to the territory yet to be occupied and placed under jurisdiction of Region IV, or is it intended that the General Order will apply contiguously with the Regional Orders now in effect?

2. In considering (a) and (b) above, it should be noted that Regional Order No. 1 has already been issued in Region IV and has been drafted so as to become effective in each Province of the Region on the date when it is first posted therein. This was intended to cover forward areas Province by Province as acquired by Region IV since application of the Order is practical only as a full Province is occupied. On the other hand, Regional Order No. 1, Region III covers the Region of Campania and Naples (Provinces of Naples, Avellino and Benevento) which we understand in the full extent of its present and prospective jurisdiction.

3. In view of the foregoing, is it desired that:

a. Regional Order No. 1, Regions III and IV be continued as such, and a General Order be drafted for all forward areas beyond those presently or prospectively under the jurisdiction of Regions III and IV; or

b. A General Order be drafted superseding the Orders already issued in Regions III and IV, and which will apply uniformly in all areas Province by Province when posted.

4. If forward areas V and VIII Armies means territory limited to that which will eventually come under the jurisdiction of Region IV, then it would seem that Regional Order No. 1, Region IV already takes care of the situation. If it means areas and Provinces beyond the prospective jurisdiction of Region IV, then it would seem that a General Order should be drafted which could be posted in those areas when occupied Province by Province.

5. The attached Order (and Rules and Regulations) is drafted on the theory that it will be posted in areas beyond the present and prospective jurisdiction of Regions III and IV. However, if this theory has been erroneously assumed, the Order can be redrafted in the light of the above. It is suggested that this problem be discussed with Major Mark Howe, Legal Officer, IS AG before the draft is submitted to the D.C.A.O. for signature. It is also suggested that we be given an opportunity to consider any redraft if at all possible so that we may submit any views at that time that may be constructive, and so that we may consider uniformity of action with Regions I & II.

Proposed Temporary Wage Adjustment Order.

1. Temporary Wage Adjustment Orders have been issued in Regions I, II and III, and are uniform in every respect except that in Regions II and III the increase for Government employees was made retroactive to 1 December 1943, while in Region I it was made retroactive to 1 November 1943.

2. It appears that the D.C.A.O., Foggia has issued a Provincial Order No. 5 for his Province and that a Regional Order has not issued. The Provincial Order varies in some important respects from the Orders issued in Regions I, II and III. The issuance of this Order has complicated the situation and makes the present problem of considering the appropriate type order to cover wage increases difficult.

3. The attached Order is drafted so that it may be applied uniformly throughout all Provinces in forward areas including Provinces which will be placed under the jurisdiction of Region IV. No date has been inserted in article II because of the conflict which arises out of the fact that the Foggia Order uses 1 January 1943, while the Orders in Regions II and III use 1 September 1942. The effect of the date to be used should be considered before inserted in the present draft. Employees in Region IV and in newly acquired Provinces should not be given an advantage over employees in other Regions without sound justification therefore. (This problem does not arise in that part of the Order which governs governmental employees.)

4. It is suggested that the foregoing be discussed with the Legal Officer, IS AG before draft submitted to D.C.A.O., and revised draft be sent back for consideration so that it may be examined for uniformity with other Regions and possible recommendations prior to issuance.

DAVID A. SMITH,

Capt., A.C.,

Labor Sub-Commission, A.C.F. 3-25

HEADQUARTERS 15TH ARMY GROUPALLIED MILITARY GOVERNMENTGENERAL ORDER NO.TEMPORARY WAGE ADJUSTMENT

Whereas by Proclamation No. 8 of the General Officer Commanding the Allied Forces in Occupied Territory, a general limitation on wages was declared, and the Allied Military Government was given power in Article II thereof to alter rates of wage.

Now, therefore, I, M. S. LEEH, Brigadier, Deputy Chief Civil Affairs Officer, hereby order as follows:

ARTICLE IWage Adjustment for Government Employees

1. Employees of permanent and temporary status of the State, Province, Commune, Anti-Fascist State, and Public Institutions and Concerns (Aziende) which are administered by any of the foregoing governmental units shall receive a temporary wage adjustment which shall be calculated upon the base of present total salaries (base plus ordinary and extraordinary indemnities which normally represent an integral part of their total salary) as described in Article IV below.
2. The adjustment specified in paragraph (1) above shall become effective in each Region or Province thereof upon posting, unless some other date is fixed by the Regional Civil Affairs Officer.

ARTICLE IIPermissive Wage Adjustment for Private Employees

1. Private employers may now grant increases in both salaries and wages with effect from the date of this Order which shall not exceed the percentages described in Article IV hereof. Such increases shall be calculated upon the salaries and wages fixed by in the Collective Labor Contracts which were in effect upon the 1st day of September, 1942. However, within such area or areas as may be designated by the Regional Civil Affairs Officer, the said percentage increases shall be based upon contract wage as fixed plus the indemnity of Presenza. These increases shall in no way affect or be affected by the Assegni Familiari.
2. Any increases of salaries and wages which were received by any employee after the day of , 194 , shall not be included for the purpose of calculating the percentage increases specified in Article IV hereof which are permitted herein.
3. Any disputes which arise between employers and employees under this Article shall be referred to the Labor Division, Allied Military Government for appropriate action and adjustment.

ARTICLE IIIExemption for Personnel of Allied Forces

This Order does not apply to persons directly employed by branches of the Allied Armed Forces or by contractors rendering service to said forces.

ARTICLE IVScale of Base Adjustment

The foregoing provisions shall be applied in accordance with the following scale:

- | | | | |
|----|---|---|----|
| 1. | On 1st L. 1,000 per month (or fraction thereof) | - | 70 |
| | " 2nd " " " " " | - | 50 |
| | " 3rd " " " " " | - | 30 |
| | " 4th " " " " " | - | 20 |
| | " 5th " " " " " | - | 10 |
2. In respect to salaries or wages which exceed L. 5,000 per month, no increase in excess of L. 1,900 shall be granted.

ARTICLE VEffective Date

This Order will become operative in each Province on the date when it is first posted therein.

M. S. LUSH, BRIGADIER
DEPUTY CHIEF CIVIL AFFAIRS OFFICER

First posted within the Province of _____
on _____ day of _____, 194 .

322

Subject: Labour Conference 10-11 Jan 1944

To: Lt Col J. R. Smith, D/Director Labor Sub-Commission

From: Capt. E. Scicluna

Ref General Order No. 3, (Item 2 on the agenda for Sunday morning, 10 Jan 1944).

I wish to submit that the following points be raised with a view to eventual inclusion as amendments to General Order No. 3, viz:

- No* (1) that the appointment of Provincial Directors be transferred from the Prefects to the SCAO's, who are the actual representatives of AMG, which virtually replaces the State pending the transference of authority to an Italian Government. *only difference then Reg. Gov. has no*
- No* (2) that the appointments of Provincial Directors be effected on the Prefect from two or more candidates submitted to him by the Regional Director. *The Regional Director has complete jurisdiction over*
- Yes* (3) that there should be included in a new General Order "expressis verbis" to the effect that the Provincial Directors, making it unequivocally clear that the Labour organisation is autonomous and does not enter within the field of influence of the Prefect's jurisdiction—except that Provincial Directors would consult the Prefect on such occasions as a labour problem would assume political significance or outward manifestation. *Police function only (not safety etc.)*
- (4) Art IV Subsection (e) does not distinguish between "conciliation" and "arbitration" as being the two possible responsibilities of the Labour Offices; nor does it devolve specifically the onus of either responsibility to the Civil Courts and the Labour Offices respectively.

It is submitted that (1) for purposes of Conciliation, the competence should be entirely centred in the Labour Offices; and (ii) for purposes of Arbitration, the competent authority, in the first instance, be the Labour Offices in respect of "Collective" disputes, provided that it should still be possible to refer to the Civil Judiciary any decision which is not acceptable to any one of the contending parties; while in respect of "Individual" disputes, the Magistratura Speciale del Lavoro, as constituted under the Italian Civil Code, should be regarded as the competent authority to decide, without any previous reference for arbitration to the Labour Offices.

(5) Article I, abolishing certain Fascist institutions, does not refer to the "Ente Nazionale Fascista della Co-operazione", which in actual fact has now ceased to operate in Sicily. It is submitted that reference be specifically made to this organisation, with the object of either dissolving it; or giving it recognition under revised statutory provisions. In the event of the latter is suggested that (i) Co-operative Societies, which are directly concerned with the interests of

authority to an Italian Government. *only clearance from Ray Cas +*
Princas
No { *The Regional Director has considerable jurisdiction over*

(3) that there should be included in a new General Order "expressis
verbis" to the effect that the Provincial Directors, making it unequivocally
clear that the Labour organization is autonomous and does not enter
within the field of influence of the Prefect's jurisdiction--except that
Provincial Directors would consult the Prefect on such occasions as a
labour problem would assume political significance or outward manifesta-
tion. *(Police function only (with public safety etc.))*

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and "arbitration" as being the two possible responsibilities of
the Labour Offices; nor does it devolve specifically the onus of either
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actual fact has now ceased to operate in Sicily. It is submitted that
reference be specifically made to this organization, with the object
of either dissolving it; or giving it recognition under revised statu-
ry form. In the event of the latter is suggested that (i) Co-opera-
tive Societies, which are directly concerned with the interests of
workmen, be severed from those of a more general scope; and (ii) the
former should be linked up to the Regional Labour Office which would
have the responsibility of advising, aiding and supervising them, while
other Co-operative Societies be allowed to carry on freely their activi-
ties without any claim on the services of the Regional Labour Office.

(6) Article IV (f) might ostensibly provide the authority for the
Regional Labour Office to bring its influence to bear in a co-ordina-
ting and advisory capacity on the various autonomous and independent
agencies catering for Social benefits. The "Istituto Nazionale

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172 "Alghata Nazir" 10. 10. 1944

Assicurazione

di Previdenza per gli Infortunati", the "Istituto di mutualita" are present working independently with consequent overlapping and problems of omission. It is submitted that the Regional Labour Office be authorised to correlate their activities in respect of

- (a) the procedure and allocation of contributions
- (b) the responsibility of benefit payments to be shouldered by the three agencies respectively
- (c) the possible modifications in the systems of organisation that might usefully be adopted with a view to achieving greater uniformity thus preparing the way to eventual amalgamation of the three agencies into one social service.

(7) Proclamation No. 2 prohibits meetings of any sort: AMG is overlooking the fact that this "modus vivendi" is, in practice, not being observed since the formation of Trade Unions and the nomination of workmen's representatives have only been achieved by way of meetings being convened. It is submitted that it should be made lawful to hold meetings for the purpose of constituting workmen's associations and that Trade Unions and Employers' Associations be given a juridical basis through a new Ordinance for which a number of points for consideration are submitted under separate cover.

7/Jan/44

Edgerton Capt
Captain,
Labour Sub-Commission.

Trade Union Organisation and Employers' Associations

1. AMG has not as yet provided the necessary legislation to provide guidance to and bring under control ~~control~~ the Trade Unions and Employers' Associations which in actual fact are in the process of formation in Region I. That this legislation is urgently required and must be regarded as essential for the maintenance of law and order does not need any emphasis. It were well to realise that there is noticeable in this region a definite attempt on the part of political parties to invade the field of these organizations--a state of affairs which is likely to lead to a confusion of issues and may lead to serious disruption in the organisation of Labour unless stringent measures are adopted to check these tendencies. In this respect it should be realised that amongst the workmen, as a result of past experiences, there are not likely to be many who can fully appreciate

- (a) the democratic principle of accepting relative responsibilities when claiming rights; and
(b) the necessity of not confusing the economic and social scope of the trade union organisation with the possible political forces that may be accidentally inherent in the organisation itself.

2. Inept legislation in the labor field prepared the way for Fascism after the last war and a similar situation is likely to arise if, apart from actually creating a labour organisation, we do not succeed in creating confidence amongst the working classes in this organisation. With this end in view, I wish to submit that the Ordinance regulating (i) the formation of "Trade Union Associations" and "Employers' Associations" as the perpendicular sub-division and (ii) the creation of "Inter Trade Union Councils or Offices" as the horizontal Sub-Division--be based on the adoption of the following fundamental principles:-

(a) The Trade Union must be a Free association of workmen who for reasons of a common occupation have common economic and social interests to safeguard and pursue.

(b) { (1) The Association receives its juridical status as a result of recognition being given to it by the Regional Labour Office--subject to the approval of the SCAO (virtual representative of the State) and
(2) after due registration has been effected.

(c) Juridical recognition may be given only to one Trade Union in the same industry and within the same province. The Regional Office will be responsible for providing a list of Industries in respect of which it shall be lawful to constitute a Trade Union--such a list being made officially known on the approval of the SCAO. Once a Trade Union has been recognised, it shall be no longer necessary to re-examine its constitution and its rights of representation until another Trade Union of the same industry specifically challenges its status.

(d) The recognised Trade Union in any given industry will be regarded as representative of all workmen in that industry whenever the

ties when claiming rights; and
(b) the necessity of not confusing the economic and social scope of the trade union organisation with the possible political forces that may be accidentally inherent in the organisation itself.

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(d) The recognised Trade Union in any given industry will be regarded as representative of all workmen in that industry whenever the question of collective bargaining and contracts arises, as well as when it is required to provide representatives of that industry for State organisations, committees or agencies, for Regional or National or International Commissions, as well as for any such organisations as allow for representation of that particular industry.

(e) The Trade Union Associations shall not be held responsible, in respect of the Civil Code, for damages that might be claimed as a result of any activities of its individual members.

(f) The recognised Trade Union Associations may have a Provincial, Inter-Provincial, or a Regional basis of organisation according to

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whether these cater for the interests and the representation of workmen domiciled in one province, more provinces or in a Region.

(g) It shall be allowed to constitute offices or councils correlating the common interests of several Trade Unions--the scope of these organisations being to co-ordinate the activity of different industries in providing a common technical service, in studying problems common to them all, and in seeking to overcome conjointly such difficulties as uniformity of wages, similar conditions of service, etc.

These organisations would be subject to the same regulations as may be in force to regulate the activities of Trade Union Associations.

(h) The Provincial or Inter-Provincial Trade Union Associations must respectively be entirely composed of members employed in the industry which they represent. Regional Associations may be made up of two or more provincial or Inter-Provincial Trade Unions. Any workman who renders continuous and regular service in more than one industry may contemporaneously belong to each of the Trade Unions representing the industries in which he is employed.

(i) Trade Union Organisations and Employers' Associations shall have a separate and independent existence. Direct or indirect interference of one with the other shall be prohibited and will constitute a punishable offence provided it is proved that the interference was calculated to bring about a certain action or to stop any action on the part of Trade Union officials in respect of Labour relationship.

(j) The Trade Union Officials shall be regarded as public functionaries in the discharge of their duties, thus laying themselves open to prosecution under the Italian penal code in the event of abuses.

Trade Union officials shall not be subject to transfer or discharge by their employers without due authority being given by the "Provincial Labour Offices" that has given them official legal recognition. The measures taken by the "Provincial Labour Office" in such cases will be subject to appeal being lodged with the "Regional Labour Office."

(k) The Statutes of Trade Union Associations seeking recognition shall satisfy the following conditions:-

- (1) Every workman employed in a given industry is free to join a Trade Union Association representing that industry, irrespective of his race, religion and political convictions;
- (2) The official representative of these organisations shall be elected according to a democratic system and shall be drawn from the ranks of "bona fide" members, who shall be workmen in that particular industry.
- (3) The exclusion of any political activity that is not directly connected with the safeguard of common interests to the industry within which the Trade Union Association has been formed.
- (4) The power of altering the statutes of the Association shall be in the hands of the majority.

(l) The Trade Union Associations shall within three months from

renders continuous and regular service in more than one industry may contemporaneously belong to each of the Trade Unions representing the industries in which he is employed.

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(j) The Trade Union Officials shall be regarded as public functionaries in the discharge of their duties, thus laying themselves open to prosecution under the Italian penal code in the event of abuses.

Trade Union officials shall not be subject to transfer or discharge by their employers without due authority being given by the "Provincial Labour Offices" that has given them official legal recognition. The measures taken by the "Provincial Labour Office" in such cases will be subject to appeal being lodged with the "Regional Labour Office."

(k) The Statutes of Trade Union Associations seeking recognition shall satisfy the following conditions:-

(1) Every workman employed in a given industry is free to join a Trade Union Association representing that industry, irrespective of his race, religion and political convictions;

(2) The official representative of these organisations shall be elected according to a democratic system and shall be drawn from the ranks of "bona fide" members, who shall be workmen in that particular industry.

(3) The exclusion of any political activity that is not directly connected with the safeguard of common interests to the industry within which the Trade Union Association has been formed.

(4) The power of altering the statutes of the Association shall be in the hands of the majority.

(i) The Trade Union Associations shall within three months from the end of the financial year submit for inspection to the Regional Labour Offices a balance sheet and the relative documents, as prescribed by the regulations governing Limited Liability Companies. The Regional Labour Office shall have at all times the right of inspection into the administration of the Trade Union Associations.

(m) Within one month from the publication of the General Order, The Regional Labour Office shall be responsible for submitting to the RGAO the necessary regulations to put into operation the said General Order.

7/Jan/44

Cheluna

Captain,
ACC Labour Sub-Commission

C O P I

C O P I

CONFIDENTIAL

HEADQUARTERS PARTICULAR BUREAU SECTION

5 JANUARY 1964

CONFIDENTIAL

PRIORITY

CG PSC FOR MERRILL, 5 ARMY FOR ASG, 5 ARMY FOR AMO, CG PSC
FOR AMO AND ADVISE 3 AND AMO REGION 4 MA W, FOGGIA MILITARY FOR
AMO, AMO REGION 4 ADV.

RUCB

AMT 15 AMT CRUP

051905Z

051414Z

PA 744

RUCB

2.8 GME 6992 LAMOR 3 JAN. DOWD RESTATE DESTRUCTION OF WAGE INCREASE
AND ACQUISITION OF MINORITIES CHURCHES IN 4th 5 ARMY AND AMO 5 ARMY ARMY
SIMILAR TO MERRILL ORDERS 1 AND 2 IN SECTION 1. FIVE TROOP AS ORDER 1.
ORDER FROM THIS HQ. WILL TROOP PROCEED HERE FOLLOWING BATTLE CONFERENCE
WITH ADVISORY BOARD OF ORDER ON WHICH ORDER 3 AMO ARMY WOULD BE
ATTACHED TO HQ. REQUEST MERRILL AND MERRILL ADVISE OF DESIRABILITY OF
ABOLISHING CRUELTY ECONOMY IN VIEW OF THEIR PROBABLE DISRUPTIONS IN
OBTAINING ESSENTIAL MATERIALS IN FORWARD AREAS. REGION 4 PLEASE ADVISE
IF WAGE INCREASE HAS GONE INTO EFFECT IN FOGGIA.

72-4

CONFIDENTIAL

3-20

20

IMPORTANTRESTRICTEDMESSAGE IN.SIGS NO. 4122. *76*
PLM

TO: FLAMEO FOR REGION 3 LABOUR DIVISION FOR LT COL LANE AND CAPT MORBEENPOH *431*
 FATIMA. *210 108*
 FROM: FREEDOM SIGNED JOYCE:

1339

08

Following cable received at Hq Region 3, 8 December 1943

Edited Literal

✓ { CORNINO, ITALIAN SECRETARY FOR INDUSTRY, COMMERCE, LABOUR, WILL
 ARRIVE NAPLES 11 DEC. REQUESTS ELIMINATION FROM GENERAL ORDER 8 OF ARTICLE
 1 (J) SINCE AGENCY NOW RENAMED CONSIGLIO PROVINCIALE DELL'ECONOMIA AND SERVING
 CERTAIN INDUSTRIAL COMMERCIAL FUNCTIONS NOT COVERED BY PROPOSED LABOUR ORGANISATION.

SMC

DIST

ACTION
INFREGION 3
MGS ADV

IMPORTANT RESTRICTED

SMC

TOR 090945

HH.

DISTRIBUTION:

HCAO ✓

DRCAG

~~ROLE~~

Labor Sec - Action

AG File

(19)

319

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 394

8 December 1943

MEMORANDUM:

SUBJECT: Issuance of General Order No. 8 (24 September 1943)
in Region II

TO: Colonel Spofford (Copy to Colonel Adams)

FROM: Labor Sub-Commission

1. On 5 December 1943, I outlined to you the situation relative to the recommendation of Captain Morse that General Order No. 8 (issued in Sicily 24 September 1943), be extended to the Mainland and particularly to Region II. We received a wire from Morse on 30 November 1943, initially making such a recommendation. In order to seek clarification, after conferring with Colonel Adams, I wrote a letter outlining the position of the Italian Government as was expressed to me by Mr. Piccardi, against abolishing this system in toto, and recommending that the matter be discussed with the Italian Government. I suggested that a cable be sent at once embodying these facts, but unfortunately the wire sent by Headquarters merely asked for confirmation whether General Order No. 8 was intended. Morse then wired on 3 December 1943, suggesting a meeting in Naples for 6 December 1943, with various representatives to be present. We replied by wire 3 December 1943, asking that no meeting be held and that decision be made after our move to Naples.

2. Morse then sent a telegram on 4 December 1943, at 3:25 PM, stating that Allied Control Commission would send a representative to the meeting together with 1 or 2 Italian Government officials, that Morse would attend, and that the meeting would be presided over by Brigadier Lush or Colonel Gerry. However, Morse sent another wire on the same day at 4:46 PM, stating that General McSherry had given him a verbal order to issue General Order No. 8 in Region II, and that he was proceeding with Griley at once to comply with these instructions, thereafter returning to the 15th Army Group Headquarters regarding the same order for Region III.

3. You will note that all this action was taken in spite of our wires and in advance of the scheduled 6 December 1943 meeting. I made a request on Saturday that General McSherry, who had returned from Naples, be reminded of our point relative to assent on the part of the Italian Government, particularly in view of the current policy to permit the Italian Government to make its own decisions as far as possible.

4. I am inclined to believe that the action taken may have been somewhat hasty, unless, of course, General McSherry made certain clearances in Naples of which we have no knowledge. In lieu of such a development, the entire matter be reviewed at once.

2. On 5 December 1943, I outlined to you the situation relative to the recommendation of Captain Morae that General Order No. 8 (issued in Sicily 24 September 1943), be extended to the Mainland and particularly to Region II. We received a wire from Morae on 30 November 1943, initially making such a recommendation. In order to seek clarification, after conferring with Colonel Adams, I wrote a letter outlining the position of the Italian Government as was expressed to me by Mr. Piccardi, against abolishing this system in toto, and recommending that the matter be discussed with the Italian Government. I suggested that a cable be sent at once embodying these facts, but unfortunately the wire sent by Headquarters merely asked for confirmation whether General Order No. 8 was intended. Morae then wired on 3 December 1943, suggesting a meeting in Naples for 6 December 1943, with various representatives to be present. We replied by wire 3 December 1943, asking that no meeting be held and that decision be made after our move to Naples.

2. Morae then sent a telegram on 4 December 1943, at 3:15 PM, stating that Allied Control Commission would send a representative to the meeting together with 1 or 2 Italian Government officials, that Morae would attend, and that the meeting would be presided over by Brigadier Lush or Colonel Gentry. However, Morae sent another wire on the same day at 4:45 PM, stating that General McSherry had given him a verbal order to issue General Order No. 8 in Region II, and that he was proceeding with Oriley at once to comply with these instructions, thereafter returning to the 15th Army Group Headquarters regarding the same order for Region III.

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John R. Smith

JULIUS R. SMITH,
Lt. Col., GSC,
Deputy Director,
Labor Sub-Commission.

Disseminated to 67 units

12/10/43

Pa

(18)

Pa

8 OUTGOING MESSAGE 8 file 431

TO: BRANCH for PARCO for BALB
FROM: FILIPOT FROM AMB FROM MORSE

Orig No: FA

7 Dec 43

REHABILL has decided to issue Sicily General Order Number
Eight in Regions Three and Four

This message may be sent as
written by any means

Priority

TOO:

THI:

TOR:

17

3 17

MINUTES OF MEETING WITH MAJOR GENERAL LORD
RENNELL OF RODD, 6 DECEMBER 1943, AT BARI,
ITALY, REGARDING GENERAL ORDER NO. 8 (SICILY)

20

431

1. Meeting was called to decide whether or not a General Order similar to General Order No. 8 (Sicily) should be issued on the mainland. Present were: Major General Lord Rennell of Rodd, CCAO, 15 Army Group; Captain Mayne Albright, Labor Liaison Officer for HQ ACC with Italian Government (Brindisi); Captain Robert Frazer, Labor Officer, Region 2 HQ; Captain David A. Morse, Labor Sub Commission, ACC; Lt. R. Criley, Labor Sub Commission, ACC; Captain W.L. Batt, Jr., AMG, 15 Army Group.

2. There was general discussion by all present on the advisability of extending the provisions of General Order No. 8 to the Italian mainland. The following questions were considered:

- (a) Necessity for a uniform labor policy on the mainland;
- (b) Status of syndical system on mainland;
- (c) Experience under General Order No. 8 in Sicily.

3. General Rennell raised the question of the advisability of extending General Order No. 8 to the areas which may be transferred to Italian authority in the very near future. He also suggested that it might be well to clear with the Mediterranean Commission before taking action. He indicated that an affirmative decision would be so far reaching that consideration should perhaps be given to holding it in abeyance until the Italian Government itself was in a position to act, since they may later desire to reverse the order and such regulations as may have been issued, thus creating confusion and causing difficulties in administration.

4. Captain Albright stated that it was the opinion of Mr. Piccardo, former Minister of Industry, Commerce and Labor in the Badoglio Government, that the present syndical system should be continued until the Italian Government was definitely established for the entire mainland. However, Captain Albright further stated that Mr. Piccardo had resigned and the present Under Secretary of Industry, Commerce and Labor for the Italian Government, Dottore Epicarmo Corbino had been invited to attend the meeting or send a representative, but was unable to do so. The Under Secretary had asked that the following statements be made in his behalf:

(a) The Italian Government is not in a position at this

2. There was general discussion by all present on the advisability of extending the provisions of General Order No. 8 to the Italian mainland. The following questions were considered:

- (a) Necessity for a uniform labor policy on the mainland;
- (b) Status of syndical system on mainland;
- (c) Experience under General Order No. 8 in Sicily.

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- (a) The Italian Government is not in a position at this time to make any specific recommendations regarding the syndicates or labor organization.
- (b) He had no objection to General Order No. 8 (Sicily) being extended to the mainland.
- (c) Since General Order No. 8 was already in effect in Sicily its existence would provide a uniform policy and program which could be used by the Italian Government, after transfer of authority to it, as a base with or without alternation as experience would show.
- (d) He desired to be advised of the outcome of the meeting so that consideration could be given to the application of the order at provinces already under the jurisdiction of the Italian Government.

- 2 -

5. Captain Morse stated that he had conferred with Brigadier General McSherry, DCAO, Regions 1 and 2, Brigadier Gutterback, CSO of said HQ, Col. Hume, RCAO Region 3, and Lt. Col. Lane, Chief Labor Officer, Region 3, in Naples on 4 Dec 43 and that General McSherry had ordered him to put General Order No. 8 into effect in Region 2 immediately. Morse further stated that Col. Hume and Lt. Col. Lane were of the opinion that the Order should be issued in Region 3 and that action was urgent. Col. Hume was definite that the policy should be uniform throughout occupied territory. Morse reported that Col. Bain, Director, Labor Sub Commission, ACC, supported this order.

6. Captain Morse recommended that General Order No. 8 be issued for Region 3 since the same reasons existed there as existed in Sicily at the time the Order was originally considered. He stated that the situation in Region 3 was critical in view of abolition of syndical tax, pressure of political and economic groups, lack of machinery for settlement of industrial disputes, continuation of fascist shell which workers and public resent, etc. He reported that the National Committee for Liberation composed of representatives of all political groups in Naples were in favour of General Order No. 8 being issued except the Party of Action which favoured temporary Government control of syndicates.

7. Captain Frazer stated that Lt. Col. McCaffrey, RCAO, Region 3, has been anxious for some time to issue Order No. 8 and was in favour of affirmative action. (Captain Frazer and Lt. Criley will return to Region 2 HQ today for purpose of compliance General McSherry's order).

8. Lt. Criley stated that as result of his investigation in Naples he was of the view that General Order No. 8 should be issued in Region 3. He pointed out that the syndicate situation was confused, that syndical assets and property were being improperly appropriated, and that the program now in effect in Sicily would meet the problems of Region 3.

9. General Rennell decided that an order similar to General Order No. 8 be issued in Region 3 and Pozzina Province which is now under the jurisdiction of Region 4 HQ; that he would write RCAO Region 4, SCAO 5th Army, SCAO 8th Army and RCAO Region 3. Letters to Regions 3 and 4 would direct issuance of the order immediately. Letters to 5th and 8th Armies would be for information only. NO orders to be issued in the Army areas

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9. General Rennell decided that an order similar to General Order No. 8 be issued in Region 3 and Foggia Province which is now under the jurisdiction of Region 4 HQ; that he would write RCAF Region 4, SCAF 5th Army, SCAF 8th Army and RCAF Region 3. Letters to Regions 3 and 4 would direct issuance of the order immediately. Letters to 5th and 8th Armies would be for information only. NO orders to be issued in the Army areas until further notice. He still felt some compunction at issuing the order on the eve of handing over territory to the Italian Government under control of AOC but was impressed by the arguments against further delay which he felt would be unavoidable if AOC were formally consulted since that body would probably wish to consult the Mediterranean Committee. Such a course would mean a delay of some weeks; moreover, General McSherry had taken a decision in regard to Region 2 which was more nearly affected than Regions 3 and 4 which in any event would not be handed over for some time.

AMG
15 Army Group
CMF

W. L. Martin, Jr.

W. L. Martin, Jr.,
Captain, Infantry,

Economics & Supply Division

Distribution (see over)

COPY

Re: G.O.#8 for Mainland

File

CONFIDENTIAL

NR: 267

ADDRESSED FOR ACTION TO: PLAMBO FOR MGS ADV FOR CIVIL
SUPPLY WORKS, RPTD FATIMA, FARCO,
AND REGION 2

IBS No. : 4665

TIME SENT : 011920A

INFORMATION TO :

TIME RECD : 020840A

FROM :

: PILPOT

PRECEDENCE: PRIORITY

IN REPLY REFER TO :

: PA 354

Four PIS 1267 of 27 November. OCAO agrees issuance order in forward area similar to General Order number 8 in Sicily subject to approval Brindisi Palermo so that uniform action can be taken all mainland. Suggest conference here 6 December 1000 hours more providing draft revised text both languages. Suggest Brindisi Palermo send someone empowered to make decision for Acula Region 2 also 1 or 2 Italian Government officials if considered desirable.

DISTRIBUTION:

ACC (ACTION)

CO

3514

(15)

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 396

5 December 1943

SUBJECT: Extension of General Order No. 8 to the Mainland.

TO: Captain David A. Morse, Labor Sub-Commission,
c/o Lt. Col. Thomas Lane, Labor Officer,
Region 3 Headquarters, Naples.

FROM: Labor Sub-Commission, A.G.O., Palermo.

1. This letter acknowledges your report of 2 December 1943 and also deals with your wire of 3 December 1943, and our answer thereto, relative to your suggestion of holding a conference in Naples on 5 December 1943.

2. Paragraph 4 of your letter is very illuminating as to the syndical situation on the Mainland. Nevertheless, considerable care must be taken before rushing into a decision primarily because of what we understand is the attitude of certain officials in the Baglione Government, who have expressed the desire to retain the formula of the syndical system after certain Fascist ideologies are eliminated and the present syndical personnel is vetted. Are you certain that the syndical situation as you outlined is the same in the four provinces, in Region 2 and in Region 3? I hold with you that the syndical structure as operated under Fascism is wrong, but high policy is apparently dictating that a change as drastic as the one you contemplate, or as may be urgently needed, must have the full sanction of the new Italian government.

3. For the foregoing reasons, we therefore feel that the matter can rest until all agencies, both Allied and Italian, are operating from one base. According to present plans, Colonel Bain may arrive in Naples in from seven to ten days, and it is suggested that a decision might be made at that time, after conference with Italian officials.

4. In respect to the application of the Sicily wage increase formula for the Mainland, we are strongly of the opinion that such an increase will be made valueless if either or both of the indexities, *prezzi* and *operosita*, are eliminated. It is equally *certo*, of course, that if either or both of these indexities are not being paid, our formula can be applied without hesitation. However, it is my impression that both these indexities must have been paid to all Government employees throughout Italy. A request was sent you by cable a few days ago for clarification on this point.

5. Please advise immediately, and by cable if necessary, whether or not the syndical matter can be handled as outlined hereinabove.

(14) JUNIUS R. SMITH,
Lt. Col., '33,
Deputy Director,
Labor Sub-Commission.

8
COPIED BY MES ADV✓ 8
TO CSC for MORSE file 431

FROM Milpot from AMG 1 DEC

PA 554

TO Flambo for MES ADV for Civil Supply Morse

Info Patina Sears for Fargo (AMG Reg. 2)

Your PBS 1267 of 27 NOV. OCAO agrees issuance order in forward area similar to General Order No. 8 in Sicily subject to approval Brindisi, Palermo so that uniform action can be taken all Mainland. Suggest conference here Dec. 6 1000 hours Morse providing draft revised text both languages. Suggest Brindisi Palermo send someone empowered to make decision for Apulia Region 2 also one or two Italian Government officials if considered desirable.

3041

(13)

3.12

CONFIDENTIAL

EQUALS BRITISH CONFIDENTIAL

1532

LAB

INCOMING MESSAGE

NR: E-510
CONFIDENTIALADDRESSED FOR ACTION TO : PARCO FOR BAIN
FOR INFORMATION TO :
FROM : FILIPOT FROMANG FROM*
IN REPLY REFER TO : PA 511IBS NUMBER : 5097
TIME SENT : 071209A
TIME REC'D : 080630A
PRECEDENCE : ROUTINE

- EDITED LITERAL TEXT -

Rennell has decided to issue Sicily General Order Number 8 in
Regions 3 and 4.

Please see also attached note
from Lt Col. Smith (LAB) 3.1.1

CONFIDENTIAL

EQUALS BRITISH CONFIDENTIAL

DISTRIBUTION :

ADD(ACTION)

00

(12)

HEADQUARTERS
1555
4-DEC 1943
AMG.

G.O. #8 for Mainland

RECEIVED AT
ISLAND BASE SECTION
CONFIDENTIAL
RECEIVED IN CODE

1361
file

MSG NR 431
MSG CEN NR
TO FARGO

CLASSIFICATION "P"
TIME OF ORIGIN 7
TIME OF RECEIPT 041515
TIME DECODED 041550

REF FOX ABLE THREE FIVE FOUR OF ONE DEC X ABLE CHARLIE CHARLIE
AGREES SEND REPRESENTATIVE HERE EMPOWERED DECIDE FOR BEAR AREAS
PUBLICATION GENERAL ORDER NUMBER EIGHT X (PAREN TO FLAMBO FOR
MIKE GEORGE SUGAR ADV RPT ADV FOR CIVIL SUPPLY RPTD FATIMA CMA
SEARS FOR FARGO FROM FILPOT FROM ABLE MIKE GEORGE CITE FOX ABLE
THREE SEVEN FIVE PAREN) BRINGING ONE OR TWO ITALIAN GOVERNMENT
OFFICIALS X ESSENTIAL MORSE RPT MORSE ATTENDS X SUGGEST RETURN-
ING WITH GERRY RPT GERRY X TIME CHANGED TO ONE FIVE ZERO ZERO
HOURS SIXTH REPEAT SIXTH X BRIGADIER LUSH R T LUSH OR COL GERRY
WILL PRESIDE

Labour for main
RM

CONFIDENTIAL

3510

RECEIVED IN CODE

(11)

Reference FA-354 of Dec. 1. A.C.C. agrees
send representative here empowered to decide for bear
area publication of G.O. #8 (To AFHQ Adv. Admin. Sec for
MGS Adv. for Civ. Supply HQ A.M.G. Comm. - ^{Hampden} Sears for
H.A. A.M.G. ^{Latimer} from Ha 15 days ^{from} (steps) from AMG (FA-354)

COPY

COPY

RECEIVED AT
ISLAND BASE SECTION~~CONFIDENTIAL~~
Received in CodeMSG NO. 431
MSG CRY NO.
TO FARGOCLASSIFICATION T
TIME OF ORIGIN ?
TIME OF RECEIPT 041515
TIME DOWNGR 041550

REF FOX AREA THREE FIVE FOUR OF ONE DUE X AREA THREE ONE ONE AGROPH 3000
 REPRESENTATIVE HAVE REQUESTED DESIGN FOR REAR AREA'S SUBSTITUTION-REAR. ORDER
 NUMBER EIGHT X PARTIAL X PLANS FOR MIKE GEORGE SUGAR ADV EPT ADV FOR CIVIL
 SUPPLY EPTED FATIMA ONE THREE FOR FARGO FROM EILLOT FROM AREA THREE GEORGE SITE
 FOX AREA THREE SEVEN FIVE PARTIAL FIVE ONE OR TWO ITALIAN GOVERNMENT OFFICIALS
 X EPTENTIAL MESSAGE EPT MORSE ATTENDS X MESSAGE RETURNING WITH GEORGE EPT GARY
 X FIVE CHARGED TO ONE FIVE ZERO ZERO SEVEN SIXTH X MESSAGE LUSH EPT LUSH
 OR ONE GARY WILL PRESENT

3509

HEADQUARTERS

4-DFC 1943

AMG.

MSG NR PBS 1735

MSG CEN NR

TO CO 185 FOR AMG

FOR LABOR SUBCOMMISSION

RECEIVED AT Island Base Section

ORIGINAL

COPY

SECRET

 CLASSIFICATION SECRET
 TIME OF ORIGIN 041540
 TIME OF RECEIPT 041540
 TIME DECODED 041725

1371

VERBAL ORDER MOSHERRY THIS DATE DIRECTED GENERAL ORDER NUMBER
 EIGHT BE ISSUED BY REGION TWO IMMEDIATELY PD RENCE (PAREN HUME
 FOR MORSE PAREN TO ITEM BAKER SUGAR FOR ABLE MIKE GEORGE FOR
 LABOR SUBCOMMISSION PD) AM PROCEEDING TO REGION TWO THIS DATE
 WITH CRILEY FOR COMPLIANCE PD WILL THEN PROCEED TO FIFTEEN
 ARMY GROUP HEADQUARTERS REGARDING SAME ORDER FOR THIRD REGION

12/1/43 -

Jaw Spofford -

Gen. Re: Ital. hon. contract

prior to staying
about order.

to see

SECRET

RECEIVED IN CODE

Island Base Section

3508

(10)

COPY

COPY

RECEIVED AT
INLAND BASE SECTIONP R E D E C E S S O R

1371

MSG NO. PRE 1735
MSG ORG NO.
TO OO ILS FOR AND
FOR LABOR SUBCOMMISSIONCLASSIFICATION TOP
TIME OF ORIGIN 041246
TIME OF RECEIPT 041640
TIME DATED 041725SECRET
Received in Code

VERBAL ORDER MOMENT THIS DATE DIRECTED GENERAL ORDER NUMBER NINE BE ISSUED
BY REGION TWO IMMEDIATELY PD POWER PARK HALL FOR MOOSE PARK TO ITIN BAKER
REGAR FOR AREA NINE ORDER FOR LABOR SUBCOMMISSION PD AN PROCEEDING TO REGION
TWO THIS DATE WITH OBJECT FOR COMPLIANCE PD WILL THEN PROCEED TO REPORT ARMY
GROUP HEADQUARTERS REGARDING SAME ORDER FOR THIRD REGION

3-07

8 8
PENINSULAR BASE SECTION431
File
3 DECEMBER 1943

RESTRICTED

ROUTINE

TO (ACTION) : CG PBS (FOR PERCE AMG REGION 3 FOR LANE FOR MOR SE)

(INFORMATION): NONE

FROM : SEARS FOR FARGO

DATE TIME SIGNED :

DATE TIME REC'D :

REFERENCE NR : 5-3527

CITE : FARGO 982

Edited Literal

Following Cable was received at HQ AMG REGION 3, 3 DECEMBER 1943

Unclear meaning of your cable NR 1219 dated 26 November.

Do you mean General Order 8 or General Order 14 which refers wage increase.

DISTRIBUTION:

Labor

AG File

FORM # 12-A

CRYPTO

3516

(9)

*Re: 810.8 for
Mainland*

"FARGO... 1023"

File

5 DECEMBER 1943

SEARS FOR FARGO FOR BAIN

ROUTING

RESTRICTED

PEUCE FOR AMB REGION THREE FOR MORSE REPEATED PATIMA OMA FILPOT FOR AMB REGION TWO

CABLE FOX AMB THREE FIVE FOUR FROM FILPOT DATED ONE DECEMBER REFERS X PAREN

SEARS FOR FARGO FOR BAIN TO PEUCE FOR AMB REGION THREE FOR MORSE REPEATED

PATIMA OMA FILPOT FOR AMB REGION TWO SITE FARGO ONE ZERO TWO NINE PAREN ENTIRE

MATTER BEING STUDIED HERE X WE PLAN TO MAKE DECISION AFTER OUR ARRIVAL WHEN

ALL AGENCIES CONCERNED ARE TOGETHER X LETTER FOLLOWS

*Prepared by Col. Smith
& Col. Adams*

Col. Adams
Economic Directorate

8

3-05

September 1943

SUBJECT: General Order No. 8, Preliminary Instructions

TO : All S.C.A.O.'s

1. There have been forwarded under separate cover

(a) Copies of General Order No. 8 which establishes a Regional Labor Office for Sicily and Provincial Labor Offices; and

(b) Rules and Regulations issued pursuant thereto.

2. The Order is to be posted and published in the usual manner so that the earliest possible public notice may be assured. The Rules and Regulations which are mimeographed in English and Italian are to be made available for distribution to interested persons. In addition it would be advisable to have some published for public information wherever possible.

3. While the Order and Rules and Regulations are self-explanatory, it is requested that they be studied and analysed carefully so that any questions which arise may be submitted to this Headquarters for consideration and answer without delay.

4. Article I of the General Order abolishes the Fascist Corporative System and the Consiglio Provinciale delle Corporazioni. Section 8 of Rules and Regulations establishes the machinery for recording and controlling the assets of these institutions; and for their disposition.

5. Article II (a) of the Order creates a Regional Labor Office for Sicily. Responsibility for compliance with this article and related sections in Rules and Regulations is that of Headquarters.

6. Article II (b) creates Provincial Labor Offices in each province. Article V recites their powers, duties and functions. The pertinent sections in the Rules and Regulations are 4, 5, and 6. The success of the labor program will depend almost entirely upon the care with which these provisions are effectuated.

NOTE: Special attention is invited to Sec. 5 of Rules and Regulations. The person selected as Director of Labor must be

(a) copies of General Order No. 8, which established a Regional Labor Office for Sicily and Provincial Labor Offices; and

(b) Rules and Regulations issued pursuant thereto.

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3. While the Order and Rules and Regulations are self-explanatory, it is requested that they be studied and analysed carefully so that any questions which arise may be submitted to this Headquarters for consideration and answer without delay.

4. Article I of the General Order abolishes the Fascist Corporative System and the Consiglio Provinciale delle Corporazioni. Section 6 of Rules and Regulations establishes the machinery for recording and controlling the assets of these institutions; and for their disposition.

5. Article II (a) of the Order creates a Regional Labor Office for Sicily. Responsibility for compliance with this article and related sections in Rules and Regulations is that of Headquarters.

6. Article II (b) creates Provincial Labor Offices in each Province. Article V recites their powers, duties and functions. The pertinent sections in the Rules and Regulations are 4, 5, and 6. The success of the labor program will depend almost entirely upon the care with which these provisions are effectuated.

NOTE: Special attention is invited to Sec. 5 of Rules and Regulations. The person selected as Director of Labor must be of unquestioned character and integrity. He should be a person with actual experience or training in the field of labor relations. Every effort must be made to select a person of judicial temperament who has had no previous connection with industry or labor of such a nature as to make him unacceptable to the larger number of either group.

7. Sec 6 (a) is self-explanatory.

8. Sec 6 (b) confirms the existence of the labor exchanges which have already been created in most Provinces, but places them under the immediate jurisdiction of the Provincial Labor Offices.

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2. Sec 6 (c) continues in substance the system of conciliation and arbitration in effect on the Island prior to occupation. It provides machinery for adjustment of labor controversies and will probably be utilized to a considerable extent by employers and employees immediately.

NOTES: (1) It should be noted that the substantive hour, wage and condition of employment provisions of collective agreements and wage agreements in existence as of 3 July 43 are still in effect, and that revision of same may be requested by interested persons through the machinery aforementioned. However, under no circumstances are collective contract provisions to be reopened for renegotiation or arbitration without prior approval of Headquarters. Nor are wage or hour enactments, or schedules for union or association reorganization to issue from any Province without prior approval of Headquarters.

(2) Instructions regarding selection and functions of conciliators and arbitrators are under consideration and will be transmitted at a later date.

10. Sec. 6 subdivisions (d), (e), (f) and (g) are self-explanatory.

11. It is directed that a report be submitted to Headquarters on or before 15 Oct. 43, indicating status of compliance.

DAM/tbw

CHARLES M. SPOFFORD,
Colonel, G.S.C.,
Chief Staff Officer.

1007301
FILE DM 13

ALLIED MILITARY GOVERNMENT OF OCCUPIED TERRITORY

RULES AND REGULATIONS WITH REGARD TO LABOUR OFFICES.

ISSUED PURSUANT TO GENERAL ORDER NO. 3.

THE REGIONAL LABOUR OFFICE FOR SICILY.

1. The Regional Labour Office for Sicily shall be established in the City and Province of Palermo or at such other city or town as the Chief Civil Affairs Officer may direct.

2. The Regional Labour Office for Sicily shall be in the charge of a civilian director to be known as the Director of Labour for the Region of Sicily to be appointed by the Chief Civil Affairs Officer or an officer duly empowered by him in that behalf. His staff shall be composed of civilian clerical staff, labour economists, labour investigators and such other selected personnel as he may require and the Chief Civil Affairs Officer may approve.

3. The powers, duties and functions of the Regional Labour Office for Sicily will be as follows:-

- (a) To co-ordinate the functions and activities of the various Provincial Labour Offices.
- (b) To act in an advisory capacity to Provincial Labour Offices.
- (c) To compile statistical information on employment, child labour, wages and labour relations (including disputes, mediation, conciliation and arbitration) in the Island of Sicily, such statistical information to be based upon information supplied by the Provincial Labour Offices and checked and compared with all other available information.
- (d) To report monthly to the Chief Civil Affairs Officer on the labour situation generally in the Island of Sicily.
- (e) To publish quarterly in the form of a report to the Chief Civil Affairs Officer a summary of undeductions from the statistical information so compiled and to make such report available for inspection by and publication to the public.

2. The Regional Labour Officer for Sicily shall be in the charge of a civilian director to be known as the Director of Labour for the Region of Sicily to be appointed by the Chief Civil Affairs Officer or an officer duly empowered by him in that behalf. His staff shall be composed of civilian clerical staff, labour economists, labour investigators and such other selected personnel as he may require and the Chief Civil Affairs Officer may approve.

3. The powers, duties and functions of the Regional Labour Office for Sicily will be as follows:-

- (a) To co-ordinate the functions and activities of the various Provincial Labour Offices.
- (b) To act in an advisory capacity to Provincial Labour Offices.
- (c) To compile statistical information on employment, child labour, wages and labour relations (including disputes, mediation, conciliation and arbitration) in the island of Sicily, such statistical information to be based upon information supplied by the Provincial Labour Offices and checked and compared with all other available information.
- (d) To report monthly to the Chief Civil Affairs Officer on the labour situation generally in the island of Sicily.
- (e) To publish quarterly in the form of a report to the Chief Civil Affairs Officer a summary of and deductions from the statistical information so compiled and to make such report available for inspection by and publication to the public.
- (f) To act as or to appoint conciliators, mediators or arbitrators in any labour dispute referred to it by any Provincial Labour Office or by the Chief Civil Affairs Officer, but so always that any conciliation, mediation, arbitration or other decision given in any such dispute shall be submitted for approval by the C.C.A.O. Any decision which appears adversely to affect the interests of the Allied Forces in the territory, or which is in conflict with any policy affecting the public interest in the territory may at the discretion of the C.C.A.O. be reviewed or reopened by him for further evidence and consideration.

(6)

- 2 -

- (g) To consider forthwith the most practicable and expeditious method of re-establishing and assuring freedom of labour organization and representation throughout the island of Sicily.
- (h) To deal with such other matters relevant to labour and labour relations in the island of Sicily as the Chief Civil Affairs Officer may refer to it.

PROVINCIAL LABOUR OFFICES

4. The Provincial Labour Office for each province will be established in the capital city or town of the province or in such other city or town as the Senior Civil Affairs Officer may direct.

5. Each Provincial Labour Office will be in the charge of a civilian director to be known as the Director of Labour to be appointed by the Prefetto and approved by the Senior Civil Affairs Officer of the Province. His staff shall consist of clerical employees and such labour economists and investigators as he may require.

6. The powers duties and functions of a Provincial Labour Office will be as follows:-

- (a) To compile statistical information on employment, unemployment, child labour and wages in the province.
- (b) To establish central employment offices as and where necessary and there is
 - (i) Register all unemployed labour by craft and skill;
 - (ii) Furnish labour (on application) to the Allied Forces;
 - (iii) Furnish labour (on application) to civilian employers.
- (c) To act as or to appoint conciliators, mediators or arbitrators in labour disputes but so always than any conciliation, mediation, arbitration or other decision given in any such dispute shall be submitted for approval by the Chief Civil Affairs Officer through the Senior Civil Affairs Officer. Any decision which

4. The Provincial Labour Office for each province will be established in the capital city or town of the province or in such other city or town as the Senior Civil Affairs Officer may direct.
5. Each Provincial Labour Office will be in the charge of a civilian director to be known as the Director of Labour to be appointed by the Prefetto and approved by the Senior Civil Affairs Officer of the Province. His staff shall consist of clerical employees and such labour economists and investigators as he may require.
6. The powers duties and functions of a Provincial Labour Office will be as follows:-
 - (a) To compile statistical information on employment, unemployment, child labour and wages in the province.
 - (b) To establish central employment offices as and where necessary and there to
 - (i) Register all unemployed labour by craft and skill;
 - (ii) Furnish labour (on application) to the Allied Forces;
 - (iii) Furnish labour (on application) to civilian employers.
 - (c) To act as or to appoint conciliators, mediators or arbitrators in labour disputes but so always that any conciliation, mediation, arbitration or other decision given in any such dispute shall be submitted for approval by the Chief Civil Affairs Officer through the Senior Civil Affairs Officer. Any decision which appears adversely to affect the interests of the Allied Forces in the territory, or which is in conflict with any policy affecting the public interest in the territory may at the discretion of the C.C.A.O., be reviewed or reopened by him for further evidence and consideration.
 - (d) To report monthly to the Prefetto and the Senior Civil Affairs Officer of the province on its work in the past month and on the labour situation generally in the province.

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- (e) To institute forthwith a study of wages in the province.
- (f) To establish such sub-offices and to appoint such representatives as efficient administration may require.
- (g) To deal with such other matters relevant to provincial labour and labour relations as the Prefetto or the Senior Civil Affairs Officer may refer to it.

RECORDS AND FILES OF DISSOLVED INSTITUTIONS

7. The records and files of the Institutions dissolved by Article 2 of General Order No. 8 shall be delivered to the Director of Labour for the Region of Sicily or as he shall direct.

ASSETS OF DISSOLVED INSTITUTIONS.

- 8. (a) S.C.A.O.'s or C.A.O.'s will furnish to the Assistant Controller of property assigned to their respective Provinces a list of all property of the said institutions and inventories of contents, stating:-
 - (i) The physical condition of the property and its disposition, i.e. whether occupied by the Armed Forces, MGO, Italian Government Officials, or leased to third parties etc.

Upon receipt of the above information the Controller of Property will take formal control of such property.

- (b) The Controller of Property shall permit the Regional Labour Office for Sicily and the Provincial Labour Offices to use all or any of the buildings and premises of the said institutions together with the furniture and equipment therein belonging to the said institutions and no payment of rent or compensation for such use shall be made; and

- (c) No monies of the said Institutions shall be applied without the specific direction of the Chief Finance Officer for any purpose of the Regional or Provincial Labour Offices which shall obtain the necessary funds

7. The records and files of the Institutions dissolved by Article I of General Order No. 8 shall be delivered to the Director of Labour for the Region of Sicily or as he shall direct.

ASSETS OF DISSOLVED INSTITUTIONS.

2. (a) S.C.A.O.'s or C.A.C.'s will furnish to the Assistant Controller of property assigned to their respective provinces a list of all property of the said institutions and inventories of contents, stating:-
- (1) The physical condition of the property and
 - (11) Its disposition, i.e. whether occupied by the Armed Forces, AMGOI, Italian Government Officials, or leased to third parties etc.

Upon receipt of the above information the Controller of property will take formal control of such property.

- (b) The Controller of Property shall permit the Regional Labour Office for Sicily and the Provincial Labour Offices to use all or any of the buildings and premises of the said Institutions together with the furniture and equipment therein belonging to the said institutions and no payment of rent or compensation for such use shall be made; and

- (c) No monies of the said Institutions shall be applied without the specific direction of the Chief Finance Officer for any purpose of the Regional or Provincial Labour Offices which shall obtain the necessary funds from the Allied Military Financial Agency.

23 September, 1943

For Generalissimo
Major General,
Chief Civil Affairs Officer.

GOVERNO MILITARE ALLEATO DEL TERRITORIO OCCUPATO.MODALITA' E REGOLAMENTI RIGUARDANTI GLI UFFICI DEL LAVORO.PUBBLICATI IN SEQUITO ALL'ORDINE GENERALE N° 8UFFICIO REGIONALE DEL LAVORO PER LA SICILIA.

1. L'Ufficio regionale del lavoro per la Sicilia sarà istituito nelle città o nella provincia di Palermo o in altra città o paese, ora il capo degli affari civili potrà designare.
2. L'Ufficio regionale del lavoro per la Sicilia sarà diretto da un civile che sarà conosciuto come Direttore del lavoro della Sicilia e nominato dal Capo degli affari civili o da un ufficiale, appositamente da lui autorizzato a questo scopo. Il personale sarà composto da impiegati civili, da esperti in problemi di lavoro e da ispettori del lavoro e da altro personale scelto, che potrà essere richiesto dal Direttore con l'approvazione dell'ufficiale Capo degli affari civili.
3. I poteri, i servizi e le funzioni dell'ufficio regionale del lavoro per la Sicilia saranno i seguenti:
 - (a) coordinare le funzioni e le attività dei vari Uffici Provinciali del lavoro.
 - (b) Esercitare funzioni consultive rispetto agli Uffici Provinciali del lavoro.
 - (c) compilare informazioni statistiche sugli impiegati, sul lavoro dei ragazzi, sulle paghe e su tutto quello che ha relazione col lavoro (compresi contravvenzioni, mediazioni, conciliazioni e arbitrati) nell'isola di Sicilia. Queste informazioni statistiche debbono essere basate su informazioni fornite dagli Uffici Provinciali del lavoro, controllate e confrontate con altre informazioni attendibili.
 - (d) Riferire mensilmente all'ufficiale Capo degli affari civili la situazione generale del lavoro nell'isola di Sicilia.
 - (e) Pubblicare trimestralmente in forma di rapporto al Capo degli affari civili un sommario delle informazioni statistiche e delle deduzioni tratte dalle informazioni stesse, così compilato, allo scopo di rendere tale rapporto utile all'esame del pubblico e per poterlo rendere noto ad

2. L'ufficio regionale del lavoro per la Sicilia sarà diretto da un civile che sarà conosciuto come Direttore del lavoro della Sicilia e nominato dal Capo degli affari civili o da un ufficiale, appositamente da lui autorizzato a questo scopo. Il personale sarà composto da impiegati civili, da esperti in problemi di lavoro e da ispettori del lavoro o da altro personale scelto, che potrà essere richiesto dal Direttore con l'approvazione dell'ufficiale Capo degli affari civili.

3. I poteri, i servizi e le funzioni dell'ufficio regionale del lavoro per la Sicilia saranno i seguenti:

- (a) coordinare le funzioni e le attività dei vari Uffici Provinciali del lavoro.
- (b) esercitare funzioni consultive rispetto agli Uffici Provinciali del lavoro.
- (c) compilare informazioni statistiche sugli impiegati, sul lavoro dei ragazzi, sulle paghe e su tutto quello che ha relazione col lavoro (compresi controversie, mediazioni, conciliazioni e arbitrati) nell'isola di Sicilia. Queste informazioni statistiche debbono essere basate su informazioni fornite dagli Uffici Provinciali del lavoro, controllate e confrontate con altre informazioni attendibili.
- (d) riferire mensilmente all'ufficiale Capo degli affari civili la situazione generale del lavoro nell'isola di Sicilia.
- (e) pubblicare trimestralmente in forma di rapporto al ^A ~~Capo~~ ^{Capo} degli affari civili un sommario delle informazioni statistiche e delle deduzioni tratte dalle informazioni stesse, così compilate, allo scopo di rendere tale rapporto utile all'anno del pubblico e per poterlo rendere noto ad esso.
- (f) mantenere e funzionare le conciliazioni, audizioni, arbitri in qualsiasi controversia di lavoro, sottoposta ad esso da qualche ufficio provinciale del lavoro e dell'ufficiale Capo degli affari civili, ferme restando che ogni conciliazione, mediazione, arbitrato ed altra decisione presa in qualsiasi controversia sarà sempre sottoposta all'approvazione dell'ufficiale Capo degli affari civili. Ogni decisione che apparisse contraria agli interessi delle forze allente nel territorio, o in conflitto con il pubblico interesse nel territorio, potrà essere a discrezione dell'ufficiale Capo

- 2 -

degli affari civili riseminava e posta di nuovo in discussione da lui in seguito a successiva prova o considerazione.

(g) Considerare immediatamente il metodo più pratico e più sbrigativo per ristabilire la libertà di organizzazione di rappresentanza del lavoro, da un capo all'altro dell'isola di Sicilia.

(h) Trattare alcuni altri problemi interessanti il lavoro e le relazioni del lavoro nell'isola di Sicilia, secondo le direttive dell'ufficiale Capo degli affari civili.

UFFICI PROVINCIALI DEL LAVORO.

4. L'ufficio Provinciale del lavoro, per ogni provincia, sarà istituito nel Capoluogo di Provincia, o in altra città o paese, che l'ufficiale addetto agli affari civili potrà stabilire.

5. Ciascun ufficio Provinciale del lavoro sarà diretto da un civile, il quale sarà conosciuto come Direttore del lavoro, nominato dal Prefetto e approvato dall'ufficiale addetto agli affari civili della Provincia. Il personale consisterà di impiegati civili e di esperti in problemi di lavoro e ispettori del lavoro, che il direttore potrà richiedere.

6. I poteri, i servizi e le funzioni di un ufficio Provinciale del lavoro saranno i seguenti:

(a) Compilare informazioni statistiche sulla occupazione, la disoccupazione, il lavoro dei ragazzi e le pague nella provincia.

(b) Istituire uffici, centrali di collocamento come e dove si renderà necessario e in casi:

(i) Registrare tutti i lavoratori disoccupati, secondo la categoria e la specializzazione.

(ii) Procurare lavoratori (dietro richiesta) alle Forze Armate.

(iii) Procurare lavoratori (dietro richiesta) a datori di lavoro civili.

UFFICI PROVINCIALI DEL LAVORO.

- (M) Trattare alcuni altri problemi interessanti il lavoro e i relazioni del lavoro nell'Isola di Sicilia, secondo la direttiva dell'ufficiale Capo degli affari civili.
4. L'ufficio Provinciale del lavoro, per ogni Provincia, sarà istituito nel Capoluogo di Provincia, e in altra città o paese, che l'ufficiale addetto agli affari civili potrà stabilire.
5. Ciascun ufficio Provinciale del lavoro sarà diretto da un civile, il quale sarà conosciuto come direttore del lavoro, nominato dal Prefetto e approvato dall'ufficiale addetto agli affari civili della Provincia. Il personale consisterà di impiegati civili e di esperti in problemi di lavoro e ispettori del lavoro, che il direttore potrà richiedere.
6. I poteri, i servizi e le funzioni di un ufficio Provinciale del lavoro saranno i seguenti:
- (a) Compilare informazioni statistiche sulla occupazione, la disoccupazione, il lavoro dei ragazzi e le paghe nella Provincia.
- (b) Istituire uffici, controlli di collocamento come a dove si renderà necessario e in essi:
- (i) Registrare tutti i lavoratori disoccupati, secondo la categoria e la specializzazione.
 - (ii) Procurare lavoratori (dietro richiesta) alle Forze Armate.
 - (iii) Procurare lavoratori (dietro richiesta) a datori di lavoro civili.
- (c) Nominare e funzionare da conciliatori, mediatori o arbitri in controversie di lavoro, fornire assistenza che qualsiasi conciliazione, mediazione, arbitrato o altra decisione, presa in qualsiasi controversia, siano sempre sottoposti all'approvazione dell'ufficiale Capo degli affari civili per mezzo dell'ufficiale superiore addetto agli affari civili. Ogni decisione che appaia contraria agli interessi dello Stato Alleato nel territorio, o che sia in conflitto con il pubblico interesse del territorio, a discrezione dell'ufficiale Capo degli affari civili, potrà essere riesaminata

o posto di nuovo in considerazione da lui in seguito a successive prove e considerazioni.

- (d) Riferire l'ammalimento al Prefetto o all'ufficiale Capo degli affari civili della Provincia in merito ai lavori effettuati nel mese trascorso ed in generale della situazione del lavoro nella Provincia.
- (e) Iniziare immediatamente un esame dei salari nella Provincia.
- (f) Costituire quegli uffici dipendenti e designare quei rappresentanti che possono essere richiesti da una officina amministrativa.
- (g) Trattare le altre questioni del genere interessanti il lavoro nell'ambito della Provincia e trattare rapporti di lavoro, secondo le richieste del Prefetto o dell'ufficiale Capo degli affari civili.

ARCHIVI E DOCUMENTI DELLE DISCIOLTE ISTITUZIONI.

7. Gli archivi ed i documenti delle istituzioni disciolte si sono colli'art. 1 dell'ordine generale N° 8 saranno consegnati al Direttore del lavoro per la regione di Sicilia o come egli vorrà disporre.

ATTIVITA' DELLE DISCIOLTE ISTITUZIONI.

8. (a) L'ufficiale superiore addetto agli affari civili o l'ufficiale Capo degli affari civili verranno all'assistenza controllero delle proprietà, proposto alle loro rispettive provincie, un elenco di tutte le proprietà delle suddette istituzioni, nonché gli inventari dei beni, dichiarando:
 - (1) Lo stato materiale delle proprietà e
 - (2) La loro situazione, se cioè occupate dalle Forze armate o dall'ASOT, da ufficiali, dal Governo Italiano o affittate a terzo persone, etc.
- (b) Il controllero delle proprietà potrà concedere all'ufficio regionale del lavoro per la Sicilia e agli uffici Provinciali del lavoro, l'uso di tutti ed alcuni dei fabbricati o locali delle suddette istituzioni, insieme al loro ^{arredamento} ed all'arredamento, appartenenti alle dette istituzioni e nessun cenone di affitto o compenso per tale uso sarà dovuto;

Amministrazione.

- (a) Trattare le altre questioni del genere interessanti il lavoro nell'ambito della Provincia e trattare rapporti di lavoro, secondo la richiesta del Prefetto o dell'ufficiale Capo degli affari civili.

ARCHIVI E DOCUMENTI DELLE DISCIOLTE ISTITUZIONI.

7. Gli archivi ed i documenti delle istituzioni disciolte al sensi dell'Art. 4 dell'Ordine generale N° 8 saranno consegnati al Direttore del lavoro per la regione di Sicilia o come egli vorrà disporre.

ATTIVITA' DELLE DISCIOLTE ISTITUZIONI.

8. (a) L'ufficiale superiore addetto agli affari civili:
L'ufficiale Capo degli affari civili forniranno all'esistente il controllo della proprietà, proposto alle loro rispettive provincie, un elenco di tutte le proprietà delle ex istituzioni, nonché gli inventari dei beni, dichiarando:

- (1) Lo stato materiale delle proprietà e
(2) La loro situazione, se cioè occupate dalle Forze armate o dall'ACOT, da ufficiali, dal Governo Italiano o affittate a terzo persona, etc.

- (b) Il controllore della proprietà potrà concedere all'ufficiale regionale del lavoro per la Sicilia e agli uffici Provinciali del lavoro, l'uso di tutti ed alcuni dei fabbricati o locali delle suddette istituzioni, insieme al loro ³⁰⁰ ~~200~~ e nessun arredamento, appartenenti alle dette istituzioni e nessun canone di affitto o compenso per tale uso sarà dovuto;

- (c) Nessun capitale delle suddette istituzioni potrà essere impiegato senza una specifica disposizione dell'ufficiale Capo delle finanze, per qualsiasi scopo degli uffici Regionali o Provinciali del lavoro, i quali potranno ottenere i fondi necessari dall'Agenzia Finanziaria Militare Alleata.

23 Settembre 1943

per Maggiore Generale
Ufficiale Capo
degli Affari Civili

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#8

General Order

[Signature]

Allied Military Government
GENERAL ORDER
Governo Militare Alleato
ORDINE GENERALE

(SICILY)

LABOUR RELATIONS

I, FRANCIS BARON RENNELL OF RODD, Major General, Chief Civil Affairs Officer of the Allied Military Government of the Occupied Territory, hereby Order as follows: —

Article I

ABOLITION OF CERTAIN FASCIST INSTITUTIONS

The Fascist Corporative Syndicate System and the following unions and councils, that is to say: —

- (a) Unione Provinciale Fascista Lavoratori dell'Industria;
- (b) Unione Provinciale Fascista Lavoratori dell'Agricoltura;
- (c) Unione Provinciale Fascista Lavoratori del Commercio;
- (d) Unione Provinciale Fascista Lavoratori del Credito Assicurazioni;

Military Government of Occupied Territory GENERAL ORDER No. 1 Militare Alleato del Territorio Occupato ORDINE GENERALE Numero 1

(SICILY)

RELATIONS

ALL OF RODD, Major General, Chief Civilian
Military Government of the Occupied Territory

Article 1

IN FASCIST INSTITUTIONS

Public System and the following unions and

Fascist Laborers of the Industry;
Fascist Laborers of the Agriculture;
Fascist Laborers of the Commerce;
Fascist Laborers of the Credit Insurance;

(SICILIA)

ORGANIZZAZIONE DELLE

Io, FRANCIS BARON RENNELL OF RODD,
degli Affari Civili del Governo Militare Alleato
mezzo del presente Ordine quanto segue: —

Articolo 1

ABOLIZIONE DI ALCUNE ISTITUZIONI

Il Sistema Sindacale Corporativo Fascista e
gli cioè: —

- (a) Unione Provinciale Fascista Lavoratori
- (b) Unione Provinciale Fascista Lavoratori
- (c) Unione Provinciale Fascista Lavoratori
- (d) Unione Provinciale Fascista Lavoratori
- (e) Unione Fascista degli Industriali

ment of Occupied Territory **ORDER No. 8**

o del Territorio Occupato **RALE Numero 8**

(SICILIA)

ORGANIZZAZIONE DEL LAVORO

Io, FRANCIS BARON RENNELL OF RODD, Maggiore Generale, Capo degli Affari Civili del Governo Militare Alleato del Territorio Occupato, a mezzo del presente Ordine quanto segue: —

Articolo I

ABOLIZIONE DI ALCUNE ISTITUZIONI FASCISTE

Il Sistema Sindacale Corporativo Fascista e le seguenti Unioni e Consigli cioè: —

- (a) Unione Provinciale Fascista Lavoratori dell'Industria;
- (b) Unione Provinciale Fascista Lavoratori dell'Agricoltura;
- (c) Unione Provinciale Fascista Lavoratori del Commercio;
- (d) Unione Provinciale Fascista Lavoratori del Credito Assicurazioni;
- (e) Unione Fascista degli Industriali.

- (e) Unione Fascista degli Industriali;
- (f) Unione Fascista degli Agricoltori;
- (g) Unione Fascista dei Commercianti;
- (h) Unione Fascista del Credito Provincia di Palermo;
- (i) Unione Provinciale Fascista Professionisti ed Artisti;
- (j) Consiglio Provinciale delle Corporazioni;

and all branches, constituent syndicates, units and other dependencies thereof respectively are hereby dissolved.

Article II

CREATION OF LABOUR OFFICES

The following institutions are hereby created: —

- (a) A Regional Labour Office for Sicily;
- (b) A Provincial Labour Office for each of the Provinces of Palermo, Messina, Catania, Trapani, Ragusa, Siracusa, Agrigento, Caltanissetta and Enna.

Article III

RULES AND REGULATIONS

Rules and Regulations will be issued by the Allied Military Government to enable the Regional Labour Office for Sicily and the Provincial Labour Offices hereby established to fulfil their objects and perform and carry out their powers, duties and functions.

Article IV

OBJECTS OF THE REGIONAL LABOUR OFFICE FOR SICILY

Subject to the Rules and Regulations to be issued as aforesaid, the Regional Labour Office for Sicily will have the following powers, duties and functions within the Island of Sicily: —

- (a) To consider forthwith the most practicable and expeditious method of re-establishing and assuring freedom of labour organisation and representation throughout the Island of Sicily;
- (b) The co-ordination of the work of and the information and statistics compiled by the Provincial Labour Offices;
- (c) The compilation of similar information and statistics for the Island of Sicily;
- (d) The issuing of periodical reports and bulletins on labour questions for issue to the public or otherwise;
- (e) To act as conciliator, mediator or arbitrator in labour cases which are of special economic significance or of interest to the entire region;
- (f) Generally to do all such other things in connection with labour matters within the Island of Sicily as may be required.

Article V

OBJECTS OF PROVINCIAL LABOUR OFFICES

Industrial;
Agricultori;
Commercianti;
Credito Provincia di Palermo;
Fascista Professionisti ed Artisti;
delle Corporazioni;

icates, units and other dependencies there-
d.

Article II

LABOUR OFFICES

hereby created: —
ce for Sicily;
ffice for each of the Provinces of Palermo,
ani, Ragusa, Siracusa, Agrigento, Calta-

Article III

REGULATIONS

to be issued by the Allied Military Government
ce for Sicily and the Provincial Labour
to fulfil their objects and perform and carry out

Article IV

REGIONAL LABOUR OFFICE FOR SICILY

ulations to be issued as aforesaid, the Re-
will have the following powers, duties and
ily: —

the most practicable and expeditious method
measuring freedom of labour organisation and
out the Island of Sicily;

the work of and the information and statistics
cial Labour Offices;

ar information and statistics for the Island

reports and bulletins on labour questions
otherwise;

ediator or arbitrator in labour cases with
e significance or of interest to the entire

other things in connection with labour mat-
of Sicily as may be required.

Article V

PROVINCIAL LABOUR OFFICES

(c) Unione fascista degli industriali;
(f) Unione Fascista degli Agricoltori;
(g) Unione Fascista dei Commercianti;
(h) Unione Fascista del Credito Provinci
(i) Unione Provinciale Fascista Profession
(j) Consiglio Provinciale delle Corporazi
nonchè tutte le diramazioni costituenti Sindacato
essi rispettivamente dipendenti, vengono con il p

Articolo II

CREAZIONE DEGLI UFFICI DEL

Le seguenti istituzioni vengono con il presen

- (a) Un Ufficio Regionale del Lavoro per
- (b) Un Ufficio Provinciale del Lavoro pe
di Palermo, Messina, Catania, Trapa
gento, Caltanissetta ed Enna.

Articolo III

NORME E REGOLAME

Norme e regolamenti saranno emanati dal
fine di permettere che l'Ufficio Regionale del L
fici Provinciali del Lavoro costituiti con il pres
guire i loro fini ed adempiere ed esercitare i loro

Articolo IV

COMPITI DELL'UFFICIO REGIONALE DEL

Soggetto alle norme ed ai regolamenti che
sopra accennato, l'Ufficio Regionale del Lavoro
poteri, obblighi e funzioni per tutta la Sicilia: —

- (a) Prendere immediatamente in esame il
per ristabilire e per assicurare la lib
rappresentanza del lavoro;
- (b) Il co-ordinamento del lavoro degli U
e delle informazioni e statistiche da e
- (c) La compilazione di simili informazion
Sicilia;
- (d) La pubblicazione di relazioni periodiche
del lavoro per la distribuzione al pub
- (e) Funzionare quale conciliatore, media
controversia sul lavoro, che siano di
mica o di interesse per l'intera region
- (f) Compiere generalmente tutte le altre
blemi del lavoro entro l'Isola di Sicil

Articolo V

COMPITI DEGLI UFFICI PROVINC

Soggetti alle norme ed ai regolamenti che s
pra accennato, gli Uffici Provinciali del Lavoro

Unione Fascista degli industriali;

(f) Unione Fascista degli Agricoltori;

(g) Unione Fascista dei Commercianti;

(h) Unione Fascista del Credito Provincia di Palermo;

(i) Unione Provinciale Fascista Professionisti ed Artisti;

(j) Consiglio Provinciale delle Corporazioni;

nonchè tutte le diramazioni costituenti Sindacati, uffici ed altri organi da essi rispettivamente dipendenti, vengono con il presente ordine, disciolti.

Articolo II

CREAZIONE DEGLI UFFICI DEL LAVORO

Le seguenti istituzioni vengono con il presente ordine creati: —

(a) Un Ufficio Regionale del Lavoro per la Sicilia;

(b) Un Ufficio Provinciale del Lavoro per ciascuna delle Provincie di Palermo, Messina, Catania, Trapani, Ragusa, Siracusa, Agrigento, Caltanissetta ed Enna.

Articolo III

NORME E REGOLAMENTI

Norme e regolamenti saranno emanati dal Governo Militare Alleato, al fine di permettere che l'Ufficio Regionale del Lavoro per la Sicilia e gli Uffici Provinciali del Lavoro costituiti con il presente ordine possano perseguire i loro fini ed adempiere ed esercitare i loro poteri, obblighi e funzioni.

Articolo IV

COMPITI DELL'UFFICIO REGIONALE DEL LAVORO PER LA SICILIA

Soggetto alle norme ed ai regolamenti che saranno emanati come più sopra accennato, l'Ufficio Regionale del Lavoro per la Sicilia avrà i seguenti poteri, obblighi e funzioni per tutta la Sicilia: —

(a) Prendere immediatamente in esame il sistema più pratico e spedito per ristabilire e per assicurare la libertà di organizzazioni e di rappresentanza del lavoro;

(b) Il co-ordinamento del lavoro degli Uffici Provinciali del Lavoro e delle informazioni e statistiche da essi fornite;

(c) La compilazione di simili informazioni e statistiche per l'isola di Sicilia;

(d) La pubblicazione di relazioni periodiche e di bollettini su problemi del lavoro per la distribuzione al pubblico od altrimenti;

(e) Funzionare quale conciliatore, mediatore od arbitro, in materia di controversia sul lavoro, che siano di speciale importanza economica o di interesse per l'intera regione;

(f) Compiere generalmente tutte le altre funzioni connesse con i problemi del lavoro entro l'Isola di Sicilia come può essere richiesto.

Articolo V

COMPITI DEGLI UFFICI PROVINCIALI DEL LAVORO

Soggetti alle norme ed ai regolamenti che saranno emanati come più sopra accennato, gli Uffici Provinciali del Lavoro verranno ad avere i seguenti

- (c) The compilation of similar information and statistics for the Island of Sicily;
- (d) The issuing of periodical reports and bulletins on labour questions for issue to the public or otherwise;
- (e) To act as conciliator, mediator or arbitrator in labour cases which are of special economic significance or of interest to the entire region;
- (f) Generally to do all such other things in connection with labour matters within the Island of Sicily as may be required.

Article V

OBJECTS OF PROVINCIAL LABOUR OFFICES

Subject to the Rules and Regulations to be issued as aforesaid, Provincial Labour Offices will have the following powers, duties and functions within the respective Provinces in which they are established: —

- (a) The compilation of information and statistics on labour;
- (b) The establishment of offices for the registration and supply of labour;
- (c) To act as conciliators, mediators or arbitrators in labour disputes; and
- (d) Generally to do all such other things in connection with labour matters within the respective Provinces as may be required.

Article VI

EFFECTIVE DATE

This Order will become operative throughout the Island of Sicily on the first day of October 1943.

Dated: September 24, 1943.

RENNELL OF RODD

Major-General

Chief Civil Affairs Officer

ts and bulletins on labour questions
wise;

or arbitrator in labour cases with
ificance or of interest to the entire

things in connection with labour mat-
as may be required.

V

AL LABOUR OFFICES

as to be issued as aforesaid, Provincial
powers, duties and functions within
are established: —

on and statistics on labour;
for the registration and supply of

tors or arbitrators in labour disputes;

things in connection with labour mat-
vinces as may be required.

VI

E DATE

throughout the Island of Sicily on the

RENNELL OF RODD

Major-General

Chief Civil Affairs Officer

- del lavoro per la distribuzione al pubblico
- (e) Funzionare quale conciliatore, mediatore o
controversia sul lavoro, che siano di speci-
mica o di interesse per l'intera regione;
 - (f) Compiere generalmente tutte le altre funzio-
blemi del lavoro entro l'Isola di Sicilia con

Articolo V

COMPITI DEGLI UFFICI PROVINCIALI

Soggetti alle norme ed ai regolamenti che saranno
pra accennato, gli Uffici Provinciali del Lavoro verran-
poteri, obblighi e funzioni nei limiti delle rispettive Pr-
siano stati creati: —

- (a) La compilazione di rapporti informativi e
di lavoro;
- (b) La costituzione di uffici per la registrazione
la mano d'opera;
- (c) Funzionare quali conciliatori, mediatori od
controversie sul lavoro e
- (d) Compiere generalmente tutte le altre funzio-
blemi del lavoro nei limiti delle rispettive p-
sere richiesto.

Articolo VI

DATA DI ENTRATA IN VIGOR

Questo Ordine entrerà in vigore per tutta la Sici-
Ottobre, 1943.

24 Settembre 1943.

RENNELL

Maggi

Capo dep

- del lavoro per la distribuzione al pubblico od altrimenti;
- (e) Funzionare quale conciliatore, mediatore od arbitro, in materia di controversia sul lavoro, che siano di speciale importanza economica o di interesse per l'intera regione;
 - (f) Compiere generalmente tutte le altre funzioni connesse con i problemi del lavoro entro l'Isola di Sicilia come può essere richiesto.

Articolo V

COMPITI DEGLI UFFICI PROVINCIALI DEL LAVORO

Soggetti alle norme ed ai regolamenti che saranno emanati come più sopra accennato, gli Uffici Provinciali del Lavoro verranno ad avere i seguenti poteri, obblighi e funzioni nei limiti delle rispettive Province nelle quali essi siano stati creati:

- (a) La compilazione di rapporti informativi e di statistiche in materia di lavoro;
- (b) La costituzione di uffici per la registrazione e il collocamento della mano d'opera;
- (c) Funzionare quali conciliatori, mediatori od arbitri in materia di controversie sul lavoro e
- (d) Compiere generalmente tutte le altre funzioni connesse con i problemi del lavoro nei limiti delle rispettive provincie come può essere richiesto.

Articolo VI

DATA DI ENTRATA IN VIGORE

Questo Ordine entrerà in vigore per tutta la Sicilia il primo giorno di Ottobre, 1943.

24 Settembre 1943.

RENNELL OF RODD

Maggior Generale

Capo degli Affari Civili

HEADQUARTERS
ALLIED MILITARY GOVERNMENT
LABOR SUB-COMMISSION
APO 394

30 November 1943

MEMORANDUM TO: Colonel Adams

SUBJECT: Telegram from Region 3, No. RS-1213, re: Issuing General Order No. 8 for Region 2.

1. As outlined in our conversation yesterday, we will discuss the telegram in two parts:

a. If General Order No. 8 as issued in Sicily is intended, then this Sub-Commission is heartily in favor of initiating in all areas Article II of that General Order which creates Labor Offices in each region and province. With respect to Article I, however, which abolished the Fascist Corporative Syndicate System in Sicily, there is a question whether the Italian Government really wishes to abolish this system in toto since the writer was informed by High Italian Government officials that a great part of this system was workable and desirable. Therefore, there may be cogent reasons, not evident in Sicily, which might justify the continuance of this system with certain important changes in management, dues, collections, etc.

Therefore it is recommended that the matter be discussed with the Italian Government.

b. If the cable is in error and General Order No. 14 (Wage Increase Order) is intended, then this Sub-Commission is heartily in favor of its full application in all of the regions, but with the distinct understanding that neither the indennita presenza or the indennita operonita shall be excluded in figuring the total wage. In as much as such exclusion makes the wage increase of little value. Further, it is also our firm conviction that no mention of consideration for increase of wages to the Italian Armed Forces shall be given--certainly not in connection with, or as part of, the wage increase order for civilian workers.

c. It is therefore recommended that a cable be sent at once to Captain Morse in Naples, care of Lt. Colonel Thomas Lane, Region 3 Headquarters, repeating the above stated comments and requesting more accurate information as to which order is intended.

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John R. Smith
JOHN R. SMITH,
Lt. Col., 3982,
Deputy Director,
Labor Sub-Commission.

CONFIDENTIAL

CONFIDENTIAL

NR-1219

ADDRESSED FOR ACTION TO: DG IBS FOR SECURITY IBS : 4287
 INFORMATION TO : TIME SENT : 251512
 FROM : PWIS (AMG) REGION 3 OPR TIME RECD : 270805A
 MORSE
 IN REPLY REFER TO : NR-1219 PRECEDENCE : PRIORITY

Survey result recommend issuance general order #48 of Sicily in Region 2. Region 3 agrees the order should also be issued in its Region and will so recommend to 15th Army Group. Uniformity essential.

Advise sender c/o Lane Region 3 Hq Immediate action urgent.

DISTRIBUTION:

ADD (ACTION)

OO

3:97

(2)

INSULAR BASE SECTION
OFFICIAL BUSINESS

OUTGOING MESSAGE

Office of origin HQ AMB REGION 3

Date 26 NOVEMBER 1943

Classification CONFIDENTIAL

Telephone 12166

Precedence PRIORITY

(Delayed - Routine - Priority - Urgent)

To 125 FOR WISHERY

Edited literal

Result of survey recommend issuance General Order No. 8 of
Sicily in Region 2. Region 3 agrees the order should also be issued in its region
and will so recommend to 15th Army Group. Uniformity essential. Continuation
of old system or reversion thereof untenable. Advise sender care of Lane Region 3 Hq.
Immediate action urgent.

Distribution

Content and classification
authenticated by

L.F. NICKEL
Lt Col, AGO
Adjutant General

Signal Corps Message Center Number

(Not Write in This Block)

(1)

2265