

ACC 10000/146/476

091. 4334

LABOR CONFERENCES

Jan. 1943 - Dec 1944

GOR CONFERENCES

Jan 1943 - Dec 1944

HEADQUARTERS ALLIED COMMISSION

APO 394

LABOR SUB COMMISSION

JES/ao

4334

26 December 1944

SUBJECT: Labor Meeting

TO : Capt. Blackburn,  
Navy Sub-Commission.

A meeting with the Royal Naval Corps to discuss labor matters affecting the Naples area, will be held tomorrow, Wednesday 27 December, at 3 P.M., in Room 4, 7th floor, Labor Sub-Commission.

You are urgently requested to be present.

JURIS R. SMITH  
Colonel, AG  
Acting Director,  
Labor Sub-Commission.

1697

26 December 1944

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TO : Capt. Blackburn,  
Navy Sub-Commission.

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You are urgently requested to be present.

JUNIUS R. SMITH  
Colonel, MC  
Acting Director,  
Labor Sub-Commission.

6004

HEADQUARTERS  
ALLIED CONTROL COMMISSION  
LABOR SUB-COMMISSION  
APO 394

Cross Reference Sheet

File: 4334  
Subject: Conference for Directors Labor Offices  
Date: 6 December 44  
To: 1 Maj. Smith - Toscana Bay  
1 Maj. Perkins - Hawaii Bay  
From: Labor  
Documents Filed: 414

HEADQUARTERS ALLIED COMMISSION

APC 394

LABOR SUB-COMMISSION

30 October 1944

MINUTES OF LABOR SUB-COMMISSION MEETING IN PALAZZO VECCHIO.  
FLORENCE, FRIDAY OCTOBER 27, 1944 - 9.30 A.M.

Present: Colonel Smith  
Lt. Col. Lane  
Major Small  
Major Babcock  
Captain Frazer  
Captain Robertson  
Captain Dorf  
Captain Buckwell  
Captain Giammarco  
Lt. Cantilli  
Mr. Sachs

1. Colonel Smith called the meeting to order and issued a new set of rules and regulations to go with General Orders No. 28, specifying that they still lack the signature of Brigadier Lush. Also issued was the new handbook with general information. The Colonel stressed that the entire meeting was on an informal basis.
2. All present were invited to attend a dinner being given at the Villa Vittoria by the Florence City Command and since the opportunity for contact and acquaintance between ACC and AMG was considered valuable, Colonel Smith advised all to attend.

Other officers slated for the meeting but unable to attend for various reasons were Major Albright, Major Fisher, Captain Moffit, Captain Solenberger, Captain Sennee and Lieutenant Liason.

One of the purposes of the meeting was to orient new officers now being assigned for forward regions, to review all developments to date, to acquaint them with operational experiences of those already in forward regions or with the 5th Army, and to become prepared generally by active contact and work in the field prior to the activation of the region for which they were destined. There is no doubt as the Armies move forward that greater and greater labor activity will be encountered, more particularly in Milan and Turin. Such a development emphasises the need for prior planning.

Major Babcock  
Captain Frazer  
Captain Robertson  
Captain Dorr  
Captain Buckwell  
Captain Giammarco  
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Mr. Sachs

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A temporary plan has been evolved calling for 6 to 8 officers to be alerted on 24 hours notice and operate in Army territory as AMG and probably attached to the 5th Army. The entire problem must be approached bearing in mind that it is not divisible between territorial lines but must be handled as one matter.

Such officers will deal with labor supply for the Army, publish pertinent orders, set up provincial labor offices and coordinate the work of the various labor supply offices, American and British. The matter of labor supply for private industry, the whole field of wages and other matters are secondary considerations

such a plan. As always, food is the real problem and in lieu of sufficient supplies, some adjustment of wages must be made.

The opinion of Lt. Col. Lane was invited on the situation as it now exists in Florence and Toscana. He stated that forward and rear elements of AMG and ACC were working along as a unit and was that Region VIII wished to come into Florence as a unit and was opposed in this move by the Florence City Command. Labor supply for the Armed Forces is being handled by AMG and/or DADL, which ever is better equipped with personnel and automobiles. Every attempt is made to have civilians work as far forward to the front line as they will go. Civilian Labor Offices have been set up cooperatively with DADL as far forward as Lignano and Barbero. These Offices are on the payroll of the various Tuscan Provinces and in some instances, collocatori have been placed on the communal payroll. Two Italian civilians are being used as field men to help set up these civilian supply offices. Budgets to cover the various labor offices have all been submitted and approved.

Col. Smith asked Col. Lane how many additional officers he could use in the field. Col. Lane stated one could be used in Lucca and another in Pistoia plus one more to be held in reserve. Col. Lane stressed the point that any officers assigned to this work in the forward areas must be prepared to "rough it" under canvas and trees.

Captain Robertson was asked to detail the problems that arose in forward areas just occupied. He said the first thing to do was to beg, borrow or steal office quarters, furniture and equipment, to grab suitable ground floor space and then notify the Town Major, after the Office is functioning that the space "grabbed" is needed. In other words, set up for business at once, and stick up signs at all important roads so that all may know there is a place already functioning where they can fill their labor requirements. (Col. Smith strongly advised the adoption of Captain Robertson's procedure when solving these problems of "I am the U.S. Army and will brook no interference" and "grab what you need today and worry tomorrow"). After setting up offices, the next step was to inform the Previdenza Sociale not to pay benefits unless the workers are registered and ready to work. It must be announced at once that all must register and accept such work as is offered or there will be loss of insurance benefits. For example, the case of an office worker refusing common labor if those services are needed must not be permitted. It is always fruitful to discuss the common problem with the DADL. Captain Robertson further stated that he has never had any trouble in getting men to work in the forward areas at the 65 L. rate since

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Colonel Smith then discussed the political facets of the Labor question. Activities of the various political parties rising from the original partisan groups were considered and due credit given to those who fought against the Germans. He stressed however that care must be exercised in placing too much importance or being unduly influenced by these groups as the tendency is for them to assume and exercise authority which is not theirs. For example in Rome, the Committee of Liberation had appointed Commissioners of National Agencies just before the Armistice came in,

and it became necessary to advise these people just what their correct position was. Such groups at once claim to represent labor but in reality do not. Many destructive communist elements are rampant in the Committee of Liberation, in the Camera del Lavoro and in the CGIL, and Labor Officers must be very careful in dealing with them. The basic dictum of the Labor Sub-Commission is that there must be a completely apolitical attitude in setting up the Labor Offices and in making civilian appointments thereto.

The meeting adjourned until 2:00 P.M.

o o o

At the opening of the afternoon meeting, Colonel Smith brought up the complicated question of wages. It was reported that wage increases for employees in private industry were being considered by the Italian Ministry, and that the Labor Sub-Commission had tried valiantly to stop increases in an effort to "hold the line", to prevent inflation, and to seek solution of the problem through other means. They have been overruled, however, by "top side". Effort had been made to get the Italian Government to pass their increases, if any, on the regular contract rates of September 1, 1942, but despite the reasonableness of this demand, the Labor Sub-Commission's stand was overruled by "top side" and the Italian Government was permitted to go ahead with its proposition, which in effect legalized all illegal increases that may have been instituted between employer and employee up to date, and to this new level would be added a blanket carovita indemnity as well as an increase in the family allowance. This, in effect, would preserve all the inequities created within industry. Those who have been able to bring about illegal increases are therefore in a better position than those who had not or were not able to do so.

Colonel Smith stated further that if this Decree is signed by the Lieutenant General of the Realm, we are then faced with the problem of meeting this increase so that the Armed Forces can maintain their preferred position in the labor market. He reflected that the pressures brought to bear and yieldings by A.C.C. authorities were clearly indicative to what level proper consideration of the wage problem had sunk due to submission to political expediency.

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Major Babcock then pointed out that the news of the Italian Government Decree had already done its damage, that inequalities in wages were common occurrences; that there are many instances of double and unreported wages, and that there was little control and enforcement. Captain Robertson then stated that the only thing negating these factors in the forward areas was the lack of private industry.

It was agreed that increases in wages to the civilian labor group was inevitable and that similar increases must be made to those hired by the Armed Forces. Major Babcock raised the question as to where the line should be drawn in paying top wages. It was pointed out that in forward areas the question of wage maintenance is not so critically important inasmuch as full rations are furnished workers in these more dangerous zones.

ein Robertson stated further that there is a great wage problem in such forward areas; that the problem rises when that area becomes a part of the regional set-up.

It was brought out that Labor Offices working in forward areas must list their problems in the following order of importance:

- (1) Supplying labor for the Armed Forces. (In accomplishing this, quarters and equipment for an Employment Office must be requisitioned.)
- (2) Look after your scheda personale; Infortuna, and Previdenza Sociale, checking as to the financial condition of the last two.
- (3) After three or four weeks, set up Provincial Labor Offices.
- (4) Attend to food problems of the public utilities workers.

Partisans have continually asked preference in employment. Captain Robertson stated that by setting up a special section devoted to partisans and headed by one, he has been able to have all such requests screened through this section and matters have run along smoothly, since it develops that partisans show no more inclination to work than anyone else.

Colonel Smith asked Colonel Lero what pressured he had been subjected to in appointing Directors of the Provincial Labor Offices. Colonel Lero replied that he had received recommendations from several groups, and that he had not been put under any undue pressures. He believed that Directors should be those that have the confidence of the people on all sides and that too much attention should not be paid to the applicant's formal education. Such a man's secretary, however, should have had a formal education.

Reference was made to the unauthorized speech delivered by Minister (without portfolio) Cogliatta, with result that a ban was placed on Italian Ministers coming into 5th Army territory. At this point Colonel Smith related the instance of Mr. Dino Gentili who, after being refused a pass to Sicily, by the Labor Sub-Commission, wrangled one out of the A.C.C. through the intervention of Colonel Poletti, and subsequently caused the same labor trouble in Sicily as he had in Naples.

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On the question of the British policy in paying wages, Captain Buckwell stated it was their policy to go along with current wages found in any occupied territory. He also stated that wherever possible, in occupying a territory they made every effort to preserve all records and documents.

Captain Solenberger's article on social insurance was read to the group (see copy attached), and it was stated that a copy of the article would be sent to each officer. Colonel Smith stressed the importance of checking on the social insurance set-up in occupied towns as to operation of the offices, funds on hand, contributions being made, and the like. In answer to Captain Buckwell's question as to the manner in which workers with the

Armed Forces participate in Italian insurance benefits, Major Babcock pointed out that it was up to the worker to secure a card which is given him by the Armed Forces upon termination of employment and this card is then handed over to the interested Italian Government official. Such card reveals the length of time the man has been employed by the Armed Forces and the amount of wages paid. (Note: The matter of social insurance coverage by the Italian Government for workers in the Armed Forces has been finally cleared and social insurance agencies have now been instructed to honor claims which will be finally presented. Proper cards are now being printed for distribution).

Colonel Smith pointed out the value of this meeting as a means of exchanging ideas and viewpoints and of securing a clear picture of the entire situation, and expressed the hope that he might be able to arrange such meetings more frequently in the future.

The meeting adjourned at 4:00 P.M.

*Junius R. Smith*

JUNIUS R. SMITH

Colonel, QMC

Acting Director

Labor Sub-Commission

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JUNIUS R. SMITH  
Colonel, QMC  
Acting Director  
Labor Sub-Commission

1687

## TRANSLATION

File

CONFEDERAZIONE GENERALE DEL LAVORO  
SECRETARIATO NAZIONALE  
 \*\*\*\*\* NAPOLI \*\*\*\*\*

15 February, 1944  
 Via G. Pico, 43

To: Lt. Col. Bain  
 Labor Division, A.C.G.  
 Provincia Building, Room 43  
 Napoli

We beg to inform you that on the following days -- the 18th, 19th, and 20th of this month -- there will be held at Salerno a meeting of the Congress of Liberated Italy for the General Confederation of Labor, with the following orders of the day:

- 1) Relations of Labor Russia
- 2) Participation of Italian labor in the war effort.
- 3) Relations on the Italian union situation.
- 4) Restoration of relations with international union organization.
- 5) Problems of cooperatives, injuries, and aid.
- 6) Press
- 7) Nominations for Directors' council for the "Confederazione Generale del Lavoro".
- 8) Miscellaneous.

We would be very happy if you would honor us with your attendance.

~~XXXXXXXXXX~~  
 p. il Comitato Ordinatore  
 ENRICO RUSSO

28

4899

CONFEDERAZIONE GENERALE DEL LAVORO

SEGRETARIATO MERIDIONALE

NAPOLI

Napoli, 15 Febbraio 1944

On.le Sig. Cap. Moore  
Labour Division. A.C.C.  
Pirbright Building. Room 43

Ci preghiamo informarla che nei giorni 18, 19, 20 corr;  
sarà tenuto a Salerno il I Congresso per l'Italia libera-  
ta della Confederazione Generale del Lavoro, con il seguen-  
te ordine del giorno:

- 1- Relazione di Enrico Russo
- 2- Partecipazione del lavoro italiano allo sforzo  
di guerra
- 3- Relazione sulla situazione sindacale italiana
- 4- Ripresa dei rapporti con le organizzazioni sin-  
dicali internazionali
- 5- Relazione sui problemi di cooperazione, mutua-  
lità ed assistenza
- 6- Stampa
- 7- Nomina del Consiglio direttivo della Confedera-  
zione Generale del Lavoro
- 8- Varie ed eventuali

Saremo molto lieti se Ella vorrà onorare il Congresso  
della Sua presenza.

p. il Comitato Ordinatore

488a

*Conf*

HEADQUARTERS  
ALLIED CONTROL COMMISSION  
LABOR SUB-COMMISSION  
APO 394

091.57

*File*  
7 February, 1944

SUBJECT: Request from the General Confederation of Labor  
to Hold a Congress at Bari.

TO : Capt. Harold E. Pomeroy, Acting Adj. Gen., Region III.

1. Reference is made to your letter of 3 February, file No. D/5,  
regarding labor conference to be held in Bari.

2. Following call at this office of the individuals concerned, it  
developed that the meeting would be held in Salerno. After telephoning  
our representative in Salerno, who is liaison with the Italian Government,  
permission was granted for the meeting to be held in Salerno on the dates  
indicated.

JRS/tbs

JEREMY R. SMITH,  
Lt. Col., U.S.A.,  
D/Director, Labor Sub-Commission.

4888

4 Feb

Date \_\_\_\_\_

Suppressed \_\_\_\_\_

| FROM                               | TO |
|------------------------------------|----|
| Deputy President                   |    |
| Chief of Staff                     |    |
| Vice Chief of Staff                |    |
| Public Relations Officer           |    |
| Liaison Section                    |    |
| Military Section                   |    |
| Political Section                  |    |
| ✓ Econ. & Admin. Section           |    |
| Communications Section             |    |
| Administrative Directorate         |    |
| Economic Directorate               |    |
| Finance Sub-Commission             |    |
| Public Works-Mines Sub-Commission  |    |
| Agric., Forests-Fisheries Sub-Com. |    |
| Legal Sub-Commission               |    |
| Education Sub-Commission           |    |
| Executive Officers                 |    |
| G-1                                |    |
| G-4                                |    |
| Adjutant General                   |    |
| Files                              |    |
| Personnel                          |    |
| Publications                       |    |
| Message Center                     |    |
| Miscellaneous                      |    |
| Pool of Interpreters               |    |
| Archives & Reference Library       |    |
| Hq. Commandant                     |    |
| <i>Kabam</i>                       |    |

FOR:

Signature  
Remarks / Recommendation  
Information only  
Approval / Disapproval  
Appropriate Action  
Investigation & Report  
Dispatch

REMARKS:

2345  
Com Sec,  
2397HEADQUARTERS  
REGION 3, ALLIED MILITARY GOVERNMENT  
APO 394, U.S. Army

Ref. No D/5

3 February 1944

SUBJECT: Request from the General Confederation of Labor  
to Hold a Congress at Bari.

TO : Main Headquarters, ACC, APO 394.

1. Transmitted herewith is a request from the General Confederation of Labor, transmitted under date of 21 January 1944 by the Chief of the Labor Division, Region 3.

2. This request is for permission to hold a congress in Bari and includes the proposed order of the day.

3. The question of this congress, involving national rather than regional questions, is referred for action to higher headquarters under the directive of 1 January 1944 AMS/55/5 from 15th Army Group.

For the Regional Civil Affairs Officer:

*Harold E. Pomeroy*  
HAROLD E. POMEROY  
Captain, AUS  
Acting Adjutant General

RBK/em

Action taken  
by phone - none  
to Albright  
Meeting being  
held - Salerno.

13 Feb  
33

ALLIED MILITARY GOVERNMENT  
LABOR DIVISION  
REGION III

*Recd Feb 1944  
2 Feb 1944  
ASST  
ASST  
ASST*

21 January 1944.

SUBJECT: Labor Congress at Bari - Permit.

TO : Lt. Colonel KRAEGB, R.C.A.O., Region III, A.M.G.

1. Transmitted herewith original and translation of letter from Secretary of General Confederation of Labor requesting authorization for meeting and permission for delegates' attendance.

2. Recommend request be granted in line with established A.M.G. free labor policy.

*Thomas A. Lane*  
THOMAS A. LANE,  
Lt. Colonel C.S.  
Chief, Labor Division  
A.M.G. Region III.

4886

## TRANSLATION

TO: Lt. Colonel Thomas A. LANE

19 January 1944

I have the pleasure of communicating to you that the re-constituted Confederazione Generale del Lavoro intends to hold a congress in Bari on the 11-12-13th of February, in order to unite the representatives of the National Federations of the different categories and of the reconstituted Central Labor Councils of liberated Italy. The proposed order-of-the-day is the following:

1. Report by Enrico RUSSO on the reconstituted Confederazione Generale del Lavoro.
2. Participation of the Italian workers in the war effort.
3. Report on the Italian syndical situation.
4. Re-assumption of relations with the International Trade Union Organizations.
5. Report on the Italian Economic situation.
6. Report on the problems of cooperation, mutuality and assistance.
7. Nomination of the Executive Council of the Confederazione Generale del Lavoro.
8. Miscellaneous.

The specific aim of the meeting, as it results from the order-of-the-day, is to harmonize the renewal of free syndical organization with the most active participation of the workers in the war effort and to the restored economic life of the country.

I shall be very grateful for your kind interest in view of obtaining from the competent authorities the authorization for the congress and the necessary facilities for the participation of the delegates from the different Italian regions.

The number of delegates is expected to be between 200 and 300.

FEDERAZIONE GENERALE D LAVORO  
SEGRETARIATO MARIDIONALE  
N A P O L I

Lt.Col.Thomas Lane  
Labor Division AMG. Region 3  
Corso Roma 148- Napoli 19/2/1944

Ho il piacere di comunicarle che la ricostituita Confederazione Generale del Lavoro si propone di tenere un Congresso a Bari nei giorni 11-12-13 febbraio allo scopo di riunire i rappresentanti delle Federazioni Nazionali di Categoria e delle ricostituite Camere del Lavoro di tutta l'Italia liberata.

Il proposto ordine del giorno è il seguente:

- 1 - Relazione di Enrico Russo sulla ricostituita Confederazione Generale del Lavoro
- 2 - Partecipazione del lavoro italiano allo sforzo di guerra
- 3 - Relazione sulla situazione sindacale italiana
- 4 - Relazione sulla situazione economica italiana
- 5 - Ripresa dei rapporti colle organizzazioni sindacali internazionali
- 6 - Relazione sui problemi di cooperazione, mutualità e assistenza
- 7 - Nomina del Consiglio direttivo della Confederazione Generale del Lavoro
- 8 - Varie ed eventuali

Lo scopo specifico del convegno, come risulta dall'ordine del giorno, è quello di armonizzare la ripresa della libera organizzazione sindacale colla maggiore partecipazione possibile e attiva dei lavoratori allo sforzo di guerra e alla ripresa della vita economica del paese. Le sarò grato del suo cortese interessamento perchè le autorità competenti diano la relativa concessione per il congresso e le necessarie facilitazioni per la partecipazione dei delegati delle diverse regioni d'Italia.

Si prevede che i delegati non saranno meno di 200 nè più di 300. Sto in attesa di suo cortese riscontro.

Con i più sinceri ringraziamenti e coi migliori saluti.

Il Segretario  
Fto- Enrico Russo.

4881

Naples,  
Feb. 6, 1944

Dear Mr. Bruni:

Col. Bain instructed me to ask you to bring Director De Filpo from Potenza and Director Pettl from Salerno with you when you come to Naples. I shall try to notify both of these gentlemen to be ready for you when you come. If you get here on the night of Feb. 10th it will be sufficient. The meeting with Director LaLoggia will start on the morning of Feb. 11th. The Labor Office in Potenza is still in the Public Works Building and in Salerno it is in the old Consiglio delle Economie Building. I suggest that you stop at these places and inquire for the Directors.

Another meeting is being arranged for the Directors in Caserta, Catanzaro and Reggio to be held in Matera on Feb. 17th. If possible Director LaLoggia will attend this meeting also. We still want Director Saturno at the Matera meeting also but it will not be necessary to bring him to Naples as you will not have enough room in your car.

I shall try to get a message to you on the phone but communication is very uncertain and I am therefore sending you this note.

Very sincerely,

ROBERT FRAZER  
Labor Officer for Region Two.

(27)

4582

NAPLES,

Feb. 6, 1944.

The Provincial Director of Labor,  
CORSICA

Dear Avv. Mantova:

We are arranging to have a meeting of the Provincial Labor Directors of Calabria in Matera on Feb. 17th and want you to attend. The Regional Director from Sicily will be there to explain many important matters with reference to our work and Avv. Bruni, the Regional Director for our Region will also be present.

We realize the difficulties of travel for civilians at the present time and will send a military vehicle to bring you to Matera. Please be prepared to stay two or three days. The vehicle will pick you up on Feb. 16 on the return trip from Reggio.

We shall look forward to seeing you in Matera on Feb. 17.

Very sincerely,

ROBERT FRAZER, Captain  
Labor Officer for Region Two

(26)

4889

MAPLES

Feb. 6, 1944

Dear Mr. Pettit:

Col. Bain, Chairman of the Labor Subcommission, instructed me to ask you to come to Naples for a conference with Regional Director LaLoggia from Sicily who will be here on Feb. 11th. Regional Director Alessandro Bruni from Matera will come through Salerno in his automobile on Feb. 9th and will call for you at your office. He will also bring Director DeFilipo from Potenza. I shall try to get a message to you on the telephone to give you advance notice but communication is very uncertain and I am therefore sending you this note. I hope you can be here on the morning of Feb. 11th.

Very sincerely,

ROBERT FRAZER,

Labor Officer for Region II

4881

(25)

RESTRICTED

FARGO 724 437

*File*

FARGO

4 FEBRUARY 1944

RESTRICTED

10050 BAIN ✓

PRIORITY

DISTWO

FARGO'S PRESENCE NOT REQUIRED ON SEVEN

FEBRUARY PD PLEASE FARM FARGO FARM TO DISTWO FOR AND REGION TWO FOR FARGO PD  
 SITE FARGO SEVEN TWO FOUR <sup>Ad. A.W.S.</sup> AS LABOR CONFERENCE HAS BEEN POSTPONED PD A CONFERENCE  
 OF REGIONAL AND PROVINCIAL DIRECTORS HAS BEEN FIXED FOR ONE ONE FEBRUARY ONE  
 ZERO NINE ZERO ZERO HOURS AT AGO HQ PD PLEASE ARRANGE TO ATTEND YOURSELF AND FOR  
 MAJOR FARMER AND ALL RPT ALL LABOR DIRECTORS OF REGION TWO TO BE PRESENT

*Copy to:  
Bain*

4884

L. F. NICKEL  
 Lt. Col., AGO  
 Adjutant General

(24)

RESTRICTED

RESTRICTED

FARGO 725

FARGO

4 FEBRUARY 1944

RESTRICTED

10050 BAIN ✓

PRIORITY

IRS

\_\_\_\_\_ MATRA MESSAGE RESPECTING LA LOGGIA REACHING NAPLES ONE  
 ZERO FEBRUARY PD PERHAPS PARSE FARGO PARSE TO IRS FOR AMB REGION ONE FOR MOFFITT PD  
 SIX FARGO SEVEN TWO FIVE <sup>pd a.m.o.</sup> ~~PLEASE~~ ASCERTAIN THAT SUFFICIENTLY HIGH PRIORITY OF AIR  
 TRAVEL IS AFFORDED HIM PD ALSO ARRANGE TO ACCOMPANY LA LOGGIA YOURSELF PD YOUR PRESENCE  
 NOT REQUIRED BEFORE ONE ZERO FEBRUARY SINCE CONFERENCE ON SEVEN FEBRUARY CANCELLED

4879

CMT to:  
Bain

L. F. NICKEL  
 Lt. Col. AGO  
 Adjutant General

RESTRICTED

MINUTES OF MEETING CONDUCTED BY LT. COL. J. R. SMITH,  
D/DIRECTOR, LABOR SUB-COMMISSION, A.S.C. HQ. (NAFILES)  
AT 1000 HOURS, 3 FEBRUARY, 1944, ROOM 45, FORT BELLA BUILDING.

1. Conference called by Lt. Col. J. R. Smith, D/Director, Labor Sub-Commission, A.S.C. HQ., to discuss A.F.H.C. signal dated 31 January, 1944, reference 310940A, PARTIAL (Action), and coordinate plans and action of representatives of Allied Armed Forces in evolving formula for uniform noon-day and midnight meal for civilians employed at hard labor.
2. Conference attended by: Lt. Col. Smith, Chairman of Meeting; Colonel Lawley, Chairman, Negro General Committee, A.F.H.C.; Adv. Adm. Sec.; Lt. Col. W. Lyde, Labor, A.F.H.C.; Adv. Adm. Sec.; Lt. Col. I. Lax, Labor, P.S.S.; Lt. Col. Brown, R.M.; P.S.S.; Capt. A. J. Platt, R.C. Branch, A.F.H.C.; Adv. Adm. Sec.; Capt. David A. Morris, Labor Sub-Commission, A.S.C. HQ.; Lt. P. R. Grindale, Pay Section, R.N.V.R.; Lt. J. Vincent, Supply, Military Railroad Service, MATONSIA; Lt. Col. T. Lane, Labor Officer, Region III, A.S.C. (Lt. 5th Army invited, but unable to attend).
3. After considerable discussion, it was unanimously agreed that:
  - a. Fresh meat could not be served to workers as suggested in the signal because not locally available.
  - b. P.S.S. District, and Royal Navy will arrange appropriate facilities to bake bread so that it will be available for distribution to workers and eaten on the job. Progress to be worked out in detail with local subordinate employing units.
  - c. Detailed issues of food items will be made from Army and Navy stocks through regular channels. Provision of flour will be A.S.C. responsibility under Control arrangements. Consolidated monthly total of flour expended will be presented by Base Section, also, as District Commanders to R.C. A.S.C. which will arrange immediate replacement. (Lt. Col. Legge, Chief, Food Sub-Commission, informed Lt. Col. Smith by phone that he would attempt to supply sugar, salt, and yeast for services tanks bread, but could not promise same.)
  - d. Dried beans and peas may be issued and supplied, if available, in lieu of fresh vegetables. If latter unavailable in sufficient quantities.
  - e. All breadstuffs will serve same type of meal with workers getting same quantities. This will eliminate labor competition and conflict between different employing units. Military Railroad Service will not issue rice as originally contemplated since not available for workers elsewhere.
  - f. Bread ration for the meal will be 1/3 pound per individual per day. Bread to be baked in 2 pound Army loaf form and cut into 1/3 pound rations. Workers will pay for the food at prices indicated to A.F.H.C. signal. Price will be 1.28 lire per 1/3 pound of bread (equivalent to 1/4 pound flour). Charge will be 6 lire for bread and vegetables, with contribution of 1 lire charge for currently issued bowl of soup.

g. Meal to be supplied mid-shift and will be late effect at 3.30 p.m.

3. After considerable discussion, it was unanimously agreed that:
- a. Fresh meat could not be served to workers as suggested in the signal because not locally available.
  - b. I.S.S. District, and Royal Navy will arrange appropriate facilities to bake bread so that it will be available for distribution to workers and men on the job. Program to be worked out in detail with local subordinate employing units.
  - c. Detailed issues of food items will be made from Army and Navy stocks through regular channels. Provision of flour will be A.C.C. responsibility under Control arrangements. Consolidated monthly total of flour expended will be presented by Base Section, Army, or District Commanders to R. A.C.C. which will arrange immediate reimbursement. (Lt. Col. Legge, Chief, Food Sub-Commission, informed Lt. Col. Smith by phone that he would attempt to supply sugar, salt, and yeast for services to make bread, but could not promise more.)
  - d. Dried beans and peas may be issued and supplied, if available, in lieu of fresh vegetables, if latter unavailable in sufficient quantities.
  - e. All branches will survey same type of meal with workers getting same quantities. This will eliminate labor competition and conflict between different employing units. Military Railroad Service will not issue rice as originally contemplated since not available for workers elsewhere.
  - f. Bread ration for the meal will be 1/3 pound per individual per day. Bread to be baked in 2 pound army loaf form and cut into 1/3 pound rations. Workers will pay for the food at prices indicated in A.F.H.Q. signal. Prices will be 1.25 lire per 1/3 pound of bread (equivalent to 1/4 pound flour). Charge will be 6 lire for bread and vegetables, with continuance of 1 lire charge for currently issued bowl or soup.
  - g. Meal to be supplied mid-shift and will go into effect at 8 a.m. shift Thursday, 18 February, 1944. This arrangement does not include Army combat units.
  - h. Only those workers performing hard labor for Military purposes are entitled to foregoing concessions. This is interpreted to include employees of contractors directly employed by Armed Forces.
  - i. Labor Sub-Commission will act as central coordinating agency to aid in resolving differences of opinion which may arise among various employing units regarding food for workers and related matters.

DAM/tbv

DISTRIBUTION: (OVER)

22

JANUS R. SMITH,  
Lt. Col., A.M.C.,  
D/Director, Labor Sub-Commission.

DISTRIBUTE TO:

|                                                   |        |
|---------------------------------------------------|--------|
| A.E.H.A., Adv. Adv. Ech (Control Wages Committee) | 2      |
| A.E.H.A., Adv. Adv. Ech (Labor - Lt. Col. Lyde)   | 2      |
| 250 (Labor - Lt. Col. Lox)                        | 2      |
| HWK (Commander Watkins)                           | 2      |
| HWK (Lt. Viscusi)                                 | 2      |
| 5th Army, M and Labor                             | 2      |
| 8th Army, M and Labor                             | 2      |
| PCAO's - All Regions (Att: Labor Officers)        | 1 each |
| Good Sub-Commission                               | 2      |
| Economic Section                                  | 2      |
| Col. Spofford                                     | 2      |

FARGO 707 *file*

FARGO  
RESTRICTED  
PRIORITY

3 FEBRUARY, 1944  
10050 SMITH

DISTWO

LABOR CONFERENCE WILL NOT BE HELD SIX FEBRUARY PD  
PENBASE PAREN FARGO PAREN TO DISTWO FOR AND REGION II FOR FRAZER PD CITE FARGO  
SEVEN ZERO SEVEN AND HAS BEEN DEFERRED UNTIL FURTHER NOTICE

1877

L. F. NICKEL,  
Lt. Col., AGO,  
Adjutant General

(21)

HEADQUARTERS  
ALLIED CONTROL COMMISSION  
LABOR SUB-COMMISSION  
APO 394

1 February 1944

SUBJECT: Conference on Food to be Held This Office 9:30 a.m., 3 February 1944. (Reference Signal A.F.H.Q.)

MEMO TO: Col. Smith

The following were notified to attend by telephone and agreed to be present.

|                   |                                         |
|-------------------|-----------------------------------------|
| Colonel Lawley    | - A.F.H.Q.                              |
| Lt. Col. Lyde     | - A.F.H.Q.                              |
| Lt. Col. Lex      | - P.B.S.                                |
| Lt. Col. Lane     | - Region III                            |
| Commander Watkins | - Royal Navy                            |
| Lt. Col. Reese    | - G.M., 5th Army (Spoke to Sgt Andrews) |
| Capt. Beggs       | - Military Railroad Service             |

DAM/tbw

DAVID A. MORSE,  
Capt., A.C.,  
Labor Sub-Commission.

4876

(20)

091437

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
Food Sub-Commission  
APO 394

*Capt. Moore*  
LMF/ml

30(Food)

28 January 1944

SUBJECT: Conference of Chief Supply Officers

TO : HQ Region I  
HQ Region II  
HQ AMG ACOMF (3 copies)  
(for forwarding to HQ Region III & IV)

1. A conference will be held by the Director of the Food Sub-Commission with the Chief Supply Officers in the Conference room, HQ ACC db 7 February 1944 at 1000 hours.

2. Agenda

- a. Forecast of civilian food supplies Feb-June 1944
- b. Plans for distribution and milling, incl. bulk wheat.
- c. Sacks (wheat and flour)
- d. Port facilities, including minor ports, maximum draft, labor availability
- e. Stock piling
- f. Transportation including availability of trucks
- g. Inter-regional trade
- h. Other business

3. Chief Supply Officers will prepare their regional schemes for handling supplies from the main ports which normally are used.

4. Preliminary Conferences will be held at the office of the Director of the Food Sub-Commission on February 6 1944:-

- a. Chief Supply Officer Region I at 0900 hours.
- b. Chief Supply Officer Region II at 1100 hours.

Discussions are being held in the meantime with Chief Supply Officers of Regions III and IV.

By Command of Lieutenant General MACFARLANE

C.M. SPOFFORD  
Col., U.S.C.  
Deputy Chief of Staff(O & S I)

Copies for information to:  
Economic Section (2 copies)  
Food Sub-Commission files (2 copies)  
Industry Commerce (1 copy)

19

TRANSMITTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APO 394

MINUTES OF  
CONFERENCE OF LABOR OFFICERS, IN SOCIAL INSURANCE  
Held in Offices of Labor Sub-Commission APO 394  
Room 43, Provincia Building, Naples, Italy  
January 20, 1944

It will be remembered that in the conference of labor officers of occupied Italy, held 10-12, January, 1944, in the offices of the Labor Sub-Commission Room 43, Provincia Building, APO 394, and on Wednesday afternoon 12 January 1944, in connection with agenda item (renumbered) 8 "social security" and after a general discussion, Capt. D.A. Morse made a motion with respect thereto which was by consent agreed to read as follows,

1. I move for the minutes that AMG, IM, immediately determine the extent of jurisdiction it feels that it should assume in the field of social insurance and,
2. the type of liaison that it feels it should establish with the health and finance sub-commissions and,
3. Having so determined, and after proper clearances are had, that it immediately assert its jurisdiction.

After a general discussion it was agreed by all present, that a small committee, on which the public health sub-commission should be represented be appointed to study all of the questions presented in the motion, and to make a report thereon in writing to the labor sub-commission. In accordance with the expressed will of the conference, Col. Bain Director of the labor sub-commission, appointed the following officers as members of the committee.

Capt. R.M. Albright, AMG IM, Labor officer, Chairman.  
Major R.M. Fisher, Social Insurance Section, Region 3  
Labor Division  
Capt. J.G. Earnest, Public Health and Welfare, AMG IM.  
Lt. E.E. Volenberger, Labor Office Region 2.

ON THURSDAY, 20, JANUARY 1944, CAPT. ALBRIGHT CALLED THE MEETING TO ORDER AT 1100 HOURS, IN THE OFFICE OF THE LABOR SUB-COMMISSION. ALL OF THE ABOVE NAMED OFFICERS, BEING PRESENT. It should be stated that Col. Smith, Deputy Director of the Labor Sub-Commission, ordered Capt. Jeff A. Robertson to act as secretary to and keep minutes of the Committee.

Thereupon, Capt. Albright introduced Dr. Mario Laibante, as assistant to Dr. Corbino, Italian Ministry of Industry Commerce and Labor, and also Dr. Louis Mauro, as assistant to Dr. Laibante. Capt. Albright stated the purpose of the meeting substantially as follows,

The chief purpose of the committee is to find out the status of the social insurance program, its relation to labor and welfare and the relation of both to the Italian Government.

If it is agreeable we will divide the meeting into two parts, first by opening the meeting with questions concerning general policy directly to these gentlemen. (indicating Drs. Salibante and Mauro). Then we will discuss the problem among ourselves.

Capt. Albright

Is it not true that the Italian system now has three organizations handling social insurance?

Before responding to the question Dr. Salibante outlines program under Fascism at the request of Major Fisher, and concluded with the statement that only one organization to-wit, The Ministry of Industry Commerce and Labor, had to do with the social insurance program.

Capt. Albright, stated that he would make available for the minutes a paper on social insurance, one that was presently in Salerno.

Capt. Albright.

That branch of the Italian Government is in charge of social insurance?

Dr. Salibante.

The Minister of Industry, Commerce and Labor.

Capt. Albright.

Are there functions exercised by other ministers affecting the insurance program?

Dr. Salibante.

No, it is handled entirely by the Minister of Industry, Commerce and Labor.

It should be here stated that the interpreter, who was assigned, was incapable of accurate translation and was excused.

Dr. Salibante.

He supervises the hospitals that are maintained for sick or injured workers?

Dr. Salibante.

They are under the general health officer, usually the same hospitals available to the general public.

Capt. Earnest.

How are they financed?

Dr. Salibante.

By contributions.

Major Fisher.

Are any different plans for the operation of the social insurance program in contemplation?

Mr. Gaibante.  
They are studying plans for Providence, nothing definite in mind.

Major Fisher.  
Are they to continue in King's Italy, the same program as under the Fascists?

Mr. Gaibante.  
I am not prepared to reply at this time. They distinguish the regular benefits to wit, UN, WO, WS, OA, health and invalidity, from special programs.

Capt. Albright.  
When will you reduce your plan to writing?

Mr. Gaibante.  
We do not know at this time.

Capt. Earnest, takes his leave at this point, account of other appointments.

Lt. Solenberger.  
There is an immediate problem with respect to Region 3. The benefits were not in the wage adjustment to meet the rising cost of living and as a result more contributions are coming in and less is being paid out. We cannot long wait for a solution of this problem.

Mr. Gaibante.  
Those things that are demographic as distinguished from social economic the minister intends to abolish.

Here followed a general discussion in Italian, the substance of which was not understood by the secretary.

Major Fisher.  
We want in Region 3, three things.

1. We want an increase in benefits generally.
2. We want the civilian employees of the armed services covered in the social insurance program.
3. We want some clarification of the whole set up.

At this point Mrs. Gaibante and Mauro departed.

There followed a general discussion as to social insurance, and then Lt. Solenberger volunteered to reduce to writing a statement as to what had been done in connection therewith in Region 3, and to include his views as to what should be done in the future.

There was then a discussion as to the need of another meeting at an early date. The meeting adjourned at 1255 hours.

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APG 294

16 January 1944

SUBJECT: Amendment of General Order No. 5 (Sicily), and  
Regional Order No. 3 (Region II), and Rules and Regulations.

TO : Lt. Col. Smith, Director, Labor Sub-Commission

1. The following changes are suggested in General Order No. 5 and Regional Order No. 3 and Rules and Regulations issued pursuant thereto to effect control of Provincial Labor Offices by Regional Labor Offices so that uniform programs and policies may be effectuated and a well integrated organization turned over to the Italian Government Ministry of Labor when transfer is made:

General Order No. 5 and Regional Order No. 3

- Substitute* *any. for 1/17/44*  
A. ~~The following paragraph under Article IV making it IV (D):~~

→ "The coordination and control of the functions and administration of the Provincial Labor Offices, and ~~all other matters~~ *to be controlled therein.*"

- B. Eliminate IV (b) and (c) of the present Order.

Rules and Regulations

- A. Substitute the following for No. 3 (a):

"To coordinate and control the functions, administration and activities of the Provincial Labor Offices; and to determine policies to be effectuated by the said Provincial Labor Offices."

- B. Eliminate 3 (b).

- C. In Para. 4, substitute "Regional Civil Affairs Officer" for "Civil Affairs Officer".

- D. Substitute following for Para. 5:

"Each Provincial Labor Office will be in the charge of a civilian Director to be known as the Director of Labor, to be appointed by the Regional Director of Labor and approved by the S.C.A.P. His staff shall consist of clerical employees and such labor economists and investigators as he may require."

2. Eliminate Para. 5 (d).
3. Eliminate Para. 5 (e).
4. Substitute the following for Para. 6 (g):

"To deal with such other matters relevant to provincial labor and labor relations as may be referred to it."

5. Forgoing should be carefully considered and discussed after which proper amendments can be drafted. Similar changes will have to be made in order & regulations issued in Regions III & IV.

DAS/104

D.A.W.  
DAVID A. WILSON,  
Capt., A.C.,  
Labor Sub-Commission.

4870

*Alfred Corbino* *Summary* *File*

Summary account of the speech delivered in English by E. E. Corbino at the meeting of the Labor Office Experts of the Allied Commission.

Prof. Corbino thanks Col. Smith for the kind words the latter has addressed to him, while introducing him to the attendance; he also thanks Col. Bain for inviting him to the meeting. He is glad to greet the experts and thank them in the Italian Government's name for all the Allied Forces have done for the benefit of the inhabitants of the set free regions.

Prof. Corbino points out that the Italians have much suffered spiritually and morally, for, after twenty years of Fascist dictatorship, they have been forced to fight a war which was against their feelings and their interests.

He thinks these sufferings have not yet come to an end, because of the inevitable consequences of the war which is still fought on the national territory; he specially mentions the supplying problem, which is the basis of all problems concerning the working classes. He wishes the Allies may soon have sufficient means at their disposal to improve this side of the situation; he points out that because of the present great difficulties in the economical life, the distribution of a greater bread ration will exert a very remarkable influence on the black market and reveal, besides, the presence of a great number of unemployed people, who earn their living at present by smuggling goods.

It is, therefore, necessary to timely plan how to resume industrial work, in order to gradually absorb a part at least of the unemployed workmen.

As to the organization of the working categories, Prof. Corbino fully admits that the system practiced by the Allied Government in the regions which are still governed by it, i.e., replacement of the old corporative organization through Provincial and Regional Labor Offices of new creation, enables the IAC to face and solve all most pressing labor problems. Prof. Corbino says he waits for an opportunity to study whether it would be possible to carry into effect the same system in the provinces under Italian Government.

He judges that the creation of one sole union for each category would be favorable in order to facilitate the settlement of labor controversies; however, he thinks that, should the free association principle be respected, the sole union plan could then only be carried out through the free consentment of workmen.

On Col. Smith's request, Prof. Corbino declares that the eventual creation of a Special Department of Labor depends on political reasons, connected with the Cabinet's composition and its connections with the political parties. He also states that the problems concerning the working classes shall be faced and solved in the quickest possible way by him or by his successor, as soon as a decision will be arrived at on the point of the creation of the Labor Department, which is to happen in a comparatively short lapse of time.

On request of Capt. Albright, of Major Fisher and of Col. <sup>785021</sup> ~~Smith~~, Prof. Corbino gives further explanations on special aspects of the problem and mentions the peculiar characters of the ancient Chamber of Labor, and the tasks of the Provincial Economy Offices (Ufficio Provinciale dell'Economia) which were not political organs nor interfered with the labor problems. He also talks about the allowances granted to unemployed people and states that all matters concerning the social insurances (unemployment, old age, invalidity, industrial accidents insurances) as well

as the contingency funds shall always be handled in connection with the central labor organization either in the Board of Trade or in the Labor Department, in case this latter should be created.

12 January 1944

HAP:23

4868

# AGENDA

CONFERENCE OF LABOR OFFICERS, AG/ACQ, MATTERS  
JANUARY 10 - 11, 1944

HELD IN OFFICE OF LABOR SUB-COMMISSION, ROOM 41, PROVINCIA BUILDING

General Chairman - Col. J. T. R. Bair,  
Director, Labor Sub-Commission

MONDAY, JANUARY 10 - 9:00-11:30 A.M.

1. General Survey and Observations - Col. Bair
2. General Order No. 8 - possible revision involving complete authority of Regional Labor Office over Provincial Offices, including appointment of personnel.  
- Discussion Leader:  
Lt. Col. J. R. Smith,  
D/Director, Labor Sub-Commission
3. "Ispettorato del Lavoro" - status, territorial jurisdiction, possible inclusion under Regional Labor Office.  
- Discussion Leader:  
Capt. D. A. Morse,  
D/Director, Labor Sub-Commission

TUESDAY, JANUARY 11 - 9:00-11:30 A.M.

1. General Order No. 14 - what limitation included or excluded; general effect of order on regional economy.  
- Discussion Leader:  
1st Lt. R. I. Crilley,  
Labor Sub-Commission
2. Existing Collective Labor Contracts - status - compliance with Administrative Instruction for continuance.  
- Discussion Leader:  
Capt. Morse

TUESDAY, JANUARY 11 - 9:00-11:30 A.M.

1. Revisions - possible uniform action using General Order No. 14 formula.  
- Discussion Leader:  
Lt. Col. Smith

1. General Survey and Observations - Col. Bain
2. General Order No. 8 - possible revision involving complete authority of Regional Labor Office after Provincial Offices, including appointment of personnel.
  - Discussion Leader: Lt. Col. J. B. Smith, S/Director, Labor Sub-Commission
3. "Intelecto del Lavador" - status, territorial jurisdiction, possible inclusion under Regional Labor Office.
  - Discussion Leader: Capt. D. A. Morris, S/Director, Labor Sub-Commission

2 p.m. - 4 p.m.

1. General Order No. 14 - status, inclusion included or excluded; general effect of order on regional economy.
  - Discussion Leader: Lt. Lt. R. L. Criley, Labor Sub-Commission
2. Existencia Collective Labor Contracts - status - compliance with administrative instruction for continuance.
  - Discussion Leader: Capt. Morris

TUESDAY, JANUARY 11 - 9:00-11:30 a.m.

1. Pensiones - possible uniform action using General Order No. 14 formula.
  - Discussion Leader: Lt. Col. Smith
2. Employment Offices - report by Lt. Moffitt on Stelly study.
  - Discussion Leader: Col. Bain
3. Social Security - status of present administration in each region.
  - Discussion Leader: Capt. R. M. Albright, Labor Sub-Commission

(15) (over)

1967

Agenda - Labor Conference (Cont'd.) - Jan. 10, 1944

2 P.M. - 4 P.M.

1. Trade Union Organizations and Employers' Associations

Reports by:

Lt. Col. Thomas Lane, Labor Officer, Region III  
 Major Sheldon C. Tanner, Labor Officer, Region IV  
 Capt. Arnold Zemple, Labor Officer, Region I  
 Capt. Robert Prater, Labor Officer, Region II  
 Capt. R. M. Albright, for Apulia  
 - Discussion Leaders:  
 Capt. Morris

2. Sub-Committees' Reports

1/3/44

DISTRIBUTION:

D.C.C.A.O.  
 D.C.C.A.O., 15th A.C. (HQ)  
 Central Economic Committee  
 Economic Directorate  
 E.C.A.A.O's - Region I  
 Region II  
 Region III  
 Region IV  
 A.C.C. (Brindisi)  
 A.P.R.Q., M.G.S.  
 Mr. Henry Grady  
 Sperry  
 File

1 - Mr. Lane  
 1 - Mr. Tanner  
 3 - Mr. Zemple  
 2 - Mr. Prater (double)  
 2 - Mr. Albright  
 2 - Mr. Morris  
 2 - Mr. Lane  
 2 - Mr. Tanner  
 2 - Mr. Zemple  
 1 - Mr. Prater  
 5 - Mr. Albright  
 15  
 5

Jan - C.E. Bain (2) } double  
 12 support (1) } set  
 C.E. Temple (1)

ESTONIA 145

11/3/44

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1 - shoe  
3 - shoe  
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2 - shoe  
2 - shoe  
1 - shoe  
5 - shoe  
2 - shoe  
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5

shoe (double)

Saw - Old Bain (2) } Double  
       - Lt Wofford (1) } set  
       - Capt Thompson (1)  
       - Judge Asa Plummer (1)  
             (mountain)  
       - Col Claiborne (2)  
       - Capt Elliott (Intercom)  
       - Wm Vinton <sup>Harris</sup>  
       - Wadley - (Gentry)

File

2000

January 10 - 12, 1944

1000

Sottosegretario di Stato per  
l'Industria il Commercio  
ed il Lavoro

Director, Labor Sub-Commission  
Deputy Director, Labor Sub-  
Commission

P. B. G. Major Officer  
Labor Officer, Region  
Social Insurance Section

Labor Division, Region III  
Industrial Planning Staff, ACC  
Labor Officer, Region IV  
S. C. U. and Labor, AIG 5th Army  
AIG HQ., Labor Sub-Commission  
(also temporarily Central  
Economic Committee)

Labor Officer, Region I  
" " " " " "  
" " " " " "  
SAC, Labor Division, Region III  
ACT SQ., Labor Sub-commission  
" " " " " "  
" " " " " "  
" " " " " "  
Region I, Labor Office (temp. attach'd)  
Region II, Labor Office  
Region IV, Labor Office

4867

**ORIENTAL SURFITY AND SUPERSTITIONS**

Colonel Bain opened the session stating that the primary objects of the conference were to have a free exchange of views and to arrive at decisions and resolutions of labor problems common to all areas which would have a far reaching influence on the future of the Labor Sub-Commission. Each officer present had had varying experiences; free and frank discussion of

Colonel J. A. S. Bain, Director Labor Sub-Commission, General Chalmers

**PLOS ONE**

Prof. Ettore Corbino

Colonel J. C. E. Martin  
14. Oct. 1861. No. 10. 1861.

Lt. Col. I. A. Lee  
 Lt. Col. J. A. Sams  
 Major E. M. Venable

Major E. A. Martino  
 Major Sheldon C. Kanner  
 Major I. H. Lutz  
 Capt. David A. Morse

Capt. Arnold H. Zenzel  
Capt. Robert Eganer  
Capt. Lee Williams  
Capt. R. K. Pottle  
Capt. Robert H. Albright  
Capt. Jeff A. Abernethy  
1st Lt. Richard E. Grille  
1st Lt. J. H. Moffitt

[illegible]

Dottosegretario di Stato per  
l'Industria il Commercio  
ed il Lavoro

Director, Labor Sub-Commission  
Deputy Director, Labor Sub-  
Commission

F. B. S., Labor Officer  
Labor Officer, Region III  
Social Insurance Section,  
Labor Division, Region III  
Industrial Planning Staff, ACC  
Labor Officer, Region IV  
U. S. U. and Labor, AGO War Army  
and HQ., Labor Sub-Commission  
(also temporarily Central  
Economic Committee)  
Labor Officer, Region I  
" " , Region II  
" " , Region III  
AGO, Labor Division, Region III  
ACC HQ., Labor Sub-Commission  
" " " "  
" " " "  
" " " "

Region I, Labor Office (temporarily)  
Region III, Labor Office  
Region IV, Labor Office

1.888

GENERAL THEORY AND ALGEBRAIC THEORY

Colonel Bain opened the session stating that the primary objects of the conference were to have a free exchange of views and to arrive at decisions and resolutions of labor problems common to all areas which would have a far reaching influence on the future of the labor sub-commission. Each officer present had had varying experiences; free and frank discussion of them would be beneficial to all and welcomed; the present conference was only initial to meetings and discussions which should be held jointly as frequently as necessary.

A diagrammatic chart showing channels of authority of existing AMO/ACC organizations from A.F.M.A., Aigiers, down to all areas in Occupied Italy, which concerned themselves at different echelons with elaboration presented, and the Chairman expressed the view that through such a case of channels, involving so many clearances, very little, if anything, could be done in too long a time; that it was evident that little but frustration could result from such a set-up; that there could be no real difference, for practical purposes, between A.C.C., A.F.M.A., or any other group concerned in winning the war and interested in handing over to the Italian Government a working

and workable instrument in the form of a sound labor program; that such an accomplishment was our solemn obligation and duty.

He was strongly of the opinion that all Labor Officers, whatever their present top authority might be, should be brought under one control for supervision, and for policy formation and promulgation, such officers to remain attached to their present organizations for administrative purposes only. It is of vital importance to ACC and/or AMG that, for example, the 19th Army Group was doing in the labor field, and vice-versa. The existing intricate system of control yielded little of direct results, and the system should be changed forthwith since constant direct contact and control between Labor Officers, in whatever capacity, and the Labor Sub-Commission, was essential. A suggested immediate means for quicker coordinated action was to utilize the services of the Central Economic Committee of A.V.M.S. Advance Administrative Echelon.

The Chairman went on to point out the implications of his suggested organizational change; that Army staff in the Regions assigned to labor duties would be directed by and preserve contacts with one another through the Labor Sub-Commission, and not under the authority of the S.O.A.O.'s who, in many instances, had adopted policies at variance with one another where uniformity was essential; that Regional and Provincial Labor Officers set up by General Order No. 8 would be controlled by the Italian Ministry of Labor directly, and not by Prefects or S.O.A.O.'s. This conviction arose out of the view of the Sub-Commission that there should be a separate Ministry of Labor for Italy, which development had been approved by Prof. Salazar Corbino, speaking for the Italian Government as Under-Secretary for Industry, Commerce and Labor. Italian civilian staff would, therefore, be recruited by or on behalf of the Labor Ministry, and not as at present authorized by General Order No. 8, by the Prefects who have already shown a tendency to make appointments of Provincial Labor Officers for political or personal reasons.

The Chairman also stated that there should be a linking up of the Unemployment Benefits System with the registration for employment, indicating that benefit payments could be linked up easily and almost immediately.

Col. Smith was called on to express his view on unified control. He stated that no subject in the entire field of economics demanded greater unanimity of opinion and action than labor, and that in discussing the first subject on the agenda, namely, Possible Revision of General Order No. 8, it would become clearly evident that unified control was directly needed. In the labor field, as handled by the present organization of AMG/ACC, there could not continue to be a division of authority such as exists, if prompt and adequate solutions are to be made. Past experience in the United States and already in Italy gives substance to the need for resolution of labor problems at the highest possible level.

Major Luis agreed it is most essential that labor problems be handled in accordance with a general unified plan.

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The Chairman went on to point out the implications of his suggested organizational change: that Army staff in the Regions assigned to labor duties would be directed by and preserve contacts with one another through the Labor Sub-Commission, and not under the authority of the S.C.A.O.'s who, in many instances, had adopted policies at variance with one another where uniformity was essential; that Regional and Provincial Labor Officers set up by General Order No. 8 could be controlled by the Italian Ministry of Labor directly, and not by Prefects or S.C.A.O.'s. This coordination arose out of the view of the Sub-Commission that there should be a separate Ministry of Labor for Italy, which development had been approved by Prof. Spicorno Corbino, speaking for the Italian Government as Under-Secretary for Industry, Commerce and Labor. Italian civilian staff would, therefore, be recruited by or on behalf of the Labor Ministry, and not as at present authorized by General Order No. 8, by the Prefects who have already shown a tendency to make appointments of Provincial Labor Officers for political or personal reasons.

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Major Luis agreed it is most essential that labor problems be handled in accordance with a general unified plan.

Col. Bain pointed out that this Headquarters is frequently informed as to actions taken on labor matters by separate units not under AMI/ACC, and even by actions under that authority, and that such failure added to the general confusion, making it extremely difficult and at times impossible to formulate or adhere to a unified plan or solution.

Capt. Morse praised the cooperation afforded by P.S.S., and that through their genuine interest in AMI Labor Policies, this Headquarters has been able to achieve a high degree of coordination in the Naples area.

Col. Bain also attested to the experience in Naples being happier than elsewhere. Contrariwise, I.B.S. is difficult, although a party to the Uniform Wage Scale promulgated by AMI, and in operation, without consultation on a matter which is essentially a wages issue, asked for and secured direct

authority from A.P.I.C. to sell "C" rations and bread from Army stocks to workers on their payroll engaged in heavy work. In order to avoid general strike, unrest and serious repercussions that actually occurred among other workers not so favorably considered, it became necessary for this Headquarters to secure a revocation of A.P.I.C. order and a prohibition placed on the sale of Army feedstuffs in such circumstances. It was important to remember that at the very time of this all considered or fiery action by I.B.I., a wage increase order for Italy had been signed, that the daily bread ration to the civilian population had been increased 50%, and that the most serious problem in the whole conduct of ASGOF affairs was, and is, the shortness of food supplies. It was quite obvious that proper coordination, by that agency, with the Labor Sub-Commission would have avoided a number of strikes, actual and threatened, and prevented unwholesome dissatisfaction on the part of large groups of workers throughout Italy.

Lt. Col. Lane presented a chronology of Labor meetings and conferences held on the Mainland participated by I.B.I., A.B.G., Navy, Port Control and other units, and as a result of which a very highly satisfactory degree of unity in arriving at solutions have been achieved. He was strongly in favor of unified and direct control particularly in dealing with labor problems. He pointed out that whereas other problems, such as finance, were being dealt with by the respective sub-commissions through long reviewed and well established lines of authority in Italy, the problem of labor could need new lines of authority and communications particularly since the Fascist Syndicate System, which had been controlled directly from Rome, had been abolished.

Lt. Col. Cox was strongly of the opinion that Col. Smith's remarks regarding the need for unified control, should be repeated before the Italian Resources Board, in order that such remarks might find its full effect before a body that had failed to give proper consideration to labor and labor problems.

Major Tanner expressed agreement as to the need for direct control, since the present lines of authority were most confusing; that in his opinion the Labor Sub-Commission had made better progress, despite obstacles in its path, than had most of the other sub-commissions; that a completely unified program and plan of action and a wiping out of the present system was directly needed.

Major Hale also agreed on this point and recalled that during the early days in Legione III and the provinces, action had to be taken without directives or knowledge as to what was desirable over all; that what the Labor Sub-Commission would do in handling the labor problem would unquestionably affect the future of Italy.

Lt. Colley informed the meeting that the Labor Sub-Commission had coordinated and connected with Legione III in an unofficial manner not authorized by military channels. This had been done through the need for urgent action with excellent results. He felt, however, that any decision made with respect particularly to wages must be uniform, since any such action in one

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Major Lutz also agreed on this point and recalled that during the early days in Region III and the provinces, action had to be taken without directives or knowledge as to what was desirable over all; that what the labor sub-commission would do in handling the labor problem would unquestionably affect the future of Italy.

Lt. Griley informed the meeting that the labor sub-commission had coordinated and cooperated with Region III in an unofficial manner not authorized by military channels. This had been done through the need for prompt action with excellent results. He felt, however, that any decision made with respect particularly to wages must be uniform, since any such action in one territory, whether by M.G. ACC, 5th Army or any other organization, would have its repercussions on other territories.

Col. Lex expressed the view that high authority had considered labor problems only from the military aspect and that the subject should be delegated by such authority to officers who have a specialized and well recognized knowledge of the labor situation.

Col. Smith then stated that the labor sub-commission had evolved a plan to be submitted to the high authority that would take into consideration the fact that all the important too authority in this area, and that when, and if, the consensus was reached relative to uniform action and control, the

At this point it was unanimously:-

AGREED -- that there is immediate need for one direct control with respect to all labor matters, setting up fewer lines of communication and establishing uniformity for all of Italy as to plans, procedure, and action.

2.

ORIGINAL ORDER No. 2

In discussing General Order No. 8 for Sicily and similar versions thereof recently issued in all parts of the Mainland with the exception of the Apulia Province, Col. Smith stated that provision made for the appointment of Provincial Labor Directors by the Provincial Prefect, had been done so as not to disturb the local situation, especially since C.A.G.'s were making full utilization of the local Italian Governmental organization. This plan had not worked well in Sicily since results showed that, by reason of his power of appointment, the Prefect had actually become the head of the Labor Office and made that Office a political agency. The Prefect in one Sicilian Province had recently been visited by members of the Labor Sub-Commission without previous announcement. In this situation, a reasonably competent individual had been appointed Provincial Director of Labor, but the functioned in name only, since the Prefect had at the same time appointed an unqualified personnel and political friend to head a "Labor Arbitration Committee". In this manner the Prefect had conferred to General Order No. 8, but at the same time preserved his own personal control. Similar unsatisfactory situations existed in other Provinces. It was quite clear that labor problems could never be solved by dragging them through the mire of local politics.

Col. Smith was strongly convinced that to bring order out of chaos and set up an insurance against the possible re-entry of an armed force to restore order in possibly a few years, a sound and workable labor policy must be established, and as, 1946 or 1947, must stay on to see that the plan is instituted and put in working order by the Italian people, and that we should not depart until this had been accomplished. In line with the proposed action to set up a separate Italian Ministry of Labor, it was clear that such a Ministry should have the power of appointment of Regional Directors of Labor, and their staff. Only in this manner would the Labor Offices be freed of local political influences.

The Prefect should have no voice whatsoever in the conduct of the Provincial Labor Office, the Provincial Director should be the authority in the handling of all labor matters within that Province.

As amendment, therefore, to General Order No. 8 was the only solution. Such an amendment would vest complete authority, including appointment of personnel of the Regional Labor Office over Provincial Labor Offices, and such a change would have uniform application throughout all of Occupied Italy.

Capt. Keras concurred in the opinions expressed by Col. Smith, stating that in the interests of uniformity not only the proposed amendment but also the results thereof.

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Col. Smith was strongly convinced that to bring order out of chaos and set up an insurance against the possible re-entry of an armed force to restore order in possibly a few years, a sound and workable labor policy must be established, and he, AGC or AGC, must stay on to see that the plan is instituted and put in working order by the Italian people, and that we should not depart until this had been accomplished. In line with the proposed action to set up a separate Italian Ministry of Labor, it was clear that such a Ministry should have the power of appointment of Regional Directors of Labor, and their staff. Only in this manner would the Labor Offices be freed of local political influence.

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An amendment, therefore, to General Order No. 8 was the only solution. Such an amendment could vest complete authority, including appointment of personnel of the Regional Labor Office over Provincial Labor Officers, and such a change would have uniform application throughout all of Occupied Italy.

Col. Smith concurred in the opinion expressed by Col. Smith, stating that in the interests of uniformity not only the proposed amendment but also the requisite changes in the Rules and Regulations implementing General Order No. 8, which would remove the power of appointment of the Provincial Labor Director from the Prefect, should be issued promptly and in the same language for all areas of Occupied Italy.

Col. Smith brought up the point that in the list of syndical organizations abolished by General Order No. 8, the "Ente Nazionale Fascista della Confederazione" had not been listed, although in fact it has actually ceased to operate in Sicily. Since conservative syndicates are a necessity in a restricted economy, and an instrument particularly useful to those in the middle or low wage income groups, he felt that the matter should be given intimate study and consideration, with a view toward either abolishing it in its present Fascist form, or giving it recognition under free democratic leadership, and to operate under the jurisdiction of the Regional Labor Office.

Capt. Morse replied that no reference had been made in General Order No. 8 to cooperative societies, since it had been impossible to take action pre or con without complete information and intensive study; that, in his opinion a committee should be formed to make the required investigation and recommendations.

Lt. Griley stated that in Italy trade unions and cooperative societies were historically linked closely together, e.g., the maritime workers' union have maintained commissaries for the central distribution of consumers' goods.

Col. Bain ruled that our function was not concerned with the business or political activities of trade unions excepting only so far as such activities might affect the general public and industry. The question of cooperative societies, therefore, was one to be resolved by the Commerce and Food Sub-Commissions.

Col. Bain then asked the meeting to express its views on his proposal that the control of Regional and Provincial Labor Offices shall be under a Ministry of Labor, and not under the jurisdiction of either the S.O.A.O. or of the Prefects.

Col. Bain agreed fully that a Ministry of Labor should be set up to exercise strong and complete control over these agencies.

It was therefore unanimously:-

AGREED -- that there shall be a separate Ministry of Labor for Italy which shall control the Regional Labor Offices, the latter in turn to control the Provincial Labor Offices; that there shall be immediate promulgation of amendments to General Order No. 8 and of Rules and Regulations pertaining thereto, whereby corrected, which will place full power over the Provincial Labor Offices in the hands of the Regional Labor Office.

3. ADDRESS BY PROF. BRICIANO CORBINO, Sottosegretario di Stato per l'Industria, il Commercio ed il Lavoro (Undersecretary for Industry, Commerce and Labor in the Duce's Government)

At this point Prof. Corbino and two of his Aides entered the conference room. He had been very happy to accept Col. Smith's invitation to attend the conference, and he at our disposal for questions. Col. Smith introduced Prof. Corbino as a man who, during his years as Professor of Economics at the University of Naples, had devoted his talents unselfishly in the field of Economics and Labor, towards the solving of Italy's problems in a manner which would best serve the future interests of that country and its people; that his presence at this meeting was fully indicative, and a heartening sign, of the close and friendly cooperation and understanding, that was being given by both the Italian Government and their American and British opposite numbers in working out a formula for the future administration of Italy; that it was

Col. Bain then asked the meeting to express its views on his proposal that the control of Regional and Provincial Labor Offices shall be under a Ministry of Labor, and not under the jurisdiction of either the E.C.A.C. or of the Prefects.

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"I wish to thank Col. Smith for his kind introduction to the members of the conference, also to thank Col. Bain for his words of welcome. I am glad to greet the Labor experts and thank you in the name of the Italian Government for all that the Allied Forces have done for the benefit of inhabitants of the regions set free. Italy and the Italians have suffered much spiritually and morally for, after over 20 years of Fascist dictatorship, we have been forced to fight a war which has been contrary to our feelings and our interests.

I cannot express too greatly the joy that is mine at the Allied victory, for though it meant the defeat of Italy, it also means her liberation.

"I do not think our sufferings have as yet come to an end, because of the inevitable consequences of a war which is still being fought on our national territory.

"I am especially concerned about the supply problem, which is the basis of all problems concerning the working classes. I wish that the Allies may soon have sufficient means at their disposal to improve this side of the situation. Wages are illusory -- it is bread that matters; because if the present great difficulties in our economy, the distribution of a greater bread ration will exert a very remarkable influence on the black market and disclose the great number of people otherwise unemployed who now earn their living by smuggling goods. Bread as such should not be labor's concern, but it is a matter we have to keep constantly in mind. If we had wages in the country properly related to purchasing power, and at a level to insure the minimum of existence (which is not high in Italy), 75% of all labor disputes would disappear. The remainder of such disputes are due to political influences. After 20 years of restriction, liberty when given can be abused, and freedom is not an easy matter to handle. There are difficulties in freedom of thought which the working class must learn, and we must not be surprised if the working people do not recognize and assume their responsibilities, but I am confident they will do so ultimately without any major disturbances.

"I find that employers are ready and willing to accept reasonable demands from the workers, and are themselves concerned in reactivating industry and finding work for their men. It is, therefore, necessary to plan now as to how industrial work may be resumed so that at least a part of the total number of unemployed workers may be gradually absorbed into industry.

"I sincerely hope that we can establish a uniform plan for labor throughout Italy that will provide, in addition to employment, a wage at a minimum subsistence level. You all know that the syndicates and the confederations were all organs of the Fascist party which persecuted the workers, and although in Anzio, all of such syndicates have not as yet been abolished, the matter is being taken care of. I am sure that in the labor field new laws will be made in conformance with the wishes of the Italian people.

"I recognize that the system instituted by the Allied Government in regions which it is governing, of replacing the old Corporative System by new Regional and Provincial labor offices, has enabled A.M.D. to face and solve almost all of its pressing labor problems, and I'm only waiting for an opportunity for further study to consider carrying out the same system in the provinces under Italian Government.

"Regarding the organization of enterprises of workers, I believe that one labor union for each category of workers will facilitate the settlement of labor controversies; certain it is that the principle of worker consultation procedure is guaranteed, that the principle of free labor associations

discuss the great number of people otherwise unemployed who now earn their living by smuggling goods. Speed as such should not be labor's concern, but it is a matter we have to keep constantly in mind. If we had wages in this country properly related to purchasing power, and at a level to insure the minimum of existence (which is not high in Italy), 75% of all labor disputes would disappear. The remainder of such disputes are due to political influences. After 20 years of restriction, liberty when given can be abused, and freedom is not an easy matter to handle. There are difficulties in freedom of thought which the working class must learn, and we must not be surprised if the working people do not recognize and assume their responsibilities, but I am confident they will do so ultimately without any major disturbances.

"I find that employers are ready and willing to accept reasonable demands from the workers, and are themselves concerned in restoring industry and finding work for their men. It is, therefore, necessary to plan now as to how industrial work may be resumed so that at least a part of the total number of unemployed workers may be gradually absorbed into industry.

"I sincerely hope that we can establish a uniform plan for labor throughout Italy that will provide, in addition to employment, a wage at a minimum subsistence level. You all know that the syndicates and the confederations were all organs of the Fascist party which oppressed the workers, and although in Anzio, all of such syndicates have not as yet been abolished, the matter is being taken care of. I am sure that in the labor field now laws will be made in conformance with the wishes of the Italian people.

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"Regarding the organization of categories of workers, I believe that one labor union for each category of workers will facilitate the settlement of labor controversies; certain it is that the principle of tripartite consultation procedure is current, that the principle of free labor negotiations will be reconnected, and that unions of whatever category will spring from the free will of the workers themselves.

"I wish to express my personal desire and that of my Government to cooperate fully with the Allies in their efforts to restore the economy of Italy."

In response to Prof. Corbino's willingness to answer questions, Col. Smith asked when we might expect a separate Ministry of Labor to be established by the Badoglio Government, recalling that in a previous conversation with Prof. Corbino, he had been informed that such a separate Ministry was not new to the Italian, since there had been such a Ministry up to the time it was absorbed by the Fascist Syndical State. Prof. Corbino replied that the eventual creation of a separate Ministry of Labor was a matter of expediency tied up with the composition of the entire Cabinet and its connection with the various political parties, but it was a matter that could be resolved

very shortly: he could not create with finality in the matter launched as he could not tell whether he or someone else would be the Minister of Industry, Commerce and Labor in the coming weeks. But he could rest assured that a Labor Department could be created, and that problems concerning the working classes would be faced and solved in the quickest possible manner by either himself or his successor.

Gen. Albright sought Prof. Corbino's views on the relationship between the Ministry of Labor and the Regional and Provincial Labor Offices. Prof. Corbino replied that the control should be direct; without question the Ministry of Labor should appoint the Regional Labor Officer, who in turn should appoint the Provincial Directors of Labor.

In response to various questions by Gen. Albright, Major Fisher, and Col. Lane, Prof. Corbino explained the operation of the Office Provinciale dell'Economia (Provincial Economy Office). These offices were not political in nature, nor did they deal with labor problems directly, but rather studied and handled all problems in the field of Economics including labor. He also made mention of the old Chamber of Labor which was an organization of workers recognized by the State as far back as 1867.

Col. Lane inquired as to whether Unemployment Compensation and other Social Insurance allowances covering old age, invalidity, industrial accidents, and the like, should be handled by the Ministry of Labor or by a Labor Department. Prof. Corbino replied that all matters pertaining to labor insurance should be in the hands of or controlled by a Labor Department or Ministry.

Prof. Corbino then expressed his personal thanks for the opportunity of addressing the conference and made his departure.

(NOTE: The following statement was made by Dr. Corbino at a meeting of the "Party of Liberal Democracy", held in Bari January 6, 1941, and repeated by him to Gen. Albright in Palermo for use by this Sub-Commission -- "The Normative State is in fact abolished. Workers can organize themselves as they like in accordance with their political needs, and utilizing the best ways to defend their interests. It is desirable that all workers in the same categories organize themselves into a single syndicate for that category. The unity of organization shall not be a requirement of law, but rather an achievement recognized as the best procedure by workers who have organized freely and without interference.")

#### THE RIGHT TO ORGANIZE

This Sub-Commission had made query by telegram dated 10 October, 1941 of A.F.H.C. asking for decision on the right of Italian labor to organize. An affirmative decision was made by that Headquarters on 27 December, 1941.

Distribution of this important announcement, it was stated, would be effectuated by this Sub-Commission by the promulgation of a General Order to cover Sicily, Calabria, Lucania and the Province of Palermo, with a similar Order to be cleared through proper channels for effectuation in Region III.

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Prof. Corbino then expressed his personal thanks for the opportunity of addressing the conference and made his departure.

(NOTE: The following statement was made by Dr. Corbino at a meeting of the "Party of Liberal Democracy", held in Bari January 4, 1934, and reported by him to Capt. Albright in Palermo for use by this Sub-Commission -- "The Cooperative State is in fact abolished. Workers can organize themselves as they like in accordance with their political minds, and utilizing the best ways to defend their interests. It is desirable that all workers in the same categories organize themselves into a single syndicate for that category. The unity of organization shall not be a requirement of law, but rather an achievement recognized as the best procedure by workers who have organized freely and without interference.")

4.

#### THE RIGHT TO ORGANIZE

4850

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Distribution of this important announcement, it was stated, would be effectuated by this Sub-Commission by the promulgation of a General Order to cover Sicily, Calabria, Lucania and the Province of Salerno, with a similar Order to be cleared through proper channels for effectuation in Region III and IV (final form actually issued as General Order No. 17 in English and Italian, herewith attached).

5.

#### INTELLIGENZA DEL LAVORO

Capt. Morse explained that the Ispettorato del Lavoro has already been transferred to and made a division of the Regional Labor Office in Region I. It had formerly been connected with the Ministry of Corporations in Rome, and the various Directorate responsible to Rome itself. Its functions in the field factory inspections and safety regulations. It formerly exercised the right, since abolished, of granting or denying licenses to new business

The Ispettorato del lavoro has been placed under the authority of the Regional Labor Office in Region I, and Cert. Morse recommended that similar action should be taken in all other Regions as Regional Labor Offices are set up, the action to be accomplished by Administrative Instruction, as was done in Sicily, and that such instructions should be uniform throughout all the Regions. It was, therefore, unanimously:

AGREED -- that necessary orders be issued through proper channels for immediate attachment of the Ispettorato del lavoro to the various Regional Labor Offices.

At this point the meeting adjourned for the morning, and reconvened at 2 o'clock. It was then announced by Col. Main that due to an important meeting of the Executive Council set for the following day, which both Col. Main and Lt. Col. Smith had to attend, and due to urgent matters which had arisen requiring immediate attention by other members of the conference, it would be necessary to postpone the second day of the conference to 12 January. All present agreed to this change.

# 6. GENERAL ORDER No. 14 (What indemnities included or excluded; general effect of Order on Regional Economy.)

Lt. Griley, discussion leader, stated that General Order No. 14 was issued in Sicily on 17 November, 1943 which granted to government employees, and permissively to private employees, a wage increase retroactive to 1 November, 1943. Shortly thereafter a similar order was issued in Anzio (King's Italy), also effective as of 1 November, differing in the important fact that included in the wage announcement was the abolishment of both the "indennita' di bombardamento" and the "premio di operativita'". The elimination of these two indemnities in effect largely nullifies the wage increase. In Region II an Order similar in all respects to the Sicilian Order was issued on 7 December, and made retroactive to 1 December; in Region III substantially the same Order was issued on 11 December, retroactive to 1 December. A provisional order along the same lines was recently issued in the Province of Foggia under the direction of Major Tanner.

The terms of General Order No. 14 (copy herewith attached) are now generally known, and in essence provide for a graduated scale of increases to all government employees based on the workers' present wage increase calculated as a total of his base wage plus all regularly recurring monthly indemnity payments which he has customarily been receiving.

Among these indemnities are the "indennita' di bombardamento" and the "indennita' di operativita'". Although the former indemnity was granted originally to those workers in areas actually damaged by bombing, the payment itself has been continued, particularly in Sicily, beyond the period of bombardment, and frankly because the payment itself is in reality only another in the long series of indemnity grants which have been added from time to time to the long list of indemnities which have been added from time to time.

At this point the meeting adjourned for the morning, and reconvened at 2 o'clock. It was then announced by Col. Bain that due to an important meeting of the Executive Council set for the following day, which both Col. Bain and Lt. Col. Smith had to attend, and due to urgent matters which had arisen requiring immediate attention by other members of the conference, it would be necessary to postpone the second day of the conference to 12 January. All present agreed to this change.

6. GENERAL ORDER No. 14 (What indemnities included or excluded; general effect of Order on Regional Economy.)

Lt. Criley, discussion leader, stated that General Order No. 14 was issued in Sicily on 17 November, 1943, which granted to government employees, and permissively to private employees, a wage increase retroactive to 1 November, 1943. Shortly thereafter a similar order was issued in Asulle (King's Italy), also effective as of 1 November, differing in the important fact that included in the wage announcement was the abolishment of both the "indennita' di bombardamento" and the "premio di operosità". The elimination of these two indemnities in effect largely nullifies the wage increase. In Region II an Order similar in all respects to the Sicilian Order was issued on 7 December, and made retroactive to 1 December; in Region III substantially the same Order was issued on 14 December, retroactive to 1 December. A provisional order along the same lines was recently issued in the Province of Foggia under the direction of Major Tenney.

The terms of General Order No. 14 (copy herewith attached) <sup>483</sup> are generally known, and in essence provide for a graduated scale of increases to all government employees based on the workers' present wage income calculated as a total of his base wage plus all regularly recurring monthly indemnity payments which he has customarily been receiving.

Among these indemnities are the "indennita' di bombardamento" and the "indennita' di operosità". Although the former indemnity was granted originally to those workers in areas actually damaged by bombing, the payment itself has been continued, particularly in Sicily, beyond the period of bombardment, and frankly because the payment itself is in reality only another in the long series of indemnity grants which have been added from time to time to give relief against a ludicrously low base wage which had not been changed in many years.

The same scale of increases was authorized for use by private employers on a permissive basis, the purpose being to permit correction of the wages of workers in private employment, whose status had also been affected by the wage freeze. The whole intent of the order, therefore, was to provide relief against the tremendously increased cost of living, arising from a legal increase, amounting to 75% in Sicily and from 85-100% in the Naples Area.

What has been the effect of General Order No. 14? It has provided temporary relief, has improved a rapidly collapsing worker morale, and tended to prevent strikes in Sicily and on the Mainland. Further, temporary relief in the situation in Sicily is reported due to the arrival of grain stocks, with the heartening as the result of decreasing black market prices. In Naples, however, the situation is still very acute as witnessed by black

market prices such as 120 L. per kilo of bread, 230 L. for a liter of oil, 70 L. for a kilo of chestnut flour, 37 L. for a kilo of potatoes, and from 230 - 270 L. for a kilo of meat. At these prices the meal for an average Italian family consisting only of potatoes would cost about 80 L. per day.

It can, therefore, be well substantiated that the only ones getting a living wage in Naples are the prostitutes and the black market operators. Dr. Corbino's statement that the black market is a major source of employment is true. Actual starvation does not have to be seen for its consequences to be measured. Labor morale is being further destroyed day by day in Naples, and one of two actions must be taken: First, either a further increase in wages in Naples Area, which Lt. Oriley did not favor, or, secondly, an immediate increase in the food supply.

We proposed that intensive work be done at once revising the salary structure of workers, evolving a new base salary which would include the benefits of most of the indemnities, but in all cases arriving at an amount which will meet the actual economic needs of the worker and his family.

Cent. Albright raised the question as to whether an increase in the legal price of bread would result in more local grain being made available on the market. He stated the matter had been considered in late December for Apulia, but the Italian authorities had objected to any such action.

Cent. Temple stated that the application of General Order No. 14 had been difficult of administration in Sicily with respect to contract postal carriers and tax collectors, since with regard to these two groups, the Finance Section had ruled that they were independent contractor employees, and, therefore, not in the category of government workers. Major Tanner spoke of a similar difficulty regarding approximately 1,000 workers in Foggia performing a government service under contract. At Col. Smith's suggestion, it was agreed that these difficulties be made a matter of special inquiry and decision.

Major Tanner then inquired if there was any sound reason for using the date of 1 September, 1942, in similar wage orders to be promulgated in other areas, explaining that the increase was granted to compensate for the increased cost of living, and since the date of which other territory to be taken over would occur from 1 to 15 years after 1 September, 1942, he suggested that the phrase "1 year prior thereto" be used, for the sake of uniformity, in subsequent wage orders. Col. Main replied that the date of 1 September, 1942, must not be changed, else there would be a false and non-uniform picture as to the cost of living; that the date was an arbitrary one selected as a starting point, and if used uniformly in all areas would give a true comparative basis on which to figure the cost of living. Cent. Morse stated that there was nothing holy about the 70% figure, and that it need not necessarily be held at that level in subsequent orders if not called for by the facts. Actually the Sicilian study had indicated an increase in wages of 92% to meet the increased cost of living, but due to the objection of the Finance Sub-Commission, and in order to secure action in a critical situation which was affecting the military program, a compromise at 70%

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Capt. Morse, as a member of the Wages Control Committee, Allied Force Local Resources (Italian) Board, also discussed the delay in issuing a Uniform Army Wage Scale in the Naples Area occasioned by the injection of the ration question, but that this issue had been resolved, and the scale would be published effective 1 February (see attached schedule).

#### EXISTING COLLECTIVE LABOR CONTRACTS

7.

Capt. Morse as discussion leader on this subject stated that the situation with respect to compliance with Administrative Instructions for the continuance of such contracts, had been observed in the breach; that there

was as little adherence to these agreements as there had been prior to the arrival of the Military Forces.

(NOTE:- Ask Horse to amplify as to whether enforcement, directly or indirectly had been attempted, was justified or necessary)

The meeting adjourned at 1600 hours to reconvene at 0900 hours, Wednesday, January, 12.

#### SECOND DAY OF CONFERENCE - 12 JANUARY, 1944

#### 8. PENSIONS - POSSIBLE UNIFORM ACTION USING GENERAL ORDER No. 14 FORMULA

Col. Bain introduced the subject under discussion by stating that, acting under orders of General McSherry, the Labor Sub-Commission, in preparing the general wage increase order, included its proposition of granting similar increases to government pensioners; that the Finance Sub-Commission had raised violent objection to such inclusions; and that in order to expedite the issuance of the general wage increases urgently needed, the Labor Sub-Commission had agreed that the question of pension adjustment or increases be deferred pending further investigation and study of this subject. It was a question to be fully explored by the conference, and determination made as to why the upward revision of pension rates should not be effectuated at once.

Col. Smith in discussing the question, stated that he was inclined to believe that most members of the Finance Sub-Commission were in complete accord with Labor on this matter, but that due to order from higher authority, and against their own better judgment had stated officially they were disinclined to agree to an upward revision. However, from the Labor point of view, such an adjustment was a matter of simple justice. In conference with the arrangement made, as explained by Col. Bain, the pension matter had been turned over to the Finance Sub-Commission for study. After promulgation of the Wage Increase Order, disappointed, discouraged and desperate pensioners began writing pathetic letters to General McSherry describing their dire need, and after a series of such communications and personal calls made by these people at Headquarters, the General called Col. Smith into his office and ordered prompt action in the matter. Check with the Finance Sub-Commission disclosed that no study had been made, and Labor Sub-Commission was privately advised to forget the whole matter as a "dead pigeon". Following this breach of faith, an intimate study was conducted by this office to cover the situation in Sicily, as a result of which facts and figures were obtained which more than justified our previous conclusions as to the urgent necessity for affirmative action.

These facts are as follows:

4837

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These facts are as follows:

- (a) Government pension rates have not been increased since 1923.
- (b) These rates were set at an absurdly low standard.
- (c) Government pensioners have received none of the indemnities which have been added to the government workers' pay.
- (d) Present payments to pensioners are being made in depreciated currency, whereas contributions made by the recipients had been in currency of normal value to build up a reserve which would provide a living for their declining years.
- (e) The average government pensioners in Sicily gets L.16.9 per day, whereas sufficient food to provide subsistence for one person costs L.36 daily.

in order to live, this class of citizen has had to augment its income by selling private possessions, or live off the charity of friends, and even forced to stealing.

With respect to war pensioners, the problem is a very complicated one inasmuch as this category include a wide variety of participants in various conflicts from the First World War down to the Spanish and Ethiopian campaigns. The majority of this group receive from 100 to 200 lire per month. It is recognized that a portion of these war pensioners served only a short time, and that many were placed on the rolls as a reward for service to the Fascist Government, and it will no doubt be wise to screen this group very carefully as to their authenticity as war veterans. In the meantime, however, it is submitted, particularly since we are considering a matter which is a commitment of the Italian Government, that all pensioners should be taken as a group, and increase granted, along the lines of General Order No. 14, strictly on a temporary basis, and purely for the purpose of alleviating suffering caused by the high cost of living.

The great fear of the Finance people is 'what will it cost'. A 70% increase for the average Government pensioner getting 17 lire per day, will raise that pension to 29 lire per day; war pensioners, who average 5 lire per day will receive slightly under 9 lire per day by virtue of the 70% increase. Multiplying these sums by the number of pensioners in Sicily, it is found that the additional cost to the Italian Government of granting pension increases to all categories, using the General Order No. 14 formula, will be \$100.00 per month. Remembering that pensioners have received no increase, that there is dire suffering in a grave emergency, there is no question that a revision of pension rates upward must be made at once.

Colonel Bain then stated that in full justice to this class of government employees, the increase must be made, and made at once.

Major Fisher brought up the point that increases in Social Insurance payments should be considered at the same time. Col. Bain replied that personally he was in agreement, but did not feel that we could go into the question of the Social Insurance structure at the moment; that action on the pension increase had been ordered by General McCherry; that provision for pension increase had been made in the original of General Order No. 14, and that only due to pressure by the Finance Sub-Commission had it been deleted in order not to delay prompt approval of that order.

Col. Lane suggested that relief, unemployment compensation, and all other related payments should be considered as entity and made part of one program. Col. Bain replied that it had always been the intention of the Labor Sub-Commission to go into these matters as a single program, but felt it would be very prudent, before assuming any jurisdiction, that a thorough audit be made of the Social Insurance picture. In reply to Major Fisher's remark that someone must look after the Social Insurance side at once, Col. Lane replied that with respect to Region III, he had considered the directive from the Joint Chiefs of Staff sufficient authority to take over, and he had, therefore, begun operations of these functions after ousting the Fascist officials. In reply to Col. Bain's query regarding Region II,

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After further discussion, it was unanimously:-

AGREED -- that there be an immediate revision upwards of pensions in accordance with the General Order No. 14 formula of increase.

9.

#### EMPLOYMENT OFFICES

Discussion on this subject was led by Lt. Moffitt, who had made a very intimate and thorough study of employment offices in Sicily, as a result of which he made strong recommendations for the prompt reorganization of these offices. He felt that necessary Rules and Regulations must be

isued giving the Regional Director of Labor authority to reorganize the Provincial Employment Offices along the lines which would utilize the best features of the United States Employment Service and the British system; that a study of existing industries and occupations both in Sicily and on the Mainland would have to be made; that an occupational guide for Italy must be coded and published; and that a proper filing system must be adopted for which purpose he exhibited suitable forms (Ex. 1) -- card form submitted by Lt. Moffitt to be used in inaugurating system for the national registration of manpower), which he had devised and had printed.

He explained further that there were 9 different systems in vogue in the 9 Sicilian provinces, that no effort had been made to tie in the activities of the employment service with unemployment compensation, and that the employment service was not activities attempting to make placements. He observed further that by reason of the complicated and inadequate system of registration extant, it was virtually impossible to find on the records a worker of a given skill, and that only an alphabetical system was being used.

Col. Bain remarked that under such a system, a worker whose name began with an "a" or a "z" had very little chance of getting a job. It was obvious that if we are called upon to marshal the manpower resources of the Nation, a proper system must be devised to perform that function. Certain it is that whether or not the Italian Government or the Italian people want a properly functioning employment service, labor cannot be organized for service without a proper registration system, and such a system must be on a national basis universally applied and understood.

In response to Capt. Albright's query as to whether it was the policy of the Labor Sub-Commission to instruct all units to use the present Italian employment service, Col. Bain replied that the question had already arisen as to why recruitment through the Italian employment service was not made compulsory, and the answer frankly was that service had no system that could be relied upon, with the result that it would be impossible to go to the Armed Services and guarantee that their needs would be met by such use.

Col. Lane stated that on the first day of Occupancy in Naples he had pressed into service the offices and personnel of the Italian employment service, had published a wage scale, registered workers, and put up a sign stating that anyone wanting to work for the Allies could obtain such work at this office. The same procedure was followed in filling the needs of the port authorities, and he had no difficulty in obtaining about 5000 workers in the first hour. Thus, the Army did use the local service in the early days, and the Region III office went so far as to make up the payroll of these workers. Capt. Pottle related that on his arrival in Naples, the D.A.D.L. (British) was operating a separate employment office, but that when sufficient workers could not be obtained, Region III office furnished them. P.D.S. has also set up a Labor Office, and there are, therefore, at present 3 large offices performing the same service, together with smaller offices representing other services. On the following pages is a general statement made by Capt. E. K. Pottle, Labor Supply Officer, Region III, on the labor supply situation in the Naples Area 12 February, 1944.

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#### LABOR SUPPLY

1. There is duplication of effort and procedure between D.A.D.L. and ASMEG. Labor Supply Offices. Recommend consolidation of the two, based on the facilities of the local Ufficio di Collocamento, for greater efficiency, and for economy in military personnel required to operate the labor supply service.
2. There is division of responsibility in furnishing labor, and consequent duplication in listing and filing certain categories of workers. Centralization would be more efficient; the primary responsibility and final authority should be A.M.S.'s.
3. The facilities in personnel, files and procedure afforded by existing Collocamenti Offices should invariably be utilized by the Army in moving into new areas.

4. Collocamento records, system, etc., should be revised as necessary (it usually is) for greater efficiency. It is best for us to specify our requirements and institute a suitable system which will be satisfactory for future civilian needs as well as present Army requirements.
5. This office, by delegating authority to the Italian Central Employment Office as necessary, has set up branch Collocamento throughout Naples Province, with a specific zone assigned to each branch and a sub-office in each town of importance within each zone. Branches are responsible to the Ufficio Centrale; are instructed how to service labor requests made by Army units; compile accurate lists of workers by categories and by towns in three breakdowns: employed, unemployed and total. These lists are then revised weekly, and submitted as a current report to the Central Office. In this manner, we have been able to follow the policy of supplying workers from localities as near as possible to the place of work, and have also been able to reduce shortages of certain type of workers by leasing them in other areas and transporting them to the work.
6. The system of labor surveys in being extended to other provinces, and intensified within Naples Province.

#### REQUIREMENT OF LABOR:

1. Within Naples City, all civilian employers are being required to furnish lists by categories of all workers currently employed, by January 15th, and to make subsequent status - and - discharge reports by nominative lists every month on the 15th. This will eventually give us a list of every employed or unemployed worker in Naples; Army shortages can, as a last resort, be filled by requisitioning workers from low priority civilian projects.

#### TRANSPORTATION

1. On reason for shortages that have occurred in a few classes of skilled labor has been the lack of transportation. Formerly, about 110,000 laborers and skilled workers were employed in Naples proper; but of these, only about 30,000 lived within the city - the rest in suburban communities from which they commuted by train to work. Rail facilities on four principal lines have now been put back into operation; special weekly rail fare rates for workers identified by a prescribed certification have been arranged. These rates were published and circulated to all concerned including Army et al units employing civilian labor.

#### UNPAID WORKERS:

1. One of the unwelcome but necessary functions of labor supply is settling claims of workers who for a variety of reasons have not been paid by the Army units they worked for. Recommend that, for future procedure in other areas, the A.M.G. Labor Officer should have authority at the start to:
  - a) Prescribe that all workers must be paid off in full, by the employing unit, on the last day of work.
  - b) Require units who order labor but do not show up for it at the appointed hour to pay the workers for the time they have wasted waiting.

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  - b) Require units who order labor but do not show up for it at the appointed hour to pay the workers for the time they have stood waiting.
  - c) Recall (through Army channels) a payroll officer from any unit which has employed labor, neglected to pay them, and moved out of the area.
 In answering Col. Bain's question as to the kind of registration system used by Region III, Capt. Rottle stated his system was similar to that proposed by Lt. Moffit, that a card index had been in operation for about 6 weeks, that in every instance, attempt was made to get a detailed statement from the Services as to the exact type of workmen required so that orders could be filled intelligently. Col. Bain inquired whether any objection would be made to a standardized system, to which Capt. Rottle answered negatively although admitting that the large amount of work that would be involved in changing over from his present index to the new one proposed. Capt. Fraser interjected that he would like to install the new proposed system in Region II.

Col. Bain asked generally whether the card system of registration proposed by Lt. Moffitt would be adequate for all purposes and replace the many and various systems now in use. Col. Lane replied that in his opinion the present Italian system could be made to work if properly supervised, but that competent officers would have to be assigned for such supervision; further, that it was important every effort should be made to use these local offices.

It was the consensus of the meeting that these local Italian offices can and must be made to operate. Col. Bain then suggested that every person present take a copy of the proposed registration card for study, and that if no objections were submitted by the end of the week, it would be assumed that the cards met all requirements. Capt. Pottle at this point continued to make objection as to the changeover in Region III since he claimed he already had 35 to 40 thousand cards filled out, and rewriting on new cards would involve too much labor; he believed that the kind of system used was unimportant as long as the essential information was obtained and entered on a card; that the local employment offices were already being utilized and operated in line with rehabilitating the Italian system, and that as long as military requirements were being met, we could leave the responsibility of conducting the office per se to the Italians. Lt. Moffitt then stated that he had secured the collaboration and agreement of the Italian officials themselves in the preparation of his proposed registration system, and that if this unified system could be put in the hands of advance units, these would be a basically sound operation in effect by the time the rear echelons moved forward. Capt. Pottle then stated that the D.A.D.L.'s should be instructed to utilize the local employment offices, which the Americans are now doing, and not set up separate staffs and offices for this purpose.

It was then--

AGREED -- that a uniform consolidated system of obtaining labor through local Italian Employment Offices be sponsored wherever possible, and that a standardized form of registration, such as proposed by Lt. Moffitt be instituted.

10.

#### SOCIAL SECURITY

The discussion on the general question of Social Security and Insurance was lead off by Major Fisher. He stated that the principle difficulty in this field lay in the fact that the Armed Forces, which were the largest employers of labor in the country, made no provision in their wage rate or by special payments, to cover payments which the worker is required to make by way of contributions into the various Social Insurance funds, and that the offices handling these funds were finding it difficult to operate for the reason that contributions from workers of the Armed Services had dried up; that these workers were, therefore, not protected through insurance against sickness, with provision for medical care and compensation (as provided by the "Istituto Nazionale Assistenza Malattia al lavoratore"); or against invalidity, old age, tuberculosis, unemployment and the like (as provided by the "Istituto Nazionale della Previdenza Sociale"). A precedent had been set in that coverage for industrial accidents had recently been provided for civilian employees of the Armed Forces. Major Fisher stated that the

involve too much labor; he believed that the kind of system used was unimportant as long as the essential information was obtained and entered on a card; that the local employment offices were already being utilized and operated in line with rehabilitating the Italian system, and that as long as military requirements were being met, we could leave the responsibility of conducting the office per se to the Italians. Lt. Moffitt then stated that he had secured the collaboration and agreement of the Italian officials themselves in the preparation of his proposed registration system, and that if this unified system could be put in the hands of advance units, there would be a basically sound operation in effect by the time the rear echelons moved forward. Capt. Pottle then stated that the D.A.D.L.'s should be instructed to utilize the local employment offices, which the Americans are now doing, and not set up separate staffs and offices for this purpose.

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10.

#### SOCIAL SECURITY

The discussion on the general question of Social Security and Insurance was lead off by Major Fisher. He stated that the principle difficulty in this field lay in the fact that the Armed Forces, which were the largest employers of labor in the country, made no provision in their wage rate or by special payments, to cover payments which the worker is required to make by way of contributions into the various Social Insurance funds, and that the offices handling these funds were finding it difficult to operate for the reason that contributions from workers of the Armed Services had dried up; that these workers were, therefore, not protected through insurance against sickness, with provision for medical care and compensation (as provided by the "Istituto Nazionale Assistenza Malattia al Lavoratori"); or against invalidity, old age, tuberculosis, unemployment and the like (as provided by the "Istituto Nazionale della Previdenza Sociale"). A precedent had been set in that coverage for industrial accidents had recently been provided for civilian employees of the Armed Forces. Major Fisher stated quite firmly that these employees should have total coverage available to them by contributions to be made by the Army over and above the present wage scale.

Capt. Albright then explained that compensation for industrial accidents in these cases was being made through records kept in the provinces; that coverage for Workmen's Compensation had been ordered by Circular No. 237, 9 December 1943, issued by MATOGUA, and Circular No. 53, 11 December 1943, issued by Allied Force Headquarters. Procedure in case of a civilian employed locally by

United States Forces in Italy, Sicily or Sardinia sustaining death, injury or illness arising out of employment, was for the individual or his dependents to apply to the local office of the "Istituto per l'Assicurazione Contro gli Infortuni sul Lavoro". A certificate of injury would be made out in quadruplicate and signed by the Commanding Officer of the employing unit. One copy was sent to the "Istituto", and a second copy to the Joint Claims Committee, APO 550, United States Army. The Istituto di Infortuni would render a post-statement of actual expenses plus an administration charge for cases handled to the Italian Government, which in turn would settle with the Allied Forces later.

Major Fisher then suggested that the "Infortuni" rates be increased in accordance with the General Order No. 14 formula. Lt. Solenberger then added that all Social Insurance payments should be so increased, particularly since the various increases proposed would still make the worker unable to meet the cost of living. In response to Col. Bain's query, the Lieutenant agreed that all benefits payable on a flat rate should be increased in accordance with the General Order No. 14 formula.

The meeting then adjourned for reconvening in the afternoon.

At the afternoon session Capt. Albright explained the entire Italian system of Social Security. He stated the system was one that had had a long experience, and spread into extensive fields, but that it had been seriously impaired by costly and bureaucratic administration, and by benefits grossly inadequate to serve the needs of the various insurances planned. These factors were intimately tied to the entire Italian salary and wage structure, with a result that was most confusing. Although benefits are theoretically payable in Region I, II, III and in Apulia, conditions are so involved that in practice very few actual payments are being made. He made the following recommendations:

- a. That the Italian Ministry of Industry, Commerce and Labor be required to submit definite proposals for the approval of A.C.C. on:

- (1) The administrative organization for the direction and control of Social Insurance benefit agencies on national, provincial, and local levels.
- (2) A simplified method whereby the Allied Military Forces can pay contributions to a single Italian agency to cover specified industrial and social risks of their civilian employees.
- (3) The elimination of all requirements, taxes, and types of benefits which are political in their nature rather than economic.

b. That the Finance Sub-Commission be requested to make a study of the administration costs, and of the relation between contributions and benefits under the present Italian system.

- c. That it be the established policy of A.C.C. to encourage and facilitate the reopening of all Italian Social Insurance agencies.

d. That it be the established policy of Allied Military Forces to make contributions which would permit complete Social Insurance coverage for its civilian workers.

Col. Smith then requested that all Regions send in complete information as to their insurance programs, including all operational procedures and local

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d. That it be the established policy of Allied Military Forces to make contributions which would permit complete Social Insurance coverage for its civilian workers.

Col. Smith then requested that all Regions send in complete information as to their insurance programs, including all operational procedures and local decrees, so that through publication complete information will be made available to all labor officials. At this point Col. Lane stated that the matter of Unemployment Compensation was one to be supervised only by the Labor Sub-Commission; that Unemployment Compensation and employment service had to be operated as one unit; and that the Public Health and Welfare Sub-Commission should supervise the relief program, leaving all other types of Social Insurance directly affecting labor to the Labor Sub-Commission. At this point Col. Bain stated emphatically that the supervision or administration of any insurance program could not be successfully undertaken until a complete audit had been made. Capt. Morse remarked that lines of authority were not clearly defined, and it was important that some decision be reached as to which part of the Social Insurance program might justifiably be taken over by the Labor Sub-Commission. In answer to Col. Smith's query as to whether Labor Sub-Commission should actually assert jurisdiction in this field, Capt. Morse

replied that such assertion should be made at once. Col. Bain agreed that unquestionably Unemployment Compensation was a definite part of the Labor Program. Col. Lane related that in the early days of the Occupancy, because of the disruption of local agencies in Region III, he had had to take on and carry out a number of functions actually without the scope of A.M.G. authority, because they had to be done, and no other office was organized to perform the duties. As a result, therefore, he had taken charge of the Social Insurance offices and still exercised some jurisdiction; that for a time he had actually administered direct relief. Col. Smith then quoted a statement from the Civil Affairs Division, General Staff, War Department, which intimated that labor should control the Unemployment Compensation, sickness, invalidity and old age insurance programs.

In submitting reports from the Regions, Capt. Fraser for Region II stated that the Finance Sub-Committee had blocked the funds of all the insurance agencies, and was unable to state what was being done administratively; Major Tanner for Region IV stated that benefits were being paid in as satisfactorily a manner as might be expected in an area so close to the front lines; benefits were being paid in a fairly satisfactory manner in both Regions I and III.

Capt. Morse then moved that:

- a. The Labor Sub-Committee determine immediately the extent of jurisdiction it should assume in the field of Social Security.
- b. That type of liaison to be established with the Public Health and Finance Sub-Committees be determined.
- c. That when a determination had been made, immediate assertion of jurisdiction should be made.

After general discussion on the motion, it was:-

ADOPTED -- that a small committee be appointed, including representation by the Public Health Sub-Committee, to study the matters contained in the motion and to make a report.

Col. Bain then appointed a committee comprised of Capt. Albright (Chairman), Major Fisher, Lt. Solenberger, and a member to be appointed by the Public Health Sub-Committee.

(NOTE: Subsequent meetings of the committee resulted in complete accord between the Labor Sub-Committee and the Public Health Sub-Committee. A division of supervisory duties between the two Sub-Committees is covered in the memorandum from Brigadier G.S. Parkinson, Director, Public Health Sub-Committee, in the following language;

"The Labor Sub-Committee works with these Italian agencies where benefits or assistance arises out of prior contributions by the employee, employer or where the benefits are in the nature of a wage substitute. Generally, these agencies are under the jurisdiction of the Italian Ministry of Industry, Commerce and Labor. The larger Italian agencies involved in this work are:

1770

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- a. Istituto Nazionale della Previdenza Sociale.
- b. Istituto Nazionale per le Assicurazioni contro gli Infortuni.
- c. Istituto Nazionale Assistenza Medica ai Lavoratori."

II.

TRADE UNION ORGANIZATIONS AND EMPLOYERS' ASSOCIATIONS

Col. Lane reported on the progress made in the field of Trade Union organization in Region III. A number of unions have already been formed principally among the Public Utility, Railroad and Postal workers.

A General Federation of Labor has also been formed as top authority for the approximately 50 unions in this area, its scope, however, aiming to act

as the General Federation for all of Italy. The movement, however, has been hampered by internal struggle fostered by those who would make the whole movement an appendage in the struggle for recognition. Early in the movement of Region III the Prefect attempted to appoint a so-called labor representative to the syndicates, but the action was discouraged by A.M.S. authorities. The railroad workers particularly have disassociated themselves from politics. Bakers, printers, and the like are organizing along the craft type unions, whereas industrial workers are forming associations by industry groups. One or two employer associations have been formed.

Capt. Zempel reported for Region I that labor organizations are being formed in all the Sicilian Provinces. The latest figures show 5 in Trapani, 2 in Marsala, 7 in Messina, and 24 in Palermo. Total membership in Palermo Province is about 7,000, and in Trapani Province about 1,400. Organizers active in these areas, and particularly in Messina, Palermo and Trapani have had little or no labor background, and in many instances the purposes of labor organization have been subordinated by these so-called union leaders to further their own political ends. It is obvious that the greatest obstacle in the path of union organization in Sicily is the lack of experienced and responsible leadership.

Speaking for Region II, Capt. Prazer stated that labor is beginning to organize as quickly as it understands its right to meet freely for organizational activities. The movement is widespread, and particularly active in Cosenza, in response to Capt. Morse's query as to whether there was any evidence that organizational activities were adversely affecting the war effort. Capt. Zempel stated that the contrary was true; that the workers almost universally agreed that the war effort comes first, and that responsible labor leadership has assisted in keeping the workers in line. Capt. Prazer was of the same opinion. Col. Lane brought out the interesting fact that railroad workers on the Mainland had been used on the radio as propaganda agents, urging their fellow workers in northern Italy to sabotage the railroads. At the Naples port the organized stevedores have met all requests for labor including nights, Sundays, and holidays, whereas the unorganized port workers have failed to respond on such occasions by as much as 50%. In general, railroad workers, stevedores and longshoremen, as well as their duly elected representatives, have been very cooperative.

Col. Bain then asked for a report from all the Labor Officers by Regions:

- a. As to the number and type of labor organizations;
- b. The type and manner of holding elections;
- c. Strikes and threats of strikes;

Such reports to be submitted once a month. He stressed the importance of receiving and collating this information for prompt redistribution so that the lessons and failures in the various areas might be known to all.

In closing the conference, Col. Smith summed up the accomplishments and decisions on the meeting. He stressed the point that the Labor Sub-Commission would act directly and immediately on all matters brought to its attention from the field, and that matters of high policy formulated either by the Sub-Commission or higher authority would be discussed at length, and promptly, with the Labor Officers in the field. He then listed the results of the conference as follows:

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ACTIONS AGREED UPON BY THE LABOR OFFICERS' CONFERENCE:

1. That there shall be one central labor organization for all of Occupied Italy. Namely, the Labor Sub-Commission, which shall have control over all labor matters whether initiated by or affecting A.C.C., A.M.G. or the Armed Forces.
2. That there shall be established a Ministry of Labor for Italy.
3. That General Order No. 8 shall be amended to vest complete authority in the Regional Labor Office over the Provincial Labor Offices, being answerable only to the Ministry of Labor.

4. That the Ispettorato del Lavoro shall be attached to the Regional Labor Office.
5. That collective contracts continue to be honored in their present form until further study can be made.
6. That an increase in government pensions shall be granted using the formula of increases in General Order No. 13.
7. That the local employment offices, ("collocamenti"), shall be used by all services wherever possible so as to eliminate duplicating Army recruiting offices; and that the system be improved and standardized.
8. That the Labor Sub-Commission shall assert its authority over those portions of the Social Insurance program dependent on payments by employees and employers.
9. That a monthly bulletin of general interest to and for use by those in the labor field shall be issued by the Labor Sub-Commission.
10. That a series of pamphlets on the various basic subjects now being handled or discussed, be issued by the Labor Sub-Commission.

The meeting adjourned at 1530 hours.

portions of the Social Insurance program dependent on payments by employees and employers.

9. That a monthly bulletin of general interest to and for use by those in the labor field shall be issued by the Labor Sub-Commission.
10. That a series of pamphlets on the various basic subjects now being handled or discussed, be issued by the Labor Sub-Commission.

The meeting adjourned at 1630 hours.

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HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APO 394

File  
2 January 1943

SUBJECT: Signal

TO : A.G., Hq. A.M.G.

1. Request following signal be sent immediately to Major General  
Joyce, A.G.C. (Brindisi):

"Immediate presence of Capt. Albright urgently  
requested Naples to discuss effect of Wage Order  
on Apulia railroad workers. Conference pre-  
liminary to general conference with Central  
Economic Committee on 6 January. Request be  
bring all pertinent material."

DAM/tbw

*Junius R. Smith*  
JUNIUS R. SMITH,  
Lt. Col., Q.M.G.,  
D/Director, Labor Sub-Commission.

14

48-8

File

716

FARGO  
RESTRICTED  
ROUTINE

2 JAN 44

10050 SMITH ✓

FATIMA (ACTION)

Immediate presence of Capt Albright urgently requested  
Naples to discuss effect of Sage Order on Apulia railroad workers.  
Conference preliminary to general conference with Central Economic  
Committee on 6 January. Request he bring all pertinent material

1857

J.F. NICKEL,  
Lt. Col., AGO,  
Adjutant General.

(13)

FARGO 12

FARGO (Hagen a mg. Naples)  
 RESTRICTED  
 ROUTINE

1 JAN 44

10050 SMITH ✓

To + To 5b  
 IBS - FILPOT FATIMA  
 (1st am 2 AM  
 12 AM  
 12 AM)

YOU ARE DIRECTED TO ATTEND LABOR CONFERENCE ORDERED  
 FOR TWO DAYS BEGINNING JANUARY ONE ZERO AT ZERO NINE ZERO ZERO PROVINCIA  
 BUILDING CMA ROOM FOUR THREE CMA NAPLES PD PERCE PAREN FARGO PAREN TO  
 IBS FOR SEARS FOR ROGERS FOR BAIN FOR MOFFITT TO IBS FOR SEARS FOR AMS  
 REGION ONE FOR ZEMPLE TO FILPOT FOR FRAZER TO FATIMA FOR ALBRIGHT PD  
 CITE FARGO ONE TWO PD COME PREPARED TO DISCUSS LABOR MATTERS WHICH  
 REQUIRE UNIFORM ACTION THROUGHOUT ALL REGIONS PD ~~AGENDA FOLLOWS~~ *Forwarding Agenda RB*

J.F. NICKEL,  
 Lt. Col., AGD,  
 Adjutant General.

FARGO 12

*J. F. Nickel*

FARGO

1 JAN 44

RESTRICTED

10050 SMITH ✓

ROUTINE

IBS FOR BEARS FOR ROGERS FOR BAIN FOR MOFFITT TO IBS FOR BEARS FOR  
AGS REGION ONE FOR EMPLE TO FILBOT FOR FRAZER TO PATIMA FOR ALBRIGHT

\_\_\_\_\_ You are directed to attend Labor Conference ordered  
for two days beginning January 10th at 0900 Provincia Building, Room 43,  
NAPLES. Come prepared to discuss labor matters which require uniform  
action throughout all Regions. *Forwarding Agenda AS*  
~~Agenda follows~~

48  
J. F. NICKEL,  
Lt. Col., AGS,  
Adjutant General.

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
A.O. 394

31 December 1943

MEMORANDUM:

TO : D.C.O.A.G.

SUBJECT: Labor Conference, Naples, January 10 - 11.

1. It is requested that the following signal be sent to the officers listed herewith.

|                      |   |                   |
|----------------------|---|-------------------|
| Col. J. T. R. Bain   | - | Palermo           |
| Capt. Arnold Sample  | - | Region I, Palermo |
| Lt. John Moffitt     | - | Palermo           |
| Capt. Robert Fraser  | - | Region II         |
| Capt. R. M. Albright | - | Brindisi          |

"You are directed to attend Labor Conference ordered for two days beginning January 10th at 9 a.m. Provincia Building, Room 45, Naples. Come prepared to discuss labor matters which require uniform action throughout all Regions. Agenda follows."

JRG/cdw

JUNIUS R. SMITH,  
Lt. Col., A.G.C.,  
D/Director, Labor Sub-Commission.

10

48

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APO 594

31 December 1943

## MEMORANDUM:

TO : 15th Army Group, G.S.C. (Attn: Lt. Col. Merrill)

SUBJECT: Labor Conference, Naples, January 10 - 11

1. Confirming conversation, it is requested that the following signal be sent to Lt. Col. Lane, Labor Officer for Region III, and Major Tanner, Labor Officer for Region IV:

"You are directed to attend Labor Conference ordered for two days beginning January 10th at 9 a.m. Provincia Building, Room 43, Naples. Come prepared to discuss labor matters which require uniform action throughout all Regions. Agenda follows."

JRS/tbw

*Junius R. Smith*  
JUNIUS R. SMITH,  
Lt. Col., G.S.C.,  
D/Director, Labor Sub-Commission.

48-2

(9)

437

13 Dec. 43 - 11.30 hrs

NOTES OF CONFERENCE WITH  
COMMITTEE OF LIBERATION ON QUESTION OF  
LABOR OFFICE PERSONNEL

---

We going to select civilian for head of Labor Office going to go every source for recommendations. Not going to permit a political issue. Get best man, best record, qualifications honest. Don't want anyone Fascist or involved in politics. Want to inquire of all groups & this is one. Appreciate it if Committee would submit some names or better, a single recommended name after meeting & consideration. If no agreement, submit several. When you submit - give as much background as possible. But don't think that your man necessarily will be selected, may be form another source but all agree on to characteristics necessary so there will be no difficulty. When can you submit? Friday, they say (17 Dec.) even though want a little more time. All agree that's that. But be discreet in your work - don't tell the world we are talking to others. Remember that if labor's recommendation i.e. your recommendation is supported by all of you, it will have more weight.

48-2

(8)

437

COPY

COPY

IMPORTANTRESTRICTEDMESSAGE INSIGS NO. 4122

TO : FLAMBO FOR REGION 3 LABOR DIVISION FOR LT COL LANE AND CAPT MORBERNROM  
FATIMA.  
FROM: FREEDOM SIGNED JOYCE

1339

08

Following cable received at Hq Region 3. 8 December 1943

Edited Literal

CORBINO, ITALIAN SECRETARY FOR INDUSTRY, COMMERCE, LABOR WILL  
ARRIVE NAPLES 11 DEC. REQUESTS ELIMINATION FROM GENERAL ORDER 3 OF ARTICLE  
1 (J) SINCE AGENCY NOW RENAMED CONSIGLIO PROVINCIALE DELL'ECONOMIA AND  
SERVING CERTAIN INDUSTRIAL COMMERCIAL FUNCTIONS NOT COVERED BY PROPOSED  
LABOR ORGANIZATION.

SMC

DIST

ACTION  
INFREGION 3  
MOS ADV

IMPORTANT RESTRICTED

SMC

TOR

090945

HH.

DISTRIBUTION:

RCAC

DRCAO

Labor Sec - Action

AG File

(7)

48-1

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION

APO 324

4 December 1943

Staff Conference  
Labor Sub-Commission  
2 December 1943

Minutes

Officers Present:

|                         |                                         |
|-------------------------|-----------------------------------------|
| Colonel J. T. R. Bain   | - Director, Labor Sub-Commission        |
| Lt. Col. J. B. Smith    | - Deputy Director, Labor Sub-Commission |
| Captain Zemple          | - Director Labor Division, Region I     |
| Captain J. A. Robertson | - Labor Sub-Commission                  |
| Lt. J. H. Moffitt       | - Labor Sub-Commission                  |

1. Colonel Bain stated that the minutes of the Labor Conference which was held in the conference room 6 Via Bari, 22 November 1943, were inadequate in that they failed to reflect final and positive action taken on some of the items on the agenda. For example: the minutes fail to show what action was taken with respect to interim wage rates which had been established subsequent to the last meeting, or to show what action, if any, with respect to the new job classifications and wage rates which were proposed during the conference of 22 November. It was disclosed that the failure complained of was due to the fact the agenda for the conference had not been distributed in advance of the conference, and therefore the representatives of the various arms or services had insufficient time for study and consideration.

ORDERED: Hereafter, suggestions will be invited from all interested arms and services and the agenda prepared and distributed so as to afford ample time for study prior to the conference.

2. Captain Zemple stated in substance that some employers were ready and willing to make the wage increase authorized by General Order No. 14 effective as of 1 November, but were apprehensive lest they be in violation of the order in so doing.

ORDERED: That employers making increase effective as of 1 November be not considered as in violation of the spirit and intent of the order. That: Employers who refused to make the increase effective 1 November be likewise considered as not in violation of the order.

a. Question by Captain Zemple as to whether or not under Article II of General Order No. 14 the "indennità di presenza" may be included in the wage increase computations in cities where it has heretofore been paid other than the cities of Palermo, Catania and Messina.

Colonel J. E. R. Bain  
 Lt. Col. J. E. Smith  
 Captain Temple  
 Captain J. A. Robertson  
 Lt. J. E. Moffitt

1. Colonel Bain stated that the minutes of the Labor Conference which was held in the conference room 8 Via Bari, 22 November 1943, were inadequate in that they failed to reflect final and positive action taken on some of the items on the agenda. For example: the minutes fail to show what action was taken with respect to interim wage rates which had been established subsequent to the last meeting, or to show what action, if any, with respect to the new job classifications and wage rates which were proposed during the conference of 22 November. It was disclosed that the failure complained of was due to the fact the agenda for the conference had not been distributed in advance of the conference, and therefore the representatives of the various arms or services had insufficient time for study and consideration.

COMMENT: Hereafter, suggestions will be invited from all interested arms and services and the agenda prepared and distributed so as to afford ample time for study prior to the conference.

2. Captain Temple stated in substance that some employers were ready and willing to make the wage increase authorized by General Order No. 14 effective as of 1 November, but were apprehensive lest they be in violation of the order in so doing.

ORDERED: That employers making increases effective as of 1 November be not considered as in violation of the spirit and intent of the order. THAT: Employers who refused to make the increase effective 1 November be likewise considered as not in violation of the order.

a. Question by Captain Temple as to whether or not under Article II of General Order No. 14 the "indennità di presenza" may be included in the wage increase computations in cities where it has heretofore been paid other than the cities of Palermo, Catania and Messina.

ORDERED: That it is within the spirit and intent of the order to so include the "indennità di presenza" in cities where it has heretofore been paid other than the cities of Palermo, Catania, and Messina.

b. Captain Temple also raised question as to "permottazione" (away from home expenses) for workers employed away from their home city, and stated that some employers were willing to compensate for such expenses, and had sought information as to whether or not they may do so in view of General Order No. 14.

Colonel Bain declined to rule on the question until he is furnished full and complete information concerning the employers' plans and procedures for making such payments. Captain Temple will obtain the desired information.

3. Uniform procedures for employment offices were discussed in detail. It will be remembered that this Sub-Commission has done a considerable amount of research on this important matter, and that a perfected plan which will best serve the wants and needs of the people is nearly ready for presentation to appropriate authority.

ORDERED: That the plan be completed as soon as possible.

4. Ways and means of collecting data as to the actual cost of living, with consideration being given to those commodities that are actually available, was discussed at length. It was disclosed that Dr. La Loggia, Director of the Regional Labor Office for Sicily, is collecting such data by way of a questionnaire.

ORDERED: That Captain Zengle obtain a copy of the questionnaire so that it may be examined by this Sub-Commission and a determination made as to whether or not the commodities selected for the cost of living study truly reflect actual cost of a balanced diet under existing conditions.

5. Captain Zengle suggested that the files of this office probably contained letters or other documents that were of peculiar interest to Region I, and that therefore such letters or other documents, if any, should be withdrawn from the files of the Labor Sub-Commission and made a part of the files of Region I.

Colonel Smith stated that in view of the fact Captain Moran had served for a time in a dual capacity as Regional Labor Officer and as an Officer of the Sub-Commission, that he, Colonel Smith and Captain Zengle would examine the files to determine what, if any, letters or other documents should be removed.

*J.R.S.*

021822ED: That Captain Zemple obtain a copy of the questionnaire so that it may be examined by this Sub-Commission and a determination made as to whether or not the commodities selected for the cost of living study truly reflect actual cost of a balanced diet under existing conditions.

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*J.R.L.*

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6-48

HEADQUARTERS ARMY CONTROL COMMISSION  
and  
HEADQUARTERS ALLIED MILITARY GOVERNMENT  
LABOR DIVISION  
APO 512

9004/143

15 November 1943

SUBJECT: Wage Conference

TO : D.M.L., A.F.S.M., Adv. Admin. Serv., U.S.A.F.  
Attention: Lt. Col. C. L. Lyde.

1. Reference your communication 74/11 dated 5 Nov. 43.
2. Uniform wage conference for Italy is scheduled to be held this Headquarters 1000 hours, 22 Nov. 43.
3. Suggest Lt. Col. Lyde attend as that preliminary discussion may be had of question raised in basic communication, and necessary plans prepared.

WAX/tbw

J. T. R. WAIN,  
Colonel,  
Director, Labor Division.

Captain, Morse

we have made a  
greatly advanced for  
the 2nd unit.

Perhaps by that time  
the position will be  
cleared up.

B. J. 10/10/53

1807

To Col. Bann  
This was sent to  
me. Col. Bann has  
let him of AC changes  
yet. Bann.

FRIDAY

12

NOVEMBER

1943

Subject :- Labour Conference.

D. D. L.,  
APHQ., Adv. Admin. Sec.,  
C. M. F.

Tel: Ext. 131/132.  
Ref: 74/PL.  
Date: 5 Nov 43.

To :- D.Q.M.G.,  
APHQ., Adv. Admin. Sec.,  
C. M. F.

It is requested that a conference be called at an early date to agree upon uniform conditions and rates of pay for the employment of civil labour by the respective Services of the Allies, and the setting up of a permanent labour committee to deal with all questions concerning the employment of civil labour.

It is suggested that representatives of the following be asked to attend :-

|                               |   |               |
|-------------------------------|---|---------------|
| 5th. U.S. Army.               | ) |               |
| U.S. Navy.                    | ) | American.     |
| U.S. Air Force.               | ) |               |
| U.S. Finance.                 | ) |               |
|                               |   |               |
| A.D.L. (Civil) APHQ., A.A.B.  | ) |               |
| C. i/o E, Command Pay Office. | ) | British.      |
| F.A.                          | ) |               |
| Royal Navy.                   | ) |               |
| R.A.F.                        | ) |               |
|                               |   |               |
| Capt. D. Morse.               | ) | Chairman.     |
| H.Q., A.M.G.                  | ) |               |
|                               |   |               |
| Major Miller                  |   |               |
| DAEL (Civil) APHQ., A.A.B.    |   | as Secretary. |

MSM/NIB.

Lt. Colonel,  
for Colonel,

It is requested that a conference be called at an early date to agree upon uniform conditions and rates of pay for the employment of civil labour by the respective Services of the Allies, and the setting up of a permanent labour committee to deal with all questions concerning the employment of civil labour.

It is suggested that representatives of the following be asked to attend :-

|                                        |   |           |
|----------------------------------------|---|-----------|
| 5th. U.S. Army.                        | ) |           |
| U.S. Navy.                             | ) | American. |
| U.S. Air Force.                        | ) |           |
| U.S. Finance.                          | ) |           |
|                                        |   |           |
| A.D.L. (Civil) AFHQ., A.A.B.           | ) |           |
| O. i/c E, Command Pay Office.          | ) | British.  |
| F.A.                                   | ) |           |
| Royal Navy.                            | ) |           |
| R.A.F.                                 | ) |           |
|                                        |   |           |
| Capt. D. Morse.                        | ) | Chairman. |
| H.Q., A.M.C.                           | ) |           |
|                                        |   |           |
| Major Miller                           | ) |           |
| DAHL (Civil) AFHQ., AAE. as Secretary. | ) |           |

HEM/HIB.

*W. E. L. P. do*  
Lt. Colonel,  
for Colonel,  
D.D.L.

CONFIDENTIAL

492

RECEIVED AT  
15L D BASE SECTION

RECEIVED IN CODE

MSG NR 220  
MSG GEN NR  
TO AMOTCLASSIFICATION OF  
TIME OF ORIGIN  
TIME OF RECEIPT 062325A  
TIME DECODED 082340A JM

WAGES CONFERENCE SUGGESTED YOUR MESSAGE OF FOUR NOVEMBER BEING INCORP-  
ORATED IN GENERAL DISCUSSIONS SCHEDULED FOR FIFTEEN HUNDRED HOURS <sup>TENTH NOV.</sup> THIS  
HEADQUARTERS AT WHICH GENERAL POLICIES AND FURTHER STEPS WILL BE DEC-  
IDED UPON PD PAREN FOR FARGO PAREN PD REQUEST YOU SEND REPRESENTATIVE  
WITH DATA REFERRED TO IN YOUR MESSAGE INCLUDING HORSE TO GIVE BENEFIT  
OF SICILIAN EXPERIENCE PD DESIRABLE YOUR PARTY ARRIVE IN TIME PRELIM-  
INARY CONFERENCE WITH AMG RPT AMG FIFTEENTH A G RPT ABLE GEORGE  
REPRESENTATIVE PD PAREN TO SEARS FOR FARGO RPTD ONE FIVE ARMY GROUP  
FOR AMG RPT AMG PASS TO FREEDOM FROM PLANBD CITE MIKE GEORGE SUGAR  
ABLE SEVEN PAREN

CONFIDENTIAL

RECEIVED IN CODE

HEADQUARTERS  
 ALLIED MILITARY GOVERNMENT  
 LABOR SUB-COMMISSION  
 APO 512

23 November 1943

SUBJECT: Report of Complaint re Labor Conference

TO : Labor Sub-Commission, A.M.G.

1. At 1000 hours, Monday, 22 November 1943, Labor Conference began pursuant to call, with the writer presiding.

2. Conference adjournment at approximately 1200 hours, whereupon Major Martino summoned the writer to the office of Brigadier Hamlyn, who inquired in substance, by what authority I was conducting a labor conference. A copy of the notice of meeting signed by Colonel Bain was exhibited to Brigadier Hamlyn and explanation made that inasmuch as my superiors were away from Headquarters on a military mission, that in conducting the conference I was merely obeying orders. Brigadier Hamlyn then criticized the practice of contacting other Sub-Commissions on this or related matters without first consulting him. He was assured that the complaint would be called to the attention of my superiors. I was instructed to say that the Brigadier desired to see Colonel Bain at once.

JAR/tbw

*Jeff A. Robertson*  
 JEFF A. ROBERTSON,  
 Capt., S.R.,  
 Labor Sub-Commission.

Nov. 23/43

At Economic Directorate meeting, <sup>(to say)</sup> Hamlyn asked me re: above. I stated he had received a notice which he denied (altho such notice was found by him in his own desk) - and that, moreover, this was a regular monthly meeting committed to before our arrival. J.R. Smith

13704

100-10120-1 (Page 1 of 100)

### MESSAGE FORM

853

ALL AND INSTRUCTIONS IN OUT

100-10120-1 (Page 1 of 100)

GR. 16

ABOVE THIS LINE IS FOR SIGNALS USE ONLY

TO H.Q., A.M.G., PALERMO

FROM FLAMBO

For Capt MOSS

Arrangements made for Conference

from LYDE

your 21st.

accommodation with

HEADQUARTERS

Lt. Col. RADI CIVIL

IMPORTANT.

T.H.I.

T.O.R.

1700

100-10120-1 (Page 1 of 100)

13 November 1943

Subject: Labor Conference, Naples

To: Labor Sub-commission--Col. J.T.R. Main

From: Capt. Albright and Lt. Criley

Rma. RLC

1. AFHQ Advanced Adminis native "chelon" has called a Conference on Wages paid to civilian labor by branches of the Allied Armed Forces in Italy, to be held in Naples, ~~November 21-22, 1943~~, on Nov. 21 - 22, 1943, as per decision of meeting of Local Associates (Italian) Board held on Nov. 10. Capt. Albright and Lt. Criley, with Capt. Batt of AEG 15th Army Group, participated in preparation of agenda and plans for the meeting, including preparation of lists of persons to whom invitations are being sent.
2. Information has just been received of the similar meeting to be held in Palermo 22 Nov 43. The conflict appears to affect only Region II and 15 Army Group and possibly Palermo Labor Sub Commission representation. The 15 Army Group requests that both Captain Morse and Lt. Criley attend the Naples meeting, in addition to Captain Albright. If Captain Morse should be unable to miss the Palermo meeting, it is considered doubly important that Lt. Criley attend the Naples meeting.
3. Unless advised to the contrary, Lt. Criley and Captain Albright will continue to gather pertinent information on wages, employment procurement procedure, and other relevant facts, including wages for municipal and private employment and figures on present living costs, and will proceed to Naples on November 20, 1943, to participate in that conference. If Captain Morse should attend Naples meeting, he should if possible arrive in time for preparatory conference of AEG representatives, Province Bldg., Region IV Bldg., Naples, afternoon of Nov. 20th.
4. Captain Albright and Lt. Criley will proceed from Bari to Matera 14 Nov 43 to visit Captain Fraser and discuss Region II and the Naples meeting. It is assumed that Captain Fraser will attend the Naples rather than the Palermo conference.

Return Palermo, 14th  
" Criley, Airbase.

6787

copy  
269

Subject :- Wage Conference.

Ref : BEA/33/11.

To :- Col. J.T.R. Bain,  
Labor Sub-Commission,  
APO 512.

ASG, H.Q. REGION 2.

17 Nov 43.

1. Reference memo 8 Nov 43, on the above subject.
2. A labor and wage conference has been scheduled for Naples on the same day as the one in Palermo. Since the Labor Officer for this Region cannot attend both conferences, it has been decided that he should attend the Naples conference, since this one will deal with Italy and the Palermo conference which apparently will deal solely with Sicily.

*G.H. McCaffrey*  
G.H. McCaffrey

Lt. Col. INF,

R.C.A.O., ASG, H.Q., REGION 2.

MAS.

48.17

CONFIDENTIAL

WYQC

V

WYQF

NR

52

WYQF 221213A

WY38

File

GR

37

467

1205

1176

TWO TWO

LABOR REPRESENTATIVE OF ONE TWO AFSC CMA LT BASTEK FORCED DOWN  
CATANIA BY BAD WEATHER TO AMG RPT AMG LABOR SUB COMMISSION FROM  
LT BASTEK EXPECT TO ARRIVE NOV TWO TWO AFTER NOON

REC 1410

CONFIDENTIAL

48-9

Form 0136 (Rev. 11-61)  
Call Spt. No.

MESSAGE FORM

Trans. No. 17123  
Haban

ABOVE THIS LINE FOR SIGNALS USE ONLY  
Date-Time of Origin  
Originator

27/12 00

FROM (S)

DISTONE

For Action

AMCOT HQ

TO

(W) For Information (INFO)

LABOUR

Originator's No.  
418 Q

Ref 9002/LAB dated 8 Nov  
will attend conference at 1000 hrs 22 Nov  
Col Gordon Smith and Major Mayne

This message may be sent  
as written by any means  
(except by hand)

It shall be interpreted  
or to fall into  
any hands this message  
must be sent in  
SECRET

Originator's  
Instructions  
Degree of Priority

Time System Op.  
TTL or  
FOR  
Time  
Class

Signed

*G. Hampton*

Signed

48  
mo Received 1700/28 Nov 42

Labor Sub-Commission

UNCLASSIFIED  
 ARMS SERVICE COMMISSION  
 ECONOMIC RESEARCH  
 APO 512

833/524

30 November 1943

11/30

Subject: Minutes of Labor Conference on Wages in Sicily

To: ARS, AS, APO 512

1. Enclosed are four copies of the minutes of a labor conference for a review of the existing uniform wage scale now being used by the armed forces in Sicily. It was held at this headquarters on 22 November 1943.

2. These copies are being forwarded in compliance with request contained in cable from your headquarters dated 20 November, number 143310.

For the Economic Director:

L. S. ARMS  
 Colonel, U. S.  
 Chief Staff Officer

Encls.  
 4 Copies of Minutes of Labor Conference

Copy to:  
 Labor Sub-Commission  
 Brig. Station

4348

HEADQUARTERS

21 NOV 1943

AMG.

833

201230A NR 3310

RESTRICTED PRIORITY

IBS 3898

FROM: EISENHOWER

201625A

TO : FARGO

Your conference of 22 November: subject wages in Sicily.  
Notification of this conference has been made to G (Maint), G  
and Director of Labour this headquarters who have stated that they do  
not wish to send representatives, but request you forward four copies  
minutes of conference to this headquarters.

(TO FARGO SIGNED EISENHOWER CITE MEMO)

DISTRIBUTION:

CO

ACC(ACTION)

- Dir (Action) Eise D.

48-7

|                                                                                                                                                                                              |                            |                           |                                                    |                       |
|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|----------------------------|---------------------------|----------------------------------------------------|-----------------------|
| FORM C. 2136 (Rev. 11)                                                                                                                                                                       |                            | MESSAGE FORM              |                                                    | Register No. 18175    |
| Call                                                                                                                                                                                         | Ser. No.                   | Priority                  | Ex. No.                                            | 859                   |
| <p>LABOUR</p> <p>Palmer - at</p> <p>ABOVE THIS LINE FOR SIGNERS USE ONLY</p>                                                                                                                 |                            |                           |                                                    |                       |
| FROM                                                                                                                                                                                         | Originator                 | Date-Time of Origin       | Office Data Stamp                                  |                       |
| (A)                                                                                                                                                                                          | DISTONE                    | 18/1300                   | <p>HEADQUARTERS</p> <p>21 NOV 1943</p> <p>AMG.</p> |                       |
| For Action                                                                                                                                                                                   |                            | <p>C. T. 18175</p>        |                                                    |                       |
| TO                                                                                                                                                                                           | (W) For Information (INFO) |                           | <p>Headquarters</p> <p>Instructions</p>            |                       |
| LABOUR                                                                                                                                                                                       |                            | XXXXX                     | A.P.A.                                             |                       |
| <p>Originator's No.</p> <p>Q426 Further to my 418Q dated 17 Nov (.) In addition to Col. BORDEN-SMITH and Major MAYNE (.) Lt. Col. HENNES will also attend conference at 1000 hrs 22 Nov.</p> |                            |                           |                                                    |                       |
| This message may be sent if liable to be intercepted or to fall into enemy hands this message must be sent in cipher                                                                         |                            | Originator's Instructions |                                                    | Time System Op. PH or |
| <p>(Except)</p> <p>for 21/11/43</p>                                                                                                                                                          |                            | Degree of Priority        |                                                    | Time cleared          |
| Signed                                                                                                                                                                                       |                            | Signed                    |                                                    | 18175                 |

s. l. m.

10/ J. T. R. Bain Col  
Labour Sub Commission

From J. W. Lynch Lt  
Shipping

Subject: Wage Conference,

I have requested Lt-Tutor USNR to attend & represent "Shipping Sub. Commission" at the Wages Conference to be held, HQ 1000 hrs 22/Nov/43

J. W. Lynch Lt. R.E.

for  
Major Hyman Graham  
Director, Shipping

19/Nov/43

1747

467

HEADQUARTERS  
ISLAND BASE SECTION  
APO # 550

AG 337. (IBSBP)

13 November 1943

SUBJECT: Wage Conference

TO : Headquarters, Allied Military Government  
Labor Sub-Commission  
APO # 512



1. Receipt of your letter, subject: Wage Conference, file 9004/LAB, 8 November 1943, is acknowledged.

2. The representative designated to represent Island Base Section is:

Lieutenant Colonel Robert W. Reuter

for the Commanding Officer:

*F. T. Bonsteel*  
F. T. BONSTEEL  
Colonel, AGC  
Adjutant General

4821

URGENT

RECEIPT FORM

In lieu of A.F. 116

*Handwritten:*  
211  
10/13  
467

Sign, detach and return immediately.

To be completed and returned  
immediately in a single  
unregistered envelope to

AMDOT Liaison  
15 Army Group, C.H.F.  
-----  
AMDOT H.Q. - SICILY.

LABOR SUB COMMISSION

I hereby acknowledge receipt of the undermentioned:-

Ref No.      No. of Copies      Copy Numbers      Distribution.

900.4/LAB.      Wage conference dated 8/4/43.      LEGAL

Date 11-11-43

Signed Richard H. Wetmore

Address LEGAL SUB-COMMISSION

1793

*D* *D* *20* *467*  
HEADQUARTERS ALLIED CONTROL COMMISSION  
and  
HEADQUARTERS ALLIED MILITARY GOVERNMENT  
PROPERTY CONTROL SUB-COMMISSION  
APO 512

13 November 1943

6013/CP

Subject: Page Conference.

To : Labour Sub-Commission.

1. Receipt is acknowledged of your communication dated 8 Nov 43,  
reference 9004/LAB. I shall attend the conference personally.

*C. A. S. Harris*

C. A. S. HARRIS,  
Lieut-Colonel,  
Director of Property Control.

4829

Ref  
MB/AA  
Interoffice

217 Via Maqueda  
AMG Hq  
12 Nov. 1943.

Memorandum to: Col. J. T. R. Bain, Director, Labor Sub-commission  
Subject: Wage Conference.

1. Receipt of your communication, 9004/Lab., dated 8 Nov. 1943, subject Wage Conference, is hereby acknowledged.

2. A representative of the Sub-Commission on Monuments, Fine Arts, and Archives will attend a conference to be held at AMG Hq. at 1000 hours 22 Nov. 1943 for the purpose of discussing a Uniform Wage Scale of Sicily.

3. The interest of this Sub-Commission is largely in the salaried state employee. These have suffered heavily by the alteration in wages and in the cost of living. It is hoped that in discussion will consider the claims of salaried employees as well as wage earners.

Mason Hammond  
Capt. AC

for Major P. K. Baillie Reynolds  
Director

4821

## MESSAGE FORM

INSTRUCTIONS

IN

OUT

GR:

Serial No. 467  
OFFICE DATE STAMP

(ABOVE THIS LINE IS FOR SIGNALS USE ONLY.)

TO

LABOR SUB-COMMISSION.

FROM

FINANCE SUB-COMMISSION

Originator's Number

-

Date

13.

In Reply to Number

9004/LAB.

8

NOV

ACK.

AS WRITTEN BY  
L. A. Argbault  
LSMIT PLEASED TO BE DEVELOPED BY THE  
INTELLIGENCE DIVISION THIS MESSAGE WENT ON  
AS IN CIPHER.EXPLANATORY INFORMATION  
INDICATED IN PRIORITY

TIME OF JUDGE

(BELOW THIS LINE IS FOR SIGNALS USE ONLY.)

T.H.I.

T.O.R.

HEADQUARTERS ALLIED CONTROL COMMISSION  
and  
HEADQUARTERS ALLIED MILITARY GOVERNMENT  
Public Works & Utilities Sub-Commission

LAI/cw

12/1/43  
467

13 November 1943

Subject: Wage Conference.

To: Director, Labor Sub-Commission.

I acknowledge receipt of your letter of the 8th inst. in reference to Wage Conference to be held at 1000 hours on the 22nd inst. and would inform you that Lt. Col., W. M. Dwyer will attend on behalf of this Sub-Commission.

*L. A. Smith*  
L. A. SMITH.  
Lt. Col., C. E.  
Acting Director.

4319

## ALLIED MILITARY GOVERNMENT

SUBJECT *Wage Conference*TO *Colonel Bain**Labor Sub-Commission*FILE NO. *8863/ED*

AMGOT HQ. SICILY

*11 Nov. 1943*

*We hereby acknowledge the receipt  
of your communication 9004/LAB, 8 Nov. 1943*

*W. H. Lawrence**Major AC**4819 for Educational Admin*

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT

11 November, 1943

AMG/14002/2/PS

SUBJECT : Wage Conference.

TO : Labour Sub-Commission.

1. Receipt is acknowledged of your letter ref. 9004/LAB of 8 November, 1943.

*Howell*  
Captain,  
for Chief, Public Safety  
Sub-Commission.

4817

HEADQUARTERS ARMED CONTROL COMMISSION  
and  
HEADQUARTERS ARMED MILITARY GOVERNMENT  
Internees and Displaced Persons  
Subcommission.

AMG/COI/DP

12 November 1943.

Subject: Wage Conference.

To : Labour Subcommission.

Receipt of your No. 0004/LAB dated 8 November  
1943 is acknowledged.

*V. E. Ramey*

V. E. RAMEY,  
Lt Colonel,  
Deputy Director.

4816

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APO 512

9 November 1943

5004/LAB

SUBJECT: Wage Conference.

TO: All branches, Allied Armed Forces.

1. A conference will be held at this Headquarters at 1000 hours 22 November 1943, for the purpose of discussing the present Uniform Wage Scale for Sicily. All rates of pay and classification will be analyzed so that revision of rates may be made, job descriptions clarified and new classifications added.

2. It is requested that a representative of your organization be present, and that receipt of this communication be acknowledged.

DAM/tbw

J. T. R. BAIN,  
Colonel,  
Labor Sub-Commission.

DISTRIBUTION:

I.M.S.  
No. 1 District  
M.C.B.  
R.A.F.  
12th A.F.

A.F.R.S., M.G.S.  
All Sub-Commissions  
R.C.A.O., Region I  
R.C.A.O., Region II  
15 A.G.  
Naval Officer i/o Syracuse

1st Jnd. 12/November/43  
AGRICULTURAL Sub-Commission TO: Labor Sub-Commission.  
1. Receipt of Basic Communication acknowledged.

W.H. Hartman  
acting Director

-AMDT

Serial: 415

U. S. NAVAL OPERATING BASE  
PALERMO, SICILY  
Navy 157, c/o Fleet P. O.  
New York, N.Y.

MRP:md

467

11 November 1943.

From: The Commandant.  
To : Officer in Charge, Allied Military Government, Labor  
Sub-Division.

Subject: Wage Conference.

Reference: (a) AMGT (Labor Sub-Division) ltr. 8 Nov. 1943, 9004/LAB.

1. Receipt is hereby acknowledged of reference (a).
2. Lieutenant H. A. Dudley, Jr., U.S. Naval Reserve, has been appointed to represent the Naval Operating Base at subject conference.

*M. K. Nevill*

M. K. NEVILL  
By direction.

cc: Lt. Dudley.

481

1633

13/11/43

467

To: Labor Sub-Commission  
From: Acting Chief of Communications Section  
Subject: Conference of 22 November 1943  
Date: 11 November 1943

Receipt of 9004/LAB of 8 November 1943 is acknowledged  
herewith.

Representatives from this Section and the following Sub-  
Commissions will be present:

Shipping  
Internal Transportation  
Telecommunications  
Postal Services

*M. Hay*  
M. HAY, Capt, RA,  
for ACTING CHIEF OF SECTION

1510

HEADQUARTERS ALLIED COUNCIL COMMISSION  
and  
HEADQUARTERS ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
A-512

16 November 1943

Memorandum: Uniform Allied Armed Forces Wage Conference, 22 Nov. 43.  
Conference Room, Via Bari, B, at 1000 hours.

1. Labor Sub-Commission will preside.
2. Purpose of meeting:
  - a. Review all present job classifications and rates to see if need clarification, revision, adjustment.
  - b. Consider need for additional job classifications and new rates.
  - c. Procure information regarding compliance with scale.
  - d. Emphasize that each unit should apply to Labor Sub-Commission when new classification or rate needed so that it may be studied and applied uniformly for all branches.
  - e. Agree on monthly meeting.
  - f. Suggestions made at meeting to be studied by Sub-Commission, and put into uniform effect by Sub-Commission as supplement to present Uniform Scale. When issued, all to comply.
  - g. Emphasize need for clearance and uniformity and periodic conferences since must not duplicate scale in other regions.

DAM/tbr

DAVID A. MOORE,  
Capt., A.C.,  
Labor Sub-Commission.

HEADQUARTERS ALLIED VETERANS COMMISSION  
and  
HEADQUARTERS ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
A-5 512

9004/LAB

12 November 1943

SUBJECT: Uniform Wage Scale Conference

TO : Adjutant

1. A Uniform Wage Scale Conference has been scheduled for 1000 hours 23 Nov. 43, to be attended by approximately 30 representatives of Allied Armed Forces.

2. Request Conference Room be reserved for this purpose. Conference will last one day.

*J. T. R. Bain*

DAB/tbr

J. T. R. BAIN,  
Colonel,  
Director, Labor Sub-Commission

4811

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
LABOR SUB-COMMISSION  
APO 512

9004/LAB

8 November 1943

SUBJECT: Wage Conference.

TO : All branches, Allied Armed Forces.

1. A conference will be held at this Headquarters at 1000 hours 22 November 1943, for the purpose of discussing the present Uniform Wage Scale for Sicily. All rates of pay and classification will be analyzed so that revision of rates may be made, job descriptions clarified and new classifications added.

2. It is requested that a representative of your organization be present, and that receipt of this communication be acknowledged.

DAS/bbw

J. T. R. Bain  
J. T. R. BAIN,  
Colonel,  
Labor Sub-Commission.

DISTRIBUTION:

I M.S.  
No. 1 District  
M.G.S.  
R.A.P.  
12th A.P.

A.F.S.Q., M.G.S.  
All Sub-Commissions  
R.C.A.O., Region I  
R.C.A.O., Region II  
15 A.G.  
Naval Officer i/c Syracuse

4810

FROM .... THE NAVAL OFFICER IN CHARGE, SYRACUSE.

DATE .... 22nd November, 1943.

No. 107/57

437

TO .... COLONEL J. T. R. BAIN, LABOUR SUB-COMMISSION,  
HEADQUARTERS, ALLIED MILITARY GOVERNMENT LABOUR  
SUB-COMMISSION, A.P.O. 512.

SUBJECT:-

WAGE CONFERENCE.

It is regretted that my representative did not attend the meeting held at your Headquarters at 1000 to-day, 22nd November, 1943. From the Memorandum convening the meeting it was thought that this meeting was in Syracuse as there was nothing to indicate to the contrary.

2. For your information, the Naval Officer in Charge, Augusta is the Senior Naval Officer of the Royal Navy in Sicily and should be included in the future distribution in matters which concern the Navy.

3. It would be appreciated if the findings of the meeting could in due course be forwarded to my office.

*R. V. Mason*

Lieutenant Commander, R.N.R.

*Copy sent to Mr. Bain  
20 Dec 43  
The document is filed*

(4)

4809

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT  
(Labor Sub-Commission)  
APO 512

20 December 1943.

SUBJECT: Wage Conference. Your reference: 22 Nov 43 No. 1472/327

TO : Lt Col. D. V. HASON, RNR, The Naval Officer in Charge, Syracuse

1. Attached is one copy of the "Minutes - Labor Conference 22 November 1943" as requested.

2. A copy of the "Minutes" is being forwarded to the Naval Officer in Charge, Augusta, as you suggested.

*J. T. R. Rain*  
J. T. R. RAIN,  
Colonel,  
Director Labor Sub-Com.

Incl-1  
Copy of "Minutes Labor Conference  
22 November 1943"

48-9

HEADQUARTERS  
ARMY MILITARY COMMISSARIAT  
APO 512

21 December 1945.

SUBJECT: Wage Conference Minutes

TO : Naval Officer in Charge, Augusta

1. Attached is one copy of the "Minutes - Labor Conference, 22 November 1945."

2. This is forwarded at the request of R. V. Mason, Lieutenant Commander, U.S.N., the Naval Officer in Charge, Syracuse.

J. T. R. BAIN,  
Colonel,  
Director, Labor Sub-Commission.

Incl

4807

HEADQUARTERS  
ALLIED MILITARY GOVERNMENT

24 November 1945

LABOR CONFERENCE  
22 November 1945MinutesOfficers Present:

Colonel G. B. Gordon-Smith  
Colonel Henry  
Lt. Col. J. B. Hiron  
Lt. Col. W. N. Lipper  
Lt. Col. O. H. Lindberg  
Lt. Col. Robert W. Reuter  
Lt. Col. R. N. Wilmer  
Major A. S. Breerton  
Major Dickie  
Major David A. Dryer  
Major H. A. Wayne  
Capt. Joel Earnest  
Capt. A. S. Farrar  
Capt. Rex Northland  
Capt. Jeff A. Robertson  
Capt. E. DeLolme  
Capt. Temple  
Lt. H. A. Dudley, Jr.  
Lt. J. R. Moffitt  
Lt. (JG) M. E. Tobey, U.S.N.R.  
Lt. R. R. Woodlough

- D.D.L. No. 1 District, Unit 56 Area  
- Public Safety  
- Asst. Financial Advisor, No. 1 District  
- Public Works and Utilities  
- Internal Transportation Sub-Commission  
- Base Purchasing Agent, I.B.S.  
- Legal Sub-Commission  
- Fuel Sub-Commission  
- Agriculture Sub-Commission  
- Office of Base Purchasing Agent, I.B.S.  
- D.A.D.L., Civil Labor  
- Public Health & Welfare Sub-Commission  
- Internal Transportation  
- Economic Directorate  
- Labor Sub-Commission  
- Labor Sub-Commission  
- Labor Division, Region I  
- U.S. Navy Ship Yard  
- Labor Sub-Commission  
- Shipping Sub-Commission  
- Interior Sub-Commission

Convened at 1005 hours.

2. The job classifications and rates of pay presently in effect were reviewed to determine whether or not adjustments or reclassifications should be made at this time. Col. Reuter of I.B.S. suggested that notwithstanding the wage increase provided by General Order No. 10, there would still be a discrepancy between the rates of pay as between private civilian and Army civilian employees. It was urged that the rates of pay for private civilian employees be increased so as to conform with what is being paid to civilian employees of the Army.

I.B.S. requested that wage rates be established for:

a. Tailors repairing clothing. This service is now being compensated at the rate of 60 lire under the classification of "sox and woolen repairs". Since it is described as very hard and difficult work, I.B.S. suggested that a rate of 70 lire be approved.

b. That job classification be clarified and wage rate be established for stenographers.

c. That an increase in rate for Chief Civilian Clerk be approved. I.B.S. suggested 105 lire and reduced to 100 lire to conform to scale, but believes

Lt. Col. Robert W. Reuter  
 Lt. Col. R. H. Wilmer  
 Major A. S. Brereton  
 Major Dickie  
 Major David A. Dryer  
 Major H. A. Wayne  
 Capt. Joel Earnest  
 Capt. A. S. Harwar  
 Capt. Alex Morthland  
 Capt. Jeff A. Robertson  
 Capt. R. Scieluna  
 Capt. Zemple  
 Lt. H. A. Dudley, Jr.  
 Lt. J. H. Moffitt  
 Lt. (jg) W. S. Tobey, U.S.N.R.  
 Lt. R. R. Woodleigh

- Base Purchasing Agent, I.B.S.  
 - Legal Sub-Commission  
 - Fuel Sub-Commission  
 - Agriculture Sub-Commission  
 - Office of Base Purchasing Agent, I.B.S.  
 - D.A.M.I., Civil Labor  
 - Public Health & Welfare Sub-Commission  
 - Inland Transportation  
 - Economic Directorate  
 - Labor Sub-Commission  
 - Labor Sub-Commission  
 - Labor Division, Region I  
 - U.S. Navy Ship Yard  
 - Labor Sub-Commission  
 - Shipping Sub-Commission  
 - Interior Sub-Commission

Convened at 1005 hours.

2. The job classifications and rates of pay presently in effect were reviewed to determine whether or not adjustments or reclassifications should be made at this time. Col. Reuter of I.B.S. suggested that notwithstanding the wage increase provided by General Order No. 14, there would still be a discrepancy between the rates of pay as between private civilian and army civilian employees. It was urged that the rates of pay for private civilian employees be increased so as to conform with what is being paid to civilian employees of the army.

I.B.S. requested that wage rates be established for:

a. Tailors renovating clothing. This service is now being compensated at the rate of 60 lire under the classification of "sox and woolen repairs". Since it is described as very hard and difficult work, I.B.S. suggested that a rate of 76 lire be approved.

b. That job classification be clarified and wage rate be established for stenographers.

c. That an increase in rate for Chief Civilian Clerk be approved. I.B.S. formerly paid 125 lire, and reduced to 100 lire to conform to scale, but believes present rate is too low.

d. That motion picture projectionist now being paid 60 lire per showing be increased. It is alleged that Seventh Army is paying a much higher rate.

e. General Order No. 14, effective as of 1 November 1945, was explained. Under the terms thereof employees permanent or temporary of the State, Province, Commune, Enti Para-Statale, and Public Institutions and agencies, administered by any of the foregoing governmental units, were granted a "temporary wage adjustment" equal to:

| 70% increase on \$1,000 per month or fraction thereof (of present total wages) |   |
|--------------------------------------------------------------------------------|---|
| 60%                                                                            | " |
| 30%                                                                            | " |
| 20%                                                                            | " |
| 10%                                                                            | " |

There shall be one maximum indemnity of L. 1,900 per month for salary or wages which exceed L. 5,000 per month.

This order is effective throughout daily, but does not apply to persons directly employed by branches of the Allied Armed Forces or by contractors rendering services to said Forces.

Private employers are permitted to grant increases in both salaries and wages in accordance with the above schedule.

4. Lt. Col. of Shipping Sub-Commission submitted the following rates of pay to the Conference for consideration:

|                              |          |                                            |
|------------------------------|----------|--------------------------------------------|
| Master                       | 150 lire | These are daily rates plus food on voyage. |
| 1st Engineer                 | 120 "    |                                            |
| 2nd "                        | 110 "    |                                            |
| Saunders, cook, or deck hand | 80 "     |                                            |

5. Region I Labor Division is interested in and desires all information available with respect to discrepancies in wage rates. Labor Sub-Commission files reflect want of account of such discrepancies.

a. Shipping Sub-Commission raised question as to uniformity of marine workers' pay, stating they had in mind, to the effect that private shipowners were paying double the Navy rate. There was no tangible evidence submitted. Consideration should be given to this matter. There is no cargo insurance at this time.

6. Capt. Bayle, Labor Division, Region I, then read schedule of interim rates fixed since former meeting, and invited suggestions as to new classifications and rates.

E. It was proposed that electrical engineers, being skilled, be paid at an hourly instead of a fixed daily rate. U.S.S. requested uniform rate for foreman in various trades. It was decided that foreman should be paid 10 lire per day over the rate of the highest paid worker.

b. Telecommunications called attention to the fact that a hotel linen keeper received no extra salary as a first class office worker, and that radio operators' rate provided for alternative rate with ration. There was much discussion as to value of ration.

c. Naval Operating Base raised questions with respect to rations in addition to scheduled pay. It was stated that the Navy does not provide rations to workers, but that A.M.B. gives shipyard workers 150 grams of bread when they eat, and that General Electric has been contributing 13 cents of a total cost of 25 cents with which it is employees can purchase Army "C" rations through I.B.S.; that Naval Operating Base has 1,000 workers who have threatened to strike in

pay to the Conference for information:

|                     |          |                                            |
|---------------------|----------|--------------------------------------------|
| Master              | 150 lire | These are daily rates plus food on voyage. |
| 1st Engineer        | 120 "    |                                            |
| 2nd "               | 110 "    |                                            |
| Boatman, cook, etc. | 80 "     |                                            |
| Deck hand           | 50 "     |                                            |

5. Region I Labor Division is requested in unit desirous all information available with respect to discrepancies in wage rates. Labor Sub-Commission files reflect unusual on account of such discrepancies.

6. Shipping Sub-Commission raised question as to uniformity of marine workers' pay. It was stated that private shipowners were paying double the Navy rate. There was no tangible evidence submitted. Consideration should be given to this matter. There is no cargo insurance at this time.

7. Capt. Zappala, Labor Division, Region I, then read schedule of interim rates fixed since former meeting, and invited suggestions as to new classifications and rates.

8. It was proposed that electrical engineers, being skilled, be paid at an hourly instead of a fixed daily rate. L.H.S. requested uniform rates for foremen in various trades. It was decided that foremen should be paid 10 lire per day over and above the lights and water.

9. Telecommunications called attention to the fact that a hotel linen keeper received as much salary as a first class office worker, and that radio operators' rate rivalled for alternative jobs with rations. There was much discussion as to value of rations.

10. Naval Operating Base raised questions with respect to rations in addition to scheduled pay. It was stated that the Navy does not provide rations to workers, but that A.M.G. gives shipyard workers 150 grams of bread when they can, and that General Electric has been contributing 13 cents of a total cost of 23 cents with which their employees can purchase Army "C" rations through I.R.S.; that Naval Operating Base has 1,000 workers who have threatened to strike in order to obtain such rations, and with no way ships to repair they cannot afford a work stoppage.

11. Shipping Sub-Commission reports that although men have been paid a satisfactory wage, they have been unable to procure enough food on the local market. Food prices are high and rations are resulting.

12. By General Order, Col. Politti authorized increase from 200 to 300 grams to the Carabinieri, but in reality their ration is not being increased for the reason there is not enough food available.

C. The question of drafting a resolution with respect to food, for consideration of higher authority was proposed and discussed. No action was taken when it was shown that a Food Committee is functioning at Headquarters, and has been meeting daily to make distribution of food to the island.

4. Naval Operation Base suggested possible distribution of "C" rations, but I.E.S. stated there are not enough "C" rations for general distribution.

5. Major Alexander, Civilian Supply, explained that imports were not up to schedule, and that expected grain had not arrived. He stated further that civilians have not brought in their grain in sufficient quantities; that all we can afford to furnish at present is 100 grams per day, but that when supplies arrive, those doing heavy manual labor should get 300 grams daily. Carabiniere were being supplied captured German and Italian rations. This supply is probably now exhausted. 95% of all ration card holders are getting at least 100 grams per day.

6. Col. Gordon-Smith reported that the people of Messina were not getting but 70 grams per day; that they were formerly getting 150 grams, and that it was difficult to live even on that. He suggested 50 to 350 grams per day as the proper amount to be distributed in proportion to type of work done.

8. Explanation was made that Region I has authority to establish interim wage rates. Each employing unit desiring new job classification should apply to Labor Sub-Commission giving a description of the job, previous rate of pay, if known, for similar work in the Community, and all pertinent information. The Local Provincial Labor Office may be helpful in supplying such data.

9. No agreement was reached on a regular meeting day. It was agreed to meet when emergency required.

10. Question concerning accident compensation should be referred to Mr. Hansen, I.E.S. building.

11. Meeting adjourned at 1150 hours.

JAR/tbw

JOHN R. SMITH,  
Lt. Col., U.S.A.,  
Deputy Director, Labor Sub-Commission.

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FROM: THE NAVAL OFFICER IN CHARGE, SYRACUSE.

Date: 18th November, 1943. No. 1419/337

TO: COLONEL J.T.R. BAIN, LABOUR SUB-COMMISSION,  
HEADQUARTERS, ALLIED MILITARY GOVERNMENT LABOUR  
SUB-COMMISSION, A.P.O. 512.

SUBJECT: WAGE CONFERENCE.

With reference to your communication 9004/LAB  
of the 8th November, 1943, a representative from my staff  
will attend the meeting to be held by you at 1000 on the  
22nd November, 1943.

*L. V. Mason*

Lieutenant Commander, R.N.R.

(3)

MC NR 4299

HEADQUARTERS FIFTH ARMY

INCOMING MESSAGE

FROM: FILPOT FROM AMG CLASSIFICATION TOP CLEAR DTG 181730A  
REF NR: FA 236-18 PRECEDENCE IMMEDIATE DTR 182/06

Following incoming cablegram received at Hq. Region 3, AMG, 20 Nov 43.

TO: AMG FIVE ARMY PASS TO AMG REGION 3 FOR CRILEY RPTD FLAMBO FOR TODD.

Lt CRILEY return Palermo for conference here no later than  
November 21. Col BAIN and Capt MORSE will attend Naples Labor Conference.

Copy to: to Criley ✓  
AG File

Reir Palermo  
12/11/43

(2)

SUBJECT: Labour Conference, Naples

To: Labour Sub-Commission, Col. J.T.R. Bain

From: Captain Albright and Lt. Criley

1. AMHQ Advance Administrative Echelon has called a Conference on Wages paid to civilian labour by branches of the Allied Armed Forces in Italy, to be held in Naples, on Nov 21 - 22, 1943, as per decision of meeting of Local Resources (Italian) Board held on Nov 10. Captain Albright and Lt. Criley, with Captain BART of AMT 15 Army Group, participated in preparation of agenda and plans for the meeting, including preparation of lists of persons to whom invitations are being sent.

2. Information has just been received of the similar meeting to be held in Palermo 22 Nov 43. The conflict appears to affect only Region II and 15 Army Group and possibly Palermo Labour Sub Commission representation. The 15 Army Group requests that both Captain Morse and Lt. Criley attend the Naples meeting, in addition to Captain Albright. If Captain Morse should be unable to miss the Palermo meeting, it is considered doubly important that Lt. Criley attend the Naples meeting.

3. Unless advised to the contrary, Lt. Criley and Captain Albright will continue to gather pertinent information on wages, employment procurement procedure, and other relevant facts, including wages for municipal and private employment and figures on present living costs, and will proceed to Naples on November 20, 1943, to participate in that conference. If Captain Morse should attend Naples meeting, he should if possible arrive in time for preparatory conference of AMT representatives, Provincia Bldg., Region IV HQ, Naples, afternoon of November 20.

4. Captain Albright and Lt. Criley will proceed from Bari to Matera 14 Nov 43 to visit Captain Fraser and discuss Region II and the Naples meeting. It is assumed that Captain Fraser will attend the Naples rather than the Palermo conference.

Labour Sub Commission,  
Palermo

AMG/III

14 Nov 43

The original of the above was despatched to you by hand of Lt. Col. Chanler.

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4. Captain Albright and Lt. Criley will proceed from Bari to Matera 14 Nov 43 to visit Captain Fraser and discuss Region II and the Naples meeting. It is assumed that Captain Fraser will attend the Naples rather than the Palermo conference.

AGC/111

14 Nov 43

Labour Sub Commission,  
Palermo

The original of the above was despatched to you by hand of Lt. Col.

Chanler.

AGC  
15 Army Group,  
C.M.F.

*W. M. Burt, Jr.*  
W. M. Burt, Jr.,  
Captain, Infantry,  
Economics & Supply Division

①

No.

785021

O. M. C. Form 323 (Old No. 600)  
Revised July 26, 1948

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