

ACC 10000/146/511 091.454 a SOCIAL SECURITY + BENEFITS

NOV. 1943 - JUNE 1944

SECURITY + BENEFITS

3 - JUNE 1944

Q. 33-47, Form 100 (Rev. 10-1-58)
Revised July 26, 1958

LIST OF PAPERS

File under No. 091,254Social Security + Benefits

SERIAL NUMBER	FROM	DATE	TO	SYNOPSIS
1	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
2	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
3	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
4	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
5	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
6	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
7	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
8	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
9	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
10	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
11	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
12	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
13	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
14	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]
15	Mr. [unclear]	2-20-55	to [unclear]	Letter from [unclear] to [unclear]

1415

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

JCR/ev

21 June 1944

LAB 091.434

SUBJECT: Social Insurances - Changes

TO: Insurance Dept., Finance Sub-Commission
(att: Major Cohen)

1. The official announcement of the Italian Government in the "Official Gazette" dated 25 May 1944, No. 13, does not fulfill all of the arrangements agreed upon for parallel instructions through Italian channels. The Italian Government was asked to send a telegram to all of its Provincial Offices.

2. Since all State and Para-State offices in Italy are obligated to read the Official Gazette and be governed by the announcements contained therein, this Sub-Commission assumes that appropriate notice has been given to every office by the official announcement mentioned above.

26
JAMES C. BARBOCKI,
Major, Spec. Res.,
A/D/Director,
Labor Sub-Commission.

Copy to Major Albright

1414

HEADQUARTERS
ALLIED CONTROL COMMISSION
FINANCE SUB-COMMISSION

INS/303/F/62

16 June 1944

SUBJECT: Social Insurance - Changes

TO : Labour Sub-Commission

Reference cable to Regions 1 - 7 inclusive on the subject of continuation of the freezing of social insurance scales, family allowances &c., jointly drafted by the Finance & Labour Sub-Commissions and despatched by the Economic Section under reference 3537 dated 20 April, Region 7 reported on 22 May to this Sub-Commission that no parallel information had reached the Italian officials in Region 7 from the Government.

From enquiries made, it appears that no new official announcement was made by the Government on this subject additional to a notice already published in the Official Gazette dated 25 March, No. 15. A translation of this notice is attached.

As we understand that the Director of the Labour Sub-Commission saw Marshal Badoglio in connection with the cable referred to, it seems that he is in the best position to judge whether this Gazette notice fulfils the arrangements then agreed upon for parallel instructions through Italian channels.

J. B. Mow.

Major R.A.S.C.
Insurance Department.

1413

TRANSLATION

Notice in Official Gazette No. 15, 25 March 1944.

Communication from the Head of the Government.

The Head of the Government announces that new legislation, with effect from 11 February 1944, is in course of preparation that will regulate all labour matters in accordance with orders already issued by the Allied Authorities to the Provincial and Regional Labour Offices, the way of composing individual and collective disputes, the recruitment of labour &c. The same legislation will regulate the Economic and juridical state of the said offices in accordance with R.D. 11 Feb. 44 No. 31. Consequently, pending future provisions on this subject, the working of these offices will remain unchanged.

It is also pointed out that by virtue of R.D.L. 11 Feb. 44 No. 32, salaries, prices and tariffs must remain unchanged from those in force on 11 Feb. 44, and that any infraction of this law will be punished in accordance with the rules governing the Nation in time of war.

The working classes will understand that it is in an increase in goods and not in illusory increases in wages that the way to a real betterment of their and the country's economic conditions can be found.

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

JMS/ST

17 June 1944

LAB 091.454

SUBJECT: Social Insurance

TO: Labor Officer, Region V (Major Thomas B. Fisher)

1. This is in reply to your communication of 27 May 1944, in which you ask for a ruling as to which Sub-Commission should handle Social Insurance.

2. For your information, there is attached a copy of an agreement between the Labor and Finance Sub-Commissions, A.C.C., regarding the responsibilities of each Sub-Commission. This agreement is signed by Col. A. P. Greffey-Smith and Col. J. T. H. Bain.

3. There has been no comparable agreement between the Labor Sub-Commission and any other Sub-Commission which might have any Social Insurance problems. No questions have been raised, however, as to the validity of the Labor Sub-Commission handling all Social Insurance problems which are related to the management of labor.

(35)

JAMES C. BASCOCK.
Major, Spec. Res..
A/C Director, Labor Sub-Commission.

4" 1411

Major Lester

To: [unclear]

Let your name [unclear] the [unclear], the
only [unclear] breakdown showed a
division between [unclear] [unclear]
with [unclear] in the background.

The proposal in the draft
[unclear] [unclear] [unclear] the [unclear]
[unclear] is change, with [unclear]
[unclear] acting as watchdog on the
[unclear]. Unless your problem
is an immediate one [unclear]
until the secret is passed

Note

→ See [unclear]

[unclear]

1410

27 May 1944

TO : Labour Sub. Com. A. C. C.

SUBJECT: Insurance

FROM : Labour Com. Reg. 5

Has your office ever made a ruling as to which Dept. should handle "Social Insurance". The "Bible" put it in the Dept. of Welfare, we are handling it here in the Dept of Labour.

But there seems to be no "order" on it.

Thomas R. Fisher

THOMAS R. FISHER
Reg. V Com. of Labour

SEEN	
Col. Benn	
Lt. Col. Smith	
Major. Knapp	
Capt.	
Capt. Sci. Smith	



1409

HEADQUARTERS
ALLIED CONTROL COMMISSION
FINANCE SUB-COMMISSION

454
Major Edward
✓

INS/102/7/23

15 June 1944

SUBJECT: Social Insurance - Rome

TO : ~~SFO~~ Rome Region

A memorandum on handling Social Insurance Offices in Rome is forwarded herewith. This memorandum has been drawn up in this Sub-Commission and agreed to by the Labour Sub-Commission.

Simon

Major R.A.S.C.
Insurance Department.

Copy to: Labour Sub-Commission
" : Finance Sub-Commission.

1408

SOCIAL INSURANCE - ROME

1. Offices of Social Insurance Institutions will be dealt with in three separate categories:

- (a) Head Offices
- (b) Provincial Offices (where separately maintained)
- (c) Special Units, such as hospitals, etc.

2. Head Offices (listed at Appendix A)

Head Offices will be subjected to investigations detailed at Appendices B, C and D. These will be the eventual responsibility of the Commissioners for each institution under the direction of the ACC, but as some time may elapse before the Commissioners can begin, the DFO will make preliminary arrangements to this end, in consultation with the Senior Labour Officer.

Resumption of normal activities of Head Offices will be authorized by the ACC after examination of the information obtained by investigation. As soon as possible uniform scales of contributions and benefits will operate in all liberated territory.

3. Provincial Offices

Provincial Offices will be carefully safeguarded but may be kept opened at the discretion of the Senior Officer in consultation with the Senior Labour Officer, making scales for contributions and benefit payments uniform with those in other liberated territory as rapidly as possible. Financing of the provincial offices, as may be necessary, should be done by the Banca d'Italia through the Intendente di Finanza. No direct advances of AMG funds should be made.

Subsidiary offices, such as postal units, for collections and disbursements, should be treated similarly, provided that internal machinery exists, and funds are available.

4. Special Units

Hospitals, therapeutic and medical clinics operated by Social Insurance Institutions should be encouraged to continue their normal work as far as conditions permit. Any requisitioning of such premises should be discouraged. Financial advances may be necessary and should be dealt with as in 2 above.

APPENDIX A.

<u>NAME</u>	<u>HOME ADDRESS</u>	<u>COMMISSIONER</u>
1. Istituto Nazionale della Previdenza Sociale.-	239, Corso Umberto 1°	Avv. Vincenzo Romanelli
2. Istituto Nazionale per l'Assicurazione contro gli Infortuni sul Lavoro.	Via IV Novembre	Avv. Leopoldo Ranucci
3. Istituto per l'Assistenza di Malattia ai Lavoratori.		Dr. Livio Malfetani
4. Ente per Previdenza ed Assistenza ai Dipendenti Statali.		

APPENDIX B.Financial Investigation of Head Offices.

1. Available personnel will be reviewed, and senior officials cleared on political grounds by the AMC Security Branch.
2. As up - to - date a balance sheet, as possible, will be demanded. Speedy approximations are to be preferred to accuracy. All securities, strong-boxes, safe deposits &c. will be adequately safeguarded and placed under the control of approved officials subject to General Orders on such items. If any such have been removed, the approved officials will be instructed to prepare an inventory of the missing items and report on how their absence is likely to interfere with future operations.
3. An early report will be rendered to HQ AMC describing the condition in which premises, records, funds and personnel are found, and giving recommendations on the fitness of Head Offices to re-assume control of their local offices in both Italian Government and Military Government Territory.

1406

APPENDIX CRecords of operations in the North.

1. It is possible that records will exist in Rome of the operations of the Institutes in Northern Italy since the Armistice. Such records should, if possible, be segregated, but at any rate safeguarded. Their examination will primarily concern the Intelligence Branches of the Military Authorities, who should be given facilities for investigation.
2. A report on the changes in contributions and benefits since the institution of the Fascist Social Republic Government should be demanded, and forwarded to HQ AGO.

APPENDIX DStocks of Stamps, Stationery and Supplies

1. There is a considerable shortage of all such stocks in the offices in Southern Italy. All stocks extant in Rome must be safeguarded and inventories compiled by the Institute's officials. (They may later be redistributed under the orders of the Commissioner). Provincial offices, upon reopening, may be permitted economical use of such items as are in their possession.
2. The Head Office of "Previdenza" will be requested to render a report upon the facilities immediately available for reprinting "Previdenza" stamps, and the appropriate military authority will be asked to refrain from requisitioning such printing machinery as is normally used for this purpose, that remain operable.

APPENDIX E.Provincial Office

Whilst the continuance of operations by Provincial Offices is a local AGO responsibility, local Finance and Labour officers should report to their superiors on the conditions of local premises, records, finances and staff. This information should be made available to the Commissioner.

CONFIDENTIAL

HEADQUARTERS
ALLIED CONTROL COMMISSION
SECURITY BRANCH
APO 394

file
gas

Ref : SB/311.5/146 G.

8 June 1944.

Subject : CAMPIONE, Dott. Silvio.

To : Regional Commissioner, Reg.III.

1. Reference your letter G.2/Campione/491 of 2 June 1944.

2. It is requested that you take every possible step to expedite the process whereby Dott. CAMPIONE can be re-instated as, in my opinion, a very grave injustice has been done in dismissing this man.

3. It is further requested that you notify this Branch of developments.

For the Director:

John A. McKay
John A. McKay,
Major,
Security Branch.

Copy:

Labour Sub-Commission.
Chief of Labour Section,
Reg.III, ACC.

33

1404

CONFIDENTIAL

HEADQUARTERS
REGION 3, ALLIED CONTROL COMMISSION
APO 394, U. S. Army

8-3737

Ref. Supersede 491

2 June 1944

SUBJECT: CAMPIONE, Dott. Silvio.

TO : Director, Security Branch, HQ, A.C.C.

1. Reference is made to Region 3, Headquarters' letter, Ref: G-2/Labor/1 (143), and to Headquarters, A.C.C. letter SB/311.5/1400 of 29 May 1944, and an indorsement thereon to the Labor Sub-Commission by the Director of the Security Branch, HQ, A.C.C.

2. It is my desire that such persons as may have been removed under my directives from any office under my jurisdiction, shall not be reinstated unless a recommendation to that effect is made by the Consultative Commission for Appeals now in formation, after due consideration of any appeal which may be submitted for review of individual cases.

3. In the circumstances, therefore, it is requested that no action should be taken in respect of Dott. Silvio CAMPIONE until the full facts of the case have been submitted to the competent authorities for their final recommendation.

CHARLES POLETTI,
Colonel, AUS,
Regional Commissioner.

Copy to:
Labor Sub-Commission.
Chief of Labor Section,
Region 3, A.C.C.



1403

CONFIDENTIAL

ALLIED

SEARCHED	INDEXED
SERIALIZED	FILED
MAY 1944	
FBI - NEW YORK	

St. Louis

REF: BU/311.5/1403

SUBJECT: CAU RICHARD Dott. Silvio.

TO: Colonel A.E. Young, Director, Security Branch.

1. Reference Region 3 HQ letter No. D-2/Habour/1(143) of 25 May, 1944.

2. As regards the inscription of Subject in the Fascist Party, as will be appreciated, it was not possible to enter for examinations without being so inscribed.

3. Subject's promotion in the Istituto di Previdenza Sociale was by competitive examination open also to his colleagues.

4. As regards his seniority in the Party, the following is the true story and it contradicts any suggestion that seniority was obtained through Fascist sympathies, Fascist convictions or bribery. In 1929, Subject completed his military service as a Carabinieri at the Royal Palace in Rome and wished to obtain employment in the Archives Office of the Ministry of Foreign Affairs. For this purpose, inscription in the Party was necessary, it being the law that no person could obtain State employment without being so inscribed. Subject therefore attempted to have himself inscribed in the Party in 1929, but was unsuccessful because new inscriptions into the Party were blocked in that year. Subject then went back to his home town, Salerno, and had himself inscribed in the Party on the grounds that in 1922 (at the age of 13 years) he had been an Avvent-Guardista (a type of Boy Scout). He then got the job in the Archives Office.

5. I suggest that in taking this action, Subject did only what a person of common sense would do to get himself a job after his term of three years in the Army and there is decidedly no evidence of bribery, opportunism nor strong Fascist sympathies.

6. Subject was never a Squadrista.

7. I have inspected documentary evidence in possession of Subject in support of the above and to the effect that he was of great service to the Allies on their landing at Salerno at the risk of his own life.

8. Subject has been very helpful to this Branch in the past and Lt. Alessandrini of Labour Division, who also knows Subject personally, states that Subject has always cooperated to the fullest extent and should not have been discharged.

9. I have known Subject personally since December, 1943 and I am quite convinced that he is a trust-worthy ex-very pre-Allied person.

1A02

3. Subject's promotion in the Istituto di Previdenza Sociale was by competitive examination open also to his colleagues.

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1A02

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8. Subject has been very helpful to this Branch in the past and Lt. Alessandrini of Labour Division, who also knows Subject personally, states that Subject has always cooperated to the fullest extent and should not have been discharged.

9. I have known Subject personally since December, 1943 and I am quite convinced that he is a trust-worthy and very pre-Allyed person.

10. I am satisfied that a grave injustice has been done in causing Subject's dismissal and I recommend, therefore, that a copy of this report be forwarded to the Chief, Labour Division, with the request that the re-appointment of Subject, without loss of pay or seniority, be favourably considered.

Carl E. Fehr
C.E. Fehr, Lieut.,
Security Branch.

1st Ind.

To: Labour Sub-Commission.

1. I agree that an injustice has been done in dismissing Det. CAPRIGNA, who is also personally known to me.

2. I would appreciate, therefore, any action taken to set this matter right as soon as possible.

Copy to Ref. 3

John Mackay
J.A.M. 10/11/44 Colonel
Director of Security.

J. Salenbergs
Please
note
& return
HSM.

Filed
H
JOP
1401

HEADQUARTERS
REGION V
ALLIED MILITARY GOVERNMENT
FINANCE DIVISION

Blanchett 454
Labours
B/B

REPORTING OFFICER,

SUBJECT: Scales of Wages, Social Insurances, etc.

TO: H.Q. AGO, Economic Section.

Your Signal No. 3537 dated the 30th April was transmitted to the Provinces.

I am attaching to this letter copies of letters that have passed between Bogota Province and myself, which may interest you.

HEADQUARTERS
31 MAY 1944
A. C. C.

N. J. Lundy

M. J. Lundy, Major,
Regional Finance Officer.

29 MAY 1944.
N. J. Lundy

SEFN	
Col. Ben	1/16
1st Col. Smith	2/5
Major	3/6
Capt	
Capt. Scruone	

→ *Major Dubrock*
St. Solenberger
These 4 names
are dead but the
names should be
associated
B/B

1400

31 May
54

COPY.

L/1.

Scales of Wages, Social
Insurance Payments, etc.

WAS CANTERBURY, Dover
Provincial Commissioner, Dover.

Reference our L/1/1/1/1 of 23 April 44 which quoted a signalled
directive from JAFDA (Lt. Gen. MACPHERSON):

1. Please acknowledge receipt of the letter referred to.
2. Kindly confirm that the contents have been passed, for action, to
"The Italian opposite numbers of every Finance and Labour officer
under your direction."
3. We should be glad if you would let us have your comments on this
directive, especially regarding any difficulties which may arise.

M. J. WILSON, Major,
Regional Finance Officer.

24 April 44.
M/S.

COPY : C.O.
25 AMB 8th Army.

COPY.

SUBJECT:- Scales of Wages, Social Insurance, etc. Ref:-NS/2013.

TO:- Finance Division,
SECTION V A.M.S.

30th April 1944

FROM:- AMO. FOGGIA PROVINCE

"Reference your NS/512/1/1 of 22nd April 1944.
The Provincial Commissioner has ordered that I should not
pass the contents of the message to anyone until he has dealt
with the matter personally."

Major.
Provincial Finance Officer.
FOGGIA PROVINCE.

ET/JM

1398

L/1

Scales of Wages, Social Insurance, etc.

Provincial Commissioner
Kigali Province

1. On 30 April 44, the Provincial Finance Officer wrote as follows:

"Reference your RS/3421/1 of 23rd April 1944. The Provincial Commissioner has ordered that I should not pass the contents of the message to anyone until he has dealt with the matter personally."

2. I cannot help feeling that you have been mis-reported. The instructions referred to were instructions issued by the Director of Finance Sub-Commission. I should be glad if you will place me in the position of informing him that his instructions have been complied with.

2 May 44.
M.T.S.M.T. SENE, Major
Regional Finance Officer

3. 1397

Ref:- 55/542/1

10 May 54.

SUBJECT:- Scale of Wages, Social Insurance etc.

TO:- Regional Finance Officer, W. B. S. S. S. V.

FROM:- Provincial Commissioner, W. B. S. S. S. V.

Reference your letter 55/542/1/1 of 5 May 54.

1. The instructions to which you refer in the a/cn letter were to the effect that all increases in rates of pay etc., not covered by A.C.C. instructions, were to be immediately rescinded.

2. The effect of carrying out this instruction in this Province would have been to interfere immediately with essential loading of grain, milling of flour, cleaning of streets and sewers, and other matters of operational importance for which, as Provincial Commissioner, I am directly responsible.

3. In view of the foregoing I exercised my prerogative as the Chief Executive of this Province to refer back an order for further instructions, on the grounds that it would have effects locally which were not known to the Officer who originally initiated the order. This prerogative is clearly defined in King's Regulations but as I have not a copy here I am unable to refer you to the exact paragraph.

4. I discussed this whole question with the Labour Officer of your HQ, who is more directly concerned here than the Finance Officer, and with the Regional Commissioner's knowledge, discussed the matter again with Col. Paine, the Labour Officer at A.C.C. As a result of these discussions A.C.C. have now agreed that we should not rescind certain increases, but should report them immediately through labour channels to A.C.C. for formal approval by A.C.C. or otherwise. And this is being done.

5. Under these circumstances I am prepared to discuss and defend my action before any Higher Authority, and I am quite sure that knowing them, you will agree that I have taken the only possible course.

Signed

Lt. Colonel,
Provincial Commissioner,
W. B. S. S. S. V.

CST/GPM.

1396

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

WES/tbw

LAB 091.254

15 May, 1944

SUBJECT: Nomination of Commissioner of the "Istituto Nazionale
della Previdenza Sociale"

TO : Minister for Industry, Commerce and Labor

1. We have received your proposal to nominate avv. Vincenzo
Rizzanelli as Commissioner of the "Istituto Nazionale della Previ-
denza Sociale".

2. Avv. Rizzanelli has been interviewed by officers of this
Sub-Commission and of the Finance Sub-Commission, and we are pleased
to give you notification of our approval of his appointment.

J. T. A. BAIN,
Colonel,
Director, Labor Sub-Commission

1395

File

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
A/C 394

GDS/137

LAS 091.451

10 May, 1944

SUBJECT: Nomination of Commissioner of the "Istituto Nazionale Infortuni"

TO : Minister for Industry, Commerce and Labor

1. We have received your proposal to nominate Mr. Leopoldo Ramacci as Commissioner of the "Istituto Nazionale Infortuni".

2. Mr. Ramacci has been interviewed by officers of this Sub-Commission and of the Finance Sub-Commission, and we are pleased to give you notification of our approval of his appointment.

J. T. R. BARR,
Colonel,
Director, Labor Sub-Commission

1394

TRANSLATION -- Mr. P. P. P.

To The Allied Control Commission
Labor Sub-Commission.

SUBJECT: Nomination for the Commissioner of the
"Istituto Nazionale Infortuni".

Rescinding what was previously communicated to the Commission
with note No. 618 of 18 March, 1944, and No. 926 of 15 April, 1944, we
inform you that this Ministry has decided to nominate Avv. Leopoldo
Ranucci, a resident of Naples, as Commissioner of the "Istituto Nazionale
Infortuni".

We ask the Commission to favor us with a note of approval.

THE MINISTER

1393



Ministero dell'Industria del Commercio e del Lavoro

Divisione

N. di prot.

1229/1/III/3
II. a

Ragione a. note

Allegati

Viatri 8/Mare

5 MAG 1944

101

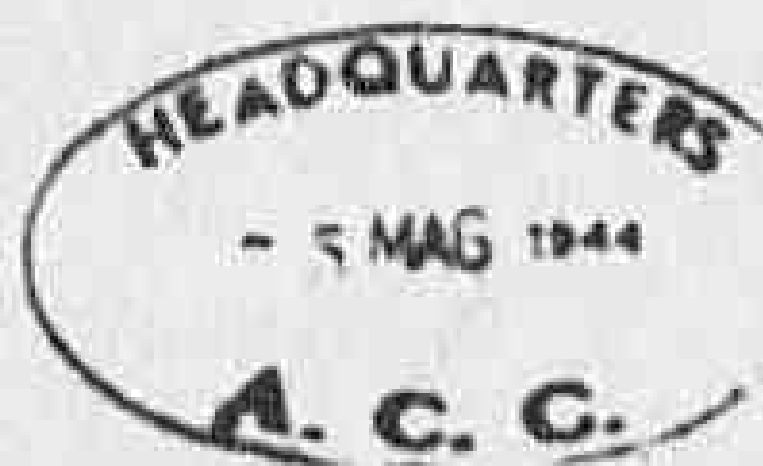
J-6477

ALLA COMMISSIONE ALIATA DI CONTROLLO
Settecomissione per il LavoroN A P O L I
.....OGGETTO: Nomina del Commissario
dell'Istituto Nazionale Infortuni.-

A modifica di quanto comunicato a codesta Commissione con le precedenti note n°613 in data 18 marzo o.a. e n°926 in data 15 aprile u.s., si informa che questo Ministero è venuto nella determinazione di nominare Commissario dell'Istituto Nazionale per l'assicurazione contro gli infortuni sul lavoro l'avv. Leopoldo SANUCCI, residente a Napoli.

Si prega codesta Commissione di voler far pervenire a questo Ministero un cortese urgente cenno di accordo.

IL MINISTRO

X. Longo

1392

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 94

LAB 091.434

13 May 1944

SUBJECT: Attached Material.

TO: Captain E.N. Albright, Hq. ACC (Rear)

1. Attached are two copies in English, and two in Italian of the order of Lt. Col. Poletti, regarding Contributi Agricoli Unificati in Region III, which Under-Secretary Sansonetti requested in connection with our discussion yesterday. I suggest that you give him one copy of each with the explanation that the English version is binding and the Italian translation is for convenience.

2. We have already forwarded by courier two copies each (in Italian) of the recommendations of the Neapolitan Committee on Social Insurance Problems regarding "Cassa Integrations" and Indennita di presenza". One set of these is for Under-Secretary Sansonetti, as promised yesterday.

W. E. SOLNBERGER,
1st Lt., Spec. Res.,
Labor Sub-Commission.

1391

C O P YALLIED CONTROL COMMISSION
HEADQUARTERS, REGION 3
APO 394, U. S. ARMYC O P Y

25 March 1944

Subject : Contributi Agricoli Unificati

To : The Prefects of Avellino, Benevento and Naples Provinces.

1. You are hereby authorized and requested to proceed as promptly as possible in the publication of the quotas of unified agricultural contributions for the year 1944 and the preparation of the rolls for use by local tax collectors.

2. Any previous instruction which may have been received from the Allied Military Gov't calling for a fixed 40% (forty per cent) reduction in collections in connection with elimination of amounts formerly allocated to certain Fascist organizations is hereby rescinded. Instead, contributions shall be reduced solely by the actual amounts formerly so allocated in each province. Thus, contributions for the following abolished entities will be eliminated:

Confederazione Agricoltori
Confederazione Lavoratori Agricoltura
Partito Nazionale Fascista
Esposizione Universale Roma

3. The 1944 quotas shall consist of contributions for the following approved purposes:

Social Insurance (invalidity and old-age, tuberculosis,
births and marriages)
Family allowances
Sickness assistance
Ente della Cooperazione
Administrative expenses (in the amount of 1% of the total
for the other items)

4. In accordance with the provision of R.D.L. 18 March 1943, n. 126, published in the Official Gazette of 31 March 1943 an increase of 50% (fifty per cent) is authorized in the contribution for invalidity and old age. No other increases are authorized.

5. As you have previously been informed, responsibility for the proper functioning of the system of unified agricultural contributions rests with the Prefect in each Province and the facilities and personnel of the Provincial Office Contributi Agricoli Unificati have been placed under your jurisdiction for such use and disposition as you find proper. In case of any questions regarding contributions comprising the quotas for 1944, the provincial offices of the Istituto Nazionale della Previdenza Sociale and the Istituto Nazionale per l'Assistenza Malattiosi Lavoratori should be consulted.

(signed) Charles Poletti
CHARLES POLETTI

Alt. Col.,
Regional Commissioner

Copies to:

I.N.P.S. each province

I.N.A.R.L. each province

ALLIED CONTROL COMMISSION
HEADQUARTERS REGION I
APO 394 U.S. ARMY

Napoli 25 Marzo 1944

A1 : Prefetti delle Province di Napoli,
Avellino e Benevento.

Oggetto : Contributi agricoli Unificati.

1. Con la presente Vi autorizziamo a procedere al più presto possibile, alla pubblicazione delle aliquote dei contributi agricoli unificati per l'anno 1944 ed alla compilazione dei ruoli di cui necessitano le locali esattorie.

2. La precedente disposizione, trasmessa dal Governo Militare Alleato, in base alla quale si fissava una riduzione del 40% sull'ammontare complessivo delle aliquote, viene annullata, essendosi ora disposta la eliminazione dei contributi, un tempo dovute a certe organizzazioni fasciste. Il complessivo ammontare dei contributi sarà, cioè, ridotto di quelle somme che precedentemente erano devolute alle sottoelencate organizzazioni:

Confederazione Agricoltori
Confederazione Lavoratori Agricoltura
Partito Nazionale Fascista
Esposizione Universale Roma.

3. Pertanto le quote per il 1944 devono interessare soltanto:

L'Assicurazione Sociale (invalidità e vecchiaia
tubercolosi, natalità e nuzialità);

Gli Assegni Familiari;

L'Assistenza Malattia;

L'Ente della Cooperazione;

Le spese di ruolo (3% sull'ammontare complessivo dei contributi incassati).

4. Secondo quanto dispone il R.D.L. 18/3/1943. n.126, pubblicato dalla Gazzetta Ufficiale del 31/3/1943 si autorizza un aumento del 50% sui contributi per invalidità e vecchiaia.

Non si autorizza nessun altro aumento.

5. Come precedentemente siete stati informati, la responsabilità per il funzionamento del sistema dei contributi agricoli unificati è del Prefetto di ogni Provincia, che ha inoltre giurisdizione per l'impiego più opportuno dell'organizzazione del personale degli Uffici Provinciali dei Contributi Agricoli Unificati e per stabilire la loro competenza.

Per qualunque questione relativa alle quote dei contributi per

l'anno 1944, dovrebbero essere consultati gli Uffici Provinciali dell'Istituto Nazionale della Previdenza Sociale e l'Istituto Nazionale per L'Assistenza Malattia ai Lavoratori.

Charles Poletti
Lt.Col.
Regional Commissioner.

1388

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

WES/tow

13 May, 1944

LAB 091.454

SUBJECT: Meeting with Officials of Labor Ministry in Salerno, 11 May, 1944.

TO : Colonel J. F. R. Bain
Lt. Col. Julius A. Smith
Major James O. Babcock

1. Capt. Meade, Capt. Albright and I had a two-hour session with Under-Secretary Sansonetti, Dr. Mauro and members of the Ministry staff concerned with social insurance, namely:

Dott. Marinaro	--	Capo, Settore Assicurazioni Previdenza
Avv. Pierini	--	specialist for Previdenza Sociale
Dott. Ardenti	--	" " Malattia
Avv. Radonich	--	" " Infortuni

2. The following subjects, based on the agenda I had brought along for the meeting, were taken up:

a. Commissioners' Appointments

(1) Infortuni -- our letter approving appointment of Sansoni handed to Sansonetti. He will expedite matter and Sansoni should be able to take office within a week.

(2) Previdenza Sociale -- proposed nominee has not yet returned from Sicily (Dott. Romanelli of University of Catania), but is expected in few days, and Capt. Albright will arrange to send him here for interview.

(3) Malattia -- Dott. Malfettani, present incumbent, has been vetted and his record and qualifications appear to be satisfactory to the Ministry. Complaints against him similar to those we have about in Region III were apparently received in Salerno and have been investigated. Under-Secretary Sansonetti agreed, at my request, to send us a confidential memorandum on their findings as to Malfettani's qualifications from both a political and administrative standpoint. This should be received in a few days.

(4) Ente Previdenza -- Dipendenti Statali -- nominee will be proposed as soon as possible. We discussed the basis for our objection to Prof. Graziani (who was proposed by previous Ministry and whose name has not been withdrawn). Under-Secretary Sansonetti, who knows Graziani, is aware of the latter's lack of administrative experience and agreed to consider other pos-

sible candidates.

(5) Asse Providence Assicuranti Roma-Risali -- nominees will be proposed as soon as possible. The Ministry feels that a separate Commissioner is needed for this job.

(6) Contributi Agricoli Unificati -- after discussion of the need of provincial officials, charged with setting rates for unified agricultural contributions for social insurance, to have some central office to which to turn for technical advice and assistance, it was decided that a Commissioner is unnecessary. Instead, the Labor Ministry will undertake to set up a Technical Service (one or two experts should be sufficient) with responsibility for giving advice and promoting uniform technical procedures in all provinces in connection with the 1944 GAU collections. I stressed the need for speed, informed Sansonetti of the plan authorized in Region III, and explained that we could arrange for provinces in AMG as well as Italian Government territory to avail themselves of the Technical Service in the interests of uniformity in all Liberated Italy.

(7) Asses Serie Sanzitari (Bakers' Holiday Fund) -- the Ministry was not aware of this problem. I explained the situation as brought to our attention by the Malattia Istituto and records tied up at Rome, the holiday season coming on, and the bakers asking Malattia for payments which it formerly handled in each province on behalf of the Holiday Fund. It was decided that a Commissioner will not be required at present, but that the Ministry will at once go into the matter and have one of its sections assume responsibility for a plan to be effective in Liberated Italy. Sansonetti is to inform us of the proposed plan as soon as possible.

b. Four Urgent Social Insurance Problems

I explained that these four problems involved inter-Regional differences in application of national laws and extent of benefits, that prompt agreement on solutions which could be made effective uniformly in all Liberated Provinces was essential, and that we are prepared to work closely with the Ministry in order that the present confused situation may be cleared up at the earliest possible moment.

(1) Assegni Familiari -- Under-Secretary Sansonetti was given copy of proposed schedule of flat rates. I stated the Labor Sub-Commission's position and stressed that final determination would necessarily rest upon agreement on the part of Finance Ministry, Finance Sub-Commission, as well as Labor Ministry and ourselves, and top authority on both sides. However, we wish Labor Ministry to immediately examine this proposal and determine its own position and discuss with us any counter-proposals it may wish to make. Sansonetti indicated his personal agreement with the basic proposition of eliminating the demographic increments

in the allowance scale simultaneously with an increase approximating the increase in contributions. He stated he would favor a ~~decreasing~~ scale as an eventual logical step and welcomed the flat rate for each dependent as a feasible first measure which would repudiate the Fascist political principle and at the same time be easier and simpler to establish now.

(2) Indennita' di Presenza -- He discussed proposed abolition of reimbursement to employers by Previdenza Sociale Institute. Such reimbursement was suspended by ASD in Sicily and Region III. Situation with respect to contributions is very confused. The Indennita' is part of the industrial wage structure, and there is no reason why money should flow from employers to Previdenza Sociale and back again under a system which was so muddled at the outset that it has never properly functioned. A decree law, republished in ASD territory, placing responsibility for paying Indennita' di Presenza on employers (where it now rests, in actual fact, in provinces outside of Puglia) would clarify situation and put an end to employer contentions that they should be reimbursed for part of cost. I showed Under-Secretary Sansonetti a copy of the report of the Region III Committee for the Study of Social Insurance Problems on this subject and pointed out that the Committee, representing labor, management, Regional Labor Office and the Insurance Institutes, unanimously favors abolition of reimbursement. He requested a copy of the report (which was despatched today) as a basis for discussion within the Ministry and the drafting of the proposed decree.

(3) Cassa Integrazionale -- In presenting this subject, also, I made use of the Region III Committee's report, which adequately reviews the history of this provision, designed to guarantee to workers employed less than 40 hours a week a wage for the "missing hours" equal to 75% of the pay they would have received if they had worked. I explained the present situation: (a) In Sicily, contributions to the Cassa and payments to workers suspended; (b) in Region III and Region II, contributions still suspended; (c) in Puglia, contributions collected, but payments suspended; (d) in Puglia, contributions collected and payments being made. I stated that we would like an expression of view from the Ministry; that the existing state of affairs obviously could not continue; and that both Labor and Finance Sub-Commissions were of the opinion that examination of this program with a view to its abolition was in order under present conditions. This is precisely the recommendation of the Region III Committee. Sansonetti indicated that the Ministry has already been considering the Cassa Integrazionale and while they are aware that the need for it has disappeared in most provinces, including Naples, they wish to weigh all the interests of labor involved before enactment. He readily agreed, however, that steps should be taken to suspend contributions wherever payments are suspended, even if a decree for outright abolition is postponed.

(4) Richiamati alle Armi (Workers Called to Arms) -- Attention was called to the present situation, in which all military benefits under this program remain suspended in Sicily; are being paid to families of men on both sides of the line in Region II; and are being paid to families of men on this side of the line only in Region III. I explained that we were concerned, first of all, with the establishment of uniformity in whatever provision is made for Italian servicemen and, secondly, we would like to open the question as to what justification exists for the wide disparity in provisions for operei as compared to industriali. Workers in both groups are currently being called up to join the Allied Forces; industriali families receive the difference between the man's civil pay and military pay, if he is an officer, and the whole of his civil pay, if he is a soldier; operei families receive only the man's Family Allowance with the privilege of applying to the command for a military relief grant, based on a means test, as a supplement. Under-Secretary Cassanese agreed to the need for uniformity in all regions. With regard to the difference in treatment of operei and industriali, he explained that the 'wives and children of operei can be expected to work and earn some income, whereas the wives and children of industriali cannot'. (This is reflected in fact that Family Allowances cease for operei children at age 14, but continue for industriali children to age 18 if they are in school.) I explained that we had no definite proposals, but felt that the benefit structure, including existing military relief provisions, should be reviewed in connection with the problem of a uniform national policy for the Richiamati alle Armi program administered by Istituto Previdenza Sociale.

g. Social Insurance for Direct Employees of Armed Forces:

We had a brief discussion of the question of information which the Italian Government had proposed should be furnished by the Armed Forces. Although limited time prevented the reaching of any definite conclusions, we were able to put over the point that data furnished will have to be minimum and it was agreed that some of the items proposed by the Ministry might be dispensed with. This will need follow-up.

W. E. Bolinger
 W. E. BOLINGER,
 1st Lt., S.A.,
 Social Insurance Section,
 Labor Sub-Commission.

1384

File ~~401~~

13 May 1944;
Labor Sub-Commission.

DEFINITION OF HEAVY AND
EXTRA HEAVY WORKERS

1. The following list provides for various industrial categories, specific groups of workers who may be classified as heavy or extra heavy workers.

2. The list is based on previously issued Italian Document issued by the "Confederazione dei Lavoratori del Commercio" in Rome 21 February, 1941 in connection with a Circular number 38 of the same date.

3. The term "heavy workers" is known in Italian as "lavori pesanti" and the term "extra heavy workers" is known as "lavori pesantissimi". Both these terms are well known to the Italian people, and if used should present no difficulty.

4. Pesanti and pesantissimi can be defined as persons doing work of a heavy nature involving the continuous and strenuous application of physical energy to such processes as lifting, conveying, loading, unloading, cleaning, and other operations of a similar nature.

5. Specific industries and occupations coming under this definition are:

1. Millers, Flour-paste makers, rice-workers and thrashers: Reaping workers, wheat-washers, kneading machine workers, drivers of engines for cereal's threshing and for agricultural mechanical works (season-workers).

2. Agriculture and foodstuffs: (milk, its derivatives and meat working) Cellar workers, can-workers, distributors, cheese-makers, slaughterers, refrigerator-workers, flaying workers.

3. Soda waters, beer, ice, salted: Refrigerator-workers.

4. Wine and liquors: Packing-workers.

5. Wood: Hand-sawyers.

6. Paper and printing: Driver and Fireman Steam Boiler, Engine, wood hands, machine workers.

7. Chemistry: Pyrites furnaces feeding workers, carbide of calcium furnaces feeding and casting workers, phosphates packing workers, oily seeds pressing workers, pressing filters workers.

8. Tanning: Hand cleaning workers, soles refining workers, pressing machine workers, pile makers.

9. Building: Masons, Road workers, carpenters, unskilled labourers, "Disasatori", miners, iron workers.

10. Lime, cement, plaster, handmade works in cement and bricks: dig-

ging workers, miners, kiln-men, unskilled labourers, packing into sacks workers, smalt tile layers, firemen, putting into the oven workers, taking out of the oven workers, layers, wheel barrow drivers.

11. Class and ceramics: Blowers, moulders and in general all fire workers.

12. Extractive industry: Miners, diggers, piercers, "diaggiatori", "armatori", "imboscatori", "disarmatori" (inside and outside). Trackers (inside) road workers "Decauville" lines layers, assist. miners, pushers, unskilled labourers (inside and outside), furnaces loaders and unloaders, "liscatori", stone hand cutters, "modellatori", squares, and in general all sulphur mine workers.

13. Metallurgy and mechanics: All foundry workers and belonging to auxiliary services. Furnaces workers, core makers hand machine "staffatori" "sbavatori" sanding workers, firing workers, blacksmiths, metallic carpenters, railway cars makers and repairers mechanical workers, galvanising workers, ship demolition workers, ship makers, ship equipping or repairing workers.

14. Gas, electricity, pipelines: Firemen, driver engine loco, steam turbine workers furnace and boiler, loading and unloading workers, gas separating machine workers, furnace masons, blacksmiths linemen (electricity, water and gas), electricians and water workers in mountains higher than 1000 meters, coal loading and unloading workers, roadworkers, masons.

15. Trucks, Railways and tramways: Drivers engine loco, firemen, armature workers, cars cleaning workers, drivers trucks.

16. Fishing: All workers in little fishing in sailing rowing boats inferior to 10 tons of tonnage - tunay fishing workers (season works).

17. Postmen

18. Printing Industry

Extra Heavy Workers ("Lavori pesantissimi")

Quarry Workers: Miners, sappers, labourers over 1000 meters in height, handlers of freight over 100 Kg., all port labourers, timber jacks.

file

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

JCS/tow

LAB 091-454

8 May. 1944

SUBJECT: Royal Commission to Study New Forms of Social Insurance

TO : His Excellency, The Minister for Industry, Commerce and Labor

The Labor Sub-Commission approved the proposal of the Council of Ministers to create a Royal Commission in the Ministry for Industry, Commerce and Labor for the purpose of examining the forms of social insurance now existing in Italy.

For the Commanding General:

J. T. R. BIRD,
Colonel,
Director, Labor Sub-Commission

DISTRIBUTION:

Capt. Alaright	1
Capt. Neede, Finance Sub-Commission	1
Lt. Solenberger	1
Economic Section	1

27

204

1381

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

11 April, 1944

LAB 091-454

SUBJECT: Appointments of Commissioners for Social Insurance Institute

TO : Minister for Industry, Commerce and Labor
(YASU: Capt. Albright, R., A.S.C. (Dear))

1. This confirms the information given to you verbally last Thursday that the Labor and Finance Sub-Commissions approve the appointment of Mr. Mario Bassoli as Commissioner of the Istituto Nazionale per l'Assicurazione contro gli Infortuni sul Lavoro.

2. Since meeting with you here, officers of both Sub-Commissions have interviewed Giuseppe Bassoli, whose name you submitted in your letter of 24 March for appointment as Commissioner of the Cassa di Risparmio di Genova e Imperia. He appears to be well qualified for this position, and we are glad to approve the appointment.

3. In accordance with the discussion of pending appointments last Thursday, we are looking forward to receiving names of other possible candidates, in addition to Prof. Lodi and Prof. Graziani, to consider for the posts of Commissioner of the Istituto Nazionale della Previdenza Sociale and of the Istituto Nazionale della Previdenza e Assistenza per i dipendenti statali. We agree fully with you on the importance of reaching a decision soon, particularly in the case of Previdenza Sociale, and on the need for securing the services of the best qualified persons now available. Accordingly, we shall arrange to interview very promptly any other candidates you are able to suggest and then shall want to confer with you regarding a final decision.

LAW/104

J. F. A. Bell,
Colonel,
Director, Labor Sub-Commission

1380

Salvatore
TRANSLATION -- Pgt. Four*March 22/44*

TO : Allied Control Commission

SUBJECT: Appointment of Emergency Commissioner for the "Cassa Marittima Meridionale"

In order to assure the continued function of the "Cassa Marittima Meridionale" for accident insurance, and sickness insurance, for seagoing people, who's central offices cannot function, this Ministry would like to provide -- by Royal Decree -- an emergency Commissioner to assume the legal representation of the "Cassa" in the Liberated Territory, to act as substitute for the administrative organs in a lawful way and according to the Statute of the Association.

Moreover, we inform the Commission that this Ministry has selected by nomination, Commander Roberto Analo, already nominated Prefect Commissioner for the same Association in Naples, we pray that you inform us as soon as possible, if the above nomination meets with the approval of the Commission.

THE MINISTER

/s/ Corbino

1879



Vetri S/M 22 Marzo

1944

Ministero dell'Industria del Commercio e del Lavoro

ALLA COMMISSIONE ALLEATA DI CONTROLLO

Divisione N. di prov. 637/L

N A P O L I

Espresso n. 1018

Allegato

OGGETTO : Nomina del Commissario
straordinario della Cassa Marittima
Meridionale.-

Alle scopo di assicurare la continuità di funzionamento della Cassa Marittima Meridionale per l'assicurazione degli infertuni sul lavoro e le malattie della gente di mare, i cui organi centrali risultano attualmente impossibilitati a funzionare, questo Ministero avrebbe in animo di provvedere - mediante Regie decreti - alla nomina di un Commissario straordinario che assuma la legale rappresentanza della Cassa nel territorio liberato, e sostituisca gli organi di amministrazione esercitando i poteri che, ai sensi di legge e ai termini delle Statute dell'ente, sono propri degli organi stessi.

Ciò stante, si comunica a codesta Commissione che questo Ministero ha scelto per la designazione in parola il comandante Roberto Andalò, già nominato per la provincia di Napoli commissario prefettizio dello stesso Ente, e si prega di voler far conoscere con cortese sollecitudine se il nominativo anzidetto riesca gradito a codesta Commissione medesima.

1348
IL MINISTRO

P/te Corbino

p.c.c.

IL CAPO SERVIZIO

C O P I A



Ministero dell'Industria del Commercio e del Lavoro

Vetri 3/March 18 Marzo 1944

Divisione Servizio del Lavoro N° di prot. 618/111/1/3/L

ALLA COMMISSIONE ALIATA DI CONTROLLO
N A P O L I

Risposta a nota

Allegati

OGGETTO: Nomina di commissari di enti ed istituti vari sottoposti a tutela e vigilanza dello Stato.

Allo scopo di assicurare nei riguardi dei sottoindicati enti ed istituti la continuità di funzionamento delle sedi periferiche esistenti nelle provincie dell'Italia liberata e di garantire nei confronti di esse il normale esercizio delle attribuzioni istituzionalmente spettanti agli organi centrali degli enti ed istituti medesimi, questo Ministero ha in animo di provvedere mediante decreti del Capo del Governo - la nomina dei commissari previsti dai RR.DD. 15 novembre 1943 n. 8/3 e 24 gennaio 1944 n. 20.

Ciò stante, si comunicano a codesta Commissione i nominativi scelti per la designazione in parola e si prega di voler far conoscere con cortese sollecitudine a questo Ministero se i medesimi riescono graditi a codesta Commissione medesima.

1°)-Istituto Nazionale della Previdenza Sociale: Commissario Prof. Luigi

Lordi fu Nicola, ordinario di matematica finanziaria e attuariale nel R. Istituto Universitario Navale;

2°)-Istituto Nazionale per l'assicurazione contro gli infortuni sul lavoro: Commissario rag. Renato Ragelli, ispettore compartimentale am-

ministrativo dell'Istituto per le regioni Campania e Calabria;

3°)-Ente Nazionale della Previdenza e assistenza per i dipendenti statali: Commissario prof. Alessandro Graziani, ordinario di diritto nel

la R. Università di Napoli.

I predetti commissari avrebbero nel territorio liberato la legale

3 April

14

2. I interviewed R. H. Mananatti,
Inspector for Pravidanya Board in
Society, this morning and believe he
is unquestionably the man for the
task to be done.

top job.
3. I also talked with Rott. Walfattani
Commissioner of Malaita for Kings
Island, appointed some time ago.
He asked to meet Col. Bain and
I am bringing him over here
about 4:30 for the purpose. I
think you may want to meet him
if you are back in time. In any
event, I'll report back here later.

W. E. Lamberton

 MINISTERO DELL'INDUSTRIA DEL COMMERCIO E DEL LAVORO

APPENDIX A

ALLA COMMISSIONE ALLEATA DI CONTROLLO
Sottocommissione del Lavoro

Attention:
Lt. Islenburgs and
for clearance with
Finance Insurance
Section. Original A
Maj. Osborn advisedly lost in mails.

NAPOLI

1375

COL. ALFRED G. BOWMAN
at 0930 hrs 3 MAR 1944
COL. SMITH
of

called

Will call again at:
Please call him at: VARIO 57
time: number:

MESSAGE: Returned call of
yesterday. Request you
call him.

Room 91

Message taken by:

HEADQUARTERS
ALLIED CONTROL COMMISSION
AFV 374

[Signature]
Date

Response 25 April

TO	FROM
Chief Commissioner	
Sec. Chief Commissioner	
Asst. Sec. to Chief Commissioner	
Administrative Section	
Accounting Section	
RC & MI Section <i>(L. Zaka)</i>	
Civil Affairs Branch	
PA & Displaced Persons	
Italian Refugee Branch	
Security Branch	
Information Branch	
Establishment Branch	
RC Office	
RC (A)	
RC (B)	
RC	
Hq. Court (Main Hq)	
Hq. Court (Rear Hq)	
Adjutant (Main Hq)	
Adjutant (Rear Hq)	
Archives & Library	
Pool of Interpreters	
Political Section	
Independent Sub-Commissions	
Navy	
Land Forces	
Air Forces	
Telecommunications & Posts	
War Material Disposal	
Public Relations Officer	
Liaison Section Hq A.C.M.F.	
<i>X Labor Sub-Commission</i>	

FUN:

Signature
Remarks/Recommendation
Information
Approval/Disapproval
Appropriate Action
Investigation & Report
Dispatch

REMARKS: *Please note if there is a change to discuss the matter please contact Maj. F. E. Roberts - Cultural*

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

LAS 091.451

19 April, 1944

SUBJECT: Royal Commission to Study New Forms of Social Insurance

TO : His Excellency, The Minister for Industry, Commerce and Labor

The Labor Sub-Commission approves the proposal of the Council of Ministers to create a Royal Commission in the Ministry for Industry, Commerce and Labor for the purpose of examining the forms of Social Insurance now existing in Italy.

JCH/tbw

Junius R. Smith
JUNIOUS R. SMITH,
Lt. Col., A.M.C.,
D/Director, Labor Sub-Commission

Copies to:

Capt. Albright
Capt. Reeds, Finance Sub-Commission
Lt. Solenberger
Economic Section

Sgt.

- 1. Retype for Col Bains signature.*
- 2. Attach previous correspondence.*
- 3. Bring date up to 5 May 44.*

J.P.B.
Majr.

1373

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

FBI/DO

LAB 091.454

28 April, 1944

SUBJECT: Liquidation of Independent Port Authority

TO : Director, Labor Sub-Commission

1. The Independent Port Authority has existed in one form or another since 1930. It was reconstituted with its present name under a law of 1940, modified by a law of 1941. It is essentially a Para-Statal agency - the status of its employees being very similar to that of railroad workers.

2. The Port Authority has obtained its operating funds, not from the State, but from a special anchorage tax and percentage fees paid by various private firms doing work in the port on a concession basis. I am not certain of exact details of these arrangements.

3. As I understand the pending decree, both the Port Authority itself and certain firms (aziende) supplying machinery and equipment are "liquidated", and, hence, there will be two groups of employees affected -- the employees (impiegati) of the Port Authority and the workers of the dissolved firms, which have had a quasi-public status.

4. The Port Authority operated its own social insurance provisions and set aside funds for the purpose, including funds to pay the dismissal indemnities specified in the decree. The decree provides that the State (in the person of the Italian Royal Naval Command for the Port) will take over the insurance funds and assume responsibility for paying benefits due the workers of both classes.

5. In view of the above general picture and in view of the probability that the State can absorb a majority on the liquidated employees as workers for the Port Naval Command, it is my opinion that:

a. It would be disadvantageous to the workers and contrary to sound social insurance policy for those who can be immediately rehired as State employees to be paid dismissal indemnities and thus lose their future rights to credit for their years of employment with the Para-Statal Port Authority.

b. A clause in the decree or a separate order could provide that accrued insurance funds and insurance rights of such rehired workers be retained for them in their status as State employees, provided they apply for State employment within a specified period and do not accept a dismissal indemnity.

g. Those not rehired would be entitled to payment of dismissal indemnities and any other benefits due them.

WILLIAM E. SOLEBERG,
1st. Lt., S.R.,
Social Insurance Division,
Labor Sub-Commission.

1371

FATIMA (ECONOMIC SECTION)

20 APRIL 1944

RESTRICTED

VAFON 27

POSTER

COLONEL ADAMS

THE RPT DISTRO RPT FORMS FOR VAFON RPT CANTONADO

URGENT TO EVERY FISHMAN AND LASH OFFICER WHEN YOUR DIRECTION COME THEY IS TURN
 TO ADVISE THEIR ITALIAN OFFICERS ADVANCE WHO WILL BE IMMEDIATELY ADVISED BY THE
 ITALIAN GOVERNMENT ADVANCE TO THE FOR AND REGION ONE RPT DISTRO FOR AND REGION TWO
 RPT DISTRO FOR AND REGION FIVE RPT FORMS FOR DURING THEIR FATINGA ADVANCE
 REMEMBERED THESE FORMS FOR INFORMATION AND GUIDANCE NO CHANGES CAN BE MADE IN
 DISTRIBUTION OR PRESENT RATES OF LOCAL IMMEDIATE ADVANCE FOR IN ESTABLISHED
 THE FORMS ARE EASILY MISUNDERSTOOD OR IDENTIFIED OR PRESENTS CAN BE USED OR
 IDENTIFIED OR PRESENTS TO STATE PARASTATAL AND PRIVATE ADVANCE WHOSE AUTHORIZED
 OR APPROVED BY ADC HEADQUARTERS FOR AND REGION ONE OR BY ITALIAN GOVERNMENT WITH
 ADC HEADQUARTERS APPROVAL IN REGION ONE TWO AND SIX PD FORMS AND PRICES ARE STILL
 FISHMAN REQUEST ANY IDENTIFIED ADVANCE FORMS SINCE THE FORMS ARE ILLEGAL AND
 WILL BE RECOVERED

24
 1370
 L. T. MONTANI,
 2nd Lt., ADC,
 Adjutant

P A I T

D R A F T

TO: IRS, DISTWO, FARLE FOR DUNLOP, CAMPOBASSO

TRANSMIT TO EVERY FINANCIAL AND LABOR OFFICER UNDER YOUR DIRECTION CMA
 THEY IN TURN TO ADVISE THEIR ITALIAN OPPOSITE NUMBERS WHO WILL BE
 SIMILARLY ADVISED BY THE ITALIAN GOVERNMENT PAREN ~~XXXX~~ TO IRS FOR AMG
 REGION ONE RPT DISTWO FOR AMG REGION TWO RPT CAMPOBASSO FOR AMG REGION
 FIVE RPT FARLE FOR DUNLOP FROM FATIMA SIGNED MACFARLANE PAREN QUOTE FOR
 INFORMATION AND GUIDANCE NO CHANGES CAN BE MADE IN CONTRIBUTION OR PAYMENT
 RATES OF SOCIAL INSURANCE SYSTEMS NOR IN ESTABLISHED WAGE SCALES CMA
 FAMILY ALLOWANCES CMA INDEMNITIES CMA PREMIUMS CMA PENSIONS OR SUBSIDIES
 CMA PAYABLE TO STATE PARASTATAL AND PRIVATE WORKERS UNLESS AUTHORIZED OR
 (See ~~XXXX~~)
 APPROVED BY ACC ~~XXXXXXXXXXXXXXXXXXXX~~ PO WAGES AND PRICES ARE STILL
 FROZEN UNQUOTE ANY UNAUTHORIZED ADVANCES MADE SINCE THE FROZE ARE ILLEGAL
 AND WILL BE RESCINDED

Phdair
approved as per part
9-14 Foleyh.

S/ Adams.

~~XXXXXXXXXX~~

H. FOR AND TERRITORY OR BY ITALIAN GOVERNMENT WITH ACC H. APPROVAL IN
 REGIONS I, II, AND VI

1369

HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 168

VSS/ic

LAF 091.450

29 April 1944

SUBJECT : Administrative Instruction No. 23 of
Regional Finance Officer, Region 3, ACC,
Dated 18 April 1944

TO : Regional Commissioner, Region 3, ACC

1. Confirming our telephone conversation of yesterday, 28 April 1944, the above Administrative Instruction, while entirely sound in its aim to ensure uniformity in the interpretation of the Regional Wage Adjustment Order, involves questions which are currently under consideration in the Labor Sub-Commission and on which final decision has not yet been made. I refer particularly to the treatment of Family Allowances. However, apart from the problem of proper treatment of such allowances, there appear to be other problems, arising from current differences in practice with respect to State employees' compensation, which this Administrative Instruction would not properly resolve, and which must be determined in relation to the existing general, rather than a particular regional, situation.

2. In view of the above points and in accordance with the intent of the telegram of 20 April No. 1517 from this Headquarters on the subject of wages, indemnities and social insurance, withdrawal of the Administrative Instruction referred to is necessary and information to this effect should be communicated to all concerned.

3. At the same time, it is requested that information on hand with respect to compensation systems now in effect for public employees, including inter-provincial and inter-agency differences, be transmitted promptly, with any recommendations you wish to make, to the Labor Sub-Commission.

Copy to Econ. Sec.

H. S. LUSE,
Brigadier,
Executive Commissioner.

(23)

1368

3557

FATIMA (ECONOMIC SECTION)

20 APRIL 1944

RESTRICTED

VAPOR 27

ROUTINE

COLONEL ADAMS

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BE MADE IN CONTRIBUTION OR PAYMENT RATES OF SOCIAL INSURANCE SYSTEMS NOR IN
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CMA PENSIONS OR SUBSIDIES CMA PAYABLE TO STATE PARASTATAL AND PRIVATE WORK-
ERS UNLESS AUTHORIZED OR APPROVED BY ACC HEADQUARTERS FOR AMG TERRITORY OR
BY ITALIAN GOVERNMENT WITH ACC HEADQUARTERS APPROVAL IN REGIONS ONE TWO AND
SIX PD WAGES AND PRICES ARE STILL FROZEN UNQUOTE ANY UNAUTHORIZED ADVANCES MADE
SINCE THE FREEZE ARE ILLEGAL AND WILL BE RESCINDED

1367

L. T. MONTANT,
2nd Lt., AGD,
Adjutant

HEADQUARTERS
REGION 3, ALLIED CONTROL COMMISSION
APO 324, U.S. ARMY

ADMINISTRATIVE INSTRUCTION)

14 April 1944

NUMBER

231

1943.

1. Reference is made to Regional Order No. 2/ (Temporary Wage Adjustment) Articles I and IV.

2. State employees salaries are supplemented by sundry indemnities and allowances and opinion differs as to the method of calculating the percentage increases in Art. IV. Therefore, the following will be observed in all Provinces throughout the Region.

3. As of 1 April 1944, increases shall be applied in accordance with the scale as specified in Art. IV upon:-

a. (1) Salary, (2) Indemnity for Active Service, (3) Family Allowance, (4) War Allowance, and (where payable), (5) Prisoner (or bombardment indemnity). These items to be totalled for the purpose of determining the amount of the increase.

b. Travel indemnity to be calculated separately for the purpose of determining the amount of the increase.

c. Efficiency prizes (payable semi-annually) similarly will be calculated as a separate item for the purpose of determining the amount of the increase.

4. This instruction is issued to ensure uniformity and to convey the Regional Commissioner's interpretation of the Order and does not affect the terms thereof.

By order of Lieutenant Colonel Charles POLETTI:

L.R. BATTENBY

Lt. Col. GL

Regional Finance Officer

DISTRIBUTION:

"C"

Reg 3 Labor 10

Reg 3 Finance 10

HEADQUARTERS
D. CONTROL COMMISSION
1944

19-23-44
Date

25-4-44

TO	
	Chief Commissioner
	Asst. Chief Commissioner
	Asst. Sec. to Chief Commissioner
	Administrative Section
	Economic Section
	As. & M. Section
	Civil Affairs Branch
	PA & Displaced Pers. Sub. Com.
	Italian Refugee Branch
	Security Branch
	Information Branch
	Establishment Branch
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RECEIVED
 ARMY COMBAT DIVISION
 LABOR SUB-COMMISSION
 APO 34

17 April, 1944

LAB 071-254

SUBJECT: Royal Commission to Study New Forms of Social Insurance

TO : His Excellency, The Minister for Industry, Commerce and Labor

The Labor Sub-Commission approves the proposal of the Council of Ministers to create a Royal Commission in the Ministry for Industry, Commerce and Labor for the purpose of examining the forms of social insurance now existing in Italy.

JCS/154

JAMES H. SMITH,
 Lt. Col., USA,
 Director, Labor Sub-Commission

Copies to:

Capt. Albright
 Capt. Woods, Finance Sub-Commission
 Lt. Solenberg
 Records Section

1364

MINISTER OF INDUSTRY COMMERCE AND LABOR

To the Allied Control Commission Naples

18 /3/1944

Labor Office

File N° 617-L/III/I/a

attached - two leaves

SUBJECT: Royal Commission to study new forms of
Social Providence

As formerly made known by this Ministry to Capt. Albright of your Commission, we send a copy of the providing scheme, already approved by the Council of Ministers, and at present sent in for the signature, by which a Royal Commission is instituted in this Ministry to study new forms of social providence and formulate proposals relating to it.

THE MINISTER
sgd. Corbino.

1363

VITTORIO EMANUELE III

By the Grace of God and by the will of the Nation
KING OF ITALY

As by R.D.L. 4 October 1935 n. 1827, with some modifications converted into law on the 6th April 1936 N° 1135, and successive modifications of the legislative rules that discipline Social Providence;

As by Art. I N° 3 of the law 31 January 1926 n. 100;
Considering the necessity of instituting a Commission that should proceed in the studies for a reform of the Social Insurances;

As by R.D.L. 30 October 1943 n. 2/8;

Having heard the Council of the Ministers. On proposal of our Minister for Industry, Commerce and Labor, and in agreement with the Minister of Finances;

We have decreed and decree:

Art. I

A royal Commission is instituted at the Ministry of Industry, Commerce, and Labor to examine the forms of Social providence and insurances now existing in Italy, aiming to a reform of the present legislation, inspired by the exigences of having a more simple and uniform regulation that should extend the limits of State Assistance in favour of the working classes.

Art. II

The Commission is constituted by a President, by three Vice Presidents and by seventeen members chosen as follows:

- a) two University professors (ordinary) of financial mathematics
- b) two University professors in the roll list of methodologic statistics
- c) two University professors of economical matters
- d) one University professor of administrative law
- e) five exponents of the categories of labor-employers in the field of Industry of Agricoltura of commerce, credit and of transport
- f) five exponents of laborers chosen with the same standard fixed for the givers of work.

The appointment of the President, of the Vice Presidents and of the members of the Commission will be made by decree of the head of the Government in agreement with the Ministers interested

The directors of the Institutes that administrate the different forms of social providence can be attached to the Commission as experts, with consulting vote.

- 2 -

Decree of the Minister of Industry, Commerce and Labor
The Secretary of the Commission shall be nominated, to be
chosen among the State functionaries of degree not inferior
to the VI

Art. 3

The President of the Commission has faculty of requesting
the assistance and the cooperation that he deems necessary
from all the State Administrations and the Bodies of public
right.

The Commission, even through its single members if they are
delegated by it, has a right to take vision of all documents
even those of reserved character, to investigate, and to ef-
fectuate inspections in the Institutes of Social Providence
for every thing that relates their activity.

Art. 4

In a month after its constitution, the Commission will pre-
sent to the Minister of Industry, Commerce and Labor, its pro-
posals for the legislative reform as by art. I

Art. 5

By decree of the Minister of Industry, Commerce and Labor, in
agreement with the Minister of Finances, the compensations
will be established, that are to be given to the Members of
the Commission that do not belong to the State Administrations.
The expenses for the functioning of the Commission will weigh
on the balance of the Ministry of Industry Commerce and Labor
The Minister of Finances is authorized to propose the
necessary modifications of the balance

Art. 6

The present decree will be valid on the day of its publica-
tion in the "Gazzetta Ufficiale del Regno Serie speciale
We order whoever it belongs to, to observe it and to make
it be observed as law of the State.

1361

TRANSLATION PFO. PIRANI

SUBJECT : Nomination of Commissioners and Vice-Commissioners
for previdenza and assistenza sociale.

We answer the above indicated and take action as communicated by the Commission concerning the nomination of Commissioners for the "Istituto Nazionale" against accidents at work and the "Cassa Marittima Meridionale".

However in regards to the nomination for the Commissioner of the "Istituto Nazionale della Previdenza Sociale", we want to inform you that in spite of all the persons interviewed amongst which eventually the Commissioner of the aforementioned Institution shall have to be picked, it has not been possible, so far, to find anyone who is disposed to accept such position.

Therefore, we find it necessary to confirm the proposal previously made to this Commission regarding Prof. Luigi Lordi. Nevertheless, in order to attach to the aforementioned Commission two other persons technically adapted to working with him in directing the Institute, this Ministry proposes that when Prof. Lordi is named Commissioner, there can likewise be nominated two Vice-Commissioners, namely, Doctor Mansueti Ermanni and Doctor Latte Carmine, respectively, Central Administrative Inspector, and Sanitary Inspector for the Institute.

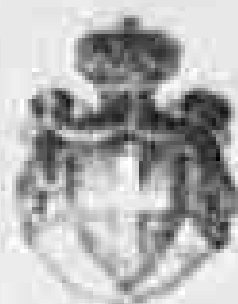
Doctor Mansueti and Doctor Latte are both competent in these branches, and together they are the two highest in grade for the "Istituto della Previdenza Sociale" in liberated Italy. In particular Doctor Mansueti has actually the function of administrative inspector for Sicily, and Doctor Latte is sanitary inspector for Campania, Lucania and Calabria.

Due to the urgencies that require the above named nominations, we pray the Commission to favor us with an approval.

We take this occasion to inform you that this Ministry ^{WILL MAKE} ~~has made~~ these proposals for the "Ente Nazionale della Previdenza" for the dependents of the State.

The Minister
Corbino

1360



Ministero dell'Industria del Commercio e del Lavoro

Attri S/M 15 aprile 1944

454

ALLA COMMISSIONE ALLEATA DI
CONTROLLO

Divisione N. 1000 920/L/111
Espresso a n. 091454 dell'11/4/44
Allegati

A P O L I

=====

OGGETTO: Nomina di commissari e
vice commissari di enti di previdenza e assistenza sociale.-

Si riscontra la nota sopraindicata e si prende atto di quanto comunicato da codesta Commissione circa i nominativi designati per la nomina a Commissari dell'Istituto Nazionale contro gli infortuni sul lavoro e della Cassa Marittima Meridionale.

Per quanto invece riguarda la nomina a Commissario dell'Istituto Nazionale della Previdenza Sociale, occorre far presente che per quanto siano state interpellate altre persone tra le quali scegliere eventualmente il Commissario del predetto Istituto, non è stato possibile finora ottenere che altri si dichiarino disposti ad accettare tale nomina.

Ciò stante si ritiene necessario confermare la proposta precedentemente fatta da codesta Commissione circa il prof. Luigi Lordi. Tuttavia, allo scopo di affiancare al predetto Commissario due altre persone tecnicamente adatte a collaborare con lui nella direzione dell'Istituto, questo Ministero propone che unitamente alla nomina a Commissario del prof. Lordi, si possa provvedere altresì a nominare due Vice-Commissari nelle persone del dott. Mansueti Emanuele e del dott. Latte Carmine, rispettivamente ispettore centrale amministrativo e ispettore compartimentale sanitario dell'Istituto stesso.

Sia il dott. Mansueti che il dott. Latte risultano partico-

largente competenti nei rami di servizio a ciascuno di essi attualmente affidati ed entrambi sono anche i due funzionari più elevati in grado dell'Istituto della Previdenza Sociale nell'Italia liberata. In particolare il dott. Manaceti ha attualmente funzioni di ispettore amministrativo per la Sicilia ed il dott. Latte funzioni di ispettore sanitario per la Campania, Lucania e Calabria.

Data l'urgenza che richiedono le nomine suddette, si prega codesta Commissione di voler far pervenire al più presto a questo Ministero un cortese cenno di accordo.

Con l'occasione si comunica che questo Ministero si riserva di fare costà analoghe proposte per l'Ente Nazionale della Previdenza per i dipendenti statali.

IL MINISTERO

Corbin

16472

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

Cross Reference Sheet

File: 454
Subject: Salary increases for Personnel of Instituto Hay, Providence
L. Social
Date: 11 April 1964
To: Minister Industry, Commerce + Labor
From: Labor
Documents Filed: 465

1358

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APC 394

LAC 091.457

7 April, 1944

SUBJECT: Appointment of Italian Officials

TO : Italian Minister for Industry, Commerce and Labor

The appointment of Mag. Renato Raselli as Commissioner of the National Institute for Insurance Against Accidents at Work has the approval of the Labor Sub-Commission and the Finance Sub-Commission.

J. T. H. BAIN,
Colonel,
Director, Labor Sub-Commission

1357

HEADQUARTERS
ARMED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

Cross Reference Sheet

File: 454
Subject: Periodical increases of salaries to the personnel
Date: Nov. 15 February 1954 (with enclosure)
To: _____
From: Instituto Nacional Previdencia Social
Documents Filed: 465 -

1356

Op. Allbright

454

Vietri S.M. 18 marzo 1944

ALLA COMMISSIONE ALLEATA DI CONTROLLO

N A P O L I

.....

nomina di commissari di enti ed istitu-
tuti vari sottoposti a tutela e vi-
gilanza dello Stato.-

Allo scopo di assicurare nei riguardi dei sottoindicati enti ed
istituti la continuità di funzionamento delle sedi periferiche esisten-
ti nelle provincie dell'Italia liberata e di garantire nei confronti
di esse il normale esercizio delle attribuzioni istituzionalmente spettan-
ti agli organi centrali degli enti ed istituti medesimi, questo Mi-
nistero ha in animo di provvedere mediante decreti del Capo del Governo
- alla nomina dei commissari previsti dei RR.DD. 15 novembre 1943 n. 6/B
e 24 gennaio 1944 n. 20

Ciò stante, si comunicano a codesta Commissione i nominativi scelti
per la designazione in parola e si prega di voler far conoscere con
cortese sollecitudine a questo Ministero se i medesimi riescono graditi
a codesta Commissione medesima.

- 1°) Istituto Nazionale della Previdenza Sociale: Commissario prof. Luigi
gi Lordi fu Niccolò, ordinario di matematica finanziaria e attuarial
e nel R. Istituto Universitario Navale;
- 2°) Istituto Nazionale per l'assicurazione contro i danni
lavoro: commissario rag. Renato Raselli, ispettore compartimentale
amministrativo dell'Istituto per le regioni Campania e Calabria;
- 3°) Ente Nazionale della previdenza e assistenza per i dipendenti statali;
commissario prof. Alessandro Graziani, ordinario di diritto

tati vari sottoposti a tutela e vigilanza dello Stato.

Allo scopo di assicurare nei riguardi dei sottoindicati enti ed istituzioni la continuità di funzionamento delle sedi periferiche esistenti nelle province dell'Italia liberata e di garantire nei confronti di esse il normale esercizio delle attribuzioni istituzionalmente spettanti agli organi centrali degli enti ed istituti medesimi, questo Ministero ha in animo di provvedere mediante decreti del Capo del Governo alla nomina dei commissari previsti dei R.R.DD. 15 novembre 1943 n. 878 e 24 gennaio 1944 n. 20

Ciò stante, si comunicano a codesta Commissione i nominativi scelti per la designazione in parola e si prega di voler far conoscere con cortese sollecitudine a questo Ministero se i medesimi riescono graditi a codesta Commissione medesima.

1°) Istituto Nazionale della Previdenza Sociale: Commissario prof. Luigi Lodi fu Nicola, ordinario di matematica finanziaria e attuariale nel R. Istituto Universitario Navale;

2°) Istituto Nazionale per l'assicurazione contro ¹⁸⁵³ infortuni sul lavoro: commissario rag. Renato Raselli, ispettore compartimentale amministrativo dell'Istituto per le regioni Campania e Calabria;

3°) Ente Nazionale della previdenza e assistenza per i dipendenti statali: commissario prof. Alessandro Grassani, ordinario di diritto nella R. Università di Napoli.

I predetti Commissari avrebbero nel territorio liberato la legale rappresentanza dell'Istituto o dell'ente presso cui ciascuno di essi è nominato e sostituirebbero gli organi di amministrazione esercitando i poteri che, ai sensi delle leggi istitutive e successive, sono propri degli organi stessi.

IL MINISTRO



Ministero dell'Industria del Commercio e del Lavoro
Servizio del Lavoro

Divisione _____ N. di prot. *27* / *1* / III / *1* / a

Risposta a nota _____

Allegati _____ due f.

OGGETTO : Commissione Reale per lo
studio di nuove forme di pre-
videnza sociale.

Vietri . M R 18 MAR 1944 1944

ALLA COMMISSIONE ALLEATA DI
CONTROLLO

N A P O L I

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Con riferimento a quanto in precedenza rappresentato da questo Ministero al opt. Albright di codesta Commissione, si rimette copia dello schema di provvedimento, già approvato dal Consiglio dei Ministri e attualmente in corso di firma, col quale viene istituita presso questo Ministero una Commissione Reale per lo studio di nuove forme di previdenza sociale e per la formulazione delle relative proposte.

IL MINISTRO

Colonna 1354

CHIEDA IL RETICO ESORTIVO PER LA NOMINA DI UNA COMMISSIONE REALE PER LA RIFORMA
DELLA PENSIONE SOCIALE

VITTORIO EMANUELE III

Per grazia di Dio e per volontà della Nazione

RE D'ITALIA

Visto il R.D.L. 4 ottobre 1935 n. 1027 convertito con modificazioni nella legge 6 aprile 1936 n. 1135, e successive modificazioni, sulle norme legislative che disciplinano la Previdenza Sociale;

Visto l'articolo 1 n. 3 della legge 31 gennaio 1926 n. 1001

Ritenuta la necessità di istituire una Commissione per procedere agli studi per la riforma delle assicurazioni sociali;

Visto il R.D.L. 30 ottobre 1943 n. 2/3;

Sancto il Consiglio dei Ministri;

Sulla proposta del nostro Ministro per l'Industria, il Commercio e il Lavoro, di intesa con il Ministro per le Finanze;

Abbiamo decretato e decretiamo:

Art. 1

E' istituita presso il Ministero dell'Industria, del Commercio e del Lavoro, una Commissione Reale per l' studio delle forme di previdenza ed assicurazioni sociali attualmente in vigore in Italia, ai fini di una riforma della legislazione vigente ispirata alle esigenze di un ordinamento più semplice, più uniforme e che estenda i limiti dell'assistenza dello Stato in favore delle classi lavoratrici.

Art. 2

La Commissione è costituita da un Presidente in Tre Vice Presidenti e da dodici sette membri scelti come segue:

- a)- due professori di R.Università ordinari di matematica finanziaria;
- b)- due professori di R.Università, ordinari di statistica e demografia;
- c)- due professori di R.Università ordinari di materie economiche;

Visto il R.D.L. 4 ottobre 1935 n. 1827 convertito con modificazioni nella legge 30 aprile 1936 n. 1135, e successive modificazioni, sulle norme legislative che disciplinano la Previdenza Sociale;

Visto l'articolo 1 n. 3 della legge 31 gennaio 1926 n. 103;

Ritenute la necessità di istituire una Commissione per procedere agli studi per la riforma delle assicurazioni sociali;

Visto il R.D.L. 30 ottobre 1943 n. 2/3;

Emesso il Consiglio dei Ministri;

Sulla proposta del nostro Ministro per l'Industria, il Commercio e il Lavoro, di legge con il Ministro per le Finanze;

Abbiamo decretato e decretiamo:

Art. 1

È istituita presso il Ministero dell'Industria, del Commercio e del Lavoro, una commissione Reale per l'opera delle forze di previdenza ed assicurazioni sociali attualmente in vigore in Italia, al fine di una riforma della legge attuale vigente ispirata alle esigenze di un ordinamento più semplice, più uniforme e che rientra i limiti dell'assistenza dello Stato in favore delle classi lavoratrici.

Art. 2

La Commissione è costituita da un Presidente da Tre Vice Presidenti e da dieci esponenti scelti come segue:

- a) - due professori di R.Università ordinari di matematica finanziaria;
- b) - due professori di R.Università, ordinari di statistica metodologica;
- c) - due professori di R.Università ordinari di materia economica;
- d) - un professore di R.Università, ordinario di diritto amministrativo;
- e) - cinque esponenti delle categorie di lavoro di lavoro nel campo dell'industria, dell'agricoltura, del commercio, del credito e dei trasporti;
- f) - cinque esponenti delle professioni d'opera scelti con lo stesso criterio finché non per i datori di lavoro.

La nomina del Presidente, dei Vice Presidenti e dei membri della Commissione

verrà fatta con Decreto del Capo del Governo, d'intesa con i Ministri interessati.

Alla Commissione possono essere aggregati come esperti, con voto consultativo, i Dirigenti degli Istituti che costituiscono le varie forme di previdenza sociale.

Con Decreto del Ministro per l'Industria, il Commercio ed il Lavoro, sarà nominato un Segretario della Commissione da scegliersi tra i funzionari dello Stato di grado non inferiore al VI.

Art. 3

Il Presidente della Commissione ha facoltà di richiedere a tutte le Amministrazioni dello Stato e agli Enti di diritto pubblico l'assistenza e la collaborazione che che ritenga necessaria.

La Commissione, anche a mezzo dei singoli membri da essa delegati, ha diritto di prendere visione dei documenti anche se di carattere riservato, di praticare indagini, e di effettuare sopralluoghi sugli Istituti esercenti la Previdenza Sociale per tutto quanto abbia riferimento alle loro attività.

Art. 4

Entro un anno dalla sua costituzione la Commissione presenterà al Ministero per l'Industria, il Commercio e il Lavoro le sue proposte per la riforma legislativa di cui al precedente articolo 1.

Art. 5

Con Decreto del Ministro per l'Industria, il Commercio e il Lavoro, di intesa col Ministro per le Finanze, saranno stabiliti i componenti la Commissione al corpo degli Istituti della Commissione che non appartengono alle Amministrazioni dello Stato.

Le spese per il funzionamento della Commissione gravano sul bilancio del Ministero dell'Industria, del Commercio e del Lavoro.

Il Ministro per le Finanze è autorizzato a proporre le occorrenti variazioni al bilancio.

Art. 6

Il presente Decreto entra in vigore nel giorno della sua pubblicazione nella Gazzetta Ufficiale del Regno - Serie speciale -

Ordiniamo, a chiunque esista, di osservare il presente Decreto e di farlo osservare.

1952

Art. 3

Il Presidente della Commissione ha facoltà di richiedere a tutte le Amministrazioni dello Stato e agli Enti di diritto pubblico l'assistenza e la collaborazione che ritenga necessaria.

La Commissione, anche a mezzo dei singoli membri da essa delegati, ha diritto di prendere visione dei documenti anche se di carattere riservato, di praticare indagini, e di effettuare sopralluoghi sugli istituti esercenti la Previdenza Sociale per tutto quanto abbia riferimento alle loro attività.

Art. 4

Entro un anno dalla sua costituzione la Commissione presenterà al Ministero per l'Industria, il Commercio e il Lavoro le sue proposte per la riforma legislativa di cui al precedente articolo 1.

1952

Art. 5

Con decreto del Ministro per l'Industria, il Commercio e il Lavoro, di intesa col Ministro per le Finanze, saranno stabilita i compensi da corrispondere ai membri della Commissione che non appartengono alle Amministrazioni dello Stato.

Le spese per il funzionamento della Commissione graveranno sul bilancio del Ministero dell'Industria, del Commercio e del Lavoro.

Il Ministro per le Finanze è autorizzato a proporre le occorrenti modificazioni al bilancio.

Art. 6

Il presente Decreto entra in vigore nel giorno della sua pubblicazione nella Gazzetta Ufficiale del Regno - Serie Speciale - Ordinario, e chiunque spetti, di osservare il presente Decreto o di farlo osservare con legge dello Stato.

Data A.....

file - Labor Sub Commission

Vietri S/M
18 Marzo 1944

ALLA COMMISSIONE ALLEATA DI
CONTROLLO

NAPOLI

OGGETTO : Commissione Reale per lo
studio di nuove forme di
previdenza sociale.

Con riferimento a quanto in precedenza rappre-
sentato da questo Ministero al Cpt. Albright di codesta
Commissione, si rimette copia dello schema di provvedimen-
to, già approvato dal Consiglio dei Ministri e attualmente
in corso di firma, col quale viene istituita presso questo
Ministero una commissione Reale per lo studio di nuove forme
di previdenza sociale e per la formulazione delle relative
proposte.

IL MINISTRO
CORBINO

1351

SCHEMA DI REGIO DECRETO PER LA NOMINA DI UNA COMMISSIONE
REALE PER LA RIFORMA DELLA PREVIDENZA SOCIALE

VITTORIO EMANUELE III

Per grazia di Dio e per volontà della Nazione

RE D'ITALIA

Visto il R.D.L. 4 ottobre 1935 n. 1827 convertito con modificazioni della legge 6 aprile 1936 n. 1135, e successive modificazioni, sulle norme legislative che disciplinano la Previdenza Sociale;

Visto l'articolo 1 n. 3 della legge 31 gennaio 1926 n. 100;

Ritenuta la necessità di istituire una Commissione per procedere agli studi per la riforma delle assicurazioni sociali;

Visto il R.D.L. 30 ottobre 1943 n. 2/B;

Sentito il Consiglio dei Ministri;

Sulla proposta del nostro Ministro per l'Industria, il Commercio e il Lavoro, di intesa con il Ministro per le Finanze;

Abbiamo decretato e decretiamo :

Art. 1

E' istituita presso il Ministero dell'Industria, del Commercio e del Lavoro, una Commissione Reale per l'esame delle forme di previdenza ed assicurazioni sociali attualmente in vigore in Italia, ai fini di una riforma della legislazione vigente ispirata alle esigenze di un ordinamento più semplice, più uniforme e che estenda i limiti dell'assistenza dello Stato in favore delle classi lavoratrici.

Art. 2

La Commissione e' costituita da un Presidente da Tre Vice Presidenti e da diciassette membri scelti come segue :

- a) - due professori di R. Università ordinari di economia finanziaria;
- b) - due professori di R. Università, ordinari di statistica metodologica;
- c) - due professori di R. Università ordinari di materie economiche;
- d) - un professore di R. Università, ordinario di diritto amministrativo;
- e) - cinque esponenti della categoria di datori di lavoro nel

- campo dell'Industria, dell'Agricoltura, del Commercio del Credito e dei Trasporti;
- f) - cinque esponenti dei prestatori d'opera scelti con lo stesso criterio fissato per i datori di lavoro.

La nomina del Presidente, dei Vice Presidenti e dei membri della Commissione verterà fatta con Decreto del Capo del Governo, d'intesa con i Ministri interessati.

Alla Commissione possono essere aggregati come esperti, con voto consultivo, i Dirigenti degli Istituti che gestiscono le varie forme di previdenza sociale.

Con Decreto del Ministro per l'Industria, il Commercio ed il Lavoro, sarà nominato un Segretario della Commissione da scegliersi tra i funzionari dello Stato di grado non inferiore al VI.

Art. 3

Il Presidente della Commissione ha facoltà di richiedere a tutte le Amministrazioni dello Stato e agli Enti di diritto pubblico l'assistenza e la collaborazione che ritenga necessaria.

La Commissione, anche a mezzo dei singoli membri da essa delegati, ha diritto di prendere visione dei documenti anche se di carattere riservato, di praticare indagini, e di effettuare sopralluoghi sugli Istituti esercenti la Previdenza Sociale per tutto quanto abbia riferimento alla loro attività.

Art. 4

Entro un anno dalla sua costituzione la Commissione presenterà al Ministero per l'Industria, il Commercio e il Lavoro le sue proposte per la riforma legislativa di cui al precedente art. 1.

Art. 5

Con decreto del Ministro per l'Industria, il Commercio e il Lavoro di intesa col Ministro per le Finanze, saranno stabiliti i compensi da corrispondere ai componenti della Commissione che non appartengono alle Amministrazioni dello Stato.

Le spese per il funzionamento della Commissione graveranno sul bilancio del Ministero dell'Industria, del Commercio e del Lavoro.

Il Ministero per le Finanze è autorizzato a proporre le occorrenti variazioni di bilancio.

Art. 6

Il presente Decreto entra in vigore nel giorno della sua pubblicazione nella Gazzetta Ufficiale del Regno - Serie Speciale - Ordiniamo a chiunque spetti, di osservare il presente Decreto e di farlo osservare come legge dello Stato

Dato a

File - Labor Sub-Commission

ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION

File
16/3/44 *454*

CASH INCOME AND INSURANCE CONTRIBUTIONS IN CASE OF MANUAL
LABORER WITH HYPOTHETICAL WAGE OF 30 LIRE IN SEPT. 1942
AND FAMILY CONSISTING OF WIFE AND 3 CHILDREN

1. Cash Received in Pay Envelope -

<u>DAILY PAY</u>	
Base wage (old)	L. 30.00
Base wage (new)*	L. 58.00
Presence indemnity	L. 10.00
TOTAL	L. 68.00

*Calculated on basis of 70% of old base wage plus presence indemnity. Outside of Naples, the 70% increase authorized by Regional Order NO.2 applies to old base wage only

<u>WEEKLY PAY (6 day week)</u>	
Base wage	L. 348.00
Presence indemnity "	60.00
TOTAL	L. 408.00

Less employee's
ins. contribution* 17.10
NET TOTAL L. 390.90

*Social security at flat rate of 9.10 lire weekly for all wages over L. 156.00. Sickness insurance at 2.3% of base wage, or 8.00 lire.

WEEKLY CASH INCOME

Net pay	L. 390.90
Family allowance* "	69.00
TOTAL	L. 459.90

* Weekly rate for wife and 3 children. Total and per capita amounts vary with size of family.

II. Cost to Employer

	<u>Weekly Amount</u>	<u>Per Cent of Total</u>
Base wage	L. 348.00	100.0%
Presence indemnity	" 60.00	-----
TOTAL PAY	L. 408.00	-----
Social security (flat rate of 15.90 lire weekly for all wages over L. 156.00	L. 15.90	4.6%
Family allowance (20% of base wage) "	69.60	20.0%
Military benefit fund (1% of base wage for operai; 5% of base wage for impiegati).....	" 3.48	1.0%

1348

18

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II. Cost to Employer (continued)

	<u>Weekly Amount</u>	<u>Per Cent of Total</u>
Cassa Integrazione (5% of base wage, proceeds applicable to wage integration, reimbursement of part of presence indemnity, or both).....	L. 17.40	5.0%
Sickness insurance (2.3% of base wage)	" 8.00	2.3%
Accident insurance (rate varies with risk from 0.6% to 16.0% of base wage. Hypothetical rate of 8% selected here as mid-way).....	" 27.84	8.0%
TOTAL INSURANCE CONTRIBUTIONS	" 142.22	40.9%
TOTAL PAY PLUS CONTRIBUTIONS...	L. 550.22	-----

SAME DATA IN CASE OF SKILLED WORKER WITH HYPOTHETICAL WAGE OF 50 LIRE IN SEPT. 1942 AND FAMILY CONSISTING OF WIFE AND 3 CHILDREN

1. Cash Received in Pay Envelope

<u>DAILY PAY</u>		<u>WEEKLY PAY (6 day week)</u>	
Base wage (old)	L. 50.00	Base wage	L. 552.00
Base wage (new)	" 92.00	Presence indemnity	60.00
Presence indemnity	" 10.00	TOTAL	L. 612.00
	L. 120.00		
		Less employee's ins. contrib.	21.80
			L. 590.20
<u>WEEKLY CASH INCOME</u>			
Net Pay	L. 590.20		
Family allowance	" 69.00		
TOTAL	L. 659.20		

II. Cost to Employer

	<u>Weekly Amount</u>	<u>Per Cent of Total</u>
Base wage	L. 552.00	100.0%
Presence indemnity	60.00	-----
TOTAL PAY	L. 612.00	-----

1347

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II. Cost to Employer (continued)

	<u>Weekly Amount</u>	<u>Per Cent of Total</u>
Social security	L. 15.90	2.9%
Family allowance	" 110.40	20.0%
Military benefit fund	" 5.25	1.0%
Cassa Integrazione	" 27.60	5.0%
Sickness insurance	" 12.69	2.3%
Accident insurance	" 44.16	8.0%
TOTAL INSURANCE CONTRIBUTIONS	L. 216.27	39.2%
TOTAL PAY PLUS CONTRIBUTIONS..L.	828.27	-----

Prepared by :
W. E. SOLENBERGER
1st. Lt., AUS

WES/sc

1346

page 1
Final Draft

Submitted by Italian Ministry of Industry & Commerce
on 11 Feb 1944 - 8 Sept 1944

Program of Reform in Matters of Social Welfare and Social Security

File

The necessity of making a radical change in the present social welfare system in Italy, as it became the state has become in its duties towards the working class, of because of complicated and burdensome system that presents a great obstacle to the productive activity of the nation, is orienting itself towards a program of reform, in which these reforms are actually in course of study by certain elaborate legislative provisions. These provisions concern:

a) The Institution of a Royal Commission for the study of the forms of Social Welfare and for the Correlation of the various provisions.

Such a Commission having in mind the changing economic structure of the country, and the new current of social ideas that are taking root in the more progressive economic states, will have the duty to examine the diverse forms of social welfare and social insurance in Italy, with the scope (aim) of reforming the present legislation to inspire it towards or simple and uniform order that would extend the benefits of the states' assistance in favor of the working class.

In fact it seems very apparent that in study now in this field, the decisive step to substitute for the present expensive and unequal forms of social welfare, the reinsurance on the part of the state of various and of other losses to private workers takes out through the normal tax system, in which eventually some special tax will be imposed for this social welfare system.

The royal commission, in order to carry out this problem, will be formed, other than experts of the problem, also by various employers, and employees of agriculture, industry, commerce, transportation and credit, the commission will last presumably one (2) year while 3 years will be necessary to elaborate the definite program for the new system of the social welfare.

b) The unification of the contribution due from the employers and employees for social security and social welfare.

In the meantime, while the royal commission finishes its work and the simple reform suggested as above mentioned as have determined to provide for the means to simplify the present system of contribution. This present social legislation, developed by way of successive super impositions and having been attached to a large number of social welfare institutions has become burdensome for the bureaucratic structure of the productive companies, so lowering the price of production. The simplification of this system consists in unifying - as of July 1, 1944 - the various contributions by the employers and employees of whatever category, for insurance, of sickness, old age, unemployment, P.D., maternity, and marriage - accidents, professional sickness, contagion, disease, and any sickness due from war.

The single contribution in whatever way it be determined and also in whatever way the payment is being made presently for every single welfare system, it will be made according to the percentage of the active contributions concerned by the employers, equally in proportional percentage and to be expressed the amount of the contribution from the employers and employees respectively; the said percentage reports, will have for basis the contributions, the contributions and the deductions in effect as of July 1, 1943. Regarding the distribution, among the various social welfare societies, of the funds derived from contributions,

country, and the new current of social ideas that are taking root in our progressive economic states, will have the duty to examine the diverse forms of social welfare and social insurance in Italy, with the scope (aim) of reforming the present legislation, to inspire it towards on simple and uniform order that would extend the limits of the states' assistance in favor of the working class.

In fact it seems very opportune that we study now in this field, the decisive step to substitute for the present exclusive and unequal forms of social welfare, the retributions on the part of the state of relations that of other loans to private workers taken out through the present tax system, in which eventually some special tax will be imposed for this social welfare system.

The royal commission, in order to carry out this problem, will be formed, under the auspices of the problem, also by various employers, and employees of agriculture, industry, commerce, transportation and credit, the commission will last presumably one (1) year while 2 years will be necessary to eliminate the definite program for the new system of the social welfare.

b) The modifications of the contribution due from the employers and employees for social security and social welfare.

In the meantime, while the royal commission finishes its work and the simple reform executed as above mentioned we have determined to provide for the social to simplify the present system of contribution. This present social legislation, developed by way of successive super impositions and having been attached to a large number of Social welfare institutions has become burdensome for the administrative structure of the productive companies, so lowering the price of production. The simplification of this system consists in unifying - as of July 1, 1941 - the various contributions by the employers and employees of whatever category, for insurances, of sickness, old age, unemployment, I.D., maternity and marriage - accidents, professional sickness, contagions, diseases, and any sickness due from war.

The single contribution in whatever way it be determined and also in whatever way the payment is being made presently for every single welfare system, it will be later according to the percentage of the entire retributions concerned by the employers, equally in proportional percentage will be experienced the amount of the contribution from the employers and employees respectively; the said percentage reports, will have for bases the retributions, the contributions and the deductions in effect as of July 1, 1941. Regarding the distribution, among the various social welfare societies, of the funds derived from contributions, these funds will be divided in proportion to the amount of the sums that each society received of the total income relative to 1937.

For the moment the tax system will not be changed - which will be subject to an ample and important reform.

In realizing the principle of the uniform contribution, it will not be difficult to establish the new reform in collecting the contribution.

a) Family allowances

In a general reform of the social welfare, as it should be examined by the Royal commission, the institution of the family allowances will find according to the new political demography that the government intends to follow - a more adequate place than the previous one. It is necessary to remove the obstacle of a system that until now has given to the family allowances higher than the salaries. So that their elimination from the reform or a simple reduction would have grave repercussions on the working classes.

While the main problem has been resolved it has been established to put a short delay to any increase in the family allowances.

For seeing that the actual economic system will bring further increases in salaries, this delay in practice will be a real and proper reduction of family allowances. The section of these last ones will signify that they will not get ulterior increase on their salaries and the workers will have no hope of other increases. While this new system is underway the family allowances will remain as it was decided in the measure of January 12, 1941 and the contribution that the employers will give to the welfare office will remain the same.

1344

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION

APO 394

LAB 091.45

5 April, 1946

SUBJECT: Appointment of Italian Officials

TO : Deputy Executive Commissioner, E.C. & M.C. Section, A.C.C.

1. The Labor Sub-Commission, in consultation with the Finance Sub-Commission, has reviewed the qualifications of the three individuals whose names were submitted by the Italian Ministry of Industry, Commerce and Labor for appointment as Commissioners of three national social insurance agencies.

2. We approve the appointment of Mag. Renato Raselli as Commissioner of the National Institute for Insurance Against Accidents at Work and are advising Minister Corbino to this effect at once, because of the need for Mag. Raselli to take over his duties at the earliest possible date. His work in his present position as Inspector for the Institute is favorably known to both Sub-Commissions, and he has been vetted by Region III, A.C.C., in this connection.

3. We have definite question as to the qualifications of the other two candidates for the particular posts proposed. We are, accordingly, taking the matter up with Minister Corbino with a view to giving further consideration to their qualifications in relation to the duties they would be called upon to perform, before reaching a final decision.

WJW/tbe

J. T. H. BAIN,
Colonel,
Director, Labor Sub-Commission.

1343

HEADQUARTERS
ALLIED CONTROL COMMISSION
R.C. & M.G. SECTION
APO 394

Labor Sub-Commission

Ref /159/21/CA.

29 March 1944

SUBJECT: Appointment of Italian Official.

TO : Economic Section (For Labor Sub-Commission)

1. The Italian Ministry of Industry and Commerce has submitted the following names, for the appointments designated:

- "
1. Istituto Nazionale for Social Relief: Commissioner prof. Luigi Lordi, permanent instructor of financial and accounting mathematics at the R. Naval Istituto Universitario.
 2. Istituto Nazionale for the insurance against work accidents: Commissioner the Accountant Remo Raselli, administrative department inspector of the Institute for the regions of Campania and Calabria.
 3. Ente Nazionale for relief and care of the State employees: Commissioner prof. Alessandrio Graziani, permanent instructor of law at the R. University of Naples."

2. We would like to have your approval or disapproval of each of the above named persons, and in case of disapproval the reasons therefor.

Frederick E. Piske
Colonel
NORMAN E. FISKE
Colonel
Deputy Executive
Commissioner

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*This copy made from shorthand notes on
negativity.*HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

Lab091.454

4 March 1944

SUBJECT: Responsibilities of the Labor Sub-Commission
in the Field of Social Insurance.TO: Brigadier PARKINSON, Director Public Health
Sub-Commission.

1. Reference is made to your memorandum AOC/3082/PH, dated 21 February 1944, in which your Sub-Commission proposes issuance of a memorandum outlining responsibilities of the various sub-commissions in the field of Public Welfare, Public Health, and Social Insurance. The Labor Sub-Commission is in complete agreement with your statement regarding the responsibilities of this Sub-Commission covering all agencies in the Italian Structure where benefits or assistance arise out of prior contributions by the employee, employer, or where the benefits are in the nature of a wage substitute, the large agencies involved in this work being Istituto Nazionale della Previdenza Sociale, Istituto Nazionale per l'Assicurazione contra gli Infortuni, and Istituto Nazionale Assistenza Malattia ai Lavoratori.

2. In response to your request for a more detailed description of the functions of these agencies, the amount of benefits, scope of operation and other related questions, appended herewith is a general initial statement which will suffice for the moment as an overall picture. This Sub-Commission, however, is engaged in further intimate study so as to give more definitive data and arrive at recommendations which will lead to important changes in the entire present structure.

3. Any further suggestions, or further information which your Sub-Commission will be able to furnish, will be appreciated.

/s/ J. T. R. BAIN,
J. T. R. BAIN,
Colonel,
Director, Labor Sub-Commission.

1 Incl:
Agencies in the Field of Social
Insurance supervised by the
Labor Sub-Commission, A.C.C.

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14

NEAR HEADQUARTERS
ALLIED CONTROL COMMISSION
APC 394
Public Health Sub-Commission

AGC/3082/118

21 February 1944

SUBJECT: - Welfare Functions of the Sub-Commission
of Public Health.

1. - Administrative Directorate.
Food Sub-Commission.
Labor Sub-Commission.
Displaced Persons Sub-Commission.
Refugees Sub-Commission.
Interior Sub-Commission.
Public Safety Sub-Commission.
Legal Sub-Commission.

1. This Sub-Commission proposes to issue a memorandum outlining the welfare functions for which it is responsible. The memorandum when complete, will be for the use of all other Sub-Commissions and for Regional Public Health and Welfare Officers and U.S.A.'s generally. The purpose of the memorandum is to clarify the lines of communication and responsibility and also to assist Regional Public Health and Welfare Officers in obtaining uniformity of action in between Regions.

2. As a number of other Sub-Commissions cover activities closely allied with welfare, it is desired to include in the memorandum a description of those related functions and the Italian agencies performing them. It will be of assistance if the interested Sub-Commissions will themselves prepare these statements for inclusion in the memorandum.

3. There is enclosed a skeleton draft of the proposed memorandum. Such comments as may be included concerning your Sub-Commission are not considered to be either final or official. They are based on former understandings or preliminary discussions and are used only to indicate the type of information desired from your Sub-Commission. A complete description of your Sub-Commission is not necessary. What is needed is a statement of those matters which are allied to welfare activities and a description of the existing Italian agencies performing them.

4. We would appreciate a draft of the material to be inserted concerning your Sub-Commission, at your earliest convenience.

G. S. PARKINSON, Brigadier
Director, Public Health Sub-Commission.

28/30/44

1. Enclosure

Copy of Draft on Agencies Responsible for Welfare & Related Functions.

DRAFT

HEAD HUMAN AFFAIRS
ALBION COUNTY COMMISSION
APR 27/61
Public Health Sub-Commission

SUBJECT: - Agencies Responsible for Welfare & Related Functions.

TO

1. PUBLIC HEALTH:

(Generally - What assistance given purely on the basis of need and not on the basis of prior contributions paid by the recipient or his employer to a fund for his benefit?)

A. - Food Sub-Commission:

(a) The obtaining and rationing of food for all the population is (with the assistance of certain other Sub-Commissions) under the jurisdiction of the Food Sub-Commission. This Sub-Commission - (representing the Food Sub-Commission) a brief description of the responsibilities of the Sub-Commission concerning food for all civilians, the description of the Sub-Commission is as follows: The Sub-Commission is responsible for the care and public health of the population from that source they can obtain information on types and amounts of food to be available, prices, etc. and to whom they can give information if they find that in a given situation food is not reaching recipients of relief.

(b) The Food Sub-Commission also obtains limited amounts, such as cheese, milk, canned goods, etc., which are available to certain sections of the population - refugees, negroes, babies, etc., institutions for the aged, children, etc. and a public health Sub-Commission. Officers will be informed of the situation and of the public health Sub-Commission. Regional Public Health and Welfare Officers should at all times make known to the public health Sub-Commission its needs and the assistance supporting those needs so that requests can be made by the Public Health Sub-Commission to the Food Sub-Commission for special funds and also in order that the Public Health Sub-Commission can give the Food Sub-Commission information on which to conduct their requests.

SECRET

B. - PUBLIC HEALTH Sub-Commission:

(a) The Public Health Sub-Commission is through the relief Sub-Commission moves with these Italian agencies those functions involve the assistance to civilians already established in a community (see para. 1(c)) on displaced persons Sub-Commission and para. 1(d) on refugee Sub-Commission) who have no other means of support. For that portion of the population who are unable to obtain food because of lack of income even though food is available in the community, assistance is, more practicable, given in cash. This operation and the Italian agencies involved are in sub-division of the responsibility of the Public Health Sub-Commission. The larger Italian agencies involved in this work and to which the public health Sub-Commission responsibility extends are:

1. State Commissions of Assistance.

A relief agency, operating in every sector. It is headed by the Director, but receives its funds from the National Government. The following are examples of the forms of aid actually extended by it:

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dition of the Food Sub-Commission. The Sub-Commission (request insert of the Food Sub-Commission a brief description of the responsibilities of the Sub-Commission concerning food for all civilians, the Sub-Commission will be required to continue to estimate the food and public health figures from but ensure that can obtain information in the food and public health to be available, prices, etc. as to when they can also information if they find that in a given situation food is not reaching the level of relief).

(b) The Food Sub-Commission also obtains foodstuffs, such as cheese, milk, canned goods, etc., which are available in certain sections of the population - refugees, camps, hospitals, institutions for the aged, children, etc. Additional public health and welfare officers will be informed of the situation in each of the public health Sub-Commission. Additional public health and welfare officers should be all those who have to do with the Sub-Commission its needs and the evidence supporting these needs so that reports can be made by the public health Sub-Commission to the Food Sub-Commission. The Food Sub-Commission also has information on which to estimate the requirements.

B. - Public Health Sub-Commission

(a) The Public Health Sub-Commission through the relief sub-section works with those Italian agencies whose functions involve the assistance to civilians already established in a community (see para. 1(a) on displaced persons sub-commission para. 1 (b) on refugee sub-commission) who have no other means of support. For that portion of the population who are unable to obtain food because of lack of income even though food is available in the community, assistance is, where practicable, given in cash. This operation and the Italian agencies involved are in the sub/100 unitarily a responsibility of Public Health Sub-Commission. The largest Italian agency involved in this work and to which the public health sub-commission responsibility extends are:

1. Ente Cassa di Assistenza.

A relief agency, operating in every city. It is headed by the Mayor, but receives its funds from the National Government. The following are examples of the forms of aid usually extended by it:

Orders for vouchers for food, or the operation of aid, etc. etc. Aid in cash, either continuously, or subject to re-supply action each time aid is desired. Aid to refugees from other parts of Italy, or from Italian colonies.

Aid is extended to persons established in (communes by the Italian Refugee branch of the R.F. and S.C. section.

Aid to hospitals and the homeless.

Aid to persons who received money from relatives in foreign countries.

Advances to persons who are not to receive indemnification for destruction of property by enemy action.

2. Provincial Welfare Department.
Organized in Italy to supervise the operations of family welfare and child welfare activities in the communes, to establish standards of care, to inspect and make recommendations, and to

Summary - Agencies Responsible for Welfare and Related Functions (Cont'd)

supervise the use of funds allotted to the communes for these purposes. The Provincial Welfare Department is responsible to the Prefect.

3. Soccorso Militare.

A communal agency, which certifies for payment persons in need who are entirely dependent upon men now serving in the Italian Army, exclusive of officers. Payment is usually made through the Post Office. It is understood funds come from the Italian Minister of the Interior. This agency is not operating in Sicily.

4. Distretto Militare.

Operates with funds from, and under the Italian Ministry of War, makes payments to the families of officers, "sottufficiali" and prisoners of war. These payments are charges against the pay of the individual and are not paid as a "war" benefit. The activity of the Distretto Militare is in the nature of an allotment and not relief based on need.

5. Opera Nazionale di Assistenza Invalidi di Guerra.

A national organization for incapacitated or veterans. One specialized in their care and orthopedic appliances are made available, if they are made in a special employment for persons of limited employability, and small sums of money may be given. The National Italian Government supplied funds. Supervision is exercised through a national headquarters. Applications usually handled by unpaid persons in the community.

6. Associazione Nazionale delle Famiglie dei Caduti in Guerra.

A national organization serving chiefly the families of those killed in war. Aid is given families in the obtaining of pensions, and small cash contributions may be given. The Italian National Government normally supplies the funds.

7. Opera Nazionale per gli Orfani di Guerra.

A national association, providing scholarships and funds for the education of war orphans. It also renders social services arranging placements, and sometimes contributing to the support of orphans in institutions. Funds are normally supplied by the National Italian Government.

(Request that National Public Health and Welfare officers add any already available information regarding these agencies as to amount of benefits in the particular region and as to whether these agencies or any other major agencies, not listed, are functioning in the region.)

8. Displaced Persons Sub-Commission.

Referred to by Displaced Persons Sub-Commission 1338 the Displaced Persons and methods of handling, including such housing, feeding, clothing, etc. It is performed by the Displaced Persons Sub-Commission and the Italian Agencies involved. Also statement of the point at which the Public Health Sub-Commission is expected to provide for these people, which as I understand it, has in the past been, that displaced persons living or finally established in communes.

against the pay of the individual and are not paid on a regular basis. The salary of the director of the office is in the nature of an allotment and not rolled based on need.

5. Opera Nazionale di Assistenza e Istruzione di Guerra.
A national organization for incapacitated war veterans. Some specialized as well care and orthopedic appliances are made available. Efforts are made to find employment for persons of limited working ability. Small sums of money may be given. The national Italian movement supplied funds. Supervision is exercised through a national headquarters. Applications usually handled by unpaid workers in the community.

6. Associazione Nazionale delle Famiglie dei Caduti in Guerra.
A national organization serving chiefly the families of those killed in war. Aid is given for loss in the obtaining of pensions, and small cash contributions may be given. The Italian National Government normally supplies the funds.

7. Opera Nazionale per gli Orfani di Guerra.
A national association, providing scholarships and funds for the education of war orphans. It also renders social services arranging placement and sometimes contributing to the support of orphans in institutions. Funds are normally supplied by the national Italian Government.

(Request that National Public Health and Welfare Officers add any already available information regarding these agencies as to amount of benefits in the particular region and as to whether those agencies or any other major agencies, not listed, are functioning in the region.)

8. Displaced Persons Sub-Commission.
Request insert by Displaced Persons Sub-Commission 1338
the classes of people and methods of handling. Including such housing facilities, clothing, etc., as is performed by the Displaced Persons Sub-Commission and the Italian Agencies involved. Also statement of the point at which the Public Health Sub-Commission is expected to provide for these people, which as we understand it, has in the past been that displaced persons living or finally established in countries (not in camps or congregated shelters) are at that point assisted through the I.C.C. which in turn is in A.C.A. a responsibility of Public Health Sub-Commission.

9. Refugee Branch of I.C.C. and U.S. Section.
Request insert by Refugee Branch of I.C.C. and U.S. Section of a description of the classes of people and methods of handling, including such housing, feeding, clothing, etc., as is performed by the Refugee Branch and the Italian Agencies involved. Also include statement of the point at which the Public Health Sub-Commission is expected to provide for these people, which as we understand it, has in the past been that Italian Refugee living or finally established in the countries (not in camps or congregated shelters) are at that point assisted through the I.C.C. which in turn is in A.C.A. a responsibility of Public Health Sub-Commission.

random - a useful responsibility for welfare and (C) stated functions (Cont'd)

2. ASSISTANCE IN THE MATTER OF EMPLOYMENT, WAGES SUBSIDIES, ETC.

A. Labor Subsidies.

The Labor Subsidies Commission works with those Italian agencies where benefits or assistance arise out of prior contributions by the employee, employer or where the benefit arises in the nature of a wage substitute. Generally, these agencies are under the jurisdiction of the Italian Ministry of Labor, Industry and Commerce. The larger Italian agencies involved in this work are:

1. Istituto Nazionale della Previdenza Sociale. X
This institute administers some social insurances, supported by contributions from workers or employers.
Pensions for invalidity and old age.
Care of tuberculosis persons, including medical and institutional care, as well as limited assistance to the families of these persons.
Unemployment insurance.
Loans to those contemplating marriage.
Cash supplement to wages, based upon size of family.

2. Istituto Nazionale per l'Assicurazione contro gli Infortuni.
This institute provides assistance for employees injured in industrial accidents and occupational diseases. It is supported by employer contribution. Typical benefits provided are:
Cash indemnity and medical, surgical and hospital care to injured or diseased.
Cash grant to the family of a deceased to cover immediate funeral expenses.
A pension to the family of a deceased.
Pensions to the totally disabled.
Financial aid and educational opportunities for orphans of covered workers.

3. Istituto Nazionale Assistenza Malattia di Lavoro.
This agency, supported by contributions of the employer and the employee provides:

Daily compensation during sickness.
Medical and surgical care to the insured.
Medical care to other members of the insured's family.
Aid to cover special situations, and funeral expenses.
Grants at child birth.

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(Request Labor Sub-Commission develop this list both as a description of functions of agencies, amount of benefits, whether they operate in all provinces and suggested methods of clearance between public welfare agencies and those labor agencies on individual cases. Also request any important agencies omitted in this list be added with appropriate descriptions.)

3. INSTITUTIONS FOR THE AGED, THE INFIRM AND FOR CHILDREN.

A. Public Health Sub-Commission.

The Public Health Sub-Commission through its welfare institutions covers institutions for the aged, the destitute and for children (except correctional or penal) where these institutions are supported in whole or in part by public funds. Due to the complexity and number of institutions of this character and to the fact that few of them are established on a national basis, no attempt at listing them by name or function is contained in this memorandum.

Cash supplement to wages, based upon size of family.

2. Institute Nazionale per Assicurazioni contro gli Infortuni.
This Institute provides assistance for employees injured in industrial accidents and occupational diseases. It is supported by employer contribution. Typical benefits provided are:
Cash indemnity and medical, surgical and hospital care to injured or diseased.
Cash grant to the family of a deceased to cover immediate funeral expenses.
A pension to the family of a deceased.
Pensions to the totally disabled.
Financial aid and educational opportunities for orphans of covered workers.

3. Istituto Nazionale Assistenza Malattia di Lavoratori.

This agency, supported by contributions of the employer and the employee provides:

- Daily compensation during sickness.
- Medical and surgical care to the insured.
- Medical care to other members of the insured's family.
- Aid to cover special situations, and funeral expenses.
- Grants at child birth.

(Request Labor Sub-Commission develop this list both as a description of functions of agencies, amount of benefits, whether they operate in all provinces and suggested methods of clearance between public welfare agencies and those Labor agencies on individual cases; also request any important agencies omitted in this list be added with appropriate descriptions.)

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3. INSTITUTIONS FOR THE ADULT, THE DISABLED AND FOR CHILDREN.

A. Public Health Sub-Commission.

The Public Health Sub-Commission through its Welfare Sub-Section covers institutions for the aged, the destitute and for children (except correctional or penal) whom these institutions are supported in whole or in part by public funds. Due to the complexity and number of institutions of this character and to the fact that few of these are established on a national basis, no attempt at listing them by name or function is contemplated in this memorandum.

Request Regional Public Health and Welfare Officers expression of opinion as to whether a listing of these institutions should be attempted and if it is desired, they be listed, such pertinent information as is available in the Region or desired from other Regions.

- B. Public Safety Sub-Commission.
Correctional and Penal Institutions for Children are under the jurisdiction of Public Safety Sub-Commission.

(Request Public Safety Sub-Commission insert description of the functions on this subject.)

C. PRIVATE WELFARE AGENCIES.

A. Allied Red Cross.

(Request insert of functions performed and services available to the civilian population by the Allied Red Cross.)

B. Associazioni San Vincenzo di Paolo.

Public Health Sub-Commission is requesting an official statement from International Red Cross, Italian Red Cross and the Associazioni San Vincenzo

at least as to the functions these organizations will they are able to fulfill. These organizations should all be incorporated in this case.

ABANDONED AND DEFENSELESS REFUGEES.
Public Safety Sub-Commission.

Requests as to the whereabouts, safety and condition of civilians in Italy are handled by the Public Safety Sub-Commission through the Carabinieri. Such requests should be referred to Public Safety Office.

(Request Public Safety Sub-Commission comment on it is statement.)

- B. Imm and Internees and Italian Soldiers or Sailors who are Allied Forces Territory.
(Public Health Sub-Commission has requested information from the Administrative Directorate on the agencies responsible for clearance of information on the above questions).

6. CHILD WELFARE.

A. Public Health Sub-Commission.

The majority of the children's and youth organizations in Italy had strong political objectives and are not now operating. The necessity for the establishment of some governmental agency to deal with welfare problems peculiar to children has been recognized in the establishment by Allied action of child welfare sections in the provincial military headquarters in Italy. The pre-occupation Italian children's organizations now in existence are:

Opera Nazionale per la Infanzia and Infanzia.

Operates a general program of sustained and child health services which varies considerably in its emphasis between provinces. The following are provided:

Consultation services to pregnant mothers.

Health to pregnant women or nursing mothers, either in central locations or by means of orders for food.

Temporary care in military institutions.

For children, admission to children's hospitals, provision of extra food and milk, care of day nurseries and nursery schools.

Supply also is through a national headquarters, money supplied by the national government.

(Request information from Regional Public Health and Welfare Offices as to any other region-wide organizations in this field.)

1336

ical objectives and are not now operating. The necessity for the establishment of some governmental agency to deal with welfare problems peculiar to children has been recognized in the establishment of allied action of child welfare organizations in the provincial welfare departments is highly. The pre-occupation of a child's education is in existence are:

Other a clinic for the treatment of infants.

Provides a general program of maternal and child health service which varies considerably in its emphasis between provinces. The following may be provided:

Consultation services to pregnant mothers.

Meals to pregnant women or nursing mothers, either in central locations or by means of orders for food.

Temporary care in maternity institutions.

For children, admission to public day camps, provision of extra food and milk, operation of day nurseries and nursery schools.

Supervision is through a national headquarters, money supplied by the national government.

(Source: Information from Regional Public Health and Welfare Officers as to any other region-wide organization in this field.)

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(K)

REAR HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394
Public Health Sub-Commission

AOC/3082/PH

21 February 1944

SUBJECT: - Welfare Functions of the Sub-Commission
of Public Health.

TO: - Administrative Directorate,
Peace Sub-Commission,
Labor Sub-Commission,
Displaced Persons Sub-Commission,
Refugees Sub-Commission,
Interior Sub-Commission,
Public Safety Sub-Commission,
Legal Sub-Commission.

1. This Sub-Commission proposed to issue a memorandum outlining the welfare functions for which it is responsible. The memorandum when complete will be for the use of all other Sub-Commissions and for Regional Public Health and Welfare Officers and C.A.O.'s generally. The purpose of the memorandum is to clarify the lines of communication and responsibility and also to assist Regional Public Health and Welfare Officers in obtaining uniformity of action as between Regions.

2. As a number of other Sub-Commissions cover activities closely allied with welfare, it is desired to include in the memorandum a description of those related functions and the Italian agencies performing them. It will be of assistance if the interested Sub-Commissions will themselves prepare these statements for inclusion in the memorandum.

3. There is inclosed a skeleton draft of the proposed memorandum. Such comments as may be included concerning your Sub-Commission are not considered to be either final or official. They are based on former understandings or preliminary discussions and are used only to indicate the type of information desired from your Sub-Commission. A complete description of your Sub-Commission is not necessary, what is needed is a statement of those matters which are allied to welfare activities and a description of the existing Italian agencies performing them.

4. We would appreciate a draft of the material to be inserted concerning your Sub-Commission, at your earliest convenience.

PH/3082/3a

G. S. PARKINSON, Brigadier
Director, Public Health
Sub-Commission.

1 Inclosure

Copy of Draft on Agencies Responsible for Welfare & Related Functions

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DRAFT

NEAR HEADQUARTERS
ALLIED CONTROL COMMISSION
APO 394
Public Health Sub-Commission

MEMORANDUM:

SUBJECT: - Agencies responsible for welfare & related functions.

TO :

I. PUBLIC RELIEF:

(Generally- that assistance given purely on the basis of need and not on the basis of prior contributions paid by the recipient or his employer to a fund for his benefit.)

A. - Food Sub-Commission:

(a) The obtaining and rationing of food for all the population is (with the assistance of certain other Sub-Commission) under the jurisdiction of the Food Sub-Commission. This Sub-Commission - (Request insert of the Food Sub-Commission a brief description of the responsibilities of the Sub-Commission concerning 'Food for all civilians', the description particularly designed to indicate to Regional welfare and Public Health Officers from what sources they can obtain information on types and amounts of food to be available, prices, etc. and to whom they can give information if they find that in a given situation food is not reaching recipients of relief.)

(b) The Food Sub-Commission also obtains limited amounts, such as cheese, milk, canned goods, etc., which are available to certain sections of the population - refugees camps, hospitals, institutions for the aged, children, etc. Regional Public Health and Welfare Officers will be informed of the stocks on hand by the Public Health Sub-Commission. Regional Public Health and Welfare Officers should at all times make known to Public Health Sub-Commission its needs and the evidence supporting those needs so that requests can be made by Public Health Sub-Commission to draw on the stocks of special food and also in order that the Public Health Sub-Commission can give the Food Sub-Commission information on which to estimate future requirements.

B. - Public Health Sub-Commission:

(a) The Public Health Sub-Commission through its Welfare Sub-section works with those Italian agencies whose functions involve the assistance to civilians already established in a community (See para. I (c) on displaced person Sub-Commission and para. I (d) on Refugee Sub-Commission) who have no other means of support, for that portion of the population who are unable to obtain food because of lack of income even though food as such is available in the community, assistance is, where practicable, given in cash. This operation and the Italian agencies involved are in AOC/AMC primarily a responsibility of Public Health Sub-Commission. The larger Italian agencies involved in this work and to which the Public Health Sub-Commission responsibility extends are:

1. Ente Comunale di Assistenza.

A relief agency, operating in every comune. It is headed by the Sindaco, but receives its funds from the National Government. The following are examples of the forms of aid usually extended by it:

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are on vendors for food, or the operation of soup kitchens. Aid in cash, either continuously, or subject to re-application each time aid is desired.
Aid to refugees from other parts of Italy, or from Italian colonies.
Aid is extended to persons established in Communes by the Italian refugees branch of the R.C. and M.C. Section.
Aid to transients and the homeless.
Aid to persons who received money from relatives in foreign countries.
Advances to persons who expect to receive indemnification for destruction of personal property by enemy action.

2. Provinciale Welfare Departments.

Organized in Sicily to supervise the operations of family welfare and child welfare activities in the communes, to establish standards of care, to inspect and make recommendations, and to supervise the use of funds allotted to the communes for these purposes. The Provincial welfare Department is responsible to the Prefect.

3. Uffici Militari.

A communal agency, which certifies for payment persons in need who are entirely dependent upon men now serving in the Italian Army, exclusive of officers. Payment is usually made through the post office. It is understood funds come from the Italian Minister of the Interior. This agency is not operating in Sicily.

4. Distretto Militare.

Operates with funds from, and under the Italian Ministry of War, makes payments are charges against the pay of the individual and are not paid on a "needs" basis. The activity of the Distretto Militare is in the nature of an allotment and not relief based on need.

5. Opera Nazionale fra Mutilati ed Invalidi di Guerra.

A national organization for incapacitated war veterans. Some specialized medical care and orthopedic appliances are made available, efforts are made to find employment for persons of limited employ ability, and small sums of money may be given. The national Italian Government supplied fund. Supervision is exercised through a national headquarters. Applications usually handled by unpaid workers in the communes.

6. Associazione Nazionale delle famiglie dei Caduti in Guerra.

A national organization serving chiefly the families of those killed in war. Aid is given families in the obtaining of pensions, and small cash contributions may be given. The Italian National Government normally supplied by the national Italian Government.

7. Opera Nazionale per gli Orfani di Guerra.

A national association, providing scholarships and funds for the education of war orphans. It also renders social services arranging placement and sometimes contributing to the support of orphans in institutions. Funds are normally supplied by the National Italian Government.

(Request that Regional Public Health and welfare officers add any already available information regarding these agencies as to amount of benefits in the particular region and as to whether these agencies or any other major agencies listed, are functioning in the region.)

8. Displaced Persons Sub-Commission.

Request insert by Displaced Persons Sub-Commission of a description of the

classes of people and methods of handling, including such housing feeding, clothing, etc. as is performed by the Displaced Persons sub-Commission and the Italian Agencies involved. Also statement of the point at which the public health sub-Commission is expected to provide for these people, which as we understand it, must have in the past been, that displaced persons living or finally established in communes (not in camps or congested shelters) are at that point assisted through E.C.A. which in turn is in A.C.C./A.N.C. responsibility of public health sub-Commission.

B. Refugee Branch of E.C. and A.C. Section.

Request insert by Refugee Branch of E.C. and A.C. Section of a description of the classes of people and methods of handling, including, such housing, feeding clothing etc. as is performed by the Refugee Branch and the Italian Agencies involved. Also include statement of the point at which, the public health sub-Commission is expected to provide for these people, which as we understand it has in the past been, that Italian Refugees living or finally established in the communes (not in camps or congested shelters) are at that point assisted through the E.C.A. which in turn is in A.C.C./A.N.C. responsibility of public health sub-Commission.

2. ASSISTANCE IN THE NATURE OF INSURANCE BASED SUBSTITUTES ETC.

A. Labor Sub-Commission.

The Labor sub-Commission works with those Italian agencies where benefits or assistance arises out of prior contributions by the employee, employer or state where the benefits are in the nature of a wage substitute. Generally, these agencies are under the jurisdiction of the Italian Ministry of Labor, Industry and Commerce. The larger Italian agencies involved in this work are:

1. Istituto Nazionale della Previdenza Sociale.

This institute administers some social insurances, supported by contributions from workers or employers.

Pensions for invalidity and old age.

Care of tuberculous persons, including medical and institutional care, as well as limited assistance to the families of these persons.

Unemployment insurance.

Loans to those contemplating marriage.

Cash supplement to wages, based upon size of family.

2. Istituto Nazionale per le Assicurazioni contro gli infortuni.

This institute provides assistance for employees injured in industrial accidents and occupational diseases. It is supported by employer contribution. Typical benefits provided are:

Cash indemnity and medical, surgical and hospital care to injured or diseased.

Cash grant to the family of a deceased to cover immediate funeral expenses.

A pension to the family of a deceased.

Pensions to the totally disabled.

Financial aid and educational opportunities for orphans of covered workers.

3. Istituto Nazionale Assistenza Malattia ai Lavoratori.

This agency, supported by contributions of the employer and the employee provides:

Daily compensation during sickness.

Medical and surgical care to the insured.

133

Medical care to other members of the insured's family,
Aid to cover special situations, and funeral expenses,
Grants at child birth.

(Request Labor Sub-Commission develop this list both as to description of function of agencies, amounts of benefits, whether they operate in all provinces and suggested methods of clearance between public welfare agencies and those labor agencies on individual cases. Also request any important agencies omitted in this list be added with appropriate descriptions.)

3. INSTITUTIONS FOR THE AGED, THE DESTITUTE AND FOR CHILDREN.

A. Public Health Sub-Commission.

The Public Health Sub-Commission through its Welfare Sub-section covers institutions for the aged, the destitute and for children (except correctional or penal) when these institutions are supported in whole or in part by public funds. Due to the complexity and number of institutions of this character and to the fact that few of them are established on a national basis, an attempt at listing them by name or function is contemplated in this memorandum.

Request Regional Public Health and Welfare Officers expression of opinion as to whether a listing of these institutions should be attempted and if it is desired, they be listed, such pertinent information as is available in the Region or desired from other Regions.

B. Public Safety Sub-Commission.

Correctional and Penal Institutions for children are under the jurisdiction of Public Safety Sub-Commission.

(Request Public Safety Sub-Commission insert description of the functions on this subject.)

4. CIVILIAN WELFARE AGENCIES.

A. Allied Red Cross.

(Request insert of functions performed and services available to the civilian population by the Allied Red Cross.

B. Associazione San Vincenzo di Amato.

Public Health Sub-Commission is requesting an official statement from International Red Cross, Italian Red Cross and the Associazione San Vincenzo di Amato as to the functions these organizations feel they are able to fulfill. These statements when obtained will be incorporated in this Memo.

5. WHERABOUTS AND INFORMATIONAL REQUESTS.

A. Public Safety Sub-Commission.

Requests as to the whereabouts, safety and condition of civilians in Italy are handled by the Public Safety Sub-Commission through the Carabinieri. Such requests should be referred to Public Safety Officers.

(Request Public Safety Sub-Commission comment on this statement.)

B. POW and Internees and Italian Soldiers on Active Duty in Allied Occupied Territory.

(Public Health Sub-Commission has requested information from the Administrative Directorate on the agencies responsible for clearance of information on the above questions.

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6. CHILD WELFARE.

4. Public Health Sub-Commission.

The majority of the children's and youth organization in Italy had strong political objectives and are not now operating. The necessity for the establishment of some governmental agency to deal with welfare problems peculiar to children has been recognized in the establishment by Allied action of child welfare sections in the provincial welfare departments in Sicily. The pre-occupation Italian children's organizations now in existence are:

Opera Nazionale per la Maternita e l'Infanzia.

Operates a general program of maternal and child health service which varies considerably in its emphasis between provinces. The following may be provided:

Consultation services to pregnant mothers.

Meals to pregnant women or nursing mothers, either in central locations or by means of orders for food.

Temporary care in maternity institutions.

For children, admission to pediatric clinics, provision of extra food and milk operation of day nurseries and nursery schools.

Supervision is through a national headquarters, money supplied by the national government.

(Request information from regional public health and welfare officers as to any other region-wide organization in this field.)

14
1330

HEADQUARTERS
ALLIED CONTROL COMMISSION
LABOR SUB-COMMISSION
APO 394

File
454
28 February, 1944

SUBJECT: Insurance Premiums and Liabilities.

TO : Legal Sub-Commission (Post-Office Bldg.)

For comment and advice.

CAM/tw

JURGEN R. SMITH,
Lt. Col., A.C.C.,
D/Director, Labor Sub-Commission

Incl:

1. Ltr 22 Feb fr Maj T R Fisher (Ins Premiums and Liabilities)
2. " 14 " " Maj D A Duncan (Social Ins Premiums)
3. " 21 Feb " Capt W E Morris (Insurance)
4. Copy P.B.S. Contract No. W-4089-TC-1

11
1329

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ALLIED MILITARY GOVERNMENT
REGION III
LABOR DIVISION

MAILED, 12th February, 1944

TO : Major James O. Babcock
Labor Division

FROM : Major D. A. Dunham, R.S.D.
Social Insurance Section, Labor Division, Region III

SUBJECT: Social Insurance Premiums

In accordance with our conversation of this morning the following is the outline of the case on which a ruling is sought. It is pointed out that a number of cases in which the same principle is involved have been brought to the notice of this Office.

1. A Marriage Contract was entered into between the firm of Piss and Mangoni (hereafter known as Piss) and the Peninsular Assurance Corporation (hereafter known as P.A.C.) approved on 21 Nov. 1943 to run from 7 Nov. 1943.
2. Para. 3 of this contract recites in effect that the P.A.C. will not be responsible for the various risks usually covered by insurance.
3. Para. 4 states that Piss will be bound by the labor laws of the areas in which he operates.
4. Piss states, presumably acting on Para. 2, that in November 1943 he contacted the State Insurance Institution known as the Istituto Nazionale per l'Assicurazione contro gli Infortuni sul Lavoro (hereafter known as the Infortuni) to obtain certain 'workmen's compensation' provided by the Infortuni but alleges that such insurance cover was refused on the grounds that the necessary provision was being made by the Allied Military Government. As a result Piss states that he did not include in his contract price any sum to cover this item.
5. The contract was concluded on January 21, 1944, and the Infortuni now claim that the insurance premiums should have been paid from 7th November, 1943. Piss, however, points out that as any remittance to cover this amount was excluded from the contract he is not in a position to make the payment demanded.
6. The Infortuni estimate that as the sums paid out by Piss would amount to L. 4,000,000 they are due to receive L. 200,000. In addition to which Piss is liable for a fine of L. 200,000 for non-compliance with the labor laws.
7. On the suggestion of Piss, contact was made with Capt. Whilton S. Morris, R.S.D., who was alleged to have been acting as L. G. when the contract was being negotiated. The case was presented to Capt. Morris who having

referred to a higher authority informed this office on 5th Feb. 1944, that there was no claim against Pisa. Letters were therefore sent by this office to that effect to Pisa and the Infortuni. The latter, however, continue to press their claim against Pisa in spite of the letter which was naturally written over the signature of the A.M.G. and also in spite of the fact that, on their own admission they gave Pisa no insurance coverage during the period of the contract.

B. The directions of the proper authority in this matter would be appreciated at an early date, please.

/s/ D. A. DUNCAN
D. A. DUNCAN
Major.
A.M.G., Social Insurance Section

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HEADQUARTERS PENINSULAR BASE SECTION
OFFICE OF THE TRANSPORTATION OFFICER
APO 782

COPY

HD/SEN/jow

21 February, 1944

SUBJECT: Insurance

TO : Major Duncan, AMOT, APO 394 (also read Labor Division, Reg 3, CMF)

1. On 7 November 1943, a contract was negotiated between Highway Division, Transportation Section, TBS and Engineer Gaetano Mangoni, whereby terms stipulated that the latter would operate and maintain (1st and 2nd echelon) a civilian truck organization.

2. The undersigned was appointed as Liaison Officer between the U.S. Government and the civilian organization.

3. Clause 3 of the above contract No. W-4087-TC-1, released the Government of the United States of America of all responsibility as regards ~~insurance~~ insurance of personnel, or of third persons, but delayed on advice of the Liaison Officer, the insuring of personnel. This advice was based on information from the Judge Advocate's Office, that the Italian Government had agreed to carry said insurance.

4. Shortly after consummation of the contract, a representative of the civilian organization, accompanied by the Liaison Officer, visited various U.S. and Italian Offices, in an effort to determine, according to the terms of the Armistice, the status of Italian Law as applied to the Occupied Area, and specifically, with regard to the insuring of civilian personnel employed by the U.S. Government. No information could be obtained, but a secretary of the Prefect of Naples finally agreed to investigate the matter further.

5. Engineer Mangoni had initially insured against accidents to third persons, and when, after several weeks, the Prefect's Office announced that the Italian Law held, as regards insurance of personnel, he at once contacted Signor Reselli, of an Italian insurance agency. The latter when the situation was explained, agreed to disregard the time lost, and any accrued penalties, and it was decided that the new policy would be effective as of 22 January, 1944.

6. Meanwhile, on 22 January, 1944, for the reasons of policy, the contract between Engineer Mangoni and the U.S. Government was terminated. Signor Reselli, when informed of the fact, then stated, on behalf of his company, that Engineer Mangoni would be held responsible for premiums payable on personnel insurance since the formation of the organization.

7. Following a conversation between Major Duncan of AMOT, the undersigned, relative to the rights of the matter Capt. Harold Bergman, expressed the opinion that inasmuch as Engineer Mangoni had acted throughout in good faith, as he had submitted no invoices to the U.S. Government for such premiums, and as the U.S. Government had received no benefit from said insurance, there was no liability involved.

8. It would appear that the question is one of interpretation and clarification of terms. If, under the terms of the Armistice, as regards the insuring of Italian personnel employed by the Government of the United States, the term "Labor" applies to both direct and contract labor, then evidently, the insurance company has no true claim against Engineer Mangoni. If said claim is declared valid, then it is requested that ASDOT recommend to the Administrative Officer of Transportation Section, PBS, the payment, by him, of any sum awarded the plaintiff in settlement of the case.

/s/ W. E. Morris
W. E. MORRIS,
Capt., T.O.

1325

19 February 1944.

Because both the Labour and Finance Sub-Commissions, A.C. will have responsibilities of varying degrees concerning the operation and overall supervision of the several social insurance plans in force in Italy, it has been deemed appropriate that their respective parts in this activity be made a matter of record. Thus, duplication of effort will be avoided.

It is agreed between the two Sub-Commissions, therefore, that the following are the broad spheres in which each will operate, through the properly constituted Italian authorities:

The Labour Sub-Commission shall assume responsibility for:

1. The adequacy of payments to beneficiaries in the several categories, in cooperation with the Public Welfare Sub-Commission.
2. The proper functioning of the several organizations as they exist or may be changed to ensure prompt and regular payments.
3. All dealings with Labour which touch on the insurance systems.

The Finance Sub-Commission shall assume responsibility for all of the financial aspects of the plans, including, where deemed advisable:

1. Complete actuarial analyses of the several systems to determine their financial soundness, and recommendations for changes, if any, as a result of such analyses.
2. Study of the operation of the systems with a view to increasing their efficiency and eliminating waste, dishonesty in administration, if any, and recommendations for changes.

APPROVED:- Colonel A. P. Graftey-Smith, *CHS.*
Acting Chief Finance Officer, Finance Sub-Commission.

Colonel J. T. R. Bain,
Chief, Labour Sub-Commission.

1324

Subject: Trade unions and benefit payments in
galerno province

MATERA, Feb. 16, 1944

TO: D/Director, Labor subcommission,
NAPLES

1. I enclose herewith letters just received from the provincial director of labor in reply to my letter of January 19 requesting information about the above subject in galerno province.
2. I regret the delay in obtaining replies to my letters to the provincial directors.

ROBERT FRAZER, captain,
Labor Officer, Region Two

SEEN	
Col. Bain	MS
Col. Smith	MS
Mr. Baines	MS
Mr. Baines	MS
Mr. Baines	MS
Mr. Baines	MS
Mr. Baines	MS
Mr. Baines	MS

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May Babinch

UFFICIO PROVINCIALE DEL LAVORO DI SALERNO

N. 222

OGGETTO Assicurazioni sociali -

Salerno, li 9 febbraio 1944.

Sig. Capt. ROBERT FRAZER
Ufficiale Regionale del Lavoro - Regione 2^a

M A T E R A
assistenti sociali

Con riferimento alla vostra richiesta in data 19 gennaio c.a.,
collante ieri giunti, mi prego informarvi che le assicurazioni so-
ciali tuttora in vigore sono le seguenti:

Assicurazione invalidità e vecchiaia - Assicurazione disoccupazio-
ne - Assicurazione natalità e natalità - Assicurazione tubercolosi.

Tutte gestite dall'Istituto Nazionale di Previdenza Sociale.
Il pagamento dei contributi si effettua mediante applicazione di
marche sulle tessere personali dei prestatori di lavoro. Lo importo
dei contributi è per metà a carico degli imprenditori e per metà a
carico dei prestatori di lavoro.

Non sono soggetti all'assicurazione natalità e natalità i citta-
dini stranieri quando il paese di appartenenza non assicuri la reci-
procità.

Non sono soggetti all'assicurazione disoccupazione: a) i dipen-
denti ai quali sia garantita la stabilità di impiego; b) i lavoratori
a domicilio; c) i domestici, i portieri e le persone addette in gene-
re ai servizi familiari; d) i dipendenti retribuiti esclusivamente
con partecipazione agli utili; e) coloro che siano occupati in lavora-
zioni che si compiono annualmente in determinati periodi di durata in-
feriore a 3 mesi.

I contributi attualmente in vigore sono quelli risultanti dalla
unita tabella.

Distinti saluti.

IL DIRETTORE DELL'UFFICIO PROV. DEL LAVORO
(Avv. Raffaele Petri).

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TRANSLATION

With reference to your request dated 19 January, which only yesterday reached me, I am pleased to inform you that the social securities now operating are the following:

Invalid and old age -- unemployment -- marriage and birth -- tuberculosis.

All are supervised by the "National Institute of Social Providence".

Payments are made according to information found on the personal identification card. Half of the payment is made by the employer and half by the employee.

Foreigners are not subject to ^{marriage} ~~marriage~~ and birth insurance.

Those that are not subject to unemployment insurance follow:

Workers who are guaranteed employment -- those that live at place of employment -- doormen and families in general service -- those that are classed as indispensable -- workers who are hired on a contract basis for a period of six months or less.

Contributions actually being made are those resulting from the table.

IL DIRETTORE DELL' UFFICIO PROV. DEL LAVORO

Avv. Raffaele Petti

1321

 Istituto Nazionale Fascista
della Previdenza Sociale - Salerno

Operai

Contributi dovuti per gli operai, esclusi gli agricoltori (R. D. L. 18 marzo 1943-XXI, n. 126)

Categorie di operai ordinari	RIBUZIONE				MARCHI OBBLIGATORI DA APPLICARE E TRATTORIE DA EFFETTUARE NEI SALARI PER OGNI SABATO COMPRESO NEL PERIODO DI LAVORO							
	Anzianità dal 1.1.1.	Quotidiano dal 1.1.1.	Quotidiano dal 1.1.1.	Rettale dal 1.1.1.	Per gli operai ordinari ordinari		Per gli operai ordinari ordinari		Per gli operai ordinari ordinari		Per gli operai ordinari ordinari	
					Valore della marca	Importo della trattoria	Valore della marca	Importo della trattoria	Valore della marca	Importo della trattoria	Valore della marca	Importo della trattoria
I	12	24	26	52	2,85	1,20	2,35	0,95	2,35	0,95	1,85	0,70
II	24	48	52	104	4,50	1,80	3,90	1,50	3,90	1,50	3,30	1,20
III	36	72	78	156	6,15	2,40	5,45	2,05	5,45	2,05	4,75	1,70
IV	48	96	104	208	8,30	3,25	7,20	2,70	7,40	2,80	6,30	2,25
V	60	120	130	260	10,55	4,05	9,45	3,50	9,55	3,55	8,45	3,00
VI	84	168	182	364	12,75	4,80	11,65	4,25	11,65	4,25	10,55	3,70
VII	108	216	234	468	16,30	6,10	14,80	5,35	15,10	5,50	13,60	4,75
VIII	132	264	286	572	19,10	7,05	17,60	6,30	17,80	6,40	16,30	5,65
IX	156	312	338	676	22,45	8,25	20,65	7,35	21,10	7,55	19,30	6,65
X	oltre 156	oltre 312	oltre 338	oltre 676	25,—	9,10	23,20	8,20	23,65	8,40	21,85	7,50

VEDASI RETRO

HEADQUARTERS ALLIED CONTROL COMMISSION

RRAR BOHELOV

AFG 394

31 JANUARY 1944

FROM SPECIAL COMMITTEE OF SOCIAL INSURANCE, CAPT ALBRIGHT CHAIRMAN

SUBJECT: Summary Report of Committee as of 29 Jan 1944

To : Labor Sub Commission--Col J. T. R. Bain

1. The Committee, appointed by Col. Bain on Jan 12, 1944 consisted of Major Fisher, Lt. Salenberger, Capt. Earnest, of Welfare Sub Commission, and Capt. Albright, Chairman. Meetings were held on January 26 (with Dr. Mario Salbente and Dr. Mauro of the Italian Ministry of Labor) and on January 27, at the latter meeting Capt. Silvers was present in place of Capt. Earnest.

2. The Committee agreed on the following division of the Responsibility between Sub Commissions:

(A) Labor should handle those programs which relate to "workers" and their families and are supported by contributions from wage earners and/or employers.

(B) From an administrative viewpoint, Labor should also handle related programs which are under the jurisdiction of the Previdenza, the Cassa Mutua Malattia, and the Istituto Infortuni.

(C) On certain technical matters the Labor Sub Commissions should consult with Health or with Finance Sub Commissions.

(D) Welfare should handle those programs not covered above.

3. Minutes of both meetings were filed by Capt. Robertson. A separate report has been filed by Capt. Albright on the Infortuni. A plan has also been filed for insurance coverage for Civilian Workers of the Allied Military Forces.

Robert M. Albright
ROBERT M. ALBRIGHT
Captain,
Labor Sub Commission
Allied Control Comm.

44319

STATE UNDERSECRETARY OF INDUSTRY, COMMERCE AND LABOR

Whereas the Royal Decree, No. 463 of January 13, 1941 concerning the reorganization of the Departments of the Ministry of Corporations;

Whereas the Ministerial Decree of November 27, 1941 concerning the organization of the Department of the Ministry of Corporations;

Whereas the R.D.L. of November 10, 1940 No. 578;

It is deemed absolutely necessary to undertake proper action because of the ~~unforeseen~~ contingencies that have been verified.

DECREE

The functions of the General Directorates and of other Offices stated in Art. 1 of the R.D. of January 13, 1941, No. 463, have been temporarily regrouped as follows:

SPECIAL SECRETARIAT OF THE UNDERSECRETARY

Transactions handled by the Undersecretary Relations with Parliament, with the Presidency of the Council of Ministers and with the Ministries. - Affairs to be brought to the attention of the Ministers - Nomination of Committees and Commissions - Honorary Office - Cipher Office.

Head of the Special Secretariat : Renato Imbroglio, D.A.

Function of General Affairs and of the Personnel

Liaison BETWEEN THE VARIOUS FUNCTIONS OF THE MINISTRY - Opening and distribution of the official correspondence of the Ministry - Legislative Office - Office of the Personnel - Bookkeeping Office - Office of Economy and Treasury.

Head of Office : Doct. Vincenzo Scognamiglio

Industry Section

Office of the general affairs - Technical Office of Industry - Office of Industrial Installations - Office of Industrial Provisions - Patent Office for inventions - Office of Mines - Office of Metals - Reports on Precious Metals - Sections of the Inspectorate of Industry and Labor. (Technical questions).

Head of Section : Engineer Bruno Randone

Section of Commerce

Office of General Affairs - Price Office - Office of Firms and Cooperative Enterprises - Office of Foreign Trade - Provincial Office of Economy - Office of Individual Insurance.

Head of Section : Doct. Arturo Giordano

Section of ~~XXXXX~~ Labor and Social Welfare

Office of General Affairs - Office of Associations of the Classified Problems and Labor legislation - Office of Social Welfare and Relief - Dept. of the Inspectorate of Industry, Labor (Problems of Employment and Relief) - Office of Transfer of labor, Un-

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Office of Naval Officer in Charge,
Combined Headquarters,
NAPLES.

No. 621/219

28th January, 1944

PENINSULAR BASE SECTION,
HEADQUARTERS, 57TH AREA.
(Copy to:- Allied Military Government
Region III).

INSURANCE SCHEME FOR CIVILIAN LABOR

With reference to the attached copies of correspondence between Naval Officer in Charge, Naples, and Allied Military Government, Region III Labor Division, in order that collateral action may be taken, confirmation is requested that Peninsular Base Section, and 57th Area are making similar payments in respect of insurance charges for contract workers.

/s/ Illegible
CAPTAIN

1317

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COPY

Office of Naval Officer in Charge,
Combined Headquarters,
NAPLES.

29th December, 1943.

No. 479/219

HEADQUARTERS,
ALLIED MILITARY GOVERNMENT REGION 3.
NAPLES.

(Copy to:- Flag Officer, Western Italy).

INSURANCE SCHEME FOR CIVILIAN LABOR

The Royal Navy employs a certain number of contractors who supply labor and/or materials for Naval use. In the case of labor, the question of payment of the various contributions, insurances, etc., (amounting to 50% of the wages) has been under consideration. It is understood that the British and American Services are not required to pay taxes and contributions, (e.g., when labor is directly employed and not through a contractor) but if contractors are required to pay the contributions, they cannot fail to pass these charges on, in which case the Service is in fact paying them. In view of this, it seems reasonable to make no differentiation between the directly and indirectly employed so far as wages or contributions are concerned, with a consequent saving of money to the Services.

2. It is requested that I may be informed of your views on this matter and if the contributions are to be paid, it is further requested that full details of the contributions and taxes etc., may be supplied. As the matter is now urgent, it would be appreciated if an early reply could be given.

/s/ Illegible
CAPTAIN

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AMG, REGION III
LABOR DIVISION

Naples, 5th January, 1944.

TO: Naval Officer in Charge
Combined Hq., Royal Navy

SUBJECT: Social Insurance Coverage for Civilian Labor

1. Reference is made to your letter of 29th December, 1943, addressed to Hq., AMG Region 3, requesting our views on the question of insurance coverage for civilian labor employed by contractors serving the Allied Forces.

2. Social insurance provisions in Italy fall within three main categories, each of which is administered by a national agency, with branches in each province; namely:

(1) General protection of individuals and their families through compensation and allowances in cases of invalidity and old age, tuberculosis, unemployment, underemployment (less than normal work week), military service, marriages and births, and through family allowances paid with wages in the cases of workers of certain classes -- administered by Istituto Nazionale della Previdenza Sociale (National Social Insurance Institute).

(2) Insurance against sickness, with provision for medical care and compensation -- administered by Istituto per l'Assistenza di Malattia ai Lavoratori (Institute for Sickness Assistance to Workers).

(3) Insurance against industrial accidents and occupational disease -- administered by Istituto Nazionale per l'Assistenza contro gli Infortuni sul Lavoro (Institute for Insurance against Accidents at Work).

3. The above insurances are obligatory with respect to employers and employees under Italian law. Although certain of the benefit provisions -- notably those for underemployment and military service -- are temporarily suspended by AMG order, all of the insurance contributions are currently subject to collection from Italian employers. Moreover, we are encouraging the insurance agencies (which are under supervision of the AMG Labor Division in Region 3) in the conduct of a law-enforcement drive. We are of the opinion, therefore, that it would be unfortunate and indefensible to exempt Army or Navy contractors from compliance with the social insurance laws and to permit them to disregard obligations toward their employees which other Italian employers are compelled to recognize.

4. It is true that British and American services are not required to make insurance contributions with respect to labor employed directly by them, since the Armed Forces are not subject to provisions of Italian law. Provision has been made, however, for accident compensation coverage for such labor through the regular Italian Infortuni agency, with premium costs charged to the Italian government. In our opinion, the entire question of extending other types of insurance coverage to workers employed directly by the armed forces should be explored thoroughly in the near future, with a view to working out a formula that would at the very least give sickness, unemployment, old-age and invalidity protection to these workers. Compelling reason for such a move, aside from the welfare of the workers themselves, are: (1) the difficulty of continuing to operate a national insurance program for any extended period of time on a sound basis with so large a block of the labor force excluded from participation and contributions, (2) the desirability of doing everything possible to reduce labor turnover and promote stable employment on Army and Navy work projects by means of legitimate incentives, of which normal minimum insurance protection is certainly one.

5. Because of the complexity of the various insurance schemes and variations in rates, it is not possible to furnish you with a single set of percentages which would be applicable to all contractors serving the Royal Navy. A typical figure would be about 45% of the payroll, with variations of as much as 5% either way. This would include variable health, accident and social insurance premiums averaging about 1% and the following fixed contributions for particular purposes:

- (a) Family allowances (assegni familiari) paid as part of wage and determined by size of family and past earnings..... 20%
- (b) Compensation for underemployment (assegni integrazione) by reason of less than normal work week..... 5%
- (c) Fund for workers recalled to Italian armed forces -- to finance allowances to their dependents:

For laborers..... 1%
For other employees..... 5%

We shall be glad to have an exact determination made of the percentage contributions and premiums for which any particular Italian contracting firm is liable, should you so desire. We can also undertake to furnish more detailed information as to the different insurance programs upon request.

(Sgd) THOMAS A. LANE,
Lt. Col.
Director, Labor Division.

5

MEMORANDUM
 UNITED STATES DEPARTMENT OF LABOR
 OFFICE OF THE ASSISTANT SECRETARY
 FOR LABOR-RELATIONS

MINUTES OF
 CONFERENCE ON LABOR-RELATIONS, RE SOCIAL INSURANCE
 HELD IN OFFICE OF LABOR RELATIONS, 1201 B. AND C. BUILDING,
 1201 B. AND C. BUILDING, WASHINGTON, D.C.
 January 20, 1944

The conference of labor officials of the United States, held on 20, January, 1944, in the office of the Labor Relations Commission, 1201 B. and C. Building, 1201 B. and C. Building, Washington, D.C., in connection with social insurance (re-social security) and after a general discussion, Capt. D.A. Brown made a motion with respect thereto which was by consensus carried as read as follows:

1. That the U.S. Department of Labor should immediately determine the extent of jurisdiction in the field of social insurance and,
2. the type of liaison that should be established with the Health and Finance Sub-Committee, and,
3. having so determined, and after proper clearance are had, that it immediately assert its jurisdiction.

After a general discussion it was agreed by all present, that a small committee, on which the Public Health Sub-Committee should be represented, be appointed to study all of the questions presented in the motion, and to make a report thereon in writing to the Labor Relations Commission. In accordance with the expressed will of the conference, Col. John Director of the Labor Relations Commission, appointed the following officers as members of the committee:

Capt. W. J. Albright, XVI St. Labor Officer, Chairman.
 Major R. E. Fisher, Social Insurance Section, Region I
 Labor Division
 Capt. R. J. Garwood, Public Health and Welfare, XVI St.
 Lt. S. H. Colaninno, Labor Office Region I.

ON JAN. 25, 1944, CAPT. ALBRIGHT MADE THE MOTION TO
 MAKE A COMMITTEE, IN THE OFFICE OF THE LABOR RELATIONS COMMISSION.
 ALL OF THE ABOVE WERE PRESENT, AND WERE ADVISED.

Col. Smith, Deputy Director of the Labor Relations Commission, ordered Capt. Jack A. Robertson to act as secretary to and keep minutes of the committee.

Thereupon, Capt. Albright introduced Dr. Mario Calabrese, as assistant to Dr. Fortino, Italian Ministry of Military Commerce and Labor, and also Dr. Louis Mauro, as assistant to Dr. Fortino.
 Capt. Albright stated the purpose of the meeting substantively as follows:

(4)

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~~President~~ The committee is to find out the status of the Social Insurance Program, its relation to labor and welfare and the relation of both to the Italian Government. If it is accessible we will divide the meeting into two parts, first by opening the meeting with questions concerning general policy directly to these gentlemen, (indicating Dr. Salbante and Mauro). Then we will discuss the problem among ourselves.

Capt. Albright:

Is it not true that the Italian system now has three organizations handling social insurance?

Before responding to the question Dr. Salbante outlines program under Fascism at the request of Major Fisher, and concluded with the statement that only one organization to-wit, The Ministry of Industry Commerce and Labor, had to do with the social insurance program.

Capt. Albright, stated that he would make available for the minutes a paper on social insurance, one that was presently in Italian.

Capt. Albright:

What branch of the Italian Government is in charge of social insurance?

Dr. Salbante:

The Minister of Industry, Commerce and Labor.

Capt. Albright:

Are there functions exercised by other ministers affecting the insurance program?

Dr. Salbante:

No, it is handled entirely by the Minister of Industry, Commerce and Labor.

It should be here stated that the interpreter, who was assigned, was incapable of accurate translation and was excused.

Lt. Solenberger:

Do you supervise the hospitals that are maintained for sick or injured workers?

Dr. Salbante:

They are under the general health officer, usually the same hospitals available to the general public.

Capt. Earnest:

How are they financed?

Dr. Salbante:

By contributions.

Major Fisher:

Are any different plans for the operation of the social insurance program in contemplation?

Next meeting: Thurs - '27 -

1311

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REGION II
Jan. 19, 1944

TO : Col. J. T. R. Bain,
Room 43, Provincia Building,
Naples

SUBJECT: Labor Organization and Payment of Benefits

1. In compliance with your instructions, I inclose herewith memorandums on the matter of labor organization in Matern Province and also the payment of benefits in this Province.

2. Due to difficulties of communication and transportation, I have not been able to get this data from the other Provinces, but I have requested it, and will furnish it as soon as possible.

/s/ Robert Frazer
ROBERT FRAZER
Capt.,
Regional Labor Officer, Region II

1310

③

REPORT ON THE ACTIVITIES OF THE MUTUAL INSURANCE COMPANIES

In the Province of Matera at present four Sickness Groups are operating, two of which have their seat in Matera, these two being that of Industry and of Agriculture, while those of Commerce and Insurance are under the orders of the Bari Division.

The purpose for which the 'Mutuals' were created was to assure, in accordance with the various statutes of the various groups sickness insurance to the laborers.

The diversity in statutes has always created inequality among the various kinds of workers; to eliminate this inconvenience eventually the NATIONAL INSTITUTE FOR SICKNESS INSURANCE FOR WORKERS was created (based on law of 11 January 1943 n. 138) which was to provide for unification of insurance groups and the establishment of a single statute. Interference by war events did not permit complete putting into effect of the measure foreseen by law.

At present the Groups are functioning separately with separate administrations and give assistance based on their respective statutes, the various differences of which we deem necessary to point out.

MUTUAL FOR SICKNESS OF INDUSTRIAL WORKERS

The Industrial Group gives its proper members, without group distinction, the following benefits:

- 1) Daily benefit (family members excluded)
- 2) General and specialized medical-surgical assistance.
- 3) Pharmaceutical assistance.
- 4) Extraordinary support
- 5) Funeral funds.
- 6) Health assistance in favor of families of the members.

Sickness compensation is based on the amounts established in the following table:

	Workers with hourly wage up to L. 0.70	L. 2.00
1)	Workers with hourly wage up to L. 0.70	
2)	" " " " " from 0.71 to L. 1.00	
3)	" " " " " 1.01 " 1.40	4.00
4)	" " " " " 1.41 " 1.80	5.50
5)	" " " " " 1.81 " 2.40	7.50
6)	" " " " " 2.41 " 3.00	9.00
7)	" " " " " 3.01 " 3.60	11.00
8)	" " " " " 3.61 " 4.50	13.50
9)	" " " " " 4.51 " 5.50	15.00
10)	" " " " " 5.51 on	18.00

MUTUAL FOR SICKNESS OF AGRICULTURAL WORKERS

The Agricultural Group gives its proper members:

- 1) Daily compensation to all categories including tenants and to families all the members.
- 2) Health Assistance;
- 3) Medical specialized assistance excluding dental treatment;
- 4) Medical pharmaceutical assistance for all members including tenants and family members.

Sickness compensation is paid in amounts based on the following table:

Salaried category: Permanent, habitual, occasional	L. 7 daily
The same categories for women and children	L. 5 "
Exceptional categories, men	L. 5 "
Tree crews, olive crushers and threshers	L. 0 "

These expenses as above and administrative costs are met through contributions of the workers and employers on the following basis:

- a) Industry - 5.10 on gross wages with accounting system.
- b) Agriculture - Tree, oil and threshing with accounting system based at 1.60 for men and L. 0.40 for women and boys for each day of work.

For the remaining categories the office arranges for payment of unified deductions based on the following table:

	L.	0.61	daily contribution
Men Day Workers			.
Women and Boys Day Workers		0.41	.
Tenants and Matayers		0.151	.
Fixed wage earners, men		0.45	.
" " " " women & boys		0.304	.

COORDINATING AGENCIES

Had been created at the respective Federations with a compensation fund, which had the function of distributing equally receipts among the various Provinces so as to give to each the same means.

Under that point of view, an Industry Division, defunctary in that Province, received a subsidy variable in accordance with the requirements of the moment, while that of the Agriculture contributed with statement advances to the operations of the sister groups of other provinces, whose revenues were insufficient for its operations.

MATERA
18 January 1944

THE DIRECTOR
(Avv. A. Bruni)

1308

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REPORT ON THE UNION ORGANIZATION OF MATERA PROVINCE

Instead of the Fascist Union organizations, dissolved by Regional Order No. 5, no other Union organization had as yet been created in the Province of Matera.

The Christian-Democratic Party had begun the establishments of a Union and some members of other parties had made application to the Governor of the Province to also obtain authorization to establish other Unions. But the Governor, believing that the organization of the Party Unions would mask the political organization of the various parties, which is prohibited, and ordered the closing of the seat of the demo-Christian Union and has not authorized the establishment of Unions applied for by members of other Parties.

As matters stand, therefore, there is no Union in the Province.

MATERA
19 January 1944

THE DIRECTOR
(Avv. A. Bruni)

1307

Naples, Italy
10 November 1943

Memorandum on Operation of
Istituto Nazionale della Previdenza Sociale

Procedures now in use for establishing the right to
obligatory social security benefits - old age, unem-
ployment, invalidity, maternity, marriage, and tuberculosis.

1. When a worker is employed, the employer at once notifies I.N.P.S. (Mod. O.9)
2. I.N.P.S. checks files to see if worker already has an identification number.
3. If he has no number, one is assigned to him.
4. I.N.P.S. then sets up (a) a small index card (Mod. O.8) in the name of the employee; (b) an account card (Mod. O.7) also in the name of the employee;
5. I.N.P.S. then forwards (or it may be picked up) a Stamp Book (Mod. O.1) to the employer, which contains:
 - a. On its face, personal history of the employee
 - b. On the inside of cover, spaces for the employer to affix stamps which represent taxes due for social security.
 - c. On the back, printed instructions.
6. Stamps. These are in 85 denominations and were purchased by the employer at a local post office or the local office of I.N.P.S. The employer bought stamps for the whole, but deducted the worker's share (one third) from his wages. The post office remitted to Rome the amounts collected from the sale of such stamps, but the small proceeds of stamp sales by I.N.P.S. were reserved by that agency for emergency distribution. The Naples office now has stamps to a total value of Lire 10,000,000 but many series of the smaller denominations are practically exhausted and the stamps on hand are not suitable or adequate to meet present requirements: (In the event these stamps should be used, as suggested in the Conclusion of this Memorandum, it is recommended that they should be overprinted to indicate current validity).
7. When stamp book was completed filled, the employer surrendered it to I.N.P.S. where stamps were examined for validity and then cancelled by punching.
8. At the same time I.N.P.S. issued "Libretto Personale" (Mod. O.1 bis) to employee, which contains space for entering the amount of taxes

- paid for employee's benefit. This book is held by the employee and surrendered to I.N.P.S. whenever another stamp book is filled, so that amount of the contributions may be transferred to the employee's credit.
9. Above procedure is forwarded until employer becomes an applicant for benefits.
 10. When application for benefits is made, the employee fills out a form for the specific benefit to be received, which he submits to the local I.N.P.S. office.
 11. Local office investigates application. In the case of sick benefits, a physical examination is required, other investigations for other types of benefits are made.
 12. If application for benefits is approved in local office, a certificate of approval is issued in duplicate - one copy retained in files at local office - the other forwarded to National Headquarters of I.N.P.S. at Rome. At the same time applicant receives from local office a certified booklet to be used in claiming benefits in cash at his local post office.
 13. I.N.P.S. at Rome issued, in the name of the applicant for old age benefits, a punched booklet of 24 Tickets (enough for two years) and sent this booklet to local post office.
 14. Once a month when applicant applied at local post office, benefit payment was made in cash and one ticket from the punched booklet was returned to Rome as evidence that monthly cash payment had been made, this ticket having been signed by the applicant as a receipt for the money.
 15. In order to receive cash payment at post office, applicant had to present certified booklet in which the local post office entered the date and amount of payment.
 16. Once a month, local post office assembled all tickets from punch card booklet, on which payment had been made, prepared an itemized list of same, forwarded it to Rome and was subsequently reimbursed for total amounts paid.

Comment

It will be seen from the foregoing, (points 1 to 12) that the flow of funds for social security purposes was very largely from the employer to Rome, through the local post office, and that local I.N.P.S. did not receive the actual contributions of funds. Points 13 to 16 show that the flow of benefit payments was largely from Rome to the employee, again through the local post office without actual contact with the local I.N.P.S.

Thus, the local I.N.P.S. was largely an investigating and recording

agency, without being an important fiscal or financial factor. Once contact with Rome was broken, the local I.N.P.S. might well continue indefinitely its record-keeping functions (so long as it could employ its personnel), while the reserve funds would be frozen in Rome and all distribution of benefits on the local level would be stopped. (Exception: In certain instances, as in Naples, a local I.N.P.S. had on deposit in local banks, in the form of something similar to a letter of credit, funds for administrative and other purposes, that could be utilized for benefit payments in times of emergency when contact with Rome was broken.)

Moreover, once the local post office was closed, there was no place where an employer could buy stamps except the I.N.P.S., but in Naples, only certain larger denominations, which are not greatly in demand, are available. As a result, the fiscal part of the program was completely broken down, both on the side of employer contributions to social security and on the side of employee benefits payable from Rome.

At this point, on October 20, 1943, with the consent of A.M.G. the Naples I.N.P.S. secured the release at the Banca d'Italia, of lire 5,000,000 which was available in the form of something similar to a letter of credit. Major Rogers, of Finance, advised I.N.P.S. that application for the release of further funds would be considered whenever needed, but up to November 9th, no further application had been received.

Conclusions

1. The maintenance of social insurance benefits is necessary for the social order of the community and the military advantage of the Allied forces;
2. Employees and workers who have been paying on their social security benefits, have established an equity in the various insurance programs;
3. The re-opening of the post offices would make it possible for the Naples I.N.P.S. to resume normal operations if the post offices are furnished with adequate operating funds and surpluses for insurance programs;
4. To provide a continuation of the social insurance plans already in operation, and to protect worker's future benefits, provision should be made as soon as possible for the resumption of

- (a) employer contributions, either in the form of an Allied Military Government stamp, or by the direct payment of lump-sum taxes to a recognized fiscal agency of the local government with adequate safeguard for sequestration and supervision by an A. .G. Finance Officer; and
- (b) the resumption of benefit payments to qualified beneficiaries, through the established agency of the post office.

RAYMOND KENNEY
Major A.U.S.
Adj. Dir. of 2575 Reg'ta.C.

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